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CHAMBER ACTION

Senate

House

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Floor: 3/AD/3R
4/23/2008 12:17 PM



1 Senator Jones moved the following **amendment**:

2

3 **Senate Amendment (with title amendment)**

4 Delete line(s) 948-1081

5 and insert:

6

7 Section 12. Subsections (5) through (27) of section
8 409.901, Florida Statutes, are redesignated as subsections (6)
9 through (28), respectively, and a new subsection (5) is added to
10 that section to read:

11 409.901 Definitions; ss. 409.901-409.920.--As used in ss.
12 409.901-409.920, except as otherwise specifically provided, the
13 term:

14 (5) "Change of ownership" means an event in which the
15 provider changes to a different legal entity or in which 45
16 percent or more of the ownership, voting shares, or controlling
17 interest in a corporation whose shares are not publicly traded on

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18 a recognized stock exchange is transferred or assigned, including
19 the final transfer or assignment of multiple transfers or
20 assignments over a 2-year period that cumulatively total 45
21 percent or more. A change solely in the management company or
22 board of directors is not a change of ownership.

23 Section 13. Subsections (6) and (9) of section 409.907,
24 Florida Statutes, are amended to read:

25 409.907 Medicaid provider agreements.--The agency may make
26 payments for medical assistance and related services rendered to
27 Medicaid recipients only to an individual or entity who has a
28 provider agreement in effect with the agency, who is performing
29 services or supplying goods in accordance with federal, state,
30 and local law, and who agrees that no person shall, on the
31 grounds of handicap, race, color, or national origin, or for any
32 other reason, be subjected to discrimination under any program or
33 activity for which the provider receives payment from the agency.

34 (6) A Medicaid provider agreement may be revoked, at the
35 option of the agency, as the result of a change of ownership of
36 any facility, association, partnership, or other entity named as
37 the provider in the provider agreement. ~~A provider shall give the~~
38 ~~agency 60 days' notice before making any change in ownership of~~
39 ~~the entity named in the provider agreement as the provider.~~

40 (a) In the event of a change of ownership, the transferor
41 remains liable for all outstanding overpayments, administrative
42 finances, and any other moneys owed to the agency before the
43 effective date of the change of ownership. In addition to the
44 continuing liability of the transferor, the transferee is liable
45 to the agency for all outstanding overpayments identified by the
46 agency on or before the effective date of the change of
47 ownership. For purposes of this subsection, the term "outstanding

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48 overpayment" includes any amount identified in a preliminary
49 audit report issued to the transferor by the agency on or before
50 the effective date of the change of ownership. In the event of a
51 change of ownership for a skilled nursing facility or
52 intermediate care facility, the Medicaid provider agreement shall
53 be assigned to the transferee if the transferee meets all other
54 Medicaid provider qualifications. In the event of a change of
55 ownership involving a skilled nursing facility licensed under
56 part II of chapter 400, liability for all outstanding
57 overpayments, administrative fines, and any moneys owed to the
58 agency before the effective date of the change of ownership shall
59 be determined in accordance with the provisions of s. 400.179.

60 (b) At least 60 days before the anticipated date of the
61 change of ownership, the transferor shall notify the agency of
62 the intended change of ownership and the transferee shall submit
63 to the agency a Medicaid provider enrollment application. If a
64 change of ownership occurs without compliance with the notice
65 requirements of this subsection, the transferor and transferee
66 shall be jointly and severally liable for all overpayments,
67 administrative fines, and other moneys due to the agency,
68 regardless of whether the agency identified the overpayments,
69 administrative fines, or other moneys before or after the
70 effective date of the change of ownership. The agency may not
71 approve a transferee's Medicaid provider enrollment application
72 if the transferee or transferor has not paid or agreed in writing
73 to a payment plan for all outstanding overpayments,
74 administrative fines, and other moneys due to the agency. This
75 subsection does not preclude the agency from seeking any other
76 legal or equitable remedies available to the agency for the
77 recovery of moneys owed to the Medicaid program. In the event of



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78 a change of ownership involving a skilled nursing facility
79 licensed under part II of chapter 400, liability for all
80 outstanding overpayments, administrative fines, and any moneys
81 owed to the agency before the effective date of the change of
82 ownership shall be determined in accordance with the provisions
83 of s. 400.179 if the Medicaid provider enrollment application for
84 change of ownership is submitted before the change of ownership.

85 (9) Upon receipt of a completed, signed, and dated
86 application, and completion of any necessary background
87 investigation and criminal history record check, the agency must
88 either:

89 (a) Enroll the applicant as a Medicaid provider upon
90 approval of the provider application. The enrollment effective
91 date shall be the date the agency receives the provider
92 application. With respect to a provider that requires a Medicare
93 certification survey, the enrollment effective date is the date
94 the certification is awarded. With respect to a provider that
95 completes a change of ownership, the effective date is the date
96 the agency received the application, the date the change of
97 ownership was complete, or the date the applicant became eligible
98 to provide services under Medicaid, whichever date is later. With
99 respect to a provider of emergency medical services
100 transportation or emergency services and care, the effective date
101 is the date the services were rendered. Payment for any claims
102 for services provided to Medicaid recipients between the date of
103 receipt of the application and the date of approval is contingent
104 on applying any and all applicable audits and edits contained in
105 the agency's claims adjudication and payment processing systems;
106 or



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107 (b) Deny the application if the agency finds that it is in
108 the best interest of the Medicaid program to do so. The agency
109 may consider the factors listed in subsection (10), as well as
110 any other factor that could affect the effective and efficient
111 administration of the program, including, but not limited to, the
112 applicant's demonstrated ability to provide services, conduct
113 business, and operate a financially viable concern; the current
114 availability of medical care, services, or supplies to
115 recipients, taking into account geographic location and
116 reasonable travel time; the number of providers of the same type
117 already enrolled in the same geographic area; and the
118 credentials, experience, success, and patient outcomes of the
119 provider for the services that it is making application to
120 provide in the Medicaid program. The agency shall deny the
121 application if the agency finds that a provider; any officer,
122 director, agent, managing employee, or affiliated person; or any
123 partner or shareholder having an ownership interest equal to 5
124 percent or greater in the provider if the provider is a
125 corporation, partnership, or other business entity, has failed to
126 pay all outstanding fines or overpayments assessed by final order
127 of the agency or final order of the Centers for Medicare and
128 Medicaid Services, not subject to further appeal, unless the
129 provider agrees to a repayment plan that includes withholding
130 Medicaid reimbursement until the amount due is paid in full.

131 Section 14. Subsection (20) of section 409.910, Florida
132 Statutes, is amended to read:

133 409.910 Responsibility for payments on behalf of Medicaid-
134 eligible persons when other parties are liable.--

135 (20) Entities providing health insurance as defined in s.
136 624.603, health maintenance organizations and prepaid health



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137 | clinics as defined in chapter 641, and, on behalf of their
138 | clients, third-party administrators and pharmacy benefits
139 | managers as defined in s. 409.901 (27) ~~s. 409.901(26)~~ shall
140 | provide such records and information as are necessary to
141 | accomplish the purpose of this section, unless such requirement
142 | results in an unreasonable burden.

143 | (a) The director of the agency and the Director of the
144 | Office of Insurance Regulation of the Financial Services
145 | Commission shall enter into a cooperative agreement for
146 | requesting and obtaining information necessary to effect the
147 | purpose and objective of this section.

148 | 1. The agency shall request only that information necessary
149 | to determine whether health insurance as defined pursuant to s.
150 | 624.603, or those health services provided pursuant to chapter
151 | 641, could be, should be, or have been claimed and paid with
152 | respect to items of medical care and services furnished to any
153 | person eligible for services under this section.

154 | 2. All information obtained pursuant to subparagraph 1. is
155 | confidential and exempt from s. 119.07(1).

156 | 3. The cooperative agreement or rules adopted under this
157 | subsection may include financial arrangements to reimburse the
158 | reporting entities for reasonable costs or a portion thereof
159 | incurred in furnishing the requested information. Neither the
160 | cooperative agreement nor the rules shall require the automation
161 | of manual processes to provide the requested information.

162 | (b) The agency and the Financial Services Commission
163 | jointly shall adopt rules for the development and administration
164 | of the cooperative agreement. The rules shall include the
165 | following:

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166 1. A method for identifying those entities subject to
167 furnishing information under the cooperative agreement.

168 2. A method for furnishing requested information.

169 3. Procedures for requesting exemption from the cooperative
170 agreement based on an unreasonable burden to the reporting
171 entity.

172 Section 15. Subsection (48) of section 409.912, Florida
173 Statutes, is amended to read:

174 409.912 Cost-effective purchasing of health care.--The
175 agency shall purchase goods and services for Medicaid recipients
176 in the most cost-effective manner consistent with the delivery of
177 quality medical care. To ensure that medical services are
178 effectively utilized, the agency may, in any case, require a
179 confirmation or second physician's opinion of the correct
180 diagnosis for purposes of authorizing future services under the
181 Medicaid program. This section does not restrict access to
182 emergency services or poststabilization care services as defined
183 in 42 C.F.R. part 438.114. Such confirmation or second opinion
184 shall be rendered in a manner approved by the agency. The agency
185 shall maximize the use of prepaid per capita and prepaid
186 aggregate fixed-sum basis services when appropriate and other
187 alternative service delivery and reimbursement methodologies,
188 including competitive bidding pursuant to s. 287.057, designed to
189 facilitate the cost-effective purchase of a case-managed
190 continuum of care. The agency shall also require providers to
191 minimize the exposure of recipients to the need for acute
192 inpatient, custodial, and other institutional care and the
193 inappropriate or unnecessary use of high-cost services. The
194 agency shall contract with a vendor to monitor and evaluate the
195 clinical practice patterns of providers in order to identify

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196 trends that are outside the normal practice patterns of a
197 provider's professional peers or the national guidelines of a
198 provider's professional association. The vendor must be able to
199 provide information and counseling to a provider whose practice
200 patterns are outside the norms, in consultation with the agency,
201 to improve patient care and reduce inappropriate utilization. The
202 agency may mandate prior authorization, drug therapy management,
203 or disease management participation for certain populations of
204 Medicaid beneficiaries, certain drug classes, or particular drugs
205 to prevent fraud, abuse, overuse, and possible dangerous drug
206 interactions. The Pharmaceutical and Therapeutics Committee shall
207 make recommendations to the agency on drugs for which prior
208 authorization is required. The agency shall inform the
209 Pharmaceutical and Therapeutics Committee of its decisions
210 regarding drugs subject to prior authorization. The agency is
211 authorized to limit the entities it contracts with or enrolls as
212 Medicaid providers by developing a provider network through
213 provider credentialing. The agency may competitively bid single-
214 source-provider contracts if procurement of goods or services
215 results in demonstrated cost savings to the state without
216 limiting access to care. The agency may limit its network based
217 on the assessment of beneficiary access to care, provider
218 availability, provider quality standards, time and distance
219 standards for access to care, the cultural competence of the
220 provider network, demographic characteristics of Medicaid
221 beneficiaries, practice and provider-to-beneficiary standards,
222 appointment wait times, beneficiary use of services, provider
223 turnover, provider profiling, provider licensure history,
224 previous program integrity investigations and findings, peer
225 review, provider Medicaid policy and billing compliance records,

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226 clinical and medical record audits, and other factors. Providers
227 shall not be entitled to enrollment in the Medicaid provider
228 network. The agency shall determine instances in which allowing
229 Medicaid beneficiaries to purchase durable medical equipment and
230 other goods is less expensive to the Medicaid program than long-
231 term rental of the equipment or goods. The agency may establish
232 rules to facilitate purchases in lieu of long-term rentals in
233 order to protect against fraud and abuse in the Medicaid program
234 as defined in s. 409.913. The agency may seek federal waivers
235 necessary to administer these policies.

236 (48) (a) A provider is not entitled to enrollment in the
237 Medicaid provider network. The agency may implement a Medicaid
238 fee-for-service provider network controls, including, but not
239 limited to, competitive procurement and provider credentialing.
240 If a credentialing process is used, the agency may limit its
241 provider network based upon the following considerations:
242 beneficiary access to care, provider availability, provider
243 quality standards and quality assurance processes, cultural
244 competency, demographic characteristics of beneficiaries,
245 practice standards, service wait times, provider turnover,
246 provider licensure and accreditation history, program integrity
247 history, peer review, Medicaid policy and billing compliance
248 records, clinical and medical record audit findings, and such
249 other areas that are considered necessary by the agency to ensure
250 the integrity of the program.

251 (b) The agency shall limit its network of durable medical
252 equipment and medical supply providers. For dates of service
253 after January 1, 2009, the agency shall limit payment for durable
254 medical equipment and supplies to providers that meet all the
255 requirements of this paragraph.



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256 1. Providers must be accredited by a Centers for Medicare
257 and Medicaid Services deemed accreditation organization for
258 suppliers of durable medical equipment, prosthetics, orthotics,
259 and supplies. The provider must maintain accreditation and is
260 subject to unannounced reviews by the accrediting organization.

261 2. Providers must provide the services or supplies directly
262 to the Medicaid recipient or caregiver at the provider location
263 or recipient's residence or send the supplies directly to the
264 recipient's residence with receipt of mailed delivery.
265 Subcontracting or consignment of the service or supply to a third
266 party is prohibited.

267 3. Notwithstanding subparagraph 2., a durable medical
268 equipment provider may store nebulizers at a physician's office
269 for the purpose of having the physician's staff issue the
270 equipment if it meets all of the following conditions:

271 a. The physician must document the medical necessity and
272 need to prevent further deterioration of the patient's
273 respiratory status by the timely delivery of the nebulizer in the
274 physician's office.

275 b. The durable medical equipment provider must have written
276 documentation of the competency and training by a Florida-
277 licensed registered respiratory therapist of any durable medical
278 equipment staff who participate in the training of physician
279 office staff for the use of nebulizers, including cleaning,
280 warranty, and special needs of patients.

281 c. The physician's office must have documented the training
282 and competency of any staff member who initiates the delivery of
283 nebulizers to patients. The durable medical equipment provider
284 must maintain copies of all physician office training.



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285 d. The physician's office must maintain inventory records
286 of stored nebulizers, including documentation of the durable
287 medical equipment provider source.

288 e. A physician contracted with a Medicaid durable medical
289 equipment provider may not have a financial relationship with
290 that provider or receive any financial gain from the delivery of
291 nebulizers to patients.

292 4. Providers must have a physical business location and a
293 functional landline business phone. The location must be within
294 the state or not more than 50 miles from the Florida state line.
295 The agency may make exceptions for providers of durable medical
296 equipment or supplies not otherwise available from other enrolled
297 providers located within the state.

298 5. Physical business locations must be clearly identified
299 as a business that furnishes durable medical equipment or medical
300 supplies by signage that can be read from 20 feet away. The
301 location must be readily accessible to the public during normal,
302 posted business hours and must operate no less than 5 hours per
303 day and no less than 5 days per week, with the exception of
304 scheduled and posted holidays. The location may not be located
305 within or at the same numbered street address as another enrolled
306 Medicaid durable medical equipment or medical supply provider or
307 as an enrolled Medicaid pharmacy that is also enrolled as a
308 durable medical equipment provider. A licensed orthotist or
309 prosthetist that provides only orthotic or prosthetic devices as
310 a Medicaid durable medical equipment provider is exempt from the
311 provisions in this paragraph.

312 6. Providers must maintain a stock of durable medical
313 equipment and medical supplies on site that is readily available

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314 to meet the needs of the durable medical equipment business
315 location's customers.

316 7. Providers must provide a surety bond of \$50,000 for each
317 provider location, up to a maximum of 5 bonds statewide or an
318 aggregate bond of \$250,000 statewide, as identified by Federal
319 Employer Identification Number. Providers who post a statewide or
320 an aggregate bond must identify all of their locations in any
321 Medicaid durable medical equipment and medical supply provider
322 enrollment application or bond renewal. Each provider location's
323 surety bond must be renewed annually and the provider must submit
324 proof of renewal even if the original bond is a continuous bond.
325 A licensed orthotist or prosthetist that provides only orthotic
326 or prosthetic devices as a Medicaid durable medical equipment
327 provider is exempt from the provisions in this paragraph.

328 8. Providers must obtain a level 2 background screening, as
329 provided under s. 435.04, for each provider employee in direct
330 contact with or providing direct services to recipients of
331 durable medical equipment and medical supplies in their homes.
332 This requirement includes, but is not limited to, repair and
333 service technicians, fitters, and delivery staff. The provider
334 shall pay for the cost of the background screening.

335 9. The following providers are exempt from the requirements
336 of subparagraphs 1. and 6.:

337 a. Durable medical equipment providers owned and operated
338 by a government entity.

339 b. Durable medical equipment providers that are operating
340 within a pharmacy that is currently enrolled as a Medicaid
341 pharmacy provider.



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342 c. Active, Medicaid-enrolled orthopedic physician groups,
343 primarily owned by physicians, which provide only orthotic and
344 prosthetic devices.

345 Section 16. The Agency for Health Care Administration shall
346 review the process, procedures, and contractor's performance for
347 the prior authorization of home health agency visits that are in
348 excess of 60 visits over the lifetime of a Medicaid recipient.
349 The agency shall determine whether modifications are necessary in
350 order to reduce Medicaid fraud and abuse related to home health
351 services for a Medicaid recipient which are not medically
352 necessary. If modifications to the prior authorization function
353 are necessary, the agency shall amend the contract to require
354 contractor performance that reduces potential Medicaid fraud and
355 abuse with respect to home health agency visits.

356 Section 17. The Agency for Health Care Administration shall
357 report to the Legislature by January 1, 2009, on the feasibility
358 and costs of accessing the Medicare system to disallow Medicaid
359 payment for home health services that are paid for under the
360 Medicare prospective payment system for recipients who are dually
361 eligible for Medicaid and Medicare.

362
363
364 ===== T I T L E A M E N D M E N T =====

365 And the title is amended as follows:

366 Delete line(s) 89-106

367 and insert:

368
369 exchange for patient referrals; amending s, 409.901, F.S.;

370 defining the term "change of ownership"; amending s.

371 409.907, F.S.; revising provisions relating to change of

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372 ownership of Medicaid provider agreements; providing for
373 continuing financial liability of a transferor under
374 certain circumstances; defining the term "outstanding
375 overpayment"; requiring the transferor to provide notice
376 of change of ownership to the agency within a specified
377 time period; requiring the transferee to submit a Medicaid
378 provider enrollment application to the agency; providing
379 for joint and several liability under certain
380 circumstances; requiring a written payment plan for
381 certain outstanding financial obligations; providing
382 conditions under which additional enrollment effective
383 dates apply; amending s. 409.910, F.S.; conforming a
384 cross-reference; amending s. 409.912, F.S.; requiring the
385 agency to limit its network of Medicaid durable medical
386 equipment and medical supply providers; prohibiting
387 reimbursement for dates of service after a certain date;
388 requiring accreditation; requiring direct provision of
389 services or supplies; authorizing a provider to store
390 nebulizers at a physician's office under certain
391 circumstances; imposing certain physical location
392 requirements; requiring a provider to maintain a certain
393 stock of equipment and supplies; requiring a surety bond;
394 requiring background screenings of employees; providing
395 for certain exemptions; requiring the Agency for Health
396 Care Administration to review the process for prior
397 authorization of home health agency visits and determine
398 whether modifications to the process are necessary;
399 requiring the agency to report to the Legislature on the
400 feasibility of accessing the Medicare system to determine
401 recipient eligibility for home health services;