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By the Committees on Health and Human Services Appropriations; Banking and Insurance; Health Regulation; Health Regulation; and Senator Jones

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A bill to be entitled An act relating to home health care; amending s. 400.462, F.S.; revising and adding definitions; amending s. 400.464, F.S.; authorizing a home infusion therapy provider to be licensed as a nurse registry; deleting provisions related to Medicare reimbursement; amending s. 400.471, F.S.; requiring an applicant for a home health agency license to submit to the Agency for Health Care Administration a business plan and evidence of contingency funding, and disclose other controlling ownership interests in health care entities; requiring certain standards in documentation demonstrating financial ability to operate; requiring an applicant for a new home health agency license to submit a surety bond of a specified amount to the Agency for Health Care Administration; authorizing the agency to adopt rules for the submission of other forms of security; providing procedures for the agency with respect to making a claim against a surety bond or security; limiting the timing of receipt and the number of applications for a new home health agency license which the agency may accept each quarter; providing an exception under certain circumstances for a home health agency that is part of a retirement community; specifying a procedure for the agency to follow in selecting applications to process for a new home health agency license; providing that the change of ownership of a home health agency that is licensed at the time of the sale is not restricted or limited; providing for the future expiration of such provisions; prohibiting the

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agency from issuing an initial license to a home health agency licensure applicant located within 20 miles of a licensed home health agency that has common controlling interests; prohibiting the transfer of an application to another home health agency; requiring submission of an initial application to relocate a licensed home health to another geographic service area; imposing the burden of proof on an applicant to demonstrate that a factual determination made by the agency is not supported by a preponderance of the evidence; amending s. 400.474, F.S.; providing additional grounds under which the Agency for Health Care Administration may take disciplinary action against a home health agency; creating s. 400.476, F.S.; establishing staffing requirements for home health agencies; reducing the number of home health agencies that an administrator or director of nursing may serve; requiring that an alternate administrator be designated in writing; limiting the period that a home health agency that provides skilled nursing care may operate without a director of nursing; requiring notification upon the termination and replacement of a director of nursing; requiring the Agency for Health Care Administration to take administrative enforcement action against a home health agency for noncompliance with the notification and staffing requirements for a director of nursing; exempting a home health agency that provides only physical, occupational, or speech therapy from requirements related to a director of nursing; providing training requirements for certified nursing assistants and home health aides;

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amending s. 400.484, F.S.; requiring the agency to conduct the first unannounced survey of a newly licensed home health agency within a specified period after issuing the license; requiring that the agency impose administrative fines for certain deficiencies; increasing the administrative fines imposed for certain deficiencies; amending s. 400.488, F.S.; deleting provisions authorizing the administration of medication to home health patients by unlicensed staff; providing for the delegation of nursing tasks as provided in ch. 464, F.S., and related rules; amending s. 400.491, F.S.; extending the period that a home health agency must retain records of the nonskilled care it provides; amending s. 400.497, F.S.; requiring that the Agency for Health Care Administration adopt rules related to standards for the director of nursing of a home health agency, requirements for a director of nursing to submit certified staff activity logs pursuant to an agency request, quality assurance programs, and inspections related to an application for a change in ownership; amending s. 400.506, F.S.; providing training requirements for certified nursing assistants and home health aides referred for contract by a nurse registry; providing for the denial, suspension, or revocation of nurse registry license and fines for paying remuneration to certain entities in exchange for patient referrals or refusing fair remuneration in exchange for patient referrals; amending s. 400.518, F.S.; providing for a fine to be imposed against a home health agency that provides complimentary staffing to an assisted care

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community in exchange for patient referrals; amending s. 409.906, F.S.; requiring durable medical equipment providers enrolled in the Medicaid program to be accredited and have a physical business location that meets specified conditions; providing for exceptions of certain business location criteria; requiring a durable medical equipment provider enrolled in the Medicaid program to obtain a surety bond of a specified amount and for certain staff to undergo background screening; providing for exemptions from accreditation and the surety bond for specified durable medical equipment providers; requiring the Agency for Health Care Administration to review the process for prior authorization of home health agency visits and determine whether modifications to the process are necessary; requiring the agency to report to the Legislature on the feasibility of accessing the Medicare system to determine recipient eliqibility for home health services; providing appropriations and authorizing additional positions; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 400.462, Florida Statutes, is amended to read:

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400.462 Definitions.--As used in this part, the term:

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(1) "Administrator" means a direct employee, as defined in subsection (9), who is. The administrator must be a licensed

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physician, physician assistant, or registered nurse licensed to

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practice in this state or an individual having at least 1 year of supervisory or administrative experience in home health care or in a facility licensed under chapter 395, under part II of this chapter, or under part I of chapter 429. An administrator may manage a maximum of five licensed home health agencies located within one agency service district or within an immediately contiguous county. If the home health agency is licensed under this chapter and is part of a retirement community that provides multiple levels of care, an employee of the retirement community may administer the home health agency and up to a maximum of four entities licensed under this chapter or chapter 429 that are owned, operated, or managed by the same corporate entity. An administrator shall designate, in writing, for each licensed entity, a qualified alternate administrator to serve during absences.

- (2) "Admission" means a decision by the home health agency, during or after an evaluation visit to the patient's home, that there is reasonable expectation that the patient's medical, nursing, and social needs for skilled care can be adequately met by the agency in the patient's place of residence. Admission includes completion of an agreement with the patient or the patient's legal representative to provide home health services as required in s. 400.487(1).
- (3) "Advanced registered nurse practitioner" means a person licensed in this state to practice professional nursing and certified in advanced or specialized nursing practice, as defined in s. 464.003.
- (4) "Agency" means the Agency for Health Care Administration.

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(5) "Certified nursing assistant" means any person who has been issued a certificate under part II of chapter 464. The licensed home health agency or licensed nurse registry shall ensure that the certified nursing assistant employed by or under contract with the home health agency or licensed nurse registry is adequately trained to perform the tasks of a home health aide in the home setting.

- (6) "Client" means an elderly, handicapped, or convalescent individual who receives companion services or homemaker services in the individual's home or place of residence.
- (7) "Companion" or "sitter" means a person who spends time with or cares for an elderly, handicapped, or convalescent individual and accompanies such individual on trips and outings and may prepare and serve meals to such individual. A companion may not provide hands-on personal care to a client.
- (8) "Department" means the Department of Children and Family Services.
- (9) "Direct employee" means an employee for whom one of the following entities pays withholding taxes: a home health agency; a management company that has a contract to manage the home health agency on a day-to-day basis; or an employee leasing company that has a contract with the home health agency to handle the payroll and payroll taxes for the home health agency.
- (10) "Director of nursing" means a registered nurse who is a direct employee, as defined in subsection (9), of the agency and who is a graduate of an approved school of nursing and is licensed in this state; who has at least 1 year of supervisory experience as a registered nurse; and who is responsible for overseeing the professional nursing and home health aid delivery

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of services of the agency. A director of nursing may be the director of a maximum of five licensed home health agencies operated by a related business entity and located within one agency service district or within an immediately contiguous county. If the home health agency is licensed under this chapter and is part of a retirement community that provides multiple levels of care, an employee of the retirement community may serve as the director of nursing of the home health agency and of up to four entities licensed under this chapter or chapter 429 which are owned, operated, or managed by the same corporate entity.

- (11) "Fair market value" means the value in arms length transactions, consistent with the price that an asset would bring as the result of bona fide bargaining between well-informed buyers and sellers who are not otherwise in a position to generate business for the other party, or the compensation that would be included in a service agreement as the result of bona fide bargaining between well-informed parties to the agreement who are not otherwise in a position to generate business for the other party, on the date of acquisition of the asset or at the time of the service agreement.
- (12) (11) "Home health agency" means an organization that provides home health services and staffing services.
- $\underline{(13)}$ "Home health agency personnel" means persons who are employed by or under contract with a home health agency and enter the home or place of residence of patients at any time in the course of their employment or contract.
- $\underline{\text{(14)}}$ "Home health services" means health and medical services and medical supplies furnished by an organization to an individual in the individual's home or place of residence. The

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term includes organizations that provide one or more of the following:

- (a) Nursing care.
- (b) Physical, occupational, respiratory, or speech therapy.
- (c) Home health aide services.
- (d) Dietetics and nutrition practice and nutrition counseling.
- (e) Medical supplies, restricted to drugs and biologicals prescribed by a physician.
- (15) (14) "Home health aide" means a person who is trained or qualified, as provided by rule, and who provides hands-on personal care, performs simple procedures as an extension of therapy or nursing services, assists in ambulation or exercises, or assists in administering medications as permitted in rule and for which the person has received training established by the agency under s. 400.497(1). The licensed home health agency or licensed nurse registry shall ensure that the home health aide employed by or under contract with the home health agency or licensed nurse registry is adequately trained to perform the tasks of a home health aide in the home setting.
- (16) (15) "Homemaker" means a person who performs household chores that include housekeeping, meal planning and preparation, shopping assistance, and routine household activities for an elderly, handicapped, or convalescent individual. A homemaker may not provide hands-on personal care to a client.
- (17) (16) "Home infusion therapy provider" means an organization that employs, contracts with, or refers a licensed professional who has received advanced training and experience in intravenous infusion therapy and who administers infusion therapy

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to a patient in the patient's home or place of residence.

- $\underline{(18)}$ "Home infusion therapy" means the administration of intravenous pharmacological or nutritional products to a patient in his or her home.
- in-law; a grandparent or grandchild; or a spouse of a grandparent or grandchild.
- (20) "Medical director" means a physician who is a volunteer with, or who receives remuneration from, a home health agency.
- (21) (18) "Nurse registry" means any person that procures, offers, promises, or attempts to secure health-care-related contracts for registered nurses, licensed practical nurses, certified nursing assistants, home health aides, companions, or homemakers, who are compensated by fees as independent contractors, including, but not limited to, contracts for the provision of services to patients and contracts to provide private duty or staffing services to health care facilities licensed under chapter 395, this chapter, or chapter 429 or other business entities.
- (22) (19) "Organization" means a corporation, government or governmental subdivision or agency, partnership or association, or any other legal or commercial entity, any of which involve more than one health care professional discipline; a health care professional and a home health aide or certified nursing assistant; more than one home health aide; more than one

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certified nursing assistant; or a home health aide and a certified nursing assistant. The term does not include an entity that provides services using only volunteers or only individuals related by blood or marriage to the patient or client.

- (23) (20) "Patient" means any person who receives home health services in his or her home or place of residence.
- (24) (21) "Personal care" means assistance to a patient in the activities of daily living, such as dressing, bathing, eating, or personal hygiene, and assistance in physical transfer, ambulation, and in administering medications as permitted by rule.
- (25) "Physician" means a person licensed under chapter 458, chapter 459, chapter 460, or chapter 461.
- (26) (23) "Physician assistant" means a person who is a graduate of an approved program or its equivalent, or meets standards approved by the boards, and is licensed to perform medical services delegated by the supervising physician, as defined in s. 458.347 or s. 459.022.
- (27) "Remuneration" means any payment or other benefit made directly or indirectly, overtly or covertly, in cash or in kind.
- (28) (24) "Skilled care" means nursing services or therapeutic services required by law to be delivered by a health care professional who is licensed under part I of chapter 464; part I, part III, or part V of chapter 468; or chapter 486 and who is employed by or under contract with a licensed home health agency or is referred by a licensed nurse registry.
- (29) (25) "Staffing services" means services provided to a health care facility, school, or other business entity on a temporary or school-year basis pursuant to a written contract by

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licensed health care personnel and by certified nursing assistants and home heath aides who are employed by, or work under the auspices of, a licensed home health agency or who are registered with a licensed nurse registry. Staffing services may be provided anywhere within the state.

- Section 2. Subsection (3) of section 400.464, Florida Statutes, is amended to read:
- 400.464 Home Health agencies to be licensed; expiration of license; exemptions; unlawful acts; penalties.--
- (3) A Any home infusion therapy provider <u>must</u> shall be licensed as a home health agency <u>or nurse registry</u>. Any infusion therapy provider currently authorized to receive Medicare reimbursement under a DME Part B Provider number for the provision of infusion therapy shall be licensed as a non certified home health agency. Such a provider shall continue to receive that specified Medicare reimbursement without being certified so long as the reimbursement is limited to those items authorized pursuant to the DME Part B Provider Agreement and the agency is licensed in compliance with the other provisions of this part.
- Section 3. Section 400.471, Florida Statutes, is amended to read:
- 400.471 Application for license; fee; bond; limitation on applications accepted.--
- (1) Each applicant for licensure must comply with all provisions of this part and part II of chapter 408.
- (2) In addition to the requirements of part II of chapter 408, the initial applicant must file with the application satisfactory proof that the home health agency is in compliance

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with this part and applicable rules, including:

- (a) A listing of services to be provided, either directly by the applicant or through contractual arrangements with existing providers.
- (b) The number and discipline of professional staff to be employed.
- (c) Completion of questions concerning volume data on the renewal application as determined by rule.
- (d) A business plan, signed by the applicant, which details the home health agency's methods to obtain patients and its plan to recruit and maintain staff.
- (e) Evidence of contingency funding equal to 1 month's average operating expense over the first year of operation.
- (f) A balance sheet, income and expense statement, and statement of cash flows for the first 2 years of operation which provide evidence of having sufficient assets, credit, and projected revenues to cover liabilities and expenses. The applicant has demonstrated financial ability to operate if the applicant's assets, credit, and projected revenues meet or exceed projected liabilities and expenses. An applicant may not project an operating margin for any month in the first year of operation of 15 percent or greater. All documents required under this paragraph must be prepared in accordance with generally accepted accounting principles and compiled and signed by a certified public accountant.
- (g) All other ownership interests in health care entities for each controlling interest, as defined in part II of chapter 408.
 - (3) In addition to the requirements of s. 408.810, the home

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health agency must also obtain and maintain the following insurance coverage in an amount of not less than \$250,000 per claim, and the home health agency must submit proof of coverage with an initial application for licensure and with each application for license renewal:

- (a) Malpractice insurance as defined in s. 624.605(1)(k).
- (b) Liability insurance as defined in s. 624.605(1)(b).
- (4) The agency shall accept, in lieu of its own periodic licensure survey, submission of the survey of an accrediting organization that is recognized by the agency if the accreditation of the licensed home health agency is not provisional and if the licensed home health agency authorizes release of, and the agency receives the report of, the accrediting organization.
- (5) In accordance with s. 408.805, an applicant or licensee shall pay a fee for each license application submitted under this part, part II of chapter 408, and applicable rules. The amount of the fee shall be established by rule and shall be set at an amount that is sufficient to cover the agency's costs in carrying out its responsibilities under this part, but not to exceed \$2,000 per biennium. However, state, county, or municipal governments applying for licenses under this part are exempt from the payment of license fees.
- (6) The agency may not issue a license designated as certified to a home health agency that fails to satisfy the requirements of a Medicare certification survey from the agency.
- (7) An applicant for a new home health agency license must submit a surety bond of \$50,000, or other equivalent means of security acceptable to the agency, such as an irrevocable letter

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of credit or a deposit in a trust account or financial institution, payable to the Agency for Health Care

Administration. A surety bond is the only form of security that may be submitted until the agency has adopted a rule providing for other equivalent means of security. A surety bond or other equivalent means of security must be valid from initial licensure until the end of the first license-renewal period. The purpose of this bond is to secure payment of any administrative penalties imposed by the agency and any fees and costs incurred by the agency regarding the home health agency license which are authorized under state law and which the licensee fails to pay 30 days after the fine or costs become final. The agency may make a claim against the surety bond or security until the later of:

- (a) One year after the license ceases to be valid if the license is not renewed for a second biennial period;
- (b) One year after the license has been renewed a second time; or
- (c) Sixty days after any administrative or legal proceeding, including any appeal, is concluded involving an administrative penalty, fees, or costs for an act or omission that occurred at any time during the first 4 years after the license was initially issued.
- (8) (a) The agency may accept for processing for a new home health agency license only the following number of applications quarterly, as determined using the number of licensed home health agencies in each geographic service area on June 1, 2008, and the Florida Population Estimates for Counties and Municipalities, April 1, 2007, as published by the Office of Economic and Demographic Research of the Legislature:

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1. Five for each geographic service area in which the number of residents over the age of 64 per number of licensed home health agencies in that geographic service area is between 2,000 and 2,999;

- 2. Four for each geographic service area in which the number of residents over the age of 64 per number of licensed home health agencies in that geographic service area is between 1,000 and 1,999; and
- 3. Three for each geographic service area in which the number of residents over the age of 64 per number of licensed home health agencies in that geographic service area is between 0 and 999.

However, an application for a new home health agency license that is part of a retirement community providing multiple levels of care and that will provide home health services exclusively to residents of that facility is not subject to the quarterly limitation and may not be counted as a new application for purposes of the quarterly limitation. If the home health agency provides home health services to persons outside that facility, the agency shall impose a moratorium on the license in accordance with s. 408.814 and revoke the home health agency license. The home health agency may reapply for a new home health agency license and is subject to the limits on the agency's acceptance of new applications.

(b) The agency shall accept applications for a new home health agency license only during the first 5 business days of a calendar quarter. Applications for a new home health agency license received during this period, except an application for a

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new home health agency license that is part of a retirement community providing multiple levels of care and that will provide home health services exclusively to residents of that facility, must be grouped according to the geographic service area in which the home health agency is to be located. When the number of applications received for a geographic service area exceeds the number of applications authorized to be accepted for processing in paragraph (a), the agency shall use a lottery system to select the applications to be accepted for processing for that geographic service area as follows:

- 1. A number shall be assigned to each application received for that geographic service area.
- 2. For each geographic service area, the agency shall put the numbers assigned to each application in an opaque container.
- 3. The agency shall select the applicable quantity of numbers for that geographic service area without viewing the contents of the container.
- 4. The application that corresponds to the selected number shall be accepted for processing.

The selection of applications to be accepted for processing must be a public process conducted in Tallahassee and noticed for a date during the first 6 through 10 business days of the calendar quarter.

- (c) Notwithstanding ss. 120.60 or 408.806(3), the agency shall return to the sender all applications and fees for a new home health agency license which were received:
- 1. And not accepted for processing pursuant to the lottery-selection process set forth in paragraph (b); or

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2. Before or after the first 5 business days of a calendar quarter.

- (d) This subsection does not restrict or limit the change of ownership of a home health agency that is licensed at the time of the sale.
 - (e) This subsection expires July 1, 2011.
- (9) The agency may not issue an initial license to a home health agency licensure applicant if the applicant shares common controlling interests with another licensed home health agency that is located within 20 miles of the applicant. The agency must return the application and fees to the applicant.
- (10) An application for a home health agency license may not be transferred to another home health agency or controlling interest prior to issuance of the license.
- (11) A licensed home health agency that seeks to relocate to a different geographic service area not listed on its license must submit an initial application for a home health agency license for the new location.
- (12) When an applicant alleges that a factual determination made by the agency is incorrect, the burden of proof is on the applicant to demonstrate that such determination is, in light of the total record, not supported by the preponderance of the evidence.
- Section 4. Section 400.474, Florida Statutes, is amended to read:
 - 400.474 Administrative penalties. --
- 491 (1) The agency may deny, revoke, and suspend a license and 492 impose an administrative fine in the manner provided in chapter 493 120.

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(2) Any of the following actions by a home health agency or its employee is grounds for disciplinary action by the agency:

- (a) Violation of this part, part II of chapter 408, or of applicable rules.
- (b) An intentional, reckless, or negligent act that materially affects the health or safety of a patient.
- (c) Knowingly providing home health services in an unlicensed assisted living facility or unlicensed adult family-care home, unless the home health agency or employee reports the unlicensed facility or home to the agency within 72 hours after providing the services.
- (d) Preparing or maintaining fraudulent patient records, such as, but not limited to, charting ahead, recording vital signs or symptoms that were not personally obtained or observed by the home health agency's staff at the time indicated, borrowing patients or patient records from other home health agencies to pass a survey or inspection, or falsifying signatures.
- (e) Failing to provide at least one service directly to a patient for a period of 60 days.
- (3) The agency shall impose a fine of \$1,000 against a home health agency that demonstrates a pattern of falsifying:
- (a) Documents of training for home health aides or certified nursing assistants; or
- (b) Health statements for staff providing direct care to patients.

A pattern may be demonstrated by a showing of at least three fraudulent entries or documents. The fine shall be imposed for

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each fraudulent document or, if multiple staff members are included on one document, for each fraudulent entry on the document.

- (4) The agency shall impose a fine of \$5,000 against a home health agency that demonstrates a pattern of billing any payor for services not provided. A pattern may be demonstrated by a showing of at least three billings for services not provided within a 12-month period. The fine must be imposed for each incident that is falsely billed. The agency may also:
 - (a) Require payback of all funds;
 - (b) Revoke the license; or
 - (c) Issue a moratorium in accordance with s. 408.814.
- The agency shall impose a fine of \$5,000 against a home health agency that demonstrates a pattern of failing to provide a service specified in the home health agency's written agreement with a patient or the patient's legal representative, or the plan of care for that patient, unless a reduction in service is mandated by Medicare, Medicaid, or a state program or as provided in s. 400.492(3). A pattern may be demonstrated by a showing of at least three incidences, regardless of the patient or service, where the home health agency did not provide a service specified in a written agreement or plan of care during a 3-month period. The agency shall impose the fine for each occurrence. The agency may also impose additional administrative fines under s. 400.484 for the direct or indirect harm to a patient, or deny, revoke, or suspend the license of the home health agency for a pattern of failing to provide a service specified in the home health agency's written agreement with a patient or the plan of care for that patient.

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(6) The agency may deny, revoke, or suspend the license of a home health agency and shall impose a fine of \$5,000 against a home health agency that:

- (a) Gives remuneration for staffing services to:
- 1. Another home health agency with which it has formal or informal patient-referral transactions or arrangements; or
- 2. A health services pool with which it has formal or informal patient-referral transactions or arrangements,

unless the home health agency has activated its comprehensive emergency management plan in accordance with s. 400.492. This paragraph does not apply to a Medicare-certified home health agency that provides fair market value remuneration for staffing services to a non-Medicare-certified home health agency that is part of a continuing care facility licensed under chapter 651 for providing services to its own residents if each resident receiving home health services pursuant to this arrangement attests in writing that he or she made a decision without influence from staff of the facility to select, from a list of Medicare-certified home health agencies provided by the facility, that Medicare-certified home health agency to provide the services.

- (b) Provides services to residents in an assisted living facility for which the home health agency does not receive fair market value remuneration.
- (c) Provides staffing to an assisted living facility for which the home health agency does not receive fair market value remuneration.
 - (d) Fails to provide the agency, upon request, with copies

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of all contracts with assisted living facilities which were executed within 5 years before the request.

- (e) Gives remuneration to a case manager, discharge planner, facility-based staff member, or third-party vendor who is involved in the discharge-planning process of a facility licensed under chapter 395 or this chapter from whom the home health agency receives referrals.
- (f) Fails to submit to the agency, within 10 days after the end of each calendar quarter, a written report that includes the following data based on data as it existed on the last day of the quarter:
- 1. The number of insulin-dependent diabetic patients receiving insulin-injection services from the home health agency;
- 2. The number of patients receiving both home health services from the home health agency and hospice services;
- 3. The number of patients receiving home health services from that home health agency; and
- 4. The names and license numbers of nurses whose primary job responsibility is to provide home health services to patients and who received remuneration from the home health agency in excess of \$25,000 during the calendar quarter.
- (g) Gives cash, or its equivalent, to a Medicare or Medicaid beneficiary.
- (h) Has more than one medical director contract in effect at one time or more than one medical director contract and one contract with a physician-specialist whose services are mandated for the home health agency in order to qualify to participate in a federal or state health care program at one time.
 - (i) Gives remuneration to a physician without a medical

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director contract being in effect. The contract must:

- 1. Be in writing and signed by both parties;
- 2. Provide for remuneration that is at fair market value for an hourly rate, which must be supported by invoices submitted by the medical director describing the work performed, the dates on which that work was performed, and the duration of that work; and
 - 3. Be for a term of at least 1 year.

- The hourly rate specified in the contract may not be increased during the term of the contract. The home health agency may not execute a subsequent contract with that physician which has an increased hourly rate and covers any portion of the term that was in the original contract.
 - (j) Gives remuneration to:
- 1. A physician, and the home health agency is in violation of paragraph (h) or paragraph (i);
 - 2. A member of the physician's office staff; or
 - 3. An immediate family member of the physician,

- if the home health agency has received a patient referral in the preceding 12 months from that physician or physician's office staff.
- (k) Fails to provide to the agency, upon request, copies of all contracts with a medical director which were executed within 5 years before the request.
- (7) (a) In addition to the requirements of s. 408.813, any person, partnership, or corporation that violates <u>s. 408.812</u> or s. 408.813 and that previously operated a licensed home health

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agency or concurrently operates both a licensed home health agency and an unlicensed home health agency commits a felony of the third degree punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

(b) If any home health agency is found to be operating without a license and that home health agency has received any government reimbursement for services, the agency shall make a fraud referral to the appropriate government reimbursement program.

Section 5. Section 400.476, Florida Statutes, is created to read:

<u>400.476 Staffing requirements; notifications; limitations</u> on staffing services.—

(1) ADMINISTRATOR. --

- (a) An administrator may manage only one home health agency, except that an administrator may manage up to five home health agencies if all five home health agencies have identical controlling interests as defined in s. 408.803 and are located within one agency geographic service area or within an immediately contiguous county. If the home health agency is licensed under this chapter and is part of a retirement community that provides multiple levels of care, an employee of the retirement community may administer the home health agency and up to a maximum of four entities licensed under this chapter or chapter 429 which all have identical controlling interests as defined in s. 408.803. An administrator shall designate, in writing, for each licensed entity, a qualified alternate administrator to serve during the administrator's absence.
 - (b) An administrator of a home health agency who is a

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licensed physician, physician assistant, or registered nurse licensed to practice in this state may also be the director of nursing for a home health agency. An administrator may serve as a director of nursing for up to the number of entities authorized in subsection (2) only if there are 10 or fewer full-time equivalent employees and contracted personnel in each home health agency.

- (2) DIRECTOR OF NURSING. --
- (a) A director of nursing may be the director of nursing for:
- 1. Up to two licensed home health agencies if the agencies have identical controlling interests as defined in s. 408.803 and are located within one agency geographic service area or within an immediately contiguous county; or
 - 2. Up to five licensed home health agencies if:
- <u>a. All of the home health agencies have identical</u> controlling interests as defined in s. 408.803;
- b. All of the home health agencies are located within one agency geographic service area or within an immediately contiguous county; and
- c. Each home health agency has a registered nurse who meets the qualifications of a director of nursing and who has a written delegation from the director of nursing to serve as the director of nursing for that home health agency when the director of nursing is not present.

If a home health agency licensed under this chapter is part of a retirement community that provides multiple levels of care, an employee of the retirement community may serve as the director of

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nursing of the home health agency and up to a maximum of four entities, other than home health agencies, licensed under this chapter or chapter 429 which all have identical controlling interests as defined in s. 408.803.

- (b) A home health agency that provides skilled nursing care may not operate for more than 30 calendar days without a director of nursing. A home health agency that provides skilled nursing care and the director of nursing of a home health agency must notify the agency within 10 business days after termination of the services of the director of nursing for the home health agency. A home health agency that provides skilled nursing care must notify the agency of the identity and qualifications of the new director of nursing within 10 days after the new director is hired. If a home health agency that provides skilled nursing care operates for more than 30 calendar days without a director of nursing, the home health agency commits a class II deficiency. In addition to the fine for a class II deficiency, the agency may issue a moratorium in accordance with s. 408.814 or revoke the license. The agency shall fine a home health agency that fails to notify the agency as required in this paragraph \$1,000 for the first violation and \$2,000 for a repeat violation. The agency may not take administrative action against a home health agency if the director of nursing fails to notify the department upon termination of services as the director of nursing for the home health agency.
- (c) A home health agency that provides only physical, occupational, or speech therapy is not required to have a director of nursing and is exempt from paragraph (b).
 - (3) TRAINING. -- A home health agency shall ensure that each

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certified nursing assistant employed by or under contract with the home health agency and each home health aide employed by or under contract with the home health agency is adequately trained to perform the tasks of a home health aide in the home setting.

(4) STAFFING.--Staffing services may be provided anywhere within the state.

Section 6. Section 400.484, Florida Statutes, is amended to read:

400.484 Right of inspection; deficiencies; fines.--

- (1) In addition to the requirements of s. 408.811, the agency may make such inspections and investigations as are necessary in order to determine the state of compliance with this part, part II of chapter 408, and applicable rules. The agency shall conduct an unannounced survey of each home health agency within 15 months after issuing a new license to the home health agency.
- (2) The agency shall impose fines for various classes of deficiencies in accordance with the following schedule:
- (a) A class I deficiency is any act, omission, or practice that results in a patient's death, disablement, or permanent injury, or places a patient at imminent risk of death, disablement, or permanent injury. Upon finding a class I deficiency, the agency \underline{shall} \underline{may} impose an administrative fine in the amount of $\underline{\$15,000}$ $\underline{\$5,000}$ for each occurrence and each day that the deficiency exists.
- (b) A class II deficiency is any act, omission, or practice that has a direct adverse effect on the health, safety, or security of a patient. Upon finding a class II deficiency, the agency shall may impose an administrative fine in the amount of

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\$5,000 \$1,000\$ for each occurrence and each day that the deficiency exists.

- (c) A class III deficiency is any act, omission, or practice that has an indirect, adverse effect on the health, safety, or security of a patient. Upon finding an uncorrected or repeated class III deficiency, the agency shall may impose an administrative fine not to exceed \$1,000 \$500 for each occurrence and each day that the uncorrected or repeated deficiency exists.
- (d) A class IV deficiency is any act, omission, or practice related to required reports, forms, or documents which does not have the potential of negatively affecting patients. These violations are of a type that the agency determines do not threaten the health, safety, or security of patients. Upon finding an uncorrected or repeated class IV deficiency, the agency shall may impose an administrative fine not to exceed \$500 \$200 for each occurrence and each day that the uncorrected or repeated deficiency exists.
- (3) In addition to any other penalties imposed pursuant to this section or part, the agency may assess costs related to an investigation that results in a successful prosecution, excluding costs associated with an attorney's time.
- Section 7. Section 400.488, Florida Statutes, is amended to read:
- 400.488 <u>Nurse delegation</u> Assistance with self-administration of medication. -- A home health agency nurse may delegate nursing tasks as provided in chapter 464 and related rules.
 - (1) For purposes of this section, the term:
 - (a) "Informed consent" means advising the patient, or the

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patient's surrogate, guardian, or attorney in fact, that the patient may be receiving assistance with self-administration of medication from an unlicensed person.

- (b) "Unlicensed person" means an individual not currently licensed to practice nursing or medicine who is employed by or under contract to a home health agency and who has received training with respect to assisting with the self-administration of medication as provided by agency rule.
- (2) Patients who are capable of self-administering their own medications without assistance shall be encouraged and allowed to do so. However, an unlicensed person may, consistent with a dispensed prescription's label or the package directions of an over-the-counter medication, assist a patient whose condition is medically stable with the self-administration of routine, regularly scheduled medications that are intended to be self-administered. Assistance with self-medication by an unlicensed person may occur only upon a documented request by, and the written informed consent of, a patient or the patient's surrogate, guardian, or attorney in fact. For purposes of this section, self-administered medications include both legend and over-the-counter oral dosage forms, topical dosage forms, and topical ophthalmic, otic, and nasal dosage forms, including solutions, suspensions, sprays, and inhalers.
- (3) Assistance with self-administration of medication includes:
- (a) Taking the medication, in its previously dispensed, properly labeled container, from where it is stored and bringing it to the patient.
 - (b) In the presence of the patient, reading the label,

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opening the container, removing a prescribed amount of medication from the container, and closing the container.

- (c) Placing an oral dosage in the patient's hand or placing the dosage in another container and helping the patient by lifting the container to his or her mouth.
 - (d) Applying topical medications.
 - (e) Returning the medication container to proper storage.
- (f) Keeping a record of when a patient receives assistance with self-administration under this section.
 - (4) Assistance with self-administration does not include:
- (a) Mixing, compounding, converting, or calculating medication doses, except for measuring a prescribed amount of liquid medication or breaking a scored tablet or crushing a tablet as prescribed.
- (b) The preparation of syringes for injection or the administration of medications by any injectable route.
- (c) Administration of medications through intermittent positive pressure breathing machines or a nebulizer.
- (d) Administration of medications by way of a tube inserted in a cavity of the body.
 - (e) Administration of parenteral preparations.
- (f) Irrigations or debriding agents used in the treatment of a skin condition.
 - (g) Rectal, urethral, or vaginal preparations.
- (h) Medications ordered by the physician or health care professional with prescriptive authority to be given "as needed," unless the order is written with specific parameters that preclude independent judgment on the part of the unlicensed person, and at the request of a competent patient.

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(i) Medications for which the time of administration, the amount, the strength of dosage, the method of administration, or the reason for administration requires judgment or discretion on the part of the unlicensed person.

- (5) Assistance with the self-administration of medication by an unlicensed person as described in this section does not constitute administration as defined in s. 465.003.
- (6) The agency may by rule establish procedures and interpret terms as necessary to administer this section.
- Section 8. Subsection (2) of section 400.491, Florida Statutes, is amended to read:
 - 400.491 Clinical records.--
- (2) The home health agency must maintain for each client who receives nonskilled care a service provision plan. Such records must be maintained by the home health agency for 3 years 1 year following termination of services.
- Section 9. Present subsections (5), (6), (7), and (8) of section 400.497, Florida Statutes, are renumbered as subsections (7), (8), (9), and (10), respectively, and a new subsections (5) and (6) are added to that section, to read:
- 400.497 Rules establishing minimum standards.—The agency shall adopt, publish, and enforce rules to implement part II of chapter 408 and this part, including, as applicable, ss. 400.506 and 400.509, which must provide reasonable and fair minimum standards relating to:
- (5) Oversight by the director of nursing. The agency shall develop rules related to:
- (a) Standards that address oversight responsibilities by the director of nursing of skilled nursing and personal care

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services provided by the home health agency's staff;

- (b) Requirements for a director of nursing to provide to the agency, upon request, a certified daily report of the home health services provided by a specified direct employee or contracted staff member on behalf of the home health agency. The agency may request a certified daily report only for a period not to exceed 2 years prior to the date of the request; and
- (c) A quality assurance program for home health services provided by the home health agency.
- (6) Conditions for using a recent unannounced licensure inspection for the inspection required in s. 408.806 related to a licensure application associated with a change in ownership of a licensed home health agency.

Section 10. Paragraph (a) of subsection (6) of section 400.506, Florida Statutes, is amended, present subsections (15) and (16) of that section are renumbered as subsections (16) and (17), respectively, and a new subsection (15) is added to that section, to read:

400.506 Licensure of nurse registries; requirements; penalties.--

(6)(a) A nurse registry may refer for contract in private residences registered nurses and licensed practical nurses registered and licensed under part I of chapter 464, certified nursing assistants certified under part II of chapter 464, home health aides who present documented proof of successful completion of the training required by rule of the agency, and companions or homemakers for the purposes of providing those services authorized under s. 400.509(1). A licensed nurse registry shall ensure that each certified nursing assistant

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referred for contract by the nurse registry and each home health aide referred for contract by the nurse registry is adequately trained to perform the tasks of a home health aide in the home setting. Each person referred by a nurse registry must provide current documentation that he or she is free from communicable diseases.

- (15) (a) The agency may deny, suspend, or revoke the license of a nurse registry and shall impose a fine of \$5,000 against a nurse registry that:
- 1. Provides services to residents in an assisted living facility for which the nurse registry does not receive fair market value remuneration.
- 2. Provides staffing to an assisted living facility for which the nurse registry does not receive fair market value remuneration.
- 3. Fails to provide the agency, upon request, with copies of all contracts with assisted living facilities which were executed within the last 5 years.
- 4. Gives remuneration to a case manager, discharge planner, facility-based staff member, or third-party vendor who is involved in the discharge-planning process of a facility licensed under chapter 395 or this chapter and from whom the nurse registry receives referrals.
- 5. Gives remuneration to a physician, a member of the physician's office staff, or an immediate family member of the physician, and the nurse registry received a patient referral in the last 12 months from that physician or the physician's office staff.
 - (b) The agency shall also impose an administrative fine

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of \$15,000 if the nurse registry refers nurses, certified nursing assistants, home health aides, or other staff without charge to a facility licensed under chapter 429 in return for patient referrals from the facility.

- (c) The proceeds of all fines collected under this subsection shall be deposited into the Health Care Trust Fund.
- Section 11. Subsection (4) is added to section 400.518, Florida Statutes, to read:
 - 400.518 Prohibited referrals to home health agencies. --
- (4) The agency shall impose an administrative fine of \$15,000 if a home health agency provides nurses, certified nursing assistants, home health aides, or other staff without charge to a facility licensed under chapter 429 in return for patient referrals from the facility. The proceeds of such fines shall be deposited into the Health Care Trust Fund.

Section 12. Subsection (10) of section 409.906, Florida Statutes, is amended to read:

409.906 Optional Medicaid services.—Subject to specific appropriations, the agency may make payments for services which are optional to the state under Title XIX of the Social Security Act and are furnished by Medicaid providers to recipients who are determined to be eligible on the dates on which the services were provided. Any optional service that is provided shall be provided only when medically necessary and in accordance with state and federal law. Optional services rendered by providers in mobile units to Medicaid recipients may be restricted or prohibited by the agency. Nothing in this section shall be construed to prevent or limit the agency from adjusting fees, reimbursement rates, lengths of stay, number of visits, or number of services, or

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making any other adjustments necessary to comply with the availability of moneys and any limitations or directions provided for in the General Appropriations Act or chapter 216. If necessary to safeguard the state's systems of providing services to elderly and disabled persons and subject to the notice and review provisions of s. 216.177, the Governor may direct the Agency for Health Care Administration to amend the Medicaid state plan to delete the optional Medicaid service known as "Intermediate Care Facilities for the Developmentally Disabled." Optional services may include:

- and pay for certain durable medical equipment and supplies provided to a Medicaid recipient as medically necessary. As of January 1, 2009, the agency shall limit payment for durable medical equipment and supplies to providers who meet all of the criteria in this subsection.
- (a) Durable medical equipment and medical supply providers must be accredited by an Agency for Health Care Administration approved accreditation organization specifically designated as a durable medical equipment accrediting organization. The provider must be re-accredited periodically and is subject to unannounced reviews by the accrediting organization.
- (b) Durable medical equipment and medical supply providers must have a physical business location with durable medical equipment and medical supplies on site and must be readily available to the general public. The physical business location must meet the following criteria:
- 1. The location must maintain a substantial inventory that is readily available and sufficient to meet the needs of the

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durable medical equipment business location's customers;

- 2. The location must be clearly identified with signage that can be read from 20 feet away which readily identifies the business location as a business that furnishes durable medical equipment, medical supplies, or both;
- 3. The location must have a functional landline business telephone;
- 4. The physical business location may not be located within or at the same numbered street address as another Medicaidenrolled durable medical equipment and medical supply provider or an enrolled Medicaid pharmacy that is also enrolled as a durable medical equipment provider. A location within or at the same numbered street address includes unique suite or storefront numbers assigned by the United States Postal Service or the building's owner;
- 5. For out-of-state providers, the physical business location must be no more than 50 miles from the Florida state line. Exceptions may be made for manufacturers of a specific type of unique durable medical equipment that is not otherwise available from other durable medical equipment distributors or providers located within the state; and
- 6. Unless the provider is an out-of-state manufacturer business that is located more than 50 miles from the Florida state line and is excepted from sub-paragraph 5., the location must be easily accessible to the public during normal, scheduled, and posted business hours and must operate no less than 5 hours a day, and no less than 5 days a week, with the exception of scheduled and posted holidays.
 - (c) Durable medical equipment and medical supply providers

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must obtain a \$50,000 surety bond for each provider location, up to a maximum of five bonds statewide or an aggregate bond of \$250,000 statewide as identified per federal employer identification number. Providers who qualify for a statewide or an aggregate bond must identify all of their locations in any enrollment application or bond renewal as a Medicaid durable medical equipment and medical supply provider. Each provider location's surety bond must be renewed annually and the provider must submit proof of renewal, even if the original bond is a continuous bond.

- (d) A level 2 background screening, as described in s.

 435.04, is required as a condition of employment for provider

 staff in direct contact with and providing direct services to

 recipients of durable medical equipment and medical supplies in
 their homes. This requirement includes, but is not limited to,
 repair and service technicians, fitters, and delivery staff.
- (e) The following providers are exempt from paragraphs (a)
 and (c):
- 1. A durable medical equipment and medical supply provider owned and operated by a governmental entity;
- 2. A durable medical equipment and medical supply provider that is operating within a pharmacy that is currently enrolled as a Medicaid pharmacy provider; and
- 3. An active Medicaid-enrolled orthopedic physician's group, primarily owned by physicians, which is providing only orthotic and prosthetic devices.
- Section 13. The Agency for Health Care Administration shall review the process, procedures, and contractor's performance for the prior authorization of home health agency visits that are in

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excess of 60 visits over the lifetime of a Medicaid recipient.

The agency shall determine whether modifications are necessary in order to reduce Medicaid fraud and abuse related to home health services for a Medicaid recipient which are not medically necessary. If modifications to the prior authorization function are necessary, the agency shall amend the contract to require contractor performance that reduces potential Medicaid fraud and abuse with respect to home health agency visits.

Section 14. The Agency for Health Care Administration shall report to the Legislature by January 1, 2009, on the feasibility and costs of accessing the Medicare system to disallow Medicaid payment for home health services that are paid for under the Medicare prospective payment system for recipients who are dually eligible for Medicaid and Medicare.

Section 15. The sum of \$614,831 is appropriated to the Agency for Health Care Administration from the Health Care Trust Fund for the 2008-2009 fiscal year, and six full-time equivalent positions along with an associated salary rate of 331,602 are authorized for the purpose of implementing the provisions of this act.

Section 16. The sum of \$282,078 is appropriated to the Agency for Health Care Administration from the Administrative Trust Fund for the 2008-2009 fiscal year, and four full-time equivalent positions along with an associated salary rate of 174,752 are authorized for the purpose of implementing the provisions of this act.

Section 17. This act shall take effect July 1, 2008.