

House Joint Resolution

A joint resolution proposing amendments to Sections 1 and 8 of Article VII, Section 1 of Article VIII, and Section 4 of Article IX, the repeal of Sections 2, 3, 4, 6, 9, and 12 of Article VII and Sections 2, 15, 19, 22, 26, and 27 of Article XII, and the creation of Section 19 of Article VII, Section 28 of Article X, and Section 28 of Article XII of the State Constitution to prohibit ad valorem taxation of real estate and tangible personal property and repeal provisions relating to such taxation to conform, provide for revising the state sales and use tax rate to generate revenues equal to total sales and use tax and ad valorem tax revenues with a cap of 10 percent, limit sales tax exemptions, provide for temporary emergency local option sales tax increases, and direct revenues to the state, counties, municipalities, and school districts, protect existing indebtedness secured by revenues from ad valorem taxes on real estate and tangible personal property, and provide an effective date.

Be It Resolved by the Legislature of the State of Florida:

That the following amendments to Sections 1 and 8 of Article VII, Section 1 of Article VIII, and Section 4 of Article IX, the repeal of Sections 2, 3, 4, 6, 9, and 12 of Article VII and Sections 2, 15, 19, 22, 26, and 27 of Article XII, and the creation of Section 19 of Article VII, Section 28 of Article X, and Section 28 of Article XII of the State Constitution are

29 | agreed to and shall be submitted to the electors of this state  
 30 | for approval or rejection at the next general election or at an  
 31 | earlier special election specifically authorized by law for that  
 32 | purpose:

33 | ARTICLE VII

34 | FINANCE AND TAXATION

35 | SECTION 1. Taxation; appropriations; state expenses; state  
 36 | revenue limitation.--

37 | (a) No tax shall be levied except in pursuance of law. No  
 38 | ~~state~~ ad valorem taxes shall be levied upon real estate or  
 39 | tangible personal property. All other forms of taxation shall be  
 40 | preempted to the state except as provided by general law.

41 | (b) Motor vehicles, boats, airplanes, trailers, trailer  
 42 | coaches and mobile homes, as defined by law, shall be subject to  
 43 | a license tax for their operation in the amounts and for the  
 44 | purposes prescribed by law, ~~but shall not be subject to ad~~  
 45 | ~~valorem taxes.~~

46 | (c) No money shall be drawn from the treasury except in  
 47 | pursuance of appropriation made by law.

48 | (d) Provision shall be made by law for raising sufficient  
 49 | revenue to defray the expenses of the state for each fiscal  
 50 | period.

51 | (e) Except as provided herein, state revenues collected  
 52 | for any fiscal year shall be limited to state revenues allowed  
 53 | under this subsection for the prior fiscal year plus an  
 54 | adjustment for growth. As used in this subsection, "growth"  
 55 | means an amount equal to the average annual rate of growth in  
 56 | Florida personal income over the most recent twenty quarters

57 | times the state revenues allowed under this subsection for the  
 58 | prior fiscal year. For the 1995-1996 fiscal year, the state  
 59 | revenues allowed under this subsection for the prior fiscal year  
 60 | shall equal the state revenues collected for the 1994-1995  
 61 | fiscal year. Florida personal income shall be determined by the  
 62 | legislature, from information available from the United States  
 63 | Department of Commerce or its successor on the first day of  
 64 | February prior to the beginning of the fiscal year. State  
 65 | revenues collected for any fiscal year in excess of this  
 66 | limitation shall be transferred to the budget stabilization fund  
 67 | until the fund reaches the maximum balance specified in Section  
 68 | 19(g) of Article III, and thereafter shall be refunded to  
 69 | taxpayers as provided by general law. State revenues allowed  
 70 | under this subsection for any fiscal year may be increased by a  
 71 | two-thirds vote of the membership of each house of the  
 72 | legislature in a separate bill that contains no other subject  
 73 | and that sets forth the dollar amount by which the state  
 74 | revenues allowed will be increased. The vote may not be taken  
 75 | less than seventy-two hours after the third reading of the bill.  
 76 | For purposes of this subsection, "state revenues" means taxes,  
 77 | fees, licenses, and charges for services imposed by the  
 78 | legislature on individuals, businesses, or agencies outside  
 79 | state government. However, "state revenues" does not include:  
 80 | revenues that are necessary to meet the requirements set forth  
 81 | in documents authorizing the issuance of bonds by the state;  
 82 | revenues that are used to provide matching funds for the federal  
 83 | Medicaid program with the exception of the revenues used to  
 84 | support the Public Medical Assistance Trust Fund or its

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85 | successor program and with the exception of state matching funds  
 86 | used to fund elective expansions made after July 1, 1994;  
 87 | proceeds from the state lottery returned as prizes; receipts of  
 88 | the Florida Hurricane Catastrophe Fund; balances carried forward  
 89 | from prior fiscal years; taxes, licenses, fees, and charges for  
 90 | services imposed by local, regional, or school district  
 91 | governing bodies; or revenue from taxes, licenses, fees, and  
 92 | charges for services required to be imposed by any amendment or  
 93 | revision to this constitution after July 1, 1994. An adjustment  
 94 | to the revenue limitation shall be made by general law to  
 95 | reflect the fiscal impact of transfers of responsibility for the  
 96 | funding of governmental functions between the state and other  
 97 | levels of government. The legislature shall, by general law,  
 98 | prescribe procedures necessary to administer this subsection.

99 |       ~~SECTION 2. Taxes; rate. All Ad valorem taxation shall be~~  
 100 | ~~at a uniform rate within each taxing unit, except the taxes on~~  
 101 | ~~intangible personal property may be at different rates but shall~~  
 102 | ~~never exceed two mills on the dollar of assessed value;~~  
 103 | ~~provided, as to any obligations secured by mortgage, deed of~~  
 104 | ~~trust, or other lien on real estate wherever located, an~~  
 105 | ~~intangible tax of not more than two mills on the dollar may be~~  
 106 | ~~levied by law to be in lieu of all other intangible assessments~~  
 107 | ~~on such obligations.~~

108 |       ~~SECTION 3. Taxes; exemptions.~~

109 |       ~~(a) All property owned by a municipality and used~~  
 110 | ~~exclusively by it for municipal or public purposes shall be~~  
 111 | ~~exempt from taxation. A municipality, owning property outside~~  
 112 | ~~the municipality, may be required by general law to make payment~~

113 ~~to the taxing unit in which the property is located. Such~~  
 114 ~~portions of property as are used predominantly for educational,~~  
 115 ~~literary, scientific, religious or charitable purposes may be~~  
 116 ~~exempted by general law from taxation.~~

117 ~~(b) There shall be exempt from taxation, cumulatively, to~~  
 118 ~~every head of a family residing in this state, household goods~~  
 119 ~~and personal effects to the value fixed by general law, not less~~  
 120 ~~than one thousand dollars, and to every widow or widower or~~  
 121 ~~person who is blind or totally and permanently disabled,~~  
 122 ~~property to the value fixed by general law not less than five~~  
 123 ~~hundred dollars.~~

124 ~~(c) Any county or municipality may, for the purpose of its~~  
 125 ~~respective tax levy and subject to the provisions of this~~  
 126 ~~subsection and general law, grant community and economic~~  
 127 ~~development ad valorem tax exemptions to new businesses and~~  
 128 ~~expansions of existing businesses, as defined by general law.~~  
 129 ~~Such an exemption may be granted only by ordinance of the county~~  
 130 ~~or municipality, and only after the electors of the county or~~  
 131 ~~municipality voting on such question in a referendum authorize~~  
 132 ~~the county or municipality to adopt such ordinances. An~~  
 133 ~~exemption so granted shall apply to improvements to real~~  
 134 ~~property made by or for the use of a new business and~~  
 135 ~~improvements to real property related to the expansion of an~~  
 136 ~~existing business and shall also apply to tangible personal~~  
 137 ~~property of such new business and tangible personal property~~  
 138 ~~related to the expansion of an existing business. The amount or~~  
 139 ~~limits of the amount of such exemption shall be specified by~~  
 140 ~~general law. The period of time for which such exemption may be~~

141 ~~granted to a new business or expansion of an existing business~~  
 142 ~~shall be determined by general law. The authority to grant such~~  
 143 ~~exemption shall expire ten years from the date of approval by~~  
 144 ~~the electors of the county or municipality, and may be renewable~~  
 145 ~~by referendum as provided by general law.~~

146 ~~(d) By general law and subject to conditions specified~~  
 147 ~~therein, there may be granted an ad valorem tax exemption to a~~  
 148 ~~renewable energy source device and to real property on which~~  
 149 ~~such device is installed and operated, to the value fixed by~~  
 150 ~~general law not to exceed the original cost of the device, and~~  
 151 ~~for the period of time fixed by general law not to exceed ten~~  
 152 ~~years.~~

153 ~~(e) Any county or municipality may, for the purpose of its~~  
 154 ~~respective tax levy and subject to the provisions of this~~  
 155 ~~subsection and general law, grant historic preservation ad~~  
 156 ~~valorem tax exemptions to owners of historic properties. This~~  
 157 ~~exemption may be granted only by ordinance of the county or~~  
 158 ~~municipality. The amount or limits of the amount of this~~  
 159 ~~exemption and the requirements for eligible properties must be~~  
 160 ~~specified by general law. The period of time for which this~~  
 161 ~~exemption may be granted to a property owner shall be determined~~  
 162 ~~by general law.~~

163 ~~(f) By general law and subject to conditions specified~~  
 164 ~~therein, twenty five thousand dollars of the assessed value of~~  
 165 ~~property subject to tangible personal property tax shall be~~  
 166 ~~exempt from ad valorem taxation.~~

167 ~~SECTION 4. Taxation; assessments. By general law~~  
 168 ~~regulations shall be prescribed which shall secure a just~~

169 ~~valuation of all property for ad valorem taxation, provided:~~

170 ~~(a) Agricultural land, land producing high water recharge~~  
 171 ~~to Florida's aquifers, or land used exclusively for~~  
 172 ~~noncommercial recreational purposes may be classified by general~~  
 173 ~~law and assessed solely on the basis of character or use.~~

174 ~~(b) Pursuant to general law tangible personal property~~  
 175 ~~held for sale as stock in trade and livestock may be valued for~~  
 176 ~~taxation at a specified percentage of its value, may be~~  
 177 ~~classified for tax purposes, or may be exempted from taxation.~~

178 ~~(c) All persons entitled to a homestead exemption under~~  
 179 ~~Section 6 of this Article shall have their homestead assessed at~~  
 180 ~~just value as of January 1 of the year following the effective~~  
 181 ~~date of this amendment. This assessment shall change only as~~  
 182 ~~provided herein.~~

183 ~~(1) Assessments subject to this provision shall be changed~~  
 184 ~~annually on January 1st of each year; but those changes in~~  
 185 ~~assessments shall not exceed the lower of the following:~~

186 ~~a. Three percent (3%) of the assessment for the prior~~  
 187 ~~year.~~

188 ~~b. The percent change in the Consumer Price Index for all~~  
 189 ~~urban consumers, U.S. City Average, all items 1967=100, or~~  
 190 ~~successor reports for the preceding calendar year as initially~~  
 191 ~~reported by the United States Department of Labor, Bureau of~~  
 192 ~~Labor Statistics.~~

193 ~~(2) No assessment shall exceed just value.~~

194 ~~(3) After any change of ownership, as provided by general~~  
 195 ~~law, homestead property shall be assessed at just value as of~~  
 196 ~~January 1 of the following year, unless the provisions of~~

197 ~~paragraph (8) apply. Thereafter, the homestead shall be assessed~~  
 198 ~~as provided herein.~~

199 ~~(4) New homestead property shall be assessed at just value~~  
 200 ~~as of January 1st of the year following the establishment of the~~  
 201 ~~homestead, unless the provisions of paragraph (8) apply. That~~  
 202 ~~assessment shall only change as provided herein.~~

203 ~~(5) Changes, additions, reductions, or improvements to~~  
 204 ~~homestead property shall be assessed as provided for by general~~  
 205 ~~law; provided, however, after the adjustment for any change,~~  
 206 ~~addition, reduction, or improvement, the property shall be~~  
 207 ~~assessed as provided herein.~~

208 ~~(6) In the event of a termination of homestead status, the~~  
 209 ~~property shall be assessed as provided by general law.~~

210 ~~(7) The provisions of this amendment are severable. If any~~  
 211 ~~of the provisions of this amendment shall be held~~  
 212 ~~unconstitutional by any court of competent jurisdiction, the~~  
 213 ~~decision of such court shall not affect or impair any remaining~~  
 214 ~~provisions of this amendment.~~

215 ~~(8)a. A person who establishes a new homestead as of~~  
 216 ~~January 1, 2009, or January 1 of any subsequent year and who has~~  
 217 ~~received a homestead exemption pursuant to Section 6 of this~~  
 218 ~~Article as of January 1 of either of the two years immediately~~  
 219 ~~preceding the establishment of the new homestead is entitled to~~  
 220 ~~have the new homestead assessed at less than just value. If this~~  
 221 ~~revision is approved in January of 2008, a person who~~  
 222 ~~establishes a new homestead as of January 1, 2008, is entitled~~  
 223 ~~to have the new homestead assessed at less than just value only~~  
 224 ~~if that person received a homestead exemption on January 1,~~



225 ~~2007. The assessed value of the newly established homestead~~  
 226 ~~shall be determined as follows:~~

227 ~~1. If the just value of the new homestead is greater than~~  
 228 ~~or equal to the just value of the prior homestead as of January~~  
 229 ~~1 of the year in which the prior homestead was abandoned, the~~  
 230 ~~assessed value of the new homestead shall be the just value of~~  
 231 ~~the new homestead minus an amount equal to the lesser of~~  
 232 ~~\$500,000 or the difference between the just value and the~~  
 233 ~~assessed value of the prior homestead as of January 1 of the~~  
 234 ~~year in which the prior homestead was abandoned. Thereafter, the~~  
 235 ~~homestead shall be assessed as provided herein.~~

236 ~~2. If the just value of the new homestead is less than the~~  
 237 ~~just value of the prior homestead as of January 1 of the year in~~  
 238 ~~which the prior homestead was abandoned, the assessed value of~~  
 239 ~~the new homestead shall be equal to the just value of the new~~  
 240 ~~homestead divided by the just value of the prior homestead and~~  
 241 ~~multiplied by the assessed value of the prior homestead.~~  
 242 ~~However, if the difference between the just value of the new~~  
 243 ~~homestead and the assessed value of the new homestead calculated~~  
 244 ~~pursuant to this sub-subparagraph is greater than \$500,000, the~~  
 245 ~~assessed value of the new homestead shall be increased so that~~  
 246 ~~the difference between the just value and the assessed value~~  
 247 ~~equals \$500,000. Thereafter, the homestead shall be assessed as~~  
 248 ~~provided herein.~~

249 ~~b. By general law and subject to conditions specified~~  
 250 ~~therein, the Legislature shall provide for application of this~~  
 251 ~~paragraph to property owned by more than one person.~~

252 ~~(d) The legislature may, by general law, for assessment~~

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253 ~~purposes and subject to the provisions of this subsection, allow~~  
 254 ~~counties and municipalities to authorize by ordinance that~~  
 255 ~~historic property may be assessed solely on the basis of~~  
 256 ~~character or use. Such character or use assessment shall apply~~  
 257 ~~only to the jurisdiction adopting the ordinance. The~~  
 258 ~~requirements for eligible properties must be specified by~~  
 259 ~~general law.~~

260 ~~(e) A county may, in the manner prescribed by general law,~~  
 261 ~~provide for a reduction in the assessed value of homestead~~  
 262 ~~property to the extent of any increase in the assessed value of~~  
 263 ~~that property which results from the construction or~~  
 264 ~~reconstruction of the property for the purpose of providing~~  
 265 ~~living quarters for one or more natural or adoptive grandparents~~  
 266 ~~or parents of the owner of the property or of the owner's spouse~~  
 267 ~~if at least one of the grandparents or parents for whom the~~  
 268 ~~living quarters are provided is 62 years of age or older. Such a~~  
 269 ~~reduction may not exceed the lesser of the following:~~

270 ~~(1) The increase in assessed value resulting from~~  
 271 ~~construction or reconstruction of the property.~~

272 ~~(2) Twenty percent of the total assessed value of the~~  
 273 ~~property as improved.~~

274 ~~(f) For all levies other than school district levies,~~  
 275 ~~assessments of residential real property, as defined by general~~  
 276 ~~law, which contains nine units or fewer and which is not subject~~  
 277 ~~to the assessment limitations set forth in subsections (a)~~  
 278 ~~through (c) shall change only as provided in this subsection.~~

279 ~~(1) Assessments subject to this subsection shall be~~  
 280 ~~changed annually on the date of assessment provided by law; but~~

281 ~~those changes in assessments shall not exceed ten percent (10%)~~  
 282 ~~of the assessment for the prior year.~~

283 ~~(2) No assessment shall exceed just value.~~

284 ~~(3) After a change of ownership or control, as defined by~~  
 285 ~~general law, including any change of ownership of a legal entity~~  
 286 ~~that owns the property, such property shall be assessed at just~~  
 287 ~~value as of the next assessment date. Thereafter, such property~~  
 288 ~~shall be assessed as provided in this subsection.~~

289 ~~(4) Changes, additions, reductions, or improvements to~~  
 290 ~~such property shall be assessed as provided for by general law,~~  
 291 ~~however, after the adjustment for any change, addition,~~  
 292 ~~reduction, or improvement, the property shall be assessed as~~  
 293 ~~provided in this subsection.~~

294 ~~(g) For all levies other than school district levies,~~  
 295 ~~assessments of real property that is not subject to the~~  
 296 ~~assessment limitations set forth in subsections (a) through (c)~~  
 297 ~~and (f) shall change only as provided in this subsection.~~

298 ~~(1) Assessments subject to this subsection shall be~~  
 299 ~~changed annually on the date of assessment provided by law, but~~  
 300 ~~those changes in assessments shall not exceed ten percent (10%)~~  
 301 ~~of the assessment for the prior year.~~

302 ~~(2) No assessment shall exceed just value.~~

303 ~~(3) The legislature must provide that such property shall~~  
 304 ~~be assessed at just value as of the next assessment date after a~~  
 305 ~~qualifying improvement, as defined by general law, is made to~~  
 306 ~~such property. Thereafter, such property shall be assessed as~~  
 307 ~~provided in this subsection.~~

308 ~~(4) The legislature may provide that such property shall~~

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309 ~~be assessed at just value as of the next assessment date after a~~  
 310 ~~change of ownership or control, as defined by general law,~~  
 311 ~~including any change of ownership of the legal entity that owns~~  
 312 ~~the property. Thereafter, such property shall be assessed as~~  
 313 ~~provided in this subsection.~~

314 ~~(5) Changes, additions, reductions, or improvements to~~  
 315 ~~such property shall be assessed as provided for by general law,~~  
 316 ~~however, after the adjustment for any change, addition,~~  
 317 ~~reduction, or improvement, the property shall be assessed as~~  
 318 ~~provided in this subsection.~~

319 ~~SECTION 6. Homestead exemptions.—~~

320 ~~(a) Every person who has the legal or equitable title to~~  
 321 ~~real estate and maintains thereon the permanent residence of the~~  
 322 ~~owner, or another legally or naturally dependent upon the owner,~~  
 323 ~~shall be exempt from taxation thereon, except assessments for~~  
 324 ~~special benefits, up to the assessed valuation of twenty-five~~  
 325 ~~thousand dollars and, for all levies other than school district~~  
 326 ~~levies, on the assessed valuation greater than fifty thousand~~  
 327 ~~dollars and up to seventy-five thousand dollars, upon~~  
 328 ~~establishment of right thereto in the manner prescribed by law.~~  
 329 ~~The real estate may be held by legal or equitable title, by the~~  
 330 ~~entireties, jointly, in common, as a condominium, or indirectly~~  
 331 ~~by stock ownership or membership representing the owner's or~~  
 332 ~~member's proprietary interest in a corporation owning a fee or a~~  
 333 ~~leasehold initially in excess of ninety-eight years. The~~  
 334 ~~exemption shall not apply with respect to any assessment roll~~  
 335 ~~until such roll is first determined to be in compliance with the~~  
 336 ~~provisions of section 4 by a state agency designated by general~~

337 ~~law. This exemption is repealed on the effective date of any~~  
 338 ~~amendment to this Article which provides for the assessment of~~  
 339 ~~homestead property at less than just value.~~

340 ~~(b) Not more than one exemption shall be allowed any~~  
 341 ~~individual or family unit or with respect to any residential~~  
 342 ~~unit. No exemption shall exceed the value of the real estate~~  
 343 ~~assessable to the owner or, in case of ownership through stock~~  
 344 ~~or membership in a corporation, the value of the proportion~~  
 345 ~~which the interest in the corporation bears to the assessed~~  
 346 ~~value of the property.~~

347 ~~(c) By general law and subject to conditions specified~~  
 348 ~~therein, the Legislature may provide to renters, who are~~  
 349 ~~permanent residents, ad valorem tax relief on all ad valorem tax~~  
 350 ~~levies. Such ad valorem tax relief shall be in the form and~~  
 351 ~~amount established by general law.~~

352 ~~(d) The legislature may, by general law, allow counties or~~  
 353 ~~municipalities, for the purpose of their respective tax levies~~  
 354 ~~and subject to the provisions of general law, to grant an~~  
 355 ~~additional homestead tax exemption not exceeding fifty thousand~~  
 356 ~~dollars to any person who has the legal or equitable title to~~  
 357 ~~real estate and maintains thereon the permanent residence of the~~  
 358 ~~owner and who has attained age sixty five and whose household~~  
 359 ~~income, as defined by general law, does not exceed twenty~~  
 360 ~~thousand dollars. The general law must allow counties and~~  
 361 ~~municipalities to grant this additional exemption, within the~~  
 362 ~~limits prescribed in this subsection, by ordinance adopted in~~  
 363 ~~the manner prescribed by general law, and must provide for the~~  
 364 ~~periodic adjustment of the income limitation prescribed in this~~

365 ~~subsection for changes in the cost of living.~~  
 366 ~~(e) Each veteran who is age 65 or older who is partially~~  
 367 ~~or totally permanently disabled shall receive a discount from~~  
 368 ~~the amount of the ad valorem tax otherwise owed on homestead~~  
 369 ~~property the veteran owns and resides in if the disability was~~  
 370 ~~combat related, the veteran was a resident of this state at the~~  
 371 ~~time of entering the military service of the United States, and~~  
 372 ~~the veteran was honorably discharged upon separation from~~  
 373 ~~military service. The discount shall be in a percentage equal to~~  
 374 ~~the percentage of the veteran's permanent, service-connected~~  
 375 ~~disability as determined by the United States Department of~~  
 376 ~~Veterans Affairs. To qualify for the discount granted by this~~  
 377 ~~subsection, an applicant must submit to the county property~~  
 378 ~~appraiser, by March 1, proof of residency at the time of~~  
 379 ~~entering military service, an official letter from the United~~  
 380 ~~States Department of Veterans Affairs stating the percentage of~~  
 381 ~~the veteran's service-connected disability and such evidence~~  
 382 ~~that reasonably identifies the disability as combat related, and~~  
 383 ~~a copy of the veteran's honorable discharge. If the property~~  
 384 ~~appraiser denies the request for a discount, the appraiser must~~  
 385 ~~notify the applicant in writing of the reasons for the denial,~~  
 386 ~~and the veteran may reapply. The Legislature may, by general~~  
 387 ~~law, waive the annual application requirement in subsequent~~  
 388 ~~years. This subsection shall take effect December 7, 2006, is~~  
 389 ~~self-executing, and does not require implementing legislation.~~

390 SECTION 8. Aid to local governments.--State funds may be  
 391 appropriated to the several counties, school districts,  
 392 municipalities or special districts upon such conditions as may

393 be provided by general law. ~~These conditions may include the use~~  
 394 ~~of relative ad valorem assessment levels determined by a state~~  
 395 ~~agency designated by general law.~~

396 SECTION 9. ~~Local taxes.~~

397 (a) ~~Counties, school districts, and municipalities shall,~~  
 398 ~~and special districts may, be authorized by law to levy ad~~  
 399 ~~valorem taxes and may be authorized by general law to levy other~~  
 400 ~~taxes, for their respective purposes, except ad valorem taxes on~~  
 401 ~~intangible personal property and taxes prohibited by this~~  
 402 ~~constitution.~~

403 (b) ~~Ad valorem taxes, exclusive of taxes levied for the~~  
 404 ~~payment of bonds and taxes levied for periods not longer than~~  
 405 ~~two years when authorized by vote of the electors who are the~~  
 406 ~~owners of freeholds therein not wholly exempt from taxation,~~  
 407 ~~shall not be levied in excess of the following millages upon the~~  
 408 ~~assessed value of real estate and tangible personal property:~~  
 409 ~~for all county purposes, ten mills; for all municipal purposes,~~  
 410 ~~ten mills; for all school purposes, ten mills; for water~~  
 411 ~~management purposes for the northwest portion of the state lying~~  
 412 ~~west of the line between ranges two and three east, 0.05 mill;~~  
 413 ~~for water management purposes for the remaining portions of the~~  
 414 ~~state, 1.0 mill; and for all other special districts a millage~~  
 415 ~~authorized by law approved by vote of the electors who are~~  
 416 ~~owners of freeholds therein not wholly exempt from taxation. A~~  
 417 ~~county furnishing municipal services may, to the extent~~  
 418 ~~authorized by law, levy additional taxes within the limits fixed~~  
 419 ~~for municipal purposes.~~

420           ~~SECTION 12. Local bonds. Counties, school districts,~~  
 421 ~~municipalities, special districts and local governmental bodies~~  
 422 ~~with taxing powers may issue bonds, certificates of indebtedness~~  
 423 ~~or any form of tax anticipation certificates, payable from ad~~  
 424 ~~valorem taxation and maturing more than twelve months after~~  
 425 ~~issuance only.~~

426           ~~(a) to finance or refinance capital projects authorized by~~  
 427 ~~law and only when approved by vote of the electors who are~~  
 428 ~~owners of freeholds therein not wholly exempt from taxation; or~~

429           ~~(b) to refund outstanding bonds and interest and~~  
 430 ~~redemption premium thereon at a lower net average interest cost~~  
 431 ~~rate.~~

432           SECTION 19. Revised state sales and use tax; first year  
 433 revenue neutrality; distribution to counties, municipalities,  
 434 and school districts.--As provided by general law, the rate of  
 435 the state tax on sales, use, and other transactions shall be  
 436 revised to generate in the first year after this section takes  
 437 effect the same amount of revenues as the aggregate total  
 438 revenues generated from such tax and ad valorem taxes in the  
 439 year immediately preceding the date this section takes effect.  
 440 Thereafter, the revised rate shall be adjusted each year by the  
 441 lesser of 3 percent or the percentage change that year in the  
 442 Consumer Price Index as compiled by the United States Department  
 443 of Labor; however, the rate may not exceed 10 percent. Revenues  
 444 from the revised sales and use tax shall be distributed to the  
 445 state, counties, municipalities, and school districts as  
 446 provided by general law. As provided by general law, only food,  
 447 medicine, and clothing with a retail price of less than twenty-



448 five dollars may be exempt from the sales tax. As provided by  
 449 general law, an elected taxing authority may, by supermajority  
 450 vote (majority plus 1), adopt an ordinance levying an additional  
 451 local option sales tax of 0.3 percent solely for emergency  
 452 purposes. The ordinance shall be effective only upon approval by  
 453 the voters in a referendum held solely for purposes of approval  
 454 or rejection of the ordinance. The criteria for determination of  
 455 an emergency shall be as provided by general law; and the  
 456 ordinance, if approved, shall be effective only for the duration  
 457 of the emergency.

458 ARTICLE VIII

459 LOCAL GOVERNMENT

460 SECTION 1. Counties.--

461 (a) POLITICAL SUBDIVISIONS. The state shall be divided by  
 462 law into political subdivisions called counties. Counties may be  
 463 created, abolished or changed by law, with provision for payment  
 464 or apportionment of the public debt.

465 (b) COUNTY FUNDS. The care, custody and method of  
 466 disbursing county funds shall be provided by general law.

467 (c) GOVERNMENT. Pursuant to general or special law, a  
 468 county government may be established by charter which shall be  
 469 adopted, amended or repealed only upon vote of the electors of  
 470 the county in a special election called for that purpose.

471 (d) COUNTY OFFICERS. There shall be elected by the  
 472 electors of each county, for terms of four years, a sheriff, a  
 473 tax collector, ~~a property appraiser,~~ a supervisor of elections,  
 474 and a clerk of the circuit court; except, when provided by  
 475 county charter or special law approved by vote of the electors

476 of the county, any county officer may be chosen in another  
 477 manner therein specified, or any county office may be abolished  
 478 when all the duties of the office prescribed by general law are  
 479 transferred to another office. When not otherwise provided by  
 480 county charter or special law approved by vote of the electors,  
 481 the clerk of the circuit court shall be ex officio clerk of the  
 482 board of county commissioners, auditor, recorder and custodian  
 483 of all county funds.

484 (e) COMMISSIONERS. Except when otherwise provided by  
 485 county charter, the governing body of each county shall be a  
 486 board of county commissioners composed of five or seven members  
 487 serving staggered terms of four years. After each decennial  
 488 census the board of county commissioners shall divide the county  
 489 into districts of contiguous territory as nearly equal in  
 490 population as practicable. One commissioner residing in each  
 491 district shall be elected as provided by law.

492 (f) NON-CHARTER GOVERNMENT. Counties not operating under  
 493 county charters shall have such power of self-government as is  
 494 provided by general or special law. The board of county  
 495 commissioners of a county not operating under a charter may  
 496 enact, in a manner prescribed by general law, county ordinances  
 497 not inconsistent with general or special law, but an ordinance  
 498 in conflict with a municipal ordinance shall not be effective  
 499 within the municipality to the extent of such conflict.

500 (g) CHARTER GOVERNMENT. Counties operating under county  
 501 charters shall have all powers of local self-government not  
 502 inconsistent with general law, or with special law approved by  
 503 vote of the electors. The governing body of a county operating

504 under a charter may enact county ordinances not inconsistent  
 505 with general law. The charter shall provide which shall prevail  
 506 in the event of conflict between county and municipal  
 507 ordinances.

508 ~~(h) TAXES; LIMITATION. Property situate within~~  
 509 ~~municipalities shall not be subject to taxation for services~~  
 510 ~~rendered by the county exclusively for the benefit of the~~  
 511 ~~property or residents in unincorporated areas.~~

512 (h)~~(i)~~ COUNTY ORDINANCES. Each county ordinance shall be  
 513 filed with the custodian of state records and shall become  
 514 effective at such time thereafter as is provided by general law.

515 (i)~~(j)~~ VIOLATION OF ORDINANCES. Persons violating county  
 516 ordinances shall be prosecuted and punished as provided by law.

517 (j)~~(k)~~ COUNTY SEAT. In every county there shall be a  
 518 county seat at which shall be located the principal offices and  
 519 permanent records of all county officers. The county seat may  
 520 not be moved except as provided by general law. Branch offices  
 521 for the conduct of county business may be established elsewhere  
 522 in the county by resolution of the governing body of the county  
 523 in the manner prescribed by law. No instrument shall be deemed  
 524 recorded until filed at the county seat, or a branch office  
 525 designated by the governing body of the county for the recording  
 526 of instruments, according to law.

527 ARTICLE IX

528 EDUCATION

529 SECTION 4. School districts; school boards.--

530 (a) Each county shall constitute a school district;  
 531 provided, two or more contiguous counties, upon vote of the

532 electors of each county pursuant to law, may be combined into  
 533 one school district. In each school district there shall be a  
 534 school board composed of five or more members chosen by vote of  
 535 the electors in a nonpartisan election for appropriately  
 536 staggered terms of four years, as provided by law.

537 (b) The school board shall operate, control and supervise  
 538 all free public schools within the school district ~~and determine~~  
 539 ~~the rate of school district taxes within the limits prescribed~~  
 540 ~~herein~~. Two or more school districts may operate and finance  
 541 joint educational programs.

542 ARTICLE X

543 MISCELLANEOUS

544 SECTION 28. Protection of bondholder's rights to  
 545 indebtedness secured by ad valorem tax revenues.--The state  
 546 assumes the responsibility for and guarantees the repayment of  
 547 any indebtedness, existing on March 1, 2007, of any taxing  
 548 authority secured by a pledge of revenues from ad valorem taxes  
 549 imposed on real estate and tangible personal property.

550 ARTICLE XII

551 SCHEDULE

552 ~~SECTION 2. Property taxes; millages. Tax millages~~  
 553 ~~authorized in counties, municipalities and special districts, on~~  
 554 ~~the date this revision becomes effective, may be continued until~~  
 555 ~~reduced by law.~~

556 ~~SECTION 15. Special district taxes. Ad valorem taxing~~  
 557 ~~power vested by law in special districts existing when this~~  
 558 ~~revision becomes effective shall not be abrogated by Section~~  
 559 ~~9(b) of Article VII herein, but such powers, except to the~~

560 ~~extent necessary to pay outstanding debts, may be restricted or~~  
 561 ~~withdrawn by law.~~

562 ~~SECTION 19. Renewable energy source property.—The~~  
 563 ~~amendment to Section 3 of Article VII, relating to an exemption~~  
 564 ~~for a renewable energy source device and real property on which~~  
 565 ~~such device is installed, if adopted at the special election in~~  
 566 ~~October 1980, shall take effect January 1, 1981.~~

567 ~~SECTION 22. Historic property exemption and~~  
 568 ~~assessment. The amendments to Sections 3 and 4 of Article VII~~  
 569 ~~relating to ad valorem tax exemption for, and assessment of,~~  
 570 ~~historic property shall take effect January 1, 1999.~~

571 ~~SECTION 26. Increased homestead exemption. The amendment~~  
 572 ~~to Section 6 of Article VII increasing the maximum additional~~  
 573 ~~amount of the homestead exemption for low income seniors shall~~  
 574 ~~take effect January 1, 2007.~~

575 ~~SECTION 27. Property tax exemptions and limitations on~~  
 576 ~~property tax assessments. The amendments to Sections 3, 4, and~~  
 577 ~~6 of Article VII, providing a \$25,000 exemption for tangible~~  
 578 ~~personal property, providing an additional \$25,000 homestead~~  
 579 ~~exemption, authorizing transfer of the accrued benefit from the~~  
 580 ~~limitations on the assessment of homestead property, and this~~  
 581 ~~section, if submitted to the electors of this state for approval~~  
 582 ~~or rejection at a special election authorized by law to be held~~  
 583 ~~on January 29, 2008, shall take effect upon approval by the~~  
 584 ~~electors and shall operate retroactively to January 1, 2008, or,~~  
 585 ~~if submitted to the electors of this state for approval or~~  
 586 ~~rejection at the next general election, shall take effect~~  
 587 ~~January 1 of the year following such general election. The~~

588 ~~amendments to Section 4 of Article VII creating subsections (f)~~  
 589 ~~and (g) of that section, creating a limitation on annual~~  
 590 ~~assessment increases for specified real property, shall take~~  
 591 ~~effect upon approval of the electors and shall first limit~~  
 592 ~~assessments beginning January 1, 2009, if approved at a special~~  
 593 ~~election held on January 29, 2008, or shall first limit~~  
 594 ~~assessments beginning January 1, 2010, if approved at the~~  
 595 ~~general election held in November of 2008. Subsections (f) and~~  
 596 ~~(g) of Section 4 of Article VII are repealed effective January~~  
 597 ~~1, 2019; however, the legislature shall by joint resolution~~  
 598 ~~propose an amendment abrogating the repeal of subsections (f)~~  
 599 ~~and (g), which shall be submitted to the electors of this state~~  
 600 ~~for approval or rejection at the general election of 2018 and,~~  
 601 ~~if approved, shall take effect January 1, 2019.~~

602 SECTION 28. Real estate and tangible personal property ad  
 603 valorem tax repeal.--This section shall take effect upon  
 604 approval by the electors. The amendments to Sections 1 and 8 of  
 605 Article VII, Section 1 of Article VIII, and Section 4 of Article  
 606 IX, the repeal of Sections 2, 3, 4, 6, 9, and 12 of Article VII  
 607 and Sections 2, 15, 19, 22, 26, and 27 of Article XII, and the  
 608 creation of Section 19 of Article VII and Section 28 of Article  
 609 X of the State Constitution shall take effect January 1 of the  
 610 year following approval by the electors, except that any ad  
 611 valorem tax assessments existing on such date necessary to repay  
 612 any indebtedness secured by a pledge of revenues from ad valorem  
 613 taxes on real estate and tangible personal property are hereby  
 614 preserved.

615 BE IT FURTHER RESOLVED that the following statement be  
 616 placed on the ballot:

617 CONSTITUTIONAL AMENDMENT

618 ARTICLE VII, SECTIONS 1, 2, 3, 4, 6, 8, 9, 12, AND 19;

619 ARTICLE VIII, SECTION 1;

620 ARTICLE IX, SECTION 4;

621 ARTICLE X, SECTION 28;

622 ARTICLE XII, SECTIONS 2, 15, 19, 22, 26, 27, AND 28

623 AD VALOREM TAX REPEAL; REVISED STATE SALES TAX, ANNUAL  
 624 ADJUSTMENT, CAP, DISTRIBUTION; BONDED INDEBTEDNESS

625 PROTECTION.--Proposing amendments to the State Constitution to  
 626 prohibit ad valorem taxes on real estate and tangible personal  
 627 property and repeal provisions relating to such taxation to  
 628 conform; to provide for revising by general law the state sales  
 629 and use tax rate to generate in the first year after enactment  
 630 revenues equal to the total revenues from the sales and use tax  
 631 and ad valorem taxes in the year preceding enactment, adjust the  
 632 rate each year by the lesser of 3 percent or the percentage  
 633 change in the Consumer Price Index, impose a 10-percent limit on  
 634 the rate, limit sales tax exemptions to food, medicine, and  
 635 clothing costing less than \$25, provide for temporary emergency  
 636 local option sales tax increases, and provide for distributing  
 637 revenues to the state, counties, municipalities, and school  
 638 districts; and to provide for state assumption of responsibility  
 639 for, and to guarantee repayment of, existing indebtedness  
 640 secured by a pledge of revenues secured by ad valorem taxes on  
 641 real and tangible personal property. Such provisions shall take  
 642 effect January 1 of the year following approval by the electors,

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643 | except that any ad valorem tax assessments existing on such date  
644 | necessary to repay any indebtedness secured by a pledge of  
645 | revenues from ad valorem taxes on real estate and tangible  
646 | personal property are preserved.