A bill to be entitled 1 2 An act relating to prepaid telephone calling cards; creating s. 501.96, F.S.; providing definitions; 3 specifying disclosures to be made by prepaid calling 4 service providers and prepaid calling card distributors; 5 prohibiting selling or offering for sale prepaid phone 6 7 cards that violate specified standards; providing remedies and penalties for violations; providing for rulemaking; 8 9 requiring a report by the Division of Consumer Services of the Department of Agriculture and Consumer Services; 10 permitting certain actions necessary for the timely 11 implementation of this act; providing for applicability; 12 providing effective dates. 13 14 15 Be It Enacted by the Legislature of the State of Florida: 16 17

Section 1. Section 501.96, Florida Statutes, is created to read:

- 501.96 Prepaid telephone calling cards.--
- (1) As used in this section, the term:

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(a) "Advertisement" means the attempt, directly or indirectly, by publication, dissemination, solicitation, endorsement, or circulation or in any other way to induce, directly or indirectly, any person to purchase any prepaid calling card or service, whether appearing in any newspaper, magazine, periodical, circular, in-store or out-of-store sign or other written matter placed before the consuming public, or in any radio broadcast, television broadcast, or electronic medium,

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or delivered to or through any computer.

- (b) "Company" means any entity, corporation, company, association, firm, partnership, or other business entity or individual engaged in the business of a prepaid calling service provider or prepaid calling card distributor in this state.
- (c) "Division" means the Division of Consumer Services of the Department of Agriculture and Consumer Services.
- (d) "Government fees" means and includes any and all fees, taxes, and charges assessed pursuant to state or federal law, regulation, or other mandate or requirement, including universal service fees and charges.
- (e) "Payphone surcharge" means the surcharge that a provider may charge a customer when that customer places a call with a card from a payphone using a toll-free access number. The payphone surcharge shall be deducted from a card's balance.
- (f) "Permitted fee" means the fees and surcharges that a provider may charge to, or deduct from, a card's balance for the use of that other object.
- (g) "Prepaid calling card" means a card or other rights of use that provide access to a prepaid calling service. The term "prepaid calling card" may not be construed to include cards or other rights of use that provide access to:
- 1. Telecommunications service if the card or other rights of use and telecommunications service are provided:
- a. For free or at no additional charge as a promotional item accompanying a product or service purchased by a customer;
 or
 - b. Pursuant to an awards, loyalty, rebate, or promotional Page 2 of 9

program without any separate monetary consideration being given
by the customer solely in exchange therefor; or

- 2. A wireless telecommunications service account if the purchaser has a preexisting relationship with the wireless service provider or establishes a carrier-customer relationship via the purchase of the object.
- (h) "Prepaid calling card distributor" or "distributor" means and includes the following:
- 1. Any company that purchases or receives prepaid calling cards from a prepaid calling service provider or distributor and sells or distributes those cards to one or more distributors of prepaid calling cards or to one or more prepaid calling card retailers.
- 2. Any company that otherwise actively engages in the promotion, advertising, or dissemination of prepaid calling cards and which is not a provider. "Prepaid calling card distributor" does not include any prepaid calling card retailer engaged exclusively in point of sale transactions with customers.
- (i) "Prepaid calling card retailer" means any company that sells or offers to sell prepaid calling cards directly to customers.
- (j) "Prepaid calling service" or "service" shall have the same meaning as the term "prepaid calling arrangement" as provided in s. 202.11. However, the term "prepaid calling service" may not include any service that provides access to a wireless telecommunications service account wherein the purchaser has a preexisting relationship with the wireless

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service provider or establishes a carrier-customer relationship via the purchase of the object. "Prepaid calling card" may not be construed to include cards or other rights of use that provide access to:

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- Telecommunications service if the card or other rights of use and telecommunications service are provided:
- a. For free or at no additional charge as a promotional item accompanying a product or service purchased by a customer; or
- b. Pursuant to an awards, loyalty, rebate, or promotional program without any separate monetary consideration being given by the customer solely in exchange therefor; or
- 2. A wireless telecommunications service account if the purchaser has a preexisting relationship with the wireless service provider or establishes a carrier-customer relationship via the purchase of the object.
- "Prepaid calling service provider" or "provider" means any company providing prepaid calling service to the public using its own or a resold telecommunications network or voiceover-Internet protocol technology.
- "Toll-free number" means a telephone number widely (1)understood to be toll-free, which, when called as the destination number or as an access number, does not result in the calling party being assessed, by virtue of completing the call, any fee, charge, or higher rate for the call unless such fee, charge, or higher rate is disclosed pursuant to paragraph (2)(a).
 - (2) (a) Prepaid calling service providers and prepaid

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calling card distributors shall disclose the following information on cards or their packaging, as prescribed by the division, and in any advertising for the service or cards, including any Internet website used to promote or distribute the service or cards:

- 1. The name of the prepaid calling service provider.
- 2. The provider's 24-hour customer service telephone number.
- 3. The amount and frequency of any permitted fee that may be applicable to the use of the card or service for calls originating within the United States.
- 4. Notice if additional or different per-minute rates, charges, or fees apply to use of the card or the service for calls originating outside the United States and calls to or from international, international cellular, and international wireless telephone numbers.
- 5. Notice if per-minute rates may be higher for calls made via toll-free numbers.
- 6. The value of the card or service, in dollars or minutes.
- 7. Any applicable policies relating to refund, recharge, decrement, and expiration.
- 8. Such additional information as the division may prescribe by regulation, including, but not limited to, information concerning the notice and disclosure of any rates, charges, or fees for the use of the card or the service for calls.
 - (b) Prepaid calling service providers and prepaid calling

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card distributors shall make available through the customer service number, a website or other electronic medium, packaging, if any, or in a clear and conspicuous poster or other writing in plain language at the point of sale such information as the division may prescribe by regulation.

- (c) All minutes or rates, or both, promoted or advertised on any prepaid calling card, and any point of sale material relating to that card or otherwise relating to any prepaid calling service shall be available and achievable by the customer, and there shall be no limitations on the period of time for which the promoted or advertised minutes or rates, or both, will be available to the customer unless those limitations are clearly and conspicuously disclosed in the same location on the card, advertising, or point of sale material where the minutes or rates, or both, are promoted or advertised. All minutes promoted, advertised, or disclosed on any voice prompt given to a customer at the time the customer places a call with the card, whether or not required by regulation to be given to the customer, shall be immediately available and achievable by the customer on that call. The customer may not be charged for any busy signal or unanswered call.
- (d) A provider may not charge or apply to or deduct from a card's balance any fees, taxes, surcharges, or other amounts for use of the card, except the following:
- 1. The rate per minute for the particular destination called.
 - 2. Any permitted fees.

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3. Any rate per minute, fee, or charge permitted under

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subparagraph (a)4. or subparagraph (a)5.

(e) If a language other than English is predominantly used on a prepaid calling card, on its packaging, or in point of sale advertising or promotion for the prepaid calling card or prepaid calling service, then the disclosures required by this section shall be disclosed in that language on that card or packaging or in that advertisement or promotion.

- (f) In the case of a prepaid calling service provider, the company's 24-hour customer service telephone number shall enable the customer to obtain, at no charge, any and all applicable information regarding the rates and any permitted fees, charges, and minutes available and remaining on the card for use in a single, uninterrupted call to a single, requested destination through the card and prepaid calling service. Customer service may be provided by a combination of a live operator, interactive voice response, and electronic voice recording of customer inquiries and complaints, but live operator service shall be available 24 hours a day, 7 days a week. If an electronic voice recorder is used, the provider shall attempt to contact the customer no later than the next day following the date of the recording.
- (g) Providers and distributors shall conspicuously display the applicable access numbers for the use of the card on the body of the card itself or on its packaging.
- (h) A company may not impose any fee or surcharge that is not disclosed as required by this section or that exceeds the amount disclosed by the company.
 - (3) Prepaid calling card retailers may not sell or offer

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for sale any prepaid calling card that the retailer knows
provides fewer minutes than the number of minutes promoted or
advertised for that card, including the number of minutes listed
on the card, on any advertising or point of sale material
related to the card, or in any voice prompt indicating the
number of minutes available for a call with the card.

- (4) A violation of any provision of this section is a deceptive and unfair trade practice and shall be subject to all remedies and penalties available under part II of this chapter.
- (5) The division may adopt rules pursuant to ss. 120.536(1) and 120.54 necessary to implement this section.

Section 2. Not later than 18 months after the date of adoption of regulations implementing this act, the Division of Consumer Services of the Department of Agriculture and Consumer Services shall issue a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives on the activities of the division, including their quantitative results, in enforcing this act and any recommendations for additional legislation regulating the industry.

Section 3. The Division of Consumer Services of the

Department of Agriculture and Consumer Services may take such
action before January 1, 2009, as may be necessary for the
timely implementation of this act. This section shall take
effect upon this act becoming a law.

Section 4. This act does not apply to prepaid telephone calling cards and point of sale materials related to those prepaid telephone calling cards printed prior to January 1, 2009. The act applies to any prepaid telephone calling card

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printed after January 1, 2009, and to any advertisement, promotion, point of sale material, or voice prompt that is created, aired, printed, distributed, or otherwise disseminated on or after January 1, 2009.

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Section 5. Except as otherwise expressly provided in this act, this act shall take effect January 1, 2009.