Florida Senate - 2008

By Senator Bennett

21-02713C-08

20081506___

1	A bill to be entitled
2	An act relating to electric utilities; amending s. 74.051,
3	F.S.; requiring a court to conduct a hearing and issue a
4	final judgment on a petition for a taking within specified
5	times after a utility's request for such hearing; amending
6	s. 186.801, F.S.; requiring a local government to advise
7	the Public Service Commission and utility of a need for
8	amendments to the local government's adopted comprehensive
9	plan or zoning ordinances for use of an electrical plant
10	site; amending s. 253.02, F.S.; authorizing the Secretary
11	of Environmental Protection or the board of a
12	jurisdictional water management district to grant
13	easements across lands owned by the Board of Trustees of
14	the Internal Improvement Trust Fund under certain
15	conditions; amending s. 253.034, F.S.; granting a utility
16	the use of nonsovereignty state-owned lands upon a showing
17	of competent substantial evidence that the use is
18	reasonable; establishing criteria relating to the title,
19	distribution, and cost of such lands; amending s. 337.401,
20	F.S.; requiring the Department of Environmental Protection
21	to adopt rules relating to the placement of and access to
22	aerial and underground electric transmission lines having
23	certain specifications; defining the term "base-load
24	generating facilities"; amending s. 366.93, F.S.; revising
25	the definitions of "cost" and "preconstruction"; requiring
26	the Public Service Commission to establish rules relating
27	to cost recovery for the construction of new, expanded, or
28	relocated electrical transmission lines and facilities for
29	a nuclear power plant; amending ss. 380.23 and 403.031,

Page 1 of 33

20081506

30 F.S.; conforming cross-references; amending s. 403.503, 31 F.S.; defining the term "alternate corridor" and 32 redefining the term "corridor" for purposes of the Florida 33 Electrical Power Plant Siting Act; amending s. 403.504, 34 F.S.; requiring the Department of Environmental Protection 35 to determine whether a proposed alternate corridor is 36 acceptable; amending s. 403.506, F.S.; exempting an 37 electric utility from obtaining certification under the 38 Florida Electrical Power Plant Siting Act before 39 constructing facilities for a power plant using nuclear 40 materials as fuel; providing that a utility may obtain 41 separate licenses, permits, and approvals for such 42 construction under certain circumstances; amending s. 43 403.50665, F.S.; requiring an application to include a 44 statement on the consistency of directly nonlinear 45 associated facilities constituting a "development"; 46 requiring the Department of Environmental Protection to 47 address at the certification hearing the issue of 48 compliance with land use plans and zoning ordinances for a 49 proposed substation located in or along an alternate 50 corridor; exempting directly associated linear facilities 51 from local government land use determinations; creating s. 52 403.5081, F.S., relating to a proposal for an alternative 53 transmission line corridor; providing a schedule and 54 certification process; requiring a party to file such 55 proposal within a specified period after an application is 56 filed; requiring the party to file a notice of proposal 57 with the administrative law judge, all parties, newly 58 affected agencies, and local governments; requiring that

Page 2 of 33

20081506

59 such notice include certain information relating to the 60 alternate corridor; requiring the applicant and the Department of Environmental Protection to file a notice 61 62 accepting or rejecting the proposal within 7 days after 63 receiving the notice; requiring that a certification 64 hearing and public hearing be held if the proposal is 65 rejected; requiring that a certification hearing be 66 rescheduled if the proposal is accepted; requiring that a 67 rescheduled certification hearing be held if the 68 Department of Environmental Protection determines that the 69 data are incomplete; authorizing the administrative law 70 judge to adjust the schedule if necessary; requiring that 71 the publication of all notices be in compliance with the 72 requirements for public notice; requiring an interested 73 party to provide data to certain agencies; requiring the 74 agencies to make recommendations to the Department of 75 Environmental Protection within 15 days after receiving 76 the data; requiring the Department of Environmental 77 Protection to determine if the data are complete; 78 requiring the party to submit additional data if the 79 department determines such data are incomplete; providing 80 that the proposal is considered withdrawn if the 81 Department of Environmental Protection determines that the 82 data remain incomplete within 14 days after receiving the 83 additional data; requiring an affected agency to submit a 84 supplementary report within a specified time after the 85 department makes such determination; providing that an 86 agency having a collegial body as agency head may submit a 87 draft of the report to the Department of Environmental

Page 3 of 33

20081506

Protection by the specified deadline; requiring the 88 89 department to include an analysis of the agencies' reports 90 in its project analysis; prohibiting a party from filing 91 for an alternate corridor unless the application is 92 amended; authorizing the administrative law judge to 93 authorize a different starting or ending point based upon a showing of good cause; prohibiting the presentation of 94 95 evidence at a certification hearing if the proposal was 96 improperly noticed; placing the burden of proof on the 97 party proposing the alternate corridor; requiring the 98 board, consisting of the Governor and Cabinet, to certify 99 an alternate corridor if it is accepted by the applicant 100 and the Department of Environmental Protection and if it satisfies certain criteria; amending s. 403.509, F.S.; 101 102 requiring the board to certify the corridor having the 103 least adverse impact; authorizing the board to deny certification or allow a party to amend its proposal; 104 105 amending s. 403.5115, F.S.; requiring the applicant 106 proposing the alternate corridor to publish all notices 107 relating to the application; requiring that such notices 108 comply with certain requirements; requiring that notices 109 be published at least 45 days before the rescheduled 110 certification hearing; amending s. 403.5175, F.S.; 111 conforming a cross-reference; amending s. 403.518, F.S.; 112 authorizing the Department of Environmental Protection to 113 charge an application fee for an alternate corridor; 114 authorizing the department to waive all or a portion of 115 such fee based on the applicant's economic circumstances; 116 amending ss. 403.519 and 403.814, F.S., relating to

Page 4 of 33

145

21-02713C-08 20081506 determinations of need and general permits; conforming 117 118 provisions to changes made by the act; providing an 119 effective date. 120 121 Be It Enacted by the Legislature of the State of Florida: 122 123 Section 1. Present subsection (3) of section 74.051, 124 Florida Statutes, is redesignated as subsection (4), and a new 125 subsection (3) is added to that section, to read: 126 74.051 Hearing on order of taking.--127 (3) If a defendant requests a hearing and the petitioner is 128 an electric utility that is seeking to appropriate property 129 necessary for an electric generation plant, an associated 130 facility of such plant, an electric substation, or a power line, 131 the court shall conduct the hearing no more than 120 days after 132 the petition is filed. The court shall issue its final judgment 133 no more than 30 days after the hearing. 1.34 Section 2. Paragraph (e) of subsection (2) of section 135 186.801, Florida Statutes, is amended to read: 136 186.801 Ten-year site plans.--137 (2) Within 9 months after the receipt of the proposed plan, 138 the commission shall make a preliminary study of such plan and classify it as "suitable" or "unsuitable." The commission may 139 140 suggest alternatives to the plan. All findings of the commission 141 shall be made available to the Department of Environmental 142 Protection for its consideration at any subsequent electrical 143 power plant site certification proceedings. It is recognized that 144 10-year site plans submitted by an electric utility are tentative

Page 5 of 33

information for planning purposes only and may be amended at any

SB 1506

20081506

time at the discretion of the utility upon written notification to the commission. A complete application for certification of an electrical power plant site under chapter 403, when such site is not designated in the current 10-year site plan of the applicant, shall constitute an amendment to the 10-year site plan. In its preliminary study of each 10-year site plan, the commission shall consider such plan as a planning document and shall review:

153 (e) The views of appropriate local, state, and federal 154 agencies, including the views of the appropriate water management 155 district as to the availability of water and its recommendation 156 as to the use by the proposed plant of salt water or fresh water 157 for cooling purposes. The local government of the jurisdiction 158 where a specifically identified electrical power plant site is 159 located shall advise the commission and the utility if there is a 160 need to amend the local government's comprehensive plan adopted 161 pursuant to part II of chapter 163 or the zoning ordinances to 162 allow for use of the site. If a local government fails to 163 identify such a need, a site identified in a utility's plan 164 submitted in 2 or more consecutive years is presumed, for purposes of s. 403.50665, to be consistent and in compliance with 165 166 the local government's land use plans and zoning ordinances.

Section 3. Subsection (2) of section 253.02, FloridaStatutes, is amended to read:

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253.02 Board of trustees; powers and duties.--

(2) (a) The board of trustees shall not sell, transfer, or otherwise dispose of any lands the title to which is vested in the board of trustees except by vote of at least three of the four trustees and as provided in this subsection.

Page 6 of 33

20081506___

174	(b) In order to promote efficient, effective, and
175	economical management of state lands and utility services and if
176	the Public Service Commission has determined a need exists or the
177	Federal Energy Regulatory Commission has granted a Certificate of
178	Public Convenience and Necessity, the authority to grant
179	easements for rights-of-way over, across, and upon lands the
180	title to which is vested in the board of trustees for the
181	construction and operation of natural gas pipeline transmission
182	and linear facilities, including electric transmission and
183	distribution facilities, is delegated to:
184	1. The Secretary of Environmental Protection for facilities
185	subject to part II of chapter 403; or
186	2. The Secretary of Environmental Protection or the
187	governing board of a jurisdictional water management district,
188	whichever has the authority under part IV of chapter 373 to
189	regulate facilities that are not subject to part II of chapter
190	<u>403.</u>
191	
192	The board of trustees may review and approve such uses of state
193	lands if delegation would be inappropriate in regard to the
194	amount or location of state lands involved.
195	Section 4. Subsection (14) is added to section 253.034,
196	Florida Statutes, to read:
197	253.034 State-owned lands; uses
198	(14)(a) If a public utility, regional transmission
199	organization, or natural gas company presents competent and
200	substantial evidence that its use of nonsovereignty state-owned
201	lands is reasonable based upon a consideration of economic and
202	environmental factors, including an assessment of practicable

SB 1506

	21-02713C-08 20081506
203	alternative alignments and assurance that the lands will remain
204	in their predominantly natural condition, the public utility,
205	regional transmission organization, or natural gas company may be
206	granted fee simple title, easements, or other interests in
207	nonsovereignty state-owned lands title to which is vested in the
208	board of trustees, a water management district, or any other
209	agency in the state for:
210	1. Electric transmission and distribution lines;
211	2. Natural gas pipelines; or
212	3. Other linear facilities for which the Public Service
213	Commission has determined a need exists or the Federal Energy
214	Regulatory Commission has issued a Certificate of Public
215	Convenience and Necessity.
216	(b) In exchange for less than a fee simple interest
217	acquired pursuant to this subsection, the grantee shall vest in
218	the grantor the same fee simple interest to other available land
219	that is at least 1.5 times the size of the land acquired by the
220	grantee. The grantor shall approve the property with a less than
221	fee simple interest on its behalf based on a determination that
222	the economic and ecological or recreational value is at least
223	equivalent to that of the property transferred to the public
224	utility, regional transmission organization, or natural gas
225	company.
226	(c) In exchange for a fee simple interest acquired pursuant
227	to this subsection, the grantee shall vest in the grantor a fee
228	simple title to other available land that is at least 2 times the
229	size of the land acquired by the grantee. The grantor shall
230	approve the land to be acquired on its behalf based on a
231	determination that the economic and ecological or recreational

Page 8 of 33

20081506

232 value is at least equivalent to that of the property transferred to the public utility, regional transmission organization, or 233 234 natural gas company. 235 (d) The grantee may, subject to the grantor's approval, pay 236 the fair market value of the state-owned land plus one-half of 237 the cost differential between the cost of constructing the 238 facility and the cost of constructing the facility on state-owned 239 land, up to a maximum of twice the fair market value of the land 240 acquired by the grantee. The grantor must use these moneys to 241 acquire fee simple or less than fee simple interest in other

242 available land.

243 Section 5. Subsection (1) of section 337.401, Florida 244 Statutes, is amended to read:

245 337.401 Use of right-of-way for utilities subject to 246 regulation; permit; fees.--

247 The department and local governmental entities, (1)248 referred to in ss. 337.401-337.404 as the "authority," that have jurisdiction and control of public roads or publicly owned rail 249 250 corridors are authorized to prescribe and enforce reasonable 251 rules or regulations with reference to the placing and 252 maintaining along, across, or on any road or publicly owned rail 253 corridors under their respective jurisdictions any electric 254 transmission, telephone, telegraph, or other communications 255 services lines; pole lines; poles; railways; ditches; sewers; 256 water, heat, or gas mains; pipelines; fences; gasoline tanks and 257 pumps; or other structures hereinafter referred to in this 258 section as the "utility." The department shall adopt rules that 259 allow placement of and access to aerial and underground electric 260 utility transmission lines designed to operate at 69 kilovolts or

Page 9 of 33

20081506

261 more which are adjacent to and within the right-of-way of any 262 department-controlled public roads, including longitudinally 263 within limited access facilities, to the extent allowed by 264 federal law and if access and placement complies with the minimum 265 clear zone and other safety standards and are needed to 266 accommodate the additional electrical transfer capacity on the 267 transmission grid resulting from new base-load generating 268 facilities. As used in this subsection, the term "base-load 269 generating facilities" means electrical power plants that are 270 certified under part II of chapter 403. The department may enter 271 into a permit-delegation agreement with a governmental entity if 272 issuance of a permit is based on requirements that the department 273 finds will ensure the safety and integrity of facilities of the 274 Department of Transportation; however, the permit-delegation 275 agreement does not apply to facilities of electric utilities as 276 defined in s. 366.02(2).

277 Section 6. Section 366.93, Florida Statutes, is amended to 278 read:

279 366.93 Cost recovery for the siting, design, licensing, and 280 construction of nuclear and integrated gasification combined 281 cycle power plants.--

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(1) As used in this section, the term:

(a) "Cost" includes, but is not limited to, all capital
investments, including rate of return, any applicable taxes, and
all expenses, including operation and maintenance expenses,
related to or resulting from the siting, licensing, design,
construction, or operation of the nuclear power plant and any
new, enlarged, or relocated electrical transmission lines or

Page 10 of 33

20081506

289 <u>facilities of any size that are necessary to serve the nuclear</u> or 290 integrated gasification combined cycle power plant.

(b) "Electric utility" or "utility" has the same meaning as that provided in s. 366.8255(1)(a).

293 (c) "Integrated gasification combined cycle power plant" or 294 "plant" is an electrical power plant as defined in <u>s. 403.503(14)</u> 295 <u>which s. 403.503(13) that</u> uses synthesis gas produced by 296 integrated gasification technology.

297 <u>(c) (d)</u> "Nuclear power plant" or "plant" means is an 298 electrical power plant, as defined in <u>s. 403.503(14)</u>, which s. 299 403.503(13) that uses nuclear materials for fuel.

300 <u>(d) (c)</u> "Power plant" or "plant" means a nuclear power plant 301 or an integrated gasification combined cycle power plant.

302 (e) (f) "Preconstruction" is that period of time after a 303 site, including any related electrical transmission lines or 304 facilities, has been selected through and including the date the 305 utility completes site-clearing site clearing work. 306 Preconstruction costs shall be afforded deferred accounting 307 treatment and shall accrue a carrying charge equal to the 308 utility's allowance for funds during construction (AFUDC) rate 309 until recovered in rates.

310 (2) Within 6 months after the enactment of this act, the 311 commission shall establish, by rule, alternative cost recovery 312 mechanisms for the recovery of costs incurred in the siting, 313 design, licensing, and construction of a nuclear power plant, including new, expanded, or relocated electrical transmission 314 315 lines and facilities that are necessary to serve the nuclear or 316 integrated gasification combined cycle power plant. Such 317 mechanisms shall be designed to promote utility investment in

Page 11 of 33

20081506

318 nuclear or integrated gasification combined cycle power plants 319 and allow for the recovery in rates of all prudently incurred 320 costs, and shall include, but <u>need</u> are not <u>be</u> limited to:

321 (a) Recovery through the capacity cost recovery clause of322 any preconstruction costs.

Recovery through an incremental increase in the 323 (b) 324 utility's capacity cost recovery clause rates of the carrying 325 costs on the utility's projected construction cost balance 326 associated with the nuclear or integrated gasification combined 327 cycle power plant. To encourage investment and provide certainty, for nuclear or integrated gasification combined cycle power plant 328 329 need petitions submitted on or before December 31, 2010, 330 associated carrying costs shall be equal to the pretax AFUDC in 331 effect upon this act becoming law. For nuclear or integrated gasification combined cycle power plants for which need petitions 332 333 are submitted after December 31, 2010, the utility's existing 334 pretax AFUDC rate is presumed to be appropriate unless determined 335 otherwise by the commission in the determination of need for the 336 nuclear or integrated gasification combined cycle power plant.

337 (3) After a petition for determination of need is granted,
338 a utility may petition the commission for cost recovery as
339 permitted by this section and commission rules.

(4) When the nuclear or integrated gasification combined cycle power plant is placed in commercial service, the utility shall be allowed to increase its base rate charges by the projected annual revenue requirements of the nuclear or integrated gasification combined cycle power plant based on the jurisdictional annual revenue requirements of the plant for the first 12 months of operation. The rate of return on capital

Page 12 of 33

20081506

investments shall be calculated using the utility's rate of 347 348 return last approved by the commission prior to the commercial 349 inservice date of the nuclear or integrated gasification combined 350 cycle power plant. If any existing generating plant is retired as 351 a result of operation of the nuclear or integrated gasification 352 combined cycle power plant, the commission shall allow for the 353 recovery, through an increase in base rate charges, of the net 354 book value of the retired plant over a period not to exceed 5 355 years.

356 (5)The utility shall report to the commission annually the 357 budgeted and actual costs as compared to the estimated inservice 358 cost of the nuclear or integrated gasification combined cycle 359 power plant provided by the utility pursuant to s. 403.519(4), 360 until the commercial operation of the nuclear or integrated 361 gasification combined cycle power plant. The utility shall 362 provide such information on an annual basis following the final 363 order by the commission approving the determination of need for 364 the nuclear or integrated gasification combined cycle power plant, with the understanding that some costs may be higher than 365 366 estimated and other costs may be lower.

367 (6) If In the event the utility elects not to complete or 368 is precluded from completing construction of the nuclear power 369 plant, including any new, expanded, or relocated electrical 370 transmission lines or facilities or integrated gasification 371 combined cycle power plant, the utility shall be allowed to 372 recover all prudent preconstruction and construction costs 373 incurred following the commission's issuance of a final order 374 granting a determination of need for the nuclear power plant and 375 electrical transmission lines and facilities or integrated

Page 13 of 33

20081506

376 gasification combined cycle power plant. The utility shall 377 recover such costs through the capacity cost recovery clause over 378 a period equal to the period during which the costs were incurred 379 or 5 years, whichever is greater. The unrecovered balance during 380 the recovery period will accrue interest at the utility's 381 weighted average cost of capital as reported in the commission's 382 earnings surveillance reporting requirement for the prior year.

383 Section 7. Paragraph (c) of subsection (3) of section 384 380.23, Florida Statutes, is amended to read:

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380.23 Federal consistency.--

(3) Consistency review shall be limited to review of the following activities, uses, and projects to ensure that such activities, uses, and projects are conducted in accordance with the state's coastal management program:

(c) Federally licensed or permitted activities affecting land or water uses when such activities are in or seaward of the jurisdiction of local governments required to develop a coastal zone protection element as provided in s. 380.24 and when such activities involve:

Permits and licenses required under the Rivers and
 Harbors Act of 1899, 33 U.S.C. ss. 401 et seq., as amended.

397 2. Permits and licenses required under the Marine
398 Protection, Research and Sanctuaries Act of 1972, 33 U.S.C. ss.
399 1401-1445 and 16 U.S.C. ss. 1431-1445, as amended.

3. Permits and licenses required under the Federal Water
Pollution Control Act of 1972, 33 U.S.C. ss. 1251 et seq., as
amended, unless such permitting activities have been delegated to
the state pursuant to said act.

Page 14 of 33

20081506

404 4. Permits and licenses relating to the transportation of
405 hazardous substance materials or transportation and dumping which
406 are issued pursuant to the Hazardous Materials Transportation
407 Act, 49 U.S.C. ss. 1501 et seq., as amended, or 33 U.S.C. s.
408 1321, as amended.

5. Permits and licenses required under 15 U.S.C. ss. 717-717w, 3301-3432, 42 U.S.C. ss. 7101-7352, and 43 U.S.C. ss. 1331-1356 for construction and operation of interstate gas pipelines and storage facilities.

6. Permits and licenses required for the siting and
construction of any new electrical power plants as defined in <u>s.</u>
<u>403.503(14)</u> s. 403.503(13), as amended, and the licensing and
relicensing of hydroelectric power plants under the Federal Power
Act, 16 U.S.C. ss. 791a et seq., as amended.

418 7. Permits and licenses required under the Mining Law of 419 1872, 30 U.S.C. ss. 21 et seq., as amended; the Mineral Lands 420 Leasing Act, 30 U.S.C. ss. 181 et seq., as amended; the Mineral 421 Leasing Act for Acquired Lands, 30 U.S.C. ss. 351 et seq., as 422 amended; the Federal Land Policy and Management Act, 43 U.S.C. 423 ss. 1701 et seq., as amended; the Mining in the Parks Act, 16 424 U.S.C. ss. 1901 et seq., as amended; and the OCS Lands Act, 43 425 U.S.C. ss. 1331 et seq., as amended, for drilling, mining, 426 pipelines, geological and geophysical activities, or rights-of-427 way on public lands and permits and licenses required under the 428 Indian Mineral Development Act, 25 U.S.C. ss. 2101 et seq., as 429 amended.

430 8. Permits and licenses for areas leased under the OCS431 Lands Act, 43 U.S.C. ss. 1331 et seq., as amended, including

Page 15 of 33

20081506

432 leases and approvals of exploration, development, and production 433 plans.

434
9. Permits and licenses required under the Deepwater Port
435 Act of 1974, 33 U.S.C. ss. 1501 et seq., as amended.

436 10. Permits required for the taking of marine mammals under
437 the Marine Mammal Protection Act of 1972, as amended, 16 U.S.C.
438 s. 1374.

439 Section 8. Subsection (20) of section 403.031, Florida440 Statutes, is amended to read:

441 403.031 Definitions.--In construing this chapter, or rules 442 and regulations adopted pursuant hereto, the following words, 443 phrases, or terms, unless the context otherwise indicates, have 444 the following meanings:

(20) "Electrical power plant" means, for purposes of this part of this chapter, any electrical generating facility that uses any process or fuel and that is owned or operated by an electric utility, as defined in <u>s. 403.503(14)</u> s. 403.503(13), and includes any associated facility that directly supports the operation of the electrical power plant.

451 Section 9. Present subsections (3) through (30) of section 452 403.503, Florida Statutes, are redesignated as subsections (4) 453 through (31), respectively, a new subsection (3) is added to that 454 section, and present subsection (10) of that section is amended, 455 to read:

456 403.503 Definitions relating to Florida Electrical Power 457 Plant Siting Act.--As used in this act:

(3) "Alternate corridor" means an area that is proposed by
 the applicant or a third party within which all or part of an
 associated electrical transmission line right-of-way is to be

Page 16 of 33

20081506

461 located and that is different from the preferred transmission 462 line corridor proposed by the applicant. The width of the 463 alternate corridor proposed for certification for an associated 464 electrical transmission line may be the width of the proposed 465 right-of-way or a wider boundary not to exceed a width of 1 mile. 466 The area within the alternate corridor may be further restricted 467 as a condition of certification. The alternate corridor may 468 include alternate electrical substation sites if the applicant 469 has proposed an electrical substation as part of the portion of 470 the proposed electrical transmission line.

471 (11) (10) "Corridor" means the proposed area within which an 472 associated linear facility right-of-way is to be located. The 473 width of the corridor proposed by an applicant for certification 474 as an associated facility, at the option of the applicant, may be 475 the width of the right-of-way or a wider boundary, not to exceed 476 a width of 1 mile. The area within the corridor in which a right-477 of-way may be located may be further restricted by a condition of 478 certification. After all property interests required for the 479 right-of-way have been acquired by the licensee, the boundaries 480 of the area certified shall narrow to only that land within the 481 boundaries of the right-of-way. A corridor proposed for 482 certification must be addressed in the application, in amendments 483 to the application filed under s. 403.5064(3), and in notices of 484 acceptance filed by an applicant and the department pursuant to 485 s. 403.5081.

486 Section 10. Present subsections (9) through (12) of section 487 403.504, Florida Statutes, are redesignated as subsections (10) 488 through (13), respectively, and a new subsection (9) is added to 489 that section, to read:

Page 17 of 33

21-02713C-08 20081506 490 403.504 Department of Environmental Protection; powers and 491 duties enumerated. -- The department shall have the following 492 powers and duties in relation to this act: 493 To determine whether an alternate corridor proposed for (9) consideration under s. 403.5081 is acceptable. 494 495 Section 11. Subsection (3) is added to section 403.506, 496 Florida Statutes, to read: 497 403.506 Applicability, thresholds, and certification .--498 (3) An electric utility may obtain separate licenses, 499 permits, and approvals for the construction of facilities 500 necessary to construct an electrical power plant without first 501 obtaining certification under this act if the utility intends to 502 locate, license, and construct a proposed or expanded electrical power plant that uses nuclear materials as fuel. Such facilities 503 may include, but are not limited to, access and onsite roads, 504 505 rail lines, electrical transmission facilities to support 506 construction, and facilities necessary for waterborne delivery of 507 construction materials and project components. This exemption 508 applies to such facilities regardless of whether the facilities 509 are used for operation of the power plant. The applicant shall 510 file with the department a statement that declares that the 511 construction of such facilities is necessary for the timely 512 construction of the proposed electrical power plant and 513 identifies those facilities that the applicant intends to seek 514 licenses for and construct prior to or separate from 515 certification of the project. The facilities may be located 516 within or off of the site for the proposed electrical power 517 plant. The filing of an application under this act does not 518 affect other applications for separate licenses which are pending

Page 18 of 33

SB 1506

20081506___

519 at the time of filing the application. Furthermore, the filing of 520 an application does not prevent an electric utility from seeking 521 separate licenses for facilities that are necessary to construct 522 the electrical power plant. Licenses, permits, or approvals 523 issued by any state, regional, or local agency for such 524 facilities shall be incorporated by the department into a final 525 certification upon completion of construction. Any facilities necessary for construction of the electrical power plant shall 526 527 become part of the certified electrical power plant upon 528 completion of the electrical power plant's construction. The 529 exemption in this subsection does not require or authorize agency 530 rulemaking, and any action taken under this subsection is not 531 subject to chapter 120.

532 Section 12. Subsections (1), (2), (3), and (6) of section 533 403.50665, Florida Statutes are amended, and subsections (7) and 534 (8) are added to that section, to read:

535

403.50665 Land use consistency.--

536 The applicant shall include in the application a (1)537 statement on the consistency of the site, or any directly 538 associated nonlinear facilities that constitute a "development," 539 as defined by s. 380.04, with existing land use plans and zoning 540 ordinances that were in effect on the date the application was filed and a full description of such consistency. However, such 541 542 statement is not required for a specifically identified 543 electrical power plant site under s. 186.801(2)(e).

(2) Within 45 days after the filing of the application,
each local government shall file a determination with the
department, the applicant, the administrative law judge, and all
parties on the consistency of the site or any directly associated

Page 19 of 33

20081506

nonlinear facilities with existing land use plans and zoning 548 549 ordinances that were in effect on the date the application was 550 filed, based on the information provided in the application. The 551 local government may issue its determination up to 35 days later 552 if the local government has requested additional information on 553 land use and zoning consistency as part of the local government's 554 statement on completeness of the application submitted pursuant 555 to s. 403.5066(1)(a). Notice of the consistency determination 556 shall be published in accordance with the requirements of s. 557 403.5115.

558 If the local government issues a determination that the (3) 559 proposed electrical power plant and any directly associated 560 nonlinear facility is not consistent or in compliance with local 561 land use plans and zoning ordinances, the applicant may apply to 562 the local government for the necessary local approval to address 563 the inconsistencies in the local government's determination. If 564 the applicant makes such an application to the local government, 565 the time schedules under this act shall be tolled until the local 566 government issues its revised determination on land use and 567 zoning or the applicant otherwise withdraws its application to 568 the local government. If the applicant applies to the local 569 government for necessary local land use or zoning approval, the 570 local government shall issue a revised determination within 30 571 days following the conclusion of that local proceeding, and the time schedules and notice requirements under this act shall apply 572 573 to such revised determination.

(6) If it is determined by the local government that the proposed site or directly associated <u>nonlinear</u> facility does conform with existing land use plans and zoning ordinances in

Page 20 of 33

20081506 21-02713C-08 577 effect as of the date of the application and no petition has been 578 filed, the responsible zoning or planning authority shall not 579 thereafter change such land use plans or zoning ordinances so as 580 to foreclose construction and operation of the proposed site or 581 directly associated nonlinear facilities unless certification is 582 subsequently denied or withdrawn. 583 (7) If the department determines that an application for an 584 alternate corridor, accepted pursuant to s. 403.5081, is 585 complete, and if a portion of the applicant's preferred corridor 586 contains a location for a proposed substation and the proposed 587 alternate corridor contains a different electrical substation 588 location than that proposed by the applicant, the issue of 589 compliance with existing land use plans and zoning ordinances for 590 the proposed substation location in or along the alternate 591 corridor must be addressed at the site-certification hearing. 592 (8) A directly associated linear facility, including an electrical transmission line, pipeline, or railway line, is 593 594 exempt from local government land use plans and zoning ordinances 595 under part II of chapter 163, and is not subject to local 596 government land use determinations or hearings held under this 597 section. 598 Section 13. Section 403.5081, Florida Statutes, is created 599 to read: 600 403.5081 Alternate transmission line corridors.--(1) A party may, within 112 days after an application is 601 602 filed, propose one or more alternate transmission line corridor routes for consideration under this act. An application for an 603 alternate corridor may not be filed for any other linear 604 605 facilities. The alternate corridor route may be for all or a

Page 21 of 33

20081506___

606	portion of the applicant's proposed corridor route, but must have
607	the same starting and ending points, and intermediate substation
608	or substation expansions, if any, as those proposed by the
609	applicant. If more than one alternate corridor is proposed by a
610	party, the party must designate which of the alternate corridors
611	is the primary alternate corridor and which is the secondary
612	alternate corridor.
613	(a) A notice proposing an alternate corridor must be filed
614	with the administrative law judge, all parties, any newly
615	affected agencies, and any local governments within which the
616	proposed alternate corridor is located. The notice must include
617	the most recent United States Geological Survey 1:24,000
618	quadrangle maps specifically delineating the corridor boundaries,
619	a description of the proposed alternate corridor, and a statement
620	of the reasons the proposed alternate corridor should be
020	
621	certified.
621	certified.
621 622	<u>certified.</u> (b)1. Within 7 days after the notice is received, the
621 622 623	<u>certified.</u> (b)1. Within 7 days after the notice is received, the applicant and the department shall file a notice accepting or
621 622 623 624	<u>certified.</u> (b)1. Within 7 days after the notice is received, the applicant and the department shall file a notice accepting or rejecting the proposal for an alternate corridor. The notice must
621 622 623 624 625	<u>certified.</u> <u>(b)1. Within 7 days after the notice is received, the</u> <u>applicant and the department shall file a notice accepting or</u> <u>rejecting the proposal for an alternate corridor. The notice must</u> <u>be filed with the administrative law judge and all parties. The</u>
621 622 623 624 625 626	<u>certified.</u> <u>(b)1. Within 7 days after the notice is received, the</u> <u>applicant and the department shall file a notice accepting or</u> <u>rejecting the proposal for an alternate corridor. The notice must</u> <u>be filed with the administrative law judge and all parties. The</u> <u>acceptance of a proposed alternate corridor by the applicant may</u>
621 622 623 624 625 626 627	<u>certified.</u> <u>(b)1. Within 7 days after the notice is received, the</u> <u>applicant and the department shall file a notice accepting or</u> <u>rejecting the proposal for an alternate corridor. The notice must</u> <u>be filed with the administrative law judge and all parties. The</u> <u>acceptance of a proposed alternate corridor by the applicant may</u> <u>include the acceptance of a proposed alternate substation</u>
621 622 623 624 625 626 627 628	<u>certified.</u> <u>(b)1. Within 7 days after the notice is received, the</u> <u>applicant and the department shall file a notice accepting or</u> <u>rejecting the proposal for an alternate corridor. The notice must</u> <u>be filed with the administrative law judge and all parties. The</u> <u>acceptance of a proposed alternate corridor by the applicant may</u> <u>include the acceptance of a proposed alternate substation</u> <u>location, at the applicant's option. If the alternate corridor is</u>
621 622 623 624 625 626 627 628 629	<u>certified.</u> <u>(b)1. Within 7 days after the notice is received, the</u> <u>applicant and the department shall file a notice accepting or</u> <u>rejecting the proposal for an alternate corridor. The notice must</u> <u>be filed with the administrative law judge and all parties. The</u> <u>acceptance of a proposed alternate corridor by the applicant may</u> <u>include the acceptance of a proposed alternate substation</u> <u>location, at the applicant's option. If the alternate corridor is</u> <u>rejected by the applicant or department, the certification</u>
621 622 623 624 625 626 627 628 629 630	<u>certified.</u> <u>(b)1. Within 7 days after the notice is received, the</u> <u>applicant and the department shall file a notice accepting or</u> <u>rejecting the proposal for an alternate corridor. The notice must</u> <u>be filed with the administrative law judge and all parties. The</u> <u>acceptance of a proposed alternate corridor by the applicant may</u> <u>include the acceptance of a proposed alternate substation</u> <u>location, at the applicant's option. If the alternate corridor is</u> <u>rejected by the applicant or department, the certification</u> <u>hearing and the public hearings must be held as scheduled. If</u>
621 622 623 624 625 626 627 628 629 630 631	<u>certified.</u> <u>(b)1. Within 7 days after the notice is received, the</u> <u>applicant and the department shall file a notice accepting or</u> <u>rejecting the proposal for an alternate corridor. The notice must</u> <u>be filed with the administrative law judge and all parties. The</u> <u>acceptance of a proposed alternate corridor by the applicant may</u> <u>include the acceptance of a proposed alternate substation</u> <u>location, at the applicant's option. If the alternate corridor is</u> <u>rejected by the applicant or department, the certification</u> <u>hearing and the public hearings must be held as scheduled. If</u> <u>both the applicant and the department accept a proposed alternate</u>
621 622 623 624 625 626 627 628 629 630 631 632	<u>certified.</u> <u>(b)1. Within 7 days after the notice is received, the</u> <u>applicant and the department shall file a notice accepting or</u> <u>rejecting the proposal for an alternate corridor. The notice must</u> <u>be filed with the administrative law judge and all parties. The</u> <u>acceptance of a proposed alternate corridor by the applicant may</u> <u>include the acceptance of a proposed alternate substation</u> <u>location, at the applicant's option. If the alternate corridor is</u> <u>rejected by the applicant or department, the certification</u> <u>hearing and the public hearings must be held as scheduled. If</u> <u>both the applicant and the department accept a proposed alternate</u> <u>corridor for consideration, the certification hearing must be</u>

Page 22 of 33

20081506

635 department to receive further consideration. 636 2. If the certification hearing is rescheduled, it must be 637 held no more than 90 days after the previously scheduled certification hearing. If the data submitted under paragraph (d) 638 are determined to be incomplete, the rescheduled certification 639 640 hearing shall be held no more than 105 days after the previously scheduled certification hearing. If the alternate corridor 641 642 crosses the jurisdiction of a local government that was not 643 previously affected and, as a result, additional time is needed, 644 the schedule provided in this subsection shall be adjusted 645 accordingly by the administrative law judge to allow the newly 646 affected local government time to prepare a report pursuant to s. 647 403.507. 648 (c) Notice for the filing of the proposed alternate 649 corridor, the revised time schedules, the deadline for newly 650 affected persons and agencies to file notice of intent to become 651 a party, the rescheduled hearing date, and the proceedings shall 652 be published in accordance with the requirements in s. 403.5115. 653 (d) Within 21 days after the department and the applicant accept an alternate corridor, the party proposing an alternate 654 655 corridor shall provide all data required under the department's 656 rules and approved application forms to the agencies listed in s. 657 403.507(2) and newly affected agencies. 658 (e)1. An agency that is reviewing the data must advise the 659 department of any issues concerning the completeness of the data 660 relating to the alternate corridor within 15 days after the data 661 are submitted. 662 2. Within 22 days after the data are submitted, the 663 department shall determine whether the data are complete. If the

20081506

664 department determines that the data are incomplete, the party 665 proposing the alternate corridor must submit additional data to 666 cure the incompleteness. This additional data must be submitted 667 within 14 days after the department determines the data to be 668 incomplete. 669 3. If the department, within 14 days after the additional 670 data are submitted, determines that the data remain incomplete, 671 the proposal for an alternate corridor is considered withdrawn. 672 The department may base its determination on recommendations 673 submitted by the affected agencies. 674 (f) An agency listed in s. 403.507(2) and any newly 675 affected agency shall file a supplementary report with the 676 applicant and the department no later than 24 days after the data 677 are determined to be complete. 678 (g) The agency report must include the information required 679 under s. 403.507(2) and (3). 680 (h) If an agency required to submit a report pursuant to 681 this section has a collegial body as its agency head and the 682 agency's internal procedures require such report to be reviewed by its agency head prior to finalization, the agency may submit a 683 684 draft version of the report to the department by the deadline 685 provided in paragraph (f). However, the agency shall submit a 686 final version of the report to the department after review by the 687 agency head and no later than 7 days after the deadline provided 688 in paragraph (f). 689 (i) The department shall include analysis of the agencies' 690 supplemental reports in its project analysis that must be filed 691 pursuant to s. 403.507(5).

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(2) If the original date for the certification hearing is

CODING: Words stricken are deletions; words underlined are additions.

Page 24 of 33

20081506

693 rescheduled as a result of the acceptance of an alternate 694 corridor, a party may not file an additional proposal for an 695 alternate corridor. However, if an applicant submits an amendment 696 to its application which changes the alignment of the proposed 697 corridor, the certification hearing must be rescheduled to allow 698 a party time to propose an alternate corridor to the realigned 699 corridor. A proposal for an alternate corridor shall have the 700 same starting and ending points as the realigned portion of the 701 corridor unless the administrative law judge, based upon a 702 showing of good cause, authorizes otherwise.

703 (3) (a) Notwithstanding the rejection of a proposal for an 704 alternate corridor by the applicant or the department, any party 705 may present evidence at the certification hearing to show that a 706 corridor otherwise appropriate for certification does not satisfy 707 the criteria in s. 403.509(3) or that a rejected alternate 708 corridor satisfies the criteria in that section. Evidence may not 709 be admitted at the certification hearing unless the notice for 710 the alternate corridor was filed no later than 112 days after the 711 filing of the application or by the submission of an amendment to 712 the application. The board shall consider rejected alternate corridors pursuant to s. 403.509(3). 713

(b) A party that proposes an alternate corridor has the burden of proving that the alternate corridor satisfies the certification criteria. Under this act, an applicant or agency that is not proposing an alternate corridor is not required to submit data in support of the alternate corridor.

719 (4) The board shall certify an alternate corridor if it is
 720 accepted by the applicant and the department pursuant to a notice
 721 of acceptance, and if the board determines that the alternate

20081506

722 corridor satisfies the criteria in s. 403.509(3). 723 Section 14. Paragraph (d) of subsection (3) of section 724 403.509, Florida Statutes, is amended, present subsections (4) 725 through (6) of that section, are redesignated as subsections (5) 726 through (7), respectively, and a new subsection (4) is added to 727 that section, to read: 728 403.509 Final disposition of application .--729 (3) In determining whether an application should be 730 approved in whole, approved with modifications or conditions, or 731 denied, the board, or secretary when applicable, shall consider 732 whether, and the extent to which, the location of the electrical 733 power plant and directly associated facilities and their 734 construction and operation will: 735 (d) Meet the electrical energy needs of the state in an 736 orderly, reliable, and timely fashion. 737 (4) (a) The board shall certify a transmission line corridor 738 that meets the criteria of this section. If more than one 739 transmission line corridor satisfies the criteria for 740 certification, the board shall certify the transmission line 741 corridor that has the least adverse impact, including costs, with respect to the criteria provided in subsection (3). 742 743 (b) If the board finds that an alternate corridor, rejected 744 pursuant to s. 403.5081, satisfies the criteria of subsection (3) 745 and has the least adverse impact compared to other corridors that 746 satisfy the criteria, the board may deny certification or allow 747 the applicant to amend its application. 748 (c) If the board finds that two or more corridors 749 appropriate for certification have the least adverse impact, 750 including costs, and the corridors are substantially equal in

Page 26 of 33

21-02713C-08 20081506 751 impact, the board shall certify the corridor preferred by the 752 applicant. 753 Section 15. Subsection (5) is added to section 403.5115, 754 Florida Statutes, to read: 755 403.5115 Public notice.--756 (5) An applicant shall publish public notices concerning 757 the filing of a proposal for an alternate corridor; the route of 758 the alternate corridor; the revised time schedules, if any; the 759 filing deadline for a petition to become a party; and the date of 760 the rescheduled certification hearing, if necessary. For purposes 761 of this subsection, all notices must be published in a newspaper 762 or newspapers of general circulation within the county or 763 counties affected by the proposed alternate corridor and must 764 comply with the requirements provided in subsection (2). The 765 notices must be published at least 45 days before the date of the 766 rescheduled certification hearing. 767 Section 16. Subsection (1) of section 403.5175, Florida 768 Statutes, is amended to read: 769 403.5175 Existing electrical power plant site 770 certification.--771 (1) An electric utility that owns or operates an existing 772 electrical power plant as defined in s. 403.503(14) s. 773 403.503(13) may apply for certification of an existing power 774 plant and its site in order to obtain all agency licenses 775 necessary to ensure compliance with federal or state 776 environmental laws and regulation using the centrally 777 coordinated, one-stop licensing process established by this part. 778 An application for site certification under this section must be 779 in the form prescribed by department rule. Applications must be

Page 27 of 33

20081506

780 reviewed and processed using the same procedural steps and 781 notices as for an application for a new facility, except that a 782 determination of need by the Public Service Commission is not 783 required.

784 Section 17. Subsection (6) is added to section 403.518,785 Florida Statutes, to read:

403.518 Fees; disposition.--The department shall charge the applicant the following fees, as appropriate, which, unless otherwise specified, shall be paid into the Florida Permit Fee Trust Fund:

790 (6) (a) An application fee for an alternate corridor filed 791 pursuant to s. 403.5081. The application fee shall be \$750 per 792 mile for each mile of the alternate corridor located within an 793 existing electric transmission line right-of-way or within an 794 existing right-of-way for a road, highway, railroad, or other 795 aboveground linear facility, or \$1,000 per mile for each mile of 796 an electric transmission line corridor proposed to be located 797 outside the existing right-of-way.

798 (b) The department may waive all or a portion of the
 799 application fee based on the applicant's economic circumstances.

800Section 18.Subsection (4) of section 403.519, Florida801Statutes, is amended to read:

802

403.519 Exclusive forum for determination of need.--

(4) In making its determination on a proposed electrical power plant using nuclear materials or synthesis gas produced by integrated gasification combined cycle power plant as fuel, the commission shall hold a hearing within 90 days after the filing of the petition to determine need and shall issue an order granting or denying the petition within 135 days after the date

Page 28 of 33

20081506

of the filing of the petition. The commission shall be the sole 809 810 forum for the determination of this matter and the issues 811 addressed in the petition, which accordingly shall not be reviewed in any other forum, or in the review of proceedings in 812 such other forum. In making its determination to either grant or 813 deny the petition, the commission shall consider the need for 814 815 electric system reliability and integrity, including fuel 816 diversity, the need for base-load generating capacity, the need 817 for adequate electricity at a reasonable cost, and whether 818 renewable energy sources and technologies, as well as conservation measures, are utilized to the extent reasonably 819 820 available.

821 822 (a) The applicant's petition shall include:

1. A description of the need for the generation capacity.

2. A description of how the proposed nuclear or integrated gasification combined cycle power plant will enhance the reliability of electric power production within the state by improving the balance of power plant fuel diversity and reducing Florida's dependence on fuel oil and natural gas.

3. A description of and a nonbinding estimate of the cost of the nuclear or integrated gasification combined cycle power plant, including any costs associated with new, enlarged, or relocated electrical transmission lines or facilities of any size that are necessary to serve the nuclear power plant.

4. The annualized base revenue requirement for the first 12
months of operation of the nuclear or integrated gasification
combined cycle power plant.

836 5. Information on whether there were any discussions with837 any electric utilities regarding ownership of a portion of the

Page 29 of 33

20081506

838 nuclear or integrated gasification combined cycle power plant by 839 such electric utilities.

(b) In making its determination, the commission shall take into account matters within its jurisdiction, which it deems relevant, including whether the nuclear or integrated gasification combined cycle power plant will:

844

1. Provide needed base-load capacity.

845 2. Enhance the reliability of electric power production 846 within the state by improving the balance of power plant fuel 847 diversity and reducing Florida's dependence on fuel oil and 848 natural gas.

3. Provide the most cost-effective source of power, taking into account the need to improve the balance of fuel diversity, reduce Florida's dependence on fuel oil and natural gas, reduce air emission compliance costs, and contribute to the long-term stability and reliability of the electric grid.

(c) No provision of rule 25-22.082, Florida Administrative
Code, shall be applicable to a nuclear or integrated gasification
combined cycle power plant sited under this act, including
provisions for cost recovery, and an applicant shall not
otherwise be required to secure competitive proposals for power
supply prior to making application under this act or receiving a
determination of need from the commission.

(d) The commission's determination of need for a nuclear or
integrated gasification combined cycle power plant shall create a
presumption of public need and necessity and shall serve as the
commission's report required by s. 403.507(4)(a). An order
entered pursuant to this section constitutes final agency action.
Any petition for reconsideration of a final order on a petition

Page 30 of 33

20081506

867 for need determination shall be filed within 5 days after the 868 date of such order. The commission's final order, including any 869 order on reconsideration, shall be reviewable on appeal in the 870 Florida Supreme Court. Inasmuch as delay in the determination of 871 need will delay siting of a nuclear or integrated gasification 872 combined cycle power plant or diminish the opportunity for 873 savings to customers under the federal Energy Policy Act of 2005, 874 the Supreme Court shall proceed to hear and determine the action 875 as expeditiously as practicable and give the action precedence 876 over matters not accorded similar precedence by law.

(e) After a petition for determination of need for a 877 878 nuclear or integrated gasification combined cycle power plant has 879 been granted, the right of a utility to recover any costs 880 incurred prior to commercial operation, including, but not 881 limited to, costs associated with the siting, design, licensing, 882 or construction of the plant and new, expanded, or relocated 883 electrical transmission lines or facilities of any size that are 884 necessary to serve the nuclear power plant, shall not be subject 885 to challenge unless and only to the extent the commission finds, 886 based on a preponderance of the evidence adduced at a hearing 887 before the commission under s. 120.57, that certain costs were 888 imprudently incurred. Proceeding with the construction of the 889 nuclear or integrated gasification combined cycle power plant 890 following an order by the commission approving the need for the 891 nuclear or integrated gasification combined cycle power plant 892 under this act shall not constitute or be evidence of imprudence. 893 Imprudence shall not include any cost increases due to events 894 beyond the utility's control. Further, a utility's right to 895 recover costs associated with a nuclear or integrated

Page 31 of 33

20081506

gasification combined cycle power plant may not be raised in any other forum or in the review of proceedings in such other forum. Costs incurred prior to commercial operation shall be recovered pursuant to chapter 366.

900 Section 19. Paragraph (i) of subsection (6) of section 901 403.814, Florida Statutes, is amended to read:

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403.814 General permits; delegation.--

903 (6) Construction and maintenance of electric transmission 904 or distribution lines in wetlands by electric utilities, as 905 defined in s. 366.02, shall be authorized by general permit 906 provided the following provisions are implemented:

907 (i) <u>This subsection applies to transmission lines and</u>
908 <u>appurtenances certified pursuant to part II of this chapter.</u>
909 <u>However</u>, the criteria of the general permit shall not <u>otherwise</u>
910 affect the authority of the siting board to condition
911 certification of transmission lines as authorized under part II
912 of this chapter.

913

914 Maintenance of existing electric lines and clearing of vegetation 915 in wetlands conducted without the placement of structures in 916 wetlands or other dredge and fill activities does not require an 917 individual or general construction permit. For the purpose of 918 this subsection, wetlands shall mean the landward extent of 919 waters of the state regulated under ss. 403.91-403.929 and 920 isolated and nonisolated wetlands regulated under part IV of 921 chapter 373. The provisions provided in this subsection apply to 922 the permitting requirements of the department, any water 923 management district, and any local government implementing part 924 IV of chapter 373 or part VIII of this chapter.

Page 32 of 33

925

Section 20. This act shall take effect upon becoming a law.

Page 33 of 33

20081506___