Florida Senate - 2008

Bill No. CS for CS for CS for SB 1544



CHAMBER ACTION

| Senate | • | House | |
|--------------------|---|-------|--|
| | | | |
| | | | |
| Floor: 19/AD/2R | | | |
| 4/17/2008 10:33 AM | • | | |

Senator Saunders moved the following **amendment:**

Senate Amendment (with directory and title amendments)

Delete line(s) 3386-3765

and insert:

1 2 3

4 5

6

7

Section 52. Section 403.502, Florida Statutes, is amended to read:

8 403.502 Legislative intent. -- The Legislature finds that the 9 present and predicted growth in electric power demands in this state requires the development of a procedure for the selection 10 and utilization of sites for electrical generating facilities and 11 12 the identification of a state position with respect to each proposed site and its associated facilities. The Legislature 13 recognizes that the selection of sites and the routing of 14 15 associated facilities including transmission lines will have a 16 significant impact upon the welfare of the population, the location and growth of industry, and the use of the natural 17

Page 1 of 63



resources of the state. The Legislature finds that the efficiency 18 of the permit application and review process at both the state 19 20 and local level would be improved with the implementation of a process whereby a permit application would be centrally 21 coordinated and all permit decisions could be reviewed on the 22 23 basis of standards and recommendations of the deciding agencies. It is the policy of this state that, while recognizing the 24 25 pressing need for increased power generation facilities, the state shall ensure through available and reasonable methods that 26 27 the location and operation of electrical power plants will produce minimal adverse effects on human health, the environment, 28 29 the ecology of the land and its wildlife, and the ecology of 30 state waters and their aquatic life and will not unduly conflict with the goals established by the applicable local comprehensive 31 plans. It is the intent to seek courses of action that will fully 32 balance the increasing demands for electrical power plant 33 34 location and operation with the broad interests of the public. 35 Such action will be based on these premises:

36 (1) To assure the citizens of Florida that operation 37 safeguards are technically sufficient for their welfare and 38 protection.

39 (2) To effect a reasonable balance between the need for the 40 facility and the environmental impact resulting from construction 41 and operation of the facility, including air and water quality, 42 fish and wildlife, and the water resources and other natural 43 resources of the state.

44 (3) To meet the need for electrical energy as established45 pursuant to s. 403.519.



46 (4) To assure the citizens of Florida that renewable energy sources and technologies, as well as conservation measures, are 47 48 utilized to the extent reasonably available. Section 53. Section 403.503, Florida Statutes, is amended 49 50 to read: 403.503 Definitions relating to Florida Electrical Power 51 52 Plant Siting Act.--As used in this act: "Act" means the Florida Electrical Power Plant Siting 53 (1)54 Act. "Agency," as the context requires, means an official, 55 (2) 56 officer, commission, authority, council, committee, department, 57 division, bureau, board, section, or other unit or entity of 58 government, including a regional or local governmental entity. (3) "Alternative corridor" means an area that is proposed 59 by the applicant or a third party within which all or part of an 60 associated electrical transmission line right-of-way is to be 61 62 located and that is different from the preferred transmission 63 line corridor proposed by the applicant. The width of the 64 alternate corridor proposed for certification for an associated electrical transmission line may be the width of the proposed 65 right-of-way or a wider boundary not to exceed a width of one 66 67 mile. The area within the alternate corridor may be further restricted as a condition of certification. The alternate 68 corridor may include alternate electrical substation sites if the 69 70 applicant has proposed an electrical substation as part of the 71 portion of the proposed electrical transmission line.

72 <u>(4) (3)</u> "Amendment" means a material change in the 73 information provided by the applicant to the application for 74 certification made after the initial application filing.

473718

75 (5) (4) "Applicant" means any electric utility which applies 76 for certification pursuant to the provisions of this act.

77 <u>(6) (5)</u> "Application" means the documents required by the 78 department to be filed to initiate a certification review and 79 evaluation, including the initial document filing, amendments, 80 and responses to requests from the department for additional data 81 and information.

(7) (6) "Associated facilities" means, for the purpose of 82 83 certification, those on-site and off-site facilities which 84 directly support the construction and operation of the electrical 85 generating facility power plant such as electrical transmission 86 lines, substations, and fuel unloading facilities; pipelines 87 necessary for transporting fuel for the operation of the facility or other fuel transportation facilities; water or wastewater 88 transport pipelines; construction, maintenance, and access roads; 89 and railway lines necessary for transport of construction 90 91 equipment or fuel for the operation of the facility.

92 (8) (7) "Board" means the Governor and Cabinet sitting as 93 the siting board.

94 <u>(9)(8)</u> "Certification" means the written order of the 95 board<u>, or Secretary when applicable</u>, approving an application <u>for</u> 96 <u>the licensing of an electrical power plant</u>, in whole or with such 97 changes or conditions as the board<u>, or Secretary when applicable</u>, 98 may deem appropriate.

99 <u>(10) (9)</u> "Completeness" means that the application has addressed all applicable sections of the prescribed application format, and that those sections are sufficient in comprehensiveness of data or in quality of information provided to allow the department to determine whether the application



104 provides the reviewing agencies adequate information to prepare 105 the reports required by s. 403.507.

106 (11) (10) "Corridor" means the proposed area within which an 107 associated linear facility right-of-way is to be located. The 108 width of the corridor proposed for certification as an associated 109 facility, at the option of the applicant, may be the width of the right-of-way or a wider boundary, not to exceed a width of 1 110 mile. The area within the corridor in which a right-of-way may be 111 112 located may be further restricted by a condition of 113 certification. After all property interests required for the right-of-way have been acquired by the licensee, the boundaries 114 115 of the area certified shall narrow to only that land within the 116 boundaries of the right-of-way. The corridors proper for 117 certification shall be those addressed in the application, in amendments to the application filed under s. 403.5064, and in 118 notices of acceptance of proposed alternate corridors filed by an 119 120 applicant and the department pursuant to s. 403.5271 as incorporated by reference in s. 403.5064(1)(b) for which the 121 122 required information for the preparation of agency supplemental 123 reports was filed.

124 <u>(12)(11)</u> "Department" means the Department of Environmental 125 Protection.

126 <u>(13) (12)</u> "Designated administrative law judge" means the 127 administrative law judge assigned by the Division of 128 Administrative Hearings pursuant to chapter 120 to conduct the 129 hearings required by this act.

130 <u>(14) (13)</u> "Electrical power plant" means, for the purpose of 131 certification, any steam or solar electrical generating facility 132 using any process or fuel, including nuclear materials, except 133 that this term does not include any steam or solar electrical

Page 5 of 63

473718

134 generating facility of less than 75 megawatts in capacity unless 135 the applicant for such a facility elects to apply for 136 certification under this act. This term also includes the site, 137 all associated facilities that will to be owned by the applicant 138 that which are physically connected to the electrical power plant 139 site; all associated facilities that or which are indirectly directly connected to the electrical power plant site by other 140 proposed associated facilities that will to be owned by the 141 142 applicant; $_{\tau}$ and associated transmission lines that will to be 143 owned by the applicant that which connect the electrical 144 generating facility power plant to an existing transmission 145 network or rights-of-way to of which the applicant intends to 146 connect. At the applicant's option, this term may include any 147 offsite associated facilities that which will not be owned by the applicant; offsite associated facilities that which are owned by 148 the applicant but which are not directly connected to the 149 150 electrical power plant site; any proposed terminal or 151 intermediate substations or substation expansions connected to 152 the associated transmission line; or new transmission lines, upgrades, or improvements of an existing transmission line on any 153 154 portion of the applicant's electrical transmission system 155 necessary to support the generation injected into the system from 156 the proposed electrical generating facility power plant.

157 <u>(15) (14)</u> "Electric utility" means cities and towns, 158 counties, public utility districts, regulated electric companies, 159 electric cooperatives, and joint operating agencies, or 160 combinations thereof, engaged in, or authorized to engage in, the 161 business of generating, transmitting, or distributing electric 162 energy. Bill No. CS for CS for CS for SB 1544

473718

163 (16) (15) "Federally delegated or approved permit program" means any environmental regulatory program approved by an agency 164 165 of the Federal Government so as to authorize the department to administer and issue licenses pursuant to federal law, including, 166 167 but not limited to, new source review permits, operation permits 168 for major sources of air pollution, and prevention of significant 169 deterioration permits under the Clean Air Act (42 U.S.C. ss. 7401 et seq.), permits under ss. 402 and 404 of the Clean Water Act 170 171 (33 U.S.C. ss. 1251 et seq.), and permits under the Resource 172 Conservation and Recovery Act (42 U.S.C. ss. 6901 et seq.).

173 (17) (16) "License" means a franchise, permit, 174 certification, registration, charter, comprehensive plan 175 amendment, development order or permit as defined in chapters 163 176 and 380, or similar form of authorization required by law, including permits issued under federally delegated or approved 177 permit programs, but it does not include a license required 178 179 primarily for revenue purposes when issuance of the license is 180 merely a ministerial act.

181 <u>(18) (17)</u> "Licensee" means an applicant that has obtained a 182 certification order for the subject project.

183 <u>(19)(18)</u> "Local government" means a municipality or county 184 in the jurisdiction of which the electrical power plant is 185 proposed to be located.

186 <u>(20) (19)</u> "Modification" means any change in the 187 certification order after issuance, including a change in the 188 conditions of certification.

189 <u>(21) (20)</u> "Nonprocedural requirements of agencies" means any 190 agency's regulatory requirements established by statute, rule, 191 ordinance, zoning ordinance, land development code, or 192 comprehensive plan, excluding any provisions prescribing forms,

Page 7 of 63



193 fees, procedures, or time limits for the review or processing of 194 information submitted to demonstrate compliance with such 195 regulatory requirements.

196 <u>(22) (21)</u> "Notice of intent" means that notice which is 197 filed with the department on behalf of an applicant prior to 198 submission of an application pursuant to this act and which 199 notifies the department of an intent to file an application.

200 <u>(23)(22)</u> "Person" means an individual, partnership, joint 201 venture, private or public corporation, association, firm, public 202 service company, political subdivision, municipal corporation, 203 government agency, public utility district, or any other entity, 204 public or private, however organized.

205 <u>(24) (23)</u> "Preliminary statement of issues" means a listing 206 and explanation of those issues within the agency's jurisdiction 207 which are of major concern to the agency in relation to the 208 proposed electrical power plant.

209 <u>(25)</u> (24) "Public Service Commission" or "commission" means 210 the agency created pursuant to chapter 350.

211 <u>(26) (25)</u> "Regional planning council" means a regional 212 planning council as defined in s. 186.503(4) in the jurisdiction 213 of which the electrical power plant is proposed to be located.

214 (27) (26) "Right-of-way" means land necessary for the 215 construction and maintenance of a connected associated linear facility, such as a railroad line, pipeline, or transmission line 216 217 as owned by or proposed to be certified by the applicant. The typical width of the right-of-way shall be identified in the 218 219 application. The right-of-way shall be located within the 220 certified corridor and shall be identified by the applicant subsequent to certification in documents filed with the 221 222 department prior to construction.

Page 8 of 63

SENATOR AMENDMENT

Florida Senate - 2008 Bill No. CS for CS for CS for SB 1544

473718

223 <u>(28)(27)</u> "Site" means any proposed location within which 224 will be located wherein an electrical power plant's generating 225 facility and on-site support facilities plant, or an electrical 226 power plant alteration or addition of electrical generating 227 facilities and on-site on-location support facilities resulting 228 in an increase in generating capacity, will be located, including 229 offshore sites within state jurisdiction.

230 <u>(29) (28)</u> "State comprehensive plan" means that plan set 231 forth in chapter 187.

232 <u>(30) (29)</u> "Ultimate site capacity" means the maximum gross 233 generating capacity for a site as certified by the board, or 234 <u>Secretary when applicable, unless otherwise specified as nte</u> 235 generating capacity.

236 <u>(31) (30)</u> "Water management district" means a water 237 management district, created pursuant to chapter 373, in the 238 jurisdiction of which the electrical power plant is proposed to 239 be located.

240 Section 54. Section 403.504, Florida Statutes, is amended 241 to read:

403.504 Department of Environmental Protection; powers and duties enumerated.--The department shall have the following powers and duties in relation to this act:

(1) To adopt rules pursuant to ss. 120.536(1) and 120.54 to
implement the provisions of this act, including rules setting
forth environmental precautions to be followed in relation to the
location, construction, and operation of electrical power plants.

(2) To prescribe the form and content of the public notices
and the notice of intent and the form, content, and necessary
supporting documentation and studies to be prepared by the



252 applicant for electrical power plant site certification 253 applications.

(3) To receive applications for electrical power plant site
 certifications and to determine the completeness and sufficiency
 thereof.

(4) To make, or contract for, studies of electrical power
plant site certification applications.

(5) To administer the processing of applications for
electric power plant site certifications and to ensure that the
applications are processed as expeditiously as possible.

262

(6) To require such fees as allowed by this act.

263 (7) To conduct studies and prepare a project analysis under264 s. 403.507.

(8) To prescribe the means for monitoring the effects arising from the construction and operation of electrical power plants to assure continued compliance with terms of the certification.

269 (9) To determine whether an alternate corridor proposed for 270 consideration under s. 403.5064(4) is acceptable.

271 <u>(10) (9)</u> To issue final orders after receipt of the 272 administrative law judge's order relinquishing jurisdiction 273 pursuant to s. 403.508(6).

274

(11) (10) To act as clerk for the siting board.

275 <u>(12)(11)</u> To administer and manage the terms and conditions 276 of the certification order and supporting documents and records 277 for the life of the <u>electrical power plant</u> facility.

278 <u>(13) (12)</u> To issue emergency orders on behalf of the board 279 for facilities licensed under this act.

280 Section 55. Subsection (1) of section 403.506, Florida 281 Statutes, is amended and subsection (3) is added to read:

Page 10 of 63



282 403.506 Applicability, thresholds, and certification .--283 The provisions of this act shall apply to any (1)284 electrical power plant as defined herein, except that the 285 provisions of this act shall not apply to any electrical power 286 plant or steam generating plant of less than 75 megawatts in 287 gross capacity including its or to any associated facilities substation to be constructed as part of an associated 288 289 transmission line unless the applicant has elected to apply for 290 certification of such electrical power plant or substation under 291 this act. The provisions of this act shall not apply to any unit 292 capacity expansions of 75 35 megawatts or less, in the aggregate, 293 of an existing exothermic reaction cogeneration electrical 294 generating facility unit that was exempt from this act when it 295 was originally built; however, this exemption shall not apply if 296 the unit uses oil or natural gas for purposes other than unit 297 startup. No construction of any new electrical power plant or 298 expansion in steam generating capacity as measured by an increase 299 in the maximum electrical generator rating of any existing 300 electrical power plant may be undertaken after October 1, 1973, without first obtaining certification in the manner as herein 301 302 provided, except that this act shall not apply to any such 303 electrical power plant which is presently operating or under 304 construction or which has, upon the effective date of chapter 73-33, Laws of Florida, applied for a permit or certification under 305 306 requirements in force prior to the effective date of such act.

307 (3) An electric utility may obtain separate licenses,
 308 permits, and approvals for the construction of facilities
 309 necessary to construct an electrical power plant without first
 310 obtaining certification under this act if the utility intends to
 311 locate, license, and construct a proposed or expanded electrical

Page 11 of 63

4/17/2008 10:37:00 AM

Florida Senate - 2008

Bill No. CS for CS for CS for SB 1544



| 312 | power plant that uses nuclear materials as fuel. Such facilities |
|-----|---|
| 313 | may include, but are not limited to, access and onsite roads, |
| 314 | rail lines, electrical transmission facilities to support |
| 315 | construction, and facilities necessary for waterborne delivery of |
| 316 | construction materials and project components. This exemption |
| 317 | applies to such facilities regardless of whether the facilities |
| 318 | are used for operation of the power plant. The applicant shall |
| 319 | file with the department a statement that declares that the |
| 320 | construction of such facilities is necessary for the timely |
| 321 | construction of the proposed electrical power plant and |
| 322 | identifies those facilities that the applicant intends to seek |
| 323 | licenses for and construct prior to or separate from |
| 324 | certification of the project. The facilities may be located |
| 325 | within or off of the site for the proposed electrical power |
| 326 | plant. The filing of an application under this act does not |
| 327 | affect other applications for separate licenses which are pending |
| 328 | at the time of filing the application. Furthermore, the filing of |
| 329 | an application does not prevent an electric utility from seeking |
| 330 | separate licenses for facilities that are necessary to construct |
| 331 | the electrical power plant. Licenses, permits, or approvals |
| 332 | issued by any state, regional, or local agency for such |
| 333 | facilities shall be incorporated by the department into a final |
| 334 | certification upon completion of construction. Any facilities |
| 335 | necessary for construction of the electrical power plant shall |
| 336 | become part of the certified electrical power plant upon |
| 337 | completion of the electrical power plant's construction. The |
| 338 | exemption in this subsection does not require or authorize agency |
| 339 | rulemaking, and any action taken under this subsection is not |
| 340 | subject to chapter 120. This subsection shall be given |

Page 12 of 63

4/17/2008 10:37:00 AM

Florida Senate - 2008

SENATOR AMENDMENT

Bill No. CS for CS for CS for SB 1544



341 retroactive effect and applies to applications filed after May 1, 342 2008. 343 Section 56. Subsections (1) and (4) of section 403.5064, 344 Florida Statutes, are amended to read: 345 403.5064 Application; schedules.--346 The formal date of filing of a certification (1)347 application and commencement of the certification review process 348 shall be when the applicant submits: 349 (a) Copies of the certification application in a quantity 350 and format as prescribed by rule to the department and other 351 agencies identified in s. 403.507(2)(a). 352 (b) A statement affirming that the applicant is opting to 353 allow consideration of alternate corridors for an associated transmission line corridors. If alternate corridors are allowed, 354 355 at the applicant's option, the portion of the application 356 addressing associated transmission line corridors shall be 357 processed pursuant to the schedule set forth in ss. 403.521-43.526, 403.527(4), and 403.5271, including the opportunity for 358 359 the filing of alternate corridors, provided, however, if such alternate corridors are filed, the certification hearing shall 360 361 not be rescheduled as allowed by ss. 403.527(1)(b)1. and 2. 362 (c) (b) The application fee specified under s. 403.518 to 363 the department. 364 (4) Within 7 days after the filing of an application, the 365 department shall prepare a proposed schedule of dates for 366 determination of completeness, submission of statements of issues, submittal of final reports, and other significant dates 367 368 to be followed during the certification process, including dates 369 for filing notices of appearance to be a party pursuant to s. 403.508(3). If the application includes one or more associated 370

Page 13 of 63

4/17/2008 10:37:00 AM



371 transmission line corridors, at the request of the applicant 372 filed concurrently with the application, the department shall 373 incorporate the application processing schedule of the Florida electric Transmission Line Siting Act, ss. 403.521-403.526, 374 375 403.527(4), and 403.5271 for the associated transmission line 376 corridors, including the opportunity for the filing and review of 377 alternate corridors, if a party proposes alternate transmission line corridor routes for consideration no later than 165 days 378 379 prior to the scheduled certification hearing. Notwithstanding an 380 applicant's option for the transmission line corridor portion of 381 its application to be processed under the proposed schedule, only 382 one certification hearing will be held for the entire power plant in accordance with s. 403.508(2). The proposed This schedule 383 384 shall be timely provided by the department to the applicant, the 385 administrative law judge, all agencies identified pursuant to 386 subsection (2), and all parties. Within 7 days after the filing 387 of the proposed schedule, the administrative law judge shall 388 issue an order establishing a schedule for the matters addressed 389 in the department's proposed schedule and other appropriate 390 matters, if any.

391 Section 57. Subsection (1) of section 403.5065,392 Florida Statutes, is amended to read:

393 403.5065 Appointment of administrative law judge; powers 394 and duties.--

(1) Within 7 days after receipt of an application, the department shall request the Division of Administrative Hearings to designate an administrative law judge to conduct the hearings required by this act. The division director shall designate an administrative law judge within 7 days after receipt of the request from the department. In designating an administrative law

Page 14 of 63

473718

401 judge for this purpose, the division director shall, whenever 402 practicable, assign an administrative law judge who has had prior 403 experience or training in electrical power plant site 404 certification proceedings. Upon being advised that an 405 administrative law judge has been appointed, the department shall 406 immediately file a copy of the application and all supporting 407 documents with the designated administrative law judge, who shall 408 docket the application.

409 Section 58. Subsection (3) of section 403.50663, Florida
410 Statutes, is amended to read:

411

421

403.50663 Informational public meetings.--

(3) A local government or regional planning council that
intends to conduct an informational public meeting must provide
notice of the meeting to all parties not less than <u>15</u> 5 days
prior to the meeting <u>and to the general public, in accordance</u>
with the provisions of s. 403.5115(5). The expense for such
notice is eligible for reimbursement under the provisions of s.
403.518(2)(c)1.

419 Section 59. Section 403.50665, Florida Statutes, is amended 420 to read:

403.50665 Land use consistency.--

422 The applicant shall include in the application a (1)423 statement on the consistency of the site and or any directly 424 associated facilities that constitute "development," as defined 425 in s. 380.04, with existing land use plans and zoning ordinances 426 that were in effect on the date the application was filed and a full description of such consistency. This information shall 427 428 include an identification of those associated facilities that the 429 applicant believes are exempt from the requirements of land use plans and zoning ordinances under the provisions of the Local 430

Page 15 of 63

4/17/2008 10:37:00 AM



| 431 | Government Comprehensive Planning and Land Development Regulation |
|-----|---|
| 432 | Act provisions of Chapter 163 and s. 380.04(3). |
| 433 | (2) <u>(a)</u> Within 45 days after the filing of the application, |
| 434 | each local government shall file a determination with the |
| 435 | department, the applicant, the administrative law judge, and all |
| 436 | parties on the consistency of the site, and or any directly |
| 437 | associated facilities that are not exempt from the requirements |
| 438 | of land use plans and zoning ordinances under the provisions of |
| 439 | chapter 163 and s. 380.04(3), with existing land use plans and |
| 440 | zoning ordinances that were in effect on the date the application |
| 441 | was filed, based on the information provided in the application. |
| 442 | However, this requirement does not apply to any new electrical |
| 443 | generation unit proposed to be constructed and operated: |
| 444 | 1. On the site of a previously certified electrical power |
| 445 | plant; or |
| 446 | 2. On the site of a power plant that was not previously |
| 447 | certified that will be wholly contained within the boundaries of |
| 448 | the existing site. |
| 449 | (b) The local government may issue its determination up to |
| 450 | 55 35 days later if the application has been determined |
| 451 | incomplete based in whole or part upon a local government request |
| 452 | for has requested additional information on land use and zoning |
| 453 | consistency as part of the local government's statement on |
| 454 | completeness of the application submitted pursuant to s. |
| 455 | 403.5066(1)(a). Incompleteness of information necessary for a |
| 456 | local government to evaluate an application may be claimed by the |
| 457 | local government as cause for a statement of inconsistency with |
| 458 | existing land use plans and zoning ordinances. |
| 459 | (c) Notice of the consistency determination shall be |
| 460 | published in accordance with the requirements of s. 403.5115. |
| | |

Page 16 of 63

473718

(3) (a) If the local government issues a determination that the proposed <u>site and any non-exempt associated facilities are</u> electrical power plant is not consistent or in compliance with local land use plans and zoning ordinances, the applicant may apply to the local government for the necessary local approval to address the inconsistencies <u>identified</u> in the local government's determination.

(b) If the applicant makes such an application to the local government, the time schedules under this act shall be tolled until the local government issues its revised determination on land use and zoning or the applicant otherwise withdraws its application to the local government.

473 (c) If the applicant applies to the local government for necessary local land use or zoning approval, the local government 474 475 shall commence a proceeding to consider the application for land 476 use or zoning approval within 45 days of receipt of the complete 477 request, and shall issue a revised determination within 30 days 478 following the conclusion of that local proceeding., and The time 479 schedules and notice requirements under this act shall apply to such revised determination. 480

(4) If any substantially affected person wishes to dispute the local government's determination, he or she shall file a petition with the <u>designated administrative law judge</u> department within 21 days after the publication of notice of the local government's determination. If a hearing is requested, the provisions of s. 403.508(1) shall apply.

487 (5) The dates in this section may be altered upon agreement
488 between the applicant, the local government, and the department
489 pursuant to s. 403.5095.

473718

490 (6) If it is determined by the local government that the 491 proposed site or non-exempt directly associated facility does 492 conform with existing land use plans and zoning ordinances in 493 effect as of the date of the application and no petition has been 494 filed, the responsible zoning or planning authority shall not 495 thereafter change such land use plans or zoning ordinances so as 496 to foreclose construction and operation of the proposed site or directly associated facilities unless certification is 497 498 subsequently denied or withdrawn.

499 (7) The issue of land use and zoning consistency for any 500 proposed alternate intermediate electrical substation which is 501 proposed as part of an alternate electrical transmission line corridor which is accepted by the applicant and the department 502 under s. 403.5271(1)(b) shall be addressed in the supplementary 503 504 report prepared by the local government on the proposed alternate 505 corridor and shall be considered as an issue at any final 506 certification hearing. If such a proposed intermediate electrical substation is determined to not be consistent with 507 508 local land use plans and zoning ordinances, then that alternate 509 electrical substation shall not be certified.

510 Section 60. Paragraph (a) of subsection (2) of section 511 403.507, Florida Statutes, is amended to read:

512 403.507 Preliminary statements of issues, reports, project 513 analyses, and studies.--

(2) (a) <u>The</u> No later than 100 days after the certification application has been determined complete, the following agencies shall prepare reports as provided below and shall submit them to the department and the applicant <u>no later than 100 days after the</u> <u>certification application has been determined complete, unless a</u>

Page 18 of 63

Bill No. CS for CS for CS for SB 1544

Florida Senate - 2008



519 <u>final order denying the Determination of Need has been issued</u> 520 under the provisions of s. 403.519:

521 1. The Department of Community Affairs shall prepare a 522 report containing recommendations which address the impact upon 523 the public of the proposed electrical power plant, based on the 524 degree to which the electrical power plant is consistent with the applicable portions of the state comprehensive plan, emergency 525 526 management, and other such matters within its jurisdiction. The 527 Department of Community Affairs may also comment on the 528 consistency of the proposed electrical power plant with 529 applicable strategic regional policy plans or local comprehensive 530 plans and land development regulations.

2. The water management district shall prepare a report as to matters within its jurisdiction, including but not limited to, the impact of the proposed electrical power plant on water resources, regional water supply planning, and district-owned lands and works.

3. Each local government in whose jurisdiction the proposed electrical power plant is to be located shall prepare a report as to the consistency of the proposed electrical power plant with all applicable local ordinances, regulations, standards, or criteria that apply to the proposed electrical power plant, including any applicable local environmental regulations adopted pursuant to s. 403.182 or by other means.

543 4. The Fish and Wildlife Conservation Commission shall 544 prepare a report as to matters within its jurisdiction.

545 5. Each regional planning council shall prepare a report 546 containing recommendations that address the impact upon the 547 public of the proposed electrical power plant, based on the 548 degree to which the electrical power plant is consistent with the

Page 19 of 63

4/17/2008 10:37:00 AM



549 applicable provisions of the strategic regional policy plan 550 adopted pursuant to chapter 186 and other matters within its 551 jurisdiction.

552 6. The Department of Transportation shall address the 553 impact of the proposed electrical power plant on matters within 554 its jurisdiction.

(b) Any other agency, if requested by the department, shall also perform studies or prepare reports as to matters within that agency's jurisdiction which may potentially be affected by the proposed electrical power plant.

559 Section 61. Subsection (1) of section 403.508, Florida 560 Statutes, is amended to read:

561 403.508 Land use and certification hearings, parties, 562 participants.--

563 (1) (a) Within 5 days after the filing of If a petition for 564 a hearing on land use has been filed pursuant to s. 403.50665, 565 the designated administrative law judge shall schedule conduct a 566 land use hearing to be conducted in the county of the proposed 567 site, or directly associated facility that is not exempt from the requirements of land use plans and zoning ordinaces under the 568 569 provisions of chapter 163 and s. 380.043(3), as applicable, as 570 expeditiously as possible, but not later than 30 days after the 571 designated administrative law judge's department's receipt of the 572 petition. The place of such hearing shall be as close as possible 573 to the proposed site or directly associated facility. If a 574 petition is filed, the hearing shall be held regardless of the 575 status of the completeness of the application. However, 576 incompleteness of information necessary for a local government to 577 evaluate an application may be claimed by the local government as

Page 20 of 63



578 cause for a statement of inconsistency with existing land use 579 plans and zoning ordinances under s. 403.50665.

(b) Notice of the land use hearing shall be published inaccordance with the requirements of s. 403.5115.

(C) 582 The sole issue for determination at the land use 583 hearing shall be whether or not the proposed site or non-exempt 584 associated facility is consistent and in compliance with existing land use plans and zoning ordinances. If the administrative law 585 586 judge concludes that the proposed site or non-exempt associated 587 facility is not consistent or in compliance with existing land 588 use plans and zoning ordinances, the administrative law judge 589 shall receive at the hearing evidence on, and address in the 590 recommended order any changes to or approvals or variances under, 591 the applicable land use plans or zoning ordinances which will render the proposed site or non-exempt associate facility 592 consistent and in compliance with the local land use plans and 593 594 zoning ordinances.

(d) The designated administrative law judge's recommended order shall be issued within 30 days after completion of the hearing and shall be reviewed by the board within 60 days after receipt of the recommended order by the board.

599 (e) If it is determined by the board that the proposed site 600 or non-exempt associate facility does conform with existing land use plans and zoning ordinances in effect as of the date of the 601 602 application, or as otherwise provided by this act, the responsible zoning or planning authority shall not thereafter 603 change such land use plans or zoning ordinances so as to 604 605 foreclose construction and operation of the proposed electrical 606 power plant on the proposed site or directly associated



607 facilities unless certification is subsequently denied or608 withdrawn.

609 (f) If it is determined by the board that the proposed site 610 or non-exempt associated facility does not conform with existing 611 land use plans and zoning ordinances, the board may, if it 612 determines after notice and hearing and upon consideration of the 613 recommended order on land use and zoning issues that it is in the public interest to authorize the use of the land as a site for a 614 615 site or associated facility an electrical power plant, authorize 616 a variance or other necessary approval to the adopted land use plan and zoning ordinances required to render the proposed site 617 618 or associated facility consistent with local land use plans and 619 zoning ordinances. The board's action shall not be controlled by 620 any other procedural requirements of law. In the event a variance or other approval is denied by the board, it shall be the 621 responsibility of the applicant to make the necessary application 622 623 for any approvals determined by the board as required to make the 624 proposed site or associated facility consistent and in compliance 625 with local land use plans and zoning ordinances. No further action may be taken on the complete application until the 626 proposed site or associated facility conforms to the adopted land 627 628 use plan or zoning ordinances or the board grants relief as 629 provided under this act.

(2) (a) A certification hearing shall be held by the
designated administrative law judge no later than 265 days after
the application is filed with the department. The certification
hearing shall be held at a location in proximity to the proposed
site. At the conclusion of the certification hearing, the
designated administrative law judge shall, after consideration of

Page 22 of 63

Florida Senate - 2008

Bill No. CS for CS for CS for SB 1544



| 636 | all evidence of record, submit to the board a recommended order |
|-----|---|
| 637 | no later than 45 days after the filing of the hearing transcript. |
| 638 | (b) Notice of the certification hearing and notice of the |
| 639 | deadline for filing of notice of intent to be a party shall be |
| 640 | made in accordance with the requirements of s. 403.5115. |
| 641 | Section 62. Subsections(3),(4), and (5) of section 403.509, |
| 642 | Florida Statutes, are amended and a new subsection (4) is added |
| 643 | to read: |
| 644 | 403.509 Final disposition of application |
| 645 | (3) In determining whether an application should be |
| 646 | approved in whole, approved with modifications or conditions, or |
| 647 | denied, the board, or secretary when applicable, shall consider |
| 648 | whether, and the extent to which, the location, construction and |
| 649 | operation of the electrical power plant and directly associated |
| 650 | facilities and their construction and operation will: |
| 651 | (a) Provide reasonable assurance that operational |
| 652 | safeguards are technically sufficient for the public welfare and |
| 653 | protection. |
| 654 | (b) Comply with applicable nonprocedural requirements of |
| 655 | agencies. |
| 656 | (c) Be consistent with applicable local government |
| 657 | comprehensive plans and land development regulations. |
| 658 | (d) Meet the electrical energy needs of the state in an |
| 659 | orderly, reliable, and timely fashion. |
| 660 | (e) Effect a reasonable balance between the need for the |
| 661 | facility as established pursuant to s. 403.519 and the impacts |
| 662 | upon air and water quality, fish and wildlife, water resources, |
| 663 | and other natural resources of the state resulting from the |
| 664 | construction and operation of the facility. |
| | |
| | |

Page 23 of 63

Florida Senate - 2008

Bill No. CS for CS for CS for SB 1544



(f) Minimize, through the use of reasonable and available methods, the adverse effects on human health, the environment, and the ecology of the land and its wildlife and the ecology of state waters and their aquatic life.

669

(g) Serve and protect the broad interests of the public.

670 (4) (a) Any transmission line corridor certified by the board, or secretary if applicable, shall meet the criteria of 671 672 this section. When more than one transmission line corridor is proper for certification under s. 403.503(11) and meets the 673 674 criteria of this section, the board, or secretary if applicable, 675 shall certify the transmission line corridor that has the least 676 adverse impact regarding the criteria in subsection (3), 677 including costs.

(b) If the board, or secretary if applicable, finds that an
alternate corridor rejected pursuant to s. 403.5271 as
incorporated by reference in s. 403.5064(1)(b) meets the criteria
of subsection (3) and has the least adverse impact regarding the
criteria in subsection (3), the board, or secretary if
applicable, shall deny certification or shall allow the applicant
to submit an amended application to include the corridor.

685 (c) If the board, or secretary if applicable, finds that 686 two or more of the corridors that comply with subsection (3) have 687 the least adverse impacts regarding the criteria in subsection (3), including costs, and that the corridors are substantially 688 689 equal in adverse impacts regarding the criteria in subsection 690 (3), including costs, the board, or secretary if applicable, shall certify the corridor preferred by the applicant if the 691 692 corridor is one proper for certification under s. 403.503(11).

693 <u>(5)</u> (4) The department's action on a federally required new 694 source review or prevention of significant deterioration permit

Page 24 of 63

473718

695 shall differ from the actions taken by the siting board regarding 696 the certification if the federally approved state implementation 697 plan requires such a different action to be taken by the 698 department. Nothing in this part shall be construed to displace the department's authority as the final permitting entity under 699 700 the federally approved permit program. Nothing in this part shall 701 be construed to authorize the issuance of a new source review or 702 prevention of significant deterioration permit which does not 703 conform to the requirements of the federally approved state 704 implementation plan.

705 (6) (5) For certifications issued by the board in regard to 706 the properties and works of any agency which is a party to the 707 certification hearing, the board shall have the authority to 708 decide issues relating to the use, the connection thereto, or the 709 crossing thereof, for the electrical power plant and directly 710 associated facilities and to direct any such agency to execute, 711 within 30 days after the entry of certification, the necessary 712 license or easement for such use, connection, or crossing, 713 subject only to the conditions set forth in such certification. 714 For certifications issued by the department in regard to the 715 properties and works of any agency which is a party to the 716 proceeding, any stipulation filed pursuant to s. 403.508(6)(a) 717 must include a stipulation regarding any issues relating to the 718 use, the connection thereto, or the crossing thereof, for the 719 electrical power plant. Any agency stipulating to the use, 720 connection to, or crossing of its property must agree to execute, 721 within 30 days after the entry of certification, the necessary 722 license or easement for such use, connection, or crossing, 723 subject only to the conditions set forth in such certification.

23

Page 25 of 63

4/17/2008 10:37:00 AM

473718

724 Section 63. Subsections (1), and (6) of section 403.511, 725 Florida Statutes, are amended to read:

726

403.511 Effect of certification.--

727 Subject to the conditions set forth therein, any (1)certification shall constitute the sole license of the state and 728 729 any agency as to the approval of the location of the site and any 730 associated facility and the construction and operation of the 731 proposed electrical power plant, except for the issuance of 732 department licenses required under any federally delegated or 733 approved permit program and except as otherwise provided in 734 subsection (4).

735 (6) No term or condition of an electrical power plant a 736 site certification shall be interpreted to supersede or control 737 the provisions of a final operation permit for a major source of 738 air pollution issued by the department pursuant to s. 403.0872 to 739 a facility certified under this part.

740 Section 64. Subsection (1) of section 403.5112, Florida 741 Statutes, is amended to read:

403.5112 Filing of notice of certified corridor route.--

743 (1) Within 60 days after certification of an a directly 744 associated linear facility pursuant to this act, the applicant 745 shall file, in accordance with s. 28.222, with the department and 746 the clerk of the circuit court for each county through which the 747 corridor will pass, a notice of the certified route.

748 Section 65. Section 403.5113, Florida Statutes, is amended 749 to read:

750

742

751

403.5113 Postcertification amendments and review.--

(1) POSTCERTIFICATION AMENDMENTS. --

752 If, subsequent to certification by the board, a (a) 753 licensee proposes any material change to the application and

Page 26 of 63

473718

revisions or amendments thereto, as certified, the licensee shall submit a written request for amendment and a description of the proposed change to the application to the department. Within 30 days after the receipt of the request for the amendment, the department shall determine whether the proposed change to the application requires a modification of the conditions of certification.

761 (a) (2) If the department concludes that the change would 762 not require a modification of the conditions of certification, 763 the department shall provide written notification of the approval 764 of the proposed amendment to the licensee, all agencies, and all 765 other parties.

766 (c) (3) If the department concludes that the change would 767 require a modification of the conditions of certification, the 768 department shall provide written notification to the licensee 769 that the proposed change to the application requires a request 770 for modification pursuant to s. 403.516.

771 (2) (4) POSTCERTIFICATION REVIEW.--Postcertification 772 submittals filed by the licensee with one or more agencies are 773 for the purpose of monitoring for compliance with the issued 774 certification and must be reviewed by the agencies on an 775 expedited and priority basis because each facility certified 776 under this act is a critical infrastructure facility. In no event 777 shall a postcertification review be completed in more than 90 778 days after complete information is submitted to the reviewing 779 agencies.

780 Section 66. Section 403.5115, Florida Statutes, is amended 781 to read:

403.5115 Public notice.--

782

Page 27 of 63

4/17/2008 10:37:00 AM



783 (1) The following notices are to be published by the 784 applicant:

(a) Notice of the filing of a notice of intent under s.
785 (a) Notice of the filing of a notice of intent under s.
786 403.5063, which shall be published within 21 days after the
787 filing of the notice. The notice shall be published as specified
788 by subsection (2), except that the newspaper notice shall be one789 fourth page in size in a standard size newspaper or one-half page
790 in size in a tabloid size newspaper.

(b) Notice of filing of the application, which shall include a description of the proceedings required by this act, within 21 days after the date of the application filing. Such notice shall give notice of the provisions of s. 403.511(1) and (2).

(c) <u>If applicable</u>, notice of the land use determination
made pursuant to s. 403.50665<u>(2)</u>(1) within 21 days after the
<u>deadline for the filing of the determination is filed</u>.

(d) <u>If applicable</u>, notice of the land use hearing, which
shall be published as specified in subsection (2), no later than
15 days before the hearing.

(e) Notice of the certification hearing and notice of the
deadline for filing notice of intent to be a party, which shall
be published as specified in subsection (2), at least 65 days
before the date set for the certification hearing. <u>If one or more</u>
<u>alternate corridors have been accepted for consideration, the</u>
<u>notice of the certification hearing shall include a map of all</u>
<u>corridors proposed for certification.</u>

809 (f) Notice of revised deadline for filing alternate 810 corridors, if the certification hearing is rescheduled to adate 811 other than as published in the notice of filing of the 812 application. This notice shall be published at least 185 days

Page 28 of 63

4/17/2008 10:37:00 AM

Florida Senate - 2008

Bill No. CS for CS for CS for SB 1544



813 before the rescheduled certification hearing and as specified in 814 paragraph (2) except no map is required and the size of the 815 notice shall be no less than six square inches. 816 (g) (f) Notice of the cancellation of the certification 817 hearing, if applicable, no later than 3 days before the date of 818 the originally scheduled certification hearing. The newspaper 819 notice shall be one-forth page in size in a standard size 820 newspaper or one-half page in size in a tabloid size newspaper. 821 (h) (g) Notice of modification when required by the 822 department, based on whether the requested modification of 823 certification will significantly increase impacts to the 824 environment or the public. Such notice shall be published as 825 specified under subsection (2): 826 1. Within 21 days after receipt of a request for 827 modification. The newspaper notice shall be of a size as directed 828 by the department commensurate with the scope of the 829 modification. 830 2. If a hearing is to be conducted in response to the 831 request for modification, then notice shall be published no later than 30 days before the hearing. 832 833 (h) Notice of a supplemental application, which shall be 834 published as specified in paragraph (b) and subsection (2). 835 (i) Notice of existing site certification pursuant to s. 836 403.5175. Notices shall be published as specified in paragraph (b) and subsection (2). 837 838 (2) Notices provided by the applicant shall be published in 839 newspapers of general circulation within the county or counties 840 in which the proposed electrical power plant will be located. The 841 newspaper notices, unless otherwise specified, shall be at least

842 one-half page in size in a standard size newspaper or a full page

Page 29 of 63

473718

843 in a tabloid size newspaper. These notices shall include a map generally depicting the project and all associated facilities 844 845 corridors. A newspaper of general circulation shall be the newspaper which has the largest daily circulation in that county 846 847 and has its principal office in that county. If the newspaper 848 with the largest daily circulation has its principal office 849 outside the county, the notices shall appear in both the 850 newspaper having the largest circulation in that county and in a 851 newspaper authorized to publish legal notices in that county.

(3) All notices published by the applicant shall be paid
for by the applicant and shall be in addition to the application
fee.

(4) The department shall arrange for publication of the
following notices in the manner specified by chapter 120 and
provide copies of those notices to any persons who have requested
to be placed on the departmental mailing list for this purpose
for each case for which an application has been received by the
department:

861 (a) Notice of the filing of the notice of intent within 15862 days after receipt of the notice.

863 (b) Notice of the filing of the application, no later than864 21 days after the application filing.

865 (c) Notice of the land use determination made pursuant to 866 s. 403.50665(2)(1) within 21 days after the <u>deadline for the</u> 867 <u>filing of the</u> determination is filed.

868 (d) Notice of the land use hearing before the 869 administrative law judge, if applicable, no later than 15 days 870 before the hearing.

(e) Notice of the land use hearing before the board, ifapplicable.

Page 30 of 63

4/17/2008 10:37:00 AM

473718

| 873 | (f) Notice of the certification hearing at least 45 days |
|------------|--|
| 874 | before the date set for the certification hearing. |
| 875 | (g) Notice of revised deadline for filing alternate |
| 876 | corridors, if the certification hearing is rescheduled to a date |
| 877 | other than as published in the notice of filing of the |
| 878 | application. This notice shall be published at least 185 days |
| 879 | before the rescheduled certification hearing. |
| 880 | <u>(h)</u> Notice of the cancellation of the certification |
| 881 | hearing, if applicable, no later than 3 days prior to the date of |
| 882 | the originally scheduled certification hearing. |
| 883 | <u>(i)</u> (h) Notice of the hearing before the board, if |
| 884 | applicable. |
| 885 | <u>(j)</u> Notice of stipulations, proposed agency action, or |
| 886 | petitions for modification. |
| 887 | (5) A local government or regional planning council that |
| 888 | proposes to conduct an informational public meeting pursuant to |
| 889 | s. 403.50663 must publish notice of the meeting in a newspaper of |
| 890 | general circulation within the county or counties in which the |
| 891 | proposed electrical power plant will be located no later than 7 |
| 892 | days prior to the meeting. A newspaper of general circulation |
| 893 | shall be the newspaper which has the largest daily circulation in |
| 894 | that county and has its principal office in that county. If the |
| 895 | newspaper with the largest daily circulation has its principal |
| 896 | office outside the county, the notices shall appear in both the |
| 897 | and the least of the least of the least of the second of t |
| | newspaper having the largest circulation in that county and in a |
| 898 | newspaper naving the largest circulation in that county and in a newspaper authorized to publish legal notices in that county. |
| 898 899 | |
| | newspaper authorized to publish legal notices in that county. |
| 899 | newspaper authorized to publish legal notices in that county. (6)(a) A good faith effort shall be made by the applicant |
| 899 900 | newspaper authorized to publish legal notices in that county. (6)(a) A good faith effort shall be made by the applicant to provide direct written notice of the filing of an application |

Page 31 of 63

4/17/2008 10:37:00 AM

Florida Senate - 2008

Bill No. CS for CS for CS for SB 1544



| 903 | whose property, as noted in the most recent local government tax |
|-----|---|
| 904 | records, and residences, are located within the following |
| 905 | distances of the proposed project: |
| 906 | 1. Five miles of the proposed main site boundaries of the |
| 907 | proposed electrical power plant. |
| 908 | 2. One-quarter mile of the proposed boundaries of all |
| 909 | linear associated facilities extending away from the main site |
| 910 | boundary, such as any proposed electrical transmission line |
| 911 | corridors as defined in s. 403.522(22). |
| 912 | (b) No later than 60 days from the filing of an application |
| 913 | for certification, the applicant shall file a list with the |
| 914 | department's Siting Coordination Office of landowners and |
| 915 | residences that were notified. |
| 916 | (7)(a) A good faith effort shall be made by the proponent |
| 917 | of an alternate corridor to provide direct written notice of the |
| 918 | filing of an alternate corridor for certification by U.S. mail or |
| 919 | hand delivery of the filing of no later than 30 days after filing |
| 920 | of the alternate corridor to all local landowners whose property, |
| 921 | as noted in the most recent local government tax records, and |
| 922 | residences, are located within one-quarter mile of the proposed |
| 923 | boundaries of the proposed alternate transmission line corridor |
| 924 | that includes a transmission line as defined in s. 403.522(22). |
| 925 | (b) No later than 45 days from the filing of an alternate |
| 926 | corridor for certification, the proponent of an alternate |
| 927 | corridor shall file a list with the department's Siting |
| 928 | Coordination Office of landowners and residences that were |
| 929 | notified. |
| 930 | Section 67. Subsection (1) of section 403.516, Florida |
| 931 | Statutes, is amended to read: |
| 932 | 403.516 Modification of certification |
| I | Page 32 of 63 |

473718

933 (1) A certification may be modified after issuance in any 934 one of the following ways:

935 (a) The board may delegate to the department the authority936 to modify specific conditions in the certification.

937 (b)1. The department may modify specific conditions of a 938 site certification which are inconsistent with the terms of any 939 federally delegated or approved permit for the certified 940 electrical power plant.

941 2. Such modification may be made without further notice if
942 the matter has been previously noticed under the requirements for
943 any federally delegated or approved permit program.

944 (c) The licensee may file a petition for modification with 945 the department, or the department may initiate the modification 946 upon its own initiative.

1. A petition for modification must set forth:

947 948 949

a. The proposed modification.

b. The factual reasons asserted for the modification.

950 c. The anticipated environmental effects of the proposed951 modification.

952 2. The department may modify the terms and conditions of 953 the certification if no party to the certification hearing 954 objects in writing to such modification within 45 days after 955 notice by mail to such party's last address of record, and if no 956 other person whose substantial interests will be affected by the 957 modification objects in writing within 30 days after issuance of 958 public notice.

959 3. If objections are raised or the department denies the 960 request, the applicant or department may file a request for a 961 hearing on the modification with the department. Such request 962 shall be handled pursuant to chapter 120.

Page 33 of 63



963 4. Requests referred to the Division of Administrative 964 Hearings shall be disposed of in the same manner as an 965 application, but with time periods established by the 966 administrative law judge commensurate with the significance of 967 the modification requested.

(d) As required by s. 403.511(5).

968

969 Section 68. Subsection (1) of section 403.517, Florida 970 Statutes, is amended to read:

971 403.517 Supplemental applications for sites certified for972 ultimate site capacity.--

973 (1) (a) Supplemental applications may be submitted for 974 certification of the construction and operation of electrical 975 power plants to be located at sites which have been previously 976 certified for an ultimate site capacity pursuant to this act. 977 Supplemental applications shall be limited to electrical power 978 plants using the fuel type previously certified for that site. 979 Such applications shall include all new directly associated 980 facilities that support the construction and operation of the 981 electrical power plant.

982 (b) The review shall use the same procedural steps and983 notices as for an initial application.

984 The time limits for the processing of a complete (C) 985 supplemental application shall be designated by the department 986 commensurate with the scope of the supplemental application, but 987 shall not exceed any time limitation governing the review of 988 initial applications for site certification pursuant to this act, 989 it being the legislative intent to provide shorter time 990 limitations for the processing of supplemental applications for 991 electrical power plants to be constructed and operated at sites

Page 34 of 63

996

997

998

999

Bill No. CS for CS for CS for SB 1544



992 which have been previously certified for an ultimate site 993 capacity.

(d) Any time limitation in this section or in rules adoptedpursuant to this section may be altered pursuant to s. 403.5095.

Section 69. Subsection (1), subsection (2), and subsection (3) of section 403.5175, Florida Statutes, are amended to read:

403.5175 Existing electrical power plant site certification.--

1000 (1) An electric utility that owns or operates an existing 1001 electrical power plant as defined in s. 403.503(14) s. 403.503(13) may apply for certification of an existing power 1002 1003 plant and its site in order to obtain all agency licenses 1004 necessary to ensure compliance with federal or state environmental laws and regulation using the centrally 1005 coordinated, one-stop licensing process established by this part. 1006 An application for site certification under this section must be 1007 1008 in the form prescribed by department rule. Applications must be 1009 reviewed and processed using the same procedural steps and 1010 notices as for an application for a new facility, except that a 1011 determination of need by the Public Service Commission is not 1012 required.

1013 (2) An application for certification under this section 1014 must include:

1015 (a) A description of the site and existing power plant
1016 installations, and associated facilities;

1017 (b) A description of all proposed changes or alterations to 1018 the site <u>and or electrical power plant</u>, including all new 1019 associated facilities that are the subject of the application;

1020 (c) A description of the environmental and other impacts1021 caused by the existing utilization of the site and directly

Page 35 of 63

4/17/2008 10:37:00 AM



1022 associated facilities, and the operation of the electrical power 1023 plant that is the subject of the application, and of the 1024 environmental and other benefits, if any, to be realized as a 1025 result of the proposed changes or alterations if certification is 1026 approved and such other information as is necessary for the 1027 reviewing agencies to evaluate the proposed changes and the 1028 expected impacts;

1029 (d) The justification for the proposed changes or 1030 alterations;

(e) Copies of all existing permits, licenses, and compliance plans authorizing utilization of the site and directly associated facilities or operation of the electrical power plant that is the subject of the application.

The land use and zoning determination requirements of 1035 (3)s. 403.50665 do not apply to an application under this section if 1036 the applicant does not propose to expand the boundaries of the 1037 1038 existing site or to add additional offsite associated facilities that are not exempt from the provisions of s. 403.50665. If the 1039 1040 applicant proposes to expand the boundaries of the existing site 1041 or to add additional offsite facilities that are not exempt from the provisions of s. 403.50665 to accommodate portions of the 1042 electrical generating facility plant or associated facilities, a 1043 land use and zoning determination shall be made as specified in 1044 1045 s. 403.50665; provided, however, that the sole issue for 1046 determination is whether the proposed site expansion or additional non-exempt associated facilities are is consistent and 1047 in compliance with the existing land use plans and zoning 1048 1049 ordinances.

1050 Section 70. Section 403.518, Florida Statutes, is amended 1051 to read:

Page 36 of 63

4/17/2008 10:37:00 AM



1052 403.518 Fees; disposition.--The department shall charge the 1053 applicant the following fees, as appropriate, which, unless 1054 otherwise specified, shall be paid into the Florida Permit Fee 1055 Trust Fund:

(1) A fee for a notice of intent pursuant to s. 403.5063, in the amount of \$2,500, to be submitted to the department at the time of filing of a notice of intent. The notice-of-intent fee shall be used and disbursed in the same manner as the application fee.

1061 (2) An application fee, which shall not exceed \$200,000.
1062 The fee shall be fixed by rule on a sliding scale related to the
1063 size, type, ultimate site capacity, or increase in electrical
1064 generating capacity proposed by the application.

(a) Sixty percent of the fee shall go to the department to cover any costs associated with coordinating the review and acting upon the application, to cover any field services associated with monitoring construction and operation of the facility, and to cover the costs of the public notices published by the department.

1071 (b) The following percentages shall be transferred to the
1072 Operating Trust Fund of the Division of Administrative Hearings
1073 of the Department of Management Services:

1. Five percent to compensate expenses from the initial exercise of duties associated with the filing of an application.

1076 2. An additional 5 percent if a land use hearing is held 1077 pursuant to s. 403.508.

1078 3. An additional 10 percent if a certification hearing is 1079 held pursuant to s. 403.508.

1080 (c)1. Upon written request with proper itemized accounting 1081 within 90 days after final agency action by the board, Secretary

Page 37 of 63

1074

1075

473718

1082 when applicable, or withdrawal of the application, the agencies that prepared reports pursuant to s. 403.507 or participated in a 1083 1084 hearing pursuant to s. 403.508 may submit a written request to the department for reimbursement of expenses incurred during the 1085 1086 certification proceedings. The request shall contain an 1087 accounting of expenses incurred which may include time spent reviewing the application, preparation of any studies required of 1088 1089 the agencies by this act, agency travel and per diem to attend 1090 any hearing held pursuant to this act, and for any agency or 1091 local government's or regional planning council's provision of notice of public meetings or hearings required as a result of the 1092 1093 application for certification. The department shall review the 1094 request and verify that the expenses are valid. Valid expenses 1095 shall be reimbursed; however, in the event the amount of funds available for reimbursement is insufficient to provide for full 1096 1097 compensation to the agencies requesting reimbursement, 1098 reimbursement shall be on a prorated basis.

1099 2. If the application review is held in abeyance for more 1100 than 1 year, the agencies may submit a request for reimbursement. 1101 This time period shall be measured from the date the applicant has provided written notification to the department that it 1102 1103 desires to have application review process placed on hold. The 1104 fee disbursement shall be processed in accordance with 1105 subparagraph 1.

(d) If any sums are remaining, the department shall retain them for its use in the same manner as is otherwise authorized by this act; provided, however, that if the certification application is withdrawn, the remaining sums shall be refunded to the applicant within 90 days after <u>the submittal of the written</u> <u>notification of</u> withdrawal.

Page 38 of 63

473718

(3) (a) A certification modification fee, which shall not exceed \$30,000. The department shall establish rules for determining such a fee based on the <u>number of agencies involved</u> <u>in the review</u>, equipment redesign, change in site size, type, increase in generating capacity proposed, or change in an associated linear facility location.

1118 (b) The fee shall be submitted to the department with a petition for modification pursuant to s. 403.516. This fee shall 1119 1120 be established, disbursed, and processed in the same manner as the application fee in subsection (2), except that the Division 1121 of Administrative Hearings shall not receive a portion of the fee 1122 1123 unless the petition for certification modification is referred to 1124 the Division of Administrative Hearings for hearing. If the petition is so referred, only \$10,000 of the fee shall be 1125 transferred to the Operating Trust Fund of the Division of 1126 Administrative Hearings of the Department of Management Services. 1127

(4) A supplemental application fee, not to exceed \$75,000, to cover all reasonable expenses and costs of the review, processing, and proceedings of a supplemental application. This fee shall be established, disbursed, and processed in the same manner as the certification application fee in subsection (2).

(5) An existing site certification application fee, not to exceed \$200,000, to cover all reasonable costs and expenses of the review processing and proceedings for certification of an existing power plant site under s. 403.5175. This fee must be established, disbursed, and processed in the same manner as the certification application fee in subsection (2).

1139 (6) (a) An application fee for an alternate corridor filed 1140 pursuant to s. 403.5064(4). The application fee shall be \$750 1141 per mile for each mile of the alternate corridor located within

Page 39 of 63

4/17/2008 10:37:00 AM



| L142 | an existing electric transmission line right-of-way or within an |
|------|---|
| L143 | existing right-of-way for a road, highway, railroad, or other |
| L144 | aboveground linear facility, or \$1,000 per mile for each mile of |
| L145 | an electric transmission line corridor proposed to be located |
| 1146 | outside the existing right-of-way. |

1147 Section 71. Subsection (4) of section 403.519, Florida 1148 Statutes, is amended to read:

1149

403.519 Exclusive forum for determination of need.--

1150 In making its determination on a proposed electrical (4) power plant using nuclear materials or synthesis gas produced by 1151 1152 integrated gasification combined cycle power plant as fuel, the 1153 commission shall hold a hearing within 90 days after the filing 1154 of the petition to determine need and shall issue an order granting or denying the petition within 135 days after the date 1155 of the filing of the petition. The commission shall be the sole 1156 forum for the determination of this matter and the issues 1157 1158 addressed in the petition, which accordingly shall not be 1159 reviewed in any other forum, or in the review of proceedings in 1160 such other forum. In making its determination to either grant or deny the petition, the commission shall consider the need for 1161 1162 electric system reliability and integrity, including fuel diversity, the need for base-load generating capacity, the need 1163 for adequate electricity at a reasonable cost, and whether 1164 1165 renewable energy sources and technologies, as well as 1166 conservation measures, are utilized to the extent reasonably 1167 available.

1168 1169 (a) The applicant's petition shall include:

1. A description of the need for the generation capacity.

1170 2. A description of how the proposed nuclear or integrated 1171 gasification combined cycle power plant will enhance the

Page 40 of 63

Bill No. CS for CS for CS for SB 1544



1172 reliability of electric power production within the state by 1173 improving the balance of power plant fuel diversity and reducing 1174 Florida's dependence on fuel oil and natural gas.

1175 3. A description of and a nonbinding estimate of the cost 1176 of the nuclear or integrated gasification combined cycle power 1177 plant, including any costs associated with new, enlarged, or 1178 relocated electrical transmission lines or facilities of any size 1179 that are necessary to serve the nuclear power plant.

4. The annualized base revenue requirement for the first 12 months of operation of the nuclear or integrated gasification combined cycle power plant.

1183 5. Information on whether there were any discussions with 1184 any electric utilities regarding ownership of a portion of the 1185 nuclear or integrated gasification combined cycle power plant by 1186 such electric utilities.

(b) In making its determination, the commission shall take into account matters within its jurisdiction, which it deems relevant, including whether the nuclear or integrated gasification combined cycle power plant will:

1191

1180

1181

1182

1. Provide needed base-load capacity.

1192 2. Enhance the reliability of electric power production 1193 within the state by improving the balance of power plant fuel 1194 diversity and reducing Florida's dependence on fuel oil and 1195 natural gas.

1196 3. Provide the most cost-effective source of power, taking 1197 into account the need to improve the balance of fuel diversity, 1198 reduce Florida's dependence on fuel oil and natural gas, reduce 1199 air emission compliance costs, and contribute to the long-term 1200 stability and reliability of the electric grid.

Page 41 of 63

473718

(c) No provision of rule 25-22.082, Florida Administrative Code, shall be applicable to a nuclear or integrated gasification combined cycle power plant sited under this act, including provisions for cost recovery, and an applicant shall not otherwise be required to secure competitive proposals for power supply prior to making application under this act or receiving a determination of need from the commission.

The commission's determination of need for a nuclear or 1208 (d) 1209 integrated gasification combined cycle power plant shall create a 1210 presumption of public need and necessity and shall serve as the 1211 commission's report required by s. 403.507(4)(a). An order 1212 entered pursuant to this section constitutes final agency action. 1213 Any petition for reconsideration of a final order on a petition 1214 for need determination shall be filed within 5 days after the 1215 date of such order. The commission's final order, including any order on reconsideration, shall be reviewable on appeal in the 1216 1217 Florida Supreme Court. Inasmuch as delay in the determination of 1218 need will delay siting of a nuclear or integrated gasification 1219 combined cycle power plant or diminish the opportunity for savings to customers under the federal Energy Policy Act of 2005, 1220 1221 the Supreme Court shall proceed to hear and determine the action 1222 as expeditiously as practicable and give the action precedence 1223 over matters not accorded similar precedence by law.

(e) After a petition for determination of need for a
nuclear or integrated gasification combined cycle power plant has
been granted, the right of a utility to recover any costs
incurred prior to commercial operation, including, but not
limited to, costs associated with the siting, design, licensing,
or construction of the plant <u>and new, expanded, or relocated</u>
electrical transmission lines or facilities of any size that are

Page 42 of 63

473718

1231 necessary to serve the nuclear power plant, shall not be subject 1232 to challenge unless and only to the extent the commission finds, 1233 based on a preponderance of the evidence adduced at a hearing 1234 before the commission under s. 120.57, that certain costs were 1235 imprudently incurred. Proceeding with the construction of the 1236 nuclear or integrated gasification combined cycle power plant following an order by the commission approving the need for the 1237 1238 nuclear or integrated gasification combined cycle power plant 1239 under this act shall not constitute or be evidence of imprudence. 1240 Imprudence shall not include any cost increases due to events 1241 beyond the utility's control. Further, a utility's right to 1242 recover costs associated with a nuclear or integrated 1243 gasification combined cycle power plant may not be raised in any other forum or in the review of proceedings in such other forum. 1244 Costs incurred prior to commercial operation shall be recovered 1245 1246 pursuant to chapter 366.

1247 Section 72. Subsection (1) of section 403.5252, Florida 1248 Statutes, is amended to read:

1249

403.5252 Determination of completeness.--

(1) (a) Within 30 days after <u>the filing distribution</u> of an application, the affected agencies shall file a statement with the department containing the recommendations of each agency concerning the completeness of the application for certification.

(b) Within <u>37</u> 7 days after <u>the filing</u> receipt of the <u>application</u> completeness statements of each agency, the department shall file a statement with the Division of Administrative Hearings, with the applicant, and with all parties declaring its position with regard to the completeness of the application. The statement of the department shall be based upon its consultation with the affected agencies.

Page 43 of 63



1261Section 73.Subsection (1), subsection (2) of section1262403.526, Florida Statutes, are amended to read:

1263 403.526 Preliminary statements of issues, reports, and 1264 project analyses; studies.--

1265 (1) Each affected agency that is required to file a report 1266 in accordance with this section shall submit a preliminary 1267 statement of issues to the department and all parties no later 1268 than the submittal of each agency's recommendation that the 1269 application is complete 50 days after the filing of the 1270 application. Such statements of issues shall be made available to 1271 each local government for use as information for public meetings 1272 held under s. 403.5272. The failure to raise an issue in this 1273 preliminary statement of issues does not preclude the issue from 1274 being raised in the agency's report.

1275 (2) (a) The following agencies shall prepare reports as 1276 provided below and shall submit them to the department and the 1277 applicant no later than 90 days after the filing of the 1278 application, unless a final order denying the Determination of 1279 Need has been issued under the provisions of s. 403.537:

1280 1. The department shall prepare a report as to the impact 1281 of each proposed transmission line or corridor as it relates to 1282 matters within its jurisdiction.

1283 2. Each water management district in the jurisdiction of 1284 which a proposed transmission line or corridor is to be located 1285 shall prepare a report as to the impact on water resources and 1286 other matters within its jurisdiction.

1287 3. The Department of Community Affairs shall prepare a 1288 report containing recommendations which address the impact upon 1289 the public of the proposed transmission line or corridor, based 1290 on the degree to which the proposed transmission line or corridor

Page 44 of 63

473718

1291 is consistent with the applicable portions of the state 1292 comprehensive plan, emergency management, and other matters 1293 within its jurisdiction. The Department of Community Affairs may 1294 also comment on the consistency of the proposed transmission line 1295 or corridor with applicable strategic regional policy plans or 1296 local comprehensive plans and land development regulations.

1297 4. The Fish and Wildlife Conservation Commission shall 1298 prepare a report as to the impact of each proposed transmission 1299 line or corridor on fish and wildlife resources and other matters 1300 within its jurisdiction.

5. Each local government shall prepare a report as to the 1301 1302 impact of each proposed transmission line or corridor on matters 1303 within its jurisdiction, including the consistency of the 1304 proposed transmission line or corridor with all applicable local ordinances, regulations, standards, or criteria that apply to the 1305 proposed transmission line or corridor, including local 1306 1307 comprehensive plans, zoning regulations, land development 1308 regulations, and any applicable local environmental regulations 1309 adopted pursuant to s. 403.182 or by other means. A change by the responsible local government or local agency in local 1310 comprehensive plans, zoning ordinances, or other regulations made 1311 after the date required for the filing of the local government's 1312 report required by this section is not applicable to the 1313 1314 certification of the proposed transmission line or corridor 1315 unless the certification is denied or the application is 1316 withdrawn.

1317 6. Each regional planning council shall present a report
1318 containing recommendations that address the impact upon the
1319 public of the proposed transmission line or corridor based on the
1320 degree to which the transmission line or corridor is consistent

Page 45 of 63



1321 with the applicable provisions of the strategic regional policy 1322 plan adopted under chapter 186 and other impacts of each proposed 1323 transmission line or corridor on matters within its jurisdiction.

1324 7. The Department of Transportation shall prepare a report 1325 as to the impact of the proposed transmission line or corridor on 1326 state roads, railroads, airports, aeronautics, seaports, and 1327 other matters within its jurisdiction.

1328 8. The commission shall prepare a report containing its 1329 determination under s. 403.537, and the report may include the 1330 comments from the commission with respect to any other subject 1331 within its jurisdiction.

9. Any other agency, if requested by the department, shall also perform studies or prepare reports as to subjects within the jurisdiction of the agency which may potentially be affected by the proposed transmission line.

1336

(b) Each report must contain:

1337 1. A notice of any nonprocedural requirements not 1338 specifically listed in the application from which a variance, 1339 exemption, exception, or other relief is necessary in order for 1340 the proposed corridor to be certified. Failure to include the 1341 notice shall be treated as a waiver from the nonprocedural 1342 requirements of that agency.

1343 2. A recommendation for approval or denial of the1344 application.

1345 3. The proposed conditions of certification on matters 1346 within the jurisdiction of each agency. For each condition 1347 proposed by an agency, the agency shall list the specific 1348 statute, rule, or ordinance, as applicable, which authorizes the 1349 proposed condition.

473718

(c) Each reviewing agency shall initiate the activities required by this section no later than 15 days after the application is filed. Each agency shall keep the applicant and the department informed as to the progress of its studies and any issues raised thereby.

1355 When an agency whose agency head is a collegial body, (d) 1356 such as a commission, board, or council, is required to submit a 1357 report pursuant to this section and is required by its own 1358 internal procedures to have the report reviewed by its agency 1359 head prior to finalization, the agency may submit to the department a draft version of the report by the deadline 1360 1361 indicated in paragraph (a), and shall submit a final version of 1362 the report after review by the agency head, no later than 15 days after the deadline indicated in paragraph (a). 1363

(e) Receipt of an affirmative determination of need from the commission by the submittal deadline for agency reports under paragraph (a) is a condition precedent to further processing of the application.

Section 74. Subsection (4), and (6) of section 403.527, Florida Statutes, are amended to read:

403.527 Certification hearing, parties, participants.--

1371 (4) (a) One public hearing where members of the public who 1372 are not parties to the certification hearing may testify shall be 1373 held in conjunction with the certification hearing.

(b) Upon the request of the local government, one public hearing where members of the public who are not parties to the certification hearing and who reside within the jurisdiction of the local government may testify shall be held within the boundaries of each county in which a local government that made such a request is located, at the option of any local government.

Page 47 of 63

4/17/2008 10:37:00 AM

1370

473718

1380 (c) (a) A local government shall notify the administrative law judge and all parties not later than 80 days prior to the 1381 1382 certification hearing 21 days after the application has been determined complete as to whether the local government wishes to 1383 1384 have a public hearing within the boundaries of its county. If a 1385 filing for an alternate corridor is accepted for consideration under s. 403.5271(1) by the department and the applicant, any 1386 1387 newly affected local government must notify the administrative 1388 law judge and all parties not later than 10 days after the data 1389 concerning the alternate corridor has been determined complete as to whether the local government wishes to have such a public 1390 1391 hearing. The local government is responsible for providing the 1392 location of the public hearing if held separately from the certification hearing. 1393

(d) (b) Within 5 days after notification, the administrative 1394 law judge shall determine the date of the public hearing, which 1395 1396 shall be held before or during the certification hearing. If two 1397 or more local governments within one county request a public 1398 hearing, the hearing shall be consolidated so that only one 1399 public hearing is held in any county. The location of a consolidated hearing shall be determined by the administrative 1400 1401 law judge.

1402 (e) (c) If a local government does not request a public 1403 hearing by the deadline specified in subparagraph 1. within 21 1404 days after the application has been determined complete, then members of the public who are not parties to the certification 1405 hearing and who reside persons residing within the jurisdiction 1406 1407 of the local government may testify during the that portion of the certification hearing held under the provisions of paragraph 1408 (4) (a) at which public testimony is heard. 1409

Page 48 of 63

SENATOR AMENDMENT

Florida Senate - 2008 Bill No. CS for CS for SB 1544

473718

1410 (6) (a) No later than <u>29</u> 25 days before the certification 1411 hearing, the department or the applicant may request that the 1412 administrative law judge cancel the certification hearing and 1413 relinquish jurisdiction to the department if all parties to the 1414 proceeding stipulate that there are no disputed issues of 1415 material fact <u>or law</u> to be raised at the certification hearing.

(b) The administrative law judge shall issue an ordergranting or denying the request within 5 days.

(c) If the administrative law judge grants the request, the department and the applicant shall publish notices of the cancellation of the certification hearing in accordance with s. 403.5363.

(d)1. If the administrative law judge grants the request,
the department shall prepare and issue a final order in
accordance with s. 403.529(1)(a).

1425 2. Parties may submit proposed final orders to the 1426 department no later than 10 days after the administrative law 1427 judge issues an order relinquishing jurisdiction.

1428 Section 75. Subsection (1) of section 403.5271, Florida 1429 Statutes, is amended to read:

1430

403.5271 Alternate corridors.--

(1) No later than 45 days before the originally scheduled
certification hearing, any party may propose alternate
transmission line corridor routes for consideration under the
provisions of this act.

(a) A notice of a proposed alternate corridor must be filed
with the administrative law judge, all parties, and any local
governments in whose jurisdiction the alternate corridor is
proposed. The filing must include the most recent United States
Geological Survey 1:24,000 quadrangle maps specifically

Page 49 of 63



1440 delineating the corridor boundaries, a description of the 1441 proposed corridor, and a statement of the reasons the proposed 1442 alternate corridor should be certified.

(b)1. Within 7 days after receipt of the notice, the 1443 1444 applicant and the department shall file with the administrative law judge and all parties a notice of acceptance or rejection of 1445 1446 a proposed alternate corridor for consideration. If the alternate 1447 corridor is rejected by the applicant or the department, the 1448 certification hearing and the public hearings shall be held as scheduled. If both the applicant and the department accept a 1449 proposed alternate corridor for consideration, the certification 1450 1451 hearing and the public hearings shall be rescheduled, if 1452 necessary. If a filing for an alternate corridor is accepted for 1453 consideration by the department and the applicant, any newly affected local government must notify the administrative law 1454 1455 judge and all parties not later than 65 days prior to the 1456 rescheduled certification hearing as to whether the local 1457 government wishes to have such a public hearing. The local 1458 government is responsible for providing the location of the 1459 public hearing if held separately from the certification hearing. The provisions of s. 403.527(4)(b) and (c) shall apply. Notice 1460 of the local hearings shall be published in accordance with s. 1461 1462 403.5363.

1463 2. If rescheduled, the certification hearing shall be held 1464 no more than 90 days after the previously scheduled certification 1465 hearing, unless the data submitted under paragraph (d) is 1466 determined to be incomplete, in which case the rescheduled 1467 certification hearing shall be held no more than 105 days after 1468 the previously scheduled certification hearing. If additional 1469 time is needed due to the alternate corridor crossing a local

Page 50 of 63

473718

1470 government jurisdiction that was not previously affected, the 1471 remainder of the schedule listed below shall be appropriately 1472 adjusted by the administrative law judge to allow that local 1473 government to prepare a report pursuant to s. 403.526(2)(a)5. 1474 <u>Notice that the certification hearing has been deferred due to</u> 1475 <u>the acceptance of the alternate corridor shall be published in</u> 1476 accordance with s. 403.5363.

(c) Notice of the filing of the alternate corridor, of the 1477 1478 revised time schedules, of the deadline for newly affected 1479 persons and agencies to file notice of intent to become a party, of the rescheduled hearing date, and of the proceedings shall be 1480 1481 published by the alternate proponent in accordance with s. 1482 403.5363(2) and (6). If the notice is not timely published or does not meet the notice requirements, the alternate shall be 1483 deemed withdrawn. 1484

(d) Within 21 days after acceptance of an alternate corridor by the department and the applicant, the party proposing an alternate corridor shall have the burden of providing all data to the agencies listed in s. 403.526(2) and newly affected agencies necessary for the preparation of a supplementary report on the proposed alternate corridor.

(e)1. Reviewing agencies shall advise the department of any issues concerning completeness no later than 15 days after the submittal of the data required by paragraph (d). Within 22 days after receipt of the data, the department shall issue a determination of completeness.

1496 2. If the department determines that the data required by 1497 paragraph (d) is not complete, the party proposing the alternate 1498 corridor must file such additional data to correct the

Page 51 of 63



incompleteness. This additional data must be submitted within 14 1499 1500 days after the determination by the department.

1501 3. Reviewing agencies may advise the department of any 1502 issues concerning completeness of the additional data within 10 1503 days after the filing by the party proposing the alternate 1504 corridor. If the department, within 14 days after receiving the 1505 additional data, determines that the data remains incomplete, the 1506 incompleteness of the data is deemed a withdrawal of the proposed 1507 alternate corridor. The department may make its determination 1508 based on recommendations made by other affected agencies.

The agencies listed in s. 403.526(2) and any newly 1509 (f) 1510 affected agencies shall file supplementary reports with the 1511 applicant and the department which address the proposed alternate 1512 corridors no later than 24 days after the data submitted pursuant to paragraph (d) or paragraph (e) is determined to be complete. 1513

The agency reports on alternate corridors must include (q) 1515 all information required by s. 403.526(2).

When an agency whose agency head is a collegial body, 1516 (h) 1517 such as a commission, board, or council, is required to submit a 1518 report pursuant to this section and is required by its own internal procedures to have the report reviewed by its agency 1519 1520 head prior to finalization, the agency may submit to the 1521 department a draft version of the report by the deadline 1522 indicated in paragraph (f), and shall submit a final version of 1523 the report after review by the agency head no later than 7 days after the deadline indicated in paragraph (f). 1524

1525 The department shall file with the administrative law (i) 1526 judge, the applicant, and all parties a project analysis 1527 consistent with s. 403.526(3) no more than 16 days after 1528 submittal of agency reports on the proposed alternate corridor.

Page 52 of 63

4/17/2008 10:37:00 AM

1514



1529 Section 76. Subsection (3) of section 403.5272, Florida 1530 Statutes, is amended to read:

1531

403.5272 Informational public meetings.--

1532 (3) A local government or regional planning council that 1533 intends to conduct an informational public meeting must provide 1534 notice of the meeting, with notice sent to all parties listed in 1535 s. 403.527(2)(a), not less than $\underline{15} = 5$ days before the meeting and 1536 to the general public, in accordance with the provisions of s. 1537 $\underline{403.5363(4)}$.

1538 Section 77. Subsection (1) of section 403.5312, Florida 1539 Statutes, is amended to read:

1540

403.5312 Filing of notice of certified corridor route.--

(1) Within 60 days after certification of a directly associated transmission line under ss. 403.501-403.518 or a transmission line corridor under ss. 403.52-403.5365, the applicant shall file with the department and, in accordance with s. 28.222, with the clerk of the circuit court for each county through which the corridor will pass, a notice of the certified route.

1548 Section 78. Section 403.5363, Florida Statutes, is amended 1549 to read:

1550

403.5363 Public notices; requirements.--

1551 (1)(a) The applicant shall arrange for the publication of 1552 the notices specified in paragraph (b).

 The notices shall be published in newspapers of general circulation within counties crossed by the transmission line corridors proper for certification. The required newspaper notices for filing of an application and for the certification hearing shall be one-half page in size in a standard-size newspaper or a full page in a tabloid-size newspaper and

Page 53 of 63



1559 published in a section of the newspaper other than the section 1560 for legal notices. These two notices must include a map generally 1561 depicting all transmission corridors proper for certification. A newspaper of general circulation shall be the newspaper within a 1562 1563 county crossed by a transmission line corridor proper for 1564 certification which newspaper has the largest daily circulation 1565 in that county and has its principal office in that county. If 1566 the newspaper having the largest daily circulation has its 1567 principal office outside the county, the notices must appear in 1568 both the newspaper having the largest circulation in that county 1569 and in a newspaper authorized to publish legal notices in that 1570 county.

1571 2. The department shall adopt rules specifying the content1572 of the newspaper notices.

3. All notices published by the applicant shall be paid for by the applicant and shall be in addition to the application fee.

1575 (b) Public notices that must be published under this 1576 section include:

1577 1. The notice of the filing of an application, which must include a description of the proceedings required by this act. 1578 The notice must describe the provisions of s. 403.531(1) and (2) 1579 1580 and give the date by which notice of intent to be a party or a 1581 petition to intervene in accordance with s. 403.527(2) must be 1582 filed. This notice must be published no more than 21 days after 1583 the application is filed. The notice shall, at a minimum, be 1584 one-half page in size in a standard-size newspaper or a full page in a tabloid-size newspaper. The notice must include a map 1585 1586 generally depicting all transmission corridors proper for 1587 certification.

1573

1574

Florida Senate - 2008

SENATOR AMENDMENT

Bill No. CS for CS for CS for SB 1544



1588 2. The notice of the certification hearing and any other 1589 public hearing held permitted under s. 403.527(4). The notice 1590 must include the date by which a person wishing to appear as a 1591 party must file the notice to do so. The notice of the originally 1592 scheduled certification hearing must be published at least 65 1593 days before the date set for the certification hearing. The 1594 notice shall meet the same size and map requirements required in 1595 subparagraph 1. 1596 3. The notice of the cancellation of the certification 1597 hearing under s. 403.527(6), if applicable. The notice must be published at least 3 days before the date of the originally 1598 1599 scheduled certification hearing. The notice shall, at a minimum, 1600 be one-quarter page in size in a standard-size newspaper or one-1601 half page in a tabloid-size newspaper. The notice shall not 1602 require a map to be included. 1603 4. The notice of the deferment of the certification hearing 1604 due to the acceptance of an alternate corridor under s. 403.5272(1)(b)2. The notice must be published at least 7 days 1605 1606 before the date of the originally scheduled certification hearing. The notice shall, at a minimum, be one-eighth page in 1607 size in a standard-size newspaper or one-quarter page in a 1608 tabloid-size newspaper. The notice shall not require a map to be 1609 1610 included. 1611 5. If the notice of the rescheduled certification hearing 1612 required of an alternate proponent under s. 403.5271(1)(c) is not timely published or does not meet the notice requirements such 1613 that an alternate corridor is withdrawn under the provisions of 1614 1615 s. 403.5271(1)(c), the notice of rescheduled hearing and any local hearings shall be provided by the applicant at least 30 1616 1617 days prior to the rescheduled certification hearing.

Page 55 of 63

4/17/2008 10:37:00 AM



1618 <u>6.4</u>. The notice of the filing of a proposal to modify the 1619 certification submitted under s. 403.5315, if the department 1620 determines that the modification would require relocation or 1621 expansion of the transmission line right-of-way or a certified 1622 substation.

1623 (2) Each The proponent of an alternate corridor shall
1624 arrange for <u>newspaper notice of</u> the publication of the filing of
1625 the proposal for an alternate corridor. If there is more than
1626 <u>one alternate proponent</u>, the proponents may jointly publish
1627 notice, so long as the content requirements below are met and the
1628 <u>maps are legible</u>.

1629 (a) The notice shall specify, the revised time schedules, 1630 the date by which newly affected persons or agencies may file the 1631 notice of intent to become a party, and the date of the 1632 rescheduled hearing, and any public hearing held under s. 1633 <u>403.527(1)(b)1</u>.

1634 (b) A notice listed in this subsection must be published in 1635 a newspaper of general circulation within the county or counties 1636 crossed by the proposed alternate corridor and comply with the 1637 content, size, and map requirements set forth in this section 1638 paragraph (1)(a).

1639 (c) The notice of the alternate corridor proposal must be 1640 published not less than <u>45</u> 50 days before the rescheduled 1641 certification hearing.

1642 (3) The department shall arrange for the publication of the1643 following notices in the manner specified by chapter 120:

(a) The notice of the filing of an application and the date
by which a person intending to become a party must file a
petition to intervene or a notice of intent to be a party. The



1647 notice must be published no later than 21 days after the 1648 application has been filed.

(b) The notice of any administrative hearing for certification, if applicable. The notice must be published not less than 65 days before the date set for a hearing, except that notice for a rescheduled certification hearing after acceptance of an alternative corridor must be published not less than 50 days before the date set for the hearing.

1655 (c) The notice of the cancellation of a certification 1656 hearing <u>under s. 403.527(6)</u>, if applicable. The notice must be 1657 published not later than 7 days before the date of the originally 1658 scheduled certification hearing.

(d) The notice of the deferment of the certification hearing due to the acceptance of an alternate corridor under s. 403.527(1)(b)2. The notice must be published at least 7 days before the date of the originally scheduled certification hearing.

1664 (e) (d) The notice of the hearing before the siting board, 1665 if applicable.

1666 <u>(f) (e)</u> The notice of stipulations, proposed agency action, 1667 or a petition for modification.

(4) A local government or regional planning council that 1668 1669 proposes to conduct an informational public meeting pursuant to 1670 s. 403.5272 must publish notice of the meeting in a newspaper of 1671 general circulation within the county or counties in which the 1672 proposed electrical transmission line will be located no later than 7 days prior to the meeting. A newspaper of general 1673 circulation shall be the newspaper which has the largest daily 1674 1675 circulation in that county and has its principal office in that 1676 county. If the newspaper with the largest daily circulation has

Page 57 of 63

1659

1660

1661

1662 1663



its principal office outside the county, the notices shall appear 1677 1678 in both the newspaper having the largest circulation in that 1679 county and in a newspaper authorized to publish legal notices in 1680 that county. 1681 (5) (a) A good faith effort shall be made by the applicant 1682 to provide direct notice of the filing of an application for certification by U.S. mail or hand delivery no later than 45 days 1683 1684 after filing of the application to all local landowners whose 1685 property, as noted in the most recent local government tax 1686 records, and residences, are located within one-quarter mile of 1687 the proposed boundaries of the proposed electrical transmission 1688 line corridors, that include a transmission line defined by s. 1689 403.522(22). 1690 (b) No later than 60 days after the filing of an application 1691 for certification, the applicant shall file a list with the 1692 department's Siting Coordination Office of landowners and 1693 residences that were notified. (6) (a) A good faith effort shall be made by the proponent 1694 1695 of an alternate corridor to provide direct notice of the filing of an alternate corridor for certification by U.S. mail or hand 1696 1697 delivery of the filing of no later than 30 days after filing of 1698 the alternate corridor to all local landowners whose property, as 1699 noted in the most recent local government tax records, and residences, are located within one-quarter mile of the proposed 1700 1701 boundaries of the proposed alternate transmission line corridor 1702 that includes a transmission line defined by 403.522(22). (b) No later than 45 days after the filing of an alternate 1703 1704 corridor for certification, the proponent of an alternate corridor shall file a list with the department's Siting 1705

Bill No. CS for CS for CS for SB 1544



1706 Coordination Office of landowners and residences that were 1707 notified. 1708 Section 79. Subsection (1) of section 403.5365, Florida 1709 Statutes, is amended to read: 1710 403.5365 Fees; disposition.--The department shall charge the applicant the following fees, as appropriate, which, unless 1711 1712 otherwise specified, shall be paid into the Florida Permit Fee 1713 Trust Fund: 1714 An application fee. (1)The application fee shall be \$100,000, plus \$750 per 1715 (a) 1716 mile for each mile of corridor in which the transmission line 1717 right-of-way is proposed to be located within an existing 1718 electric transmission line right-of-way or within any existing right-of-way for any road, highway, railroad, or other 1719 aboveground linear facility, or \$1,000 per mile for each mile of 1720 1721 electric transmission line corridor proposed to be located outside the existing right-of-way. 1722 1723 Sixty percent of the fee shall go to the department to (b) 1724 cover any costs associated with coordinating the review of and acting upon the application and any costs for field services 1725 associated with monitoring construction and operation of the 1726 1727 electric transmission line facility. The following percentages shall be transferred to the 1728 (C) 1729 Operating Trust Fund of the Division of Administrative Hearings 1730 of the Department of Management Services: 1731 1. Five percent to compensate for expenses from the initial 1732 exercise of duties associated with the filing of an application. 1733 2. An additional 10 percent if an administrative hearing under s. 403.527 is held. 1734 Page 59 of 63

4/17/2008 10:37:00 AM

473718

1735 (d)1. Upon written request with proper itemized accounting within 90 days after final agency action by the siting board or 1736 1737 the department or written notification of the withdrawal of the application, the agencies that prepared reports under s. 403.526 1738 1739 or s. 403.5271 or participated in a hearing under s. 403.527 or s. 403.5271 may submit a written request to the department for 1740 1741 reimbursement of expenses incurred during the certification 1742 proceedings. The request must contain an accounting of expenses 1743 incurred, which may include time spent reviewing the application, preparation of any studies required of the agencies by this act, 1744 agency travel and per diem to attend any hearing held under this 1745 1746 act, and for the local government or regional planning council 1747 providing additional notice of the informational public meeting. The department shall review the request and verify whether a 1748 claimed expense is valid. Valid expenses shall be reimbursed; 1749 however, if the amount of funds available for reimbursement is 1750 1751 insufficient to provide for full compensation to the agencies, 1752 reimbursement shall be on a prorated basis.

1753 2. If the application review is held in abeyance for more 1754 than 1 year, the agencies may submit a request for reimbursement 1755 under subparagraph 1. <u>This time period shall be measured from the</u> 1756 <u>date the applicant has provided written notification to the</u> 1757 <u>department that it desires to have the application review process</u> 1758 <u>placed on hold. The fee disbursement shall be processed in</u> 1759 <u>accordance with subparagraph 1.</u>

(e) If any sums are remaining, the department shall retain them for its use in the same manner as is otherwise authorized by this section; however, if the certification application is withdrawn, the remaining sums shall be refunded to the applicant

Page 60 of 63

Florida Senate - 2008

SENATOR AMENDMENT

Bill No. CS for CS for CS for SB 1544



| 1764 | within 90 days after <u>submittal of the written notification of</u> |
|------|--|
| 1765 | withdrawal. |
| 1766 | |
| 1767 | (renumber subsequent sections) |
| 1768 | |
| 1769 | |
| 1770 | ====================================== |
| 1771 | And the title is amended as follows: |
| 1772 | Delete line(s) 256-299 |
| 1773 | and insert: |
| 1774 | for the content of the rule; amending s. 403.502, F.S.; |
| 1775 | providing legislative intent; amending s. 403.503, F.S.; |
| 1776 | defining the term "alternate corridor" and redefining the |
| 1777 | term "corridor" for purposes of the Florida Electrical |
| 1778 | Power Plant Siting Act; amending s. 403.504, F.S.; |
| 1779 | requiring the Department of Environmental Protection to |
| 1780 | determine whether a proposed alternate corridor is |
| 1781 | acceptable; amending s. 403.506, F.S.; exempting an |
| 1782 | electric utility from obtaining certification under the |
| 1783 | Florida Electrical Power Plant Siting Act before |
| 1784 | constructing facilities for a power plant using nuclear |
| 1785 | materials as fuel; providing that a utility may obtain |
| 1786 | separate licenses, permits, and approvals for such |
| 1787 | construction under certain circumstances; exempting such |
| 1788 | provisions from review under ch. 120, F.S.; amending s. |
| 1789 | 403.5064, F.S.; requiring an applicant to submit a |
| 1790 | statement to the department if such applicant opts for |
| 1791 | consideration of alternate corridors; amending s. |
| 1792 | 403.5065, F.S.; providing for conforming changes; amending |
| 1793 | s. 403.50663, F.S.; providing for notice of meeting to the |
| | |

Page 61 of 63

473718

1794 general public; amending s. 403.50665, F.S.; requiring an 1795 application to include a statement on the consistency of 1796 directly associated facilities constituting a 1797 "development"; requiring the Department of Environmental 1798 Protection to address at the certification hearing the 1799 issue of compliance with land use plans and zoning 1800 ordinances for a proposed substation located in or along an alternate corridor; amending s. 403.507, F.S.; 1801 1802 providing for reports to be submitted to the department no 1803 later than 100 days after certification application has 1804 been determined complete; amending s. 403.508, F.S.; 1805 providing for land use and certification hearings; 1806 amending s. 403.509, F.S.; requiring the Governor and 1807 Cabinet sitting as the siting board to certify the corridor having the least adverse impact; authorizing the 1808 board to deny certification or allow a party to amend its 1809 1810 proposal; amending s. 403.511, F.S.; providing for 1811 conforming changes; amending s. 403.5112, F.S.; providing 1812 for filing of notice; amending s. 403.5113, F.S.; 1813 providing for postcertification amendments and postcertification review; amending s. 403.5115, F.S.; 1814 requiring the applicant proposing the alternate corridor 1815 1816 to publish all notices relating to the application; 1817 requiring that such notices comply with certain 1818 requirements; requiring that notices be published at least 45 days before the rescheduled certification hearing; 1819 1820 amending ss. 403.516, 403.517, and 403.5175, F.S.; 1821 providing conforming changes and cross-references; 1822 amending s. 403.518, F.S.; authorizing the Department of 1823 Environmental Protection to charge an application fee for

Page 62 of 63

4/17/2008 10:37:00 AM



| 1824 | an alternate corridor; amending ss. 403.519, 403.5252, |
|------|--|
| 1825 | 403.526, 403.527, 403.5271, 403.5272, 403.5312, 403.5363, |
| 1826 | 403.5365, and 403.814, F.S., relating to determinations of |
| 1827 | need and general permits; conforming provisions to changes |
| 1828 | made by the act; amending s. 403.7031, F.S.; |