Florida Senate - 2008

By Senator Saunders

	37-03765-08 20081544
1	A bill to be entitled
2	An act relating to energy; amending s. 20.255, F.S.;
3	providing for the Florida Energy Office to be located
4	within the Department of Environmental Protection;
5	amending s. 403.061, F.S.; authorizing the department to
6	coordinate the development, review, and implementation of
7	the state's energy policy; providing an effective date.
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9	Be It Enacted by the Legislature of the State of Florida:
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11	Section 1. Section 20.255, Florida Statutes, is amended to
12	read:
13	20.255 Department of Environmental ProtectionThere is
14	created a Department of Environmental Protection.
15	(1) The head of the Department of Environmental Protection
16	shall be a secretary, who shall be appointed by the Governor,
17	with the concurrence of three or more members of the Cabinet. The
18	secretary shall be confirmed by the Florida Senate. The secretary
19	shall serve at the pleasure of the Governor.
20	(2)(a) There shall be three deputy secretaries who are to
21	be appointed by and shall serve at the pleasure of the secretary.
22	The secretary may assign any deputy secretary the responsibility
23	to supervise, coordinate, and formulate policy for any division,
24	office, or district. The following special offices are
25	established and headed by managers, each of whom is to be
26	appointed by and serve at the pleasure of the secretary:
27	1. Office of Chief of Staff,
28	2. Office of General Counsel,
29	3. Office of Inspector General,

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30	4. Office of External Affairs,
31	5. Office of Legislative and Government Affairs, and
32	6. Office of Greenways and Trails.
33	7. Florida Energy Office.
34	(b) There shall be six administrative districts involved in
35	regulatory matters of waste management, water resource
36	management, wetlands, and air resources, which shall be headed by
37	managers, each of whom is to be appointed by and serve at the
38	pleasure of the secretary. Divisions of the department may have
39	one assistant or two deputy division directors, as required to
40	facilitate effective operation.
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42	The managers of all divisions and offices specifically named in
43	this section and the directors of the six administrative
44	districts are exempt from part II of chapter 110 and are included
45	in the Senior Management Service in accordance with s.
46	110.205(2)(j).
47	(3) The following divisions of the Department of
48	Environmental Protection are established:
49	(a) Division of Administrative Services.
50	(b) Division of Air Resource Management.
51	(c) Division of Water Resource Management.
52	(d) Division of Law Enforcement.
53	(e) Division of Resource Assessment and Management.
54	(f) Division of Waste Management.
55	(g) Division of Recreation and Parks.
56	(h) Division of State Lands, the director of which is to be
57	appointed by the secretary of the department, subject to

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58 confirmation by the Governor and Cabinet sitting as the Board of 59 Trustees of the Internal Improvement Trust Fund.

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61 In order to ensure statewide and intradepartmental consistency, 62 the department's divisions shall direct the district offices and 63 bureaus on matters of interpretation and applicability of the 64 department's rules and programs.

65 (4) Law enforcement officers of the Department of 66 Environmental Protection who meet the provisions of s. 943.13 are constituted law enforcement officers of this state with full 67 68 power to investigate and arrest for any violation of the laws of 69 this state, and the rules of the department and the Board of 70 Trustees of the Internal Improvement Trust Fund. The general laws 71 applicable to investigations, searches, and arrests by peace 72 officers of this state apply to such law enforcement officers.

(5) Records and documents of the Department of Environmental Protection shall be retained by the department as specified in record retention schedules established under the general provisions of chapters 119 and 257. Further, the department is authorized to:

(a) Destroy, or otherwise dispose of, those records anddocuments in conformity with the approved retention schedules.

(b) Photograph, microphotograph, or reproduce such records and documents on film, as authorized and directed by the approved retention schedules, whereby each page will be exposed in exact conformity with the original records and documents retained in compliance with the provisions of this section. Photographs or microphotographs in the form of film or print of any records, made in compliance with the provisions of this section, shall

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87 have the same force and effect as the originals thereof would 88 have and shall be treated as originals for the purpose of their 89 admissibility in evidence. Duly certified or authenticated 90 reproductions of such photographs or microphotographs shall be 91 admitted in evidence equally with the original photographs or 92 microphotographs. The impression of the seal of the Department of 93 Environmental Protection on a certificate made by the department 94 and signed by the Secretary of Environmental Protection entitles 95 the certificate to be received in all courts and in all 96 proceedings in this state and is prima facie evidence of all 97 factual matters set forth in the certificate. A certificate may 98 relate to one or more records as set forth in the certificate or 99 in a schedule attached to the certificate.

100 (6) The Department of Environmental Protection may require 101 that bond be given by any employee of the department, payable to 102 the Governor of the state and the Governor's successor in office, 103 for the use and benefit of those whom it concerns, in such penal 104 sums and with such good and sufficient surety or sureties as are 105 approved by the department, conditioned upon the faithful 106 performance of the duties of the employee.

107 (7) There is created as a part of the Department of 108 Environmental Protection an Environmental Regulation Commission. 109 The commission shall be composed of seven residents of this state 110 appointed by the Governor, subject to confirmation by the Senate. 111 In making appointments, the Governor shall provide reasonable 112 representation from all sections of the state. Membership shall 113 be representative of agriculture, the development industry, local 114 government, the environmental community, lay citizens, and 115 members of the scientific and technical community who have

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116 substantial expertise in the areas of the fate and transport of 117 water pollutants, toxicology, epidemiology, geology, biology, 118 environmental sciences, or engineering. The Governor shall appoint the chair, and the vice chair shall be elected from among 119 120 the membership. All appointments shall be for 4-year terms. The 121 Governor may at any time fill a vacancy for the unexpired term. 122 The members of the commission shall serve without compensation, 123 but shall be paid travel and per diem as provided in s. 112.061 124 while in the performance of their official duties. 125 Administrative, personnel, and other support services necessary 126 for the commission shall be furnished by the department.

(8) The department is the agency of state government responsible for collecting and analyzing information concerning energy resources in this state; for coordinating the energy conservation programs of state agencies; and for coordinating the development, review, and implementation of the state's energy policy.

133 Section 2. Section 403.061, Florida Statutes, is amended to 134 read:

135 403.061 Department; powers and duties.--The department 136 shall have the power and the duty to control and prohibit 137 pollution of air and water in accordance with the law and rules 138 adopted and promulgated by it and, for this purpose, to:

(1) Approve and promulgate current and long-range plans
developed to provide for air and water quality control and
pollution abatement.

142 (2) Hire only such employees as may be necessary to143 effectuate the responsibilities of the department.

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144 (3) Utilize the facilities and personnel of other state
145 agencies, including the Department of Health, and delegate to any
146 such agency any duties and functions as the department may deem
147 necessary to carry out the purposes of this act.

(4) Secure necessary scientific, technical, research,
administrative, and operational services by interagency
agreement, by contract, or otherwise. All state agencies, upon
direction of the department, shall make these services and
facilities available.

(5) Accept state appropriations and loans and grants from the Federal Government and from other sources, public or private, which loans and grants shall not be expended for other than the purposes of this act.

157 (6) Exercise general supervision of the administration and
158 enforcement of the laws, rules, and regulations pertaining to air
159 and water pollution.

Adopt rules pursuant to ss. 120.536(1) and 120.54 to 160 (7)161 implement the provisions of this act. Any rule adopted pursuant 162 to this act shall be consistent with the provisions of federal 163 law, if any, relating to control of emissions from motor 164 vehicles, effluent limitations, pretreatment requirements, or 165 standards of performance. No county, municipality, or political 166 subdivision shall adopt or enforce any local ordinance, special 167 law, or local regulation requiring the installation of Stage II 168 vapor recovery systems, as currently defined by department rule, unless such county, municipality, or political subdivision is or 169 170 has been in the past designated by federal regulation as a 171 moderate, serious, or severe ozone nonattainment area. Rules 172 adopted pursuant to this act shall not require dischargers of

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173 waste into waters of the state to improve natural background 174 conditions. Discharges from steam electric generating plants 175 existing or licensed under this chapter on July 1, 1984, shall 176 not be required to be treated to a greater extent than may be 177 necessary to assure that the quality of nonthermal components of discharges from nonrecirculated cooling water systems is as high 178 179 as the quality of the makeup waters; that the quality of 180 nonthermal components of discharges from recirculated cooling 181 water systems is no lower than is allowed for blowdown from such 182 systems; or that the quality of noncooling system discharges which receive makeup water from a receiving body of water which 183 184 does not meet applicable department water quality standards is as 185 high as the quality of the receiving body of water. The department may not adopt standards more stringent than federal 186 187 regulations, except as provided in s. 403.804.

(8) Issue such orders as are necessary to effectuate the
control of air and water pollution and enforce the same by all
appropriate administrative and judicial proceedings.

(9) Adopt a comprehensive program for the prevention, control, and abatement of pollution of the air and waters of the state, and from time to time review and modify such program as necessary.

(10) Develop a comprehensive program for the prevention, abatement, and control of the pollution of the waters of the state. In order to effect this purpose, a grouping of the waters into classes may be made in accordance with the present and future most beneficial uses. Such classifications may from time to time be altered or modified. However, before any such

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201 classification is made, or any modification made thereto, public 202 hearings shall be held by the department.

(11) Establish ambient air quality and water quality standards for the state as a whole or for any part thereof, and also standards for the abatement of excessive and unnecessary noise. The department is authorized to establish reasonable zones of mixing for discharges into waters.

(a) When a receiving body of water fails to meet a water
quality standard for pollutants set forth in department rules, a
steam electric generating plant discharge of pollutants that is
existing or licensed under this chapter on July 1, 1984, may
nevertheless be granted a mixing zone, provided that:

213 1. The standard would not be met in the water body in the 214 absence of the discharge;

215 2. The discharge is in compliance with all applicable216 technology-based effluent limitations;

3. The discharge does not cause a measurable increase in the degree of noncompliance with the standard at the boundary of the mixing zone; and

4. The discharge otherwise complies with the mixing zoneprovisions specified in department rules.

(b) No mixing zone for point source discharges shall bepermitted in Outstanding Florida Waters except for:

1. Sources that have received permits from the department prior to April 1, 1982, or the date of designation, whichever is later;

227 2. Blowdown from new power plants certified pursuant to the228 Florida Electrical Power Plant Siting Act;

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3. Discharges of water necessary for water management purposes which have been approved by the governing board of a water management district and, if required by law, by the secretary; and

4. The discharge of demineralization concentrate which has been determined permittable under s. 403.0882 and which meets the specific provisions of s. 403.0882(4)(a) and (b), if the proposed discharge is clearly in the public interest.

(c) The department, by rule, shall establish water quality
criteria for wetlands which criteria give appropriate recognition
to the water quality of such wetlands in their natural state.

Nothing in this act shall be construed to invalidate any existing department rule relating to mixing zones. The department shall cooperate with the Department of Highway Safety and Motor Vehicles in the development of regulations required by s. 316.272(1).

(12) (a) Cause field studies to be made and samples to be taken out of the air and from the waters of the state periodically and in a logical geographic manner so as to determine the levels of air quality of the air and water quality of the waters of the state.

(b) Determine the source of the pollution whenever a study
is made or a sample collected which proves to be below the air or
water quality standard set for air or water.

(13) Require persons engaged in operations which may result
in pollution to file reports which may contain information
relating to locations, size of outlet, height of outlet, rate and
period of emission, and composition and concentration of effluent

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and such other information as the department shall prescribe to be filed relative to pollution.

(14) Establish a permit system whereby a permit may be required for the operation, construction, or expansion of any installation that may be a source of air or water pollution and provide for the issuance and revocation of such permits and for the posting of an appropriate bond to operate.

265 (a) Notwithstanding any other provision of this chapter, 266 the department may authorize, by rule, the Department of 267 Transportation to perform any activity requiring a permit from the department covered by this chapter, upon certification by the 268 269 Department of Transportation that it will meet all requirements 270 imposed by statute, rule, or standard for environmental control 271 and protection as such statute, rule, or standard applies to a 272 governmental program. To this end, the department may accept such 273 certification of compliance for programs of the Department of 274 Transportation, may conduct investigations for compliance, and, 275 if a violation is found to exist, may take all necessary 276 enforcement action pertaining thereto, including, but not limited 277 to, the revocation of certification. The authorization shall be 278 by rule of the department, shall be limited to the maintenance, 279 repair, or replacement of existing structures, and shall be 280 conditioned upon compliance by the Department of Transportation 281 with specific guidelines or requirements which are set forth in 282 the formal acceptance and deemed necessary by the department to 283 assure future compliance with this chapter and applicable 284 department rules. The failure of the Department of Transportation 285 to comply with any provision of the written acceptance shall 286 constitute grounds for its revocation by the department.

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287 The provisions of chapter 120 shall be accorded any (b) 288 person when substantial interests will be affected by an activity 289 proposed to be conducted by the Department of Transportation 290 pursuant to its certification and the acceptance of the department. If a proceeding is conducted pursuant to ss. 120.569 291 292 and 120.57, the department may intervene as a party. Should an 293 administrative law judge of the Division of Administrative 294 Hearings of the Department of Management Services submit a 295 recommended order pursuant to ss. 120.569 and 120.57, the 296 department shall issue a final department order adopting, 297 rejecting, or modifying the recommended order pursuant to such 298 action.

(15) Consult with any person proposing to construct, install, or otherwise acquire a pollution control device or system concerning the efficacy of such device or system, or the pollution problem which may be related to the source, device, or system. Nothing in any such consultation shall be construed to relieve any person from compliance with this act, rules and regulations of the department, or any other provision of law.

306 (16) Encourage voluntary cooperation by persons and307 affected groups to achieve the purposes of this act.

308 (17) Encourage local units of government to handle 309 pollution problems within their respective jurisdictions on a 310 cooperative basis and provide technical and consultative 311 assistance therefor.

312 (18) Encourage and conduct studies, investigations, and 313 research relating to pollution and its causes, effects, 314 prevention, abatement, and control.

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(19) Make a continuing study of the effects of the emission of air contaminants from motor vehicles on the quality of the outdoor atmosphere of this state and the several parts thereof and make recommendations to appropriate public and private bodies with respect thereto.

320 (20) Collect and disseminate information and conduct321 educational and training programs relating to pollution.

322 (21) Advise, consult, cooperate, and enter into agreements 323 with other agencies of the state, the Federal Government, other 324 states, interstate agencies, groups, political subdivisions, and 325 industries affected by the provisions of this act, rules, or policies of the department. However, the secretary of the 326 327 department shall not enter into any interstate agreement relating 328 to the transport of ozone precursor pollutants, nor modify its 329 rules based upon a recommendation from the Ozone Transport 330 Assessment Group or any other such organization that is not an official subdivision of the United States Environmental 331 332 Protection Agency but which studies issues related to the 333 transport of ozone precursor pollutants, without prior review and specific legislative approval. 334

335 (22) Adopt, modify, and repeal rules governing the 336 specifications, construction, and maintenance of industrial 337 reservoirs, dams, and containers which store or retain industrial 338 wastes of a deleterious nature.

339 (23) Adopt rules and regulations to ensure that no 340 detergents are sold in Florida after December 31, 1972, which are 341 reasonably found to have a harmful or deleterious effect on human 342 health or on the environment. Any regulations adopted pursuant to 343 this subsection shall apply statewide. Subsequent to the

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promulgation of such rules and regulations, no county, 344 345 municipality, or other local political subdivision shall adopt or 346 enforce any local ordinance, special law, or local regulation 347 governing detergents which is less stringent than state law or regulation. Regulations, ordinances, or special acts adopted by a 348 349 county or municipality governing detergents shall be subject to 350 approval by the department, except that regulations, ordinances, 351 or special acts adopted by any county or municipality with a 352 local pollution control program approved pursuant to s. 403.182 353 shall be approved as an element of the local pollution control 354 program.

355 (24) (a) Establish a permit system to provide for spoil site 356 approval, as may be requested and required by local governmental 357 agencies as defined in s. 403.1822(3), or mosquito control 358 districts as defined in s. 388.011(5), to facilitate these 359 agencies in providing spoil sites for the deposit of spoil from maintenance dredging of navigation channels, port harbors, 360 361 turning basins, and harbor berths, as part of a federal project, 362 when the agency is acting as sponsor of a contemplated dredge and 363 fill operation involving an established navigation channel, 364 harbor, turning basin, or harbor berth. A spoil site approval 365 granted to the agency shall be granted for a period of 10 to 25 366 years when such site is not inconsistent with an adopted local 367 governmental comprehensive plan and the requirements of this 368 chapter. The department shall periodically review each permit to 369 determine compliance with the terms and conditions of the permit. 370 Such review shall be conducted at least once every 10 years.

(b) This subsection applies only to those maintenancedredging operations permitted after July 1, 1980, where the

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373 United States Army Corps of Engineers is the prime dredge and 374 fill agent and the local governmental agency is acting as sponsor 375 for the operation, and does not require the redesignation of 376 currently approved spoil sites under such previous operations.

(25) Establish and administer a program for the restoration and preservation of bodies of water within the state. The department shall have the power to acquire lands, to cooperate with other applicable state or local agencies to enhance existing public access to such bodies of water, and to adopt all rules necessary to accomplish this purpose.

383 (26) (a) Develop standards and criteria for waters used for 384 deepwater shipping which standards and criteria consider existing 385 water quality; appropriate mixing zones and other requirements 386 for maintenance dredging in previously constructed deepwater 387 navigation channels, port harbors, turning basins, or harbor 388 berths; and appropriate mixing zones for disposal of spoil 389 material from dredging and, where necessary, develop a separate 390 classification for such waters. Such classification, standards, 391 and criteria shall recognize that the present dedicated use of 392 these waters is for deepwater commercial navigation.

393 (b) The provisions of paragraph (a) apply only to the port 394 waters, spoil disposal sites, port harbors, navigation channels, 395 turning basins, and harbor berths used for deepwater commercial 396 navigation in the ports of Jacksonville, Tampa, Port Everglades, 397 Miami, Port Canaveral, Ft. Pierce, Palm Beach, Port Manatee, Port 398 St. Joe, Panama City, St. Petersburg, Port Bartow, Florida Power 399 Corporation's Crystal River Canal, Boca Grande, Green Cove 400 Springs, and Pensacola.

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401 (27) Establish rules which provide for a special category
402 of water bodies within the state, to be referred to as
403 "Outstanding Florida Waters," which water bodies shall be worthy
404 of special protection because of their natural attributes.
405 Nothing in this subsection shall affect any existing rule of the
406 department.

407 (28) Perform any other act necessary to control and
408 prohibit air and water pollution, and to delegate any of its
409 responsibilities, authority, and powers, other than rulemaking
410 powers, to any state agency now or hereinafter established.

411 (29) Adopt by rule special criteria to protect Class II 412 shellfish harvesting waters. Rules previously adopted by the 413 department in rule 17-4.28(8)(a), Florida Administrative Code, 414 are hereby ratified and determined to be a valid exercise of 415 delegated legislative authority and shall remain in effect unless 416 amended by the Environmental Regulation Commission.

417 (30) Establish requirements by rule that reasonably protect 418 the public health and welfare from electric and magnetic fields 419 associated with existing 230 kV or greater electrical transmission lines, new 230 kV and greater electrical 420 421 transmission lines for which an application for certification 422 under the Florida Electric Transmission Line Siting Act, ss. 423 403.52-403.5365, is not filed, new or existing electrical 424 transmission or distribution lines with voltage less than 230 kV, 425 and substation facilities. Notwithstanding any other provision in 426 this chapter or any other law of this state or political subdivision thereof, the department shall have exclusive 427 428 jurisdiction in the regulation of electric and magnetic fields 429 associated with all electrical transmission and distribution

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430 lines and substation facilities. However, nothing herein shall be 431 construed as superseding or repealing the provisions of s. 432 403.523(1) and (10).

433 Adopt rules necessary to obtain approval from the (31)434 United States Environmental Protection Agency to administer the 435 Federal National Pollution Discharge Elimination System (NPDES) 436 permitting program in Florida under ss. 318, 402, and 405 of the 437 Federal Clean Water Act, Pub. L. No. 92-500, as amended. This 438 authority shall be implemented consistent with the provisions of 439 part II, which shall be applicable to facilities certified 440 thereunder. The department shall establish all rules, standards, and requirements that regulate the discharge of pollutants into 441 442 waters of the United States as defined by and in a manner 443 consistent with federal regulations; provided, however, that the 444 department may adopt a standard that is stricter or more 445 stringent than one set by the United States Environmental 446 Protection Agency if approved by the Governor and Cabinet in 447 accordance with the procedures of s. 403.804(2).

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(32) Coordinate the state's stormwater program.

(33) Establish and administer programs providing appropriate incentives that have the following goals, in order of importance:

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(a) Preventing and reducing pollution at its source.

(b) Recycling contaminants that have the potential to pollute.

455 (c) Treating and neutralizing contaminants that are 456 difficult to recycle.

(d) Disposing of contaminants only after other options havebeen used to the greatest extent practicable.

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459 Adopt rules which may include stricter permitting and (34) 460 enforcement provisions within Outstanding Florida Waters, aquatic 461 preserves, areas of critical state concern, and areas subject to 462 chapter 380 resource management plans adopted by rule by the Administration Commission, when the plans for an area include 463 464 waters that are particularly identified as needing additional 465 protection, which provisions are not inconsistent with the 466 applicable rules adopted for the management of such areas by the 467 department and the Governor and Cabinet.

(35) Exercise the duties, powers, and responsibilities required of the state under the federal Clean Air Act, 42 U.S.C. ss. 7401 et seq. The department shall implement the programs required under that act in conjunction with its other powers and duties. Nothing in this subsection shall be construed to repeal or supersede any of the department's existing rules.

474 (36) Establish statewide standards for persons engaged in
475 determining visible air emissions and to require these persons to
476 obtain training to meet such standards.

477 Enter into a memorandum of agreement with the Florida (37) 478 Ports Council which provides a supplemental permitting process 479 for the issuance of a joint coastal permit pursuant to s. 161.055 480 or environmental resource permit pursuant to part IV of chapter 481 373, to a port listed in s. 311.09(1), for maintenance dredging 482 and the management of dredged materials from maintenance dredging 483 of all navigation channels, port harbors, turning basins, and 484 harbor berths. Such permit shall be issued for a period of 5 485 years and shall be annually extended for an additional year if 486 the port is in compliance with all permit conditions at the time

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487 of extension. The department is authorized to adopt rules to488 implement this subsection.

489 (38) Enter into a memorandum of agreement with the Florida 490 Ports Council which provides a supplemental permitting process 491 for the issuance of a conceptual joint coastal permit pursuant to 492 s. 161.055 or environmental resource permit pursuant to part IV 493 of chapter 373, to a port listed in s. 311.09(1), for dredging 494 and the management of materials from dredging and for other 495 related activities necessary for development, including the 496 expansion of navigation channels, port harbors, turning basins, 497 harbor berths, and associated facilities. Such permit shall be 498 issued for a period of up to 15 years. The department is 499 authorized to adopt rules to implement this subsection.

Enter into a memorandum of agreement with the Florida 500 (39) 501 Inland Navigation District and the West Coast Inland Navigation 502 District, or their successor agencies, to provide a supplemental 503 process for issuance of joint coastal permits pursuant to s. 504 161.055 or environmental resource permits pursuant to part IV of 505 chapter 373 for regional waterway management activities, 506 including, but not limited to, maintenance dredging, spoil 507 disposal, public recreation, inlet management, beach nourishment, 508 and environmental protection directly related to public 509 navigation and the construction, maintenance, and operation of 510 Florida's inland waterways. The department is authorized to adopt 511 rules to implement this subsection.

(40) Serve as the state's single point of contact for
performing the responsibilities described in Presidential
Executive Order 12372, including administration and operation of
the Florida State Clearinghouse. The Florida State Clearinghouse

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516 shall be responsible for coordinating interagency reviews of the 517 following: federal activities and actions subject to the federal 518 consistency requirements of s. 307 of the Coastal Zone Management 519 Act; documents prepared pursuant to the National Environmental 520 Policy Act, 42 U.S.C. ss. 4321 et seq., and the Outer Continental 521 Shelf Lands Act, 43 U.S.C. ss. 1331 et seq.; applications for 522 federal funding pursuant to s. 216.212; and other notices and 523 information regarding federal activities in the state, as 524 appropriate. The Florida State Clearinghouse shall ensure that 525 state agency comments and recommendations on the environmental, 526 social, and economic impact of proposed federal actions are 527 communicated to federal agencies, applicants, local governments, 528 and interested parties.

529 (41) Coordinate the development, review, and implementation 530 of the state's energy policy.

532 The department shall implement such programs in conjunction with 533 its other powers and duties and shall place special emphasis on 534 reducing and eliminating contamination that presents a threat to 535 humans, animals or plants, or to the environment.

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Section 3. This act shall take effect July 1, 2008.