By Senator King

8-03359-08 20081644

A bill to be entitled 1 2 An act relating to transportation; amending s. 320.20, 3 F.S.; prescribing when certain funds will become subject 4 to appropriation; revising the distribution of license tax 5 moneys deposited in the State Transportation Trust Fund 6 for the funding of the Florida Seaport Transportation and 7 Economic Development Program and certain seaport 8 intermodal access projects; requiring the Florida Seaport 9 Transportation and Economic Development Council to submit 10 a list of certain freight mobility projects to the Department of Transportation; requiring that the council 11 12 and the department agree upon the projects selected for 13 funding; requiring the department to include the selected 14 projects for funding in the tentative work program; 15 providing that specified bonds shall be issued by the Division of Bond Finance at the request of the department; 16 17 providing for funding the construction of wharves and docks; providing for funding certain seaport intermodal 18 19 access projects; requiring match; providing for the 20 issuance of bonds for such projects; creating s. 311.23, 2.1 F.S.; creating the Florida Seaport Finance Corporation; 22 providing for membership of its board of directors; 23 providing its powers and duties; authorizing the issuance 24 and validation of bonds; exempting the corporation from 2.5 taxation; declaring that the corporation is not a special 26 district; authorizing interlocal agreements; exempting 27 board members and employees of the corporation from 28 liability for certain acts; providing that certain 29 provisions of this act do not affect the validity of

specified Florida Ports Financing Commission bonds; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 320.20, Florida Statutes, is amended to read:

320.20 Disposition of license tax moneys.—The revenue derived from the registration of motor vehicles, including any delinquent fees and excluding those revenues collected and distributed under the provisions of s. 320.081, must be distributed monthly, as collected, as follows:

- (1) The first proceeds, to the extent necessary to comply with the provisions of s. 18, Art. XII of the State Constitution of 1885, as adopted by s. 9(d), Art. XII, 1968 revised constitution, and the additional provisions of s. 9(d) and s. 1010.57, must be deposited in the district Capital Outlay and Debt Service School Trust Fund.
- (2) Twenty-five million dollars per year of such revenues must be deposited in the State Transportation Trust Fund, with priority use assigned to completion of the interstate highway system. However, any excess funds may be utilized for general transportation purposes, consistent with the Department of Transportation's legislatively approved objectives.
- (3) Notwithstanding any other provision of law except subsections (1) and (2), on July 1, 1996, and annually thereafter, \$15 million shall be deposited in the State Transportation Trust Fund solely for the purposes of funding the Florida Seaport Transportation and Economic Development Program

as provided for in chapter 311. Upon the issuance of bonds pursuant to s. 311.23 which legally defease all outstanding Florida Ports Financing Commission Series 1996 Bonds, such deposit shall be subject to appropriation. Such revenues shall be distributed to any port listed in s. 311.09, to be used for funding projects as follows:

- (a) For any seaport intermodal access projects that are identified in the tentative work program of the Department of Transportation for the 2008-2009 to 2012-2013 fiscal years, up to the amounts needed to offset the funding requirements of this section.
- (b) For seaport intermodal access projects as described in s. 341.053(6) which are identified in the 5-year Florida Seaport Mission Plan as provided in s. 311.09(3), funding shall require at least a 25 percent match of the funds received pursuant to this subsection. Matching funds shall come from any port funds, federal funds, local funds, or private funds.
- (c) For seaport projects as described in s. 311.07(3)(b), funds shall be provided on a 50-50 matching basis.
- dredging or deepening of channels, turning basins, or harbors, or the construction or rehabilitation of wharves, docks, or similar structures, funding shall require at least a 25 percent match of the funds received pursuant to this subsection. Matching funds shall come from any port funds, federal funds, local funds, or private funds. Such revenues shall be distributed on a 50-50 matching basis to any port listed in s. 311.09(1) to be used for funding projects as described in s. 311.07(3)(b).

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Such revenues may be assigned, pledged, or set aside as a trust for the payment of principal or interest on bonds issued pursuant to s. 311.23, tax anticipation certificates, or any other form of indebtedness issued by an individual port or appropriate local government having jurisdiction thereof, or collectively by interlocal agreement among any of the ports, or used to purchase credit support to permit such borrowings. However, such debt shall not constitute a general obligation of the State of Florida. The state does hereby covenant with holders of such revenue bonds or other instruments of indebtedness issued hereunder that it will not repeal or impair or amend in any manner that which will materially and adversely affects affect the rights of such holders so long as bonds authorized by this section are outstanding. Any revenues that which are not pledged to the repayment of bonds as authorized by this section may be utilized for purposes authorized under the Florida Seaport Transportation and Economic Development Program. This revenue source is in addition to any amounts provided for and appropriated in accordance with s. 311.07. The Florida Seaport Transportation and Economic Development Council shall submit to the Department of Transportation a list of strategic transportation, economic development, and freight mobility projects that contribute to the economic growth of the state and that approve distribution of funds to ports for projects which have been approved pursuant to s. 311.09(5)-(9). The council and the Department of Transportation shall mutually agree upon the prioritization and selection of projects for funding. The Department of Transportation shall include the selected projects for funding in the tentative work program developed pursuant to

117 s. 339.135. The council and the Department of Transportation are 118 authorized to perform such acts as are required to facilitate and 119 implement the provisions of this subsection, including the 120 funding of approved projects through the use of other state funding programs, local contributions from seaports, and the 121 122 creative use of federal funds. To better enable the ports to 123 cooperate for to their mutual advantage, the governing body of each port may exercise powers provided to municipalities or 124 125 counties in s. 163.01(7)(d) subject to the provisions of chapter 126 311 and special acts, if any, pertaining to a port. The use of 127 funds provided pursuant to this subsection are limited to 128 eligible projects listed in this subsection. Income derived from 129 a project completed with the use of program funds, beyond operating costs and debt service, shall be restricted to 130 furthering further port capital improvements consistent with 131 132 maritime purposes and for no other purpose. Use of such income 133 for nonmaritime purposes is prohibited. The provisions of s. 134 311.07(4) do not apply to any funds received pursuant to this 135 subsection. The Department of Transportation is authorized, pursuant to s. 311.23, to request the issuance of bonds pledging 136 137 the revenues provided in this subsection and subsections (4) and 138 (5), including bonds issued to refund the Florida Ports Financing Commission Series 1996 and Series 1999 Bonds. All bonds issued 139 pursuant to this subsection shall mature by June 1, 2038. The 140 141 revenues available under this subsection shall not be pledged to 142 the payment of any bonds other than the Florida Ports Financing Commission Series 1996 and Series 1999 Bonds currently 143 144 outstanding; provided, however, such revenues may be pledged to 145 secure payment of refunding bonds to refinance the Florida Ports

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Financing Commission Series 1996 and Series 1999 Bonds. No
Refunding bonds secured by revenues available under this
subsection may <u>not</u> be issued with a final maturity later than the
final maturity of the Florida Ports Financing Commission Series
1996 and Series 1999 Bonds or which provide for higher debt
service in any year than is currently payable on such bonds. Any
revenue bonds or other indebtedness issued after July 1, 2000,
other than refunding bonds shall be issued by the Division of
Bond Finance at the request of the Department of Transportation
pursuant to the State Bond Act.

- (4) Notwithstanding any other provision of law except subsections (1), (2), and (3), on July 1, 1999, and annually thereafter, \$10 million shall be deposited annually into in the State Transportation Trust Fund solely for the purposes of funding the Florida Seaport Transportation and Economic Development Program as provided in chapter 311 and for funding seaport intermodal access projects of statewide significance as provided in s. 341.053. Upon the issuance of bonds pursuant to s. 311.23 which legally defeat all outstanding Florida Ports Financing Commission Series 1999 Bonds, such deposit shall be subject to appropriation. Such revenues shall be distributed to any port listed in s. 311.09(1), to be used for funding projects as follows:
- (a) For any seaport intermodal access projects that are identified in the 1997-1998 Tentative Work Program of the Department of Transportation, up to the amounts needed to offset the funding requirements of this section.
- (b) For seaport intermodal access projects as described in s. 341.053(5) that are identified in the 5-year Florida Seaport

Mission Plan as provided in s. 311.09(3). Funding for such projects shall be on a matching basis as mutually determined by the Florida Seaport Transportation and Economic Development Council and the Department of Transportation, provided a minimum of 25 percent of total project funds <a href="comes shall come">comes shall come</a> from any port funds, local funds, private funds, or specifically earmarked federal funds.

- (c) On a 50-50 matching basis for projects as described in s. 311.07(3) (b).
- (d) For seaport intermodal access projects that involve the dredging or deepening of channels, turning basins, or harbors, or the construction or rehabilitation of wharves, docks, or similar structures. Funding for such projects shall require a 25 percent match of the funds received pursuant to this subsection. Matching funds must shall come from any port funds, federal funds, local funds, or private funds.

Such revenues may be assigned, pledged, or set aside as a trust for the payment of principal or interest on bonds <u>issued pursuant</u> to s. 311.23, tax anticipation certificates, or any other form of indebtedness issued by an individual port or appropriate local government having jurisdiction thereof, or collectively by interlocal agreement among any of the ports, or used to purchase credit support to permit such borrowings. However, such debt does shall not constitute a general obligation of the state. This state does hereby covenant with holders of such revenue bonds or other instruments of indebtedness issued hereunder that it will not repeal or impair or amend this subsection in any manner that which will materially and adversely affects affect the rights of

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holders so long as bonds authorized by this subsection are outstanding. Any revenues that are not pledged to the repayment of bonds as authorized by this section may be used utilized for purposes authorized under the Florida Seaport Transportation and Economic Development Program. This revenue source is in addition to any amounts provided for and appropriated in accordance with s. 311.07 and subsection (3). The Florida Seaport Transportation and Economic Development Council shall submit to the Department of Transportation a list of strategic transportation, economic development, and freight mobility projects that contribute to the economic growth of the state and approve distribution of funds to ports for projects that have been approved pursuant to s. 311.09(5)-(9), or that have been approved for seaport intermodal access projects identified in the 5-year Florida Seaport Mission Plan as provided in s. 311.09(3) and mutually agreed upon by the FSTED Council and the Department of Transportation. The council and the Department of Transportation shall mutually agree upon the prioritization and selection of projects for funding. The Department of Transportation shall include the selected projects for funding in the tentative work program developed pursuant to s. 339.135. All contracts for actual construction of projects authorized by this subsection must include a provision encouraging employment of participants in the welfare transition program. The goal for employment of participants in the welfare transition program is 25 percent of all new employees employed specifically for the project, unless the Department of Transportation and the Florida Seaport Transportation and Economic Development Council demonstrate that such a requirement would severely hamper the successful completion of the project.

233 In such an instance, Workforce Florida, Inc., shall establish an 234 appropriate percentage of employees that must be participants in 235 the welfare transition program. The council and the Department of 236 Transportation are authorized to perform such acts as are 237 required to facilitate and implement the provisions of this subsection, including the funding of approved projects through 238 239 the use of other state funding programs, local contributions from 240 seaports, and the creative use of federal funds. To better enable 241 the ports to cooperate for to their mutual advantage, the 242 governing body of each port may exercise powers provided to municipalities or counties in s. 163.01(7)(d) subject to the 243 244 provisions of chapter 311 and special acts, if any, pertaining to 245 a port. The use of funds provided pursuant to this subsection is limited to eligible projects listed in this subsection. The 246 247 provisions of s. 311.07(4) do not apply to any funds received 248 pursuant to this subsection. The Department of Transportation is 249 authorized, pursuant to s. 311.23, to request the issuance of 250 bonds pledging the revenues provided in subsections (3) and (5) and this subsection, including bonds issued to refund the Florida 251 252 Ports Financing Commission Series 1996 and Series 1999 Bonds. All 253 bonds issued pursuant to this subsection shall mature by June 1, 254 2038. The revenues available under this subsection shall not be 255 pledged to the payment of any bonds other than the Florida Ports 256 Financing Commission Series 1996 and Series 1999 Bonds currently 257 outstanding; provided, however, such revenues may be pledged to 258 secure payment of refunding bonds to refinance the Florida Ports 259 Financing Commission Series 1996 and Series 1999 Bonds. No 260 refunding bonds secured by revenues available under this 261 subsection may be issued with a final maturity later than the

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final maturity of the Florida Ports Financing Commission Series 1996 and Series 1999 Bonds or which provide for higher debt service in any year than is currently payable on such bonds. Any revenue bonds or other indebtedness issued after July 1, 2000, other than refunding bonds shall be issued by the Division of Bond Finance at the request of the Department of Transportation pursuant to the State Bond Act.

- subsections (1), (2), (3), and (4), on July 1, 2009, and annually thereafter, \$3 million shall be deposited into the State

  Transportation Trust Fund solely to fund the Florida Seaport

  Transportation and Economic Development Program as provided in chapter 311 and to fund seaport intermodal access projects of statewide significance as provided in s. 341.053. Such deposit shall be subject to appropriation. The revenues shall be distributed to any port listed in s. 311.09(1), to be used for funding projects as follows:
- (a) For any seaport intermodal access projects that are identified in the tentative work program of the Department of Transportation for the 2008-2009 to 2012-2013 fiscal years, up to the amounts needed to offset the funding requirements of this section.
- (b) For seaport intermodal access projects described in s. 341.053(6) which are identified in the 5-year Florida Seaport Mission Plan as provided in s. 311.09(3), funding shall require at least a 25 percent match of the funds received pursuant to this subsection. Matching funds must come from any port funds, federal funds, local funds, or private funds.
  - (c) On a 50-50 matching basis for projects described in s.

291 311.07(3)(b).

(d) For seaport intermodal access projects that involve the dredging or deepening of channels, turning basins, or harbors, or the construction or rehabilitation of wharves, docks, or similar structures, funding shall require at least a 25 percent match of the funds received pursuant to this subsection. Matching funds must come from any port funds, federal funds, local funds, or private funds.

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Such revenues may be assigned, pledged, or set aside as a trust for the payment of principal or interest on bonds issued pursuant to s. 311.23. However, such debt does not constitute a general obligation of the state. The state covenants with holders of such bonds that it will not repeal or impair or amend this subsection in any manner that materially and adversely affects the rights of holders so long as bonds authorized by this subsection are outstanding. Any revenues that are not pledged for the repayment of bonds may be used for purposes authorized under the Florida Seaport Transportation and Economic Development Program. This is in addition to any amounts provided for and appropriated in accordance with s. 311.07 and subsections (3) and (4). The Florida Seaport Transportation and Economic Development Council shall submit to the Department of Transportation a list of strategic transportation, economic development, and freight mobility projects that contribute to the economic growth of the state and that have been approved pursuant to s. 311.09(5)-(9), or that have been approved for seaport intermodal access projects identified in the 5-year Florida Seaport Mission Plan as provided in s. 311.09(3). The council and the Department of Transportation

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shall mutually agree upon the prioritization and selection of projects for funding. The Department of Transportation shall include the selected projects for funding in the tentative work program developed pursuant to s. 339.135. The council and the Department of Transportation may perform such acts as are required to facilitate and implement this subsection, including the funding of approved projects through the use of other state funding programs, local contributions from seaports, and the creative use of federal funds. To better enable the ports to cooperate for their mutual advantage, the governing body of each port may exercise powers provided to municipalities or counties in s. 163.01(7)(d), subject to chapter 311 and any special acts pertaining to the port. The use of funds provided under this subsection is limited to eligible projects listed in this subsection. The Department of Transportation is authorized, pursuant to s. 311.23, to request the issuance of bonds pledging the revenues provided in subsections (3), (4), and (5). All bonds secured by revenues under subsection (5) shall mature by July 1, 2038.

- $\underline{(6)}$  (a) Except as provided in paragraph (c), the remainder of such revenues must be deposited in the State Transportation Trust Fund.
- (b) Each month the Chief Financial Officer each month shall deposit in the State Transportation Trust Fund an amount, drawn from other funds in the State Treasury which are not immediately needed or are otherwise in excess of the amount necessary to meet the requirements of the State Treasury, which when added to such remaining revenues each month will equal one-twelfth of the amount of the anticipated annual revenues to be deposited in the

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State Transportation Trust Fund under paragraph (a) as determined by the Chief Financial Officer after consultation with the Revenue Estimating Conference held pursuant to s. 216.136(3). The required transfers required hereunder may be suspended by action of the Legislative Budget Commission in the event of a significant shortfall of state revenues.

In any month in which the remaining revenues derived from the registration of motor vehicles exceed one-twelfth of those anticipated annual remaining revenues as determined by the Chief Financial Officer after consultation with the Revenue Estimating Conference, the excess shall be credited to those state funds in the State Treasury from which the amount was originally drawn, up to the amount which was deposited in the State Transportation Trust Fund under paragraph (b). A final adjustment must be made in the last months of a fiscal year so that the total revenue deposited in the State Transportation Trust Fund each year equals the amount derived from the registration of motor vehicles, less the amount distributed under subsection (1). For the purposes of this paragraph and paragraph (b), the term "remaining revenues" means all revenues deposited into the State Transportation Trust Fund under paragraph (a) and subsections (2) and (3). In order that interest earnings continue to accrue to the General Revenue Fund, the Department of Transportation may not invest an amount equal to the cumulative amount of funds deposited in the State Transportation Trust Fund under paragraph (b) less funds credited under this paragraph as computed on a monthly basis. The amounts to be credited under this and the preceding paragraph must be calculated and certified to the Chief Financial Officer by the Executive Office of the

378 Governor.

Section 2. Section 311.23, Florida Statutes, is created to read:

- 311.23 Florida Seaport Finance Corporation. -- There is created a public benefits corporation, which is an instrumentality of the state, to be known as the Florida Seaport Finance Corporation.
- (1) The corporation shall operate under a five-member board of directors consisting of the Governor or a designee, the Chief Financial Officer or a designee, the Attorney General or a designee, the Director of the Division of Bond Finance of the State Board of Administration, and the Secretary of the Department of Transportation. The Director of the Division of Bond Finance shall be the chief executive officer of the corporation, shall direct and supervise the administrative affairs of the corporation and shall control, direct, and supervise the operation of the corporation. The corporation shall also have such other officers as are determined by the board of directors.
- (2) The corporation shall have all the powers of a corporate body under the laws of the state, including, but not limited to, chapters 607 and 617, to the extent not inconsistent with or restricted by the provisions of this section, including, but not limited to, the power to:
- (a) Adopt, amend, and repeal bylaws not inconsistent with this section.
  - (b) Sue and be sued.
  - (c) Adopt and use a common seal.
  - (d) Acquire, purchase, hold, lease, and convey such real

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and personal property as is proper or expedient to carry out the purposes of the corporation and this section, and to sell, lease, or otherwise dispose of such property.

- (e) Elect or appoint and employ such officers, agents, and employees as the corporation deems advisable to operate and manage the affairs of the corporation, which officers, agents, and employees may be officers or employees of the Department of Transportation and the state agencies represented on the board of directors of the corporation.
- (f) At the request of the Department of Transportation, issue bonds for the purpose of financing or refinancing fixed capital outlay seaport projects as provided in s. 320.20(3) and (4).
- (g) Make and execute any and all contracts, trust agreements, and other instruments and agreements necessary or convenient to accomplish the purposes of the corporation and this section.
- (h) Select, retain, and employ professionals, contractors, or agents, which may include the Division of Bond Finance, as necessary or convenient to enable or assist the corporation in carrying out the purposes of the corporation and this section.
- (i) Do any act or thing necessary or convenient to carry out the purposes of the corporation and this section and the powers provided in this section.
- (3) The corporation is authorized to enter into one or more contracts with the Department of Transportation pursuant to which the corporation shall finance or refinance fixed capital outlay seaport projects as provided in s. 320.20(3), (4), and (5). The Department of Transportation may enter into one or more such

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contracts with the corporation and provide for payments under such contracts pursuant s. 320.20(3), (4), and (5) subject to annual appropriation by the Legislature. The proceeds from such contracts may be used for the administrative costs and expenses of the corporation after making payments as provided in subsection (4). In compliance with s. 287.0641 and other applicable provisions of law, the obligations of the Department of Transportation under such contracts do not constitute a general obligation of the state or a pledge of the faith and credit or taxing power of the state, and such obligations are not obligations of the State Board of Administration or the Department of Transportation, except as provided in this section, but shall be payable solely from amounts received pursuant to s. 320.20(3), (4), and (5), subject to annual appropriation by the Legislature. In compliance with this subsection and s. 287.0582, the contract must expressly include the following statement: "The State of Florida's performance and obligation to pay under this contract is contingent upon an annual appropriation by the Legislature."

(4) The corporation may issue bonds payable from and secured by amounts payable to the corporation by the Department of Transportation under a contract entered into pursuant to subsection (3) for the purpose of financing or refinancing fixed capital outlay seaport projects as provided in s. 320.20(3), (4), and (5). Any such indebtedness of the corporation does not constitute a debt or obligation of the state or a pledge of the faith and credit or taxing power of the state, but is payable from and secured by payments made by the Department of Transportation under the contract. Bonds issued pursuant to this

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section are payable from, and secured by a first lien on, funds available pursuant to s. 320.20(3), (4), and (5), subject to annual appropriation. The bonds are subject to the provisions of s. 320.20(3), (4), and (5). Such funds may be assigned and pledged as security and deposited in trust with the State Board of Administration pursuant to the terms of an agreement entered into among the Department of Transportation, the Division of Bond Finance, and the State Board of Administration.

- (5) The fulfillment of the purposes of the corporation promotes the health, safety, and general welfare of the people of the state and serves as essential governmental functions and a paramount public purpose.
- (6) The corporation is exempt from taxation and assessments of any nature whatsoever upon its income and any property, assets, or revenues acquired, received, or used in the furtherance of the purposes provided in this chapter. The bonds of the corporation incurred pursuant to subsection (4) and the interest and income thereon and all security agreements, letters of credit, liquidity facilities, or other obligations or instruments arising out of, entered into in connection therewith, or given to secure payment thereof are exempt from all taxation, provided such exemption does not apply to any tax imposed by chapter 220 on the interest, income, or profits on debt obligations owned by corporations.
- (7) The corporation may validate bonds issued pursuant to this section and the validity and enforceability of any contracts providing for payments pledged to the payment thereof by proceedings under chapter 75. The validation complaint shall be filed only in the Circuit Court for Leon County. The notice

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required to be published by s. 75.06 must be published in Leon County, and the complaint and order of the circuit court shall be served only on the State Attorney for the Second Judicial Circuit. Sections 75.04(2) and 75.06(2) do not apply to a complaint for validation filed under this subsection. The first bonds issued pursuant to this section shall be validated.

- (8) The corporation is not a special district for purposes of chapter 189 or a unit of local government for purposes of part III of chapter 218. The provisions of chapters 120 and 215, except the limitation on interest rates provided by s. 215.84 which applies to obligations of the corporation issued pursuant to this section, and part I of chapter 287, except ss. 287.0582 and 287.0641, do not apply to this section, the corporation, the contracts entered into pursuant to this section, or to bonds issued by the corporation as contemplated in this section.
- (9) In no event shall any of the benefits or earnings of the corporation inure to the benefit of any private person.
- (10) Upon dissolution of the corporation, title to all property owned by the corporation shall revert to the state.
- Administration to serve as trustee with respect to bonds issued by the corporation as contemplated by this section and to hold, administer, and invest proceeds of such bonds and other funds of the corporation and to perform other services required by the corporation. The State Board of Administration may perform such services and may contract with others to provide all or a part of such services and to recover its and such other costs and expenses thereof.
  - (12) The Department of Transportation and any participating

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port that is governed by a public body, local governments, or local governments collectively by interlocal agreement having jurisdiction of a seaport project may enter into an interlocal agreement with the Department of Transportation to promote the efficient and cost-effective financing or refinancing of approved projects pursuant to this section. The terms of such interlocal agreements must include provisions for the Department of Transportation to request the issuance by the corporation of the bonds on behalf of the ports or local governments described above; may provide that each party to the agreement is contractually liable for a share of funding an amount equal to the debt service requirements of such bonds; and must include any other terms, provisions, or covenants necessary for full performance under such interlocal agreement. Repayments made to the Department of Transportation under any interlocal agreement are not pledged to the repayment of bonds issued under this section, and failure of the local governmental authority to make such payment does not affect the obligation of the Department of Transportation to make payment on any contract with the corporation.

- (13) There is no liability on the part of, and no cause of action shall arise against, any board members or employees of the corporation for any actions taken by them in the performance of their duties under this section.
- Section 3. The provisions of this act do not affect the validity of the Florida Ports Financing Commission Series 1996 and 1999 Bonds.
  - Section 4. This act shall take effect July 1, 2008.