By the Committee on Education Pre-K - 12 Appropriations; and Senator Wise

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A bill to be entitled

An act relating to classroom size reductions; amending ss.

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1002.53 and 1002.61, F.S.; conforming provisions to changes made by the act; amending s. 1002.63, F.S.; removing the eligibility requirements that a school district is required to meet in order to deliver the prekindergarten program during the school year; amending s. 1002.73, F.S.; removing the Department of Education's authority to certify school districts as eligible to deliver the prekindergarten program; amending s. 1003.03, F.S.; revising the requirements for calculating the number of students per classroom for specified fiscal years; providing a class size reduction calculation for the department to apply if it determines that an individual class exceeds the maximum level allowed; requiring the Executive Office of the Governor to place the funds from such calculation in reserve, with the undistributed funds reverting to the General Revenue Fund; authorizing the

by a certain date each year, subject to the Legislative
Budget Commission's approval; amending s. 1011.685, F.S.;
requiring school districts to use class size reduction
operating categorical funds to reduce class size;
authorizing a school district to use such funds for any
operating expenditure if the class size requirements are

operating expenditure if the class size requirements are met, with priority given to increasing teachers' salaries;

Commissioner of Education to recommend a budget amendment

providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (c) of subsection (3) of section 1002.53, Florida Statutes, is amended to read:

33 1002.53 Voluntary Prekindergarten Education Program; 34 eligibility and enrollment.--

- (3) The parent of each child eligible under subsection (2) may enroll the child in one of the following programs:
- (c) A school-year prekindergarten program delivered by a public school, if offered by a school district that is eligible under s. 1002.63.

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Except as provided in s. 1002.71(4), a child may not enroll in more than one of these programs.

Section 2. Subsections (4) and (6) of section 1002.61, Florida Statutes, are amended to read:

1002.61 Summer prekindergarten program delivered by public schools and private prekindergarten providers.--

- (4) Notwithstanding ss. 1002.55(3)(c)1. and  $\underline{1002.63(4)}$   $\underline{1002.63(5)}$ , each public school and private prekindergarten provider must have, for each prekindergarten class, at least one prekindergarten instructor who:
  - (a) Is a certified teacher; or
- (b) Holds one of the educational credentials specified in  $s.\ 1002.55(4)(a)$  or (b).

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As used in this subsection, the term "certified teacher" means a teacher holding a valid Florida educator certificate under s. 1012.56 who has the qualifications required by the district school board to instruct students in the summer prekindergarten

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program. In selecting instructional staff for the summer prekindergarten program, each school district shall give priority to teachers who have experience or coursework in early childhood education.

(6) Notwithstanding ss. 1002.55(3)(e) and 1002.63(6) 1002.63(7), each prekindergarten class in the summer prekindergarten program, regardless of whether the class is a public school's or private prekindergarten provider's class, must be composed of at least 4 students but may not exceed 10 students. In order to protect the health and safety of students, each public school or private prekindergarten provider must also provide appropriate adult supervision for students at all times. This subsection does not supersede any requirement imposed on a provider under ss. 402.301-402.319.

Section 3. Section 1002.63, Florida Statutes, is amended to read:

1002.63 School-year prekindergarten program delivered by public schools.--

- (1) Each school district eligible under subsection (4) may administer the Voluntary Prekindergarten Education Program at the district level for students enrolled under s. 1002.53(3)(c) in a school-year prekindergarten program delivered by a public school.
- (2) Each school-year prekindergarten program delivered by a public school must comprise at least 540 instructional hours.
- (3) The district school board of each school district eligible under subsection (4) shall determine which public schools in the district shall are eligible to deliver the prekindergarten program during the school year.

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(4) To be eligible to deliver the prekindergarten program during the school year, each school district must meet both of the following requirements:

- (a) The district school board must certify to the State

  Board of Education that the school district:
- 1. Has reduced the average class size in each classroom in accordance with s. 1003.03 and the schedule in s. 1(a), Art. IX of the State Constitution; and
- 2. Has sufficient satisfactory educational facilities and capital outlay funds to continue reducing the average class size in each classroom in the district's elementary schools for each year in accordance with the schedule for class size reduction and to achieve full compliance with the maximum class sizes in s.

  1(a), Art. IX of the State Constitution by the beginning of the 2010-2011 school year.
- (b) The Commissioner of Education must certify to the State Board of Education that the department has reviewed the school district's educational facilities, capital outlay funds, and projected student enrollment and concurs with the district school board's certification under paragraph (a).
- $\underline{(4)}$  (5) Each public school must have, for each prekindergarten class, at least one prekindergarten instructor who meets each requirement in s. 1002.55(3)(c) for a prekindergarten instructor of a private prekindergarten provider.
- (5)(6) Each prekindergarten instructor employed by a public school delivering the school-year prekindergarten program must be of good moral character, must be screened using the level 2 screening standards in s. 435.04 before employment and rescreened at least once every 5 years, must be denied employment or

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terminated if required under s. 435.06, and must not be ineligible to teach in a public school because his or her educator certificate is suspended or revoked. This subsection does not supersede employment requirements for instructional personnel in public schools which are more stringent than the requirements of this subsection.

- (6) (7) Each prekindergarten class in a public school delivering the school-year prekindergarten program must be composed of at least 4 students but may not exceed 18 students. In order to protect the health and safety of students, each school must also provide appropriate adult supervision for students at all times and, for each prekindergarten class composed of 11 or more students, must have, in addition to a prekindergarten instructor who meets the requirements of s. 1002.55(3)(c), at least one adult prekindergarten instructor who is not required to meet those requirements but who must meet each requirement of subsection (5) (6).
- <u>(7) (8)</u> Each public school delivering the school-year prekindergarten program must:
- (a) Register with the early learning coalition on forms prescribed by the Agency for Workforce Innovation; and
- (b) Deliver the Voluntary Prekindergarten Education Program in accordance with this part.
- Section 4. Subsection (2) of section 1002.73, Florida Statutes, is amended to read:
- 1002.73 Department of Education; powers and duties; accountability requirements.--
- (2) The department shall adopt procedures for the department's:

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(a) Approval of prekindergarten director credentials under ss. 1002.55 and 1002.57.

- (b) Approval of emergent literacy training courses under ss. 1002.55 and 1002.59.
- (c) Certification of school districts that are eligible to deliver the school-year prekindergarten program under s. 1002.63.
- (c) (d) Administration of the statewide kindergarten screening and calculation of kindergarten readiness rates under s. 1002.69.
- Section 5. Subsections (1), (2), and (4) of section 1003.03, Florida Statutes, are amended to read:

1003.03 Maximum class size.--

- (1) CONSTITUTIONAL CLASS SIZE MAXIMUMS.--Pursuant to s. 1, Art. IX of the State Constitution, beginning in the 2010-2011 school year:
- (a) The maximum number of students assigned to each teacher who is teaching core-curricula courses in public school classrooms for prekindergarten through grade 3 may not exceed 18 students.
- (b) The maximum number of students assigned to each teacher who is teaching core-curricula courses in public school classrooms for grades 4 through 8 may not exceed 22 students.
- (c) The maximum number of students assigned to each teacher who is teaching core-curricula courses in public school classrooms for grades 9 through 12 may not exceed 25 students.
  - (2) IMPLEMENTATION. --
- (a) Beginning with the 2003-2004 fiscal year, each school district that is not in compliance with the maximums in subsection (1) shall reduce the average number of students per

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classroom in each of the following grade groupings: prekindergarten through grade 3, grade 4 through grade 8, and grade 9 through grade 12, by at least two students each year.

- (b) Determination of the number of students per classroom in paragraph (a) shall be calculated as follows:
- 1. For fiscal years 2003-2004 through 2005-2006, the calculation for compliance for each of the 3 grade groupings shall be the average at the district level.
- 2. For fiscal years 2006-2007 through  $\underline{2008-2009}$   $\underline{2007-2008}$ , the calculation for compliance for each of the 3 grade groupings shall be the average at the school level.
- 3. For fiscal <u>year</u> <u>years 2008-2009</u>, 2009-2010, and thereafter, the calculation for compliance shall be at the individual classroom level; however, for fiscal year 2009-2010, an individual classroom may not exceed the individual classroom level maximum by more than two students.
- 4. For fiscal years 2006-2007 through 2009-2010 and thereafter, each teacher assigned to any classroom shall be included in the calculation for compliance.
- (c) The Department of Education shall annually calculate each of the three average class size measures defined in paragraphs (a) and (b) based upon the October student membership survey. For purposes of determining the baseline from which each district's average class size must be reduced for the 2003-2004 school year, the department shall use data from the February 2003 student membership survey updated to include classroom identification numbers as required by the department.
- (d) Prior to the adoption of the district school budget for 2004-2005, each district school board shall hold public hearings

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to review school attendance zones in order to ensure maximum use of facilities while minimizing the additional use of transportation in order to comply with the two-student-per-year reduction required in paragraph (a). School districts that meet the constitutional class size maximums described in subsection (1) are exempt from this requirement.

- (4) ACCOUNTABILITY. --
- (a) 1. Beginning in the 2003-2004 fiscal year through the 2008-2009 fiscal year, if the department determines for any year that a school district has not reduced average class size as required in subsection (2) at the time of the third FEFP calculation, the department shall calculate an amount from the class size reduction operating categorical which is proportionate to the amount of class size reduction not accomplished. Upon verification of the department's calculation by the Florida Education Finance Program Appropriation Allocation Conference and not later than March 1 of each year, the Executive Office of the Governor shall transfer undistributed funds equivalent to the calculated amount from the district's class size reduction operating categorical to an approved fixed capital outlay appropriation for class size reduction in the affected district pursuant to s. 216.292(2)(d). The amount of funds transferred shall be the lesser of the amount verified by the Florida Education Finance Program Appropriation Allocation Conference or the undistributed balance of the district's class size reduction operating categorical.
- 2. In lieu of the transfer required by subparagraph 1., the Commissioner of Education may recommend a budget amendment, subject to approval by the Legislative Budget Commission, to

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transfer an alternative amount of funds from the district's class size reduction operating categorical to its approved fixed capital outlay account for class size reduction if the commissioner finds that the State Board of Education has reviewed evidence indicating that a district has been unable to meet class size reduction requirements despite appropriate effort to do so. The commissioner's budget amendment must be submitted to the Legislative Budget Commission by February 15 of each year.

- 3. For the 2007-2008 and 2008-2009 fiscal years year and thereafter, if in any fiscal year funds from a district's class size operating categorical are required to be transferred to its fixed capital outlay fund and the district's class size operating categorical allocation in the General Appropriations Act for that fiscal year has been reduced by a subsequent appropriation, the Commissioner of Education may recommend a 10-percent reduction in the amount of the transfer.
- (b) For the 2009-2010 fiscal year, if the department determines that the number of students assigned to any individual class exceeds the class size maximum as required in subsection (2), and beginning in the 2010-2011 school year and each year thereafter, if any individual class exceeds the class size maximum as required in subsection (1), at the time of the third FEFP calculation, the department shall:
- 1. Identify for each grade group, the number of classes having an enrollment that exceeds the maximum, the number of students over the maximum for each such class, and the total number of students over the maximum for all classes.
- 2. Determine the number of full-time equivalent students

  (FTE) that are over the maximum class size for each grade group.

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3. Multiply the total number of FTE students that are over the maximum class size for each grade group by the district's FTE dollar amount of the class size reduction allocation for that year and calculate the total for all three grade groups.

- 4. Reduce the district's class size reduction operating categorical allocation by an amount equal to the sum of the calculation in subparagraph 3.
- (c) Upon verification of the department's calculation in paragraph (b) by the Florida Education Finance Program

  Appropriation Allocation Conference and not later than March 1 of each year, the Executive Office of the Governor shall place these funds in reserve and the undistributed funds shall revert to the General Revenue Fund unallocated at the end of the fiscal year.

  The amount of funds reduced shall be the lesser of the amount verified by the Florida Education Finance Program Appropriation Allocation Conference or the undistributed balance of the district's class size reduction operating categorical allocation.
- (d) In lieu of the reduction calculation in paragraph (b), the commissioner may recommend a budget amendment, subject to approval of the Legislative Budget Commission, to reduce an alternative amount of funds from the district's class size reduction operating categorical allocation. The commissioner's budget amendment must be submitted to the Legislative Budget Commission by February 15 of each year.
- (b) Beginning in the 2005-2006 school year, the department shall determine by January 15 of each year which districts have not met the two-student-per-year reduction required in subsection (2) based upon a comparison of the district's October student membership survey for the current school year and the February

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2003 baseline student membership survey. The department shall report such districts to the Legislature. Each district that has not met the two-student-per-year reduction shall be required to implement one of the following policies in the subsequent school year unless the department finds that the district comes into compliance based upon the February student membership survey:

- 1. Year-round schools;
- 2. Double sessions;
- 3. Rezoning; or
- 4. Maximizing use of instructional staff by changing required teacher loads and scheduling of planning periods, deploying school district employees who have professional certification to the classroom, using adjunct educators, operating schools beyond the normal operating hours to provide classes in the evening, or operating more than one session during the day.

A school district that is required to implement one of the policies outlined in subparagraphs 1.-4. shall correct in the year of implementation any past deficiencies and bring the district into compliance with the two-student-per-year reduction goals established for the district by the department pursuant to subsection (2). A school district may choose to implement more than one of these policies. The district school superintendent shall report to the Commissioner of Education the extent to which the district implemented any of the policies outlined in subparagraphs 1.-4. in a format to be specified by the Commissioner of Education. The Department of Education shall use

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the enforcement authority provided in s. 1008.32 to ensure that districts comply with the provisions of this paragraph.

- (c) Beginning in the 2006-2007 school year, the department shall annually determine which districts do not meet the requirements described in subsection (2). In addition to enforcement authority provided in s. 1008.32, the Department of Education shall develop a constitutional compliance plan for each such district which includes, but is not limited to, redrawing school attendance zones to maximize use of facilities while minimizing the additional use of transportation unless the department finds that the district comes into compliance based upon the February student membership survey and the other accountability policies listed in paragraph (b). Each district school board shall implement the constitutional compliance plan developed by the state board until the district complies with the constitutional class size maximums.
- Section 6. Section 1011.685, Florida Statutes, is amended to read:
- 1011.685 Class size reduction; operating categorical fund.--
- (1) There is created an operating categorical fund for implementing the class size reduction provisions of s. 1, Art. IX of the State Constitution. These funds shall be allocated to each school district in the amount prescribed by the Legislature in the General Appropriations Act.
- (2) Class size reduction operating categorical funds shall be used by school districts to reduce class size in any lawful manner. If the district has met the class size requirements identified in s. 1003.03, the funds may be used for any lawful

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operating expenditure; however, priority shall be given to
increasing salaries of classroom teachers. for the following:
(a) To reduce class size in any lawful manner, if the
district has not met the constitutional maximums identified in s.
1003.03(1) or the reduction of two students per year required by
s. 1003.03(2).
(b) For any lawful operating expenditure, if the district
has met the constitutional maximums identified in s. 1003.03(1)
or the reduction of two students per year required by s.
1003.03(2); however, priority shall be given to increase salaries
of classroom teachers as defined in s. 1012.01(2)(a) and to
implement the differentiated-pay provisions detailed in s.
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Section 7. This act shall take effect July 1, 2008.