1 A bill to be entitled An act relating to water supply; providing legislative 2 3 intent; directing the Secretary of Environmental Protection to coordinate with the water management 4 districts to conduct a study of certain desalination 5 technologies; providing study requirements; requiring the 6 7 secretary to report to the Governor and the Legislature by 8 a specified date; amending s. 373.185, F.S.; revising the 9 principles of Florida-friendly landscape; deleting references to "xeriscape"; revising eligibility criteria 10 for certain water management district incentive programs; 11 requiring certain local government ordinances and 12 amendments to incorporate specified landscape irrigation 13 and design standards and identify specified invasive 14 exotic plant species; requiring water management districts 15 16 to consult with additional entities for activities 17 relating to Florida-friendly landscaping practices; specifying the University of Florida's Yards and 18 Neighborhoods extension program or a similar program as a 19 20 primary resource for the delivery of educational programs relating to such practices; providing an exemption from 21 certain rulemaking requirements; providing construction; 22 prohibiting the creation of conflicting requirements or 23 24 limitations; providing legislative findings; amending ss. 25 125.568, 166.048, 255.259, 335.167, 373.228, 380.061, 26 388.291, 481.303, and 720.3075, F.S.; conforming 27 provisions to changes made by the act; amending s. 373.236, F.S.; authorizing water management districts and 28 Page 1 of 19

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29 the Department of Environmental Protection to grant 30 permits as incentives for landowners to pursue alternative water resource projects; providing requirements for the 31 permits; providing an effective date. 32 33 Be It Enacted by the Legislature of the State of Florida: 34 35 36 Section 1. (1) LEGISLATIVE INTENT.--The Legislature finds 37 that desalination of seawater is a proven technology for providing water supply solutions for countries around the world 38 and an increasingly cost-competitive alternative for coastal 39 cities within the United States. The potential success of 40 desalination projects would benefit the communities they 41 directly serve and the state as a whole by preserving existing 42 43 natural water resources and providing a practical means of 44 ensuring adequate supplies of water for future generations of Floridians. Therefore, it is the intent of the Legislature to 45 aggressively pursue desalination technologies for use in the 46 47 state. 48 (2) DESALINATION TECHNOLOGY STUDY; REPORT. -- The Secretary 49 of Environmental Protection is directed to coordinate with the 50 water management districts to conduct a study examining all current and available desalination technologies. The study shall 51 include an analysis of the existing desalination projects in the 52 53 state and recommendations for a plan to effectively utilize and 54 implement desalination technologies that are environmentally and fiscally sound and that will provide sustainability of the 55 current water supply demands of the state as well as long-term 56

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| HB 199, Engrossed 1 2008 |
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| potable water supply demands based on projected population |
| growth. The secretary shall submit a report of the findings of |
| the study and plan recommendations to the Governor, the |
| President of the Senate, and the Speaker of the House of |
| Representatives by June 30, 2009. |
| Section 2. Section 373.185, Florida Statutes, is amended |
| to read: |
| 373.185 Local <u>Florida-friendly landscape</u> Xeriscape |
| ordinances |
| (1) As used in this section, the term: |
| (a) "Local government" means any county or municipality of |
| the state. |
| (b) "Xeriscape" or "Florida-friendly landscape" means |
| quality landscapes that conserve water, and protect the |
| environment <u>,</u> and are adaptable to local conditions, and which |
| are drought tolerant. The principles of Florida-friendly |
| landscape Xeriscape include planting the right plant in the |
| right place, efficient watering, appropriate fertilization, |
| mulching, attraction of wildlife, responsible management of yard |
| pests, recycling yard waste, reduction of stormwater runoff, and |
| waterfront protection. Additional components of Florida-friendly |
| landscape include planning and design, appropriate choice of |
| plants, soil analysis which may include the use of solid waste |
| compost, efficient irrigation, practical use of turf, |
| appropriate use of mulches, and proper maintenance. |
| (2) Each water management district shall design and |
| implement an incentive program to encourage all local |
| governments within its district to adopt new ordinances or amend |
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| |

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85 existing ordinances to require Florida-friendly Xeriscape 86 landscaping for development permitted after the effective date 87 of the new ordinance or amendment. Each district shall establish criteria adopt rules governing the implementation of its 88 89 incentive program and governing the review and approval of local 90 government Florida-friendly landscape Xeriscape ordinances or 91 amendments which are intended to qualify a local government for 92 the incentive program. Each district shall assist the local 93 governments within its jurisdiction by providing a model Florida-friendly landscape Xeriscape code and other technical 94 95 assistance. A local government Florida-friendly landscape Xeriscape ordinance or amendment, in order to qualify the local 96 government for a district's incentive program, must include, at 97 98 a minimum:

99 (a) Landscape design, installation, and maintenance
100 standards that result in water conservation. Such standards
101 shall address the use of plant groupings, soil analysis
102 including the promotion of the use of solid waste compost,
103 efficient irrigation systems, and other water-conserving
104 practices.

(b) Identification of prohibited invasive exotic plantspecies consistent with the provisions of s. 581.091.

107 (c) Identification of controlled plant species,
108 accompanied by the conditions under which such plants may be
109 used.

(d) A provision specifying the maximum percentage of turf and the maximum percentage of impervious surfaces allowed in a <u>Florida-friendly landscaped</u> xeriscaped area and addressing the Page 4 of 19

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121

113 practical selection and installation of turf.

(e) Specific standards for land clearing and requirementsfor the preservation of existing native vegetation.

116 (f) A monitoring program for ordinance implementation and 117 compliance.

118 (g) Incorporation of the landscape irrigation and Florida-119 friendly landscape design standards developed pursuant to s. 120 373.228(4).

The districts also shall work with local governments, county 122 extension agents or offices, nursery and landscape industry 123 124 groups, and other interested stakeholders to promote, through educational programs and publications, the use of Florida-125 126 friendly landscape Xeriscape practices, including the use of solid waste compost, in existing residential and commercial 127 development. The districts shall use the University of Florida's 128 129 Yards and Neighborhoods extension program or a similar program 130 as a primary resource for the delivery of educational programs 131 to individual homeowners and homeowners' associations. This subsection is not subject to the rulemaking requirements of 132 133 chapter 120 section may not be construed to limit the authority 134 of the districts to require Xeriscape ordinances or practices as 135 a condition of any consumptive use permit. (3) This section may not be construed to limit the 136

137 <u>authority of the districts to require Florida-Friendly landscape</u>

138 ordinances or practices as a condition of any permit under part

- 139 II or part IV of this chapter.
- 140 (4) (3) A deed restriction, or covenant entered after Page 5 of 19

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141 October 1, 2001, or local government ordinance may not prohibit 142 any property owner from implementing Xeriscape or Florida-143 friendly landscaping landscape on his or her land or create any 144 requirement or limitation in conflict with any provision of part 145 II or a water shortage order, other order, consumptive use 146 permit, or rule adopted or issued pursuant to part II. A deed 147 restriction, covenant, or local government ordinance may not be enforced to prohibit a property owner from implementing Florida-148 149 friendly landscaping, nor shall such restriction, covenant, or 150 ordinance create any such conflicting requirement or limitation. 151 The Legislature finds that the use of Florida-Friendly 152 landscaping and other measures that conserve Florida's water 153 resources serves a compelling public interest and that the 154 participation of homeowners' associations and local governments 155 is essential to state water conservation efforts. 156 Section 3. Section 125.568, Florida Statutes, is amended 157 to read: 158 125.568 Conservation of water; Florida-friendly landscape 159 Xeriscape.--160 The Legislature finds that Florida-friendly (1)(a) 161

161 <u>landscape, as implemented in s. 373.185, Xeriscape</u> contributes 162 to the conservation of water. In an effort to meet the water 163 needs of this state in a manner that will supply adequate and 164 dependable supplies of water where needed, it is the intent of 165 the Legislature that <u>Florida-friendly landscape</u> Xeriscape be an 166 essential part of water conservation planning.

167 (b) "Xeriscape" or "Florida-friendly landscape" means 168 quality landscapes that conserve water, and protect the Page 6 of 19

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169 environment, and are adaptable to local conditions, and which 170 are drought tolerant. The principles of Florida-friendly landscape Xeriscape include planting the right plant in the 171 172 right place, efficient watering, appropriate fertilization, 173 mulching, attraction of wildlife, responsible management of yard 174 pests, recycling yard waste, reduction of stormwater runoff, and 175 waterfront protection. Additional components of Florida-friendly landscape include planning and design, appropriate choice of 176 177 plants, soil analysis which may include the use of solid waste 178 compost, practical use of turf, efficient irrigation, 179 appropriate use of mulches, and proper maintenance.

The board of county commissioners of each county shall 180 (2)consider enacting ordinances requiring the use of Florida-181 182 friendly landscape Xeriscape as a water conservation measure. If 183 the board determines that Florida-friendly landscape Xeriscape 184 would be of significant benefit as a water conservation measure relative to the cost to implement Florida-friendly Xeriscape 185 186 landscaping in its area of jurisdiction, the board shall enact a 187 Florida-friendly landscape Xeriscape ordinance. Further, the board of county commissioners shall consider promoting Florida-188 189 friendly landscape Xeriscape as a water conservation measure by: 190 using Florida-friendly landscape Xeriscape in, around, or near facilities, parks, and other common areas under its jurisdiction 191 that which are landscaped after the effective date of this act; 192 providing public education on Florida-friendly landscape 193 194 Xeriscape, its uses as a water conservation tool, and its longterm cost-effectiveness; and offering incentives to local 195 residents and businesses to implement Florida-friendly Xeriscape 196 Page 7 of 19

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197 landscaping.

A deed restriction, or covenant entered after October
 1, 2001, or local government ordinance may not prohibit any
 property owner from implementing Xeriscape or Florida-friendly
 landscape on his or her land.

202 Section 4. Section 166.048, Florida Statutes, is amended 203 to read:

204 166.048 Conservation of water; Florida-friendly landscape 205 Xeriscape.--

(1) (a) The Legislature finds that <u>Florida-friendly</u>
<u>landscape</u>, as implemented in s. 373.185, <u>Xeriscape</u> contributes
to the conservation of water. In an effort to meet the water
needs of this state in a manner that will supply adequate and
dependable supplies of water where needed, it is the intent of
the Legislature that <u>Florida-friendly landscape</u> Xeriscape be an
essential part of water conservation planning.

213 "Xeriscape" or "Florida-friendly landscape" means (b) 214 quality landscapes that conserve water, and protect the 215 environment, and are adaptable to local conditions, and which are drought tolerant. The principles of Florida-friendly 216 217 landscape Xeriscape include planting the right plant in the 218 right place, efficient watering, appropriate fertilization, 219 mulching, attraction of wildlife, responsible management of yard pests, recycling yard waste, reduction of stormwater runoff, and 220 waterfront protection. Additional components of Florida-friendly 221 222 landscape include planning and design, appropriate choice of plants, soil analysis which may include the use of solid waste 223 compost, practical use of turf, efficient irrigation, 224 Page 8 of 19

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225 appropriate use of mulches, and proper maintenance.

226 (2) The governing body of each municipality shall consider enacting ordinances requiring the use of Florida-friendly 227 228 landscape Xeriscape as a water conservation measure. If the 229 governing body determines that Florida-friendly landscape 230 Xeriscape would be of significant benefit as a water 231 conservation measure relative to the cost to implement Florida-232 friendly Xeriscape landscaping in its area of jurisdiction in 233 the municipality, the board shall enact a Florida-friendly 234 landscape Xeriscape ordinance. Further, the governing body shall consider promoting Florida-friendly landscape Xeriscape as a 235 water conservation measure by: using Florida-friendly landscape 236 237 Xeriscape in, around, or near facilities, parks, and other 238 common areas under its jurisdiction that which are landscaped after the effective date of this act; providing public education 239 240 on Florida-friendly landscape Xeriscape, its uses as a water conservation tool, and its long-term cost-effectiveness; and 241 242 offering incentives to local residents and businesses to 243 implement Florida-friendly Xeriscape landscaping.

(3) A deed restriction, or covenant entered after October
1, 2001, or local government ordinance may not prohibit any
property owner from implementing Xeriscape or Florida-friendly
landscape on his or her land.

248 Section 5. Section 255.259, Florida Statutes, is amended 249 to read:

250 255.259 <u>Florida-friendly</u> Xeriscape landscaping on public 251 property.--

252

(1)

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The Legislature finds that water conservation is

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253 increasingly critical to the continuance of an adequate water 254 supply for the citizens of this state. The Legislature further 255 finds that "Florida-friendly landscape Xeriscape," as implemented defined in s. 373.185, can contribute significantly 256 257 to the conservation of water. Finally, the Legislature finds that state government has the responsibility to promote Florida-258 259 friendly landscape Xeriscape as a water conservation measure by 260 using Florida-friendly landscape Xeriscape on public property 261 associated with publicly owned buildings or facilities.

(2) As used in this section, "publicly owned buildings or
facilities" means those construction projects under the purview
of the Department of Management Services. It does not include
environmentally endangered land or roads and highway
construction under the purview of the Department of
Transportation.

268 (3) The Department of Management Services, in consultation with the Department of Environmental Protection, shall adopt 269 270 rules and quidelines for the required use of Florida-friendly 271 landscape Xeriscape on public property associated with publicly owned buildings or facilities constructed after June 30, 1992. 272 273 The Department of Management Services also shall develop a 5-274 year program for phasing in the use of Florida-friendly 275 landscape Xeriscape on public property associated with publicly 276 owned buildings or facilities constructed before July 1, 1992. In accomplishing these tasks, the Department of Management 277 Services shall take into account the guidelines set out in s. 278 373.185(2)(a) - (g) - (f). The Department of Transportation shall 279 implement Florida-friendly Xeriscape landscaping pursuant to s. 280 Page 10 of 19

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281 335.167.

(4) A deed restriction, or covenant entered after October
1, 2001, or local government ordinance may not prohibit any
property owner from implementing Xeriscape or Florida-friendly
landscape on his or her land.

286 Section 6. Section 335.167, Florida Statutes, is amended 287 to read:

335.167 State highway construction and maintenance;
 Xeriscape or Florida-friendly landscaping.--

290 The department shall use and require the use of (1)291 Florida-friendly landscape Xeriscape practices, as implemented defined in s. 373.185(1), in the construction and maintenance of 292 all new state highways, wayside parks, access roads, welcome 293 294 stations, and other state highway rights-of-way constructed upon 295 or acquired after June 30, 1992. The department shall develop a 296 5-year program for phasing in the use of Florida-friendly 297 landscape Xeriscape, including the use of solid waste compost, 298 in state highway rights-of-way constructed upon or acquired 299 before July 1, 1992. In accomplishing these tasks, the department shall employ the guidelines set out in s. 300 301 373.185(2)(a)-(g)(a)-(f).

302 (2) A deed restriction, or covenant entered after October
 303 1, 2001, or local government ordinance may not prohibit any
 304 property owner from implementing Xeriscape or Florida-friendly
 305 landscape on his or her land.

306 Section 7. Subsections (2) and (4) of section 373.228,307 Florida Statutes, are amended to read:

308

373.228 Landscape irrigation design.--

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309 (2) The Legislature finds that landscape irrigation
 310 comprises a significant portion of water use and that the
 311 current typical landscape irrigation system and <u>Florida-friendly</u>
 312 <u>landscape</u> xeriscape designs offer significant potential water
 313 conservation benefits.

The water management districts shall work with the 314 (4)315 Florida Nurserymen and Growers Association, the Florida Chapter of the American Society of Landscape Architects, the Florida 316 317 Irrigation Society, the Department of Agriculture and Consumer Services, the Institute of Food and Agricultural Sciences, the 318 Department of Environmental Protection, the Department of 319 Transportation, the Florida League of Cities, the Florida 320 Association of Counties, and the Florida Association of 321 322 Community Developers to develop landscape irrigation and 323 Florida-friendly landscape xeriscape design standards for new 324 construction which incorporate a landscape irrigation system and 325 develop scientifically based model quidelines for urban, 326 commercial, and residential landscape irrigation, including drip 327 irrigation, for plants, trees, sod, and other landscaping. The landscape and irrigation design standards shall be based on the 328 329 irrigation code defined in the Florida Building Code, Plumbing 330 Volume, Appendix F. Local governments shall use the standards and guidelines when developing landscape irrigation and Florida-331 friendly landscape xeriscape ordinances. Every 5 years, the 332 agencies and entities specified in this subsection shall review 333 the standards and guidelines to determine whether new research 334 findings require a change or modification of the standards and 335 guidelines. 336

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337 Section 8. Paragraph (a) of subsection (3) of section338 380.061, Florida Statutes, is amended to read:

339

380.061 The Florida Quality Developments program. --

340 (3)(a) To be eligible for designation under this program, 341 the developer shall comply with each of the following 342 requirements which is applicable to the site of a qualified 343 development:

Have donated or entered into a binding commitment to 344 1. 345 donate the fee or a lesser interest sufficient to protect, in 346 perpetuity, the natural attributes of the types of land listed 347 below. In lieu of the above requirement, the developer may enter into a binding commitment which runs with the land to set aside 348 such areas on the property, in perpetuity, as open space to be 349 350 retained in a natural condition or as otherwise permitted under 351 this subparagraph. Under the requirements of this subparagraph, 352 the developer may reserve the right to use such areas for the 353 purpose of passive recreation that is consistent with the 354 purposes for which the land was preserved.

355 a. Those wetlands and water bodies throughout the state as would be delineated if the provisions of s. 373.4145(1)(b) were 356 357 applied. The developer may use such areas for the purpose of 358 site access, provided other routes of access are unavailable or 359 impracticable; may use such areas for the purpose of stormwater or domestic sewage management and other necessary utilities to 360 the extent that such uses are permitted pursuant to chapter 403; 361 or may redesign or alter wetlands and water bodies within the 362 jurisdiction of the Department of Environmental Protection which 363 have been artificially created, if the redesign or alteration is 364 Page 13 of 19

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365 done so as to produce a more naturally functioning system.

b. Active beach or primary and, where appropriate,
secondary dunes, to maintain the integrity of the dune system
and adequate public accessways to the beach. However, the
developer may retain the right to construct and maintain
elevated walkways over the dunes to provide access to the beach.

371 c. Known archaeological sites determined to be of
372 significance by the Division of Historical Resources of the
373 Department of State.

d. Areas known to be important to animal species
designated as endangered or threatened animal species by the
United States Fish and Wildlife Service or by the Fish and
Wildlife Conservation Commission, for reproduction, feeding, or
nesting; for traveling between such areas used for reproduction,
feeding, or nesting; or for escape from predation.

e. Areas known to contain plant species designated as
endangered plant species by the Department of Agriculture and
Consumer Services.

383 2. Produce, or dispose of, no substances designated as hazardous or toxic substances by the United States Environmental 384 385 Protection Agency or by the Department of Environmental 386 Protection or the Department of Agriculture and Consumer 387 Services. This subparagraph is not intended to apply to the production of these substances in nonsignificant amounts as 388 would occur through household use or incidental use by 389 390 businesses.

391 3. Participate in a downtown reuse or redevelopment
 392 program to improve and rehabilitate a declining downtown area.
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4. Incorporate no dredge and fill activities in, and no
stormwater discharge into, waters designated as Class II,
aquatic preserves, or Outstanding Florida Waters, except as
activities in those waters are permitted pursuant to s.
403.813(2) and the developer demonstrates that those activities
meet the standards under Class II waters, Outstanding Florida
Waters, or aquatic preserves, as applicable.

5. Include open space, recreation areas, <u>Florida-friendly</u> <u>landscape</u> Xeriscape as defined in s. 373.185, and energy conservation and minimize impermeable surfaces as appropriate to the location and type of project.

Provide for construction and maintenance of all onsite 404 6. infrastructure necessary to support the project and enter into a 405 406 binding commitment with local government to provide an 407 appropriate fair-share contribution toward the offsite impacts 408 which the development will impose on publicly funded facilities 409 and services, except offsite transportation, and condition or 410 phase the commencement of development to ensure that public 411 facilities and services, except offsite transportation, will be available concurrent with the impacts of the development. For 412 413 the purposes of offsite transportation impacts, the developer 414 shall comply, at a minimum, with the standards of the state land planning agency's development-of-regional-impact transportation 415 rule, the approved strategic regional policy plan, any 416 applicable regional planning council transportation rule, and 417 the approved local government comprehensive plan and land 418 development regulations adopted pursuant to part II of chapter 419 420 163.

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7. Design and construct the development in a manner that
is consistent with the adopted state plan, the applicable
strategic regional policy plan, and the applicable adopted local
government comprehensive plan.

425 Section 9. Subsection (3) of section 388.291, Florida 426 Statutes, is amended to read:

427 388.291 Source reduction measures; supervision by428 department.--

429 (3) Property owners in a developed residential area are 430 required to maintain their property in such a manner so as not 431 to create or maintain any standing freshwater condition capable of breeding mosquitoes or other arthropods in significant 432 numbers so as to constitute a public health, welfare, or 433 434 nuisance problem. Nothing in this subsection shall permit the 435 alteration of permitted stormwater management systems or 436 prohibit maintained fish ponds, Florida-friendly landscaping xeriscaping, or other maintained systems of landscaping or 437 vegetation. If such a condition is found to exist, the local 438 439 arthropod control agency shall serve notice on the property owner to treat, remove, or abate the condition. Such notice 440 441 shall serve as prima facie evidence of maintaining a nuisance, 442 and upon failure of the property owner to treat, remove, or abate the condition, the local arthropod control agency or any 443 affected citizen may proceed pursuant to s. 60.05 to enjoin the 444 nuisance and may recover costs and attorney's fees if they 445 prevail in the action. 446

447 Section 10. Paragraph (a) of subsection (6) of section 448 481.303, Florida Statutes, is amended to read:

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449 481.303 Definitions.--As used in this chapter: 450 (6) "Landscape architecture" means professional services, including, but not limited to, the following: 451 Consultation, investigation, research, planning, (a) 452 453 design, preparation of drawings, specifications, contract 454 documents and reports, responsible construction supervision, or 455 landscape management in connection with the planning and development of land and incidental water areas, including the 456 457 use of Florida-friendly landscape Xeriscape as implemented defined in s. 373.185, where, and to the extent that, the 458 459 dominant purpose of such services or creative works is the preservation, conservation, enhancement, or determination of 460 proper land uses, natural land features, ground cover and 461 462 plantings, or naturalistic and aesthetic values; Section 11. Subsection (4) of section 720.3075, Florida 463 464 Statutes, is amended to read: 465 720.3075 Prohibited clauses in association documents.--466 (4) Homeowners' association documents, including 467 declarations of covenants, articles of incorporation, or bylaws, entered after October 1, 2001, may not prohibit any property 468 469 owner from implementing Xeriscape or Florida-friendly landscape, 470 as implemented defined in s. 373.185(1), on his or her land. Section 12. Subsection (6) is added to section 373.236, 471 Florida Statutes, to read: 472 373.236 Duration of permits; compliance reports.--473 474 (6) (a) The need for alternative water supply development projects to meet anticipated public water supply demands of the 475 state is so important that it is essential to encourage 476

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477 participation in and contribution to these projects by private 478 rural land owners who characteristically have relatively modest 479 near-term water demands but substantially increasing demands 480 after the 20-year planning horizon in s. 373.0361. Where such 481 landowners make extraordinary contributions of lands or 482 construction funding to enable the expeditious implementation of 483 such projects, water management districts and the department may grant permits for such projects for a period of up to 50 years to 484 municipalities, counties, special districts, regional water 485 486 supply authorities, multijurisdictional water supply entities, 487 and publicly owned or privately owned utilities, with the 488 exception of any of the foregoing created for or by a private landowner after April 1, 2008, which have entered into an 489 490 agreement with the private landowner for the purpose of more 491 efficiently pursuing alternative public water supply development 492 projects identified in a district's regional water supply plan 493 and of meeting water demands of both the applicant and the 494 landowner. 495 Any permit pursuant to paragraph (a) shall be granted (b) 496 only for that period of time for which there is sufficient data 497 to provide reasonable assurance that the conditions for permit 498 issuance will be met. Such a permit shall require a compliance 499 report by the permittee every 5 years during the term of the 500 permit. The report shall contain sufficient data to maintain 501 reasonable assurance that the conditions for permit issuance 502 applicable at the time of district review of the compliance 503 report are met. Following review of this report, the governing 504 board or the department may modify the permit to ensure that the

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506 limit the existing authority of the department or the governing

- 507 board to modify or revoke a consumptive use permit.
 - Section 13. This act shall take effect July 1, 2008.

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