# Florida Senate - 2008

(Reformatted) SB 218

By Senator Wise

5-00147-08

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1	A bill to be entitled
2	An act relating to firefighter and municipal police
3	pensions; amending s. 175.032, F.S.; revising the
4	definition of "firefighter"; amending s. 175.061, F.S.;
5	authorizing the terms of office for the board of trustees
6	of the firefighters' pension trust fund to be revised
7	under certain circumstances; authorizing the plan
8	administrator to withhold funds to pay for premiums for
9	accident, health, and long-term care insurance for the
10	retiree and the retiree's spouse and dependents; providing
11	an exemption from liability under certain circumstances;
12	amending s. 175.071, F.S.; requiring the board of trustees
13	to perform its powers subject to certain fiduciary
14	standards and ethics provisions; authorizing the use of
15	additional investment policy guidelines; increasing the
16	percentage of assets of the firefighters' pension trust
17	fund which the board of trustees may invest in foreign
18	securities; authorizing certain individuals to sign drafts
19	issued upon the firefighters' pension trust fund; amending
20	s. 175.101, F.S.; clarifying boundaries of a special fire
21	control district; amending s. 185.03, F.S.; specifying
22	application to certain consolidated governments; requiring
23	notice to the Division of Retirement of the Department of
24	Management Services of certain interlocal agreements;
25	authorizing the levy of taxes by municipal ordinance;
26	providing for the distribution of tax proceeds; amending
27	s. 185.05, F.S.; authorizing the terms of office for the
28	board of trustees of the municipal police officers'
29	retirement trust fund to be revised under certain

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30	circumstances; authorizing the plan administrator to
31	withhold funds to pay for premiums for accident, health,
32	and long-term care insurance for the retiree and the
33	retiree's spouse and dependents; providing an exemption
34	from liability under certain circumstances; amending s.
35	185.06, F.S.; requiring the board of trustees to perform
36	its powers subject to certain fiduciary standards and
37	ethics provisions; authorizing the use of additional
38	investment policy guidelines; increasing the percentage of
39	assets of the municipal police officers' retirement trust
40	fund that the board of trustees may invest in foreign
41	securities; authorizing certain individuals to sign drafts
42	issued upon the municipal police officers' retirement
43	trust fund; amending s. 185.08, F.S.; including certain
44	consolidated governments under provisions authorizing
45	imposition of a state excise tax on property insurance
46	premiums covering certain property for certain purposes;
47	providing for severability; providing an effective date.
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49	Be It Enacted by the Legislature of the State of Florida:
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51	Section 1. Paragraph (a) of subsection (8) of section
52	175.032, Florida Statutes, is amended to read:
53	175.032 DefinitionsFor any municipality, special fire
54	control district, chapter plan, local law municipality, local law
55	special fire control district, or local law plan under this
56	chapter, the following words and phrases have the following
57	meanings:
58	(8)(a) "Firefighter" means any person employed solely by a

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59 constituted fire department of any municipality or special fire 60 control district who is certified as a firefighter as a condition of employment in accordance with the provisions of s. 633.35 and 61 62 whose duty it is to extinguish fires, to protect life, or to 63 protect property. "Firefighter" includes all certified 64 supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management 65 66 responsibilities of full-time firefighters, part-time 67 firefighters, or auxiliary firefighters but does not include 68 part-time firefighters or auxiliary firefighters. However, for 69 purposes of this chapter only, "firefighter" also includes public 70 safety officers who are responsible for performing both police 71 and fire services, who are certified as police officers or 72 firefighters, and who are certified by their employers to the 73 Chief Financial Officer as participating in this chapter prior to 74 October 1, 1979. Effective October 1, 1979, public safety 75 officers who have not been certified as participating in this 76 chapter shall be considered police officers for retirement purposes and shall be eligible to participate in chapter 185. Any 77 78 plan may provide that the fire chief shall have an option to 79 participate, or not, in that plan.

80 Section 2. Paragraph (a) of subsection (1) and subsection 81 (7) of section 175.061, Florida Statutes, are amended to read:

82 175.061 Board of trustees; members; terms of office; 83 meetings; legal entity; costs; attorney's fees.--For any 84 municipality, special fire control district, chapter plan, local 85 law municipality, local law special fire control district, or 86 local law plan under this chapter:

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(1) In each municipality and in each special fire control

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district there is hereby created a board of trustees of the firefighters' pension trust fund, which shall be solely responsible for administering the trust fund. Effective October 1, 1986, and thereafter:

92 The membership of the board of trustees for a chapter (a) 93 plan shall consist of five members, two of whom, unless otherwise 94 prohibited by law, shall be legal residents of the municipality 95 or special fire control district, who shall be appointed by the 96 governing body of the municipality or special fire control 97 district, and two of whom shall be full-time firefighters as defined in s. 175.032 who shall be elected by a majority of the 98 99 active firefighters who are members of such plan. With respect to 100 any chapter plan or local law plan that, on January 1, 1997, allowed retired firefighters to vote in such elections, retirees 101 may continue to vote in such elections. The fifth member shall be 102 103 chosen by a majority of the previous four members as provided for 104 herein, and such person's name shall be submitted to the 105 governing body of the municipality or special fire control 106 district. Upon receipt of the fifth person's name, the governing 107 body of the municipality or special fire control district shall, 108 as a ministerial duty, appoint such person to the board of 109 trustees as its fifth member. The fifth member shall have the 110 same rights as each of the other four members appointed or 111 elected as herein provided, shall serve as trustee for a period 112 of 2 years, and may succeed himself or herself in office. Each 113 resident member shall serve as trustee for a period of 2 years, 114 unless sooner replaced by the governing body at whose pleasure he 115 or she shall serve, and may succeed himself or herself as a trustee. Each firefighter member shall serve as trustee for a 116

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117 period of 2 years, unless he or she sooner leaves the employment 118 of the municipality or special fire control district as a 119 firefighter, whereupon a successor shall be chosen in the same manner as an original appointment. Each firefighter may succeed 120 himself or herself in office. The terms of office of the 121 122 appointed and elected members of the board may be amended by municipal ordinance, special act of the Legislature, or 123 124 resolution adopted by the governing body of the special fire 125 control district to extend the terms of office from 2 years to 4 126 years. The length of the terms of office shall be the same for 127 all board members.

128 (7) The board of trustees may, upon written request by the 129 retiree of the plan, or by a dependent, when authorized by the retiree or the retiree's beneficiary, authorize the plan 130 administrator to withhold from the monthly retirement payment 131 132 those funds that are necessary to pay for the benefits being 133 received through the governmental entity from which the employee 134 retired, to pay the certified bargaining agent of the governmental entity, and to make any payments for child support 135 136 or alimony. Further, the board of trustees may, upon written 137 request of the retiree of the plan, authorize the plan 138 administrator to withhold from the retirement payment those funds 139 that are necessary to pay for premiums for accident, health, and 140 long-term care insurance for the retiree and the retiree's spouse 141 and dependents. A retirement plan does not incur any liability 142 for participation in this permissive program if its actions are 143 taken in good faith.

144 Section 3. Subsection (1) of section 175.071, Florida 145 Statutes, is amended to read:

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146 175.071 General powers and duties of board of trustees.--147 For any municipality, special fire control district, chapter 148 plan, local law municipality, local law special fire control 149 district, or local law plan under this chapter:

(1) The board of trustees, subject to the fiduciary
151 standards in ss. 112.656, 112.661, and 518.11 and the Code of
152 Ethics in ss. 112.311-112.3187, may use the investment policy
153 guidelines provided in s. 112.661(5) or:

(a) Invest and reinvest the assets of the firefighters'
pension trust fund in annuity and life insurance contracts of
life insurance companies in amounts sufficient to provide, in
whole or in part, the benefits to which all of the participants
in the firefighters' pension trust fund shall be entitled under
the provisions of this chapter and pay the initial and subsequent
premiums thereon.

161 (b) Invest and reinvest the assets of the firefighters'
162 pension trust fund in:

Time or savings accounts of a national bank, a state
 bank insured by the Bank Insurance Fund, or a savings, building,
 and loan association insured by the Savings Association Insurance
 Fund which is administered by the Federal Deposit Insurance
 Corporation or a state or federal chartered credit union whose
 share accounts are insured by the National Credit Union Share
 Insurance Fund.

2. Obligations of the United States or obligations
guaranteed as to principal and interest by the government of the
United States.

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- 3. Bonds issued by the State of Israel.
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- Bonds, stocks, or other evidences of indebtedness issued

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175 or guaranteed by a corporation organized under the laws of the 176 United States, any state or organized territory of the United 177 States, or the District of Columbia, provided:

a. The corporation is listed on any one or more of the
recognized national stock exchanges or on the National Market
System of the NASDAQ Stock Market and, in the case of bonds only,
holds a rating in one of the three highest classifications by a
major rating service; and

b. The board of trustees shall not invest more than 5 percent of its assets in the common stock or capital stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5 percent of the outstanding capital stock of that company or the aggregate of its investments under this subparagraph at cost exceed 50 percent of the assets of the fund.

191 This paragraph shall apply to all boards of trustees and 192 participants. However, in the event that a municipality or 193 special fire control district has a duly enacted pension plan 194 pursuant to, and in compliance with, s. 175.351, and the trustees 195 thereof desire to vary the investment procedures herein, the 196 trustees of such plan shall request a variance of the investment 197 procedures as outlined herein only through a municipal ordinance, 198 special act of the Legislature, or resolution by the governing 199 body of the special fire control district; where a special act, 200 or a municipality by ordinance adopted prior to July 1, 1998, 201 permits a greater than 50-percent equity investment, such 202 municipality shall not be required to comply with the aggregate 203 equity investment provisions of this paragraph. Notwithstanding

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any other provision of law to the contrary, nothing in this section may be construed to take away any preexisting legal authority to make equity investments that exceed the requirements of this paragraph. The board of trustees may invest up to <u>20</u> <del>10</del> percent of plan assets in foreign securities.

209 (c) Issue drafts upon the firefighters' pension trust fund 210 pursuant to this act and rules and regulations prescribed by the 211 board of trustees. All such drafts shall be consecutively 212 numbered, be signed by the chair and secretary or two individuals 213 designated by the board who are subject to the same fiduciary 214 standards as required for the board of trustees under this 215 subsection, and state upon their faces the purpose for which the 216 drafts are drawn. The treasurer or depository of each 217 municipality or special fire control district shall retain such 218 drafts when paid, as permanent vouchers for disbursements made, 219 and no money shall be otherwise drawn from the fund.

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(d) Convert into cash any securities of the fund.

(e) Keep a complete record of all receipts anddisbursements and of the board's acts and proceedings.

223 Section 4. Subsection (1) of section 175.101, Florida 224 Statutes, is amended to read:

175.101 State excise tax on property insurance premiums authorized; procedure.--For any municipality, special fire control district, chapter plan, local law municipality, local law special fire control district, or local law plan under this chapter:

(1) Each municipality or special fire control district in
this state described and classified in s. 175.041, having a
lawfully established firefighters' pension trust fund or

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municipal fund or special fire control district fund, by whatever 233 234 name known, providing pension benefits to firefighters as 235 provided under this chapter, may assess and impose on every insurance company, corporation, or other insurer now engaged in 236 237 or carrying on, or who shall hereinafter engage in or carry on, 238 the business of property insurance as shown by the records of the 239 Office of Insurance Regulation of the Financial Services 240 Commission an excise tax in addition to any lawful license or 241 excise tax now levied by each of the municipalities or special 242 fire control districts, respectively, amounting to 1.85 percent of the gross amount of receipts of premiums from policyholders on 243 244 all premiums collected on property insurance policies covering 245 property within the corporate limits of such municipalities or within the legally defined boundaries of special fire control 246 247 districts, respectively. Whenever the boundaries of a special 248 fire control district that has lawfully established a 249 firefighters' pension trust fund encompass a portion of the 250 corporate territory of a municipality that has also lawfully 251 established a firefighters' pension trust fund, that portion of 252 the tax receipts attributable to insurance policies covering 253 property situated both within the municipality and the special 254 fire control district shall be given to the fire service 255 provider. For the purpose of this section, the boundaries of a 256 special fire control district shall be deemed to include an area 257 that has been annexed until the completion of the 4-year period 258 provided for in s. 171.093(4), or other agreed-upon extension, or 259 the termination of an interlocal agreement executed pursuant to 260 s. 171.093(3). The agent shall identify the fire service provider on the property owner's application for insurance. Remaining 261

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revenues collected pursuant to this chapter shall be distributed to the municipality or special fire control district according to the location of the insured property.

266 This section also applies to any municipality consisting of a 267 single consolidated government which is made up of a former 268 county and one or more municipalities, consolidated pursuant to 269 the authority in s. 3 or s. 6(e), Art. VIII of the State 270 Constitution, and to property insurance policies covering 271 property within the boundaries of the consolidated government, 272 regardless of whether the properties are located within one or 273 more separately incorporated areas within the consolidated 274 government, provided the properties are being provided fire 275 protection services by the consolidated government. This section 276 also applies to any municipality, as provided in s. 277 175.041(3)(c), which has entered into an interlocal agreement to 278 receive fire protection services from another municipality 279 participating under this chapter. The excise tax may be levied on 280 all premiums collected on property insurance policies covering 281 property located within the corporate limits of the municipality 282 receiving the fire protection services, but will be available for 283 distribution to the municipality providing the fire protection 284 services.

285 Section 5. Subsection (2) of section 185.03, Florida 286 Statutes, is amended to read:

287 185.03 Municipal police officers' retirement trust funds; 288 creation; applicability of provisions; participation by public 289 safety officers.--For any municipality, chapter plan, local law 290 municipality, or local law plan under this chapter:

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(2) (a) The provisions of this chapter shall apply only to municipalities organized and established pursuant to the laws of the state, and said provisions shall not apply to the unincorporated areas of any county or counties nor shall the provisions hereof apply to any governmental entity whose police officers are eligible to participate in the Florida Retirement System.

298 (b) With respect to the distribution of premium taxes, a 299 single consolidated government consisting of a former county and one or more municipalities, consolidated pursuant to s. 3 or s. 300 301 6(e), Art. VIII of the State Constitution, is also eligible to 302 participate under this chapter. The consolidated government shall 303 notify the division when it has entered into an interlocal 304 agreement to provide police services to a municipality within its 305 boundaries. The municipality may enact an ordinance levying the 306 tax as provided in s. 185.08. Upon being provided copies of the 307 interlocal agreement and the municipal ordinance levying the tax, 308 the division shall distribute any premium taxes reported for the 309 municipality to the consolidated government as long as the 310 interlocal agreement is in effect.

311 Section 6. Paragraph (a) of subsection (1) and subsection 312 (6) of section 185.05, Florida Statutes, are amended to read:

313 185.05 Board of trustees; members; terms of office; 314 meetings; legal entity; costs; attorney's fees.--For any 315 municipality, chapter plan, local law municipality, or local law 316 plan under this chapter:

(1) In each municipality described in s. 185.03 there is hereby created a board of trustees of the municipal police officers' retirement trust fund, which shall be solely

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320 responsible for administering the trust fund. Effective October 321 1, 1986, and thereafter:

322 The membership of the board of trustees for chapter (a) plans shall consist of five members, two of whom, unless 323 otherwise prohibited by law, shall be legal residents of the 324 325 municipality, who shall be appointed by the legislative body of 326 the municipality, and two of whom shall be police officers as 327 defined in s. 185.02 who shall be elected by a majority of the active police officers who are members of such plan. With respect 328 329 to any chapter plan or local law plan that, on January 1, 1997, 330 allowed retired police officers to vote in such elections, 331 retirees may continue to vote in such elections. The fifth member 332 shall be chosen by a majority of the previous four members, and 333 such person's name shall be submitted to the legislative body of 334 the municipality. Upon receipt of the fifth person's name, the 335 legislative body of the municipality shall, as a ministerial 336 duty, appoint such person to the board of trustees as its fifth 337 member. The fifth member shall have the same rights as each of 338 the other four members appointed or elected as herein provided, 339 shall serve as trustee for a period of 2 years, and may succeed 340 himself or herself in office. Each resident member shall serve as 341 trustee for a period of 2 years, unless sooner replaced by the 342 legislative body at whose pleasure the member shall serve, and 343 may succeed himself or herself as a trustee. Each police officer 344 member shall serve as trustee for a period of 2 years, unless he 345 or she sooner leaves the employment of the municipality as a 346 police officer, whereupon the legislative body of the 347 municipality shall choose a successor in the same manner as an original appointment. Each police officer may succeed himself or 348

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349 herself in office. The terms of office of the appointed and 350 elected members of the board may be amended by municipal 351 ordinance or special act of the Legislature to extend the terms 352 of office from 2 years to 4 years. The length of the terms of 353 office shall be the same for all board members. 354 (6) The board of trustees may, upon written request by the 355 retiree of the plan, or by a dependent, when authorized by the 356 retiree or the retiree's beneficiary, authorize the plan 357 administrator to withhold from the monthly retirement payment 358 those funds that are necessary to pay for the benefits being 359 received through the governmental entity from which the employee 360 retired, to pay the certified bargaining agent of the 361 governmental entity, and to make any payments for child support 362 or alimony. Further, the board of trustees may, upon written 363 request of the retiree of the plan, authorize the plan 364 administrator to withhold from the retirement payment those funds 365 that are necessary to pay for premiums for accident, health, and 366 long-term care insurance for the retiree and the retiree's spouse 367 and dependents. A retirement plan does not incur any liability for participation in this permissive program if its actions are 368 369 taken in good faith. 370 Section 7. Subsection (1) of section 185.06, Florida 371 Statutes, is amended to read: 372 185.06 General powers and duties of board of trustees. -- For

373 any municipality, chapter plan, local law municipality, or local 374 law plan under this chapter:

(1) The board of trustees, subject to the fiduciary standards in ss. 112.656, 112.661, and 518.11 and the Code of Ethics in ss. 112.311-112.3187, may use the investment policy

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# 378 guidelines provided in s. 112.661(5) or:

(a) Invest and reinvest the assets of the retirement trust fund in annuity and life insurance contracts of life insurance companies in amounts sufficient to provide, in whole or in part, the benefits to which all of the participants in the municipal police officers' retirement trust fund shall be entitled under the provisions of this chapter, and pay the initial and subsequent premiums thereon.

386 (b) Invest and reinvest the assets of the retirement trust 387 fund in:

388 1. Time or savings accounts of a national bank, a state 389 bank insured by the Bank Insurance Fund, or a savings and loan 390 association insured by the Savings Association Insurance Fund 391 which is administered by the Federal Deposit Insurance 392 Corporation or a state or federal chartered credit union whose 393 share accounts are insured by the National Credit Union Share 394 Insurance Fund.

395 2. Obligations of the United States or obligations396 guaranteed as to principal and interest by the United States.

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3. Bonds issued by the State of Israel.

398 4. Bonds, stocks, or other evidences of indebtedness issued
399 or guaranteed by a corporation organized under the laws of the
400 United States, any state or organized territory of the United
401 States, or the District of Columbia, provided:

a. The corporation is listed on any one or more of the
recognized national stock exchanges or on the National Market
System of the NASDAQ Stock Market and, in the case of bonds only,
holds a rating in one of the three highest classifications by a
major rating service; and

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407 The board of trustees shall not invest more than 5 b. 408 percent of its assets in the common stock or capital stock of any 409 one issuing company, nor shall the aggregate investment in any one issuing company exceed 5 percent of the outstanding capital 410 411 stock of the company or the aggregate of its investments under this subparagraph at cost exceed 50 percent of the fund's assets. 412 413 414 This paragraph shall apply to all boards of trustees and 415 participants. However, in the event that a municipality has a 416 duly enacted pension plan pursuant to, and in compliance with, s. 417 185.35 and the trustees thereof desire to vary the investment 418 procedures herein, the trustees of such plan shall request a 419 variance of the investment procedures as outlined herein only through a municipal ordinance or special act of the Legislature; 420 421 where a special act, or a municipality by ordinance adopted prior 422 to July 1, 1998, permits a greater than 50-percent equity 423 investment, such municipality shall not be required to comply 424 with the aggregate equity investment provisions of this 425 paragraph. Notwithstanding any other provision of law to the 426 contrary, nothing in this section may be construed to take away 427 any preexisting legal authority to make equity investments that 428 exceed the requirements of this paragraph. The board of trustees 429 may invest up to 20 10 percent of plan assets in foreign 430 securities.

(c) Issue drafts upon the municipal police officers'
retirement trust fund pursuant to this act and rules and
regulations prescribed by the board of trustees. All such drafts
shall be consecutively numbered, be signed by the chair and
secretary or two individuals designated by the board who are

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436 <u>subject to the same fiduciary standards as required for the board</u> 437 <u>of trustees under this subsection</u>, and state upon their faces the 438 purposes for which the drafts are drawn. The city treasurer or 439 other depository shall retain such drafts when paid, as permanent 440 vouchers for disbursements made, and no money shall otherwise be 441 drawn from the fund.

(d) Finally decide all claims to relief under the board'srules and regulations and pursuant to the provisions of this act.

(e) Convert into cash any securities of the fund.

(f) Keep a complete record of all receipts anddisbursements and of the board's acts and proceedings.

447 Section 8. Section 185.08, Florida Statutes, is amended to 448 read:

449 185.08 State excise tax on casualty insurance premiums 450 authorized; procedure.--For any municipality, chapter plan, local 451 law municipality, or local law plan under this chapter:

452 (1) Each incorporated municipality in this state described 453 and classified in s. 185.03, as well as each other city or town 454 of this state which on July 31, 1953, had a lawfully established 455 municipal police officers' retirement trust fund or city fund, by 456 whatever name known, providing pension or relief benefits to 457 police officers as provided under this chapter, may assess and 458 impose on every insurance company, corporation, or other insurer 459 now engaged in or carrying on, or who shall hereafter engage in 460 or carry on, the business of casualty insurance as shown by 461 records of the Office of Insurance Regulation of the Financial 462 Services Commission, an excise tax in addition to any lawful 463 license or excise tax now levied by each of the said municipalities, respectively, amounting to .85 percent of the 464

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gross amount of receipts of premiums from policyholders on all 465 466 premiums collected on casualty insurance policies covering 467 property within the corporate limits of such municipalities, 468 respectively.

469 In the case of multiple peril policies with a single (2)470 premium for both property and casualty coverages in such 471 policies, 30 percent of such premium shall be used as the basis 472 for the .85-percent tax above.

473 The excise tax shall be payable annually March 1 of (3) 474 each year after the passing of an ordinance assessing and 475 imposing the tax herein authorized. Installments of taxes shall be paid according to the provisions of s. 624.5092(2)(a), (b), 476 477 and (c).

479 This section also applies to any municipality that has entered 480 into an interlocal agreement to receive police protection 481 services from another municipality under s. 185.03. The excise 482 tax may be levied on all premiums collected on casualty insurance 483 policies covering property located within the corporate limits of 484 the municipality receiving the police protection services but is 485 available for distribution to the municipality providing the 486 police protection services.

487 Section 9. If any provision of this act or its application 488 to any person or circumstance is held invalid, the invalidity 489 does not affect other provisions or applications of the act which 490 can be given effect without the invalid provision or application, 491 and to this end the provisions of this act are severable. 492

Section 10. This act shall take effect upon becoming a law.

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