By Senator Crist

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A bill to be entitled

An act relating to the acquisition of state lands; amending s. 253.025, F.S.; decreasing the minimum estimated value of a parcel allowed before two appraisals are required; requiring the Department of Agriculture and Consumer Services to select one of the appraisers for such appraisal; providing that a third appraisal may be obtained under certain circumstances; requiring the Department of Financial Services to select a third appraiser and a review appraiser if the estimated value of a parcel exceeds a certain amount; providing that an appraisal prepared by the Division of State Lands may be used under certain circumstances; amending s. 259.041, F.S.; prohibiting the Board of Trustees of the Internal Improvement Trust Fund from waiving certain requirements relating to the appraisal of state-owned lands; requiring the board of trustees to adopt requirements for multiple purchasers; requiring that the state's contribution not exceed the difference between the appraised value and the sum of the contributions from other parties to the joint acquisition; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (a) of subsection (6) of section 253.025, Florida Statutes, is amended to read:

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253.025 Acquisition of state lands for purposes other than preservation, conservation, and recreation.--

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(6) Prior to negotiations with the parcel owner to purchase land pursuant to this section, title to which will vest in the board of trustees, an appraisal of the parcel shall be required as follows:

- Each parcel to be acquired shall have at least one appraisal. Two appraisals are required when the estimated value of the parcel exceeds \$500,000. If two appraisals are required, the Department of Agriculture and Consumer Services shall select one of the appraisers. A third appraisal may be obtained if both appraisals exceed \$500,000 and differ significantly, in which case the Department of Financial Services shall select the third appraiser. The Department of Financial Services shall select a review appraiser if the estimated value of a parcel exceeds \$500,000 <del>\$1 million</del>. When a parcel is estimated to be worth \$100,000 or less and the director of the Division of State Lands finds that the cost of an outside appraisal is not justified, an appraisal prepared by the division may be used a comparable sales analysis or other reasonably prudent procedures may be used by the division to estimate the value of the parcel, provided the public's interest is reasonably protected. The state is not required to appraise the value of lands and appurtenances that are being donated to the state.
- Section 2. Subsections (1), (2), and (3) and paragraphs (b) and (d) of subsection (7) of section 259.041, Florida Statutes, are amended to read:
- 259.041 Acquisition of state-owned lands for preservation, conservation, and recreation purposes.--
- (1) Neither the Board of Trustees of the Internal Improvement Trust Fund nor its duly authorized agent shall commit

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the state, through any instrument of negotiated contract or agreement for purchase, to the purchase of lands with or without appurtenances unless the provisions of this section have been fully complied with. Except for the requirements of subsections (3), (7), (14), and (15), the board of trustees may waive any requirements of this section, may waive any rules adopted pursuant to this section, notwithstanding chapter 120, or may substitute other reasonably prudent procedures, provided the public's interest is reasonably protected. The title to lands acquired pursuant to this section shall vest in the board of trustees as provided in s. 253.03(1), unless otherwise provided by law, and all such titled lands shall be administered pursuant to the provisions of s. 253.03.

- (2) The board of trustees has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this section, including rules governing the terms and conditions of land purchases. Such rules shall address with specificity, but not be limited to:
- (a) The procedures to be followed in the acquisition process, including selection of appraisers, surveyors, title agents and closing agents, and the content of appraisal reports.
- (b) The determination of the value of parcels which the state has an interest to acquire.
- (c) Special requirements when multiple landowners are involved in an acquisition.
- (d) Requirements for obtaining written option agreements so that the interests of the state are fully protected.
- (e) Special requirements if multiple purchasers are involved in an acquisition.

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(3) No agreement to acquire real property for the purposes described in this chapter, chapter 260, or chapter 375, title to which will vest in the board of trustees, may bind the state unless and until the agreement has been reviewed and approved by the Department of Environmental Protection as complying with the requirements of this section and any rules adopted pursuant to this section. If the state is a party to a joint acquisition in which another entity is contributing to the agreed contract price, the state's contribution may not exceed the difference between the appraised value, as determined by the state, and the sum of the contributions from other parties. If Where any of the following conditions exist, the agreement shall be submitted to and approved by the board of trustees:

- (a) The purchase price agreed to by the seller exceeds the value as established pursuant to the rules of the board of trustees;
- (b) The contract price agreed to by the seller and acquiring agency exceeds \$1 million;
- (c) The acquisition is the initial purchase in a project; or
- (d) Other conditions that the board of trustees may adopt by rule. Such conditions may include, but not be limited to, projects where title to the property being acquired is considered nonmarketable or is encumbered in such a way as to significantly affect its management.

Where approval of the board of trustees is required pursuant to this subsection, the acquiring agency must provide a justification as to why it is in the public's interest to acquire 12-03646-08 20082336

the parcel or project. Approval of the board of trustees also is required for projects the department recommends acquiring pursuant to subsections (14) and (15). Review and approval of agreements for acquisitions for Florida Greenways and Trails Program properties pursuant to chapter 260 may be waived by the department in any contract with nonprofit corporations that have agreed to assist the department with this program.

- (7) Prior to approval by the board of trustees or, when applicable, the Department of Environmental Protection, of any agreement to purchase land pursuant to this chapter, chapter 260, or chapter 375, and prior to negotiations with the parcel owner to purchase any other land, title to which will vest in the board of trustees, an appraisal of the parcel shall be required as follows:
- (b) Each parcel to be acquired shall have at least one appraisal. Two appraisals are required when the estimated value of the parcel exceeds \$500,000. If two appraisals are required, the Department of Agriculture and Consumer Services shall select one of the appraisers. If However, when both appraisals exceed \$500,000 and differ significantly, a third appraisal may be obtained, in which case the Department of Financial Services shall select the third appraiser. The Department of Financial Services shall select a review appraiser if the estimated value of a parcel exceeds \$500,000. When a parcel is estimated to be worth \$100,000 or less and the director of the Division of State Lands finds that the cost of obtaining an outside appraisal is not justified, an appraisal prepared by the division may be used.

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(d) The fee appraiser and the review appraiser for the agency shall not act in any way that may be construed as negotiating with the property owner.

Notwithstanding the provisions of this subsection, on behalf of the board and before the appraisal of parcels approved for purchase under this chapter, the Secretary of Environmental Protection or the director of the Division of State Lands may enter into option contracts to buy such parcels. Any such option contract shall state that the final purchase price is subject to approval by the board or, when applicable, the secretary and that the final purchase price may not exceed the maximum offer allowed by law. The consideration for such an option may not exceed \$1,000 or 0.01 percent of the estimate by the department of the value of the parcel, whichever amount is greater.

Section 3. This act shall take effect July 1, 2008.

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