Florida Senate - 2008

By Senator Bennett

21-02625A-08

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| 1 | A bill to be entitled |
|----|-----------------------------------------------------------|
| 2 | An act relating to liens for recovering, towing, or |
| 3 | storing vehicles or vessels; amending ss. 125.0103 and |
| 4 | 166.043, F.S.; requiring that rates for the towing and |
| 5 | storage of certain vehicles within certain counties equal |
| 6 | rates established by the Division of the Florida Highway |
| 7 | Patrol; amending s. 321.051, F.S.; requiring that the |
| 8 | division set maximum rates for the towing and storage of |
| 9 | certain vehicles; requiring annual rate adjustments that |
| 10 | reflect the Consumer Price Index; amending s. 713.78, |
| 11 | F.S.; defining the term "department"; revising procedures |
| 12 | for notification concerning liens for the recovery of |
| 13 | certain costs for recovering, towing, or storing a |
| 14 | vehicle or vessel; removing the authority of the |
| 15 | Department of Highway Safety and Motor Vehicles to |
| 16 | release information concerning the insurance company; |
| 17 | establishing fees for the lien notification; revising |
| 18 | requirements governing the contents of the notification; |
| 19 | revising requirements for locating and notifying persons |
| 20 | about the impending sale of an unclaimed vehicle or |
| 21 | vessel or its contents; revising requirements concerning |
| 22 | public notice of the impending sale; removing duplicative |
| 23 | provisions concerning rulemaking by the department; |
| 24 | amending s. 715.07, F.S.; conforming cross-references to |
| 25 | changes made by the act; providing an effective date. |
| 26 | |
| | |

27 Be It Enacted by the Legislature of the State of Florida:

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29 Section 1. Paragraph (c) of subsection (1) of section 30 125.0103, Florida Statutes, is amended to read:

31 125.0103 Ordinances and rules imposing price controls;
32 findings required; procedures.--

33

34 (c)1. Counties shall must establish maximum rates that 35 which may be charged on the towing of vehicles from or 36 immobilization of vehicles on private property, removal and 37 storage of wrecked or disabled vehicles from an accident scene or 38 for the removal and storage of vehicles, in the event the owner 39 or operator is incapacitated, unavailable, leaves the procurement 40 of wrecker service to the law enforcement officer at the scene, 41 or otherwise does not consent to the removal of the vehicle. 42 However, if a municipality enacts chooses to enact an ordinance 43 establishing the maximum fees for the towing or immobilization of 44 vehicles as described in paragraph (b), the county's ordinance 45 shall not apply within such municipality.

2. Beginning January 1, 2009, and notwithstanding any other 46 47 law, in any county that has not adopted an ordinance 48 establishing the maximum rates that may be charged for the 49 towing and storage of vehicles as required by this section and 50 s. 166.043, the rates shall be equal to the rates established by 51 the Division of the Florida Highway Patrol under s. 321.051 and 52 adjusted annually to reflect the Consumer Price Index. A county 53 may not adopt an ordinance establishing a rate that is less than 54 the rate established by the Division of the Florida Highway 55 Patrol and adjusted annually to reflect the Consumer Price 56 Index.

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57 Section 2. Paragraph (c) of subsection (1) of section 58 166.043, Florida Statutes, is amended to read:

59 166.043 Ordinances and rules imposing price controls; 60 findings required; procedures.--

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62 (c)1. Counties shall must establish maximum rates that which may be charged on the towing of vehicles from or immobilization of 63 64 vehicles on private property, removal and storage of wrecked or 65 disabled vehicles from an accident scene or for the removal and storage of vehicles, in the event the owner or operator is 66 67 incapacitated, unavailable, leaves the procurement of wrecker 68 service to the law enforcement officer at the scene, or otherwise 69 does not consent to the removal of the vehicle. However, if a 70 municipality enacts chooses to enact an ordinance establishing the 71 maximum fees for the towing or immobilization of vehicles as 72 described in paragraph (b), the county's ordinance established 73 under s. 125.0103 shall not apply within such municipality.

74 2. Beginning January 1, 2009, and notwithstanding any other 75 law, in any county that has not adopted an ordinance 76 establishing the maximum rates that may be charged for the 77 towing and storage of vehicles as required by this section and 78 s. 125.0103, the rates shall be equal to the rates established 79 by the Division of the Florida Highway Patrol under s. 321.051 80 and adjusted annually to reflect the Consumer Price Index. A 81 county may not adopt an ordinance establishing a rate that is 82 less than the rate established by the Division of the Florida 83 Highway Patrol and adjusted annually to reflect the Consumer 84 Price Index.

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85 Section 3. Subsection (2) of section 321.051, Florida 86 Statutes, is amended to read:

87 321.051 Florida Highway Patrol wrecker operator system;
88 penalties for operation outside of system.--

89 The Division of the Florida Highway Patrol of the (2) Department of Highway Safety and Motor Vehicles may is authorized 90 91 to establish within areas designated by the patrol a wrecker 92 operator system using qualified, reputable wrecker operators for 93 removal and storage of wrecked or disabled vehicles from a crash 94 scene or for removal and storage of abandoned vehicles, in the 95 event the owner or operator is incapacitated or unavailable or 96 leaves the procurement of wrecker service to the officer at the 97 scene. All reputable wrecker operators shall be eligible for use 98 in the system provided their equipment and drivers meet 99 recognized safety qualifications and mechanical standards set by 100 rules of the Division of the Florida Highway Patrol for the size 101 of vehicle it is designed to handle. The division is authorized 102 to limit the number of wrecker operators participating in the wrecker operator system, which authority shall not affect wrecker 103 104 operators currently participating in the system established by 105 this section. The division shall is authorized to establish 106 maximum rates for the towing and storage of vehicles removed at 107 the division's request if τ where such rates are have not been set 108 by a county or municipality pursuant to s. 125.0103 or s. 109 166.043. The rates shall be adjusted annually to reflect the Consumer Price Index. Such rates are shall not be considered 110 111 rules for the purpose of chapter 120; however, the department 112 shall establish by rule a procedure for setting such rates. Any 113 provision in chapter 120 to the contrary notwithstanding, a final

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21-02625A-08 20082410 114 order of the department denying, suspending, or revoking a 115 wrecker operator's participation in the system is shall be 116 reviewable in the manner and within the time provided by the Florida Rules of Appellate Procedure only by a writ of certiorari 117 118 issued by the circuit court in the county wherein such wrecker 119 operator resides. 120 Section 4. Subsections (1), (4), and (6), paragraph (b) of 121 subsection (11), paragraph (d) of subsection (12), and paragraphs 122 (a) and (g) of subsection (13) of section 713.78, Florida 123 Statutes, are amended to read: 713.78 Liens for recovering, towing, or storing vehicles 124 125 and vessels. --126 For the purposes of this section, the term: (1)127 (a) "Department" means the Department of Highway Safety and 128 Motor Vehicles. 129 (b) (a) "Vehicle" means any mobile item, whether motorized 130 or not, which is mounted on wheels. 131 (c) (b) "Vessel" means every description of watercraft, 132 barge, and airboat used or capable of being used as a means of 133 transportation on water, other than a seaplane or a "documented 134 vessel" as defined in s. 327.02(9). 135 (d) (c) "Wrecker" means any truck or other vehicle which is 136 used to tow, carry, or otherwise transport motor vehicles or 137 vessels upon the streets and highways of this state and which is 138 equipped for that purpose with a boom, winch, car carrier, or 139 other similar equipment. 140 (4) (a) Any person regularly engaged in the business of 141 recovering, towing, or storing vehicles or vessels who comes into possession of a vehicle or vessel pursuant to subsection (2), and 142

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143 who claims a lien for recovery, towing, or storage services, 144 shall give notice to the registered owner, the insurance company 145 insuring the vehicle notwithstanding the provisions of s. 627.736, and to all persons claiming a lien thereon by submitting 146 147 an application for notifications to the department on a form 148 prescribed by the department within 7 business days after the 149 date of storage of the vehicle or vessel and shall maintain an invoice for such services with the signature of the operator who 150 151 provided the service or the signature of an employee of the 152 business attesting to the accuracy of the information on the 153 invoice, as disclosed by the records in the Department of Highway 154 Safety and Motor Vehicles or of a corresponding agency in any 155 other state.

156 When a Whenever any law enforcement agency authorizes (b) 157 the removal of a vehicle or vessel or a whenever any towing 158 service, garage, repair shop, or automotive service, storage, or 159 parking place notifies the law enforcement agency of possession 160 of a vehicle or vessel pursuant to s. 715.07(2)(a)2., the applicable law enforcement agency shall contact the department $\frac{\partial f}{\partial t}$ 161 162 Highway Safety and Motor Vehicles, or the appropriate agency of 163 the state of registration, if known, within 24 hours through the 164 medium of electronic communications, giving the full description of the vehicle or vessel. Upon receipt of the full description of 165 166 the vehicle or vessel, the department shall search its files to 167 determine the owner's name, the insurance company insuring the 168 vehicle or vessel, and whether any person has filed a lien upon 169 the vehicle or vessel as provided in s. 319.27(2) and (3) and 170 notify the applicable law enforcement agency within 72 hours. The 171 person in charge of the towing service, garage, repair shop, or

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automotive service, storage, or parking place shall obtain such information from the applicable law enforcement agency within 5 days after the date of storage and shall give notice pursuant to paragraph (a). The department may release the insurance company information to the requestor notwithstanding the provisions of s. 627.736.

178 (C) Upon receipt of a valid and complete application for 179 notifications, the required notification fee of \$4, and the 180 service fees required under s. 320.04, the department shall 181 notify Notice by certified mail, return receipt requested, shall 182 be sent within 7 business days after the date of storage of the 183 vehicle or vessel to the registered owner, the insurance company 184 insuring the vehicle notwithstanding the provisions of s. 627.736, and all persons of record claiming a lien against the 185 186 vehicle or vessel. The notification must indicate the company or 187 individual who has It shall state the fact of possession of the 188 vehicle or vessel, that a lien as provided in subsection (2) is 189 claimed, that charges have accrued and the amount thereof, that 190 the lien is subject to enforcement pursuant to law, and that the 191 owner or lienholder, if any, has the right to a hearing as set 192 forth in subsection (5), and that any vehicle or vessel that 193 which remains unclaimed, or for which the charges for recovery, 194 towing, or storage services remain unpaid, may be sold free of 195 all prior liens after 35 days after the date of the notification 196 if the vehicle or vessel is more than 3 years of age or after 50 days after the date of notification if the vehicle or vessel is 3 197 198 years of age or less.

(d) If the department is unable attempts to locate the name
 and address of the owner or lienholder prove unsuccessful, the

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201 department shall notify the towing-storage operator. Upon receipt 202 of such notice, the towing-storage operator shall conduct, after 203 7 working days, excluding Saturday and Sunday, of the initial tow or storage, notify the public agency of jurisdiction in writing 204 205 by certified mail or acknowledged hand delivery that the towing-206 storage company has been unable to locate the name and address of 207 the owner or lienholder and a physical search of the vehicle or 208 vessel and make a good faith effort to determine has disclosed no 209 ownership information and a good faith effort has been made. The 210 towing-storage operator shall send notice of the sale by 211 certified mail to any potential owner, lienor, or insurance 212 company discovered through the physical search and good faith 213 effort.

(e) As used in For purposes of this paragraph (d) and subsection (9), the term "good faith effort" means that the following checks have been performed by the company to establish prior state of registration and for title:

Check of vehicle or vessel for any type of tag, tag
 record, temporary tag, or regular tag.

220 2. Check of law enforcement report for tag number or other 221 information identifying the vehicle or vessel, if the vehicle or 222 vessel was towed at the request of a law enforcement officer.

3. Check of trip sheet or tow ticket of tow truck operator to see if a tag was on vehicle or vessel at beginning of tow, if private tow.

4. If there is no address of the owner on the impound
report, check of law enforcement report to see if an out-of-state
address is indicated from driver license information.

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5. Check of vehicle or vessel for inspection sticker or other stickers and decals that may indicate a state of possible registration.

Check of the interior of the vehicle or vessel for any
papers that may be in the glove box, trunk, or other areas for a
state of registration.

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7. Check of vehicle for vehicle identification number.

8. Check of vessel for vessel registration number.

9. Check of vessel hull for a hull identification number
that which should be carved, burned, stamped, embossed, or
otherwise permanently affixed to the outboard side of the transom
or, if there is no transom, to the outmost seaboard side at the
end of the hull which that bears the rudder or other steering
mechanism.

243 (6) Any vehicle or vessel that which is stored pursuant to 244 subsection (2) and that which remains unclaimed, or for which 245 reasonable charges for recovery, towing, or storing remain 246 unpaid, and any contents not released pursuant to subsection 247 (10), may be sold by the owner or operator of the storage space 248 for such towing or storage charge after 35 days after from the 249 date notification was sent under subsection (4) that time the 250 vehicle or vessel is stored therein if the vehicle or vessel is 251 more than 3 years of age or after 50 days after the date that 252 such notification was sent following the time the vehicle or 253 vessel is stored therein if the vehicle or vessel is 3 years of 254 age or less. The sale shall be at public auction for cash. If the 255 date of the sale was not included in the notice required in 256 subsection (4), notice of the sale shall be given to the person 257 in whose name the vehicle or vessel is registered and to all

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258 persons claiming a lien on the vehicle or vessel as shown on the 259 records of the Department of Highway Safety and Motor Vehicles or 260 of the corresponding agency in any other state. Notice shall be sent by certified mail, return receipt requested, to the owner of 261 262 the vehicle or vessel and the person having the recorded lien on 263 the vehicle or vessel at the address shown on the records of the 264 registering agency and shall be mailed not less than 15 days 265 before the date of the sale. After diligent search and inquiry, 266 if the name and address of the registered owner or the owner of 267 the recorded lien cannot be ascertained, the requirements of 268 notice by mail may be dispensed with. In addition to the notice 269 by mail, public notice of the time and place of sale shall be 270 made by publishing a notice thereof one time, at least 10 days 271 before prior to the date of the sale, in a newspaper of general 272 circulation in the county in which the sale is to be held. The 273 public notice must include the vehicle or vessel identification 274 or hull number and a description of the vehicle or vessel, 275 including make, model, and year of manufacture. The proceeds of 276 the sale, after payment of reasonable towing and storage charges, 277 and costs of the sale, in that order of priority, shall be 278 deposited with the clerk of the circuit court for the county 279 where the sale was held if the owner is absent, and the clerk 280 shall hold such proceeds subject to the claim of the person 281 legally entitled thereto. The clerk shall be entitled to receive 282 5 percent of such proceeds for the care and disbursement thereof. 283 The certificate of title issued under this law shall be 284 discharged of all liens unless otherwise provided by court order. 285 (11)

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(b) The department of Highway Safety and Motor Vehicles
shall charge a fee of \$3 for each certificate of destruction. A
service charge of \$4.25 shall be collected and retained by the
tax collector who processes the application.

290 (c) The Department of Highway Safety and Motor Vehicles may
 291 adopt such rules as it deems necessary or proper for the
 292 administration of this subsection.

293 (12)

294 (d) Employees of the department of Highway Safety and Motor 295 Vehicles and law enforcement officers may are authorized to 296 inspect the records of any person regularly engaged in the 297 business of recovering, towing, or storing vehicles or vessels or 298 transporting vehicles or vessels by wrecker, tow truck, or car 299 carrier, to ensure compliance with the requirements of this 300 section. Any person who fails to maintain records, or fails to 301 produce records when required in a reasonable manner and at a 302 reasonable time, commits a misdemeanor of the first degree, 303 punishable as provided in s. 775.082 or s. 775.083.

Upon the department's receipt by the department of 304 (13) (a) 305 Highway Safety and Motor Vehicles of written notice from a 306 wrecker operator who claims a wrecker operator's lien under 307 paragraph (2)(c) or paragraph (2)(d) for recovery, towing, or 308 storage of an abandoned vehicle or vessel upon instructions from 309 any law enforcement agency, for which a certificate of 310 destruction has been issued under subsection (11), the department 311 shall place the name of the registered owner of that vehicle or 312 vessel on the list of those persons who may not be issued a 313 license plate or revalidation sticker for any motor vehicle under 314 s. 320.03(8). If the vehicle or vessel is owned jointly by more

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315 than one person, the name of each registered owner shall be 316 placed on the list. The notice of wrecker operator's lien shall 317 be submitted on forms provided by the department, which must 318 include:

319 1. The name, address, and telephone number of the wrecker 320 operator.

321 2. The name of the registered owner of the vehicle or
322 vessel and the address to which the wrecker operator provided
323 notice of the lien to the registered owner under subsection (4).

324 3. A general description of the vehicle or vessel, 325 including its color, make, model, body style, and year.

326 4. The vehicle identification number (VIN); registration
327 license plate number, state, and year; validation decal number,
328 state, and year; vessel registration number; hull identification
329 number; or other identification number, as applicable.

330 5. The name of the person or the corresponding law 331 enforcement agency that requested that the vehicle or vessel be 332 recovered, towed, or stored.

333 6. The amount of the wrecker operator's lien, not to exceed334 the amount allowed by paragraph (b).

(g) The department of Highway Safety and Motor Vehicles may adopt rules pursuant to ss. 120.536(1) and 120.54 to implement this section subsection.

338 Section 5. Paragraph (a) of subsection (2) of section 339 715.07, Florida Statutes, is amended to read:

340 715.07 Vehicles or vessels parked on private property; 341 towing.--

342 (2) The owner or lessee of real property, or any person343 authorized by the owner or lessee, which person may be the

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344 designated representative of the condominium association if the 345 real property is a condominium, may cause any vehicle or vessel 346 parked on such property without her or his permission to be 347 removed by a person regularly engaged in the business of towing vehicles or vessels, without liability for the costs of removal, 348 349 transportation, or storage or damages caused by such removal, 350 transportation, or storage, under any of the following 351 circumstances:

(a) The towing or removal of any vehicle or vessel from private property without the consent of the registered owner or other legally authorized person in control of that vehicle or vessel is subject to strict compliance with the following conditions and restrictions:

357 Any towed or removed vehicle or vessel must be stored 1.a. 358 at a site within a 10-mile radius of the point of removal in any 359 county of 500,000 population or more, and within a 15-mile radius 360 of the point of removal in any county of less than 500,000 361 population. That site must be open for the purpose of redemption of vehicles on any day that the person or firm towing such 362 363 vehicle or vessel is open for towing purposes, from 8:00 a.m. to 364 6:00 p.m., and, when closed, shall have prominently posted a sign 365 indicating a telephone number where the operator of the site can 366 be reached at all times. Upon receipt of a telephoned request to 367 open the site to redeem a vehicle or vessel, the operator shall 368 return to the site within 1 hour or she or he will be in violation of this section. 369

b. If no towing business providing such service is located
within the area of towing limitations set forth in subsubparagraph a., the following limitations apply: any towed or

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373 removed vehicle or vessel must be stored at a site within a 20-374 mile radius of the point of removal in any county of 500,000 375 population or more, and within a 30-mile radius of the point of 376 removal in any county of less than 500,000 population.

377 2. The person or firm towing or removing the vehicle or vessel shall, within 30 minutes after completion of such towing 378 379 or removal, notify the municipal police department or, in an unincorporated area, the sheriff, of such towing or removal, the 380 381 storage site, the time the vehicle or vessel was towed or 382 removed, and the make, model, color, and license plate number of 383 the vehicle or description and registration number of the vessel 384 and shall obtain the name of the person at that department to 385 whom such information was reported and note that name on the trip 386 record.

387 3. A person in the process of towing or removing a vehicle 388 or vessel from the premises or parking lot in which the vehicle 389 or vessel is not lawfully parked must stop when a person seeks 390 the return of the vehicle or vessel. The vehicle or vessel must 391 be returned upon the payment of a reasonable service fee of not 392 more than one-half of the posted rate for the towing or removal 393 service as provided in subparagraph 6. The vehicle or vessel may 394 be towed or removed if, after a reasonable opportunity, the owner 395 or legally authorized person in control of the vehicle or vessel 396 is unable to pay the service fee. If the vehicle or vessel is 397 redeemed, a detailed signed receipt must be given to the person 398 redeeming the vehicle or vessel.

399 4. A person may not pay or accept money or other valuable
400 consideration for the privilege of towing or removing vehicles or
401 vessels from a particular location.

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402 5. Except for property appurtenant to and obviously a part 403 of a single-family residence, and except for instances when 404 notice is personally given to the owner or other legally 405 authorized person in control of the vehicle or vessel that the 406 area in which that vehicle or vessel is parked is reserved or 407 otherwise unavailable for unauthorized vehicles or vessels and 408 that the vehicle or vessel is subject to being removed at the 409 owner's or operator's expense, any property owner or lessee, or 410 person authorized by the property owner or lessee, before prior 411 to towing or removing any vehicle or vessel from private property 412 without the consent of the owner or other legally authorized 413 person in control of that vehicle or vessel, must post a notice 414 meeting the following requirements:

a. The notice must be prominently placed at each driveway
access or curb cut allowing vehicular access to the property,
within 5 feet from the public right-of-way line. If there are no
curbs or access barriers, the signs must be posted not less than
one sign for each 25 feet of lot frontage.

b. The notice must clearly indicate, in not less than 2inch high, light-reflective letters on a contrasting background,
that unauthorized vehicles will be towed away at the owner's
expense. The words "tow-away zone" must be included on the sign
in not less than 4-inch high letters.

425 c. The notice must also provide the name and current
426 telephone number of the person or firm towing or removing the
427 vehicles or vessels.

428 d. The sign structure containing the required notices must 429 be permanently installed with the words "tow-away zone" not less 430 than 3 feet and not more than 6 feet above ground level and must

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431 be continuously maintained on the property for not less than 24 432 hours <u>before</u> prior to the towing or removal of any vehicles or 433 vessels.

e. The local government may require permitting and
inspection of these signs <u>before</u> prior to any towing or removal
of vehicles or vessels is being authorized.

f. A business with 20 or fewer parking spaces satisfies the notice requirements of this subparagraph by prominently displaying a sign stating "Reserved Parking for Customers Only Unauthorized Vehicles or Vessels Will be Towed Away At the Owner's Expense" in not less than 4-inch high, light-reflective letters on a contrasting background.

443 g. A property owner towing or removing vessels from real 444 property must post notice, consistent with the requirements in 445 sub-subparagraphs a.-f., which apply to vehicles, that 446 unauthorized vehicles or vessels will be towed away at the 447 owner's expense.

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A business owner or lessee may authorize the removal of a vehicle 449 450 or vessel by a towing company when the vehicle or vessel is 451 parked in such a manner that restricts the normal operation of 452 business; and if a vehicle or vessel parked on a public right-of-453 way obstructs access to a private driveway the owner, lessee, or 454 agent may have the vehicle or vessel removed by a towing company 455 upon signing an order that the vehicle or vessel be removed 456 without a posted tow-away zone sign.

457 6. Any person or firm that tows or removes vehicles or
458 vessels and proposes to require an owner, operator, or person in
459 control of a vehicle or vessel to pay the costs of towing and

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460 storage <u>before</u> prior to redemption of the vehicle or vessel must 461 file and keep on record with the local law enforcement agency a 462 complete copy of the current rates to be charged for such 463 services and post at the storage site an identical rate schedule 464 and any written contracts with property owners, lessees, or 465 persons in control of property which authorize such person or 466 firm to remove vehicles or vessels as provided in this section.

467 7. Any person or firm towing or removing any vehicles or 468 vessels from private property without the consent of the owner or 469 other legally authorized person in control of the vehicles or 470 vessels shall, on any trucks, wreckers as defined in s. 713.78(1) 471 s. 713.78(1)(c), or other vehicles used in the towing or removal, 472 have the name, address, and telephone number of the company performing such service clearly printed in contrasting colors on 473 474 the driver and passenger sides of the vehicle. The name shall be 475 in at least 3-inch permanently affixed letters, and the address 476 and telephone number shall be in at least 1-inch permanently 477 affixed letters.

8. Vehicle entry for the purpose of removing the vehicle or vessel shall be allowed with reasonable care on the part of the person or firm towing the vehicle or vessel. Such person or firm shall be liable for any damage occasioned to the vehicle or vessel if such entry is not in accordance with the standard of reasonable care.

9. When a vehicle or vessel has been towed or removed pursuant to this section, it must be released to its owner or custodian within one hour after requested. Any vehicle or vessel owner or agent shall have the right to inspect the vehicle or vessel before accepting its return, and no release or waiver of

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489 any kind which would release the person or firm towing the 490 vehicle or vessel from liability for damages noted by the owner 491 or other legally authorized person at the time of the redemption 492 may be required from any vehicle or vessel owner, custodian, or 493 agent as a condition of release of the vehicle or vessel to its 494 owner. A detailed, signed receipt showing the legal name of the 495 company or person towing or removing the vehicle or vessel must 496 be given to the person paying towing or storage charges at the 497 time of payment, whether requested or not.

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Section 6. This act shall take effect July 1, 2008.