Florida Senate - 2008

By Senator Oelrich

14-02682C-08

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1	A bill to be entitled
2	An act relating to organ and tissue donation; amending s.
3	765.203, F.S.; deleting a provision in the form that
4	designates a health care surrogate that provides an
5	exception for anatomical gifts; amending s. 765.512, F.S.;
6	revising provisions for making an organ donation; adding
7	additional persons to the list of persons who may donate a
8	decedent's body; removing the provision prohibiting a
9	spouse from making a donation if the decedent's adult son
10	or daughter objects; amending s. 765.514, F.S.; providing
11	additional mechanisms for making an anatomical gift
12	including registering with the organ and tissue donor
13	registry; revising the uniform donor card to specify the
14	type of donation; deleting a statement of public policy
15	that prohibits restrictions on who may receive an
16	anatomical gift, a provision specifying who can accept a
17	gift, and a provision designating a physician to carry out
18	appropriate procedures; amending s. 765.515, F.S.;
19	requiring the Department of Highway Safety and Motor
20	Vehicles to inform the donor registry of instances of
21	making an anatomical gift and of withdrawal of an
22	anatomical gift; deleting a provision requiring the Agency
23	for Health Care Administration and the department to
24	maintain a donor registry; creating s. 765.5155, F.S.;
25	providing legislative intent with respect to establishing
26	an online organ and tissue donor registry; requiring
27	administration of the donor registry to be procured by
28	competitive solicitation; specifying the duties of the
29	contractor including the operation of the registry, a

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30 continuing public education program about organ donation, 31 and the preparation of an annual report; authorizing the 32 agency to adopt rules relating to providing research access to the registry; providing for funding and for 33 34 voluntary contributions to the registry; designating the 35 donor registry as the "Joshua Abbott Organ and Tissue 36 Donor Registry"; amending s. 765.516, F.S.; authorizing 37 revocation of an anatomical gift by a donor through 38 removal of his or her name from the registry; amending s. 39 765.517, F.S.; revising provisions relating to 40 verification of a donor's consent at death; amending s. 41 765.521, F.S.; conforming a cross-reference; amending s. 42 765.522, F.S.; revising duties of hospital administrators 43 with respect to reporting suitable donor candidates at or 44 near the time of death; updating references to organ procurement organizations; repealing s. 765.5215, F.S., 45 relating to an education program relating to anatomical 46 47 gifts; repealing s. 765.5216, F.S., relating to the organ 48 and tissue donor education panel; providing an effective 49 date. 50 51 Be It Enacted by the Legislature of the State of Florida: 52

53 Section 1. Section 765.203, Florida Statutes, is amended to 54 read:

55 765.203 Suggested form of designation.--A written 56 designation of a health care surrogate executed pursuant to this 57 chapter may, but need not be, in the following form: 58

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59	DESIGNATION OF HEALTH CARE SURROGATE
60	
61	Name:(Last)(First)(Middle Initial)
62	In the event that I have been determined to be incapacitated
63	to provide informed consent for medical treatment and surgical
64	and diagnostic procedures, I wish to designate as my surrogate
65	for health care decisions:
66	
67	Name:
68	Address:
69	
	Zip Code:
70	
71	Phone:
72	If my surrogate is unwilling or unable to perform his or her
73	duties, I wish to designate as my alternate surrogate:
74	Name:
75	Address:
76	
	Zip Code:
77	
78	Phone:
79	I fully understand that this designation will permit my
80	designee to make health care decisions, except for anatomical
81	gifts, unless I have executed an anatomical gift declaration
82 02	pursuant to law, and to provide, withhold, or withdraw consent on
83	my behalf; to apply for public benefits to defray the cost of

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84	health care; and to authorize my admission to or transfer from a
85	health care facility.
86	Additional instructions (optional):
87	I further affirm that this designation is not being made as
88	a condition of treatment or admission to a health care facility.
89	I will notify and send a copy of this document to the following
90	persons other than my surrogate, so they may know who my
91	surrogate is.
92	Name:
93	Name:
94	Signed:
95	Date:
96	
	Witnesses: 1
97	
	2
98	
99	Section 2. Subsections (1), (2), (3), and (4) of section
100	765.512, Florida Statutes, are amended to read:
101	765.512 Persons who may make an anatomical gift
102	(1) Any person who may make a will may give all or part of
103	his or her body for any purpose specified in <u>s. 765.513.</u> s.
104	765.510, The gift <u>is effective</u> to take effect upon <u>the</u> death <u>of</u>
105	the donor. An anatomical gift made by an adult donor and not
106	revoked by the donor as provided in s. 765.516 is irrevocable
107	after the donor's death. A family member, guardian,
108	representative ad litem, or health care surrogate of an adult
109	donor who has made an anatomical gift pursuant to subsection (2)
110	may not modify, deny, or prevent a donor's wish or intent to make

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111 an anatomical gift from being made after the donor's death. 112 (a) (2) If the decedent makes has executed an agreement 113 concerning an anatomical gift, by one of the methods listed in s. 765.514(1), signing an organ and tissue donor card, by expressing 114 115 his or her wish to donate in a living will or advance directive, 116 or by signifying his or her intent to donate on his or her 117 driver's license or in some other written form has indicated his 118 or her wish to make an anatomical gift, and in the absence of 119 actual notice of contrary indications by the decedent, the 120 document or entry in the organ and tissue registry is evidence of legally sufficient evidence of the decedent's informed consent to 121 122 donate an anatomical gift and is legally binding.

(b) An anatomical gift made by a qualified donor and not
revoked by the donor, as provided in s. 765.516, is irrevocable
after the donor's death. A family member, guardian,
representative ad litem, or health care surrogate may not modify,
deny, or prevent a donor's wish or intent to make an anatomical
gift after the donor's death.

<u>(2) A health care</u> Any surrogate designated by the decedent
 pursuant to part II of this chapter may give all or any part of
 the decedent's body for any purpose specified in <u>s. 765.513</u>
 <u>absent actual notice of contrary indications by the decedent</u> s.
 765.510.

(3) If the decedent has not <u>made</u> executed an agreement
concerning an anatomical gift or designated a <u>health</u> surrogate
pursuant to part II of this chapter to make an anatomical gift
pursuant to the conditions of subsection (2), a member of one of
the classes of persons listed below, in the order of priority
listed stated and in the absence of actual notice of contrary

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14-02682C-08 20082630 140 indications by the decedent or actual notice of opposition by a 141 member of the same or a prior class, may give all or any part of 142 the decedent's body for any purpose specified in s. 765.513 s. 765.510: 143 144 The spouse of the decedent; (a) 145 (b) An adult son or daughter of the decedent; 146 (C) Either parent of the decedent; 147 (d) An adult brother or sister of the decedent; 148 An adult grandchild of the decedent; (e) 149 (f) A grandparent of the decedent; 150 (g) Another adult who exhibited special care and concern 151 for the decedent; 152 (h) (f) A guardian of the person of the decedent at the time 153 of his or her death; or 154 (i) (g) A representative ad litem who shall be appointed by 155 a court of competent jurisdiction forthwith upon a petition heard ex parte filed by any person, who which representative ad litem 156 157 shall ascertain that no person of higher priority exists who 158 objects to the gift of all or any part of the decedent's body and 159 that no evidence exists of the decedent's having made a 160 communication expressing a desire that his or her body or body 161 parts not be donated upon death.+ 162 163 but no gift shall be made by the spouse if any adult son or 164 daughter objects, and provided that Those of higher priority who, 165 if they are reasonably available must be, have been contacted and 166 made aware of the proposed gift $_{\tau}$ and further provided that a 167 reasonable search must be conducted which shows is made to show that there would have been no objection to the gift on religious 168

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169	grounds by the decedent.
170	(4) <u>A donee may not accept an anatomical gift</u> if the donee
171	has actual notice of contrary indications by the <u>donor</u> decedent
172	or, in the case of a spouse making the gift, an objection of an
173	adult son or daughter or actual notice that a gift by a member of
174	a class is opposed by a member of the same or a prior class , the
175	donce shall not accept the gift.
176	Section 3. Section 765.514, Florida Statutes, is amended to
177	read:
178	765.514 Manner of <u>making</u> executing anatomical gifts
179	(1) A <u>person may make a</u> gift of all or part of <u>his or her</u>
180	the body under s. 765.512(1) may be made by will:
181	(a) Signing an organ and tissue donor card.
182	(b) Registering online with the organ and tissue donor
183	registry.
184	(c) Signifying an intent to donate on his or her driver's
185	license or identification card issued by the Department of
186	Highway Safety and Motor Vehicles. Revocation, suspension,
187	expiration, or cancellation of the driver's license or
188	identification card does not invalidate the gift.
189	(d) Expressing a wish to donate in a living will or other
190	advance directive.
191	(e) Executing a will that includes a provision indicating
192	that the testator wishes to make an anatomical gift. The gift
193	becomes effective upon the death of the testator without waiting
194	for probate. If the will is not probated or if it is declared
195	invalid for testamentary purposes, the gift is nevertheless valid
196	to the extent that it has been acted upon in good faith.
197	<u>(f)(2)(a)</u> Expressing a wish to donate in A gift of all or

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198 part of the body under s. 765.512(1) may also be made by a 199 document other than a will. The gift becomes effective upon the 200 death of the donor. The document must be signed by the donor in 201 the presence of two witnesses who shall sign the document in the 202 donor's presence. If the donor cannot sign, the document may be 203 signed for him or her at the donor's direction and in his or her 204 presence and the presence of two witnesses who must sign the 205 document in the donor's presence. Delivery of the document of 206 gift during the donor's lifetime is not necessary to make the 207 gift valid. 208 (b) The following form of written document is instrument 209 shall be sufficient for any person to give all or part of his or 210 her body for the purposes of this part: 211 212 UNIFORM DONOR CARD 213 214 The undersigned hereby makes this anatomical gift, if medically 215 acceptable, to take effect on death. The words and marks below 216 indicate my desires: 217 218 I give: 219 any needed organs, tissues, or eyes parts; (a) 220 only the following organs, tissues, or eyes or (b) 221 parts 222 [Specify the organs, tissues, or eyes organ(s) or 223 part(s)] 224 225 for the purpose of transplantation, therapy, medical research, or 226 education;

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14-02682C-08 20082630 my body for anatomical study if needed. 227 (C) 228 Limitations or special wishes, if any: 229 [+If applicable, list specific donee; this must be arranged in 230 advance with the donee.]+ 231 232 Signed by the donor and the following witnesses in the presence 233 of each other: (Signature of donor) 234 (Date of birth of donor) 235 (Date signed) 236 (City and State) 237 (Witness) 238 (Witness) 239 (Address) 240 (Address) 241 242 (2) (3) The gift may be made to a donee listed in s. 765.513 243 and the donee may be specified by name. If the donee is not 244 specified by name, the gift may be accepted by the attending 245 physician as donee upon or following the donor's death. If the 246 gift is made to a specified donee who is not available at the time and place of death, the attending physician may accept the 247 248 gift as donee upon or following death in the absence of any 249 expressed indication that the donor desired otherwise. However, 250 the Legislature declares that the public policy of this state 251 prohibits restrictions on the possible recipients of an 252 anatomical gift on the basis of race, color, religion, sex,

253 national origin, age, physical handicap, health status, marital 254 status, or economic status, and such restrictions are hereby

255 declared void and unenforceable. The physician who becomes a

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256 donee under this subsection shall not participate in the 257 procedures for removing or transplanting a part. 258 (4) Notwithstanding s. 765.517(2), the donor may designate 259 in his or her will or other document of gift the surgeon or 260 physician to carry out the appropriate procedures. In the 261 absence of a designation or if the designee is not available, the 262 donce or other person authorized to accept the gift may employ or 263 authorize any surgeon or physician for the purpose. 264 (3) (3) (5) Any gift by a health care surrogate designated by 265 the decedent pursuant to part II of this chapter or a member of a 266 class designated in s. 765.512(3) must be made by a document 267 signed by that person or made by that person's witnessed 268 telephonic discussion, telegraphic message, or other recorded 269 message. 270 Section 4. Section 765.515, Florida Statutes, is amended to 271 read: 272 765.515 Delivery of donor document; organ and tissue donor 273 registry.--(1) If a gift is made pursuant to through the program 274 275 established by the Agency for Health Care Administration and the Department of Highway Safety and Motor Vehicles under the 276 277 authority of s. 765.521, the completed donor registration card 278 shall be delivered to the Department of Highway Safety and Motor 279 Vehicles and the department must communicate the donor's intent 280 to the organ and tissue donor registry processed in a manner 281 specified in subsection (4), but delivery is not necessary to the 282 validity of the gift. If the donor withdraws the gift, the 283 records of the Department of Highway Safety and Motor Vehicles 284 must shall be updated to reflect such withdrawal and the

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285 <u>department must communicate the withdrawal to the organ and</u> 286 <u>tissue donor registry for the purpose of updating the registry</u>.

287 If a gift is not made through the program established (2)288 by the Agency for Health Care Administration and the Department 289 of Highway Safety and Motor Vehicles under the authority of s. 290 765.521 and is made by the donor to a specified donee, the 291 document, other than a will, may be delivered to the donee to 292 expedite the appropriate procedures immediately after death, but 293 delivery is not necessary to the validity of the gift. Such 294 document may be deposited in any hospital, bank, storage 295 facility, or registry office that accepts such documents for 296 safekeeping or to facilitate the donation of organs and tissue 297 for facilitation of procedures after death.

(3) <u>At</u> On the request of any interested party upon or after
 the donor's death, the person in possession shall produce the
 document for examination.

301 (4) The Agency for Health Care Administration and the 302 Department of Highway Safety and Motor Vehicles shall develop and 303 implement an organ and tissue donor registry which shall record, 304 through electronic means, organ and tissue donation documents submitted through the driver license identification program or by 305 306 other sources. The registry shall be maintained in a manner 307 which will allow, through electronic and telephonic methods, 308 immediate access to organ and tissue donation documents 24 hours 309 a day, 7 days a week. Hospitals, organ and tissue procurement 310 agencies, and other parties identified by the agency by rule 311 shall be allowed access through coded means to the information stored in the registry. Costs for the organ and tissue donor 312 313 registry shall be paid from the Florida Organ and Tissue Donor

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314	Education and Procurement Trust Fund created by s. 765.52155.
315	Funds deposited into the Florida Organ and Tissue Donor Education
316	and Procurement Trust Fund shall be utilized by the Agency for
317	Health Care Administration for maintaining the organ and tissue
318	donor registry and for organ and tissue donor education.
319	Section 5. Section 765.5155, Florida Statutes, is created
320	to read:
321	765.5155 Organ and tissue donor registry; education
322	program
323	(1) The Legislature finds that:
324	(a) There is a shortage of organ and tissue donors in this
325	state willing to provide the organs and tissue that could save
326	lives or enhance the quality of life for many persons.
327	(b) There is a need to encourage the various minority
328	populations of this state to donate organs and tissue.
329	(c) A statewide organ and tissue donor registry having an
330	online donor registration process coupled with an enhanced
331	program of donor education will lead to an increase in the number
332	of organ and tissue donors registered in this state, thus
333	affording more persons who are awaiting organ or tissue
334	transplants the opportunity for a full and productive life.
335	(2) The Agency for Health Care Administration and the
336	Department of Highway Safety and Motor Vehicles shall jointly
337	contract for the operation of an organ and tissue donor registry
338	and education program. The contractor shall be procured by
339	competitive solicitation pursuant to chapter 287, notwithstanding
340	any exemption in s. 287.057(5)(f). When awarding the contract,
341	priority shall be given to existing nonprofit groups that are
342	based within the state, have expertise working with organ and

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343 tissue procurement organizations, have expertise in conducting 344 statewide organ and tissue donor public education campaigns, and 345 represent the needs of the organ and tissue donation community in 346 the state. 347 (3) The contractor shall be responsible for: 348 (a) The development, implementation, and maintenance of an 349 interactive web-based organ and tissue donor registry that, through electronic means, allows for online organ donor 350 351 registration and the recording of organ and tissue donation 352 records submitted through the driver's license identification 353 program or through other sources. 354 1. The registry must be maintained in a manner that allows, 355 through electronic and telephonic methods, immediate access to 356 organ and tissue donation records 24 hours a day, 7 days a week. 2. Access to the registry must be through coded and secure 357 358 means to protect the integrity of the data in the registry. 359 (b) A continuing program to educate and inform medical 360 professionals, law enforcement agencies and officers, other state 361 and local government employees, high school students, minorities, 362 and the public about the laws of this state relating to 363 anatomical gifts and the need for anatomical gifts. 364 1. Existing community resources, when available, must be 365 used to support the program and volunteers may assist the program 366 to the maximum extent possible. 367 2. The contractor, for the sole purpose of furthering its educational program, shall, in coordination with the head of the 368 369 applicable entity or his or her designee, have access to the 370 buildings and workplace areas of all state agencies and political 371 subdivisions of the state.

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372	(c) Preparing and submitting an annual written report to
373	the Agency for Health Care Administration by December 31 of each
374	year. The report must include:
375	1. The number of donors on the registry and an analysis of
376	the registration rates by location and method of donation;
377	2. The characteristics of donors as determined from
378	registry information submitted directly by the donors or by the
379	Department of Highway Safety and Motor Vehicles;
380	3. The annual dollar amount of voluntary contributions
381	received by the contractor;
382	4. A description of the educational campaigns and
383	initiatives implemented during the year and an evaluation of
384	their effectiveness in increasing enrollment on the registry; and
385	5. An analysis of Florida's registry compared with other
386	states' donor registries.
387	(4) The Agency for Health Care Administration may adopt
388	rules to authorize persons engaged in bona fide research to
389	access records in the registry if the researcher agrees to:
390	(a) Submit a research plan to the agency that specifies the
391	exact nature of the information requested and the intended use of
392	the information;
393	(b) Maintain the confidentiality of the records or
394	information if personal identifying information is made available
395	to the researcher;
396	(c) Destroy any confidential records or information
397	obtained after the research is concluded; and
398	(d) Not directly or indirectly contact, for any purpose,
399	any donor or donee.
400	(5) Costs for the organ and tissue donor registry and

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14-02682C-08 20082630 401 education program shall be paid by the Agency for Health Care 402 Administration from the Florida Organ and Tissue Donor Education 403 and Procurement Trust Fund created in s. 765.52155. In addition, 404 the contractor may receive and use voluntary contributions to 405 help support the registry and provide education. 406 (6) The organ and tissue donor registry established by this 407 section is designated as the "Joshua Abbott Organ and Tissue 408 Registry." 409 Section 6. Paragraph (e) is added to subsection (1) of 410 section 765.516, Florida Statutes, to read: 765.516 Amendment of the terms of or the revocation of the 411 412 qift.--413 A donor may amend the terms of or revoke an anatomical (1)gift by: 414 (e) Removing his or her name from the organ and tissue 415 416 donor registry. 417 Section 7. Subsection (3) of section 765.517, Florida 418 Statutes, is amended to read: 419 765.517 Rights and duties at death. --420 The organ procurement organization, tissue bank, or eye (3) 421 bank, or hospital medical professionals under the direction 422 thereof, may perform any and all tests to evaluate the deceased 423 as a potential donor and any invasive procedures on the deceased 424 body in order to preserve the potential donor's organs. These 425 procedures do not include the surgical removal of an organ or penetrating any body cavity, specifically for the purpose of 426 427 donation, until: 428 (a) It has been verified that the deceased's consent to

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CODING: Words stricken are deletions; words underlined are additions.

donate appears in the organ and tissue donor registry or a

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430 properly executed donor card or document is located; or,

(b) If a properly executed donor card or document cannot be
located or the deceased's consent is not listed in the organ and
tissue donor registry, a person specified in <u>s. 765.512(2) or (3)</u>
s. 765.512(3) has been located, has been notified of the death,
and has granted legal permission for the donation.

436 Section 8. Subsection (1) of section 765.521, Florida 437 Statutes, is amended to read:

438 765.521 Donations as part of driver license or 439 identification card process.--

The Agency for Health Care Administration and the 440 (1)441 Department of Highway Safety and Motor Vehicles shall develop and 442 implement a program encouraging and allowing persons to make 443 anatomical gifts as a part of the process of issuing 444 identification cards and issuing and renewing driver licenses. 445 The donor registration card distributed by the Department of 446 Highway Safety and Motor Vehicles shall include the information 447 required by the uniform donor card under s. 765.514 material 448 specified by s. 765.514(2)(b) and may require such additional 449 information, and include such additional material, as determined 450 may be deemed necessary by the that department. The department of 451 Highway Safety and Motor Vehicles shall also develop and 452 implement a program to identify donors, which includes program 453 shall include notations on identification cards, driver licenses, 454 and driver records or such other methods as the department 455 develops to may develop. This program shall include, after an 456 individual has completed a donor registration card, making a 457 notation on the front of the driver license or identification 458 card that clearly indicate indicates the individual's intent to

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459 donate the individual's organs, tissues, or eyes tissue. A 460 notation on an individual's driver license or identification card 461 that the individual intends to donate organs, or tissues, or eyes 462 satisfies is deemed sufficient to satisfy all requirements for consent to organ or tissue donation. The Agency for Health Care 463 464 Administration shall provide the necessary supplies and forms 465 from through funds appropriated from general revenue or 466 contributions from interested voluntary, nonprofit organizations. 467 The department of Highway Safety and Motor Vehicles shall provide 468 the necessary recordkeeping system from through funds 469 appropriated from general revenue. The Department of Highway 470 Safety and Motor Vehicles and the Agency for Health Care 471 Administration shall incur no liability in connection with the 472 performance of any acts authorized herein.

473 Section 9. Subsections (2) and (6) of section 765.522,
474 Florida Statutes, are amended to read:

475 765.522 Duty of certain hospital administrators; liability
476 of hospital administrators, organ procurement organizations, eye
477 banks, and tissue banks.--

478 Where, based on accepted medical standards, a hospital (2) 479 patient is a suitable candidate for organ or tissue donation, the 480 hospital administrator or the hospital administrator's designee 481 shall, at or near the time of death, notify the appropriate 482 organ, eye, or tissue recovery program, which shall access the organ and tissue donor registry created by s. 765.5155 s. 483 484 765.515(4) to ascertain the existence of an entry in the registry 485 that has not been revoked, a donor card, or a document executed 486 by the decedent. In the absence of an entry in the donor 487 registry, a donor card, organ donation sticker or organ donation

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488 imprint on a driver's license, or other properly executed 489 document, the organ, eye, or tissue recovery program hospital 490 administrator or designee shall request:

491 (a) The patient's health care surrogate, as <u>authorized</u>
 492 permitted in s. 765.512(2); or

(b) If the patient does not have a surrogate, or the surrogate is not reasonably available, any of the persons specified in s. 765.512(3), in the order and manner <u>listed</u> of priority stated in s. 765.512(3),

498 to consent to the gift of all or any part of the decedent's body 499 for any purpose specified in this part. Except as provided in s. 500 765.512, in the absence of actual notice of opposition, consent 501 need only be obtained from the person or persons in the highest 502 priority class reasonably available.

503 The hospital administrator or a designee shall, at or (6) 504 near the time of death of a potential organ donor, directly 505 notify the affiliated Health Care Financing Administration designated organ procurement organization designated by the 506 507 United States Department of Health and Human Services of the 508 potential organ donor. This organ procurement organization must 509 offer any organ from such a donor first to patients on a Florida-510 based local or state organ sharing transplant list. For the 511 purpose of this subsection, the term "transplant list" includes 512 certain categories of national or regional organ sharing for 513 patients of exceptional need or exceptional match, as approved or 514 mandated by the Organ Procurement and Transplantation Network, or 515 its agent United Network for Organ Sharing. This notification may 516 must not be made to a tissue bank or eye bank in lieu of the

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517	organ procurement organization unless the tissue bank or eye bank
518	is also a Health Care Financing Administration designated <u>as an</u>
519	organ procurement organization by the United States Department of
520	Health and Human Services.
521	Section 10. Sections 765.5215 and 765.5216, Florida
522	Statutes, are repealed.
523	Section 11. This act shall take effect July 1, 2008.