Florida Senate - 2008

By the Committee on Transportation and Economic Development Appropriations; and Senators Posey and Haridopolos

606-08354-08

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1	A bill to be entitled
2	An act relating to tax refunds for qualified space flight
3	contractors; amending s. 288.1045, F.S.; including space
4	flight contractors in the qualified defense contractor tax
5	refund program; expanding the definition of "applicant"
6	and "project" to include space flight business contracts;
7	defining the terms "space flight business," "space flight
8	business contract," "new space flight business contract,"
9	and "consolidation of a space flight business contract";
10	providing that qualified defense contractors are, upon
11	approval, eligible for specified tax refunds under certain
12	circumstances; authorizing a qualified applicant to
13	receive refunds from the account for certain taxes after
14	entering into certain tax refund agreements; excluding
15	certain taxes from the list of eligible taxes on which a
16	refund may be based; expanding the requirements for an
17	application for certification as a qualified defense
18	contractor or space flight contractor; providing that an
19	applicant may not apply for certification after a proposal
20	has been submitted for a new space flight business
21	contract or after the applicant has made the decision to
22	consolidate an existing space flight business contract;
23	requiring that an applicant establish certain information
24	to qualify for review by the Office of Tourism, Trade, and
25	Economic Development; requiring that certain types of
26	applications contain certain information; requiring that
27	the office review and evaluate each application based on
28	specified criteria; requiring that the office forward its
29	written findings regarding each application meeting

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30 certain requirements to its director within a specified 31 period; requiring that applications for certification 32 based on the consolidation of a space flight business contract or a new space flight business contract be 33 34 submitted to the office in the manner prescribed by the 35 office; requiring that such contracts contain certain 36 information; providing for the claiming of a tax refund by 37 an applicant who has entered into a valid new space flight 38 business contract or commenced the consolidation of a 39 space flight business contract; prohibiting a tax refund 40 for a qualified defense contractor from being paid unless 41 local financial support has been paid to the Economic 42 Development Trust Fund for that refund; providing eligible 43 sources of such local financial support; providing for 44 certain reductions in the amount of such tax refunds and applicable limitations; providing that an applicant may 45 not be certified after a specified date; deleting 46 47 provisions relating to the submission of an annual report 48 of the payment of certain tax refunds by the Office of 49 Tourism, Trade, and Economic Development to the Governor, 50 the President of the Senate, and the Speaker of the House 51 of Representatives; amending ss. 14.2015 and 213.053, 52 F.S., relating to duties of the Office of Tourism, Trade, 53 and Economic Development and the sharing of information by 54 the Department of Revenue; conforming provisions to 55 changes made by the act; providing an effective date. 56

57 58 Be It Enacted by the Legislature of the State of Florida:

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59 Section 1. Section 288.1045, Florida Statutes, is amended 60 to read:

61 288.1045 Qualified defense contractor and space flight
 62 business tax refund program.--

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(1) DEFINITIONS.--As used in this section:

(a) "Consolidation of a Department of Defense contract"
means the consolidation of one or more of an applicant's
facilities under one or more Department of Defense contracts
either from outside this state or from inside and outside this
state, into one or more of the applicant's facilities inside this
state.

(b) "Average wage in the area" means the average of all wages and salaries in the state, the county, or in the standard metropolitan area in which the business unit is located.

73 "Applicant" means any business entity that holds a (C) 74 valid Department of Defense contract, space flight business 75 contract, or any business entity that is a subcontractor under a 76 valid Department of Defense contract, space flight business 77 contract, or any business entity that holds a valid contract for 78 the reuse of a defense-related facility, including all members of 79 an affiliated group of corporations as defined in s. 80 220.03(1)(b).

81 (d) "Office" means the Office of Tourism, Trade, and82 Economic Development.

(e) "Department of Defense contract" means a competitively
bid Department of Defense contract or subcontract or a
competitively bid federal agency contract or subcontract issued
on behalf of the Department of Defense for manufacturing,
assembling, fabricating, research, development, or design with a

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88 duration of 2 or more years, but excluding any contract or 89 subcontract to provide goods, improvements to real or tangible 90 property, or services directly to or for any particular military base or installation in this state. The term includes contracts 91 92 or subcontracts for products or services for military use or 93 homeland security which contracts or subcontracts are approved by 94 the United States Department of Defense, the United States 95 Department of State, or the United States Department of Homeland 96 Security.

97 (f) "New Department of Defense contract" means a Department 98 of Defense contract entered into after the date application for 99 certification as a qualified applicant is made and after January 100 1, 1994.

(g) "Jobs" means full-time equivalent positions, consistent with the use of such terms by the Agency for Workforce Innovation for the purpose of unemployment compensation tax, created or retained as a direct result of a project in this state. This number does not include temporary construction jobs involved with the construction of facilities for the project.

107 (h) "Nondefense production jobs" means employment
108 exclusively for activities that, directly or indirectly, are
109 unrelated to the Department of Defense.

(i) "Project" means any business undertaking in this state
 under a new Department of Defense contract, <u>new space flight</u>
 <u>business contract</u>, <u>consolidation of a space flight business</u>
 <u>contract</u>, <u>consolidation of a Department of Defense contract</u>, or
 conversion of defense production jobs over to nondefense
 production jobs or reuse of defense-related facilities.

(j) "Qualified applicant" means an applicant that has been

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117 approved by the director to be eligible for tax refunds pursuant 118 to this section.

119 (k) "Director" means the director of the Office of Tourism,120 Trade, and Economic Development.

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(1) "Taxable year" means the same as in s. 220.03(1)(y).

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(m) "Fiscal year" means the fiscal year of the state.

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(n) "Business unit" means an employing unit, as defined ins. 443.036, that is registered with the Agency for Workforce

125 Innovation for unemployment compensation purposes or means a 126 subcategory or division of an employing unit that is accepted by 127 the Agency for Workforce Innovation as a reporting unit.

128 "Local financial support" means funding from local (\circ) 129 sources, public or private, which is paid to the Economic Development Trust Fund and which is equal to 20 percent of the 130 131 annual tax refund for a qualified applicant. Local financial 132 support may include excess payments made to a utility company 133 under a designated program to allow decreases in service by the 134 utility company under conditions, regardless of when application 135 is made. A qualified applicant may not provide, directly or 136 indirectly, more than 5 percent of such funding in any fiscal 137 year. The sources of such funding may not include, directly or 138 indirectly, state funds appropriated from the General Revenue 139 Fund or any state trust fund, excluding tax revenues shared with 140 local governments pursuant to law.

(p) "Contract for reuse of a defense-related facility" means a contract with a duration of 2 or more years for the use of a facility for manufacturing, assembling, fabricating, research, development, or design of tangible personal property, but excluding any contract to provide goods, improvements to real

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or tangible property, or services directly to or for any 146 147 particular military base or installation in this state. Such 148 facility must be located within a port, as defined in s. 313.21, and have been occupied by a business entity that held a valid 149 150 Department of Defense contract or occupied by any branch of the 151 Armed Forces of the United States, within 1 year of any contract 152 being executed for the reuse of such facility. A contract for 153 reuse of a defense-related facility may not include any contract 154 for reuse of such facility for any Department of Defense contract 155 for manufacturing, assembling, fabricating, research, 156 development, or design.

157 (q) "Local financial support exemption option" means the 158 option to exercise an exemption from the local financial support 159 requirement available to any applicant whose project is located 160 in a county designated by the Rural Economic Development 161 Initiative, if the county commissioners of the county in which 162 the project will be located adopt a resolution requesting that 163 the applicant's project be exempt from the local financial 164 support requirement. Any applicant that exercises this option is 165 not eligible for more than 80 percent of the total tax refunds 166 allowed such applicant under this section.

167 (r) "Consolidation of a space flight business contract" means the consolidation of one or more of an applicant's 168 169 facilities under one or more space flight business contracts, 170 from outside this state or from inside and outside this state, 171 into one or more of the applicant's facilities inside this state. 172 (s) "New space flight business contract" means a space 173 flight business contract entered into after an application for

174 <u>certification as a qualified applicant is made after July 1,</u>

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175 2008.

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176 (t) "Space flight business" means the manufacturing, 177 processing, or assembly of space flight technology products, space flight facilities, space flight propulsion systems, or 178 179 space vehicles, satellites, or stations of any kind possessing 180 the capability for space flight, as defined by s. 212.02(23), or 181 components thereof, and includes, activities supporting space 182 flight, vehicle launch activities, flight operations, ground 183 control or ground support, and all administrative activities directly related to such activities. The term does not include 184 185 products that are designed or manufactured for general commercial 186 aviation or other uses even if those products may also serve an 187 incidental use in space flight applications.

188 <u>(u) "Space flight business contract" means a competitively</u> 189 <u>bid federal agency contract, federal agency subcontract, an</u> 190 <u>awarded commercial contract, or an awarded commercial subcontract</u> 191 <u>for space flight business having a duration of 2 or more years.</u>

(2) GRANTING OF A TAX REFUND; ELIGIBLE AMOUNTS.--

(a) There shall be allowed, from the Economic Development
Trust Fund, a refund to a qualified applicant for the amount of
eligible taxes certified by the director which were paid by such
qualified applicant. The total amount of refunds for all fiscal
years for each qualified applicant shall be determined pursuant
to subsection (3). The annual amount of a refund to a qualified
applicant shall be determined pursuant to subsection (5).

(b) <u>Upon approval by the director, a qualified applicant</u>
 may receive tax refund payments equal to \$3,000 times the number
 of jobs specified in the tax refund agreement under subparagraph
 (4) (a) 1. or equal to \$6,000 times the number of jobs if the

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204 project is located in a rural county or an enterprise zone. 205 Further, a qualified applicant is allowed additional tax refund 206 payments equal to \$1,000 times the number of jobs specified in 207 the tax refund agreement under subparagraph (4)(a)1. if such jobs 208 pay an annual average wage of at least 150 percent of the average 209 private-sector wage in the area or equal to \$2,000 times the 210 number of jobs if such jobs pay an annual average wage of at least 200 percent of the average private-sector wage in the area. 211 212 A qualified applicant may not be qualified for any project to receive more than \$5,000 times the number of jobs provided in the 213 214 tax refund agreement pursuant to subparagraph (4) (a)1. A 215 qualified applicant may not receive refunds of more than 25 216 percent of the total tax refunds provided in the tax refund 217 agreement pursuant to subparagraph (4)(a)1. in any fiscal year, 218 provided that no qualified applicant may receive more than \$2.5 219 million in tax refunds pursuant to this section in any fiscal 220 year.

(c) A qualified applicant may not receive more than \$7.5 million in tax refunds pursuant to this section in all fiscal years.

(d) Contingent upon an annual appropriation by the
Legislature, the director may approve not more in tax refunds
than the amount appropriated to the Economic Development Trust
Fund for tax refunds, for a fiscal year pursuant to subsection
(5) and s. 288.095.

(e) For the first 6 months of each fiscal year, the director shall set aside 30 percent of the amount appropriated for refunds pursuant to this section by the Legislature to provide tax refunds only to qualified applicants who employ 500

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233	or fewer full-time employees in this state. Any unencumbered
234	funds remaining undisbursed from this set-aside at the end of the
235	6-month period may be used to provide tax refunds for any
236	qualified applicants pursuant to this section.
237	(f) After entering into a tax refund agreement pursuant to
238	subsection (4), a qualified applicant may:
239	1. Receive refunds from the account for corporate income
240	taxes due and paid under chapter 220 by that business beginning
241	with the first taxable year of the business which begins after
242	entering into the agreement.
243	2. Receive refunds from the account Economic Development
244	Trust Fund for the following taxes due and paid by <u>that business</u>
245	the qualified applicant beginning with the applicant's first
246	taxable year that begins after entering into the agreement:
247	a. 1. Taxes on sales, use, and other transactions paid
248	pursuant to chapter 212.
249	2. Corporate income taxes paid pursuant to chapter 220.
250	<u>b.</u> 3. Intangible personal property taxes paid pursuant to
251	chapter 199.
252	<u>c.</u> 4. Emergency excise taxes paid pursuant to chapter 221.
253	d.5. Excise taxes paid on documents pursuant to chapter
254	201.
255	<u>e.</u> 6. Ad valorem taxes paid, as defined in s. 220.03(1)(a)
256	on June 1, 1996.
257	<u>f.</u> 7. State communications services taxes administered under
258	chapter 202. This provision does not apply to the gross receipts
259	tax imposed under chapter 203 and administered under chapter 202
260	or the local communications services tax authorized under s.
261	202.19.

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However, a qualified applicant may not receive a tax refund pursuant to this section for any amount of credit, refund, or exemption granted such contractor for any of such taxes. If a refund for such taxes is provided by the office, which taxes are subsequently adjusted by the application of any credit, refund, or exemption granted to the qualified applicant other than that 269 provided in this section, the qualified applicant shall reimburse 270 the Economic Development Trust Fund for the amount of such 271 credit, refund, or exemption. A qualified applicant must notify 272 and tender payment to the office within 20 days after receiving a credit, refund, or exemption, other than that provided in this 273 274 section. The addition of communications services taxes 275 administered under chapter 202 is remedial in nature and 276 retroactive to October 1, 2001. The office may make supplemental 277 tax refund payments to allow for tax refunds for communications 278 services taxes paid by an eligible qualified defense contractor 279 after October 1, 2001.

280 Any qualified applicant who fraudulently claims this (q) 281 refund is liable for repayment of the refund to the Economic 282 Development Trust Fund plus a mandatory penalty of 200 percent of 283 the tax refund which shall be deposited into the General Revenue 284 Fund. Any qualified applicant who fraudulently claims this refund 285 commits a felony of the third degree, punishable as provided in 286 s. 775.082, s. 775.083, or s. 775.084.

287 Funds made available pursuant to this section may not (h) 288 be expended in connection with the relocation of a business from 289 one community to another community in this state unless the 290 Office of Tourism, Trade, and Economic Development determines

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291 that without such relocation the business will move outside this 292 state or determines that the business has a compelling economic 293 rationale for the relocation which creates additional jobs.

294 (3) APPLICATION PROCESS; REQUIREMENTS; AGENCY
 295 DETERMINATION.--

296 (a) To apply for certification as a qualified applicant 297 pursuant to this section, an applicant must file an application 298 with the office which satisfies the requirements of paragraphs 299 (b) and (e), paragraphs (c) and (e), or paragraphs (d) and (e), 300 or paragraphs (e) and (k). An applicant may not apply for 301 certification pursuant to this section after a proposal has been 302 submitted for a new Department of Defense contract, after the 303 applicant has made the decision to consolidate an existing 304 Department of Defense contract in this state for which such 305 applicant is seeking certification, after a proposal has been 306 submitted for a new space flight business contract in this state, 307 after the applicant has made the decision to consolidate an 308 existing space flight business contract in this state for which 309 such applicant is seeking certification, or after the applicant 310 has made the decision to convert defense production jobs to 311 nondefense production jobs for which such applicant is seeking 312 certification.

(b) Applications for certification based on the consolidation of a Department of Defense contract or a new Department of Defense contract must be submitted to the office as prescribed by the office and must include, but are not limited to, the following information:

The applicant's federal employer identification number,
 the applicant's Florida sales tax registration number, and a

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606-08354-08 20082666c1 notarized signature of an officer of the applicant. 320 321 2. The permanent location of the manufacturing, assembling, 322 fabricating, research, development, or design facility in this 323 state at which the project is or is to be located. 3. The Department of Defense contract numbers of the 324 325 contract to be consolidated, the new Department of Defense 326 contract number, or the "RFP" number of a proposed Department of 327 Defense contract. 328 4. The date the contract was executed or is expected to be 329 executed, and the date the contract is due to expire or is 330 expected to expire. 331 5. The commencement date for project operations under the 332 contract in this state. 333 6. The number of net new full-time equivalent Florida jobs 334 included in the project as of December 31 of each year and the 335 average wage of such jobs. 336 7. The total number of full-time equivalent employees 337 employed by the applicant in this state. The percentage of the applicant's gross receipts derived 338 8. 339 from Department of Defense contracts during the 5 taxable years 340 immediately preceding the date the application is submitted. 341 9. The number of full-time equivalent jobs in this state to 342 be retained by the project. 343 10. The estimated amount of tax refunds to be claimed for 344 each fiscal year. 345 10.11. A brief statement concerning the applicant's need 346 for tax refunds, and the proposed uses of such refunds by the applicant. 347 348 11.12. A resolution adopted by the governing board county

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commissioners of the county or municipality in which the project 349 350 will be located, which recommends the applicant be approved as a 351 qualified applicant, and which indicates that the necessary 352 commitments of local financial support for the applicant exist. 353 Prior to the adoption of the resolution, the county commission 354 may review the proposed public or private sources of such support 355 and determine whether the proposed sources of local financial support can be provided or, for any applicant whose project is 356 357 located in a county designated by the Rural Economic Development 358 Initiative, a resolution adopted by the county commissioners of 359 such county requesting that the applicant's project be exempt 360 from the local financial support requirement.

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12.13. Any additional information requested by the office. 362 Applications for certification based on the conversion (C) 363 of defense production jobs to nondefense production jobs must be 364 submitted to the office as prescribed by the office and must 365 include, but are not limited to, the following information:

366 The applicant's federal employer identification number, 1. 367 the applicant's Florida sales tax registration number, and a 368 notarized signature of an officer of the applicant.

369 2. The permanent location of the manufacturing, assembling, 370 fabricating, research, development, or design facility in this 371 state at which the project is or is to be located.

372 The Department of Defense contract numbers of the 3. 373 contract under which the defense production jobs will be 374 converted to nondefense production jobs.

The date the contract was executed, and the date the 375 4. 376 contract is due to expire or is expected to expire, or was 377 canceled.

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378 5. The commencement date for the nondefense production379 operations in this state.

380 6. The number of net new full-time equivalent Florida jobs
381 included in the nondefense production project as of December 31
382 of each year and the average wage of such jobs.

383 7. The total number of full-time equivalent employees384 employed by the applicant in this state.

385 8. The percentage of the applicant's gross receipts derived
386 from Department of Defense contracts during the 5 taxable years
387 immediately preceding the date the application is submitted.

3889. The number of full-time equivalent jobs in this state to389 be retained by the project.

390 10. The estimated amount of tax refunds to be claimed for 391 each fiscal year.

392 <u>10.11.</u> A brief statement concerning the applicant's need 393 for tax refunds, and the proposed uses of such refunds by the 394 applicant.

395 11.12. A resolution adopted by the governing board county 396 commissioners of the county or municipality in which the project 397 will be located, which recommends the applicant be approved as a 398 qualified applicant, and which indicates that the necessary 399 commitments of local financial support for the applicant exist. 400 Prior to the adoption of the resolution, the county commission 401 may review the proposed public or private sources of such support 402 and determine whether the proposed sources of local financial support can be provided or, for any applicant whose project is 403 404 located in a county designated by the Rural Economic Development 405 Initiative, a resolution adopted by the county commissioners of 406 such county requesting that the applicant's project be exempt

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407 from the local financial support requirement.

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12.13. Any additional information requested by the office.

(d) Applications for certification based on a contract for reuse of a defense-related facility must be submitted to the office as prescribed by the office and must include, but are not limited to, the following information:

413 1. The applicant's Florida sales tax registration number414 and a notarized signature of an officer of the applicant.

415 2. The permanent location of the manufacturing, assembling,
416 fabricating, research, development, or design facility in this
417 state at which the project is or is to be located.

418 3. The business entity holding a valid Department of 419 Defense contract or branch of the Armed Forces of the United 420 States that previously occupied the facility, and the date such 421 entity last occupied the facility.

4. A copy of the contract to reuse the facility, or such
alternative proof as may be prescribed by the office that the
applicant is seeking to contract for the reuse of such facility.

5. The date the contract to reuse the facility was executed or is expected to be executed, and the date the contract is due to expire or is expected to expire.

428 6. The commencement date for project operations under the429 contract in this state.

The number of net new full-time equivalent Florida jobs
included in the project as of December 31 of each year and the
average wage of such jobs.

433 8. The total number of full-time equivalent employees434 employed by the applicant in this state.

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9. The number of full-time equivalent jobs in this state to

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436 be retained by the project.

437 10. The estimated amount of tax refunds to be claimed for
438 each fiscal year.

439 <u>10.11.</u> A brief statement concerning the applicant's need 440 for tax refunds, and the proposed uses of such refunds by the 441 applicant.

442 11.12. A resolution adopted by the governing board county commissioners of the county or municipality in which the project 443 444 will be located, which recommends the applicant be approved as a 445 qualified applicant, and which indicates that the necessary commitments of local financial support for the applicant exist. 446 447 Prior to the adoption of the resolution, the county commission 448 may review the proposed public or private sources of such support 449 and determine whether the proposed sources of local financial 450 support can be provided or, for any applicant whose project is 451 located in a county designated by the Rural Economic Development 452 Initiative, a resolution adopted by the county commissioners of 453 such county requesting that the applicant's project be exempt 454 from the local financial support requirement.

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<u>12.13.</u> Any additional information requested by the office.
(e) To qualify for review by the office, the application of an applicant must, at a minimum, establish the following to the satisfaction of the office:

1. The jobs proposed to be provided under the application, pursuant to subparagraph (b)6., or subparagraph (c)6., or subparagraph (k)6., must pay an estimated annual average wage equaling at least 115 percent of the average wage in the area where the project is to be located.

464

2. The consolidation of a Department of Defense contract

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465 must result in a net increase of at least 25 percent in the 466 number of jobs at the applicant's facilities in this state or the 467 addition of at least 80 jobs at the applicant's facilities in 468 this state.

3. The conversion of defense production jobs to nondefense
production jobs must result in net increases in nondefense
employment at the applicant's facilities in this state.

472 4. The Department of Defense contract <u>or the space flight</u> 473 <u>business contract</u> cannot allow the business to include the costs 474 of relocation or retooling in its base as allowable costs under a 475 cost-plus, or similar, contract.

476 5. A business unit of the applicant must have derived not 477 less than 60 percent of its gross receipts in this state from 478 Department of Defense contracts or the space flight business 479 contract over the applicant's last fiscal year, and must have 480 derived not less than an average of 60 percent of its gross 481 receipts in this state from Department of Defense contracts over 482 the 5 years preceding the date an application is submitted pursuant to this section. This subparagraph does not apply to any 483 484 application for certification based on a contract for reuse of a 485 defense-related facility.

486 6. The reuse of a defense-related facility must result in487 the creation of at least 100 jobs at such facility.

488 <u>7. A new space flight business contract or the</u> 489 <u>consolidation of a space flight business contract must result in</u> 490 <u>net increases in space flight business employment at the</u> 491 <u>applicant's facilities in this state.</u>

492 (f) Each application meeting the requirements of paragraphs
493 (b) and (e), paragraphs (c) and (e), or paragraphs (d) and (e),

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494 <u>or paragraphs (e) and (k)</u> must be submitted to the office for a 495 determination of eligibility. The office shall review <u>and</u>, 496 evaluate, and score each application based on, but not limited 497 to, the following criteria:

1. Expected contributions to the state strategic economic development plan adopted by Enterprise Florida, Inc., taking into account the extent to which the project contributes to the state's high-technology base, and the long-term impact of the project and the applicant on the state's economy.

503 2. The economic benefit of the jobs created or retained by 504 the project in this state, taking into account the cost and 505 average wage of each job created or retained, and the potential 506 risk to existing jobs.

5073. The amount of capital investment to be made by the508applicant in this state.

509 4. The local commitment and support for the project and 510 applicant.

5. The impact of the project on the local community, taking 512 into account the unemployment rate for the county where the 513 project will be located.

514 6. The dependence of the local community on the defense 515 industry <u>or space flight business</u>.

516 7. The impact of any tax refunds granted pursuant to this 517 section on the viability of the project and the probability that 518 the project will occur in this state if such tax refunds are 519 granted to the applicant, taking into account the expected long-520 term commitment of the applicant to economic growth and 521 employment in this state.

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8. The length of the project, or the expected long-term

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523 commitment to this state resulting from the project.

524 (q) The office shall forward its written findings and 525 evaluation on each application meeting the requirements of 526 paragraphs (b) and (e), paragraphs (c) and (e), or paragraphs (d) 527 and (e), or paragraphs (e) and (k) to the director within 60 528 calendar days after receipt of a complete application. The office 529 shall notify each applicant when its application is complete, and 530 when the 60-day period begins. In its written report to the 531 director, the office shall specifically address each of the 532 factors specified in paragraph (f), and shall make a specific 533 assessment with respect to the minimum requirements established 534 in paragraph (e). The office shall include in its report 535 projections of the tax refunds the applicant would be eligible to 536 receive in each fiscal year based on the creation and maintenance 537 of the net new Florida jobs specified in subparagraph (b)6., 538 subparagraph (c)6., or subparagraph (d)7., or paragraphs (e) and 539 (k) as of December 31 of the preceding state fiscal year.

(h) Within 30 days after receipt of the office's findings and evaluation, the director shall issue a letter of certification which either approves or disapproves an application. The decision must be in writing and provide the justifications for either approval or disapproval. If appropriate, the director shall enter into a written agreement with the qualified applicant pursuant to subsection (4).

(i) The director may not certify any applicant as a
qualified applicant when the value of tax refunds to be included
in that letter of certification exceeds the available amount of
authority to certify new businesses as determined in s.
288.095(3). A letter of certification that approves an

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552	application must specify the maximum amount of a tax refund that
553	is to be available to the contractor for each fiscal year and the
554	- total amount of tax refunds for all fiscal years.
555	(j) This section does not create a presumption that an
556	applicant should receive any tax refunds under this section.
557	(k) Applications for certification based upon a new space
558	flight business contract or the consolidation of a space flight
559	business contract must be submitted to the office as prescribed
560	by the office and must include, but need not be limited to, the
561	following:
562	1. The applicant's federal employer identification number,
563	the applicant's Florida sales tax registration number, and a
564	signature of an officer of the applicant.
565	2. The permanent location of the space flight business
566	facility in this state where the project is or will be located.
567	3. The new space flight business contract number, the space
568	flight business contract numbers of the contract to be
569	consolidated, or the request-for-proposal number of a proposed
570	space flight business contract.
571	4. The date the contract was executed and the date the
572	contract is due to expire, is expected to expire, or was
573	canceled.
574	5. The commencement date for project operations under the
575	contract in this state.
576	6. The number of net new full-time equivalent Florida jobs
577	included in the project as of December 31 of each year and the
578	average wage of such jobs.
579	7. The total number of full-time equivalent employees
580	employed by the applicant in this state.

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606-08354-08 20082666c1 581 8. The percentage of the applicant's gross receipts derived 582 from space flight business contracts during the 5 taxable years 583 immediately preceding the date the application is submitted. 584 9. The number of full-time equivalent jobs in this state to 585 be retained by the project. 586 10. A brief statement concerning the applicant's need for 587 tax refunds and the proposed uses of such refunds by the 588 applicant. 589 11. A resolution adopted by the governing board of the 590 county or municipality in which the project will be located which 591 recommends the applicant be approved as a qualified applicant and 592 indicates that the necessary commitments of local financial 593 support for the applicant exist. Prior to the adoption of the resolution, the county commission may review the proposed public 594 595 or private sources of such support and determine whether the 596 proposed sources of local financial support can be provided or, 597 for any applicant whose project is located in a county designated 598 by the Rural Economic Development Initiative, a resolution 599 adopted by the county commissioners of such county requesting 600 that the applicant's project be exempt from the local financial 601 support requirement. 602 12. Any additional information requested by the office. 603 (4) QUALIFIED APPLICANT DEFENSE CONTRACTOR TAX REFUND 604 AGREEMENT. --605 (a) A qualified applicant shall enter into a written agreement with the office containing, but not limited to, the 606 607 following: 608 1. The total number of full-time equivalent jobs in this 609 state that are or will be dedicated to the qualified applicant's

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610 project, the average wage of such jobs, the definitions that will 611 apply for measuring the achievement of these terms during the 612 pendency of the agreement, and a time schedule or plan for when 613 such jobs will be in place and active in this state.

614 2. The maximum amount of a refund that the qualified 615 applicant is eligible to receive for each fiscal year, based on 616 the job creation or retention and maintenance schedule specified 617 in subparagraph 1.

3. An agreement with the office allowing the office to
review and verify the financial and personnel records of the
qualified applicant to ascertain whether the qualified applicant
is complying with the requirements of this section.

4. The date by which, in each fiscal year, the qualified
applicant may file a claim pursuant to subsection (5) to be
considered to receive a tax refund in the following fiscal year.

5. That local financial support shall be annually availableand will be paid to the Economic Development Trust Fund.

627 Compliance with the terms and conditions of the (b) 628 agreement is a condition precedent for receipt of tax refunds 629 each year. The failure to comply with the terms and conditions of 630 the agreement shall result in the loss of eligibility for receipt 631 of all tax refunds previously authorized pursuant to this 632 section, and the revocation of the certification as a qualified 633 applicant by the director, unless the qualified applicant is 634 eligible to receive and elects to accept a prorated refund under 635 paragraph (5)(g) or the office grants the qualified applicant an economic-stimulus exemption. 636

637 1. A qualified applicant may submit, in writing, a request638 to the office for an economic-stimulus exemption. The request

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639 must provide quantitative evidence demonstrating how negative 640 economic conditions in the qualified applicant's industry, the 641 effects of the impact of a named hurricane or tropical storm, or 642 specific acts of terrorism affecting the qualified applicant have 643 prevented the qualified applicant from complying with the terms 644 and conditions of its tax refund agreement.

645 Upon receipt of a request under subparagraph 1., the 2. 646 director shall have 45 days to notify the requesting qualified 647 applicant, in writing, if its exemption has been granted or 648 denied. In determining if an exemption should be granted, the 649 director shall consider the extent to which negative economic 650 conditions in the requesting qualified applicant's industry, the 651 effects of the impact of a named hurricane or tropical storm, or 652 specific acts of terrorism affecting the qualified applicant have 653 prevented the qualified applicant from complying with the terms 654 and conditions of its tax refund agreement.

655 3. As a condition for receiving a prorated refund under 656 paragraph (5)(g) or an economic-stimulus exemption under this 657 paragraph, a qualified applicant must agree to renegotiate its 658 tax refund agreement with the office to, at a minimum, ensure 659 that the terms of the agreement comply with current law and 660 office procedures governing application for and award of tax 661 refunds. Upon approving the award of a prorated refund or 662 granting an economic-stimulus exemption, the office shall 663 renegotiate the tax refund agreement with the qualified applicant 664 as required by this subparagraph. When amending the agreement of a qualified applicant receiving an economic-stimulus exemption, 665 666 the office may extend the duration of the agreement for a period 667 not to exceed 2 years.

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4. A qualified applicant may submit a request for an
economic-stimulus exemption to the office in lieu of any tax
refund claim scheduled to be submitted after January 1, 2005, but
before July 1, 2006.

672 5. A qualified applicant that receives an economic-stimulus
673 exemption may not receive a tax refund for the period covered by
674 the exemption.

675 (c) The agreement shall be signed by the director and the676 authorized officer of the qualified applicant.

(d) The agreement must contain the following legend,
clearly printed on its face in bold type of not less than 10
points:

⁶⁸¹ "This agreement is neither a general obligation of the State of ⁶⁸² Florida, nor is it backed by the full faith and credit of the ⁶⁸³ State of Florida. Payment of tax refunds are conditioned on and ⁶⁸⁴ subject to specific annual appropriations by the Florida ⁶⁸⁵ Legislature of funds sufficient to pay amounts authorized in s. ⁶⁸⁶ 288.1045, Florida Statutes."

687 (5) ANNUAL CLAIM FOR REFUND FROM A QUALIFIED DEFENSE
 688 CONTRACTOR.--

689 To be eligible to claim any scheduled tax refund, (a) 690 qualified applicants who have entered into a written agreement 691 with the office pursuant to subsection (4) and who have entered 692 into a valid new Department of Defense contract, entered into a 693 valid new space flight business contract, commenced the 694 consolidation of a space flight business contract, commenced the 695 consolidation of a Department of Defense contract, commenced the 696 conversion of defense production jobs to nondefense production

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697 jobs, or entered into a valid contract for reuse of a defense-698 related facility must apply by January 31 of each fiscal year to 699 the office for tax refunds scheduled to be paid from the 700 appropriation for the fiscal year that begins on July 1 following 701 the January 31 claims-submission date. The office may, upon 702 written request, grant a 30-day extension of the filing date. The 703 application must include a notarized signature of an officer of 704 the applicant.

(b) The claim for refund by the qualified applicant must include a copy of all receipts pertaining to the payment of taxes for which a refund is sought, and data related to achieving each performance item contained in the tax refund agreement pursuant to subsection (4). The amount requested as a tax refund may not exceed the amount for the relevant fiscal year in the written agreement entered pursuant to subsection (4).

712 A tax refund may not be approved for any qualified (C) 713 applicant unless local financial support has been paid to the 714 Economic Development Trust Fund for that refund. If the local 715 financial support is less than 20 percent of the approved tax 716 refund, the tax refund shall be reduced. The tax refund paid may 717 not exceed 5 times the local financial support received. Funding 718 from local sources includes tax abatement under s. 196.1995 or 719 the appraised market value of municipal or county land, including 720 any improvements or structures, conveyed or provided at a 721 discount through a sale or lease to that provided to a qualified 722 applicant. The amount of any tax refund for an applicant approved 723 under this section shall be reduced by the amount of any such tax 724 abatement granted or the value of the land granted, including the 725 value of any improvements or structures, and the limitations in

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subsection (2) and paragraph (3) (h) shall be reduced by the amount of any such tax abatement <u>or the value of the land</u> granted, including any improvements or structures. A report listing all sources of the local financial support shall be provided to the office when such support is paid to the Economic Development Trust Fund.

732 The director, with assistance from the office, the (d) 733 Department of Revenue, and the Agency for Workforce Innovation, 734 shall, by June 30 following the scheduled date for submitting the 735 tax refund claim, specify by written order the approval or 736 disapproval of the tax refund claim and, if approved, the amount 737 of the tax refund that is authorized to be paid to the qualified 738 applicant for the annual tax refund. The office may grant an 739 extension of this date upon the request of the qualified 740 applicant for the purpose of filing additional information in 741 support of the claim.

(e) The total amount of tax refunds approved by the
director under this section in any fiscal year may not exceed the
amount authorized under s. 288.095(3).

(f) Upon approval of the tax refund pursuant to paragraphs (c) and (d), the Chief Financial Officer shall issue a warrant for the amount included in the written order. In the event of any appeal of the written order, the Chief Financial Officer may not issue a warrant for a refund to the qualified applicant until the conclusion of all appeals of the written order.

(g) A prorated tax refund, less a 5 percent penalty, shall be approved for a qualified applicant provided all other applicable requirements have been satisfied and the applicant proves to the satisfaction of the director that it has achieved

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755 at least 80 percent of its projected employment and that the 756 average wage paid by the qualified applicant is at least 90 757 percent of the average wage specified in the tax refund 758 agreement, but in no case less than 115 percent of the average 759 private sector wage in the area available at the time of 760 certification. The prorated tax refund shall be calculated by 761 multiplying the tax refund amount for which the qualified 762 applicant would have been eligible, if all applicable 763 requirements had been satisfied, by the percentage of the average 764 employment specified in the tax refund agreement which was 765 achieved, and by the percentage of the average wages specified in 766 the tax refund agreement which was achieved.

(h) This section does not create a presumption that a taxrefund claim will be approved and paid.

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(6) ADMINISTRATION.--

(a) The office may adopt rules pursuant to chapter 120 forthe administration of this section.

(b) The office may verify information provided in any claim submitted for tax credits under this section with regard to employment and wage levels or the payment of the taxes with the appropriate agency or authority including the Department of Revenue, the Agency for Workforce Innovation, or any local government or authority.

(c) To facilitate the process of monitoring and auditing applications made under this program, the office may provide a list of qualified applicants to the Department of Revenue, to the Agency for Workforce Innovation, or to any local government or authority. The office may request the assistance of said entities with respect to monitoring jobs, wages, and the payment of the

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784 taxes listed in subsection (2).

785 (d) By December 1 of each year, the office shall submit a 786 complete and detailed report to the Governor, the President of 787 the Senate, and the Speaker of the House of Representatives of 788 all tax refunds paid under this section, including analyses of 789 benefits and costs, types of projects supported, employment and 790 investment created, geographic distribution of tax refunds 791 granted, and minority business participation. The report must 792 indicate whether the moneys appropriated by the Legislature to 793 the qualified applicant tax refund program were expended in a 794 prudent, fiducially sound manner.

795 <u>(d) (e)</u> Funds specifically appropriated for the tax refund 796 program under this section may not be used for any purpose other 797 than the payment of tax refunds authorized by this section.

798 (7) Notwithstanding paragraphs (4) (a) and (5) (c), the 799 office may approve a waiver of the local financial support 800 requirement for a business located in any of the following 801 counties in which businesses received emergency loans 802 administered by the office in response to the named hurricanes of 803 2004: Bay, Brevard, Charlotte, DeSoto, Escambia, Flagler, Glades, 804 Hardee, Hendry, Highlands, Indian River, Lake, Lee, Martin, 805 Okaloosa, Okeechobee, Orange, Osceola, Palm Beach, Polk, Putnam, 806 Santa Rosa, Seminole, St. Lucie, Volusia, and Walton. A waiver 807 may be granted only if the office determines that the local 808 financial support cannot be provided or that doing so would 809 effect a demonstrable hardship on the unit of local government 810 providing the local financial support. If the office grants a 811 waiver of the local financial support requirement, the state 812 shall pay 100 percent of the refund due to an eligible business.

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The waiver shall apply for tax refund applications made for fiscal years 2004-2005, 2005-2006, and 2006-2007.

(8) EXPIRATION.--An applicant may not be certified as
qualified under this section after <u>June 30, 2014</u> June 30, 2010. A
tax refund agreement existing on that date shall continue in
effect in accordance with its terms.

819 Section 2. Paragraph (f) of subsection (2) of section820 14.2015, Florida Statutes, is amended to read:

821 14.2015 Office of Tourism, Trade, and Economic Development; 822 creation; powers and duties.--

(2) The purpose of the Office of Tourism, Trade, and
Economic Development is to assist the Governor in working with
the Legislature, state agencies, business leaders, and economic
development professionals to formulate and implement coherent and
consistent policies and strategies designed to provide economic
opportunities for all Floridians. To accomplish such purposes,
the Office of Tourism, Trade, and Economic Development shall:

830 (f)1. Administer the Florida Enterprise Zone Act under ss. 831 290.001-290.016, the community contribution tax credit program 832 under ss. 220.183 and 624.5105, the tax refund program for 833 qualified target industry businesses under s. 288.106, the tax-834 refund program for qualified defense contractors and space flight 835 business contractors under s. 288.1045, contracts for 836 transportation projects under s. 288.063, the sports franchise 837 facility program under s. 288.1162, the professional golf hall of fame facility program under s. 288.1168, the expedited permitting 838 839 process under s. 403.973, the Rural Community Development 840 Revolving Loan Fund under s. 288.065, the Regional Rural 841 Development Grants Program under s. 288.018, the Certified

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Capital Company Act under s. 288.99, the Florida State Rural 842 843 Development Council, the Rural Economic Development Initiative, 844 and other programs that are specifically assigned to the office 845 by law, by the appropriations process, or by the Governor. 846 Notwithstanding any other provisions of law, the office may 847 expend interest earned from the investment of program funds 848 deposited in the Grants and Donations Trust Fund to contract for 849 the administration of the programs, or portions of the programs, 850 enumerated in this paragraph or assigned to the office by law, by 851 the appropriations process, or by the Governor. Such expenditures 852 shall be subject to review under chapter 216.

853 2. The office may enter into contracts in connection with 854 the fulfillment of its duties concerning the Florida First 855 Business Bond Pool under chapter 159, tax incentives under 856 chapters 212 and 220, tax incentives under the Certified Capital 857 Company Act in chapter 288, foreign offices under chapter 288, 858 the Enterprise Zone program under chapter 290, the Seaport 859 Employment Training program under chapter 311, the Florida 860 Professional Sports Team License Plates under chapter 320, 861 Spaceport Florida under chapter 331, Expedited Permitting under 862 chapter 403, and in carrying out other functions that are specifically assigned to the office by law, by the appropriations 863 864 process, or by the Governor.

865 Section 3. Paragraph (k) of subsection (8) of section866 213.053, Florida Statutes, is amended to read:

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213.053 Confidentiality and information sharing.--

868 (8) Notwithstanding any other provision of this section,869 the department may provide:

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(k)1. Payment information relative to chapters 199, 201,

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871 212, 220, 221, and 624 to the Office of Tourism, Trade, and 872 Economic Development, or its employees or agents that are 873 identified in writing by the office to the department, in the 874 administration of the tax refund program for qualified defense 875 contractors <u>and space flight business contractors</u> authorized by 876 s. 288.1045 and the tax refund program for qualified target 877 industry businesses authorized by s. 288.106.

Information relative to tax credits taken by a business 878 2. 879 under s. 220.191 and exemptions or tax refunds received by a 880 business under s. 212.08(5)(j) to the Office of Tourism, Trade, 881 and Economic Development, or its employees or agents that are 882 identified in writing by the office to the department, in the 883 administration and evaluation of the capital investment tax 884 credit program authorized in s. 220.191 and the semiconductor, 885 defense, and space tax exemption program authorized in s. 886 212.08(5)(j).

Disclosure of information under this subsection shall be pursuant to a written agreement between the executive director and the agency. Such agencies, governmental or nongovernmental, shall be bound by the same requirements of confidentiality as the Department of Revenue. Breach of confidentiality is a misdemeanor of the first degree, punishable as provided by s. 775.082 or s. 775.083.

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Section 4. This act shall take effect July 1, 2008.

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