

I		CHAMBER ACTIO	N
	Senate	•	House
		•	
	Comm: RE 4/8/2008		
1	The Committee on Children	, Families, ar	nd Elder Affairs (Storms)
2	recommended the following	amendment:	
3			
4	Senate Amendment (wi	th title amend	iment)
5	Delete everything af	ter the enacti	ing clause
6	and insert:		
7	Section 1. Section	39.0016, Flori	ida Statutes, is amended to
8	read:		
9	39.0016 Education o	f <u>dependent</u> ak	bused, neglected, and
0	abandoned children <u>or chi</u>	ldren in shelt	cer care
1	(1) <u>DEFINITIONS</u> A	s used in this	s section, the term:
2	(a) "Children known	to the depart	rment" means children who
3	are found to be dependent	or children i	in shelter care.
4	(b) "Department" me	ans the Depart	ment of Children and
5	Family Services or a comm	unity-based ca	are lead agency acting on
6	behalf of the department .	of Children ar	nd Family Services, as
.7	appropriate.		
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18 (c) "Surrogate parent" means an individual appointed to act 19 in the place of a parent in educational decisionmaking and in safeguarding a child's access to services under this section, s. 20 21 1003.572, and the Individuals with Disabilities Education Act. 22 (2) The provisions of this section establish goals and not 23 rights. This section does not require the delivery of any particular service or level of service in excess of existing 24 25 appropriations. A person may not maintain a cause of action 26 against the state or any of its subdivisions, agencies, 27 contractors, subcontractors, or agents based upon this section becoming law or failure by the Legislature to provide adequate 28 29 funding for the achievement of these goals. This section does not 30 require the expenditure of funds to meet the goals established in this section except funds specifically appropriated for such 31 32 purpose.

33

(2) AGENCY AGREEMENTS.--

(a) (3) The department shall enter into an agreement with 34 35 the Department of Education regarding the education and related 36 care of children known to the department. Such agreement shall be designed to provide educational access to such children known to 37 the department for the purpose of facilitating the delivery of 38 39 services or programs to these children known to the department. The agreement shall avoid duplication of services or programs and 40 41 shall provide for combining resources to maximize the 42 availability or delivery of services or programs.

43 <u>(b)</u>(4) The department shall enter into agreements with 44 district school boards or other local educational entities 45 regarding education and related services for children known to 46 the department who are of school age and children known to the 47 department who are younger than school age but who would

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48 otherwise qualify for services from the district school board.49 Such agreements must shall include, but are not limited to:

50

<u>1.(a)</u> A requirement that the department shall:

51 <u>a.1.</u> Enroll children known to the department in school. The 52 agreement <u>must</u> shall provide for continuing the enrollment of <u>the</u> 53 a child known to the department at the same school, if possible, 54 with the goal of avoiding disruption of education.

55 <u>b.2</u>. Notify the school and school district in which a child 56 known to the department is enrolled of the name and phone number 57 of the child known to the department caregiver and caseworker for 58 child safety purposes.

59 <u>c.3.</u> Establish a protocol for the department to share 60 information about a child known to the department with the school 61 district, consistent with the Family Educational Rights and 62 Privacy Act, <u>in order to since the sharing of information will</u> 63 assist each agency in obtaining education and related services 64 for the benefit of the child.

65 <u>d.4.</u> Notify the school district of the department's case 66 planning for a child known to the department, both at the time of 67 plan development and plan review. Within the plan development or 68 review process, the school district may provide information 69 regarding the child known to the department if the school 70 district deems it desirable and appropriate.

71 <u>2.(b)</u> A requirement that the district school board shall: 72 <u>a.1.</u> Provide the department with a general listing of the 73 services and information available from the district school 74 board, including, but not limited to, the current Sunshine State 75 Standards, the Surrogate Parent Training Manual, and other 76 resources accessible through the Department of Education or local



school districts to facilitate educational access for a childknown to the department.

79 <u>b.2.</u> Identify all educational and other services provided 80 by the school and school district which the school district 81 believes are reasonably necessary to meet the educational needs 82 of a child known to the department.

c.3. Determine whether transportation is available for a 83 child known to the department if when such transportation will 84 85 avoid a change in school assignment due to a change in 86 residential placement. Recognizing that continued enrollment in the same school throughout the time the child known to the 87 88 department is in out-of-home care is preferable unless enrollment 89 in the same school would be unsafe or otherwise impractical, the department, the district school board, and the Department of 90 Education shall assess the availability of federal, charitable, 91 or grant funding for such transportation. 92

93 <u>d.4.</u> Provide individualized student intervention or an 94 individual educational plan when a determination has been made 95 through legally appropriate criteria that intervention services 96 are required <u>for a child known to the department</u>. The 97 intervention or individual educational plan must include 98 strategies to enable the child <u>known to the department</u> to 99 maximize the attainment of educational goals.

100 3.(c) A requirement that the department and the district 101 school board shall cooperate in accessing the services and 102 supports needed for a child known to the department who has or is 103 suspected of having a disability to receive an appropriate 104 education consistent with the Individuals with Disabilities 105 Education Act and state implementing laws, rules, and assurances.

108



106 Coordination of services for a child known to the department who 107 has or is suspected of having a disability may include:

a.l. Referral for screening.

109 <u>b.2</u>. Sharing of evaluations between the school district and 110 the department where appropriate.

111 <u>c.3.</u> Provision of education and related services 112 appropriate for the needs and abilities of the child known to the 113 department.

114 <u>d.4.</u> Coordination of services and plans between the school 115 and the residential setting to avoid duplication or conflicting 116 service plans.

117 e.5. Appointment of a surrogate parent, consistent with the 118 Individuals with Disabilities Education Act, and pursuant to subsection (3) and s. 1003.572 for educational purposes for a 119 120 child known to the department who qualifies as soon as the child 121 is determined to be dependent and without a parent to act for the child. The surrogate parent shall be appointed by the school 122 123 district without regard to where the child known to the 124 department is placed so that one surrogate parent can follow the education of the child known to the department during his or her 125 126 entire time in state custody.

127 <u>f.6.</u> For each child known to the department 14 years of age 128 and older, transition planning by the department and all 129 providers, including the department's independent living program 130 staff, to meet the requirements of the local school district for 131 educational purposes.

(c) The provisions of this subsection establish standards
 and not rights. This subsection does not require the delivery of
 any particular service or level of service not funded by existing
 appropriations. Further, this subsection does not require the



136	expenditure of current funds to meet the goals established in
137	this subsection unless the funds have been specifically
138	appropriated for such purpose. A person may not maintain a cause
139	of action against the state or any of its subdivisions, agencies,
140	contractors, subcontractors, or agents based on this subsection
141	becoming law or failure of the Legislature to provide funding
142	sufficient to achieve these goals.
143	(3) CHILDREN HAVING OR SUSPECTED OF HAVING DISABILITIES
144	(a) Legislative findings and intent
145	1. The Legislature finds that disability is a natural part
146	of the human experience and does not diminish the right of
147	individuals to participate in or contribute to society. Improving
148	educational results for children with disabilities is an
149	essential element of the state's policy of ensuring equality of
150	opportunity, full participation, independent living, and economic
151	self-sufficiency for individuals with disabilities.
152	2. The Legislature also finds that research and experience
153	have shown that the education of children with disabilities can
154	be made more effective by:
155	a. Having high expectations for these children and ensuring
156	their access to the general education curriculum in the regular
157	classroom, to the maximum extent possible.
158	b. Providing appropriate special education and related
159	services and aids and supports in the regular classroom to these
160	children when appropriate.
161	c. Having a trained, interested, and consistent educational
162	decisionmaker for the child if the parent is unavailable or the
163	foster parent is unwilling or not trained in the exceptional
164	education process.



165	3. It is therefore the intent of the Legislature that all
166	children known to the department with disabilities, consistent
167	with the Individuals with Disabilities Education Act and s.
168	1003.572, have available to them a free appropriate public
169	education that provides special education and related services
170	designed to meet their unique needs and prepare them for further
171	education, employment, and independent living and that the rights
172	of such children are protected.
173	(b) Surrogate parent
174	1. Pursuant to s. 1003.572, the court shall appoint a
175	surrogate parent for a child known to the department who has or
176	is suspected of having a disability as provided in s. 1003.01(3)
177	<u>if:</u>
178	a. After reasonable efforts, a parent is not be located; or
179	b The court has determined that a person who has the
180	authority, willingness, or ability to serve as the child's
181	educational decisionmaker is not available.
182	2. The court must appoint the surrogate parent within 30
183	days after notice that the child meets the criteria in
184	subparagraph 1.
185	(4) TRAINING
186	(a) (5) The department shall incorporate an education
187	component into all training programs of the department regarding
188	children known to the department. Such training shall be
189	coordinated with the Department of Education and the local school
190	districts. The department shall offer opportunities for education
191	personnel to participate in such training. Such coordination
192	shall include, but not be limited to, notice of training
193	sessions, opportunities to purchase training materials, proposals
194	to avoid duplication of services by offering joint training, and
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195 incorporation of materials available from the Department of 196 Education and local school districts into the department training 197 when appropriate. The department training components shall 198 include:

199 <u>1.(a)</u> Training for surrogate parents <u>on</u> to include how <u>the</u> 200 an ability to learn of a child known to the department <u>to learn</u> 201 is affected by abuse, abandonment, neglect, and removal from the 202 home.

203 <u>2.(b)</u> Training for parents <u>when</u> in cases in which 204 reunification is the goal, or for preadoptive parents when 205 adoption is the goal, so that such parents learn how to access 206 the services the child known to the department needs and the 207 importance of their involvement in the education of the child 208 known to the department.

3.(c) Training for caseworkers and foster parents to 209 include information on the right of the child known to the 210 department to an education, the role of an education in the 211 212 development and adjustment of the a child known to the 213 department, the proper ways to access education and related 214 services for the child known to the department, and the importance and strategies for parental involvement in education 215 216 for the success of the child known to the department.

217 <u>4.(d)</u> Training of caseworkers regarding the services and 218 information available through the Department of Education and 219 local school districts, including, but not limited to, the 220 current Sunshine State Standards, the Surrogate Parent Training 221 Manual, and other resources accessible through the Department of 222 Education or local school districts to facilitate educational 223 access for a child known to the department.

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224 Section 2. Paragraph (p) of subsection (2) of section 225 39.202, Florida Statutes, is amended to read:

226 39.202 Confidentiality of reports and records in cases of 227 child abuse or neglect.--

(2) Except as provided in subsection (4), access to such
records, excluding the name of the reporter which shall be
released only as provided in subsection (5), shall be granted
only to the following persons, officials, and agencies:

232 The principal of a public school, private school, or (p) 233 charter school where the child is a student and an employee of 234 the local school district who is designated as a liaison between 235 the school district and the department pursuant to the agency 236 agreements required in s. 39.0016(2). Information contained in 237 the records which the principal or liason determines are necessary for a school employee to effectively provide a student 238 with educational services may be released to that employee. 239

240 Section 3. Subsection (11) of section 39.402, Florida 241 Statutes, is amended to read:

242

39.402 Placement in a shelter.--

243 (11) (a) If a child is placed in a shelter pursuant to a court order following a shelter hearing, the court shall require 244 245 in the shelter hearing order that the parents of the child, or the guardian of the child's estate, if possessed of assets which 246 under law may be disbursed for the care, support, and maintenance 247 248 of the child, to pay, to the department or institution having custody of the child, fees as established by the department. If 249 When the order affects the guardianship estate, a certified copy 250 251 of the order shall be delivered to the judge having jurisdiction 252 of the guardianship estate. The shelter order shall also require 253 the parents to provide to the department and any other state



agency or party designated by the court, within 28 days after entry of the shelter order, the financial information necessary to accurately calculate child support pursuant to s. 61.30.

257 The court shall request that the parents consent to (b) 258 providing access to the child's medical records and information 259 to the court, the department or its contract agencies, and any 260 guardian ad litem or attorney for the child. If a parent is 261 unavailable or unable to consent or withholds consent and the 262 court determines access to the records and information is 263 necessary to provide services to the child, the court shall issue 264 an order granting access. The parent or legal guardian shall 265 provide all known medical information to the department.

266 (c) The court shall request that the parents consent to 267 providing access to the child's educational records and 268 information to the court, the department or its contract 269 agencies, and any guardian ad litem or attorney for the child. If 270 a parent is unavailable or unable to consent or withholds consent 271 and the court determines that access to the records and 272 information is necessary to provide services to the child, the court shall issue an order granting access. The court may appoint 273 274 a surrogate parent under s. 1003.572 or may refer the child to 275 the district school board for appointment of a surrogate parent.

276 Section 4. Subsection (8) of section 39.701, Florida 277 Statutes, is amended to read:

278

39.701 Judicial review.--

(8) The court and any citizen review panel shall <u>consider</u> take into consideration the information contained in the social services study and investigation and all medical, psychological, and educational records that support the terms of the case plan; testimony by the social services agency, the parent, the foster

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284 parent or legal custodian, the guardian ad litem or surrogate 285 parent for educational decisionmaking if one has been appointed 286 for the child, and any other person deemed appropriate; and any 287 relevant and material evidence submitted to the court, including 288 written and oral reports to the extent of their probative value. 289 These reports and evidence may be received by the court in its 290 effort to determine the action to be taken with regard to the child and may be relied upon to the extent of their probative 291 292 value, even though not competent in an adjudicatory hearing. In 293 its deliberations, the court and any citizen review panel shall 294 seek to determine:

(a) If the parent was advised of the right to receive
assistance from any person or social service agency in the
preparation of the case plan.

(b) If the parent has been advised of the right to have
counsel present at the judicial review or citizen review
hearings. If not so advised, the court or citizen review panel
shall advise the parent of such right.

(c) If a guardian ad litem needs to be appointed for the child in a case in which a guardian ad litem has not previously been appointed or if there is a need to continue a guardian ad litem in a case in which a guardian ad litem has been appointed.

306 (d) If a surrogate parent has been appointed for a child 307 who qualifies under s. 1003.572.

308 <u>(e) (d)</u> The compliance or lack of compliance of all parties 309 with applicable items of the case plan, including the parents' 310 compliance with child support orders.

311 <u>(f) (e)</u> The compliance or lack of compliance with a 312 visitation contract between the parent and the social service 313 agency for contact with the child, including the frequency,

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314 duration, and results of the parent-child visitation and the 315 reason for any noncompliance.

316 <u>(g)(f)</u> The compliance or lack of compliance of the parent 317 in meeting specified financial obligations pertaining to the care 318 of the child, including the reason for failure to comply if such 319 is the case.

<u>(h) (g)</u> Whether the child is receiving safe and proper care according to s. 39.6012, including, but not limited to, the appropriateness of the child's current placement, including whether the child is in a setting that is as family-like and as close to the parent's home as possible, consistent with the child's best interests and special needs, and including maintaining stability in the child's educational placement.

327 <u>(i) (h)</u> A projected date likely for the child's return home 328 or other permanent placement.

329 <u>(j)(i)</u> If When appropriate, the basis for the unwillingness 330 or inability of the parent to become a party to a case plan. The 331 court and the citizen review panel shall determine if the efforts 332 of the social service agency to secure party participation in a 333 case plan were sufficient.

334 <u>(k)(j)</u> For a child who has reached 13 years of age but is 335 not yet 18 years of age, the adequacy of the child's preparation 336 for adulthood and independent living.

337 (1) (k) If amendments to the case plan are required.
 338 Amendments to the case plan must be made under s. 39.6013.

339 Section 5. Present subsection (8) of section 1000.21, 340 Florida Statutes, is renumbered as subsection (9), and a new 341 subsection (8) is added to that section, to read:

342 1000.21 Systemwide definitions.--As used in the Florida K-343 20 Education Code:

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344	(8) "Surrogate parent" means an individual appointed to act
345	in the place of a parent in educational decisionmaking and in
346	safeguarding a child's access to services under ss. 39.0016 and
347	1003.572 and the Individuals with Disabilities Education Act.
348	Section 6. Paragraph (f) of subsection (1) and paragraph
349	(g) of subsection (4) of section 1003.21, Florida Statutes, are
350	amended to read:
351	1003.21 School attendance
352	(1)
353	(f) Homeless children, as defined in s. 1003.01, <u>or</u>
354	children who are known to the department as defined in s.
355	39.0016, must have access to a free public education and must be
356	admitted to school in the school district in which they or their
357	families live. School districts shall assist <u>such</u> homeless
358	children in meeting to meet the requirements of subsection (4)
359	and s. 1003.22, as well as local requirements for documentation.
360	(4) Before admitting a child to kindergarten, the principal
361	shall require evidence that the child has attained the age at
362	which he or she should be admitted in accordance with the
363	provisions of subparagraph (1)(a)2. The district school
364	superintendent may require evidence of the age of any child whom
365	he or she believes to be within the limits of compulsory
366	attendance as provided for by law. If the first prescribed
367	evidence is not available, the next evidence obtainable in the
368	order set forth below shall be accepted:
369	(g) If none of <u>the sources of evidence in paragraphs (a)-</u>
370	(f) these evidences can be produced, an affidavit of age sworn to
371	by the parent, accompanied by a certificate of age signed by a
372	public health officer or by a public school physician, or, if
373	neither of these is available in the county, by a licensed
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374 practicing physician designated by the district school board, 375 which certificate states that the health officer or physician has 376 examined the child and believes that the age as stated in the 377 affidavit is substantially correct. A homeless child, as defined 378 in s. 1003.01, and a child who is known to the department as 379 defined in s. 39.0016, shall be given a temporary exemption from 380 this section for 30 school days.

381 Section 7. Subsection (1) and paragraph (e) of subsection
382 (5) of section 1003.22, Florida Statutes, are amended to read:

383 1003.22 School-entry health examinations; immunization 384 against communicable diseases; exemptions; duties of Department 385 of Health.--

386 (1) Each district school board and the governing authority of each private school shall require that each child who is 387 entitled to admittance to kindergarten, or is entitled to any 388 other initial entrance into a public or private school in this 389 390 state, present a certification of a school-entry health 391 examination performed within 1 year prior to enrollment in 392 school. Each district school board_{τ} and the governing authority 393 of each private school τ may establish a policy that permits a student up to 30 school days to present a certification of a 394 395 school-entry health examination. A homeless child, as defined in 396 s. 1003.01, and a child who is known to the department as defined in s. 39.0016, shall be given a temporary exemption for 30 school 397 398 days. Any district school board that establishes such a policy shall include provisions in its local school health services plan 399 400 to assist students in obtaining the health examination 401 examinations. However, a any child shall be exempted exempt from 402 the requirement of a health examination upon written request of

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403 the parent of the child stating objections to the examination on 404 religious grounds.

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(5) The provisions of this section shall not apply if:

406 (e) An authorized school official issues a temporary 407 exemption, for up a period not to exceed 30 school days, to 408 permit a student who transfers into a new county to attend class 409 until his or her records can be obtained. A homeless child, as defined in s. 1003.01, and a child who is known to the department 410 411 as defined in s. 39.0016, shall be given a temporary exemption 412 for 30 school days. The public school health nurse or authorized private school official is responsible for followup of each such 413 414 student until proper documentation or immunizations are obtained. 415 An exemption for 30 days may be issued for a student who enters a 416 juvenile justice program to permit the student to attend class 417 until his or her records can be obtained or until the 418 immunizations can be obtained. An authorized juvenile justice 419 official is responsible for followup of each student who enters a 420 juvenile justice program until proper documentation or 421 immunizations are obtained.

422 Section 8. Section 1003.572, Florida Statutes, is created 423 to read:

1003.572 Appointment of surrogate parent.--

425 (1) Pursuant to s. 39.0016, the circuit court with 426 jurisdiction over a child who is known to the department shall 427 appoint a surrogate parent who has or is suspected of having a 428 disability as provided in s. 1003.01(3).

429 (2) The surrogate parent shall be appointed without regard
 430 to where the child is placed so that a single surrogate parent
 431 can follow the education of the child during the entire time the
 432 child is in state custody.

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433	(3) An individual qualified to be appointed as a surrogate
434	parent must:
435	(a) Be 18 years of age or older.
436	(b) Have the knowledge, skills, and experience gained
437	through successfully completing training using training materials
438	developed and approved by the Division of Public Schools or
439	comparable knowledge, training, or experience needed to ensure
440	adequate representation of the child.
441	(c) Not have any personal or professional interests that
442	conflict with the interests of the child.
443	(d) Not be an employee of the department, the district
444	school board, a community-based care provider under s. 409.1671,
445	the Department of Children and Family Services, or any other
446	public or private agency involved in the education or care of the
447	child; however:
448	1. An individual who acts in a parental role to a child,
449	such as a foster parent or relative caregiver, may serve as a
450	surrogate parent if employed by such agency in a role not related
451	to the child's care or custody. Group home staff and therapeutic
452	foster home parents are deemed employees who are not acting in a
453	parental role.
454	2. A person who is appointed as a surrogate parent is not
455	considered an employee of an agency solely because he or she is
456	paid by the agency to serve as a surrogate parent.
457	3. A guardian ad litem may serve as a surrogate parent.
458	4. A relative or other adult involved in the child's life
459	may serve as a surrogate parent regardless of whether that person
460	has custody of the child.
461	(4) An individual appointed as a surrogate parent shall:

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462	(a) Become acquainted with the child and be knowledgeable	
463	about his or her disabilities and educational needs;	
464	(b) Represent the child in all matters relating to the	
465	identification, evaluation, and educational placement of the	
466	child;	
467	(c) Represent the interests and safeguard the rights of the	
468	child in educational decisions that affect the child; and	
469	(d) Represent the child in all matters relating to the	
470	provision of a free, appropriate public education for the child.	
471	(5) The responsibilities of an individual appointed as a	
472	surrogate parent do not extend to:	
473	(a) The care, maintenance, custody, residential placement,	
474	or any other area not specifically related to the education of	
475		
476	(b) The identification or evaluation of the child that does	
477		
478	(6) An individual appointed as a surrogate parent is not	
479	liable for actions taken in good faith on behalf of the child in	
480	protecting the special education rights of the child.	
481	(7) This section does not preclude the appointment of a	
482	surrogate parent for a student who is gifted as provided in s.	
483	1003.01(3).	
484	Section 9. This act shall take effect July 1, 2008.	
485		
486	======================================	
487		
488	Delete everything before the enacting clause	
489	and insert:	
490	A bill to be entitled	
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491 An act relating to children in shelter care or foster 492 care; amending s. 39.0016, F.S.; revising definitions; 493 providing Legislative intent; providing for the 494 appointment of a surrogate parent to provide educational 495 decisionmaking for a child who has or is suspected of 496 having a disability; amending s. 39.202, F.S.; providing 497 access to certain records to persons serving as liaisons 498 between school districts and the Department of Children and Family Services; amending s. 39.402, F.S.; requiring a 499 500 court to request access to a child's medical and 501 educational records if a child is placed in shelter care; 502 amending s. 39.701, F.S.; requiring the court and a 503 citizen review panel to the consider testimony by a surrogate parent for educational decisionmaking when 504 conducting judicial reviews; amending s. 1000.21, F.S.; 505 506 defining the term "surrogate parent" for purposes of the 507 K-20 Education Code; amending s. 1003.21, F.S.; specifying 508 that dependent children have access to free public 509 education for and authorizing a temporary exemption relating thereto; amending s. 1003.22, F.S.; authorizing a 510 temporary exemption from school-entry health examinations 511 512 for dependent children; creating s. 1003.572, F.S.; 513 requiring a district school board to appoint a surrogate 514 parent for certain children in dependent or in shelter 515 care and who have or are suspected of having a disability; 516 providing qualifications, responsibilities, and immunities 517 for a surrogate parent; providing an effective date.