By Senator Wise

5-02599A-08 20082828

A bill to be entitled 1 2 An act relating to public schools; amending s. 1002.33, 3 F.S.; removing a requirement that an applicant indicate that approval of the charter is necessary in order to 4 5 raise working funds before a charter may be approved 6 without securing space, equipment, or personnel; revising 7 requirements concerning the charter school applications 8 that must be received and considered by a sponsor; 9 revising the time period within which the sponsor of a 10 charter school may submit a response to the State Board of 11 Education after notice of the appeal of an applicant for a 12 charter school; authorizing an operating charter school to 13 apply to the State Board of Education for designation as a 14 Florida Quality Charter School Operator; providing 15 criteria concerning the granting of such a designation; exempting a charter school holding such a designation from 16 17 certain requirements concerning approval of an application to expand the school; providing that a charter school 18 19 holding such a designation retains any eligibility for 20 certain federal grant programs concerning startup charter 2.1 schools; requiring that the approval of a charter be based 22 upon an action plan to purchase or lease a facility and 23 that the charter address such an action plan; authorizing 24 compensation or reimbursement of the members of the 2.5 governing body of a charter school for attending certain 26 meetings or training events; reducing the administrative 27 fee a charter school must pay for services provided by 28 district school boards, cosponsors, or the Florida Schools 29 of Excellence Commission if certain warrants are not

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5-02599A-08 20082828__

timely issued; requiring the commission to establish an appeal process concerning such reduction in fee payments; exempting charter schools from requirements concerning zoning classifications except for environmental zoning classifications; clarifying provisions concerning compliance with building and firesafety laws for facilities used by charter schools; requiring that the Department of Education and the Florida Schools of Excellence Commission employ experts to assist charter schools in securing necessary approvals concerning building, fire, life, health, and safety issues; amending s. 1002.335, F.S.; requiring that a person possessing abilities and responsibilities concerning building requirements applicable to charter schools be retained on the staff of the Florida Schools of Excellence Commission; revising the duties of the commission; requiring that the commission use federal funding for startup grants for approved charter schools; requiring the commission to act as a liaison with local government officials concerning certain local building requirements; requiring the commission to consider adopting supportive policies for persons operating a high-performing charter school; amending s. 1006.06, F.S.; requiring district school boards to implement school breakfast programs in certain new charter schools; requiring rulemaking by the Department of Education and the Florida Schools of Excellence Commission concerning qualification of students for free or reduced-price school breakfast or lunch

5-02599A-08 20082828

programs; providing an appropriation; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (5), paragraphs (b) and (c) of subsection (6), paragraph (a) of subsection (7), paragraph (j) of subsection (9), paragraph (d) of subsection (17), and paragraphs (a) and (b) of subsection (18) of section 1002.33, Florida Statutes, are amended, paragraph (j) is added to subsection (6) of that section, and paragraph (e) is added to subsection (17) of that section, to read:

1002.33 Charter schools.--

- (5) SPONSOR; DUTIES.--
- (b) Sponsor duties. --
- 1.a. The sponsor shall monitor and review the charter school in its progress toward the goals established in the charter.
- b. The sponsor shall monitor the revenues and expenditures of the charter school.
- c. The sponsor may approve a charter for a charter school before the applicant has secured space, equipment, or personnel, if the applicant indicates approval is necessary for it to raise working funds.
- d. The sponsor's policies shall not apply to a charter school unless mutually agreed to by both the sponsor and the charter school.

5-02599A-08 20082828

e. The sponsor shall ensure that the charter is innovative and consistent with the state education goals established by s. 1000.03(5).

- f. The sponsor shall ensure that the charter school participates in the state's education accountability system. If a charter school falls short of performance measures included in the approved charter, the sponsor shall report such shortcomings to the Department of Education.
- g. The sponsor shall not be liable for civil damages under state law for personal injury, property damage, or death resulting from an act or omission of an officer, employee, agent, or governing body of the charter school.
- h. The sponsor shall not be liable for civil damages under state law for any employment actions taken by an officer, employee, agent, or governing body of the charter school.
- i. The sponsor's duties to monitor the charter school shall not constitute the basis for a private cause of action.
- j. The sponsor shall not impose additional reporting requirements on a charter school without providing reasonable and specific justification in writing to the charter school.
- 2. Immunity for the sponsor of a charter school under subparagraph 1. applies only with respect to acts or omissions not under the sponsor's direct authority as described in this section.
- 3. Nothing contained in this paragraph shall be considered a waiver of sovereign immunity by a district school board.
- 4. A community college may work with the school district or school districts in its designated service area to develop charter schools that offer secondary education. These charter

5-02599A-08 20082828

schools must include an option for students to receive an associate degree upon high school graduation. District school boards shall cooperate with and assist the community college on the charter application. Community college applications for charter schools are not subject to the time deadlines outlined in subsection (6) and may be approved by the district school board at any time during the year. Community colleges shall not report FTE for any students who receive FTE funding through the Florida Education Finance Program.

- (6) APPLICATION PROCESS AND REVIEW.--Charter school applications are subject to the following requirements:
- (b) A sponsor shall receive and review all applications for a charter school. Beginning with the 2007-2008 school year, a sponsor shall receive and consider charter school applications received on or before August 1 of each calendar year for charter schools to be opened at the beginning of the school district's next 2 school years year, or to be opened at a time agreed to by the applicant and the sponsor. A sponsor may receive applications later than this date if it chooses. A sponsor may not charge an applicant for a charter any fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of an application upon the promise of future payment of any kind.
- 1. In order to facilitate an accurate budget projection process, a sponsor shall be held harmless for FTE students who are not included in the FTE projection due to approval of charter school applications after the FTE projection deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter school

5-02599A-08 20082828

application, a sponsor shall report to the Department of Education the name of the applicant entity, the proposed charter school location, and its projected FTE.

- 2. In order to ensure fiscal responsibility, an application for a charter school shall include a full accounting of expected assets, a projection of expected sources and amounts of income, including income derived from projected student enrollments and from community support, and an expense projection that includes full accounting of the costs of operation, including start-up costs.
- 3. A sponsor shall by a majority vote approve or deny an application no later than 60 calendar days after the application is received, unless the sponsor and the applicant mutually agree in writing to temporarily postpone the vote to a specific date, at which time the sponsor shall by a majority vote approve or deny the application. If the sponsor fails to act on the application, an applicant may appeal to the State Board of Education as provided in paragraph (c). If an application is denied, the sponsor shall, within 10 calendar days, articulate in writing the specific reasons, based upon good cause, supporting its denial of the charter application and shall provide the letter of denial and supporting documentation to the applicant and to the Department of Education supporting those reasons.
- 4. For budget projection purposes, the sponsor shall report to the Department of Education the approval or denial of a charter application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.

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5-02599A-08 20082828

5. Upon approval of a charter application, the initial startup shall commence with the beginning of the public school calendar for the district in which the charter is granted unless the sponsor allows a waiver of this provision for good cause.

An applicant may appeal any denial of that applicant's application or failure to act on an application to the State Board of Education no later than 30 calendar days after receipt of the sponsor's decision or failure to act and shall notify the sponsor of its appeal. Any response of the sponsor shall be submitted to the State Board of Education within 10 30 calendar days after notification of the appeal. Upon receipt of notification from the State Board of Education that a charter school applicant is filing an appeal, the Commissioner of Education shall convene a meeting of the Charter School Appeal Commission to study and make recommendations to the State Board of Education regarding its pending decision about the appeal. The commission shall forward its recommendation to the state board no later than 7 calendar days prior to the date on which the appeal is to be heard. The State Board of Education shall by majority vote accept or reject the decision of the sponsor no later than 90 calendar days after an appeal is filed in accordance with State Board of Education rule. The Charter School Appeal Commission may reject an appeal submission for failure to comply with procedural rules governing the appeals process. The rejection shall describe the submission errors. The appellant may have up to 15 calendar days from notice of rejection to resubmit an appeal that meets requirements of State Board of Education rule. An application for appeal submitted subsequent to such rejection shall be considered timely if the original appeal was

5-02599A-08 20082828

filed within 30 calendar days after receipt of notice of the specific reasons for the sponsor's denial of the charter application. The State Board of Education shall remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The sponsor shall implement the decision of the State Board of Education. The decision of the State Board of Education is not subject to the provisions of the Administrative Procedure Act, chapter 120.

- (j) An operating charter school may apply for designation as a Florida Quality Charter School Operator on forms provided by the State Board of Education. The State Board of Education shall grant such designation if the applicant charter school demonstrates a record of success with the programs used in the charter school and demonstrates that the school was operated in a financially stable manner during the 3-year period immediately preceding the date it applied for the designation. A charter school that holds such a designation:
- 1. Does not require an approval under this subsection to expand its campus in the school district where it is operating.
- 2. Retains any eligibility it holds to secure funds for the expansion under federal grant programs for startup charter schools.
- (7) CHARTER.--The major issues involving the operation of a charter school shall be considered in advance and written into the charter. The charter shall be signed by the governing body of the charter school and the sponsor, following a public hearing to ensure community input.
- (a) The charter shall address, and criteria for approval of the charter shall be based on:

5-02599A-08 20082828__

1. The school's mission, the students to be served, and the ages and grades to be included.

- 2. The focus of the curriculum, the instructional methods to be used, any distinctive instructional techniques to be employed, and identification and acquisition of appropriate technologies needed to improve educational and administrative performance which include a means for promoting safe, ethical, and appropriate uses of technology in compliance which comply with legal and professional standards. The charter shall ensure that reading is a primary focus of the curriculum and that resources are provided to identify and provide specialized instruction for students who are reading below grade level. The curriculum and instructional strategies for reading must be consistent with the Sunshine State Standards and grounded in scientifically based reading research.
- 3. The current incoming baseline standard of student academic achievement, the outcomes to be achieved, and the method of measurement that will be used. The criteria listed in this subparagraph shall include a detailed description for each of the following:
- a. How the baseline student academic achievement levels and prior rates of academic progress will be established.
- b. How these baseline rates will be compared to rates of academic progress achieved by these same students while attending the charter school.
- c. To the extent possible, how these rates of progress will be evaluated and compared with rates of progress of other closely comparable student populations.

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5-02599A-08 20082828

The district school board <u>shall</u> is required to provide academic student performance data to charter schools for each of their students coming from the district school system, as well as rates of academic progress of comparable student populations in the district school system.

- 4. The methods used to identify the educational strengths and needs of students and how well educational goals and performance standards are met by students attending the charter school. Included in the methods is a means for the charter school to ensure accountability to its constituents by analyzing student performance data and by evaluating the effectiveness and efficiency of its major educational programs. Students in charter schools shall, at a minimum, participate in the statewide assessment program created under s. 1008.22.
- 5. In secondary charter schools, a method for determining that a student has satisfied the requirements for graduation in s. 1003.43.
- 6. A method for resolving conflicts between the governing body of the charter school and the sponsor.
- 7. The admissions procedures and dismissal procedures, including the school's code of student conduct.
- 8. The ways by which the school will achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public schools in the same school district.
- 9. The financial and administrative management of the school, including a reasonable demonstration of the professional experience or competence of those individuals or organizations applying to operate the charter school or those hired or retained

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5-02599A-08 20082828

to perform such professional services and the description of clearly delineated responsibilities and the policies and practices needed to effectively manage the charter school. A description of internal audit procedures and establishment of controls to ensure that financial resources are properly managed must be included. Both public sector and private sector professional experience shall be equally valid in such a consideration.

The asset and liability projections required in the application which are incorporated into the charter and which shall be compared with information provided in the annual report of the charter school. The charter shall ensure that, if a charter school internal audit or annual financial audit reveals a state of financial emergency as defined in s. 218.503 or deficit financial position, the auditors are required to notify the charter school governing board, the sponsor, and the Department of Education. The internal auditor shall report such findings in the form of an exit interview to the principal or the principal administrator of the charter school and the chair of the governing board within 7 working days after finding the state of financial emergency or deficit position. A final report shall be provided to the entire governing board, the sponsor, and the Department of Education within 14 working days after the exit interview. When a charter school is in a state of financial emergency, the charter school shall file a detailed financial recovery plan with the sponsor. The department, with the involvement of both sponsors and charter schools, shall establish quidelines for developing such plans.

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5-02599A-08 20082828

11. A description of procedures that identify various risks and provide for a comprehensive approach to reduce the impact of losses; plans to ensure the safety and security of students and staff; plans to identify, minimize, and protect others from violent or disruptive student behavior; and the manner in which the school will be insured, including whether or not the school will be required to have liability insurance, and, if so, the terms and conditions thereof and the amounts of coverage.

- The term of the charter which shall provide for cancellation of the charter if insufficient progress has been made in attaining the student achievement objectives of the charter and if it is not likely that such objectives can be achieved before expiration of the charter. The initial term of a charter shall be for 4 or 5 years. In order to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a municipality or other public entity as provided by law are eligible for up to a 15-year charter, subject to approval by the district school board. A charter lab school is eligible for a charter for a term of up to 15 years. In addition, to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a private, not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 15-year charter, subject to approval by the district school board. Such long-term charters remain subject to annual review and may be terminated during the term of the charter, but only according to the provisions set forth in subsection (8).
- 13. The action plan to purchase or lease a facility. The facilities to be used and their location.

5-02599A-08 20082828

14. The qualifications to be required of the teachers and the potential strategies used to recruit, hire, train, and retain qualified staff to achieve best value.

- 15. The governance structure of the school, including the status of the charter school as a public or private employer as required in paragraph (12)(i).
- 16. A timetable for implementing the charter which addresses the implementation of each element thereof and the date by which the charter $\underline{\text{must}}$ shall be awarded in order to meet this timetable.
- 17. In the case of an existing public school being converted to charter status, alternative arrangements for current students who choose not to attend the charter school and for current teachers who choose not to teach in the charter school after conversion in accordance with the existing collective bargaining agreement or district school board rule in the absence of a collective bargaining agreement. However, alternative arrangements are shall not be required for current teachers who choose not to teach in a charter lab school, except as authorized by the employment policies of the state university that which grants the charter to the lab school.
 - (9) CHARTER SCHOOL REQUIREMENTS. --
- (j) The governing body of the charter school shall exercise continuing oversight over charter school operations. Members of the governing body may receive compensation for attending meetings of such governing board and reimbursement of the costs for attending other meetings or training events that are not conducted at a scheduled meeting of the governing body.

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5-02599A-08 20082828

(17) FUNDING.--Students enrolled in a charter school, regardless of the sponsorship, shall be funded as if they are in a basic program or a special program, the same as students enrolled in other public schools in the school district. Funding for a charter lab school shall be as provided in s. 1002.32.

District school boards shall make timely and efficient payment and reimbursement to charter schools, including processing paperwork required to access special state and federal funding for which charter schools they may be eligible. The district school board may distribute funds to a charter school for up to 3 months based on the projected full-time equivalent student membership of the charter school. Thereafter, the results of full-time equivalent student membership surveys shall be used in adjusting the amount of funds distributed monthly to the charter school for the remainder of the fiscal year. The payment shall be issued no later than 10 working days after the district school board receives a distribution of state or federal funds. If a warrant for payment is not issued within 10 working days after receipt of funding by the district school board, the school district shall pay to the charter school, in addition to the amount of the scheduled disbursement, interest at a rate of 1 percent per month calculated on a daily basis on the unpaid balance from the expiration of the 10 working days until such time as the warrant is issued. In addition, the amount of administrative fees that a charter school is required to pay for services in the pending fiscal year under paragraph (20)(a) or s. 1002.335(11)(b) is reduced by 1 percent each time such a warrant is not issued within the 10-day period. The Florida Schools of

5-02599A-08 20082828

Excellence Commission shall establish an appeal process for reviewing the propriety of such reductions in payment.

- (e) A charter school that receives approval of its charter by a school district or the Florida Schools of Excellence

 Commission is also approved by this state for the receipt of any federal startup grant that is available for new or expanding charter schools.
 - (18) FACILITIES. --
- (a) A charter school may be located or operated in any area of this state regardless of the area's zoning classification, except that a charter school may not be located or operated in an area having an environmental zoning classification. A startup charter school shall use utilize facilities that which comply with:
- 1. The Florida Building Code <u>adopted under pursuant to</u> chapter 553, except <u>that</u>, unless required under paragraph (f):
- <u>a. A startup charter school's facilities need not comply</u>
 with the portion of the Florida Building Code adopted under s.

 1013.37 concerning for the State Requirements for Educational
 Facilities; and.
- <u>b. A</u> conversion charter <u>school</u> <u>schools</u> shall <u>use utilize</u> facilities that comply with the State Requirements for Educational Facilities <u>if provided that</u> the school district and the charter school have entered into a mutual management plan for the reasonable maintenance of such facilities <u>which contains</u>. The <u>mutual management plan shall contain</u> a provision by which the district school board agrees to maintain charter school facilities in the same manner as its other public schools within the district. Charter schools, with the exception of conversion

5-02599A-08 20082828

charter schools, are not required to comply, but may choose to comply, with the State Requirements for Educational Facilities of the Florida Building Code adopted pursuant to s. 1013.37.

- A charter school may choose to use facilities that comply with some or all of the State Requirements for Educational Facilities regardless of whether this paragraph requires such use.
- 2. The Florida Fire Prevention Code as adopted by the State Fire Marshall or a local governing body under s. 633.025.
- (b) The local governing authority may shall not adopt or impose local building requirements or restrictions governing construction of facilities used by charter schools which that are more stringent than those otherwise applicable under found in the Florida Building Code or this subsection. The agency having jurisdiction for inspection of a facility to be used for a charter school and issuance of a certificate of occupancy for such a facility is shall be the local municipality or, if in an unincorporated area, the county governing authority. The Department of Education or the Florida Schools of Excellence Commission shall employ experts to assist charter schools in securing necessary approvals in the areas of building and fire requirements and in addressing life, health, and safety issues.
- (b) A charter school shall utilize facilities that comply with the Florida Fire Prevention Code, pursuant to s. 633.025, as adopted by the authority in whose jurisdiction the facility is located as provided in paragraph (a).
- Section 2. Paragraph (d) of subsection (3) and paragraph (b) of subsection (4) of section 1002.335, Florida Statutes, are amended to read:

 5-02599A-08 20082828

1002.335 Florida Schools of Excellence Commission.--

- (3) FLORIDA SCHOOLS OF EXCELLENCE COMMISSION. --
- (d) The commission shall appoint an executive director who shall employ such staff as is necessary to perform the administrative duties and responsibilities of the commission. The executive director shall retain on staff a person who is knowledgeable about the building requirements applicable to facilities used by charter schools and who shall work with appropriate officials to facilitate a local government's issuance of a certificate of occupancy for such facilities.
 - (4) POWERS AND DUTIES. --
 - (b) The commission shall have the following duties:
- 1. Review charter school applications and assist in the establishment of Florida Schools of Excellence (FSE) charter schools throughout the state. An FSE charter school shall exist as a public school within the state as a component of the delivery of public education within Florida's K-20 education system.
- 2. Develop, promote, and disseminate best practices for charter schools and charter school sponsors in order to ensure that high-quality charter schools are developed and incentivized. At a minimum, the best practices shall encourage the development and replication of academically and financially proven charter school programs.
- 3. Develop, promote, and require high standards of accountability for any school that applies for and is granted a charter under this section.
- 4. Monitor and annually review the performance of cosponsors approved <u>under pursuant to</u> this section and hold the

5-02599A-08 20082828

cosponsors accountable for their performance pursuant to the provisions of paragraph (6)(c). The commission shall annually review and evaluate the performance of each cosponsor based upon the financial and administrative support provided to the cosponsor's charter schools and the quality of charter schools approved by the cosponsor, including the academic performance of the students who attend those schools.

- 5. Monitor and annually review and evaluate the academic and financial performance of the charter schools it sponsors and hold the schools accountable for their performance pursuant to the provisions of chapter 1008.
- 6. Report the student enrollment in each of its sponsored charter schools to the district school board of the county in which the school is located.
- 7. Work with its cosponsors to monitor the financial management of each FSE charter school.
- 8. Direct charter schools and persons seeking to establish charter schools to sources of private funding and support.
- 9. Actively seek, with the assistance of the department, supplemental revenue from federal grant funds, institutional grant funds, and philanthropic organizations. The commission may, through the department's Grants and Donations Trust Fund, receive and expend gifts, grants, and donations of any kind from any public or private entity to carry out the purposes of this section. The commission shall use any funding made available by the Federal Government for the startup or implementation of charter schools to provide a startup grant to each charter school for which an application is approved.

5-02599A-08 20082828

10. Review and recommend to the Legislature any necessary revisions to statutory requirements regarding the qualification and approval of municipalities, state universities, community colleges, and regional educational consortia as cosponsors for FSE charter schools.

- 11. Review and recommend to the Legislature any necessary revisions to statutory requirements regarding the standards for accountability and criteria for revocation of approval of cosponsors of FSE charter schools.
- 12. Act as liaison for cosponsors and FSE charter schools in:
- \underline{a} . Cooperating with district school boards that may choose to allow charter schools to \underline{use} $\underline{utilize}$ excess space within district public school facilities.
- b. Working with appropriate local government officials to facilitate a local government's issuance of a certificate of occupancy for facilities to be used by a charter school.
- 13. Collaborate with municipalities, state universities, community colleges, and regional educational consortia as cosponsors for FSE charter schools for the purpose of providing the highest level of public education to low-income, low-performing, gifted, or underserved student populations. Such collaborations shall:
- a. Allow state universities and community colleges that cosponsor FSE charter schools to enable students attending a charter school to take college courses and receive high school and college credit for such courses.
- b. Be used to determine the feasibility of opening charter schools for students with disabilities, including, but not

5-02599A-08 20082828

limited to, charter schools for children with autism that work with and utilize the specialized expertise of the Centers for Autism and Related Disabilities established and operated <u>under pursuant to</u> s. 1004.55.

- 14. Support municipalities when the mayor or chief executive, through resolution passed by the governing body of the municipality, expresses an intent to cosponsor and establish charter schools within the municipal boundaries.
- 15. Meet the needs of charter schools and school districts by uniformly administering high-quality charter schools, thereby removing administrative burdens from the school districts.
- 16. Assist FSE charter schools in negotiating and contracting with district school boards that choose to provide certain administrative or transportation services to the charter schools on a contractual basis.
- 17. Provide training for members of FSE charter school governing bodies within 90 days after approval of the charter school. The training shall include, but not be limited to, best practices on charter school governance, the constitutional and statutory requirements relating to public records and meetings, and the requirements of applicable statutes and State Board of Education rules.
- 18. Perform all of the duties of sponsors set forth in s. 1002.33(5) (b) and (20).
- 19. Consider adoption of policies to support a person operating a charter school that received a school grade "A" pursuant to s. 1008.34 and who seeks to expand that school or to open a new charter school by providing startup funds or technical assistance and expediting necessary approvals.

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5-02599A-08 20082828

Section 3. Paragraph (a) of subsection (5) of section 1006.06, Florida Statutes, is amended, and subsection (6) is added to that section, to read:

1006.06 School food service programs.--

- (5)(a) Each district school board shall implement school breakfast programs in all elementary schools which that make breakfast available to all students in kindergarten through grade 6 in each district school, unless the elementary school goes only through grade 5, in which case the requirement applies shall apply only through grade 5. Each district school board shall implement breakfast programs in all elementary schools in which students are eligible for free and reduced price lunch meals, to the extent specifically funded in the General Appropriations Act. A district school board may operate a breakfast program providing for food preparation at the school site or in central locations with distribution to designated satellite schools or any combination thereof. Each district school board shall implement school breakfast programs in all charter schools that are first opened in its district after July 1, 2008, to the same extent that this paragraph requires the district school boards to implement such programs in each district school that is first opened after July 1, 2008.
- (6) The department and the Florida Schools of Excellence Commission shall, in coordination with charter schools and school districts, jointly adopt rules setting forth a process for qualifying students who are eligible for free or reduced-price school breakfast programs under subsection (5) or for free or reduced-price school lunches under the National School Lunch Act. The process must ensure that when a student transfers to a

5-02599A-08 20082828

charter school from another public school, the charter school has access to documentation held by the student's former school concerning the student's eligibility for a free or reduced-price school breakfast or lunch.

Section 4. The sum of \$ is appropriated from the General Revenue Fund to the Florida Schools of Excellence

Commission for the purpose of paying salaries and other administrative expenses necessary to retain a person who is knowledgeable about building requirements and who is responsible for working with appropriate officials to facilitate the issuance of a certificate of occupancy for facilities to be used by a charter school.

Section 5. This act shall take effect July 1, 2008.