975970

	CHAMBER ACTION	
Senate		House
	•	
	•	
Floor: 1/AD/2R		
4/16/2008 12:14 PM	•	

Senator Peaden moved the following **amendment**:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Paragraph (d) of subsection (2) of section 400.179, Florida Statutes, is amended to read:

400.179 Liability for Medicaid underpayments and overpayments.--

10 (2) Because any transfer of a nursing facility may expose 11 the fact that Medicaid may have underpaid or overpaid the 12 transferor, and because in most instances, any such underpayment 13 or overpayment can only be determined following a formal field 14 audit, the liabilities for any such underpayments or overpayments 15 shall be as follows:

16 (d) Where the transfer involves a facility that has been 17 leased by the transferor:

Page 1 of 47

1 2 3

4 5

6

7

8

9

975970

18 1. The transferee shall, as a condition to being issued a 19 license by the agency, acquire, maintain, and provide proof to 20 the agency of a bond with a term of 30 months, renewable 21 annually, in an amount not less than the total of 3 months' 22 Medicaid payments to the facility computed on the basis of the 23 preceding 12-month average Medicaid payments to the facility.

2. A leasehold licensee may meet the requirements of 24 subparagraph 1. by payment of a nonrefundable fee, paid at 25 26 initial licensure, paid at the time of any subsequent change of 27 ownership, and paid annually thereafter, in the amount of 1 percent of the total of 3 months' Medicaid payments to the 28 29 facility computed on the basis of the preceding 12-month average 30 Medicaid payments to the facility. If a preceding 12-month average is not available, projected Medicaid payments may be 31 32 used. The fee shall be deposited into the Health Care Trust Fund and shall be accounted for separately as a Medicaid nursing home 33 34 overpayment account. These fees shall be used at the sole 35 discretion of the agency to repay nursing home Medicaid 36 overpayments. The agency may transfer funds to the Grants and Donations Trust Fund for such repayments. Payment of this fee 37 shall not release the licensee from any liability for any 38 39 Medicaid overpayments, nor shall payment bar the agency from 40 seeking to recoup overpayments from the licensee and any other 41 liable party. As a condition of exercising this lease bond 42 alternative, licensees paying this fee must maintain an existing lease bond through the end of the 30-month term period of that 43 bond. The agency is herein granted specific authority to 44 45 promulgate all rules pertaining to the administration and 46 management of this account, including withdrawals from the 47 account, subject to federal review and approval. This provision

Page 2 of 47

4/16/2008 12:19:00 PM

975970

48 shall take effect upon becoming law and shall apply to any 49 leasehold license application. The financial viability of the 50 Medicaid nursing home overpayment account shall be determined by 51 the agency through annual review of the account balance and the 52 amount of total outstanding, unpaid Medicaid overpayments owing 53 from leasehold licensees to the agency as determined by final 54 agency audits.

55 3. The leasehold licensee may meet the bond requirement 56 through other arrangements acceptable to the agency. The agency 57 is herein granted specific authority to promulgate rules 58 pertaining to lease bond arrangements.

4. All existing nursing facility licensees, operating the
facility as a leasehold, shall acquire, maintain, and provide
proof to the agency of the 30-month bond required in subparagraph
1., above, on and after July 1, 1993, for each license renewal.

5. It shall be the responsibility of all nursing facility
operators, operating the facility as a leasehold, to renew the
30-month bond and to provide proof of such renewal to the agency
annually.

6. Any failure of the nursing facility operator to acquire, 67 maintain, renew annually, or provide proof to the agency shall be 68 grounds for the agency to deny, revoke, and suspend the facility 69 70 license to operate such facility and to take any further action, including, but not limited to, enjoining the facility, asserting 71 72 a moratorium pursuant to part II of chapter 408, or applying for 73 a receiver, deemed necessary to ensure compliance with this 74 section and to safequard and protect the health, safety, and 75 welfare of the facility's residents. A lease agreement required 76 as a condition of bond financing or refinancing under s. 154.213 77 by a health facilities authority or required under s. 159.30 by a

Page 3 of 47



78 county or municipality is not a leasehold for purposes of this 79 paragraph and is not subject to the bond requirement of this 80 paragraph.

81 Section 2. Subsections (1) and (2) of section 409.904, 82 Florida Statutes, are amended to read:

83 409.904 Optional payments for eligible persons. -- The agency may make payments for medical assistance and related services on 84 behalf of the following persons who are determined to be eligible 85 86 subject to the income, assets, and categorical eligibility tests 87 set forth in federal and state law. Payment on behalf of these Medicaid eligible persons is subject to the availability of 88 89 moneys and any limitations established by the General 90 Appropriations Act or chapter 216.

91 (1) (a) From July 1, 2005, through December 31, 2005, a 92 person who is age 65 or older or is determined to be disabled, 93 whose income is at or below 88 percent of federal poverty level, 94 and whose assets do not exceed established limitations.

(b) Effective January 1, 2006, and subject to federal 95 96 waiver approval, a person who is age 65 or older or is determined 97 to be disabled, whose income is at or below 88 percent of the 98 federal poverty level, whose assets do not exceed established 99 limitations, and who is not eligible for Medicare or, if eligible 100 for Medicare, is also eligible for and receiving Medicaid-covered institutional care services, hospice services, or home and 101 102 community-based services. The agency shall seek federal authorization through a waiver to provide this coverage. This 103 subsection expires October 31, 2008. 104

(2) (a) A family, a pregnant woman, a child under age 21, a
person age 65 or over, or a blind or disabled person, who would
be eligible under any group listed in s. 409.903(1), (2), or (3),

Page 4 of 47

4/16/2008 12:19:00 PM



108 except that the income or assets of such family or person exceed 109 established limitations. For a family or person in one of these 110 coverage groups, medical expenses are deductible from income in accordance with federal requirements in order to make a 111 112 determination of eligibility. A family or person eligible under 113 the coverage known as the "medically needy," is eligible to 114 receive the same services as other Medicaid recipients, with the exception of services in skilled nursing facilities and 115 116 intermediate care facilities for the developmentally disabled. 117 This paragraph expires October 31, 2008.

(b) Effective November 1, 2008, a pregnant woman or a child 118 119 younger than 21 years of age who would be eligible under any 120 group listed in s. 409.903, except that the income or assets of 121 such group exceed established limitations. For a person in one of 122 these coverage groups, medical expenses are deductible from 123 income in accordance with federal requirements in order to made a 124 determination of eligibility. A person eligible under the 125 coverage known as the "medically needy" is eligible to receive 126 the same services as other Medicaid recipients, with the exception of services in skilled nursing facilities and 127 intermediate care facilities for the developmentally disabled. 128

Section 3. Subsections (1) and (12) of section 409.906, Florida Statutes, are amended to read:

409.906 Optional Medicaid services.--Subject to specific appropriations, the agency may make payments for services which are optional to the state under Title XIX of the Social Security Act and are furnished by Medicaid providers to recipients who are determined to be eligible on the dates on which the services were provided. Any optional service that is provided shall be provided only when medically necessary and in accordance with state and

Page 5 of 47



138 federal law. Optional services rendered by providers in mobile 139 units to Medicaid recipients may be restricted or prohibited by 140 the agency. Nothing in this section shall be construed to prevent or limit the agency from adjusting fees, reimbursement rates, 141 142 lengths of stay, number of visits, or number of services, or 143 making any other adjustments necessary to comply with the 144 availability of moneys and any limitations or directions provided 145 for in the General Appropriations Act or chapter 216. If 146 necessary to safeguard the state's systems of providing services 147 to elderly and disabled persons and subject to the notice and review provisions of s. 216.177, the Governor may direct the 148 149 Agency for Health Care Administration to amend the Medicaid state 150 plan to delete the optional Medicaid service known as "Intermediate Care Facilities for the Developmentally Disabled." 151 152 Optional services may include:

153

(1) ADULT DENTAL SERVICES.--

(a) The agency may pay for medically necessary, emergency
dental procedures to alleviate pain or infection. Emergency
dental care shall be limited to emergency oral examinations,
necessary radiographs, extractions, and incision and drainage of
abscess, for a recipient who is 21 years of age or older.

(b) Beginning July 1, 2006, the agency may pay for full or
partial dentures, the procedures required to seat full or partial
dentures, and the repair and reline of full or partial dentures,
provided by or under the direction of a licensed dentist, for a
recipient who is 21 years of age or older.

164 (c) However, Medicaid <u>may</u> will not provide reimbursement 165 for dental services provided in a mobile dental unit, except for 166 a mobile dental unit:



167 1. Owned by, operated by, or having a contractual agreement
 168 with the Department of Health and complying with Medicaid's
 169 county health department clinic services program specifications
 170 as a county health department clinic services provider.

171 2. Owned by, operated by, or having a contractual 172 arrangement with a federally qualified health center and 173 complying with Medicaid's federally qualified health center 174 specifications as a federally qualified health center provider.

175 3. Rendering dental services to Medicaid recipients, 21176 years of age and older, at nursing facilities.

177 4. Owned by, operated by, or having a contractual agreement178 with a state-approved dental educational institution.

179

(d) This subsection expires September 30, 2008.

180 (12) HEARING SERVICES.--The agency may pay for hearing and 181 related services, including hearing evaluations, hearing aid 182 devices, dispensing of the hearing aid, and related repairs, if 183 provided to a recipient by a licensed hearing aid specialist, 184 otolaryngologist, otologist, audiologist, or physician. Effective 185 October 1, 2008, the agency may not pay for hearing and related 186 services for adults.

187 Section 4. Paragraph (d) of subsection (13) and subsection 188 (14) of section 409.908, Florida Statutes, are amended, and 189 subsection (23) is added to that section, to read:

409.908 Reimbursement of Medicaid providers.--Subject to specific appropriations, the agency shall reimburse Medicaid providers, in accordance with state and federal law, according to methodologies set forth in the rules of the agency and in policy manuals and handbooks incorporated by reference therein. These methodologies may include fee schedules, reimbursement methods based on cost reporting, negotiated fees, competitive bidding

Page 7 of 47



197 pursuant to s. 287.057, and other mechanisms the agency considers 198 efficient and effective for purchasing services or goods on 199 behalf of recipients. If a provider is reimbursed based on cost 200 reporting and submits a cost report late and that cost report 201 would have been used to set a lower reimbursement rate for a rate 202 semester, then the provider's rate for that semester shall be 203 retroactively calculated using the new cost report, and full payment at the recalculated rate shall be effected retroactively. 204 205 Medicare-granted extensions for filing cost reports, if 206 applicable, shall also apply to Medicaid cost reports. Payment 207 for Medicaid compensable services made on behalf of Medicaid 208 eligible persons is subject to the availability of moneys and any 209 limitations or directions provided for in the General 210 Appropriations Act or chapter 216. Further, nothing in this 211 section shall be construed to prevent or limit the agency from adjusting fees, reimbursement rates, lengths of stay, number of 212 visits, or number of services, or making any other adjustments 213 214 necessary to comply with the availability of moneys and any 215 limitations or directions provided for in the General 216 Appropriations Act, provided the adjustment is consistent with 217 legislative intent.

(13) Medicare premiums for persons eligible for both
Medicare and Medicaid coverage shall be paid at the rates
established by Title XVIII of the Social Security Act. For
Medicare services rendered to Medicaid-eligible persons, Medicaid
shall pay Medicare deductibles and coinsurance as follows:

223 224 (d) Notwithstanding paragraphs (a)-(c):

Medicaid payments for Nursing Home Medicare part A
 coinsurance <u>are shall be</u> limited to the Medicaid nursing home per
 diem rate less any amounts paid by Medicare, but only up to the

Page 8 of 47



amount of Medicare coinsurance. The Medicaid per diem rate shall be the rate in effect for the dates of service of the crossover claims and may not be subsequently adjusted due to subsequent per diem rate adjustments.

231 2. Medicaid shall pay all deductibles and coinsurance for
232 Medicare-eligible recipients receiving freestanding end stage
233 renal dialysis center services.

3. Medicaid payments for general hospital inpatient services <u>are shall be</u> limited to the Medicare deductible per spell of illness. Medicaid <u>may not pay for shall make no payment</u> toward coinsurance for Medicare general hospital inpatient services.

4. Medicaid shall pay all deductibles and coinsurance for
Medicare emergency transportation services provided by ambulances
licensed pursuant to chapter 401.

242 <u>5. Medicaid shall pay all deductibles and coinsurance for</u> 243 portable X-ray Medicare Part B services provided in a nursing 244 <u>home.</u>

245 (14) A provider of prescribed drugs shall be reimbursed the least of the amount billed by the provider, the provider's usual 246 and customary charge, or the Medicaid maximum allowable fee 247 established by the agency, plus a dispensing fee. The Medicaid 248 249 maximum allowable fee for ingredient cost is will be based on the 250 lower of: average wholesale price (AWP) minus 16.4 15.4 percent, 251 wholesaler acquisition cost (WAC) plus 4.75 5.75 percent, the 252 federal upper limit (FUL), the state maximum allowable cost 253 (SMAC), or the usual and customary (UAC) charge billed by the 254 provider. Medicaid providers are required to dispense generic 255 drugs if available at lower cost and the agency has not 256 determined that the branded product is more cost-effective,

Page 9 of 47



257 unless the prescriber has requested and received approval to 258 require the branded product. The agency is directed to implement 259 a variable dispensing fee for payments for prescribed medicines 260 while ensuring continued access for Medicaid recipients. The variable dispensing fee may be based upon, but not limited to, 261 262 either or both the volume of prescriptions dispensed by a 263 specific pharmacy provider, the volume of prescriptions dispensed to an individual recipient, and dispensing of preferred-drug-list 264 265 products. The agency may increase the pharmacy dispensing fee 266 authorized by statute and in the annual General Appropriations 267 Act by \$0.50 for the dispensing of a Medicaid preferred-drug-list 268 product and reduce the pharmacy dispensing fee by \$0.50 for the 269 dispensing of a Medicaid product that is not included on the 270 preferred drug list. The agency may establish a supplemental 271 pharmaceutical dispensing fee to be paid to providers returning 272 unused unit-dose packaged medications to stock and crediting the 273 Medicaid program for the ingredient cost of those medications if 274 the ingredient costs to be credited exceed the value of the 275 supplemental dispensing fee. The agency is authorized to limit reimbursement for prescribed medicine in order to comply with any 276 277 limitations or directions provided for in the General 278 Appropriations Act, which may include implementing a prospective 279 or concurrent utilization review program.

280 (23) (a) Effective July 1, 2008, the agency shall reduce 281 provider reimbursement rates on a recurring basis as prescribed 282 in the general appropriations act for the following provider 283 types:

284 285

286

- 1. Inpatient hospitals.
- 2. Outpatient hospitals.
- 3. Nursing homes.

Page 10 of 47



287	4. County health departments.	
288	5. Community intermediate care facilities for the	
289	developmentally disabled.	
290	6. Prepaid health plans.	
291	(b) Any increase in reimbursement is subject to a specific	
292	appropriation by the Legislature.	
293	Section 5. Paragraph (a) of subsection (2) of section	
294	409.911, Florida Statutes, is amended to read:	
295	409.911 Disproportionate share programSubject to	
296	specific allocations established within the General	
297	Appropriations Act and any limitations established pursuant to	
298	chapter 216, the agency shall distribute, pursuant to this	
299	section, moneys to hospitals providing a disproportionate share	
300	of Medicaid or charity care services by making quarterly Medicaid	
301	payments as required. Notwithstanding the provisions of s.	
302	409.915, counties are exempt from contributing toward the cost of	
303	this special reimbursement for hospitals serving a	
304	disproportionate share of low-income patients.	
305	(2) The Agency for Health Care Administration shall use the	
306	following actual audited data to determine the Medicaid days and	
307	charity care to be used in calculating the disproportionate share	
308	payment:	
309	(a) The average of the 2000, 2001, and 2002 <u>, 2003, and 2004</u>	
310	audited disproportionate share data to determine each hospital's	
311	Medicaid days and charity care for the <u>2008-2009</u> 2006-2007 state	
312	fiscal year.	
313	Section 6. Section 409.9112, Florida Statutes, is amended	
314	to read:	
315	409.9112 Disproportionate share program for regional	
316	perinatal intensive care centersIn addition to the payments	
Page 11 of 47		
	4/16/2008 12:19:00 PM 2-07459-08	



317 made under s. 409.911, the agency for Health Care Administration shall design and implement a system of making disproportionate 318 319 share payments to those hospitals that participate in the regional perinatal intensive care center program established 320 321 pursuant to chapter 383. This system of payments shall conform to 322 with federal requirements and shall distribute funds in each 323 fiscal year for which an appropriation is made by making quarterly Medicaid payments. Notwithstanding the provisions of s. 324 325 409.915, counties are exempt from contributing toward the cost of 326 this special reimbursement for hospitals serving a 327 disproportionate share of low-income patients. For the 2008-2009 328 state fiscal year 2005-2006, the agency may shall not distribute 329 moneys under the regional perinatal intensive care centers 330 disproportionate share program.

(1) The following formula shall be used by the agency to
calculate the total amount earned for hospitals that participate
in the regional perinatal intensive care center program:

335 TAE = HDSP/THDSP

337 Where:

334

336

338 TAE = total amount earned by a regional perinatal intensive 339 care center.

340 HDSP = the prior state fiscal year regional perinatal 341 intensive care center disproportionate share payment to the 342 individual hospital.

343 THDSP = the prior state fiscal year total regional perinatal 344 intensive care center disproportionate share payments to all 345 hospitals.

Page 12 of 47

975970

The total additional payment for hospitals that 346 (2) participate in the regional perinatal intensive care center 347 348 program shall be calculated by the agency as follows: 349 350 $TAP = TAE \times TA$ 351 352 Where: 353 TAP = total additional payment for a regional perinatal 354 intensive care center. 355 TAE = total amount earned by a regional perinatal intensive 356 care center. 357 TA = total appropriation for the regional perinatal 358 intensive care center disproportionate share program. 359 In order to receive payments under this section, a (3) 360 hospital must be participating in the regional perinatal 361 intensive care center program pursuant to chapter 383 and must 362 meet the following additional requirements: 363 (a) Agree to conform to all departmental and agency 364 requirements to ensure high quality in the provision of services, including criteria adopted by departmental and agency rule 365 366 concerning staffing ratios, medical records, standards of care, 367 equipment, space, and such other standards and criteria as the 368 department and agency deem appropriate as specified by rule. 369 (b) Agree to provide information to the department and 370 agency, in a form and manner to be prescribed by rule of the department and agency, concerning the care provided to all 371 372 patients in neonatal intensive care centers and high-risk 373 maternity care.



374 (c) Agree to accept all patients for neonatal intensive
375 care and high-risk maternity care, regardless of ability to pay,
376 on a functional space-available basis.

(d) Agree to develop arrangements with other maternity and neonatal care providers in the hospital's region for the appropriate receipt and transfer of patients in need of specialized maternity and neonatal intensive care services.

381 (e) Agree to establish and provide a developmental
382 evaluation and services program for certain high-risk neonates,
383 as prescribed and defined by rule of the department.

(f) Agree to sponsor a program of continuing education in perinatal care for health care professionals within the region of the hospital, as specified by rule.

(g) Agree to provide backup and referral services to the department's county health departments and other low-income perinatal providers within the hospital's region, including the development of written agreements between these organizations and the hospital.

(h) Agree to arrange for transportation for high-risk obstetrical patients and neonates in need of transfer from the community to the hospital or from the hospital to another more appropriate facility.

396 (4) Hospitals which fail to comply with any of the 397 conditions in subsection (3) or the applicable rules of the 398 department and agency may shall not receive any payments under 399 this section until full compliance is achieved. A hospital which 400 is not in compliance in two or more consecutive quarters may 401 shall not receive its share of the funds. Any forfeited funds 402 shall be distributed by the remaining participating regional 403 perinatal intensive care center program hospitals.

Page 14 of 47



975970

404 Section 7. Section 409.9113, Florida Statutes, is amended 405 to read:

406 409.9113 Disproportionate share program for teaching 407 hospitals.--In addition to the payments made under ss. 409.911 408 and 409.9112, the agency for Health Care Administration shall 409 make disproportionate share payments to statutorily defined teaching hospitals for their increased costs associated with 410 medical education programs and for tertiary health care services 411 412 provided to the indigent. This system of payments shall conform 413 to with federal requirements and shall distribute funds in each 414 fiscal year for which an appropriation is made by making 415 quarterly Medicaid payments. Notwithstanding s. 409.915, counties 416 are exempt from contributing toward the cost of this special 417 reimbursement for hospitals serving a disproportionate share of 418 low-income patients. For the 2008-2009 state fiscal year 2006-419 2007, the agency shall distribute the moneys provided in the 420 General Appropriations Act to statutorily defined teaching 421 hospitals and family practice teaching hospitals under the 422 teaching hospital disproportionate share program. The funds provided for statutorily defined teaching hospitals shall be 423 424 distributed in the same proportion as the state fiscal year 2003-425 2004 teaching hospital disproportionate share funds were 426 distributed or as otherwise provided in the General 427 Appropriations Act. The funds provided for family practice 428 teaching hospitals shall be distributed equally among family 429 practice teaching hospitals.

(1) On or before September 15 of each year, the agency for
Health Care Administration shall calculate an allocation fraction
to be used for distributing funds to state statutory teaching
hospitals. Subsequent to the end of each quarter of the state

Page 15 of 47

4/16/2008 12:19:00 PM

975970

fiscal year, the agency shall distribute to each statutory teaching hospital, as defined in s. 408.07, an amount determined by multiplying one-fourth of the funds appropriated for this purpose by the Legislature times such hospital's allocation fraction. The allocation fraction for each such hospital shall be determined by the sum of three primary factors, divided by three. The primary factors are:

The number of nationally accredited graduate medical 441 (a) 442 education programs offered by the hospital, including programs 443 accredited by the Accreditation Council for Graduate Medical 444 Education and the combined Internal Medicine and Pediatrics 445 programs acceptable to both the American Board of Internal 446 Medicine and the American Board of Pediatrics at the beginning of 447 the state fiscal year preceding the date on which the allocation fraction is calculated. The numerical value of this factor is the 448 fraction that the hospital represents of the total number of 449 450 programs, where the total is computed for all state statutory 451 teaching hospitals.

(b) The number of full-time equivalent trainees in thehospital, which comprises two components:

454 The number of trainees enrolled in nationally accredited 1. 455 graduate medical education programs, as defined in paragraph (a). 456 Full-time equivalents are computed using the fraction of the year 457 during which each trainee is primarily assigned to the given 458 institution, over the state fiscal year preceding the date on 459 which the allocation fraction is calculated. The numerical value 460 of this factor is the fraction that the hospital represents of 461 the total number of full-time equivalent trainees enrolled in accredited graduate programs, where the total is computed for all 462 463 state statutory teaching hospitals.

Page 16 of 47



464 2. The number of medical students enrolled in accredited 465 colleges of medicine and engaged in clinical activities, 466 including required clinical clerkships and clinical electives. 467 Full-time equivalents are computed using the fraction of the year 468 during which each trainee is primarily assigned to the given 469 institution, over the course of the state fiscal year preceding the date on which the allocation fraction is calculated. The 470 numerical value of this factor is the fraction that the given 471 472 hospital represents of the total number of full-time equivalent 473 students enrolled in accredited colleges of medicine, where the 474 total is computed for all state statutory teaching hospitals.

476 The primary factor for full-time equivalent trainees is computed477 as the sum of these two components, divided by two.

478

475

(c) A service index that comprises three components:

479 1. The Agency for Health Care Administration Service Index, 480 computed by applying the standard Service Inventory Scores 481 established by the agency for Health Care Administration to 482 services offered by the given hospital, as reported on Worksheet A-2 for the last fiscal year reported to the agency before the 483 484 date on which the allocation fraction is calculated. The 485 numerical value of this factor is the fraction that the given 486 hospital represents of the total Agency for Health Care Administration Service Index values, where the total is computed 487 488 for all state statutory teaching hospitals.

489 2. A volume-weighted service index, computed by applying 490 the standard Service Inventory Scores established by the agency 491 for Health Care Administration to the volume of each service, 492 expressed in terms of the standard units of measure reported on 493 Worksheet A-2 for the last fiscal year reported to the agency

Page 17 of 47

4/16/2008 12:19:00 PM

975970

494 before the date on which the allocation factor is calculated. The 495 numerical value of this factor is the fraction that the given 496 hospital represents of the total volume-weighted service index values, where the total is computed for all state statutory 497 498 teaching hospitals.

499 3. Total Medicaid payments to each hospital for direct 500 inpatient and outpatient services during the fiscal year 501 preceding the date on which the allocation factor is calculated. 502 This includes payments made to each hospital for such services by 503 Medicaid prepaid health plans, whether the plan was administered 504 by the hospital or not. The numerical value of this factor is the 505 fraction that each hospital represents of the total of such 506 Medicaid payments, where the total is computed for all state 507 statutory teaching hospitals.

509 The primary factor for the service index is computed as the sum 510 of these three components, divided by three.

511 (2) By October 1 of each year, the agency shall use the 512 following formula to calculate the maximum additional 513 disproportionate share payment for statutorily defined teaching 514 hospitals:

516 $TAP = THAF \times A$

518 Where:

519

515

517

508

TAP = total additional payment. 520 THAF = teaching hospital allocation factor. 521 A = amount appropriated for a teaching hospital 522 disproportionate share program.

Page 18 of 47

4/16/2008 12:19:00 PM

975970

523	Section 8. Section 409.9117, Florida Statutes, is amended
524	to read:
525	409.9117 Primary care disproportionate share programFor
526	the <u>2008–2009</u> state fiscal year 2006–2007 , the agency <u>may</u> shall
527	not distribute moneys under the primary care disproportionate
528	share program.
529	(1) If federal funds are available for disproportionate
530	share programs in addition to those otherwise provided by law,
531	there shall be created a primary care disproportionate share
532	program.
533	(2) The following formula shall be used by the agency to
534	calculate the total amount earned for hospitals that participate
535	in the primary care disproportionate share program:
536	
537	TAE = HDSP/THDSP
538	
539	Where:
540	TAE = total amount earned by a hospital participating in the
541	primary care disproportionate share program.
542	HDSP = the prior state fiscal year primary care
543	disproportionate share payment to the individual hospital.
544	THDSP = the prior state fiscal year total primary care
545	disproportionate share payments to all hospitals.
546	(3) The total additional payment for hospitals that
547	participate in the primary care disproportionate share program
548	shall be calculated by the agency as follows:
549	
550	$TAP = TAE \times TA$
551	
552	Where:
1	Page 19 of 47

4/16/2008 12:19:00 PM



553 TAP = total additional payment for a primary care hospital. 554 TAE = total amount earned by a primary care hospital. 555 TA = total appropriation for the primary care 556 disproportionate share program.

(4) In <u>establishing</u> the establishment and funding of this
program, the agency shall use the following criteria in addition
to those specified in s. 409.911, <u>and</u> payments may not be made to
a hospital unless the hospital agrees to:

(a) Cooperate with a Medicaid prepaid health plan, if oneexists in the community.

(b) Ensure the availability of primary and specialty care physicians to Medicaid recipients who are not enrolled in a prepaid capitated arrangement and who are in need of access to such physicians.

567 (c) Coordinate and provide primary care services free of charge, except copayments, to all persons with incomes up to 100 568 percent of the federal poverty level who are not otherwise 569 570 covered by Medicaid or another program administered by a 571 governmental entity, and to provide such services based on a sliding fee scale to all persons with incomes up to 200 percent 572 573 of the federal poverty level who are not otherwise covered by 574 Medicaid or another program administered by a governmental 575 entity, except that eligibility may be limited to persons who reside within a more limited area, as agreed to by the agency and 576 577 the hospital.

(d) Contract with any federally qualified health center, if one exists within the agreed geopolitical boundaries, concerning the provision of primary care services, in order to guarantee delivery of services in a nonduplicative fashion, and to provide for referral arrangements, privileges, and admissions, as

Page 20 of 47

4/16/2008 12:19:00 PM



appropriate. The hospital shall agree to provide at an onsite or offsite facility primary care services within 24 hours to which all Medicaid recipients and persons eligible under this paragraph who do not require emergency room services are referred during normal daylight hours.

(e) Cooperate with the agency, the county, and other entities to ensure the provision of certain public health services, case management, referral and acceptance of patients, and sharing of epidemiological data, as the agency and the hospital find mutually necessary and desirable to promote and protect the public health within the agreed geopolitical boundaries.

(f) In cooperation with the county in which the hospital resides, develop a low-cost, outpatient, prepaid health care program to persons who are not eligible for the Medicaid program, and who reside within the area.

(g) Provide inpatient services to residents within the area who are not eligible for Medicaid or Medicare, and who do not have private health insurance, regardless of ability to pay, on the basis of available space, except that nothing shall prevent the hospital from establishing bill collection programs based on ability to pay.

(h) Work with the Florida Healthy Kids Corporation, the Florida Health Care Purchasing Cooperative, and business health coalitions, as appropriate, to develop a feasibility study and plan to provide a low-cost comprehensive health insurance plan to persons who reside within the area and who do not have access to such a plan.

(i) Work with public health officials and other experts toprovide community health education and prevention activities

Page 21 of 47

620



613 designed to promote healthy lifestyles and appropriate use of614 health services.

(j) Work with the local health council to develop a plan for promoting access to affordable health care services for all persons who reside within the area, including, but not limited to, public health services, primary care services, inpatient services, and affordable health insurance generally.

Any hospital that fails to comply with any of the provisions of this subsection, or any other contractual condition, may not receive payments under this section until full compliance is achieved.

Section 9. Paragraph (b) of subsection (4), paragraph (a)
of subsection (39), and subsection (42) of section 409.912,
Florida Statutes, are amended to read:

628 409.912 Cost-effective purchasing of health care.--The 629 agency shall purchase goods and services for Medicaid recipients 630 in the most cost-effective manner consistent with the delivery of 631 quality medical care. To ensure that medical services are 632 effectively utilized, the agency may, in any case, require a 633 confirmation or second physician's opinion of the correct 634 diagnosis for purposes of authorizing future services under the 635 Medicaid program. This section does not restrict access to 636 emergency services or poststabilization care services as defined 637 in 42 C.F.R. part 438.114. Such confirmation or second opinion 638 shall be rendered in a manner approved by the agency. The agency 639 shall maximize the use of prepaid per capita and prepaid 640 aggregate fixed-sum basis services when appropriate and other 641 alternative service delivery and reimbursement methodologies, 642 including competitive bidding pursuant to s. 287.057, designed to

Page 22 of 47



643 facilitate the cost-effective purchase of a case-managed continuum of care. The agency shall also require providers to 644 645 minimize the exposure of recipients to the need for acute 646 inpatient, custodial, and other institutional care and the 647 inappropriate or unnecessary use of high-cost services. The 648 agency shall contract with a vendor to monitor and evaluate the clinical practice patterns of providers in order to identify 649 650 trends that are outside the normal practice patterns of a 651 provider's professional peers or the national guidelines of a 652 provider's professional association. The vendor must be able to 653 provide information and counseling to a provider whose practice 654 patterns are outside the norms, in consultation with the agency, 655 to improve patient care and reduce inappropriate utilization. The 656 agency may mandate prior authorization, drug therapy management, 657 or disease management participation for certain populations of 658 Medicaid beneficiaries, certain drug classes, or particular drugs 659 to prevent fraud, abuse, overuse, and possible dangerous drug 660 interactions. The Pharmaceutical and Therapeutics Committee shall 661 make recommendations to the agency on drugs for which prior authorization is required. The agency shall inform the 662 663 Pharmaceutical and Therapeutics Committee of its decisions 664 regarding drugs subject to prior authorization. The agency is 665 authorized to limit the entities it contracts with or enrolls as 666 Medicaid providers by developing a provider network through 667 provider credentialing. The agency may competitively bid singlesource-provider contracts if procurement of goods or services 668 results in demonstrated cost savings to the state without 669 670 limiting access to care. The agency may limit its network based 671 on the assessment of beneficiary access to care, provider availability, provider quality standards, time and distance 672

Page 23 of 47

4/16/2008 12:19:00 PM



673 standards for access to care, the cultural competence of the 674 provider network, demographic characteristics of Medicaid 675 beneficiaries, practice and provider-to-beneficiary standards, 676 appointment wait times, beneficiary use of services, provider 677 turnover, provider profiling, provider licensure history, 678 previous program integrity investigations and findings, peer 679 review, provider Medicaid policy and billing compliance records, clinical and medical record audits, and other factors. Providers 680 681 shall not be entitled to enrollment in the Medicaid provider 682 network. The agency shall determine instances in which allowing 683 Medicaid beneficiaries to purchase durable medical equipment and 684 other goods is less expensive to the Medicaid program than long-685 term rental of the equipment or goods. The agency may establish 686 rules to facilitate purchases in lieu of long-term rentals in 687 order to protect against fraud and abuse in the Medicaid program as defined in s. 409.913. The agency may seek federal waivers 688 689 necessary to administer these policies.

690 691

(4) The agency may contract with:

691 An entity that is providing comprehensive behavioral (b) health care services to certain Medicaid recipients through a 692 693 capitated, prepaid arrangement pursuant to the federal waiver 694 provided for by s. 409.905(5). Such an entity must be licensed 695 under chapter 624, chapter 636, or chapter 641 and must possess 696 the clinical systems and operational competence to manage risk 697 and provide comprehensive behavioral health care to Medicaid 698 recipients. As used in this paragraph, the term "comprehensive behavioral health care services" means covered mental health and 699 700 substance abuse treatment services that are available to Medicaid 701 recipients. The secretary of the Department of Children and Family Services shall approve provisions of procurements related 702

Page 24 of 47



703 to children in the department's care or custody prior to 704 enrolling such children in a prepaid behavioral health plan. Any 705 contract awarded under this paragraph must be competitively 706 procured. In developing the behavioral health care prepaid plan 707 procurement document, the agency shall ensure that the 708 procurement document requires the contractor to develop and 709 implement a plan to ensure compliance with s. 394.4574 related to services provided to residents of licensed assisted living 710 711 facilities that hold a limited mental health license. Except as 712 provided in subparagraph 8., and except in counties where the 713 Medicaid managed care pilot program is authorized pursuant to s. 714 409.91211, the agency shall seek federal approval to contract 715 with a single entity meeting these requirements to provide 716 comprehensive behavioral health care services to all Medicaid 717 recipients not enrolled in a Medicaid managed care plan 718 authorized under s. 409.91211 or a Medicaid health maintenance 719 organization in an AHCA area. In an AHCA area where the Medicaid 720 managed care pilot program is authorized pursuant to s. 409.91211 721 in one or more counties, the agency may procure a contract with a 722 single entity to serve the remaining counties as an AHCA area or 723 the remaining counties may be included with an adjacent AHCA area 724 and shall be subject to this paragraph. Each entity must offer 725 sufficient choice of providers in its network to ensure recipient 726 access to care and the opportunity to select a provider with whom 727 they are satisfied. The network shall include all public mental health hospitals. To ensure unimpaired access to behavioral 728 729 health care services by Medicaid recipients, all contracts issued 730 pursuant to this paragraph shall require 80 percent of the 731 capitation paid to the managed care plan, including health maintenance organizations, to be expended for the provision of 732

Page 25 of 47

4/16/2008 12:19:00 PM



733 behavioral health care services. In the event the managed care 734 plan expends less than 80 percent of the capitation paid pursuant 735 to this paragraph for the provision of behavioral health care 736 services, the difference shall be returned to the agency. The 737 agency shall provide the managed care plan with a certification 738 letter indicating the amount of capitation paid during each 739 calendar year for the provision of behavioral health care services pursuant to this section. The agency may reimburse for 740 741 substance abuse treatment services on a fee-for-service basis 742 until the agency finds that adequate funds are available for 743 capitated, prepaid arrangements.

1. By January 1, 2001, the agency shall modify the contracts with the entities providing comprehensive inpatient and outpatient mental health care services to Medicaid recipients in Hillsborough, Highlands, Hardee, Manatee, and Polk Counties, to include substance abuse treatment services.

749 2. By July 1, 2003, the agency and the Department of 750 Children and Family Services shall execute a written agreement 751 that requires collaboration and joint development of all policy, 752 budgets, procurement documents, contracts, and monitoring plans 753 that have an impact on the state and Medicaid community mental 754 health and targeted case management programs.

755 3. Except as provided in subparagraph 8., by July 1, 2006, 756 the agency and the Department of Children and Family Services 757 shall contract with managed care entities in each AHCA area 758 except area 6 or arrange to provide comprehensive inpatient and 759 outpatient mental health and substance abuse services through 760 capitated prepaid arrangements to all Medicaid recipients who are 761 eligible to participate in such plans under federal law and 762 regulation. In AHCA areas where eligible individuals number less

Page 26 of 47



763 than 150,000, the agency shall contract with a single managed 764 care plan to provide comprehensive behavioral health services to 765 all recipients who are not enrolled in a Medicaid health 766 maintenance organization or a Medicaid capitated managed care 767 plan authorized under s. 409.91211. The agency may contract with 768 more than one comprehensive behavioral health provider to provide care to recipients who are not enrolled in a Medicaid capitated 769 770 managed care plan authorized under s. 409.91211 or a Medicaid 771 health maintenance organization in AHCA areas where the eligible 772 population exceeds 150,000. In an AHCA area where the Medicaid 773 managed care pilot program is authorized pursuant to s. 409.91211 774 in one or more counties, the agency may procure a contract with a 775 single entity to serve the remaining counties as an AHCA area or 776 the remaining counties may be included with an adjacent AHCA area 777 and shall be subject to this paragraph. Contracts for 778 comprehensive behavioral health providers awarded pursuant to 779 this section shall be competitively procured. Both for-profit and 780 not-for-profit corporations shall be eligible to compete. Managed 781 care plans contracting with the agency under subsection (3) shall provide and receive payment for the same comprehensive behavioral 782 783 health benefits as provided in AHCA rules, including handbooks 784 incorporated by reference. In AHCA area 11, the agency shall 785 contract with at least two comprehensive behavioral health care 786 providers to provide behavioral health care to recipients in that 787 area who are enrolled in, or assigned to, the MediPass program. 788 One of the behavioral health care contracts shall be with the 789 existing provider service network pilot project, as described in 790 paragraph (d), for the purpose of demonstrating the cost-791 effectiveness of the provision of quality mental health services 792 through a public hospital-operated managed care model. Payment

Page 27 of 47

4/16/2008 12:19:00 PM

975970

793 shall be at an agreed-upon capitated rate to ensure cost savings. 794 Of the recipients in area 11 who are assigned to MediPass under 795 the provisions of s. 409.9122(2)(k), a minimum of 50,000 of those 796 MediPass-enrolled recipients shall be assigned to the existing 797 provider service network in area 11 for their behavioral care.

4. By October 1, 2003, the agency and the department shall submit a plan to the Governor, the President of the Senate, and the Speaker of the House of Representatives which provides for the full implementation of capitated prepaid behavioral health care in all areas of the state.

a. Implementation shall begin in 2003 in those AHCA areas
of the state where the agency is able to establish sufficient
capitation rates.

b. If the agency determines that the proposed capitation
rate in any area is insufficient to provide appropriate services,
the agency may adjust the capitation rate to ensure that care
will be available. The agency and the department may use existing
general revenue to address any additional required match but may
not over-obligate existing funds on an annualized basis.

c. Subject to any limitations provided for in the General
Appropriations Act, the agency, in compliance with appropriate
federal authorization, shall develop policies and procedures that
allow for certification of local and state funds.

5. Children residing in a statewide inpatient psychiatric program, or in a Department of Juvenile Justice or a Department of Children and Family Services residential program approved as a Medicaid behavioral health overlay services provider shall not be included in a behavioral health care prepaid health plan or any other Medicaid managed care plan pursuant to this paragraph.

Page 28 of 47

975970

822 6. In converting to a prepaid system of delivery, the 823 agency shall in its procurement document require an entity 824 providing only comprehensive behavioral health care services to 825 prevent the displacement of indigent care patients by enrollees 826 in the Medicaid prepaid health plan providing behavioral health 827 care services from facilities receiving state funding to provide 828 indigent behavioral health care, to facilities licensed under chapter 395 which do not receive state funding for indigent 829 830 behavioral health care, or reimburse the unsubsidized facility 831 for the cost of behavioral health care provided to the displaced 832 indigent care patient.

833 7. Traditional community mental health providers under 834 contract with the Department of Children and Family Services pursuant to part IV of chapter 394, child welfare providers under 835 836 contract with the Department of Children and Family Services in 837 areas 1 and 6, and inpatient mental health providers licensed pursuant to chapter 395 must be offered an opportunity to accept 838 839 or decline a contract to participate in any provider network for 840 prepaid behavioral health services.

8. For fiscal year 2004-2005, all Medicaid eligible 841 842 children, except children in areas 1 and Highland, Hardee, Polk, 843 and Manatee counties of area 6, whose cases are open for child 844 welfare services in the HomeSafeNet system, shall be enrolled in 845 MediPass or in Medicaid fee-for-service and all their behavioral 846 health care services including inpatient, outpatient psychiatric, 847 community mental health, and case management shall be reimbursed on a fee-for-service basis. Beginning July 1, 2005, such 848 849 children, who are open for child welfare services in the 850 HomeSafeNet system, shall receive their behavioral health care services through a specialty prepaid plan operated by community-851

Page 29 of 47

4/16/2008 12:19:00 PM



852 based lead agencies either through a single agency or formal agreements among several agencies. The specialty prepaid plan 853 854 must result in savings to the state comparable to savings 855 achieved in other Medicaid managed care and prepaid programs. 856 Such plan must provide mechanisms to maximize state and local 857 revenues. The specialty prepaid plan shall be developed by the agency and the Department of Children and Family Services. The 858 859 agency is authorized to seek any federal waivers to implement 860 this initiative. Medicaid-eligible children whose cases are open 861 for child welfare services in the HomeSafeNet system and who 862 reside in AHCA area 10 are exempt from the specialty prepaid plan 863 upon the development of a service delivery mechanism for children 864 who reside in area 10 as specified in s. 409.91211(3)(dd).

865 (39)(a) The agency shall implement a Medicaid prescribed-866 drug spending-control program that includes the following 867 components:

868 A Medicaid preferred drug list, which shall be a listing 1. 869 of cost-effective therapeutic options recommended by the Medicaid 870 Pharmacy and Therapeutics Committee established pursuant to s. 409.91195 and adopted by the agency for each therapeutic class on 871 872 the preferred drug list. At the discretion of the committee, and 873 when feasible, the preferred drug list should include at least 874 two products in a therapeutic class. The agency may post the 875 preferred drug list and updates to the preferred drug list on an 876 Internet website without following the rulemaking procedures of 877 chapter 120. Antiretroviral agents are excluded from the 878 preferred drug list. The agency shall also limit the amount of a 879 prescribed drug dispensed to no more than a 34-day supply unless 880 the drug products' smallest marketed package is greater than a 881 34-day supply, or the drug is determined by the agency to be a

Page 30 of 47

975970

882 maintenance drug in which case a 100-day maximum supply may be 883 authorized. The agency is authorized to seek any federal waivers 884 necessary to implement these cost-control programs and to 885 continue participation in the federal Medicaid rebate program, or 886 alternatively to negotiate state-only manufacturer rebates. The 887 agency may adopt rules to implement this subparagraph. The agency shall continue to provide unlimited contraceptive drugs and 888 889 items. The agency must establish procedures to ensure that:

a. There <u>is</u> will be a response to a request for prior consultation by telephone or other telecommunication device within 24 hours after receipt of a request for prior consultation; and

b. A 72-hour supply of the drug prescribed is will be
provided in an emergency or when the agency does not provide a
response within 24 hours as required by sub-subparagraph a.

897 2. Reimbursement to pharmacies for Medicaid prescribed 898 drugs shall be set at the lesser of: the average wholesale price 899 (AWP) minus 16.4 15.4 percent, the wholesaler acquisition cost 900 (WAC) plus 4.75 5.75 percent, the federal upper limit (FUL), the 901 state maximum allowable cost (SMAC), or the usual and customary 902 (UAC) charge billed by the provider.

903 3. The agency shall develop and implement a process for 904 managing the drug therapies of Medicaid recipients who are using 905 significant numbers of prescribed drugs each month. The 906 management process may include, but is not limited to, 907 comprehensive, physician-directed medical-record reviews, claims analyses, and case evaluations to determine the medical necessity 908 909 and appropriateness of a patient's treatment plan and drug 910 therapies. The agency may contract with a private organization to provide drug-program-management services. The Medicaid drug 911

Page 31 of 47

975970

912 benefit management program shall include initiatives to manage 913 drug therapies for HIV/AIDS patients, patients using 20 or more 914 unique prescriptions in a 180-day period, and the top 1,000 915 patients in annual spending. The agency shall enroll any Medicaid 916 recipient in the drug benefit management program if he or she 917 meets the specifications of this provision and is not enrolled in 918 a Medicaid health maintenance organization.

919 4. The agency may limit the size of its pharmacy network 920 based on need, competitive bidding, price negotiations, 921 credentialing, or similar criteria. The agency shall give special 922 consideration to rural areas in determining the size and location 923 of pharmacies included in the Medicaid pharmacy network. A 924 pharmacy credentialing process may include criteria such as a pharmacy's full-service status, location, size, patient 925 926 educational programs, patient consultation, disease management 927 services, and other characteristics. The agency may impose a 928 moratorium on Medicaid pharmacy enrollment when it is determined 929 that it has a sufficient number of Medicaid-participating 930 providers. The agency must allow dispensing practitioners to participate as a part of the Medicaid pharmacy network regardless 931 932 of the practitioner's proximity to any other entity that is 933 dispensing prescription drugs under the Medicaid program. A 934 dispensing practitioner must meet all credentialing requirements applicable to his or her practice, as determined by the agency. 935

5. The agency shall develop and implement a program that requires Medicaid practitioners who prescribe drugs to use a counterfeit-proof prescription pad for Medicaid prescriptions. The agency shall require the use of standardized counterfeitproof prescription pads by Medicaid-participating prescribers or prescribers who write prescriptions for Medicaid recipients. The

Page 32 of 47

4/16/2008 12:19:00 PM



942 agency may implement the program in targeted geographic areas or 943 statewide.

944 6. The agency may enter into arrangements that require 945 manufacturers of generic drugs prescribed to Medicaid recipients 946 to provide rebates of at least 15.1 percent of the average 947 manufacturer price for the manufacturer's generic products. These arrangements shall require that if a generic-drug manufacturer 948 pays federal rebates for Medicaid-reimbursed drugs at a level 949 950 below 15.1 percent, the manufacturer must provide a supplemental 951 rebate to the state in an amount necessary to achieve a 15.1-952 percent rebate level.

953 7. The agency may establish a preferred drug list as 954 described in this subsection, and, pursuant to the establishment of such preferred drug list, it is authorized to negotiate 955 956 supplemental rebates from manufacturers that are in addition to 957 those required by Title XIX of the Social Security Act and at no 958 less than 14 percent of the average manufacturer price as defined 959 in 42 U.S.C. s. 1936 on the last day of a quarter unless the 960 federal or supplemental rebate, or both, equals or exceeds 29 percent. There is no upper limit on the supplemental rebates the 961 962 agency may negotiate. The agency may determine that specific 963 products, brand-name or generic, are competitive at lower rebate 964 percentages. Agreement to pay the minimum supplemental rebate 965 percentage will guarantee a manufacturer that the Medicaid 966 Pharmaceutical and Therapeutics Committee will consider a product 967 for inclusion on the preferred drug list. However, a 968 pharmaceutical manufacturer is not guaranteed placement on the 969 preferred drug list by simply paying the minimum supplemental 970 rebate. Agency decisions will be made on the clinical efficacy of 971 a drug and recommendations of the Medicaid Pharmaceutical and

Page 33 of 47

4/16/2008 12:19:00 PM

975970

972 Therapeutics Committee, as well as the price of competing 973 products minus federal and state rebates. The agency is 974 authorized to contract with an outside agency or contractor to 975 conduct negotiations for supplemental rebates. For the purposes 976 of this section, the term "supplemental rebates" means cash 977 rebates. Effective July 1, 2004, value-added programs as a 978 substitution for supplemental rebates are prohibited. The agency 979 is authorized to seek any federal waivers to implement this 980 initiative.

981 8. The Agency for Health Care Administration shall expand 982 home delivery of pharmacy products. To assist Medicaid patients 983 in securing their prescriptions and reduce program costs, the 984 agency shall expand its current mail-order-pharmacy diabetes-985 supply program to include all generic and brand-name drugs used 986 by Medicaid patients with diabetes. Medicaid recipients in the 987 current program may obtain nondiabetes drugs on a voluntary 988 basis. This initiative is limited to the geographic area covered 989 by the current contract. The agency may seek and implement any 990 federal waivers necessary to implement this subparagraph.

991 9. The agency shall limit to one dose per month any drug992 prescribed to treat erectile dysfunction.

993 10.a. The agency may implement a Medicaid behavioral drug 994 management system. The agency may contract with a vendor that has 995 experience in operating behavioral drug management systems to 996 implement this program. The agency is authorized to seek federal 997 waivers to implement this program.

b. The agency, in conjunction with the Department of
Children and Family Services, may implement the Medicaid
behavioral drug management system that is designed to improve the
quality of care and behavioral health prescribing practices based

Page 34 of 47

4/16/2008 12:19:00 PM

975970

1002 on best practice guidelines, improve patient adherence to 1003 medication plans, reduce clinical risk, and lower prescribed drug 1004 costs and the rate of inappropriate spending on Medicaid 1005 behavioral drugs. The program may include the following elements:

1006 (I) Provide for the development and adoption of best 1007 practice guidelines for behavioral health-related drugs such as 1008 antipsychotics, antidepressants, and medications for treating 1009 bipolar disorders and other behavioral conditions; translate them 1010 into practice; review behavioral health prescribers and compare their prescribing patterns to a number of indicators that are 1011 based on national standards; and determine deviations from best 1012 1013 practice guidelines.

1014 (II) Implement processes for providing feedback to and 1015 educating prescribers using best practice educational materials 1016 and peer-to-peer consultation.

(III) Assess Medicaid beneficiaries who are outliers in their use of behavioral health drugs with regard to the numbers and types of drugs taken, drug dosages, combination drug therapies, and other indicators of improper use of behavioral health drugs.

(IV) Alert prescribers to patients who fail to refill prescriptions in a timely fashion, are prescribed multiple sameclass behavioral health drugs, and may have other potential medication problems.

1026 (V) Track spending trends for behavioral health drugs and 1027 deviation from best practice guidelines.

1028 (VI) Use educational and technological approaches to 1029 promote best practices, educate consumers, and train prescribers 1030 in the use of practice guidelines.

(VII) Disseminate electronic and published materials.

Page 35 of 47

4/16/2008 12:19:00 PM

1031

975970

1032

(VIII) Hold statewide and regional conferences.

1033 (IX) Implement a disease management program with a model 1034 quality-based medication component for severely mentally ill 1035 individuals and emotionally disturbed children who are high users 1036 of care.

1037 The agency shall implement a Medicaid prescription 11.a. drug management system. The agency may contract with a vendor 1038 that has experience in operating prescription drug management 1039 1040 systems in order to implement this system. Any management system 1041 that is implemented in accordance with this subparagraph must rely on cooperation between physicians and pharmacists to 1042 1043 determine appropriate practice patterns and clinical guidelines 1044 to improve the prescribing, dispensing, and use of drugs in the Medicaid program. The agency may seek federal waivers to 1045 implement this program. 1046

b. The drug management system must be designed to improve the quality of care and prescribing practices based on best practice guidelines, improve patient adherence to medication plans, reduce clinical risk, and lower prescribed drug costs and the rate of inappropriate spending on Medicaid prescription drugs. The program must:

1053 (I) Provide for the development and adoption of best 1054 practice guidelines for the prescribing and use of drugs in the 1055 Medicaid program, including translating best practice guidelines 1056 into practice; reviewing prescriber patterns and comparing them to indicators that are based on national standards and practice 1057 1058 patterns of clinical peers in their community, statewide, and 1059 nationally; and determine deviations from best practice quidelines. 1060



1061 (II) Implement processes for providing feedback to and 1062 educating prescribers using best practice educational materials 1063 and peer-to-peer consultation.

(III) Assess Medicaid recipients who are outliers in their use of a single or multiple prescription drugs with regard to the numbers and types of drugs taken, drug dosages, combination drug therapies, and other indicators of improper use of prescription drugs.

(IV) Alert prescribers to patients who fail to refill prescriptions in a timely fashion, are prescribed multiple drugs that may be redundant or contraindicated, or may have other potential medication problems.

1073 (V) Track spending trends for prescription drugs and1074 deviation from best practice guidelines.

(VI) Use educational and technological approaches to promote best practices, educate consumers, and train prescribers in the use of practice guidelines.

1078 1079

1075

1076

1077

(VII) Disseminate electronic and published materials.

(VIII) Hold statewide and regional conferences.

1080 (IX) Implement disease management programs in cooperation 1081 with physicians and pharmacists, along with a model quality-based 1082 medication component for individuals having chronic medical 1083 conditions.

1084 12. The agency is authorized to contract for drug rebate 1085 administration, including, but not limited to, calculating rebate 1086 amounts, invoicing manufacturers, negotiating disputes with 1087 manufacturers, and maintaining a database of rebate collections.

1088 13. The agency may specify the preferred daily dosing form 1089 or strength for the purpose of promoting best practices with 1090 regard to the prescribing of certain drugs as specified in the

Page 37 of 47

1096

1097

1100



1091 General Appropriations Act and ensuring cost-effective 1092 prescribing practices.

1093 14. The agency may require prior authorization for 1094 Medicaid-covered prescribed drugs. The agency may, but is not 1095 required to, prior-authorize the use of a product:

a. For an indication not approved in labeling;

b. To comply with certain clinical guidelines; or

1098 c. If the product has the potential for overuse, misuse, or 1099 abuse.

1101 The agency may require the prescribing professional to provide 1102 information about the rationale and supporting medical evidence 1103 for the use of a drug. The agency may post prior authorization 1104 criteria and protocol and updates to the list of drugs that are 1105 subject to prior authorization on an Internet website without 1106 amending its rule or engaging in additional rulemaking.

1107 The agency, in conjunction with the Pharmaceutical and 15. Therapeutics Committee, may require age-related prior 1108 1109 authorizations for certain prescribed drugs. The agency may 1110 preauthorize the use of a drug for a recipient who may not meet the age requirement or may exceed the length of therapy for use 1111 of the this product as recommended by the manufacturer and 1112 approved by the Food and Drug Administration. Prior authorization 1113 1114 may require the prescribing professional to provide information 1115 about the rationale and supporting medical evidence for the use 1116 of a drug.

1117 16. The agency shall implement a step-therapy prior 1118 authorization approval process for medications excluded from the 1119 preferred drug list. Medications listed on the preferred drug 1120 list must be used within the previous 12 months prior to the

Page 38 of 47



alternative medications that are not listed. The step-therapy 1121 prior authorization may require the prescriber to use the 1122 1123 medications of a similar drug class or for a similar medical 1124 indication unless contraindicated in the Food and Drug 1125 Administration labeling. The trial period between the specified steps may vary according to the medical indication. The step-1126 1127 therapy approval process shall be developed in accordance with the committee as stated in s. 409.91195(7) and (8). A drug 1128 1129 product may be approved without meeting the step-therapy prior 1130 authorization criteria if the prescribing physician provides the 1131 agency with additional written medical or clinical documentation 1132 that the product is medically necessary because:

1133 There is not a drug on the preferred drug list to treat a. 1134 the disease or medical condition which is an acceptable clinical 1135 alternative;

The alternatives have been ineffective in the treatment b. 1137 of the beneficiary's disease; or

Based on historic evidence and known characteristics of 1138 с. 1139 the patient and the drug, the drug is likely to be ineffective, 1140 or the number of doses have been ineffective.

The agency shall work with the physician to determine the best 1142 alternative for the patient. The agency may adopt rules waiving 1143 1144 the requirements for written clinical documentation for specific 1145 drugs in limited clinical situations.

The agency shall implement a return and reuse program 1146 17. for drugs dispensed by pharmacies to institutional recipients, 1147 which includes payment of a \$5 restocking fee for the 1148 implementation and operation of the program. The return and reuse 1149 1150 program shall be implemented electronically and in a manner that

Page 39 of 47

4/16/2008 12:19:00 PM

1136

1141



1151 promotes efficiency. The program must permit a pharmacy to 1152 exclude drugs from the program if it is not practical or cost-1153 effective for the drug to be included and must provide for the return to inventory of drugs that cannot be credited or returned 1154 1155 in a cost-effective manner. The agency shall determine if the 1156 program has reduced the amount of Medicaid prescription drugs which are destroyed on an annual basis and if there are 1157 1158 additional ways to ensure more prescription drugs are not 1159 destroyed which could safely be reused. The agency's conclusion 1160 and recommendations shall be reported to the Legislature by December 1, 2005. 1161

1162 (42) The agency may shall develop and implement a 1163 utilization management program for Medicaid-eligible recipients for the management of occupational, physical, respiratory, and 1164 speech therapies. The agency shall establish a utilization 1165 program that may require prior authorization in order to ensure 1166 1167 medically necessary and cost-effective treatments. The program 1168 shall be operated in accordance with a federally approved waiver 1169 program or state plan amendment. The agency may seek a federal 1170 waiver or state plan amendment to implement this program. The agency may also competitively procure these services from an 1171 1172 outside vendor on a regional or statewide basis.

1173 Section 10. Section 409.91206, Florida Statutes, is created 1174 to read:

409.91206 Alternatives for health and long-term care reforms.--The Governor, the President of the Senate, and the Speaker of the House of Representatives may convene workgroups to propose alternatives for cost-effective health and long-term care reforms, including, but not limited to, reforms for Medicaid.

Page 40 of 47

4/16/2008 12:19:00 PM

1175

1176

1177 1178

1179



975970

Section 11. Paragraphs (c), (e), (f), and (i) of subsection (2) of section 409.9122, Florida Statutes, are amended to read: 409.9122 Mandatory Medicaid managed care enrollment; programs and procedures.--

(2)

1184

(c) Medicaid recipients shall have a choice of managed care plans or MediPass. The agency for Health Care Administration, the Department of Health, the Department of Children and Family Services, and the Department of Elderly Affairs shall cooperate to ensure that each Medicaid recipient receives clear and easily understandable information that meets the following requirements:

1191 1. Explains the concept of managed care, including
 1192 MediPass.

1193 2. Provides information on the comparative performance of 1194 managed care plans and MediPass in the areas of quality, 1195 credentialing, preventive health programs, network size and 1196 availability, and patient satisfaction.

1197 3. Explains where additional information on each managed 1198 care plan and MediPass in the recipient's area can be obtained.

1199 4. Explains that recipients have the right to choose their 1200 own managed care coverage at the time they first enroll in 1201 Medicaid and again at regular intervals set by the agency plans 1202 or MediPass. However, if a recipient does not choose a managed 1203 care plan or MediPass, the agency will assign the recipient to a 1204 managed care plan or MediPass according to the criteria specified 1205 in this section.

1206 5. Explains the recipient's right to complain, file a 1207 grievance, or change managed care plans or MediPass providers if 1208 the recipient is not satisfied with the managed care plan or 1209 MediPass.

Page 41 of 47



1210 (e) Medicaid recipients who are already enrolled in a managed care plan or MediPass shall be offered the opportunity to 1211 1212 change managed care plans or MediPass providers on a staggered 1213 basis, as defined by the agency. All Medicaid recipients shall 1214 have 30 days in which to make a choice of managed care plans or 1215 MediPass providers. A recipient already enrolled in a managed care plan who fails to make a choice during the 30-day choice 1216 1217 period shall remain enrolled in his or her current managed care 1218 plan. In counties that have two or more managed care plans, a 1219 recipient already enrolled in MediPass who fails to make a choice 1220 during the annual period shall be assigned to a managed care plan 1221 if he or she is eligible for enrollment in the managed care plan. 1222 The agency shall apply for a state plan amendment or federal waiver authority, if necessary, to implement the provisions of 1223 1224 this paragraph. Those Medicaid recipients who do not make a 1225 choice shall be assigned to a managed care plan or MediPass in accordance with paragraph (f). To facilitate continuity of care, 1226 1227 for a Medicaid recipient who is also a recipient of Supplemental 1228 Security Income (SSI), prior to assigning the SSI recipient to a managed care plan or MediPass, the agency shall determine whether 1229 1230 the SSI recipient has an ongoing relationship with a MediPass 1231 provider or managed care plan, and if so, the agency shall assign 1232 the SSI recipient to that MediPass provider or managed care plan. 1233 If the SSI recipient has an ongoing relationship with a managed 1234 care plan, the agency shall assign the recipient to that managed 1235 care plan. Those SSI recipients who do not have such a provider 1236 relationship shall be assigned to a managed care plan or MediPass 1237 provider in accordance with paragraph (f).

1238 (f) <u>If When</u> a Medicaid recipient does not choose a managed 1239 care plan or MediPass provider, the agency shall assign the

Page 42 of 47

4/16/2008 12:19:00 PM



1240 Medicaid recipient to a managed care plan or MediPass provider. Medicaid recipients, eligible for managed care plan enrollment, 1241 1242 who are subject to mandatory assignment but who fail to make a 1243 choice shall be assigned to managed care plans until an 1244 enrollment of 35 percent in MediPass and 65 percent in managed 1245 care plans, of all those eligible to choose managed care, is 1246 achieved. Once this enrollment is achieved, the assignments shall 1247 be divided in order to maintain an enrollment in MediPass and 1248 managed care plans which is in a 35 percent and 65 percent 1249 proportion, respectively. Thereafter, assignment of Medicaid 1250 recipients who fail to make a choice shall be based 1251 proportionally on the preferences of recipients who have made a 1252 choice in the previous period. Such proportions shall be revised 1253 at least quarterly to reflect an update of the preferences of 1254 Medicaid recipients. The agency shall disproportionately assign Medicaid-eligible recipients who are required to but have failed 1255 1256 to make a choice of managed care plan or MediPass, including 1257 children, and who would are to be assigned to the MediPass 1258 program to children's networks as described in s. 409.912(4)(g), 1259 Children's Medical Services Network as defined in s. 391.021, exclusive provider organizations, provider service networks, 1260 minority physician networks, and pediatric emergency department 1261 1262 diversion programs authorized by this chapter or the General 1263 Appropriations Act, in such manner as the agency deems 1264 appropriate, until the agency has determined that the networks and programs have sufficient numbers to be operated economically 1265 1266 operated. For purposes of this paragraph, when referring to 1267 assignment, the term "managed care plans" includes health maintenance organizations, exclusive provider organizations, 1268 provider service networks, minority physician networks, 1269

Page 43 of 47

975970

1270 Children's Medical Services Network, and pediatric emergency 1271 department diversion programs authorized by this chapter or the 1272 General Appropriations Act. When making assignments, the agency 1273 shall take into account the following criteria:

1274 1. A managed care plan has sufficient network capacity to 1275 meet the need of members.

1276 2. The managed care plan or MediPass has previously 1277 enrolled the recipient as a member, or one of the managed care 1278 plan's primary care providers or MediPass providers has 1279 previously provided health care to the recipient.

1280 3. The agency has knowledge that the member has previously 1281 expressed a preference for a particular managed care plan or 1282 MediPass provider as indicated by Medicaid fee-for-service claims 1283 data, but has failed to make a choice.

1284 4. The managed care plan's or MediPass primary care 1285 providers are geographically accessible to the recipient's 1286 residence.

1287 (i) After a recipient has made his or her initial a 1288 selection or has been notified of his or her initial assignment to enrolled in a managed care plan or MediPass, the recipient 1289 shall have 90 days to exercise the opportunity in which to 1290 voluntarily disenroll and select another managed care option plan 1291 1292 or MediPass provider. After 90 days, no further changes may be 1293 made except for cause. Good cause includes shall include, but is 1294 not be limited to, poor quality of care, lack of access to 1295 necessary specialty services, an unreasonable delay or denial of service, or fraudulent enrollment. The agency shall develop 1296 1297 criteria for good cause disenrollment for chronically ill and disabled populations who are assigned to managed care plans if 1298 1299 more appropriate care is available through the MediPass program.

Page 44 of 47

4/16/2008 12:19:00 PM



1300 The agency must make a determination as to whether cause exists. However, the agency may require a recipient to use the managed 1301 1302 care plan's or MediPass grievance process prior to the agency's 1303 determination of cause, except in cases in which immediate risk 1304 of permanent damage to the recipient's health is alleged. The 1305 grievance process, when utilized, must be completed in time to 1306 permit the recipient to disenroll by no later than the first day 1307 of the second month after the month the disenrollment request was 1308 made. If the managed care plan or MediPass, as a result of the 1309 grievance process, approves an enrollee's request to disenroll, 1310 the agency is not required to make a determination in the case. 1.311 The agency must make a determination and take final action on a 1312 recipient's request so that disenrollment occurs by no later than the first day of the second month after the month the request was 1313 made. If the agency fails to act within the specified timeframe, 1314 the recipient's request to disenroll is deemed to be approved as 1315 of the date agency action was required. Recipients who disagree 1316 1317 with the agency's finding that cause does not exist for 1318 disenrollment shall be advised of their right to pursue a Medicaid fair hearing to dispute the agency's finding. 1319 1320 Section 12. Paragraph (c) of subsection (5) of section 1321 409.905 and section 430.83, Florida Statutes, are repealed.

1322Section 13. This act shall take effect July 1, 2008.1323132413241325And the title is amended as follows:1326Delete everything before the enacting clause1327and insert:1328A bill to be entitled

Page 45 of 47

4/16/2008 12:19:00 PM



1329 An act relating to the Medicaid program; amending s. 1330 400.179, F.S.; authorizing the Agency for Health Care 1331 Administration to transfer fees used to repay nursing home 1332 Medicaid overpayments to the Grants and Donations Trust 1333 Fund within the agency; amending s. 409.904, F.S.; 1334 discontinuing optional Medicaid payments for certain persons age 65 or over or who are blind or disabled; 1335 revising certain eligibility criteria for pregnant women 1336 and children younger than 21; amending s. 409.906, F.S.; 1337 1338 discontinuing adult dental services and adult hearing services on a certain date; amending s. 409.908, F.S.; 1339 1340 requiring Medicaid to pay for all deductibles and 1341 coinsurance for portable X-ray Medicare Part B services provided in a nursing home; revising the factors used to 1342 determine the reimbursement rate to providers for Medicaid 1343 1344 prescribed drugs; requiring the agency to reduce certain 1345 provider reimbursement rates as prescribed in the 1346 appropriations act; providing that any increases in rates 1347 as subject to the appropriations act; amending s. 409.911, 1348 F.S.; revising which year's disproportionate data is used to determine a hospital's Medicaid days and charity care 1349 1350 during the 2008-2009 fiscal year; creating s. 409.91206, 1351 F.S.; authorizing the Governor and the Legislature to 1352 convene workgroups to propose alternatives for cost-1353 effective health and long-term care reforms; amending s. 1354 409.9112, F.S.; prohibiting the Agency for Health Care 1355 Administration from distributing moneys under the regional 1356 perinatal intensive care disproportionate share program 1357 during the 2008-2009 fiscal year; amending s. 409.9113, 1358 F.S.; authorizing the agency to distribute

Page 46 of 47

4/16/2008 12:19:00 PM



1359 disproportionate share funds to teaching hospital during 1360 the 2008-2009 fiscal year; providing that such funds may 1361 be distributed as provided in the appropriations act; 1362 amending s. 409.9117, F.S.; prohibiting the distribution 1363 of funds under the primary disproportionate share program 1364 during the 2008-2009 fiscal year; amending s. 409.912, 1365 F.S.; specifying certain counties that are exempt from the requirement of enrolling Medicaid eligible children in 1366 1367 MediPass or Medicaid fee-for-service and behavioral health 1368 care services; revising the factors used to determine the 1369 reimbursement rate to pharmacies for Medicaid prescribed 1370 drugs; revising the requirement for the agency to develop 1371 a utilization management program for Medicaid recipients 1372 for certain therapies; amending s. 409.9122, F.S.; 1373 revising enrollment requirements relating to Medicaid 1374 managed care programs and the agency's authority to assign 1375 persons to MediPass or a managed care plan; repealing s. 1376 409.905(5)(c), F.S., relating to the agency's authority to 1377 adjust a hospital's inpatient per diem rate; repealing s. 1378 430.83, F.S., relating to the Sunshine for Seniors 1379 Program; providing an effective date.

Page 47 of 47