

1                   A bill to be entitled  
2           An act relating to health care; amending s. 400.462, F.S.;  
3           revising definitions; amending s. 400.464, F.S.;  
4           authorizing a home infusion therapy provider to be  
5           licensed as a nurse registry; deleting provisions relating  
6           to Medicare reimbursement; amending s. 400.471, F.S.;  
7           requiring an applicant for a home health agency license to  
8           submit to the Agency for Health Care Administration a  
9           business plan and evidence of contingency funding and  
10          disclose other controlling ownership interests in health  
11          care entities; requiring certain standards in  
12          documentation demonstrating financial ability to operate;  
13          prohibiting the agency from issuing an initial license to  
14          a home health agency licensure applicant located within 10  
15          miles of a licensed home health agency that has common  
16          controlling interests; prohibiting the transfer of an  
17          application to another home health agency prior to  
18          issuance of the license; requiring submission of an  
19          initial application to relocate a licensed home health  
20          agency to another geographic service area; amending s.  
21          400.474, F.S.; providing additional grounds under which  
22          the agency may take disciplinary action against a home  
23          health agency; providing for a fine; creating s. 400.476,  
24          F.S.; establishing staffing requirements for home health  
25          agencies; reducing the number of home health agencies that  
26          an administrator or director of nursing may serve;  
27          requiring that an alternate administrator be designated in  
28          writing; limiting the period that a home health agency

29 | that provides skilled nursing care may operate without a  
30 | director of nursing; requiring notification upon the  
31 | termination and replacement of a director of nursing;  
32 | requiring the agency to take administrative enforcement  
33 | action against a home health agency for noncompliance with  
34 | the notification and staffing requirements for a director  
35 | of nursing; providing for fines; exempting a home health  
36 | agency that provides only physical, occupational, or  
37 | speech therapy from requirements related to a director of  
38 | nursing; providing training requirements for certified  
39 | nursing assistants and home health aides; amending s.  
40 | 400.484, F.S.; requiring the agency to impose  
41 | administrative fines for certain deficiencies; increasing  
42 | the administrative fines imposed for certain deficiencies;  
43 | amending s. 400.491, F.S.; extending the period that a  
44 | home health agency must retain records of the nonskilled  
45 | care it provides; amending s. 400.497, F.S.; requiring  
46 | that the agency adopt rules related to standards for the  
47 | director of nursing of a home health agency, requirements  
48 | for a director of nursing to submit certified staff  
49 | activity logs pursuant to an agency request, quality  
50 | assurance programs, and inspections related to an  
51 | application for a change in ownership; amending s.  
52 | 400.506, F.S.; providing training requirements for  
53 | certified nursing assistants and home health aides  
54 | referred for contract by a nurse registry; amending s,  
55 | 409.901, F.S.; defining the term "change of ownership";  
56 | amending s. 409.907, F.S.; revising provisions relating to

57 change of ownership of Medicaid provider agreements;  
58 providing for continuing financial liability of a  
59 transferor under certain circumstances; defining the term  
60 "outstanding overpayment"; requiring the transferor to  
61 provide notice of change of ownership to the agency within  
62 a specified time period; requiring the transferee to  
63 submit a Medicaid provider enrollment application to the  
64 agency; providing for joint and several liability under  
65 certain circumstances; requiring a written payment plan  
66 for certain outstanding financial obligations; providing  
67 conditions under which additional enrollment effective  
68 dates apply; amending s. 409.910, F.S.; conforming a  
69 cross-reference; amending s. 409.912, F.S.; requiring the  
70 agency to limit its network of Medicaid durable medical  
71 equipment and medical supply providers; prohibiting  
72 reimbursement for dates of service after January 1, 2009;  
73 requiring accreditation; requiring direct provision of  
74 services or supplies; authorizing provider to store  
75 nebulizers at a physician's office under certain  
76 circumstances; imposing certain physical location  
77 requirements; requiring providers to maintain a certain  
78 stock of equipment and supplies; requiring a surety bond;  
79 requiring background screening of employees; providing for  
80 certain exemptions; providing an effective date.

81  
82 Be It Enacted by the Legislature of the State of Florida:  
83

HB 7083

2008

84 Section 1. Subsections (1), (5), (10), (14), and (25) of  
85 section 400.462, Florida Statutes, are amended to read:

86 400.462 Definitions.--As used in this part, the term:

87 (1) "Administrator" means a direct employee, as defined in  
88 subsection (9), who is. ~~The administrator must be a licensed~~  
89 ~~physician, physician assistant, or registered nurse licensed to~~  
90 ~~practice in this state or an individual having at least 1 year~~  
91 ~~of supervisory or administrative experience in home health care~~  
92 ~~or in a facility licensed under chapter 395, under part II of~~  
93 ~~this chapter, or under part I of chapter 429. An administrator~~  
94 ~~may manage a maximum of five licensed home health agencies~~  
95 ~~located within one agency service district or within an~~  
96 ~~immediately contiguous county. If the home health agency is~~  
97 ~~licensed under this chapter and is part of a retirement~~  
98 ~~community that provides multiple levels of care, an employee of~~  
99 ~~the retirement community may administer the home health agency~~  
100 ~~and up to a maximum of four entities licensed under this chapter~~  
101 ~~or chapter 429 that are owned, operated, or managed by the same~~  
102 ~~corporate entity. An administrator shall designate, in writing,~~  
103 ~~for each licensed entity, a qualified alternate administrator to~~  
104 ~~serve during absences.~~

105 (5) "Certified nursing assistant" means any person who has  
106 been issued a certificate under part II of chapter 464. ~~The~~  
107 ~~licensed home health agency or licensed nurse registry shall~~  
108 ~~ensure that the certified nursing assistant employed by or under~~  
109 ~~contract with the home health agency or licensed nurse registry~~  
110 ~~is adequately trained to perform the tasks of a home health aide~~  
111 ~~in the home setting.~~

112           (10) "Director of nursing" means a registered nurse who is  
 113 a direct employee, as defined in subsection (9), of the agency  
 114 and who is a graduate of an approved school of nursing and is  
 115 licensed in this state; who has at least 1 year of supervisory  
 116 experience as a registered nurse; and who is responsible for  
 117 overseeing the professional nursing and home health aid delivery  
 118 of services of the agency. ~~A director of nursing may be the~~  
 119 ~~director of a maximum of five licensed home health agencies~~  
 120 ~~operated by a related business entity and located within one~~  
 121 ~~agency service district or within an immediately contiguous~~  
 122 ~~county. If the home health agency is licensed under this chapter~~  
 123 ~~and is part of a retirement community that provides multiple~~  
 124 ~~levels of care, an employee of the retirement community may~~  
 125 ~~serve as the director of nursing of the home health agency and~~  
 126 ~~of up to four entities licensed under this chapter or chapter~~  
 127 ~~429 which are owned, operated, or managed by the same corporate~~  
 128 ~~entity.~~

129           (14) "Home health aide" means a person who is trained or  
 130 qualified, as provided by rule, and who provides hands-on  
 131 personal care, performs simple procedures as an extension of  
 132 therapy or nursing services, assists in ambulation or exercises,  
 133 or assists in administering medications as permitted in rule and  
 134 for which the person has received training established by the  
 135 agency under s. 400.497(1). ~~The licensed home health agency or~~  
 136 ~~licensed nurse registry shall ensure that the home health aide~~  
 137 ~~employed by or under contract with the home health agency or~~  
 138 ~~licensed nurse registry is adequately trained to perform the~~  
 139 ~~tasks of a home health aide in the home setting.~~

HB 7083

2008

140 (25) "Staffing services" means services provided to a  
 141 health care facility, school, or other business entity on a  
 142 temporary or school-year basis pursuant to a written contract by  
 143 licensed health care personnel and by certified nursing  
 144 assistants and home health ~~health~~ aides who are employed by, or  
 145 work under the auspices of, a licensed home health agency or who  
 146 are registered with a licensed nurse registry. ~~Staffing services~~  
 147 ~~may be provided anywhere within the state.~~

148 Section 2. Subsection (3) of section 400.464, Florida  
 149 Statutes, is amended to read:

150 400.464 Home health agencies to be licensed; expiration of  
 151 license; exemptions; unlawful acts; penalties.--

152 (3) A ~~Any~~ home infusion therapy provider must ~~shall~~ be  
 153 licensed as a home health agency or nurse registry. ~~Any infusion~~  
 154 ~~therapy provider currently authorized to receive Medicare~~  
 155 ~~reimbursement under a DME Part B Provider number for the~~  
 156 ~~provision of infusion therapy shall be licensed as a~~  
 157 ~~noncertified home health agency. Such a provider shall continue~~  
 158 ~~to receive that specified Medicare reimbursement without being~~  
 159 ~~certified so long as the reimbursement is limited to those items~~  
 160 ~~authorized pursuant to the DME Part B Provider Agreement and~~  
 161 ~~the agency is licensed in compliance with the other provisions~~  
 162 ~~of this part.~~

163 Section 3. Paragraphs (d), (e), (f), and (g) are added to  
 164 subsection (2) of section 400.471, Florida Statutes, and  
 165 subsections (7), (8), and (9) are added to that section, to  
 166 read:

167 400.471 Application for license; fee.--

168           (2) In addition to the requirements of part II of chapter  
169 408, the initial applicant must file with the application  
170 satisfactory proof that the home health agency is in compliance  
171 with this part and applicable rules, including:

172           (d) A business plan, signed by the applicant, which  
173 details the home health agency's methods to obtain patients and  
174 its plan to recruit and maintain staff.

175           (e) Evidence of contingency funding equal to 1 month's  
176 average operating expenses during the first year of operation.

177           (f) A balance sheet, income and expense statement, and  
178 statement of cash flows for the first 2 years of operation which  
179 provide evidence of having sufficient assets, credit, and  
180 projected revenues to cover liabilities and expenses. The  
181 applicant has demonstrated financial ability to operate if the  
182 applicant's assets, credit, and projected revenues meet or  
183 exceed projected liabilities and expenses. An applicant may not  
184 project an operating margin of 15 percent or greater for any  
185 month in the first year of operation. All documents required  
186 under this paragraph must be prepared in accordance with  
187 generally accepted accounting principles and compiled and signed  
188 by a certified public accountant.

189           (g) All other ownership interests in health care entities  
190 for each controlling interest, as defined in part II of chapter  
191 408.

192           (7) The agency may not issue an initial license to a home  
193 health agency licensure applicant if the applicant shares common  
194 controlling interests with another licensed home health agency

HB 7083

2008

195 that is located within 10 miles of the applicant. The agency  
196 must return the application and fees to the applicant.

197 (8) An application for a home health agency license may  
198 not be transferred to another home health agency or controlling  
199 interest prior to issuance of the license.

200 (9) A licensed home health agency that seeks to relocate  
201 to a different geographic service area not listed on its license  
202 must submit an initial application for a home health agency  
203 license for the new location.

204 Section 4. Section 400.474, Florida Statutes, is amended  
205 to read:

206 400.474 Administrative penalties.--

207 (1)(a) The agency may deny, revoke, and suspend a license  
208 and impose an administrative fine in the manner provided in  
209 chapter 120.

210 (b) The agency shall impose a fine of \$1,000 against a  
211 home health agency that demonstrates a pattern of falsifying:

212 1. Documents of training for home health aides or  
213 certified nursing assistants; or

214 2. Health statements for staff providing direct care to  
215 patients.

216  
217 A pattern may be demonstrated by a showing of at least three  
218 fraudulent entries or documents. The fine shall be imposed for  
219 each fraudulent document or, if multiple staff members are  
220 included on one document, for each fraudulent entry on the  
221 document.



222 (2) Any of the following actions by a home health agency  
 223 or its employee is grounds for disciplinary action by the  
 224 agency:

225 (a) Violation of this part, part II of chapter 408, or of  
 226 applicable rules.

227 (b) An intentional, reckless, or negligent act that  
 228 materially affects the health or safety of a patient.

229 (c) Knowingly providing home health services in an  
 230 unlicensed assisted living facility or unlicensed adult family-  
 231 care home, unless the home health agency or employee reports the  
 232 unlicensed facility or home to the agency within 72 hours after  
 233 providing the services.

234 (d) Preparing or maintaining fraudulent patient records,  
 235 such as, but not limited to, charting ahead, recording vital  
 236 signs or symptoms that were not personally obtained or observed  
 237 by the home health agency's staff at the time indicated,  
 238 borrowing patients or patient records from other home health  
 239 agencies to pass a survey or inspection, or falsifying  
 240 signatures.

241 (e) Failing to provide at least one service directly to a  
 242 patient for a period of 60 days.

243 (3)(a) In addition to the requirements of s. 408.813, any  
 244 person, partnership, or corporation that violates s. 408.813 and  
 245 that previously operated a licensed home health agency or  
 246 concurrently operates both a licensed home health agency and an  
 247 unlicensed home health agency commits a felony of the third  
 248 degree punishable as provided in s. 775.082, s. 775.083, or s.  
 249 775.084.

HB 7083

2008

250 (b) If any home health agency is found to be operating  
251 without a license and that home health agency has received any  
252 government reimbursement for services, the agency shall make a  
253 fraud referral to the appropriate government reimbursement  
254 program.

255 Section 5. Section 400.476, Florida Statutes, is created  
256 to read:

257 400.476 Staffing requirements; notifications; limitations  
258 on staffing services.--

259 (1) ADMINISTRATOR.--

260 (a) An administrator may manage only one home health  
261 agency, except that an administrator may manage up to five home  
262 health agencies if all five home health agencies have identical  
263 controlling interests as defined in s. 408.803 and are located  
264 within one agency geographic service area or within an  
265 immediately contiguous county. If the home health agency is  
266 licensed under this chapter and is part of a retirement  
267 community that provides multiple levels of care, an employee of  
268 the retirement community may administer the home health agency  
269 and up to a maximum of four entities licensed under this chapter  
270 or chapter 429 which all have identical controlling interests as  
271 defined in s. 408.803. An administrator shall designate, in  
272 writing, for each licensed entity, a qualified alternate  
273 administrator to serve during the administrator's absence.

274 (b) An administrator of a home health agency who is a  
275 licensed physician, physician assistant, or registered nurse  
276 licensed to practice in this state may also be the director of  
277 nursing for a home health agency. An administrator may serve as

278 a director of nursing for up to the number of entities  
 279 authorized in subsection (2) only if there are 10 or fewer full-  
 280 time equivalent employees and contracted personnel in each home  
 281 health agency.

282 (2) DIRECTOR OF NURSING.--

283 (a) A director of nursing may be the director of nursing  
 284 for:

285 1. Up to two licensed home health agencies if the agencies  
 286 have identical controlling interests as defined in s. 408.803  
 287 and are located within one agency geographic service area or  
 288 within an immediately contiguous county; or

289 2. Up to five licensed home health agencies if:

290 a. All of the home health agencies have identical  
 291 controlling interests as defined in s. 408.803;

292 b. All of the home health agencies are located within one  
 293 agency geographic service area or within an immediately  
 294 contiguous county; and

295 c. Each home health agency has a registered nurse who  
 296 meets the qualifications of a director of nursing and who has a  
 297 written delegation from the director of nursing to serve as the  
 298 director of nursing for that home health agency when the  
 299 director of nursing is not present.

300  
 301 If a home health agency licensed under this chapter is part of a  
 302 retirement community that provides multiple levels of care, an  
 303 employee of the retirement community may serve as the director  
 304 of nursing of the home health agency and up to a maximum of four  
 305 entities, other than home health agencies, licensed under this

HB 7083

2008

306 chapter or chapter 429 which all have identical controlling  
307 interests as defined in s. 408.803.

308 (b) A home health agency that provides skilled nursing  
309 care may not operate for more than 30 calendar days without a  
310 director of nursing. A home health agency that provides skilled  
311 nursing care and the director of nursing of the home health  
312 agency must notify the agency within 10 business days after  
313 termination of the services of the director of nursing for the  
314 home health agency. A home health agency that provides skilled  
315 nursing care must notify the agency of the identity and  
316 qualifications of the new director of nursing within 10 days  
317 after the new director is hired. If a home health agency that  
318 provides skilled nursing care operates for more than 30 calendar  
319 days without a director of nursing, the home health agency  
320 commits a class II deficiency. In addition to the fine for a  
321 class II deficiency, the agency may issue a moratorium in  
322 accordance with s. 408.814 or revoke the license. The agency  
323 shall fine a home health agency that fails to notify the agency  
324 as required in this paragraph \$1,000 for the first violation and  
325 \$2,000 for a repeat violation. The agency may not take  
326 administrative action against a home health agency if the  
327 director of nursing fails to notify the department upon  
328 termination of services as the director of nursing for the home  
329 health agency.

330 (c) A home health agency that provides only physical,  
331 occupational, or speech therapy is not required to have a  
332 director of nursing and is exempt from paragraph (b).

333           (3) TRAINING.--A home health agency shall ensure that each  
 334 certified nursing assistant employed by or under contract with  
 335 the home health agency and each home health aide employed by or  
 336 under contract with the home health agency is adequately trained  
 337 to perform the tasks of a home health aide in the home setting.

338           (4) STAFFING.--Staffing services may be provided anywhere  
 339 within the state.

340           Section 6. Section 400.484, Florida Statutes, is amended  
 341 to read:

342           400.484 Right of inspection; deficiencies; fines.--

343           (1) In addition to the requirements of s. 408.811, the  
 344 agency may make such inspections and investigations as are  
 345 necessary in order to determine the state of compliance with  
 346 this part, part II of chapter 408, and applicable rules.

347           (2) The agency shall impose fines for various classes of  
 348 deficiencies in accordance with the following schedule:

349           (a) A class I deficiency is any act, omission, or practice  
 350 that results in a patient's death, disablement, or permanent  
 351 injury, or places a patient at imminent risk of death,  
 352 disablement, or permanent injury. Upon finding a class I  
 353 deficiency, the agency shall ~~may~~ impose an administrative fine  
 354 in the amount of \$15,000 ~~\$5,000~~ for each occurrence and each day  
 355 that the deficiency exists.

356           (b) A class II deficiency is any act, omission, or  
 357 practice that has a direct adverse effect on the health, safety,  
 358 or security of a patient. Upon finding a class II deficiency,  
 359 the agency shall ~~may~~ impose an administrative fine in the amount

360 of \$5,000 ~~\$1,000~~ for each occurrence and each day that the  
 361 deficiency exists.

362 (c) A class III deficiency is any act, omission, or  
 363 practice that has an indirect, adverse effect on the health,  
 364 safety, or security of a patient. Upon finding an uncorrected or  
 365 repeated class III deficiency, the agency shall ~~may~~ impose an  
 366 administrative fine not to exceed \$1,000 ~~\$500~~ for each  
 367 occurrence and each day that the uncorrected or repeated  
 368 deficiency exists.

369 (d) A class IV deficiency is any act, omission, or  
 370 practice related to required reports, forms, or documents which  
 371 does not have the potential of negatively affecting patients.  
 372 These violations are of a type that the agency determines do not  
 373 threaten the health, safety, or security of patients. Upon  
 374 finding an uncorrected or repeated class IV deficiency, the  
 375 agency shall ~~may~~ impose an administrative fine not to exceed  
 376 \$500 ~~\$200~~ for each occurrence and each day that the uncorrected  
 377 or repeated deficiency exists.

378 (3) In addition to any other penalties imposed pursuant to  
 379 this section or part, the agency may assess costs related to an  
 380 investigation that results in a successful prosecution,  
 381 excluding costs associated with an attorney's time.

382 Section 7. Subsection (2) of section 400.491, Florida  
 383 Statutes, is amended to read:

384 400.491 Clinical records.--

385 (2) The home health agency must maintain for each client  
 386 who receives nonskilled care a service provision plan. Such

387 records must be maintained by the home health agency for 3 years  
388 ~~1 year~~ following termination of services.

389 Section 8. Subsections (5), (6), (7), and (8) of section  
390 400.497, Florida Statutes, are renumbered as subsections (7),  
391 (8), (9), and (10), respectively, and new subsections (5) and  
392 (6) are added to that section to read:

393 400.497 Rules establishing minimum standards.--The agency  
394 shall adopt, publish, and enforce rules to implement part II of  
395 chapter 408 and this part, including, as applicable, ss. 400.506  
396 and 400.509, which must provide reasonable and fair minimum  
397 standards relating to:

398 (5) Oversight by the director of nursing. The agency shall  
399 develop rules related to:

400 (a) Standards that address oversight responsibilities by  
401 the director of nursing of skilled nursing and personal care  
402 services provided by the home health agency's staff;

403 (b) Requirements for a director of nursing to provide to  
404 the agency, upon request, a certified daily report of the home  
405 health services provided by a specified direct employee or  
406 contracted staff member on behalf of the home health agency. The  
407 agency may request a certified daily report only for a period  
408 not to exceed 2 years prior to the date of the request; and

409 (c) A quality assurance program for home health services  
410 provided by the home health agency.

411 (6) Conditions for using a recent unannounced licensure  
412 inspection for the inspection required in s. 408.806 related to  
413 a licensure application associated with a change in ownership of  
414 a licensed home health agency.

415 Section 9. Paragraph (a) of subsection (6) of section  
 416 400.506, Florida Statutes, is amended to read:

417 400.506 Licensure of nurse registries; requirements;  
 418 penalties.--

419 (6) (a) A nurse registry may refer for contract in private  
 420 residences registered nurses and licensed practical nurses  
 421 registered and licensed under part I of chapter 464, certified  
 422 nursing assistants certified under part II of chapter 464, home  
 423 health aides who present documented proof of successful  
 424 completion of the training required by rule of the agency, and  
 425 companions or homemakers for the purposes of providing those  
 426 services authorized under s. 400.509(1). A licensed nurse  
 427 registry shall ensure that each certified nursing assistant  
 428 referred for contract by the nurse registry and each home health  
 429 aide referred for contract by the nurse registry is adequately  
 430 trained to perform the tasks of a home health aide in the home  
 431 setting. Each person referred by a nurse registry must provide  
 432 current documentation that he or she is free from communicable  
 433 diseases.

434 Section 10. Subsections (5) through (27) of section  
 435 409.901, Florida Statutes, are renumbered as subsections (6)  
 436 through (28), respectively, and a new subsection (5) is added to  
 437 that section to read:

438 409.901 Definitions; ss. 409.901-409.920.--As used in ss.  
 439 409.901-409.920, except as otherwise specifically provided, the  
 440 term:

441 (5) "Change of ownership" means an event in which the  
 442 provider changes to a different legal entity or in which 45



443 percent or more of the ownership, voting shares, or controlling  
 444 interest in a corporation whose shares are not publicly traded  
 445 on a recognized stock exchange is transferred or assigned,  
 446 including the final transfer or assignment of multiple transfers  
 447 or assignments over a 2-year period that cumulatively total 45  
 448 percent or greater. A change solely in the management company or  
 449 board of directors is not a change of ownership.

450 Section 11. Subsections (6) and (9) of section 409.907,  
 451 Florida Statutes, are amended to read:

452 409.907 Medicaid provider agreements.--The agency may make  
 453 payments for medical assistance and related services rendered to  
 454 Medicaid recipients only to an individual or entity who has a  
 455 provider agreement in effect with the agency, who is performing  
 456 services or supplying goods in accordance with federal, state,  
 457 and local law, and who agrees that no person shall, on the  
 458 grounds of handicap, race, color, or national origin, or for any  
 459 other reason, be subjected to discrimination under any program  
 460 or activity for which the provider receives payment from the  
 461 agency.

462 (6) A Medicaid provider agreement may be revoked, at the  
 463 option of the agency, as the result of a change of ownership of  
 464 any facility, association, partnership, or other entity named as  
 465 the provider in the provider agreement. ~~A provider shall give~~  
 466 ~~the agency 60 days' notice before making any change in ownership~~  
 467 ~~of the entity named in the provider agreement as the provider.~~

468 (a) In the event of a change of ownership, the transferor  
 469 shall remain liable for all outstanding overpayments,  
 470 administrative fines, and any other moneys owed to the agency

471 prior to the effective date of the change of ownership. In  
472 addition to the continuing liability of the transferor, the  
473 transferee shall be liable to the agency for all outstanding  
474 overpayments identified by the agency on or before the effective  
475 date of the change of ownership. For purposes of this  
476 subsection, the term "outstanding overpayment" includes any  
477 amount identified in a preliminary audit report issued to the  
478 transferor by the agency on or before the effective date of the  
479 change of ownership. In the event of a change of ownership for a  
480 skilled nursing facility or intermediate care facility, the  
481 Medicaid provider agreement shall be assigned to the transferee  
482 if the transferee meets all other Medicaid provider  
483 qualifications.

484 (b) At least 60 days prior to the anticipated date of the  
485 change of ownership, the transferor shall notify the agency of  
486 the intended change of ownership and the transferee shall submit  
487 to the agency a Medicaid provider enrollment application. In the  
488 event a change of ownership occurs without compliance with the  
489 notice requirements of this subsection, the transferor and  
490 transferee shall be jointly and severally liable for all  
491 overpayments, administrative fines, and other moneys due to the  
492 agency, regardless of whether the agency identified the  
493 overpayments, administrative fines, or other moneys before or  
494 after the effective date of the change of ownership. The agency  
495 shall not approve a transferee's Medicaid provider enrollment  
496 application if the transferee or transferor has not paid or  
497 agreed in writing to a payment plan for all outstanding  
498 overpayments, administrative fines, and other moneys due to the

499 agency. This subsection does not preclude the agency from  
 500 seeking any other legal or equitable remedies available to the  
 501 agency for the recovery of moneys owed to the Medicaid program.

502 (9) Upon receipt of a completed, signed, and dated  
 503 application, and completion of any necessary background  
 504 investigation and criminal history record check, the agency must  
 505 either:

506 (a) Enroll the applicant as a Medicaid provider upon  
 507 approval of the provider application. The enrollment effective  
 508 date shall be the date the agency receives the provider  
 509 application. With respect to a provider that requires a Medicare  
 510 certification survey, the enrollment effective date shall be the  
 511 date the certification is awarded. With respect to a provider  
 512 that completes a change of ownership, the effective date shall  
 513 be the date the agency received the application, the date the  
 514 change of ownership was complete, or the date the applicant  
 515 became eligible to provide services under Medicaid, whichever  
 516 date is later. With respect to a provider of emergency medical  
 517 services transportation or emergency services and care, the  
 518 effective date is the date the services were rendered. Payment  
 519 for any claims for services provided to Medicaid recipients  
 520 between the date of receipt of the application and the date of  
 521 approval is contingent on applying any and all applicable audits  
 522 and edits contained in the agency's claims adjudication and  
 523 payment processing systems; or

524 (b) Deny the application if the agency finds that it is in  
 525 the best interest of the Medicaid program to do so. The agency  
 526 may consider the factors listed in subsection (10), as well as

HB 7083

2008

527 any other factor that could affect the effective and efficient  
528 administration of the program, including, but not limited to,  
529 the applicant's demonstrated ability to provide services,  
530 conduct business, and operate a financially viable concern; the  
531 current availability of medical care, services, or supplies to  
532 recipients, taking into account geographic location and  
533 reasonable travel time; the number of providers of the same type  
534 already enrolled in the same geographic area; and the  
535 credentials, experience, success, and patient outcomes of the  
536 provider for the services that it is making application to  
537 provide in the Medicaid program. The agency shall deny the  
538 application if the agency finds that a provider; any officer,  
539 director, agent, managing employee, or affiliated person; or any  
540 partner or shareholder having an ownership interest equal to 5  
541 percent or greater in the provider if the provider is a  
542 corporation, partnership, or other business entity, has failed  
543 to pay all outstanding fines or overpayments assessed by final  
544 order of the agency or final order of the Centers for Medicare  
545 and Medicaid Services, not subject to further appeal, unless the  
546 provider agrees to a repayment plan that includes withholding  
547 Medicaid reimbursement until the amount due is paid in full.

548 Section 12. Subsection (20) of section 409.910, Florida  
549 Statutes, is amended to read:

550 409.910 Responsibility for payments on behalf of Medicaid-  
551 eligible persons when other parties are liable.--

552 (20) Entities providing health insurance as defined in s.  
553 624.603, health maintenance organizations and prepaid health  
554 clinics as defined in chapter 641, and, on behalf of their

HB 7083

2008

555 clients, third-party administrators and pharmacy benefits  
556 managers as defined in s. 409.901(27)~~(26)~~ shall provide such  
557 records and information as are necessary to accomplish the  
558 purpose of this section, unless such requirement results in an  
559 unreasonable burden.

560 (a) The director of the agency and the Director of the  
561 Office of Insurance Regulation of the Financial Services  
562 Commission shall enter into a cooperative agreement for  
563 requesting and obtaining information necessary to effect the  
564 purpose and objective of this section.

565 1. The agency shall request only that information  
566 necessary to determine whether health insurance as defined  
567 pursuant to s. 624.603, or those health services provided  
568 pursuant to chapter 641, could be, should be, or have been  
569 claimed and paid with respect to items of medical care and  
570 services furnished to any person eligible for services under  
571 this section.

572 2. All information obtained pursuant to subparagraph 1. is  
573 confidential and exempt from s. 119.07(1).

574 3. The cooperative agreement or rules adopted under this  
575 subsection may include financial arrangements to reimburse the  
576 reporting entities for reasonable costs or a portion thereof  
577 incurred in furnishing the requested information. Neither the  
578 cooperative agreement nor the rules shall require the automation  
579 of manual processes to provide the requested information.

580 (b) The agency and the Financial Services Commission  
581 jointly shall adopt rules for the development and administration

582 of the cooperative agreement. The rules shall include the  
 583 following:

- 584 1. A method for identifying those entities subject to
- 585 furnishing information under the cooperative agreement.
- 586 2. A method for furnishing requested information.
- 587 3. Procedures for requesting exemption from the
- 588 cooperative agreement based on an unreasonable burden to the
- 589 reporting entity.

590 Section 13. Subsection (48) of section 409.912, Florida  
 591 Statutes, is amended to read:

592 409.912 Cost-effective purchasing of health care.--The  
 593 agency shall purchase goods and services for Medicaid recipients  
 594 in the most cost-effective manner consistent with the delivery  
 595 of quality medical care. To ensure that medical services are  
 596 effectively utilized, the agency may, in any case, require a  
 597 confirmation or second physician's opinion of the correct  
 598 diagnosis for purposes of authorizing future services under the  
 599 Medicaid program. This section does not restrict access to  
 600 emergency services or poststabilization care services as defined  
 601 in 42 C.F.R. part 438.114. Such confirmation or second opinion  
 602 shall be rendered in a manner approved by the agency. The agency  
 603 shall maximize the use of prepaid per capita and prepaid  
 604 aggregate fixed-sum basis services when appropriate and other  
 605 alternative service delivery and reimbursement methodologies,  
 606 including competitive bidding pursuant to s. 287.057, designed  
 607 to facilitate the cost-effective purchase of a case-managed  
 608 continuum of care. The agency shall also require providers to  
 609 minimize the exposure of recipients to the need for acute

HB 7083

2008

610 inpatient, custodial, and other institutional care and the  
611 inappropriate or unnecessary use of high-cost services. The  
612 agency shall contract with a vendor to monitor and evaluate the  
613 clinical practice patterns of providers in order to identify  
614 trends that are outside the normal practice patterns of a  
615 provider's professional peers or the national guidelines of a  
616 provider's professional association. The vendor must be able to  
617 provide information and counseling to a provider whose practice  
618 patterns are outside the norms, in consultation with the agency,  
619 to improve patient care and reduce inappropriate utilization.  
620 The agency may mandate prior authorization, drug therapy  
621 management, or disease management participation for certain  
622 populations of Medicaid beneficiaries, certain drug classes, or  
623 particular drugs to prevent fraud, abuse, overuse, and possible  
624 dangerous drug interactions. The Pharmaceutical and Therapeutics  
625 Committee shall make recommendations to the agency on drugs for  
626 which prior authorization is required. The agency shall inform  
627 the Pharmaceutical and Therapeutics Committee of its decisions  
628 regarding drugs subject to prior authorization. The agency is  
629 authorized to limit the entities it contracts with or enrolls as  
630 Medicaid providers by developing a provider network through  
631 provider credentialing. The agency may competitively bid single-  
632 source-provider contracts if procurement of goods or services  
633 results in demonstrated cost savings to the state without  
634 limiting access to care. The agency may limit its network based  
635 on the assessment of beneficiary access to care, provider  
636 availability, provider quality standards, time and distance  
637 standards for access to care, the cultural competence of the

HB 7083

2008

638 provider network, demographic characteristics of Medicaid  
639 beneficiaries, practice and provider-to-beneficiary standards,  
640 appointment wait times, beneficiary use of services, provider  
641 turnover, provider profiling, provider licensure history,  
642 previous program integrity investigations and findings, peer  
643 review, provider Medicaid policy and billing compliance records,  
644 clinical and medical record audits, and other factors. Providers  
645 shall not be entitled to enrollment in the Medicaid provider  
646 network. The agency shall determine instances in which allowing  
647 Medicaid beneficiaries to purchase durable medical equipment and  
648 other goods is less expensive to the Medicaid program than long-  
649 term rental of the equipment or goods. The agency may establish  
650 rules to facilitate purchases in lieu of long-term rentals in  
651 order to protect against fraud and abuse in the Medicaid program  
652 as defined in s. 409.913. The agency may seek federal waivers  
653 necessary to administer these policies.

654 (48) (a) A provider is not entitled to enrollment in the  
655 Medicaid provider network. The agency may implement a Medicaid  
656 fee-for-service provider network controls, including, but not  
657 limited to, competitive procurement and provider credentialing.  
658 If a credentialing process is used, the agency may limit its  
659 provider network based upon the following considerations:  
660 beneficiary access to care, provider availability, provider  
661 quality standards and quality assurance processes, cultural  
662 competency, demographic characteristics of beneficiaries,  
663 practice standards, service wait times, provider turnover,  
664 provider licensure and accreditation history, program integrity  
665 history, peer review, Medicaid policy and billing compliance



666 records, clinical and medical record audit findings, and such  
667 other areas that are considered necessary by the agency to  
668 ensure the integrity of the program.

669 (b) The agency shall limit its network of durable medical  
670 equipment and medical supply providers. For dates of service  
671 after January 1, 2009, the agency shall limit payment for  
672 durable medical equipment and supplies to providers that meet  
673 all the requirements of this paragraph.

674 1. Providers must be accredited by a Centers for Medicare  
675 and Medicaid Services Deemed Accreditation Organization for  
676 suppliers of durable medical equipment, prosthetics, orthotics,  
677 and supplies. The provider must maintain accreditation and  
678 shall be subject to unannounced reviews by the accrediting  
679 organization.

680 2. Providers must provide the services or supplies  
681 directly to the Medicaid recipient or caregiver at the provider  
682 location or recipient's residence or sent directly to the  
683 recipient's residence with receipt of mailed delivery.  
684 Subcontracting or consignment of the service or supply to a  
685 third party is prohibited.

686 3. Notwithstanding subparagraph 2., a durable medical  
687 equipment provider may store nebulizers at a physician's office  
688 for the purpose of having the physician's staff issue the  
689 equipment if it meets all of the following conditions:

690 a. The physician must document the medical necessity and  
691 need to prevent further deterioration of the patient's  
692 respiratory status by the timely delivery of the nebulizer in  
693 the physician's office.

694        b. The durable medical equipment provider must have  
695 written documentation of the competency and training by a  
696 Florida-licensed registered respiratory therapist of any durable  
697 medical equipment staff who participates in the training of  
698 physician office staff for the use of nebulizers, including  
699 cleaning, warranty, and special needs of patients.

700        c. The physician's office must have documented the  
701 training and competency of any staff member who initiates the  
702 delivery of nebulizers to patients. The durable medical  
703 equipment provider must maintain copies of all physician office  
704 training.

705        d. The durable medical equipment provider must be  
706 contracted with the physician to provide services.

707        4. Providers must have a physical business location  
708 clearly identified as a business that furnishes durable medical  
709 equipment or medical supplies by signage that can be read from  
710 20 feet away. The location must be readily accessible to the  
711 public during normal, scheduled, posted business hours and must  
712 operate no less than 5 hours per day and no less than 5 days per  
713 week, with the exception of scheduled and posted holidays, and  
714 must have a functional landline business phone. The location  
715 shall not be located within or at the same numbered street  
716 address as another enrolled Medicaid durable medical equipment  
717 or medical supply provider or as an enrolled Medicaid pharmacy  
718 that is also enrolled as a durable medical equipment provider.  
719 The location shall be within the state or no more than 50 miles  
720 from the Florida state line. The agency may make exceptions for  
721 providers of durable medical equipment or supplies not otherwise

722 available from other enrolled providers located within the  
723 state.

724 5. Providers must maintain a stock of durable medical  
725 equipment and medical supplies on site that is readily available  
726 to meet the needs of the durable medical equipment business  
727 location's customers.

728 6. Providers must provide a surety bond of \$50,000 for  
729 each provider location, up to a maximum of five bonds statewide  
730 or an aggregate bond of \$250,000 statewide, as identified by  
731 Federal Employer Identification Number. Providers who post a  
732 statewide or an aggregate bond must identify all of their  
733 locations in any Medicaid durable medical equipment and medical  
734 supply provider enrollment application or bond renewal. Each  
735 provider location's surety bond must be renewed annually, and  
736 the provider must submit proof of renewal even if the original  
737 bond is a continuous bond.

738 7. Providers must obtain a level 2 background screening,  
739 as provided under s. 435.04, for each provider employee in  
740 direct contact with or providing direct services to recipients  
741 of durable medical equipment and medical supplies in their  
742 homes. This requirement includes, but is not limited to, repair  
743 and service technicians, fitters, and delivery staff. The cost  
744 of the background screening shall be borne by the provider.

745 8. The following providers are exempt from the  
746 requirements of subparagraphs 1. and 7.:

747 a. Durable medical equipment providers owned and operated  
748 by a government entity.

749 b. Durable medical equipment providers that are operating

HB 7083

2008

750 within a pharmacy that is currently enrolled as a Medicaid  
751 pharmacy provider.

752 c. Active, Medicaid-enrolled orthopedic physician groups,  
753 primarily owned by physicians, that provide only orthotic and  
754 prosthetic devices.

755 d. Durable medical equipment providers approved through  
756 the federal competitive bid process to provide services in any  
757 metropolitan services area in the state.

758 Section 14. This act shall take effect July 1, 2008.