

1 A bill to be entitled
2 An act relating to health care fraud and abuse; amending
3 s. 400.147, F.S.; revising the definition of the term
4 "adverse incident"; amending s. 400.462, F.S.; revising
5 definitions; amending s. 400.464, F.S.; authorizing a home
6 infusion therapy provider to be licensed as a nurse
7 registry; deleting provisions relating to Medicare
8 reimbursement; amending s. 400.471, F.S.; requiring an
9 applicant for a home health agency license to submit to
10 the Agency for Health Care Administration a business plan
11 and evidence of contingency funding and disclose other
12 controlling ownership interests in health care entities;
13 requiring certain standards in documentation demonstrating
14 financial ability to operate; prohibiting the agency from
15 issuing an initial license to a home health agency
16 licensure applicant located within 10 miles of a licensed
17 home health agency that has common controlling interests;
18 prohibiting the transfer of an application to another home
19 health agency prior to issuance of the license; requiring
20 submission of an initial application to relocate a
21 licensed home health agency to another geographic service
22 area; amending s. 400.474, F.S.; providing additional
23 grounds under which the agency may take disciplinary
24 action against a home health agency; providing for a fine;
25 creating s. 400.476, F.S.; establishing staffing
26 requirements for home health agencies; reducing the number
27 of home health agencies that an administrator or director
28 of nursing may serve; requiring that an alternate

29 administrator be designated in writing; limiting the
30 period that a home health agency that provides skilled
31 nursing care may operate without a director of nursing;
32 requiring notification upon the termination and
33 replacement of a director of nursing; requiring the agency
34 to take administrative enforcement action against a home
35 health agency for noncompliance with the notification and
36 staffing requirements for a director of nursing; providing
37 for fines; exempting a home health agency that does not
38 provide skilled care or provides only physical,
39 occupational, or speech therapy from requirements related
40 to a director of nursing; providing training requirements
41 for certified nursing assistants and home health aides;
42 amending s. 400.484, F.S.; requiring the agency to impose
43 administrative fines for certain deficiencies; increasing
44 the administrative fines imposed for certain deficiencies;
45 amending s. 400.491, F.S.; extending the period that a
46 home health agency must retain records of the nonskilled
47 care it provides; amending s. 400.497, F.S.; requiring
48 that the agency adopt rules related to standards for the
49 director of nursing of a home health agency, requirements
50 for a director of nursing to submit certified staff
51 activity logs pursuant to an agency request, quality
52 assurance programs, and inspections related to an
53 application for a change in ownership; amending s.
54 400.506, F.S.; providing training requirements for
55 certified nursing assistants and home health aides
56 referred for contract by a nurse registry; amending s,

57 409.901, F.S.; defining the term "change of ownership";
58 amending s. 409.907, F.S.; revising provisions relating to
59 change of ownership of Medicaid provider agreements;
60 providing for continuing financial liability of a
61 transferor under certain circumstances; defining the term
62 "outstanding overpayment"; requiring the transferor to
63 provide notice of change of ownership to the agency within
64 a specified time period; requiring the transferee to
65 submit a Medicaid provider enrollment application to the
66 agency; providing for joint and several liability under
67 certain circumstances; requiring a written payment plan
68 for certain outstanding financial obligations; providing
69 conditions under which additional enrollment effective
70 dates apply; amending s. 409.910, F.S.; conforming a
71 cross-reference; amending s. 409.912, F.S.; requiring the
72 agency to limit its network of Medicaid durable medical
73 equipment and medical supply providers; prohibiting
74 reimbursement for dates of service after January 1, 2009;
75 requiring accreditation; requiring direct provision of
76 services or supplies; authorizing provider to store
77 nebulizers at a physician's office under certain
78 circumstances; imposing certain physical location
79 requirements; requiring providers to maintain a certain
80 stock of equipment and supplies; requiring a surety bond;
81 requiring background screening of employees; providing for
82 certain exemptions; providing an effective date.

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84 Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (e) of subsection (5) of section 400.147, Florida Statutes, is amended to read:

400.147 Internal risk management and quality assurance program.--

(5) For purposes of reporting to the agency under this section, the term "adverse incident" means:

(e) An event that is reported to a law enforcement agency regarding a resident, other than a request for transportation.

Section 2. Subsections (1), (5), (10), (14), and (25) of section 400.462, Florida Statutes, are amended to read:

400.462 Definitions.--As used in this part, the term:

(1) "Administrator" means a direct employee, as defined in subsection (9), who is. ~~The administrator must be a licensed physician, physician assistant, or registered nurse licensed to practice in this state or an individual having at least 1 year of supervisory or administrative experience in home health care or in a facility licensed under chapter 395, under part II of this chapter, or under part I of chapter 429. An administrator may manage a maximum of five licensed home health agencies located within one agency service district or within an immediately contiguous county. If the home health agency is licensed under this chapter and is part of a retirement community that provides multiple levels of care, an employee of the retirement community may administer the home health agency and up to a maximum of four entities licensed under this chapter or chapter 429 that are owned, operated, or managed by the same corporate entity. An administrator shall designate, in writing,~~

113 ~~for each licensed entity, a qualified alternate administrator to~~
114 ~~serve during absences.~~

115 (5) "Certified nursing assistant" means any person who has
116 been issued a certificate under part II of chapter 464. ~~The~~
117 ~~licensed home health agency or licensed nurse registry shall~~
118 ~~ensure that the certified nursing assistant employed by or under~~
119 ~~contract with the home health agency or licensed nurse registry~~
120 ~~is adequately trained to perform the tasks of a home health aide~~
121 ~~in the home setting.~~

122 (10) "Director of nursing" means a registered nurse who is
123 a direct employee, as defined in subsection (9), of the agency
124 and who is a graduate of an approved school of nursing and is
125 licensed in this state; who has at least 1 year of supervisory
126 experience as a registered nurse; and who is responsible for
127 overseeing the professional nursing and home health aid delivery
128 of services of the agency. ~~A director of nursing may be the~~
129 ~~director of a maximum of five licensed home health agencies~~
130 ~~operated by a related business entity and located within one~~
131 ~~agency service district or within an immediately contiguous~~
132 ~~county. If the home health agency is licensed under this chapter~~
133 ~~and is part of a retirement community that provides multiple~~
134 ~~levels of care, an employee of the retirement community may~~
135 ~~serve as the director of nursing of the home health agency and~~
136 ~~of up to four entities licensed under this chapter or chapter~~
137 ~~429 which are owned, operated, or managed by the same corporate~~
138 ~~entity.~~

139 (14) "Home health aide" means a person who is trained or
140 qualified, as provided by rule, and who provides hands-on

141 personal care, performs simple procedures as an extension of
 142 therapy or nursing services, assists in ambulation or exercises,
 143 or assists in administering medications as permitted in rule and
 144 for which the person has received training established by the
 145 agency under s. 400.497(1). ~~The licensed home health agency or~~
 146 ~~licensed nurse registry shall ensure that the home health aide~~
 147 ~~employed by or under contract with the home health agency or~~
 148 ~~licensed nurse registry is adequately trained to perform the~~
 149 ~~tasks of a home health aide in the home setting.~~

150 (25) "Staffing services" means services provided to a
 151 health care facility, school, or other business entity on a
 152 temporary or school-year basis pursuant to a written contract by
 153 licensed health care personnel and by certified nursing
 154 assistants and home health ~~health~~ aides who are employed by, or
 155 work under the auspices of, a licensed home health agency or who
 156 are registered with a licensed nurse registry. ~~Staffing services~~
 157 ~~may be provided anywhere within the state.~~

158 Section 3. Subsection (3) of section 400.464, Florida
 159 Statutes, is amended to read:

160 400.464 Home health agencies to be licensed; expiration of
 161 license; exemptions; unlawful acts; penalties.--

162 (3) A ~~Any~~ home infusion therapy provider must ~~shall~~ be
 163 licensed as a home health agency or nurse registry. ~~Any infusion~~
 164 ~~therapy provider currently authorized to receive Medicare~~
 165 ~~reimbursement under a DME Part B Provider number for the~~
 166 ~~provision of infusion therapy shall be licensed as a~~
 167 ~~noncertified home health agency. Such a provider shall continue~~
 168 ~~to receive that specified Medicare reimbursement without being~~

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169 ~~certified so long as the reimbursement is limited to those items~~
170 ~~authorized pursuant to the DME - Part B Provider Agreement and~~
171 ~~the agency is licensed in compliance with the other provisions~~
172 ~~of this part.~~

173 Section 4. Paragraphs (d), (e), (f), and (g) are added to
174 subsection (2) of section 400.471, Florida Statutes, and
175 subsections (7), (8), and (9) are added to that section, to
176 read:

177 400.471 Application for license; fee.--

178 (2) In addition to the requirements of part II of chapter
179 408, the initial applicant must file with the application
180 satisfactory proof that the home health agency is in compliance
181 with this part and applicable rules, including:

182 (d) A business plan, signed by the applicant, which
183 details the home health agency's methods to obtain patients and
184 its plan to recruit and maintain staff.

185 (e) Evidence of contingency funding equal to 1 month's
186 average operating expenses during the first year of operation.

187 (f) A balance sheet, income and expense statement, and
188 statement of cash flows for the first 2 years of operation which
189 provide evidence of having sufficient assets, credit, and
190 projected revenues to cover liabilities and expenses. The
191 applicant has demonstrated financial ability to operate if the
192 applicant's assets, credit, and projected revenues meet or
193 exceed projected liabilities and expenses. An applicant may not
194 project an operating margin of 15 percent or greater for any
195 month in the first year of operation. All documents required
196 under this paragraph must be prepared in accordance with

197 generally accepted accounting principles and compiled and signed
 198 by a certified public accountant.

199 (g) All other ownership interests in health care entities
 200 for each controlling interest, as defined in part II of chapter
 201 408.

202 (7) The agency may not issue an initial license to a home
 203 health agency licensure applicant if the applicant shares common
 204 controlling interests with another licensed home health agency
 205 that is located within 10 miles of the applicant and is in the
 206 same county. The agency must return the application and fees to
 207 the applicant.

208 (8) An application for a home health agency license may
 209 not be transferred to another home health agency or controlling
 210 interest prior to issuance of the license.

211 (9) A licensed home health agency that seeks to relocate
 212 to a different geographic service area not listed on its license
 213 must submit an initial application for a home health agency
 214 license for the new location.

215 Section 5. Section 400.474, Florida Statutes, is amended
 216 to read:

217 400.474 Administrative penalties.--

218 (1)(a) The agency may deny, revoke, and suspend a license
 219 and impose an administrative fine in the manner provided in
 220 chapter 120.

221 (b) The agency shall impose a fine of \$1,000 against a
 222 home health agency that demonstrates a pattern of falsifying:

223 1. Documents of training for home health aides or
 224 certified nursing assistants; or

225 2. Health statements for staff providing direct care to
 226 patients.

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 228 A pattern may be demonstrated by a showing of at least three
 229 fraudulent entries or documents. The fine shall be imposed for
 230 each fraudulent document or, if multiple staff members are
 231 included on one document, for each fraudulent entry on the
 232 document.

233 (2) Any of the following actions by a home health agency
 234 or its employee is grounds for disciplinary action by the
 235 agency:

236 (a) Violation of this part, part II of chapter 408, or of
 237 applicable rules.

238 (b) An intentional, reckless, or negligent act that
 239 materially affects the health or safety of a patient.

240 (c) Knowingly providing home health services in an
 241 unlicensed assisted living facility or unlicensed adult family-
 242 care home, unless the home health agency or employee reports the
 243 unlicensed facility or home to the agency within 72 hours after
 244 providing the services.

245 (d) Preparing or maintaining fraudulent patient records,
 246 such as, but not limited to, charting ahead, recording vital
 247 signs or symptoms that were not personally obtained or observed
 248 by the home health agency's staff at the time indicated,
 249 borrowing patients or patient records from other home health
 250 agencies to pass a survey or inspection, or falsifying
 251 signatures.

252 (e) Failing to provide at least one service directly to a
 253 patient for a period of 60 days.

254 (3) (a) In addition to the requirements of s. 408.813, any
 255 person, partnership, or corporation that violates s. 408.813 and
 256 that previously operated a licensed home health agency or
 257 concurrently operates both a licensed home health agency and an
 258 unlicensed home health agency commits a felony of the third
 259 degree punishable as provided in s. 775.082, s. 775.083, or s.
 260 775.084.

261 (b) If any home health agency is found to be operating
 262 without a license and that home health agency has received any
 263 government reimbursement for services, the agency shall make a
 264 fraud referral to the appropriate government reimbursement
 265 program.

266 Section 6. Section 400.476, Florida Statutes, is created
 267 to read:

268 400.476 Staffing requirements; notifications; limitations
 269 on staffing services.--

270 (1) ADMINISTRATOR.--

271 (a) An administrator may manage only one home health
 272 agency, except that an administrator may manage up to five home
 273 health agencies if all five home health agencies have identical
 274 controlling interests as defined in s. 408.803 and are located
 275 within one agency geographic service area or within an
 276 immediately contiguous county. If the home health agency is
 277 licensed under this chapter and is part of a retirement
 278 community that provides multiple levels of care, an employee of
 279 the retirement community may administer the home health agency

280 and up to a maximum of four entities licensed under this chapter
 281 or chapter 429 which all have identical controlling interests as
 282 defined in s. 408.803. An administrator shall designate, in
 283 writing, for each licensed entity, a qualified alternate
 284 administrator to serve during the administrator's absence.

285 (b) An administrator of a home health agency who is a
 286 licensed physician, physician assistant, or registered nurse
 287 licensed to practice in this state may also be the director of
 288 nursing for a home health agency. An administrator may serve as
 289 a director of nursing for up to the number of entities
 290 authorized in subsection (2) only if there are 10 or fewer full-
 291 time equivalent employees and contracted personnel in each home
 292 health agency.

293 (2) DIRECTOR OF NURSING.--

294 (a) A director of nursing may be the director of nursing
 295 for:

296 1. Up to two licensed home health agencies if the agencies
 297 have identical controlling interests as defined in s. 408.803
 298 and are located within one agency geographic service area or
 299 within an immediately contiguous county; or

300 2. Up to five licensed home health agencies if:

301 a. All of the home health agencies have identical
 302 controlling interests as defined in s. 408.803;

303 b. All of the home health agencies are located within one
 304 agency geographic service area or within an immediately
 305 contiguous county; and

306 c. Each home health agency has a registered nurse who
 307 meets the qualifications of a director of nursing and who has a

308 written delegation from the director of nursing to serve as the
309 director of nursing for that home health agency when the
310 director of nursing is not present.

311
312 If a home health agency licensed under this chapter is part of a
313 retirement community that provides multiple levels of care, an
314 employee of the retirement community may serve as the director
315 of nursing of the home health agency and up to a maximum of four
316 entities, other than home health agencies, licensed under this
317 chapter or chapter 429 which all have identical controlling
318 interests as defined in s. 408.803.

319 (b) A home health agency that provides skilled nursing
320 care may not operate for more than 30 calendar days without a
321 director of nursing. A home health agency that provides skilled
322 nursing care and the director of nursing of the home health
323 agency must notify the agency within 10 business days after
324 termination of the services of the director of nursing for the
325 home health agency. A home health agency that provides skilled
326 nursing care must notify the agency of the identity and
327 qualifications of the new director of nursing within 10 days
328 after the new director is hired. If a home health agency that
329 provides skilled nursing care operates for more than 30 calendar
330 days without a director of nursing, the home health agency
331 commits a class II deficiency. In addition to the fine for a
332 class II deficiency, the agency may issue a moratorium in
333 accordance with s. 408.814 or revoke the license. The agency
334 shall fine a home health agency that fails to notify the agency
335 as required in this paragraph \$1,000 for the first violation and

336 \$2,000 for a repeat violation. The agency may not take
 337 administrative action against a home health agency if the
 338 director of nursing fails to notify the department upon
 339 termination of services as the director of nursing for the home
 340 health agency.

341 (c) A home health agency that does not provide skilled
 342 care or provides only physical, occupational, or speech therapy
 343 is not required to have a director of nursing and is exempt from
 344 paragraph (b).

345 (3) TRAINING.--A home health agency shall ensure that each
 346 certified nursing assistant employed by or under contract with
 347 the home health agency and each home health aide employed by or
 348 under contract with the home health agency is adequately trained
 349 to perform the tasks of a home health aide in the home setting.

350 (4) STAFFING.--Staffing services may be provided anywhere
 351 within the state.

352 Section 7. Section 400.484, Florida Statutes, is amended
 353 to read:

354 400.484 Right of inspection; deficiencies; fines.--

355 (1) In addition to the requirements of s. 408.811, the
 356 agency may make such inspections and investigations as are
 357 necessary in order to determine the state of compliance with
 358 this part, part II of chapter 408, and applicable rules.

359 (2) The agency shall impose fines for various classes of
 360 deficiencies in accordance with the following schedule:

361 (a) A class I deficiency is any act, omission, or practice
 362 that results in a patient's death, disablement, or permanent
 363 injury, or places a patient at imminent risk of death,

364 disablement, or permanent injury. Upon finding a class I
 365 deficiency, the agency shall ~~may~~ impose an administrative fine
 366 in the amount of \$15,000 ~~\$5,000~~ for each occurrence and each day
 367 that the deficiency exists.

368 (b) A class II deficiency is any act, omission, or
 369 practice that has a direct adverse effect on the health, safety,
 370 or security of a patient. Upon finding a class II deficiency,
 371 the agency shall ~~may~~ impose an administrative fine in the amount
 372 of \$5,000 ~~\$1,000~~ for each occurrence and each day that the
 373 deficiency exists.

374 (c) A class III deficiency is any act, omission, or
 375 practice that has an indirect, adverse effect on the health,
 376 safety, or security of a patient. Upon finding an uncorrected or
 377 repeated class III deficiency, the agency shall ~~may~~ impose an
 378 administrative fine not to exceed \$1,000 ~~\$500~~ for each
 379 occurrence and each day that the uncorrected or repeated
 380 deficiency exists.

381 (d) A class IV deficiency is any act, omission, or
 382 practice related to required reports, forms, or documents which
 383 does not have the potential of negatively affecting patients.
 384 These violations are of a type that the agency determines do not
 385 threaten the health, safety, or security of patients. Upon
 386 finding an uncorrected or repeated class IV deficiency, the
 387 agency shall ~~may~~ impose an administrative fine not to exceed
 388 \$500 ~~\$200~~ for each occurrence and each day that the uncorrected
 389 or repeated deficiency exists.

390 (3) In addition to any other penalties imposed pursuant to
 391 this section or part, the agency may assess costs related to an

392 investigation that results in a successful prosecution,
 393 excluding costs associated with an attorney's time.

394 Section 8. Subsection (2) of section 400.491, Florida
 395 Statutes, is amended to read:

396 400.491 Clinical records.--

397 (2) The home health agency must maintain for each client
 398 who receives nonskilled care a service provision plan. Such
 399 records must be maintained by the home health agency for 3 years
 400 ~~1 year~~ following termination of services.

401 Section 9. Subsections (5), (6), (7), and (8) of section
 402 400.497, Florida Statutes, are renumbered as subsections (7),
 403 (8), (9), and (10), respectively, and new subsections (5) and
 404 (6) are added to that section to read:

405 400.497 Rules establishing minimum standards.--The agency
 406 shall adopt, publish, and enforce rules to implement part II of
 407 chapter 408 and this part, including, as applicable, ss. 400.506
 408 and 400.509, which must provide reasonable and fair minimum
 409 standards relating to:

410 (5) Oversight by the director of nursing. The agency shall
 411 develop rules related to:

412 (a) Standards that address oversight responsibilities by
 413 the director of nursing of skilled nursing and personal care
 414 services provided by the home health agency's staff;

415 (b) Requirements for a director of nursing to provide to
 416 the agency, upon request, a certified daily report of the home
 417 health services provided by a specified direct employee or
 418 contracted staff member on behalf of the home health agency. The
 419 agency may request a certified daily report only for a period

420 not to exceed 2 years prior to the date of the request; and

421 (c) A quality assurance program for home health services
 422 provided by the home health agency.

423 (6) Conditions for using a recent unannounced licensure
 424 inspection for the inspection required in s. 408.806 related to
 425 a licensure application associated with a change in ownership of
 426 a licensed home health agency.

427 Section 10. Paragraph (a) of subsection (6) of section
 428 400.506, Florida Statutes, is amended to read:

429 400.506 Licensure of nurse registries; requirements;
 430 penalties.--

431 (6) (a) A nurse registry may refer for contract in private
 432 residences registered nurses and licensed practical nurses
 433 registered and licensed under part I of chapter 464, certified
 434 nursing assistants certified under part II of chapter 464, home
 435 health aides who present documented proof of successful
 436 completion of the training required by rule of the agency, and
 437 companions or homemakers for the purposes of providing those
 438 services authorized under s. 400.509(1). A licensed nurse
 439 registry shall ensure that each certified nursing assistant
 440 referred for contract by the nurse registry and each home health
 441 aide referred for contract by the nurse registry is adequately
 442 trained to perform the tasks of a home health aide in the home
 443 setting. Each person referred by a nurse registry must provide
 444 current documentation that he or she is free from communicable
 445 diseases.

446 Section 11. Subsections (5) through (27) of section
 447 409.901, Florida Statutes, are renumbered as subsections (6)

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448 through (28), respectively, and a new subsection (5) is added to
449 that section to read:

450 409.901 Definitions; ss. 409.901-409.920.--As used in ss.
451 409.901-409.920, except as otherwise specifically provided, the
452 term:

453 (5) "Change of ownership" means an event in which the
454 provider changes to a different legal entity or in which 45
455 percent or more of the ownership, voting shares, or controlling
456 interest in a corporation whose shares are not publicly traded
457 on a recognized stock exchange is transferred or assigned,
458 including the final transfer or assignment of multiple transfers
459 or assignments over a 2-year period that cumulatively total 45
460 percent or greater. A change solely in the management company or
461 board of directors is not a change of ownership.

462 Section 12. Subsections (6) and (9) of section 409.907,
463 Florida Statutes, are amended to read:

464 409.907 Medicaid provider agreements.--The agency may make
465 payments for medical assistance and related services rendered to
466 Medicaid recipients only to an individual or entity who has a
467 provider agreement in effect with the agency, who is performing
468 services or supplying goods in accordance with federal, state,
469 and local law, and who agrees that no person shall, on the
470 grounds of handicap, race, color, or national origin, or for any
471 other reason, be subjected to discrimination under any program
472 or activity for which the provider receives payment from the
473 agency.

474 (6) A Medicaid provider agreement may be revoked, at the
475 option of the agency, as the result of a change of ownership of

476 any facility, association, partnership, or other entity named as
 477 the provider in the provider agreement. ~~A provider shall give~~
 478 ~~the agency 60 days' notice before making any change in ownership~~
 479 ~~of the entity named in the provider agreement as the provider.~~

480 (a) In the event of a change of ownership, the transferor
 481 shall remain liable for all outstanding overpayments,
 482 administrative fines, and any other moneys owed to the agency
 483 prior to the effective date of the change of ownership. In
 484 addition to the continuing liability of the transferor, the
 485 transferee shall be liable to the agency for all outstanding
 486 overpayments identified by the agency on or before the effective
 487 date of the change of ownership. For purposes of this
 488 subsection, the term "outstanding overpayment" includes any
 489 amount identified in a preliminary audit report issued to the
 490 transferor by the agency on or before the effective date of the
 491 change of ownership. In the event of a change of ownership for a
 492 skilled nursing facility or intermediate care facility, the
 493 Medicaid provider agreement shall be assigned to the transferee
 494 if the transferee meets all other Medicaid provider
 495 qualifications. In the event of a change of ownership involving
 496 a skilled nursing facility licensed under part II of chapter
 497 400, liability for all outstanding overpayments, administrative
 498 fines, and any moneys owed to the agency prior to the effective
 499 date of the change of ownership shall be determined in
 500 accordance with the provisions of s. 400.179.

501 (b) At least 60 days prior to the anticipated date of the
 502 change of ownership, the transferor shall notify the agency of
 503 the intended change of ownership and the transferee shall submit

504 to the agency a Medicaid provider enrollment application. In the
505 event a change of ownership occurs without compliance with the
506 notice requirements of this subsection, the transferor and
507 transferee shall be jointly and severally liable for all
508 overpayments, administrative fines, and other moneys due to the
509 agency, regardless of whether the agency identified the
510 overpayments, administrative fines, or other moneys before or
511 after the effective date of the change of ownership. The agency
512 shall not approve a transferee's Medicaid provider enrollment
513 application if the transferee or transferor has not paid or
514 agreed in writing to a payment plan for all outstanding
515 overpayments, administrative fines, and other moneys due to the
516 agency. This subsection does not preclude the agency from
517 seeking any other legal or equitable remedies available to the
518 agency for the recovery of moneys owed to the Medicaid program.
519 In the event of a change of ownership involving a skilled
520 nursing facility licensed under part II of chapter 400,
521 liability for all outstanding overpayments, administrative
522 fines, and any moneys owed to the agency prior to the effective
523 date of the change of ownership shall be determined in
524 accordance with the provisions of s. 400.179 if the Medicaid
525 provider enrollment application for change of ownership is
526 submitted prior to the change of ownership.

527 (9) Upon receipt of a completed, signed, and dated
528 application, and completion of any necessary background
529 investigation and criminal history record check, the agency must
530 either:

531 (a) Enroll the applicant as a Medicaid provider upon
532 approval of the provider application. The enrollment effective
533 date shall be the date the agency receives the provider
534 application. With respect to a provider that requires a Medicare
535 certification survey, the enrollment effective date shall be the
536 date the certification is awarded. With respect to a provider
537 that completes a change of ownership, the effective date shall
538 be the date the agency received the application, the date the
539 change of ownership was complete, or the date the applicant
540 became eligible to provide services under Medicaid, whichever
541 date is later. With respect to a provider of emergency medical
542 services transportation or emergency services and care, the
543 effective date is the date the services were rendered. Payment
544 for any claims for services provided to Medicaid recipients
545 between the date of receipt of the application and the date of
546 approval is contingent on applying any and all applicable audits
547 and edits contained in the agency's claims adjudication and
548 payment processing systems; or

549 (b) Deny the application if the agency finds that it is in
550 the best interest of the Medicaid program to do so. The agency
551 may consider the factors listed in subsection (10), as well as
552 any other factor that could affect the effective and efficient
553 administration of the program, including, but not limited to,
554 the applicant's demonstrated ability to provide services,
555 conduct business, and operate a financially viable concern; the
556 current availability of medical care, services, or supplies to
557 recipients, taking into account geographic location and
558 reasonable travel time; the number of providers of the same type

559 already enrolled in the same geographic area; and the
560 credentials, experience, success, and patient outcomes of the
561 provider for the services that it is making application to
562 provide in the Medicaid program. The agency shall deny the
563 application if the agency finds that a provider; any officer,
564 director, agent, managing employee, or affiliated person; or any
565 partner or shareholder having an ownership interest equal to 5
566 percent or greater in the provider if the provider is a
567 corporation, partnership, or other business entity, has failed
568 to pay all outstanding fines or overpayments assessed by final
569 order of the agency or final order of the Centers for Medicare
570 and Medicaid Services, not subject to further appeal, unless the
571 provider agrees to a repayment plan that includes withholding
572 Medicaid reimbursement until the amount due is paid in full.

573 Section 13. Subsection (20) of section 409.910, Florida
574 Statutes, is amended to read:

575 409.910 Responsibility for payments on behalf of Medicaid-
576 eligible persons when other parties are liable.--

577 (20) Entities providing health insurance as defined in s.
578 624.603, health maintenance organizations and prepaid health
579 clinics as defined in chapter 641, and, on behalf of their
580 clients, third-party administrators and pharmacy benefits
581 managers as defined in s. 409.901~~(27)~~~~(26)~~ shall provide such
582 records and information as are necessary to accomplish the
583 purpose of this section, unless such requirement results in an
584 unreasonable burden.

585 (a) The director of the agency and the Director of the
586 Office of Insurance Regulation of the Financial Services

587 Commission shall enter into a cooperative agreement for
588 requesting and obtaining information necessary to effect the
589 purpose and objective of this section.

590 1. The agency shall request only that information
591 necessary to determine whether health insurance as defined
592 pursuant to s. 624.603, or those health services provided
593 pursuant to chapter 641, could be, should be, or have been
594 claimed and paid with respect to items of medical care and
595 services furnished to any person eligible for services under
596 this section.

597 2. All information obtained pursuant to subparagraph 1. is
598 confidential and exempt from s. 119.07(1).

599 3. The cooperative agreement or rules adopted under this
600 subsection may include financial arrangements to reimburse the
601 reporting entities for reasonable costs or a portion thereof
602 incurred in furnishing the requested information. Neither the
603 cooperative agreement nor the rules shall require the automation
604 of manual processes to provide the requested information.

605 (b) The agency and the Financial Services Commission
606 jointly shall adopt rules for the development and administration
607 of the cooperative agreement. The rules shall include the
608 following:

609 1. A method for identifying those entities subject to
610 furnishing information under the cooperative agreement.

611 2. A method for furnishing requested information.

612 3. Procedures for requesting exemption from the
613 cooperative agreement based on an unreasonable burden to the
614 reporting entity.

615 Section 14. Subsection (48) of section 409.912, Florida
616 Statutes, is amended to read:

617 409.912 Cost-effective purchasing of health care.--The
618 agency shall purchase goods and services for Medicaid recipients
619 in the most cost-effective manner consistent with the delivery
620 of quality medical care. To ensure that medical services are
621 effectively utilized, the agency may, in any case, require a
622 confirmation or second physician's opinion of the correct
623 diagnosis for purposes of authorizing future services under the
624 Medicaid program. This section does not restrict access to
625 emergency services or poststabilization care services as defined
626 in 42 C.F.R. part 438.114. Such confirmation or second opinion
627 shall be rendered in a manner approved by the agency. The agency
628 shall maximize the use of prepaid per capita and prepaid
629 aggregate fixed-sum basis services when appropriate and other
630 alternative service delivery and reimbursement methodologies,
631 including competitive bidding pursuant to s. 287.057, designed
632 to facilitate the cost-effective purchase of a case-managed
633 continuum of care. The agency shall also require providers to
634 minimize the exposure of recipients to the need for acute
635 inpatient, custodial, and other institutional care and the
636 inappropriate or unnecessary use of high-cost services. The
637 agency shall contract with a vendor to monitor and evaluate the
638 clinical practice patterns of providers in order to identify
639 trends that are outside the normal practice patterns of a
640 provider's professional peers or the national guidelines of a
641 provider's professional association. The vendor must be able to
642 provide information and counseling to a provider whose practice

643 patterns are outside the norms, in consultation with the agency,
644 to improve patient care and reduce inappropriate utilization.
645 The agency may mandate prior authorization, drug therapy
646 management, or disease management participation for certain
647 populations of Medicaid beneficiaries, certain drug classes, or
648 particular drugs to prevent fraud, abuse, overuse, and possible
649 dangerous drug interactions. The Pharmaceutical and Therapeutics
650 Committee shall make recommendations to the agency on drugs for
651 which prior authorization is required. The agency shall inform
652 the Pharmaceutical and Therapeutics Committee of its decisions
653 regarding drugs subject to prior authorization. The agency is
654 authorized to limit the entities it contracts with or enrolls as
655 Medicaid providers by developing a provider network through
656 provider credentialing. The agency may competitively bid single-
657 source-provider contracts if procurement of goods or services
658 results in demonstrated cost savings to the state without
659 limiting access to care. The agency may limit its network based
660 on the assessment of beneficiary access to care, provider
661 availability, provider quality standards, time and distance
662 standards for access to care, the cultural competence of the
663 provider network, demographic characteristics of Medicaid
664 beneficiaries, practice and provider-to-beneficiary standards,
665 appointment wait times, beneficiary use of services, provider
666 turnover, provider profiling, provider licensure history,
667 previous program integrity investigations and findings, peer
668 review, provider Medicaid policy and billing compliance records,
669 clinical and medical record audits, and other factors. Providers
670 shall not be entitled to enrollment in the Medicaid provider

671 network. The agency shall determine instances in which allowing
672 Medicaid beneficiaries to purchase durable medical equipment and
673 other goods is less expensive to the Medicaid program than long-
674 term rental of the equipment or goods. The agency may establish
675 rules to facilitate purchases in lieu of long-term rentals in
676 order to protect against fraud and abuse in the Medicaid program
677 as defined in s. 409.913. The agency may seek federal waivers
678 necessary to administer these policies.

679 (48) (a) A provider is not entitled to enrollment in the
680 Medicaid provider network. The agency may implement a Medicaid
681 fee-for-service provider network controls, including, but not
682 limited to, competitive procurement and provider credentialing.
683 If a credentialing process is used, the agency may limit its
684 provider network based upon the following considerations:
685 beneficiary access to care, provider availability, provider
686 quality standards and quality assurance processes, cultural
687 competency, demographic characteristics of beneficiaries,
688 practice standards, service wait times, provider turnover,
689 provider licensure and accreditation history, program integrity
690 history, peer review, Medicaid policy and billing compliance
691 records, clinical and medical record audit findings, and such
692 other areas that are considered necessary by the agency to
693 ensure the integrity of the program.

694 (b) The agency shall limit its network of durable medical
695 equipment and medical supply providers. For dates of service
696 after January 1, 2009, the agency shall limit payment for
697 durable medical equipment and supplies to providers that meet
698 all the requirements of this paragraph.

699 1. Providers must be accredited by a Centers for Medicare
700 and Medicaid Services Deemed Accreditation Organization for
701 suppliers of durable medical equipment, prosthetics, orthotics,
702 and supplies. The provider must maintain accreditation and shall
703 be subject to unannounced reviews by the accrediting
704 organization.

705 2. Providers must provide the services or supplies
706 directly to the Medicaid recipient or caregiver at the provider
707 location or recipient's residence or send the supplies directly
708 to the recipient's residence with receipt of mailed delivery.
709 Subcontracting or consignment of the service or supply to a
710 third party is prohibited.

711 3. Notwithstanding subparagraph 2., a durable medical
712 equipment provider may store nebulizers at a physician's office
713 for the purpose of having the physician's staff issue the
714 equipment if it meets all of the following conditions:

715 a. The physician must document the medical necessity and
716 need to prevent further deterioration of the patient's
717 respiratory status by the timely delivery of the nebulizer in
718 the physician's office.

719 b. The durable medical equipment provider must have
720 written documentation of the competency and training by a
721 Florida-licensed registered respiratory therapist of any durable
722 medical equipment staff who participates in the training of
723 physician office staff for the use of nebulizers, including
724 cleaning, warranty, and special needs of patients.

725 c. The physician's office must have documented the
726 training and competency of any staff member who initiates the

727 delivery of nebulizers to patients. The durable medical
728 equipment provider must maintain copies of all physician office
729 training.

730 d. The physician's office must maintain inventory records
731 of stored nebulizers, including documentation of the durable
732 medical equipment provider source.

733 e. A physician contracted with a Medicaid durable medical
734 equipment provider may not have a financial relationship with
735 that provider or receive any financial gain from the delivery of
736 nebulizers to patients.

737 4. Providers must have a physical business location
738 clearly identified as a business that furnishes durable medical
739 equipment or medical supplies by signage that can be read from
740 20 feet away. The location must be readily accessible to the
741 public during normal, scheduled, posted business hours and must
742 operate no less than 5 hours per day and no less than 5 days per
743 week, with the exception of scheduled and posted holidays, and
744 must have a functional landline business phone. The location
745 shall not be located within or at the same numbered street
746 address as another enrolled Medicaid durable medical equipment
747 or medical supply provider or as an enrolled Medicaid pharmacy
748 that is also enrolled as a durable medical equipment provider.
749 The location shall be within the state or no more than 50 miles
750 from the Florida state line. The agency may make exceptions for
751 providers of durable medical equipment or supplies not otherwise
752 available from other enrolled providers located within the
753 state.

754 5. Providers must maintain a stock of durable medical

755 equipment and medical supplies on site that is readily available
756 to meet the needs of the durable medical equipment business
757 location's customers.

758 6. Providers must provide a surety bond of \$50,000 for
759 each provider location, up to a maximum of five bonds statewide
760 or an aggregate bond of \$250,000 statewide, as identified by
761 federal employer identification number. Providers who post a
762 statewide or an aggregate bond must identify all of their
763 locations in any Medicaid durable medical equipment and medical
764 supply provider enrollment application or bond renewal. Each
765 provider location's surety bond must be renewed annually, and
766 the provider must submit proof of renewal even if the original
767 bond is a continuous bond.

768 7. Providers must obtain a level 2 background screening,
769 as provided under s. 435.04, for each provider employee in
770 direct contact with or providing direct services to recipients
771 of durable medical equipment and medical supplies in their
772 homes. This requirement includes, but is not limited to, repair
773 and service technicians, fitters, and delivery staff. The cost
774 of the background screening shall be borne by the provider.

775 8. The following providers are exempt from the
776 requirements of subparagraphs 1. and 6.:

777 a. Durable medical equipment providers owned and operated
778 by a government entity.

779 b. Durable medical equipment providers that are operating
780 within a pharmacy that is currently enrolled as a Medicaid
781 pharmacy provider.

782 c. Active, Medicaid-enrolled orthopedic physician groups,

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783 primarily owned by physicians, that provide only orthotic and
784 prosthetic devices.

785 Section 15. This act shall take effect July 1, 2008.