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An act relating to economic development; creating s. 288.7001, F.S.; providing a short title; providing findings and purpose; providing definitions; creating the Small Business Regulatory Advisory Council; providing for appointments, membership, and meetings; providing administrative location for the council; providing powers and limitations of the council; providing for coordinated review of agency rules by the council with agency sunset review; providing timelines for review; providing for the council to issue a business-friendly scorecard of agency rules; creating s. 288.7002, F.S.; providing findings and purpose; providing definitions; providing for selection of the Florida Small Business Advocate; providing for preferred qualifications of the advocate; providing duties of the advocate; providing for agency cooperation with the advocate; providing for an annual report by the advocate to the Governor and Legislature; amending s. 11.908, F.S.; requiring a Joint Legislative Sunset Committee to consult with the Small Business Regulatory Advisory Council in its sunset review of a state agency; amending s. 11.911, F.S.; requiring the Legislative Sunset Committee to include in its report any recommendations of the Small Business Regulatory Advisory Council concerning the rules of an agency recommended to be continued or reorganized; amending s. 11.919, F.S.; requiring agency assistance to the Small Business Regulatory Advisory Council; authorizing the council to access or request information

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and assistance; amending s. 120.54, F.S.; requiring an agency to prepare a statement of estimated regulatory costs; requiring agency notification to the Small Business Regulatory Advisory Council relating to proposed agency action affecting small business; requiring an agency to adopt regulatory alternatives offered by the council under certain circumstances; providing for rule filing extension when regulatory alternatives are offered by the council; providing for outside review of regulatory alternatives not adopted by an agency and for an agency response; amending s. 120.74, F.S.; requiring biennial rule review by agency to consider the impact of rules on small business and include the results in a report to the Legislature; amending s. 220.191, F.S.; requiring applications for capital investment tax credits to be reviewed and certified under a specified provision; creating s. 288.061, F.S.; providing an economic development incentive application process; providing time periods and requirements for certification for economic development incentive applications; amending s. 288.063, F.S.; requiring that adoption of criteria by which certain transportation projects are to be reviewed and certified be done in accordance with a specified provision; amending s. 288.065, F.S.; revising Rural Community Development Revolving Loan Fund program requirements; amending s. 288.0655, F.S.; authorizing the Office of Tourism, Trade, and Economic Development to award grants for a certain percentage of total infrastructure project costs for

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certain catalyst site funding applications; providing for waiver of the local matching requirement; expanding eligible facilities for authorized infrastructure projects; amending s. 288.0656, F.S.; providing legislative intent; revising and providing definitions; providing certain additional review and action requirements for REDI relating to rural communities; revising representation on REDI; deleting a limitation on characterization as a rural area of critical economic concern; authorizing rural areas of critical economic concern to designate certain catalyst projects for certain purposes; providing project requirements; requiring the initiative to assist local governments with certain comprehensive planning needs; providing procedures and requirements for such assistance; revising certain reporting requirements for REDI; amending s. 288.0657, F.S.; revising the definition for a rural community; amending s. 288.1045, F.S.; revising provisions relating to the application and refund process for the qualified defense contractor tax refund program; revising the cap on refunds per applicant; deleting a report requirement; extending the expiration date; amending s. 288.106, F.S.; revising provisions relating to the application process for the qualified target industry businesses; revising an economic-stimulus exemption request provision; deleting an expiration provision; amending s. 288.107, F.S.; providing additional criteria for participation in the brownfield redevelopment bonus refund; requiring that applications

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for brownfield redevelopment bonus refunds be reviewed and certified under a specified provision; amending s. 288.108, F.S.; requiring that applications for high-impact business performance grants be considered under a specified provision; deleting certain final order and report requirements; amending s. 288.1088, F.S.; requiring that applications concerning the Quick Action Closing Fund be considered under a specified provision; providing a time period for the director to recommend approval or disapproval of a project for receipt of funds from the Quick Action Closing Fund; amending s. 288.1089, F.S.; revising application requirements for innovation incentive awards; revising evaluation and recommendation requirements for innovation incentive awards; requiring the Legislative Budget Commission to review and approve an innovation incentive award before the Executive Office of the Governor releases the funds; revising requirements for agreements setting forth the conditions for payment of incentives; revising provisions relating to ethical standards for reward recipients; amending s. 288.1162, F.S.; revising provisions relating to funding for relocation of spring training franchises; requiring local governments receiving funds to submit annual reports; providing for decertification of an applicant; requiring the Office of Tourism, Trade, and Economic Development to develop a comprehensive strategic plan including the use of financial resources for the purpose of retaining the tradition of spring training in this state; creating a

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Commissioner of Baseball in Florida and providing criteria for and duties of the position; providing rulemaking authority; amending s. 288.1254, F.S., relating to the reversion of appropriations for film incentives; providing a limited amount of funds to be used for international cultural festivals upon certain determinations; amending s. 288.7102, F.S.; revising provisions relating to the application and certification process for the Black Business Loan Program; providing requirements concerning distribution of program funding; amending s. 288.955, F.S.; revising definitions relating to the Scripps Florida Funding Corporation; requiring the Scripps Florida Funding Corporation, along with the Office of Tourism, Trade, and Economic Development and Enterprise Florida, Inc., to review the performance and progress of grant recipients of the Innovation Incentive Program; conforming provisions relating to members of the board of directors; deleting obsolete provisions; revising the duties of the corporation; requiring an annual report on Innovation Incentive Program activities; amending s. 288.9624, F.S., relating to the Florida Opportunity Fund; revising the determination of a fund allocation manager; providing that venture capital funds affiliated with certain state universities are eligible for investment by the fund; providing for specified direct business investments by the fund; amending s. 290.0055, F.S.; providing for expansion of enterprise zones located entirely within state designated rural areas of critical economic concern;

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141 providing limits on such expansion; amending s. 403.973, 142 F.S.; providing expedited permitting for certain projects; 143 amending s. 443.036, F.S.; revising the definition of the 144 term "employee leasing company" for purposes of 145 unemployment compensation; amending s. 443.1216, F.S.; 146 requiring quarterly reports by employee leasing companies 147 that include client and establishment specific information; authorizing the Agency for Workforce 148 Innovation to adopt rules; providing enforcement 149 150 authority; creating s. 770.041, F.S.; providing a private 151 cause of action for negligent evaluation, ranking, or rating of a business; providing for attorney fees, 152 expenses, costs, and damages; amending ss. 257.193, 153 288.019, 288.06561, 288.7094, and 627.6699, F.S.; 154 155 conforming cross-references; authorizing positions and 156 providing an appropriation for the Office of Tourism, Trade, and Economic Development; providing severability; 157 158 providing effective dates. 159 160 Be It Enacted by the Legislature of the State of Florida: 161 Section 1. Section 288.7001, Florida Statutes, is created 162 to read: 163 288.7001 Small Business Regulatory Advisory Council .--164 SHORT TITLE. -- This section may be cited as the "Small (1) 165 166 Business Regulatory Relief Act." FINDINGS AND PURPOSE. -- The Legislature finds and 167 (2) 168 declares that:

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(a) A vibrant and growing small business sector is critical to creating jobs in a dynamic economy.

- (b) At times, small businesses bear a disproportionate share of regulatory costs and burdens.
- (c) Fundamental changes that are needed in the regulatory culture of state agencies to make them not only more responsive, but responsive in a timelier fashion, to small business should be made without compromising the statutory missions of the agencies.
- (d) When adopting rules to protect the health, safety, and economic welfare of the state, agencies should seek to achieve statutory goals as effectively and efficiently as possible without imposing unnecessary burdens on small businesses.
- (e) Uniform regulatory reporting requirements can impose unnecessary and disproportionately burdensome demands, including legal, accounting, and consulting costs, upon small businesses with limited resources.
- (f) The failure to recognize differences in the scale and resources of regulated businesses can adversely affect competition in the marketplace, discourage innovation, and restrict improvements in productivity.
- (g) Unnecessary rules create entry barriers in many industries and discourage potential entrepreneurs from introducing beneficial products and processes.
- (h) The practice of treating all regulated businesses as equivalent may lead to inefficient use of agency resources, enforcement problems and, in some cases, to actions inconsistent

with stated legislative intent of health, safety, environmental, economic welfare, and other legislation.

- (i) Alternative regulatory approaches that do not conflict with applicable statutes may be available to minimize the significant economic impact of rules on small businesses.
  - (3) DEFINITIONS.--As used in this section, the term:
  - (a) "Agency" means an agency as defined in s. 120.52.
- (b) "Council" means the Small Business Regulatory Advisory Council.
  - (c) "Rule" means a rule as defined in s. 120.52.
- (d) "Small business" means a small business as defined in s. 288.703.
  - (4) CREATION; MEMBERSHIP; POWERS AND DUTIES. --
- (a) The Small Business Regulatory Advisory Council is created. The council shall consist of nine members who are current or former small business owners, three appointed by the Governor, three appointed by the President of the Senate, and three appointed by the Speaker of the House of Representatives. The initial appointments to the council must be made within 60 days after the effective date of this act. The members shall be from different geographic regions of the state. Members shall serve 4-year terms; however, in order to establish staggered terms, for the initial appointments, each appointing official shall appoint one member to a 2-year term and two members to a 4-year term. A member shall not serve more than three consecutive terms. Members shall select the chairperson from among the members of the council. The council shall meet quarterly or upon the call of the chairperson. A majority of the

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Members of the council shall serve without compensation. The appointing official may remove his or her appointee without cause at any time. A member whose term has expired shall continue to serve on the council until such time as a replacement is appointed. Vacancies shall be filled for the remainder of the term and by the original appointing official.

- (b) The council is established, assigned to, and administratively housed within the Florida Small Business

  Development Center Network, which shall provide staff support to the council.
  - (c) The council may:

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- 1. Provide agencies with recommendations regarding proposed rules or programs that may adversely affect small business;
- 2. Consider requests from small business owners to review rules or programs adopted by an agency;
- 3. Consider requests from small business owners to review small business owners' private property rights related to rules or programs adopted or implemented by an agency; and
- 4. Review rules promulgated by an agency to determine whether a rule places an unnecessary burden on small business and make recommendations to the agency to mitigate the adverse effects.
  - (d) The council does not have authority to:
- 249 <u>1. Initiate or intervene in any administrative or judicial</u> 250 proceeding; or
  - 2. Issue subpoenas.

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(e) The council shall prepare and submit a written annual report to the Governor, the President of the Senate, and the Speaker of the House of Representatives that describes its activities and recommendations.

(5) PERIODIC REVIEW OF RULES. --

- (a) In coordination with the schedule for reviewing state agencies and advisory committees provided in s. 11.905, the council may review rules of agencies subject to review to determine whether the rules should be continued without change or should be amended or repealed to reduce the impact of the rules on small businesses, subject to the requirement that the recommendations of the council must be feasible and consistent with the stated objectives of the rules.
- (b) In reviewing agency rules to reduce the impact on small businesses, the council, in coordination with the agency, shall consider the following factors:
  - 1. The continued need for the rule.
- 2. The nature of complaints or comments received from the public concerning the rule.
  - The complexity of the rule.
- 4. The extent to which the rule overlaps, duplicates, or conflicts with other federal, state, or local government rules.
- 5. The length of time since the rule has been evaluated or the degree to which technology, economic conditions, or other factors have changed in the topical area affected by the rule.
- (c) Within 6 months after the agency report is submitted to the Joint Legislative Sunset Committee pursuant to s. 11.907, the council shall provide a report to the Governor, the

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280	President of the Senate, the Speaker of the House of
281	Representatives, and the Joint Legislative Sunset Committee that
282	includes recommendations and evaluations of agency rules and
283	programs regarding regulatory fairness for small businesses. A
284	component of the report shall be a rating system, developed by
285	the council, entitled "Small Business Friendliness and
286	Development Scorecard."
287	Section 2. Section 288.7002, Florida Statutes, is created
288	to read:
289	288.7002 Small business advocate
290	(1) FINDINGS AND PURPOSE
291	(a) The Legislature finds and declares that it is in the
292	public interest to aid, counsel, assist, and protect, insofar as
293	is possible, the interests of small business concerns in order
294	to preserve free competitive enterprise and maintain a healthy
295	state economy.
296	(b) The Legislature finds that the state should provide a
297	point person to advocate the causes of small business and to
298	provide small businesses with the information they need to
299	survive in the marketplace.
300	(2) DEFINITIONS
301	(a) "Advocate" means the Florida Small Business Advocate,
302	who is also the Director of the Office of Small Business
303	Advocate.
304	(b) "Director" means the Director of the Office of Small
305	Business Advocate.

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(c) "Office" means the Office of Small Business Advocate.

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(3) OFFICE OF SMALL BUSINESS ADVOCATE.--The Office of Small Business Advocate is established, assigned to, and administratively housed within the Florida Small Business

Development Center Network. The director shall be the Florida Small Business Advocate.

- (4) DIRECTOR OF THE OFFICE OF SMALL BUSINESS ADVOCATE;
  APPOINTMENT; DUTIES.--
- (a) The advocate shall be selected by the director of the Florida Small Business Development Center Network and shall be an employee of or under contract with the Florida Small Business Development Center Network. Preferred qualifications for the advocate include at least 5 years' experience in small business, extensive knowledge of the issues and challenges of importance to small business, and actual experience in small business advocacy and assistance.
- (b) The duties and functions of the advocate shall include all of the following:
  - 1. Act as staff for the Small Business Regulatory Advisory Council.
  - 2. Serve as principal advocate in the state on behalf of small businesses, including, but not limited to, advisory participation in the consideration of all legislation and administrative rules that affect small businesses, and advocacy on state policy and programs related to small businesses on disaster preparedness and recovery, including providing technical assistance.
  - 3. Represent the views and interests of small businesses before agencies whose policies and activities may affect small

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businesses. Among other activities, the advocate may encourage standardized applications and information packages that would include all the information needed by each agency that a business has to deal with to prevent an applicant from having to fill out duplicative information on forms from various agencies.

- 4. Enlist the cooperation and assistance of public and private agencies, businesses, and other organizations in disseminating information about the programs and services provided by all levels of government that are of benefit to small businesses and information on how small businesses can participate in, or make use of, those programs and services.
- 5. Issue a report every 2 years evaluating the efforts of agencies that significantly regulate small businesses, to assist minority and other small business enterprises, and to make recommendations that may be appropriate to assist the development and strengthening of minority and other small business enterprises.
- 6. Consult with experts and authorities in the fields of small business investment, venture capital investment, and commercial banking, including comparable financial institutions involved in the financing of business; with individuals with regulatory, legal, economic, or financial expertise, including members of the academic community; and with individuals who generally represent the public interest.
- 7. Seek the assistance and cooperation of all agencies and departments providing services to or affecting small business to ensure coordination of state efforts.

8. Receive and respond to complaints from small businesses concerning the actions of agencies and the operative effects of state laws and regulations adversely affecting those businesses.

The advocate shall establish an annual process for small businesses to nominate agency rules or programs for reform. The advocate shall publish those nominations online and update the status of agency action on the proposed reforms twice yearly.

- 9. Counsel small businesses on how to resolve questions and problems concerning the relationship of small business to state government.
- 10. Maintain, publicize, and distribute an annual list of persons serving as small business ombudsmen throughout state government.
- 11. Coordinate a statewide conference on small business with public and private organizations and entities impacting small business in the state.
- 12. Coordinate annual public meetings to share best practices for small business disaster preparedness. The meetings shall be held in consultation with regional and statewide small business organizations and shall take place in different locations throughout the state.
- (5) REPORTS AND DOCUMENTS FURNISHED TO SMALL BUSINESS ADVOCATE; ANNUAL REPORTS.--
- (a) Each agency of the state shall furnish to the advocate the reports, documents, and information that are public records and that the director deems necessary to carry out his or her functions under this chapter.

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(b) The advocate shall prepare and submit a written annual report to the Governor, the President of the Senate, and the Speaker of the House of Representatives that describes the activities and recommendations of the office.

Section 3. Subsection (2) of section 11.908, Florida Statutes, is amended to read:

- 11.908 Committee duties.--No later than March 1 of the year in which a state agency or its advisory committees are scheduled to be reviewed, the committee shall and the joint committee may:
- (2) Consult with the Legislative Budget Commission, the Small Business Regulatory Advisory Council, relevant substantive and appropriations committees of the Senate and the House of Representatives, the Governor's Office of Policy and Budgeting, the Auditor General, and the Chief Financial Officer, or their successors, relating to the review of the agency and its advisory committees.
- Section 4. Paragraph (a) of subsection (2) of section 11.911, Florida Statutes, is amended to read:
  - 11.911 Committee recommendations.--
- (2) In its report on a state agency, the joint committee shall:
- (a) Make recommendations on the abolition, continuation, or reorganization of each state agency and its advisory committees and on the need for the performance of the functions of the agency and its advisory committees. If the committee recommends continuation or reorganization, the committee shall include in its recommendations the report of the Small Business

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Regulatory Advisory Council, as provided in s. 288.7001, regarding the rules of each agency.

- Section 5. Section 11.919, Florida Statutes, is amended to read:
  - 11.919 Assistance of and access to state agencies. --
- (1) The committee and the Small Business Regulatory

  Advisory Council may access or request information and request
  the assistance of state agencies and officers. When assistance
  is requested, a state agency or officer shall assist the
  committee and the Small Business Regulatory Advisory Council.
- (2) In carrying out its functions under ss. 11.901-11.920, the committee or its designated staff member may inspect the records, documents, and files of any state agency.
- Section 6. Paragraph (b) of subsection (3) of section 120.54, Florida Statutes, is amended to read:
  - 120.54 Rulemaking.--

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- (3) ADOPTION PROCEDURES. --
- (b) Special matters to be considered in rule adoption .--
- 1. Statement of estimated regulatory costs.--Prior to the adoption, amendment, or repeal of any rule other than an emergency rule, an agency is encouraged to prepare a statement of estimated regulatory costs of the proposed rule, as provided by s. 120.541. However, an agency shall prepare a statement of estimated regulatory costs of the proposed rule, as provided by s. 120.541, if the proposed rule will have an impact on small business.
  - 2. Small businesses, small counties, and small cities .--

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Each agency, before the adoption, amendment, or repeal of a rule, shall consider the impact of the rule on small businesses as defined by s. 288.703 and the impact of the rule on small counties or small cities as defined by s. 120.52. Whenever practicable, an agency shall tier its rules to reduce disproportionate impacts on small businesses, small counties, or small cities to avoid regulating small businesses, small counties, or small cities that do not contribute significantly to the problem the rule is designed to address. An agency may define "small business" to include businesses employing more than 100 persons, may define "small county" to include those with populations of more than 75,000, and may define "small city" to include those with populations of more than 10,000, if it finds that such a definition is necessary to adapt a rule to the needs and problems of small businesses, small counties, or small cities. The agency shall consider each of the following methods for reducing the impact of the proposed rule on small businesses, small counties, and small cities, or any combination of these entities:

- (I) Establishing less stringent compliance or reporting requirements in the rule.
- (II) Establishing less stringent schedules or deadlines in the rule for compliance or reporting requirements.
- (III) Consolidating or simplifying the rule's compliance or reporting requirements.
- (IV) Establishing performance standards or best-management practices to replace design or operational standards in the rule.

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(V) Exempting small businesses, small counties, or small cities from any or all requirements of the rule.

- b.(I) If the agency determines that the proposed action will affect small businesses as defined by the agency as provided in sub-subparagraph a., the agency shall send written notice of the rule to the <u>Small Business Regulatory Advisory Council and small business ombudsman of</u> the Office of Tourism, Trade, and Economic Development not less than 28 days prior to the intended action.
- offered by the Small Business Regulatory Advisory Council small business ombudsman and provided to the agency no later than 21 days after the council's ombudsman's receipt of the written notice of the rule which it finds are feasible and consistent with the stated objectives of the proposed rule and which would reduce the impact on small businesses. When regulatory alternatives are offered by the Small Business Regulatory Advisory Council small business ombudsman, the 90-day period for filing the rule in subparagraph (e)2. is extended for a period of 21 days.
- (III) If an agency does not adopt all alternatives offered pursuant to this sub-subparagraph, it shall, prior to rule adoption or amendment and pursuant to subparagraph (d)1., file a detailed written statement with the committee explaining the reasons for failure to adopt such alternatives. Within 3 working days of the filing of such notice, the agency shall send a copy of such notice to the Small Business Regulatory Advisory Council small business ombudsman. The Small Business Regulatory Advisory

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500 Council may make a request of the President of the Senate and 501 the Speaker of the House of Representatives that the presiding 502 officers direct the Office of Program Policy Analysis and 503 Government Accountability to determine whether the rejected 504 alternatives reduce the impact on small business while meeting 505 the stated objectives of the proposed rule. Within 60 days after 506 the date of the directive from the presiding officers, the 507 Office of Program Policy Analysis and Government Accountability 508 shall report to the Administrative Procedures Committee its 509 findings as to whether an alternative reduces the impact on 510 small business while meeting the stated objectives of the 511 proposed rule. The Office of Program Policy Analysis and 512 Government Accountability shall consider the proposed rule, the 513 economic impact statement, the written statement of the agency, the proposed alternatives, and any comment submitted during the 514 515 comment period on the proposed rule. The Office of Program 516 Policy Analysis and Government Accountability shall submit a 517 report of its findings and recommendations to the Governor, the 518 President of the Senate, and the Speaker of the House of 519 Representatives. The Administrative Procedures Committee shall 520 report such findings to the agency, and the agency shall respond 521 in writing to the Administrative Procedures Committee if the 522 Office of Program Policy Analysis and Government Accountability 523 found that the alternative reduced the impact on small business while meeting the stated objectives of the proposed rule. If the 524 agency will not adopt the alternative, it must also provide a 525 526 detailed written statement to the Administrative Procedures 527 Committee as to why it will not adopt the alternative.

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Section 7. Paragraph (g) is added to subsection (1) of section 120.74, Florida Statutes, and subsection (2) of that section is amended, to read:

120.74 Agency review, revision, and report.--

- (1) Each agency shall review and revise its rules as often as necessary to ensure that its rules are correct and comply with statutory requirements. Additionally, each agency shall perform a formal review of its rules every 2 years. In the review, each agency must:
- (g) Determine whether the rules should be continued without change or should be amended or repealed to reduce the impact on small business while meeting the stated objectives of the proposed rule.
- Odd-numbered other year thereafter, the head of each agency shall file a report with the President of the Senate, the Speaker of the House of Representatives, and the committee, with a copy to each appropriate standing committee of the Legislature, which certifies that the agency has complied with the requirements of this subsection. The report must specify any changes made to its rules as a result of the review and, when appropriate, recommend statutory changes that will promote efficiency, reduce paperwork, or decrease costs to government and the private sector. The report must specifically address the economic impact of the rules on small business. The report must identify the types of cases or disputes in which the agency is involved which should be conducted under the summary hearing process described in s. 120.574.

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Section 8. Subsection (5) of section 220.191, Florida Statutes, is amended to read:

220.191 Capital investment tax credit. --

- (5) Applications shall be reviewed and certified pursuant to s. 288.061. The office, upon a recommendation by Enterprise Florida, Inc., shall first certify a business as eligible to receive tax credits pursuant to this section prior to the commencement of operations of a qualifying project, and such certification shall be transmitted to the Department of Revenue. Upon receipt of the certification, the Department of Revenue shall enter into a written agreement with the qualifying business specifying, at a minimum, the method by which income generated by or arising out of the qualifying project will be determined.
- Section 9. Section 288.061, Florida Statutes, is created to read:
- 288.061 Economic development incentive application process.--
- (1) In order to expedite and provide a timely review for the certification of economic development incentive applications, Enterprise Florida, Inc., shall review each submitted application and inform the applicant business whether or not its application is complete within 10 working days. Once the application is deemed complete, Enterprise Florida, Inc., has 10 working days to evaluate the application and recommend approval or disapproval of the application to the director of the Office of Tourism, Trade, and Economic Development. In recommending an applicant business for approval, Enterprise

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Florida, Inc., shall include in its evaluation a recommended grant award amount and a review of the applicant's ability to meet specific program criteria.

(2) Upon receipt of the evaluation and recommendation of Enterprise Florida, Inc., the Office of Tourism, Trade, and Economic Development has 10 calendar days to notify Enterprise Florida, Inc., if the application is not complete. The director has 35 calendar days from the time the recommendation was received from Enterprise Florida, Inc., to review the application and issue a letter of certification to the applicant that either approves or disapproves an applicant business that includes justification, unless the business requests an extension of the time. The final order shall specify the total amount of the award, the performance conditions that must be met to obtain the award, and the schedule for payment.

Section 10. Subsection (4) of section 288.063, Florida Statutes, is amended to read:

288.063 Contracts for transportation projects. --

(4) The Office of Tourism, Trade, and Economic Development may adopt criteria by which transportation projects are to be reviewed and certified in accordance with s. 288.061 specified and identified. In approving transportation projects for funding, the Office of Tourism, Trade, and Economic Development shall consider factors including, but not limited to, the cost per job created or retained considering the amount of transportation funds requested; the average hourly rate of wages for jobs created; the reliance on the program as an inducement for the project's location decision; the amount of capital

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investment to be made by the business; the demonstrated local commitment; the location of the project in an enterprise zone designated pursuant to s. 290.0055; the location of the project in a spaceport territory as defined in s. 331.304; the unemployment rate of the surrounding area; the poverty rate of the community; and the adoption of an economic element as part of its local comprehensive plan in accordance with s. 163.3177(7)(j). The Office of Tourism, Trade, and Economic Development may contact any agency it deems appropriate for additional input regarding the approval of projects.

Section 11. Subsection (2) of section 288.065, Florida Statutes, is amended to read:

288.065 Rural Community Development Revolving Loan Fund. --

(2) The program shall provide for long-term loans, loan guarantees, and loan loss reserves to units of local governments, or economic development organizations substantially underwritten by a unit of local government, within counties with populations of 75,000 or less, or any county that has a population of 120,000 100,000 or less and is contiguous to a county with a population of 75,000 or less, as determined by the most recent official estimate pursuant to s. 186.901, residing in incorporated and unincorporated areas of the county, or to units of local government, or economic development organizations substantially underwritten by a unit of local government, within a rural area of critical economic concern. Requests for loans shall be made by application to the Office of Tourism, Trade, and Economic Development. Loans shall be made pursuant to agreements specifying the terms and conditions agreed to between

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the applicant and the Office of Tourism, Trade, and Economic Development. The loans shall be the legal obligations of the applicant. All repayments of principal and interest shall be returned to the loan fund and made available for loans to other applicants. However, in a rural area of critical economic concern designated by the Governor, and upon approval by the Office of Tourism, Trade, and Economic Development, repayments of principal and interest may be retained by the applicant if such repayments are dedicated and matched to fund regionally based economic development organizations representing the rural area of critical economic concern.

Section 12. Paragraphs (b) and (e) of subsection (2) and subsection (3) of section 288.0655, Florida Statutes, are amended to read:

288.0655 Rural Infrastructure Fund. --

(2)

(b) To facilitate access of rural communities and rural areas of critical economic concern as defined by the Rural Economic Development Initiative to infrastructure funding programs of the Federal Government, such as those offered by the United States Department of Agriculture and the United States Department of Commerce, and state programs, including those offered by Rural Economic Development Initiative agencies, and to facilitate local government or private infrastructure funding efforts, the office may award grants for up to 30 percent of the total infrastructure project cost. If an application for funding is for a catalyst site, as defined in s. 288.0656, the office may award grants for up to 40 percent of the total

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infrastructure project cost. Eliqible projects must be related to specific job-creation or job-retention opportunities. Eligible projects may also include improving any inadequate infrastructure that has resulted in regulatory action that prohibits economic or community growth or reducing the costs to community users of proposed infrastructure improvements that exceed such costs in comparable communities. Eliqible uses of funds shall include improvements to public infrastructure for industrial or commercial sites and upgrades to or development of public tourism infrastructure. Authorized infrastructure may include the following public or public-private partnership facilities: storm water systems; telecommunications facilities; broadband; roads or other remedies to transportation impediments; nature-based tourism facilities; or other physical requirements necessary to facilitate tourism, trade, and economic development activities in the community. Authorized infrastructure may also include publicly or privately owned: self-powered nature-based tourism facilities; telecommunications; broadband; and additions to the distribution facilities of the existing natural gas utility as defined in s. 366.04(3)(c), the existing electric utility as defined in s. 366.02, or the existing water or wastewater utility as defined in s. 367.021(12), or any other existing water or wastewater facility, which owns a gas or electric distribution system or a water or wastewater system in this state where:

1. A contribution-in-aid of construction is required to serve public or public-private partnership facilities under the

tariffs of any natural gas, electric, water, or wastewater utility as defined herein; and

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- 2. Such utilities as defined herein are willing and able to provide such service.
- To enable local governments to access the resources available pursuant to s. 403.973(19), the office may award grants for surveys, feasibility studies, and other activities related to the identification and preclearance review of land which is suitable for preclearance review. Authorized grants under this paragraph shall not exceed \$75,000 each, except in the case of a project in a rural area of critical economic concern, in which case the grant shall not exceed \$300,000. Any funds awarded under this paragraph must be matched at a level of 50 percent with local funds, except that any funds awarded for a project in a rural area of critical economic concern must be matched at a level of 33 percent with local funds. If an application for funding is for a catalyst site, as defined in s. 288.0656, the requirement for local match may be waived. In evaluating applications under this paragraph, the office shall consider the extent to which the application seeks to minimize administrative and consultant expenses.
- (3) The office, in consultation with Enterprise Florida, Inc., VISIT Florida, the Department of Environmental Protection, and the Florida Fish and Wildlife Conservation Commission, as appropriate, shall review and certify applications pursuant to s. 288.061. The review shall include an evaluation of and evaluate the economic benefit of the projects and their long-term viability. The office shall have final approval for any

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grant under this section and must make a grant decision within 30 days of receiving a completed application.

Section 13. Section 288.0656, Florida Statutes, is amended to read:

288.0656 Rural Economic Development Initiative .--

- (1) (a) Recognizing that rural communities and regions continue to face extraordinary challenges in their efforts to achieve significant improvements to their economies, specifically in terms of personal income, job creation, average wages, and strong tax bases, it is the intent of the Legislature to encourage and facilitate the location and expansion in such rural communities of major economic development projects of significant scale.
- (b) The Rural Economic Development Initiative, known as "REDI," is created within the Office of Tourism, Trade, and Economic Development, and the participation of state and regional agencies in this initiative is authorized.
  - (2) As used in this section, the term:
- (a) "Catalyst project" means a business locating or expanding in a rural area of critical economic concern to serve as an economic growth opportunity of regional significance for the growth of a regional target industry cluster. The project must provide capital investment on a scale significant enough to affect the entire region and result in the development of highwage and high-skill jobs.
- (b) "Catalyst site" means a parcel or parcel of lands
  within a rural area of critical economic concern that has been
  prioritized as a geographic site for economic development

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through partnerships with state, regional, and local organizations. The site must be reviewed by REDI and approved by the Office of Tourism, Trade, and Economic Development for purposes of locating a catalyst project.

- (c) (a) "Economic distress" means conditions affecting the fiscal and economic viability of a rural community, including such factors as low per capita income, low per capita taxable values, high unemployment, high underemployment, low weekly earned wages compared to the state average, low housing values compared to the state average, high percentages of the population receiving public assistance, high poverty levels compared to the state average, and a lack of year-round stable employment opportunities.
- (d) "Rural area of critical economic concern" means a rural community, or a region composed of rural communities, designated by the Governor, that has been adversely affected by an extraordinary economic event, severe or chronic distress, or a natural disaster or that presents a unique economic development opportunity of regional impact.

(e) (b) "Rural community" means:

- 1. A county with a population of 75,000 or less.
- 2. A county with a population of  $\underline{120,000}$   $\underline{100,000}$  or less that is contiguous to a county with a population of 75,000 or less.
- 3. A municipality within a county described in subparagraph 1. or subparagraph 2.
- 4. An unincorporated federal enterprise community or an incorporated rural city with a population of 25,000 or less and

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an employment base focused on traditional agricultural or resource-based industries, located in a county not defined as rural, which has at least three or more of the economic distress factors identified in paragraph (a) and verified by the Office of Tourism, Trade, and Economic Development.

- For purposes of this paragraph, population shall be determined in accordance with the most recent official estimate pursuant to s. 186.901.
- (3) REDI shall be responsible for coordinating and focusing the efforts and resources of state and regional agencies on the problems which affect the fiscal, economic, and community viability of Florida's economically distressed rural communities, working with local governments, community-based organizations, and private organizations that have an interest in the growth and development of these communities to find ways to balance environmental and growth management issues with local needs.
- (4) REDI shall review and evaluate the impact of statutes and rules on rural communities and shall work to minimize any adverse impact and undertake outreach and capacity building efforts.
- (5) REDI shall facilitate better access to state resources by promoting direct access and referrals to appropriate state and regional agencies and statewide organizations. REDI may undertake outreach, capacity-building, and other advocacy efforts to improve conditions in rural communities. These

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activities may include sponsorship of conferences and achievement awards.

- (6)(a) By August 1 of each year, the head of each of the following agencies and organizations shall designate a high-level staff person from within the agency or organization to serve as the REDI representative for the agency or organization:
  - 1. The Department of Community Affairs.
  - 2. The Department of Transportation.
    - 3. The Department of Environmental Protection.
- 4. The Department of Agriculture and Consumer Services.
- 5. The Department of State.
- 6. The Department of Health.
- 7. The Department of Children and Family Services.
- 8. The Department of Corrections.
  - 9. The Agency for Workforce Innovation.
- 10. The Department of Education.
- 11. The Department of Juvenile Justice.
- 823 12. The Fish and Wildlife Conservation Commission.
- 824 13. Each water management district.
- 825 14. Enterprise Florida, Inc.
- 826 15. Workforce Florida, Inc.
- 827 16. The Florida Commission on Tourism or VISIT Florida.
  - 17. The Florida Regional Planning Council Association.
- 829 18. The <u>Agency for Health Care Administration</u> <del>Florida</del> 830 <del>State Rural Development Council</del>.
- 19. The Institute of Food and Agricultural Sciences (IFAS).

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An alternate for each designee shall also be chosen, and the names of the designees and alternates shall be sent to the director of the Office of Tourism, Trade, and Economic Development.

- (b) Each REDI representative must have comprehensive knowledge of his or her agency's functions, both regulatory and service in nature, and of the state's economic goals, policies, and programs. This person shall be the primary point of contact for his or her agency with REDI on issues and projects relating to economically distressed rural communities and with regard to expediting project review, shall ensure a prompt effective response to problems arising with regard to rural issues, and shall work closely with the other REDI representatives in the identification of opportunities for preferential awards of program funds and allowances and waiver of program requirements when necessary to encourage and facilitate long-term private capital investment and job creation.
- (c) The REDI representatives shall work with REDI in the review and evaluation of statutes and rules for adverse impact on rural communities and the development of alternative proposals to mitigate that impact.
- (d) Each REDI representative shall be responsible for ensuring that each district office or facility of his or her agency is informed about the Rural Economic Development Initiative and for providing assistance throughout the agency in the implementation of REDI activities.
- (7) (a) REDI may recommend to the Governor up to three rural areas of critical economic concern. A rural area of

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critical economic concern must be a rural community, or a region composed of such, that has been adversely affected by an extraordinary economic event or a natural disaster or that presents a unique economic development opportunity of regional impact that will create more than 1,000 jobs over a 5-year period. The Governor may by executive order designate up to three rural areas of critical economic concern which will establish these areas as priority assignments for REDI as well as to allow the Governor, acting through REDI, to waive criteria, requirements, or similar provisions of any economic development incentive. Such incentives shall include, but not be limited to: the Qualified Target Industry Tax Refund Program under s. 288.106, the Quick Response Training Program under s. 288.047, the Quick Response Training Program for participants in the welfare transition program under s. 288.047(8), transportation projects under s. 288.063, the brownfield redevelopment bonus refund under s. 288.107, and the rural job tax credit program under ss. 212.098 and 220.1895.

(b) Designation as a rural area of critical economic concern under this subsection shall be contingent upon the execution of a memorandum of agreement among the Office of Tourism, Trade, and Economic Development; the governing body of the county; and the governing bodies of any municipalities to be included within a rural area of critical economic concern. Such agreement shall specify the terms and conditions of the designation, including, but not limited to, the duties and responsibilities of the county and any participating municipalities to take actions designed to facilitate the

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retention and expansion of existing businesses in the area, as well as the recruitment of new businesses to the area.

- designate catalyst projects, provided that each catalyst project is specifically recommended by REDI, identified as a catalyst project by Enterprise Florida, Inc., and confirmed as a catalyst project by the Office of Tourism, Trade, and Economic Development. All state agencies and departments shall use all available tools and resources to the extent permissible by law to promote the creation and development of each catalyst project and the development of catalyst sites.
- (8) REDI shall assist local governments within rural areas of critical economic concern with comprehensive planning needs with efforts that further the provisions of this section. Such assistance shall reflect a multidisciplinary approach among all agencies and shall include economic development and planning objectives.
- (a) A local government may request assistance in the preparation of comprehensive plan amendments, pursuant to part II of chapter 163, that will stimulate economic activity.
- 1. The local government must contact the Office of Tourism, Trade, and Economic Development to request assistance.
- 2. REDI representatives shall meet with the local government within 15 days after such request to develop the scope of assistance that will be provided to assist the development, transmittal, and adoption of the proposed comprehensive plan amendment.

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3. As part of the assistance provided, REDI representatives shall also identify other needed local and developer actions for approval of the project and recommend a timeline for the local government and developer that will minimize project delays.

- (b) In addition, REDI shall solicit requests each year for assistance from local governments within a rural area of critical economic concern to update the future land use element and other associated elements of the local government's comprehensive plan to better position the community to respond to economic development potential within the county or municipality. REDI shall provide direct assistance to such local governments to update their comprehensive plans pursuant to this paragraph. At least one comprehensive planning technical assistance effort shall be selected each year.
- (c) REDI shall develop and annually update a technical assistance manual based upon experiences learned in providing direct assistance under this subsection.
- (9)(8) REDI shall submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives each year on or before <u>September February</u> 1 on all REDI activities <u>for the prior fiscal year</u>. This report shall include a status report on all projects currently being coordinated through REDI, the number of preferential awards and allowances made pursuant to this section, the dollar amount of such awards, and the names of the recipients. The report shall also include a description of all waivers of program

requirements granted. The report shall also include information as to the economic impact of the projects coordinated by REDI.

- Section 14. Subsection (1) of section 288.0657, Florida Statutes, is amended to read:
- 288.0657 Florida rural economic development strategy grants.--

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- 950 (1) As used in this section, the term "rural community" 951 means:
  - (a) A county with a population of 75,000 or less.
  - (b) A county with a population of  $\underline{120,000}$   $\underline{100,000}$  or less that is contiguous to a county with a population of 75,000 or less.
- 956 (c) A municipality within a county described in paragraph 957 (a) or paragraph (b).

For purposes of this subsection, population shall be determined in accordance with the most recent official estimate pursuant to s. 186.901.

Section 15. Paragraphs (b), (c), and (f) of subsection (2), paragraphs (b), (c), (d), (g), and (h) of subsection (3), paragraph (c) of subsection (5), paragraphs (d) and (e) of subsection (6), and subsection (8) of section 288.1045, Florida Statutes, are amended to read:

288.1045 Qualified defense contractor tax refund program.--

- (2) GRANTING OF A TAX REFUND; ELIGIBLE AMOUNTS.--
- 970 (b) <u>Upon approval by the director, a qualified defense</u> 971 contractor business shall be allowed tax refund payments equal

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to \$3,000 times the number of jobs specified in the tax refund agreement under subparagraph (4)(a)1. or equal to \$6,000 times the number of jobs if the project is located in a rural county or an enterprise zone. Further, a qualified defense contractor business shall be allowed additional tax refund payments equal to \$1,000 times the number of jobs specified in the tax refund agreement under subparagraph (4)(a)1. if such jobs pay an annual average wage of at least 150 percent of the average private sector wage in the area or equal to \$2,000 times the number of jobs if such jobs pay an annual average wage of at least 200 percent of the average private sector wage in the area A qualified applicant may not be qualified for any project to receive more than \$5,000 times the number of jobs provided in the tax refund agreement pursuant to subparagraph (4)(a)1. A qualified applicant may not receive refunds of more than 25 percent of the total tax refunds provided in the tax refund agreement pursuant to subparagraph (4)(a)1. in any fiscal year, provided that no qualified applicant may receive more than \$2.5 million in tax refunds pursuant to this section in any fiscal year.

- (c) A qualified applicant may not receive more than \$5 \$7.5 million in tax refunds pursuant to this section in all fiscal years.
- (f) After entering into a tax refund agreement pursuant to subsection (4), a qualified applicant may:
- 1. Receive refunds from the account for corporate income taxes due and paid pursuant to chapter 220 by that business

beginning with the first taxable year of the business which begins after entering into the agreement.

- 2. Receive funds from the General Revenue Fund and the Economic Development Trust Fund for the following taxes due and paid by that business the qualified applicant beginning with the applicant's first taxable year that begins after entering into the agreement:
- $\underline{a.1.}$  Taxes on sales, use, and other transactions paid pursuant to chapter 212.
  - 2. Corporate income taxes paid pursuant to chapter 220.
- $\underline{\text{b.3.}}$  Intangible personal property taxes paid pursuant to chapter 199.
- 1011 <u>c.4.</u> Emergency excise taxes paid pursuant to chapter 221.
- $\underline{d.5.}$  Excise taxes paid on documents pursuant to chapter 1013 201.
  - $\underline{e.6.}$  Ad valorem taxes paid, as defined in s. 220.03(1)(a) on June 1, 1996.
  - $\underline{f.7.}$  State communications services taxes administered under chapter 202. This provision does not apply to the gross receipts tax imposed under chapter 203 and administered under chapter 202 or the local communications services tax authorized under s. 202.19.

However, a qualified applicant may not receive a tax refund pursuant to this section for any amount of credit, refund, or exemption granted such contractor for any of such taxes. If a refund for such taxes is provided by the office, which taxes are subsequently adjusted by the application of any credit, refund,

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or exemption granted to the qualified applicant other than that provided in this section, the qualified applicant shall reimburse the Economic Development Trust Fund for the amount of such credit, refund, or exemption. A qualified applicant must notify and tender payment to the office within 20 days after receiving a credit, refund, or exemption, other than that provided in this section. The addition of communications services taxes administered under chapter 202 is remedial in nature and retroactive to October 1, 2001. The office may make supplemental tax refund payments to allow for tax refunds for communications services taxes paid by an eligible qualified defense contractor after October 1, 2001.

(3) APPLICATION PROCESS; REQUIREMENTS; AGENCY DETERMINATION. --

- (b) Applications for certification based on the consolidation of a Department of Defense contract or a new Department of Defense contract must be submitted to the office as prescribed by the office and must include, but are not limited to, the following information:
- 1. The applicant's federal employer identification number, the applicant's Florida sales tax registration number, and a notarized signature of an officer of the applicant.
- 2. The permanent location of the manufacturing, assembling, fabricating, research, development, or design facility in this state at which the project is or is to be located.
- 3. The Department of Defense contract numbers of the contract to be consolidated, the new Department of Defense

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contract number, or the "RFP" number of a proposed Department of Defense contract.

- 4. The date the contract was executed or is expected to be executed, and the date the contract is due to expire or is expected to expire.
- 5. The commencement date for project operations under the contract in this state.
- 6. The number of net new full-time equivalent Florida jobs included in the project as of December 31 of each year and the average wage of such jobs.
- 7. The total number of full-time equivalent employees employed by the applicant in this state.
- 8. The percentage of the applicant's gross receipts derived from Department of Defense contracts during the 5 taxable years immediately preceding the date the application is submitted.
- 9. The number of full-time equivalent jobs in this state to be retained by the project.
- 10. The estimated amount of tax refunds to be claimed for each fiscal year.
- $\underline{10.11.}$  A brief statement concerning the applicant's need for tax refunds, and the proposed uses of such refunds by the applicant.
- 11.12. A resolution adopted by the governing board county commissioners of the county or municipality in which the project will be located, which recommends the applicant be approved as a qualified applicant, and which indicates that the necessary commitments of local financial support for the applicant exist.

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Prior to the adoption of the resolution, the county commission may review the proposed public or private sources of such support and determine whether the proposed sources of local financial support can be provided or, for any applicant whose project is located in a county designated by the Rural Economic Development Initiative, a resolution adopted by the county commissioners of such county requesting that the applicant's project be exempt from the local financial support requirement.

- 12.<del>13.</del> Any additional information requested by the office.
- (c) Applications for certification based on the conversion of defense production jobs to nondefense production jobs must be submitted to the office as prescribed by the office and must include, but are not limited to, the following information:
- 1. The applicant's federal employer identification number, the applicant's Florida sales tax registration number, and a notarized signature of an officer of the applicant.
- 2. The permanent location of the manufacturing, assembling, fabricating, research, development, or design facility in this state at which the project is or is to be located.
- 3. The Department of Defense contract numbers of the contract under which the defense production jobs will be converted to nondefense production jobs.
- 4. The date the contract was executed, and the date the contract is due to expire or is expected to expire, or was canceled.
- 5. The commencement date for the nondefense production operations in this state.

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6. The number of net new full-time equivalent Florida jobs included in the nondefense production project as of December 31 of each year and the average wage of such jobs.

7. The total number of full-time equivalent employees employed by the applicant in this state.

- 8. The percentage of the applicant's gross receipts derived from Department of Defense contracts during the 5 taxable years immediately preceding the date the application is submitted.
- 9. The number of full-time equivalent jobs in this state to be retained by the project.
- 10. The estimated amount of tax refunds to be claimed for each fiscal year.
- $\underline{10.11.}$  A brief statement concerning the applicant's need for tax refunds, and the proposed uses of such refunds by the applicant.
- 11.12. A resolution adopted by the governing board county commissioners of the county or municipality in which the project will be located, which recommends the applicant be approved as a qualified applicant, and which indicates that the necessary commitments of local financial support for the applicant exist. Prior to the adoption of the resolution, the county commission may review the proposed public or private sources of such support and determine whether the proposed sources of local financial support can be provided or, for any applicant whose project is located in a county designated by the Rural Economic Development Initiative, a resolution adopted by the county

commissioners of such county requesting that the applicant's project be exempt from the local financial support requirement.

- 12.<del>13.</del> Any additional information requested by the office.
- (d) Applications for certification based on a contract for reuse of a defense-related facility must be submitted to the office as prescribed by the office and must include, but are not limited to, the following information:
- 1. The applicant's Florida sales tax registration number and a notarized signature of an officer of the applicant.
- 2. The permanent location of the manufacturing, assembling, fabricating, research, development, or design facility in this state at which the project is or is to be located.
- 3. The business entity holding a valid Department of Defense contract or branch of the Armed Forces of the United States that previously occupied the facility, and the date such entity last occupied the facility.
- 4. A copy of the contract to reuse the facility, or such alternative proof as may be prescribed by the office that the applicant is seeking to contract for the reuse of such facility.
- 5. The date the contract to reuse the facility was executed or is expected to be executed, and the date the contract is due to expire or is expected to expire.
- 6. The commencement date for project operations under the contract in this state.
- 7. The number of net new full-time equivalent Florida jobs included in the project as of December 31 of each year and the average wage of such jobs.

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8. The total number of full-time equivalent employees employed by the applicant in this state.

- 9. The number of full-time equivalent jobs in this state to be retained by the project.
- 10. The estimated amount of tax refunds to be claimed for each fiscal year.
- $\underline{10.11.}$  A brief statement concerning the applicant's need for tax refunds, and the proposed uses of such refunds by the applicant.
- 11.12. A resolution adopted by the governing board county commissioners of the county or municipality in which the project will be located, which recommends the applicant be approved as a qualified applicant, and which indicates that the necessary commitments of local financial support for the applicant exist. Prior to the adoption of the resolution, the county commission may review the proposed public or private sources of such support and determine whether the proposed sources of local financial support can be provided or, for any applicant whose project is located in a county designated by the Rural Economic Development Initiative, a resolution adopted by the county commissioners of such county requesting that the applicant's project be exempt from the local financial support requirement.
  - 12.13. Any additional information requested by the office.
- (g) Applications shall be reviewed and certified pursuant to s. 288.061. If appropriate, the director shall enter into a written agreement with the qualified applicant pursuant to subsection (4). The office shall forward its written findings and evaluation on each application meeting the requirements of

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paragraphs (b) and (e), paragraphs (c) and (e), or paragraphs (d) and (e) to the director within 60 calendar days after receipt of a complete application. The office shall notify each applicant when its application is complete, and when the 60 day period begins. In its written report to the director, the office shall specifically address each of the factors specified in paragraph (f), and shall make a specific assessment with respect to the minimum requirements established in paragraph (e). The office shall include in its report projections of the tax refunds the applicant would be eligible to receive in each fiscal year based on the creation and maintenance of the net new Florida jobs specified in subparagraph (b) 6., subparagraph (c) 6., or subparagraph (d) 7. as of December 31 of the preceding state fiscal year.

- (h) Within 30 days after receipt of the office's findings and evaluation, the director shall issue a letter of certification which either approves or disapproves an application. The decision must be in writing and provide the justifications for either approval or disapproval. If appropriate, the director shall enter into a written agreement with the qualified applicant pursuant to subsection (4).
- (5) ANNUAL CLAIM FOR REFUND FROM A QUALIFIED DEFENSE CONTRACTOR.--
- (c) A tax refund may not be approved for any qualified applicant unless local financial support has been paid to the Economic Development Trust Fund for that refund. If the local financial support is less than 20 percent of the approved tax refund, the tax refund shall be reduced. The tax refund paid may

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not exceed 5 times the local financial support received. Funding from local sources includes tax abatement under s. 196.1995 or the appraised market value of municipal or county land, including any improvements or structures, conveyed or provided at a discount through a sale or lease to that provided to a qualified applicant. The amount of any tax refund for an applicant approved under this section shall be reduced by the amount of any such tax abatement granted or the value of the land granted, including the value of any improvements or structures; and the limitations in subsection (2) and paragraph (3)(h) shall be reduced by the amount of any such tax abatement or the value of the land granted, including any improvements or structures. A report listing all sources of the local financial support shall be provided to the office when such support is paid to the Economic Development Trust Fund.

## (6) ADMINISTRATION. --

(d) By December 1 of each year, the office shall submit a complete and detailed report to the Governor, the President of the Senate, and the Speaker of the House of Representatives of all tax refunds paid under this section, including analyses of benefits and costs, types of projects supported, employment and investment created, geographic distribution of tax refunds granted, and minority business participation. The report must indicate whether the moneys appropriated by the Legislature to the qualified applicant tax refund program were expended in a prudent, fiducially sound manner.

(d) (e) Funds specifically appropriated for the tax refund program under this section may not be used for any purpose other than the payment of tax refunds authorized by this section.

- (8) EXPIRATION.--An applicant may not be certified as qualified under this section after June 30, 2014 2010. A tax refund agreement existing on that date shall continue in effect in accordance with its terms.
- Section 16. Section 288.106, Florida Statutes, is amended to read:
  - 288.106 Tax refund program for qualified target industry businesses.--
    - (1) DEFINITIONS. -- As used in this section:
  - (a) "Account" means the Economic Development Incentives
    Account within the Economic Development Trust Fund established
    under s. 288.095.
  - (b) "Average private sector wage in the area" means the statewide private sector average wage or the average of all private sector wages and salaries in the county or in the standard metropolitan area in which the business is located.
  - (c) "Business" means an employing unit, as defined in s. 443.036, which is registered for unemployment compensation purposes with the state agency providing unemployment tax collection services under contract with the Agency for Workforce Innovation through an interagency agreement pursuant to s. 443.1316, or a subcategory or division of an employing unit which is accepted by the state agency providing unemployment tax collection services as a reporting unit.

(d) "Corporate headquarters business" means an international, national, or regional headquarters office of a multinational or multistate business enterprise or national trade association, whether separate from or connected with other facilities used by such business.

(e) "Office" means the Office of Tourism, Trade, and Economic Development.

- (f) "Enterprise zone" means an area designated as an enterprise zone pursuant to s. 290.0065.
- (g) "Expansion of an existing business" means the expansion of an existing Florida business by or through additions to real and personal property, resulting in a net increase in employment of not less than 10 percent at such business.
  - (h) "Fiscal year" means the fiscal year of the state.
- (i) "Jobs" means full-time equivalent positions, as that term is consistent with terms used by the Agency for Workforce Innovation and the United States Department of Labor for purposes of unemployment compensation tax administration and employment estimation, resulting directly from a project in this state. The term does not include temporary construction jobs involved with the construction of facilities for the project or any jobs previously included in any application for tax refunds under s. 288.1045 or this section.
- (j) "Local financial support" means funding from local sources, public or private, which is paid to the Economic Development Trust Fund and which is equal to 20 percent of the annual tax refund for a qualified target industry business. A

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qualified target industry business may not provide, directly or indirectly, more than 5 percent of such funding in any fiscal year. The sources of such funding may not include, directly or indirectly, state funds appropriated from the General Revenue Fund or any state trust fund, excluding tax revenues shared with local governments pursuant to law.

- (k) "Local financial support exemption option" means the option to exercise an exemption from the local financial support requirement available to any applicant whose project is located in a brownfield area or a county with a population of 75,000 or fewer or a county with a population of 120,000 100,000 or fewer which is contiguous to a county with a population of 75,000 or fewer. Any applicant that exercises this option shall not be eligible for more than 80 percent of the total tax refunds allowed such applicant under this section.
- (1) "New business" means a business which heretofore did not exist in this state, first beginning operations on a site located in this state and clearly separate from any other commercial or industrial operations owned by the same business.
- (m) "Project" means the creation of a new business or expansion of an existing business.
- (n) "Director" means the Director of the Office of Tourism, Trade, and Economic Development.
- (o) "Target industry business" means a corporate headquarters business or any business that is engaged in one of the target industries identified pursuant to the following criteria developed by the office in consultation with Enterprise Florida, Inc.:

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1. Future growth.--Industry forecasts should indicate strong expectation for future growth in both employment and output, according to the most recent available data. Special consideration should be given to Florida's growing access to international markets or to replacing imports.

- 2. Stability.--The industry should not be subject to periodic layoffs, whether due to seasonality or sensitivity to volatile economic variables such as weather. The industry should also be relatively resistant to recession, so that the demand for products of this industry is not necessarily subject to decline during an economic downturn.
- 3. High wage.--The industry should pay relatively high wages compared to statewide or area averages.
- 4. Market and resource independent.--The location of industry businesses should not be dependent on Florida markets or resources as indicated by industry analysis except when the product replaces an imported, nonrenewable energy fuel source or except when using a renewable resource in the production of alternative energy. Special consideration should be given to the development of strong industrial clusters which include defense and homeland security businesses.
- 5. Industrial base diversification and strengthening.--The industry should contribute toward expanding or diversifying the state's or area's economic base, as indicated by analysis of employment and output shares compared to national and regional trends. Special consideration should be given to industries that strengthen regional economies by adding value to basic products

or building regional industrial clusters as indicated by industry analysis.

6. Economic benefits.--The industry should have strong positive impacts on or benefits to the state and regional economies.

- The office, in consultation with Enterprise Florida, Inc., shall develop a list of such target industries annually and submit such list as part of the final agency legislative budget request submitted pursuant to s. 216.023(1). A target industry business may not include any industry engaged in retail activities; any electrical utility company; any phosphate or other solid minerals severance, mining, or processing operation; any oil or gas exploration or production operation except when the product replaces an imported, nonrenewable energy fuel source; or any firm subject to regulation by the Division of Hotels and Restaurants of the Department of Business and Professional Regulation.
- 1376 (p) "Taxable year" means taxable year as defined in s.
  1377 220.03(1)(y).
  - (q) "Qualified target industry business" means a target industry business that has been approved by the director to be eligible for tax refunds pursuant to this section.
- (r) "Rural county" means a county with a population of 75,000 or fewer or a county with a population of 120,000 100,000 or fewer which is contiguous to a county with a population of 75,000 or fewer.

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(s) "Rural city" means a city with a population of 10,000 or less, or a city with a population of greater than 10,000 but less than 20,000 which has been determined by the Office of Tourism, Trade, and Economic Development to have economic characteristics such as, but not limited to, a significant percentage of residents on public assistance, a significant percentage of residents with income below the poverty level, or a significant percentage of the city's employment base in agriculture-related industries.

(t) "Rural community" means:

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- 1. A county with a population of 75,000 or less.
- 2. A county with a population of 120,000 100,000 or less that is contiguous to a county with a population of 75,000 or less.
  - 3. A municipality within a county described in subparagraph 1. or subparagraph 2.

For purposes of this paragraph, population shall be determined in accordance with the most recent official estimate pursuant to s. 186.901.

- (u) "Authorized local economic development agency" means any public or private entity, including those defined in s. 288.075, authorized by a county or municipality to promote the general business or industrial interests of that county or municipality.
  - (2) TAX REFUND; ELIGIBLE AMOUNTS.--
- 1411 (a) There shall be allowed, from the account, a refund to 1412 a qualified target industry business for the amount of eligible

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taxes certified by the director which were paid by such business. The total amount of refunds for all fiscal years for each qualified target industry business must be determined pursuant to subsection (3). The annual amount of a refund to a qualified target industry business must be determined pursuant to subsection (5).

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Upon approval by the director, a qualified target industry business shall be allowed tax refund payments equal to \$3,000 times the number of jobs specified in the tax refund agreement under subparagraph (4)(a)1., or equal to \$6,000 times the number of jobs if the project is located in a rural county or an enterprise zone. Further, a qualified target industry business shall be allowed additional tax refund payments equal to \$1,000 times the number of jobs specified in the tax refund agreement under subparagraph (4)(a)1., if such jobs pay an annual average wage of at least 150 percent of the average private sector wage in the area, or equal to \$2,000 times the number of jobs if such jobs pay an annual average wage of at least 200 percent of the average private sector wage in the area. A qualified target industry business may not receive refund payments of more than 25 percent of the total tax refunds specified in the tax refund agreement under subparagraph (4)(a)1. in any fiscal year. Further, a qualified target industry business may not receive more than \$1.5 million in refunds under this section in any single fiscal year, or more than \$2.5 million in any single fiscal year if the project is located in an enterprise zone. A qualified target industry may not receive more than \$5 million in refund payments under this

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section in all fiscal years, or more than \$7.5 million if the project is located in an enterprise zone. Funds made available pursuant to this section may not be expended in connection with the relocation of a business from one community to another community in this state unless the Office of Tourism, Trade, and Economic Development determines that without such relocation the business will move outside this state or determines that the business has a compelling economic rationale for the relocation and that the relocation will create additional jobs.

- (c) After entering into a tax refund agreement under subsection (4), a qualified target industry business may:
- 1. Receive refunds from the account for the following taxes due and paid by that business beginning with the first taxable year of the business which begins after entering into the agreement:
  - a. Corporate income taxes under chapter 220.
  - b. Insurance premium tax under s. 624.509.
- 2. Receive refunds from the account for the following taxes due and paid by that business after entering into the agreement:
- a. Taxes on sales, use, and other transactions under chapter 212.
  - b. Intangible personal property taxes under chapter 199.
  - c. Emergency excise taxes under chapter 221.
  - d. Excise taxes on documents under chapter 201.
  - e. Ad valorem taxes paid, as defined in s. 220.03(1).
- f. State communications services taxes administered under chapter 202. This provision does not apply to the gross receipts

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tax imposed under chapter 203 and administered under chapter 202 or the local communications services tax authorized under s. 202.19.

- The addition of state communications services taxes administered under chapter 202 is remedial in nature and retroactive to October 1, 2001. The office may make supplemental tax refund payments to allow for tax refunds for communications services taxes paid by an eligible qualified target industry business after October 1, 2001.
- (d) However, a qualified target industry business may not receive a refund under this section for any amount of credit, refund, or exemption granted to that business for any of such taxes. If a refund for such taxes is provided by the office, which taxes are subsequently adjusted by the application of any credit, refund, or exemption granted to the qualified target industry business other than as provided in this section, the business shall reimburse the account for the amount of that credit, refund, or exemption. A qualified target industry business shall notify and tender payment to the office within 20 days after receiving any credit, refund, or exemption other than one provided in this section.
- (e) A qualified target industry business that fraudulently claims a refund under this section:
- 1. Is liable for repayment of the amount of the refund to the account, plus a mandatory penalty in the amount of 200 percent of the tax refund which shall be deposited into the General Revenue Fund.

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2. Is guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

(3) APPLICATION AND APPROVAL PROCESS. --

- (a) To apply for certification as a qualified target industry business under this section, the business must file an application with the office before the business has made the decision to locate a new business in this state or before the business had made the decision to expand an existing business in this state. The application shall include, but is not limited to, the following information:
- 1. The applicant's federal employer identification number and the applicant's state sales tax registration number.
- 2. The permanent location of the applicant's facility in this state at which the project is or is to be located.
- 3. A description of the type of business activity or product covered by the project, including <u>a minimum of a</u> four-digit  $\underline{\text{NAICS}}$  SIC codes for all activities included in the project.
- 4. The number of net new full-time equivalent Florida jobs at the qualified target industry business as of December 31 of each year included in the project and the average wage of those jobs. If more than one type of business activity or product is included in the project, the number of jobs and average wage for those jobs must be separately stated for each type of business activity or product.
- 5. The total number of full-time equivalent employees employed by the applicant in this state.
  - 6. The anticipated commencement date of the project.

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7. A brief statement concerning the role that the tax refunds requested will play in the decision of the applicant to locate or expand in this state.

- 8. An estimate of the proportion of the sales resulting from the project that will be made outside this state.
- 9. A resolution adopted by the governing board of the county or municipality in which the project will be located, which resolution recommends that certain types of businesses be approved as a qualified target industry business and states that the commitments of local financial support necessary for the target industry business exist. In advance of the passage of such resolution, the office may also accept an official letter from an authorized local economic development agency that endorses the proposed target industry project and pledges that sources of local financial support for such project exist. For the purposes of making pledges of local financial support under this subsection, the authorized local economic development agency shall be officially designated by the passage of a one-time resolution by the local governing authority.
  - 10. Any additional information requested by the office.
- (b) To qualify for review by the office, the application of a target industry business must, at a minimum, establish the following to the satisfaction of the office:
- 1. The jobs proposed to be provided under the application, pursuant to subparagraph (a)4., must pay an estimated annual average wage equaling at least 115 percent of the average private sector wage in the area where the business is to be located or the statewide private sector average wage. In

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determining the average annual wage, the office shall only include new proposed jobs, and wages for existing jobs shall be excluded from this calculation. The office may waive the this average wage requirement at the request of the local governing body recommending the project and Enterprise Florida, Inc. The wage requirement may only be waived for a project located in a brownfield area designated under s. 376.80 or in a rural city or county or in an enterprise zone and only when the merits of the individual project or the specific circumstances in the community in relationship to the project warrant such action. If the local governing body and Enterprise Florida, Inc., make such a recommendation, it must be transmitted in writing and the specific justification for the waiver recommendation must be explained. If the director elects to waive the wage requirement, the waiver must be stated in writing and the reasons for granting the waiver must be explained.

2. The target industry business's project must result in the creation of at least 10 jobs at such project and, if an expansion of an existing business, must result in a net increase in employment of at least not less than 10 percent at the such business. Notwithstanding the definition of the term "expansion of an existing business" in paragraph (1)(g), at the request of the local governing body recommending the project and Enterprise Florida, Inc., the office may define an "expansion of an existing business" in a rural community or an enterprise zone as the expansion of a business resulting in a net increase in employment of less than 10 percent at such business if the merits of the individual project or the specific circumstances

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in the community in relationship to the project warrant such action. If the local governing body and Enterprise Florida, Inc., make such a request, it must be transmitted in writing and the specific justification for the request must be explained. If the director elects to grant the such request, it such election must be stated in writing and the reason for granting the request must be explained.

- 3. The business activity or product for the applicant's project is within an industry or industries that have been identified by the office to be high-value-added industries that contribute to the area and to the economic growth of the state and that produce a higher standard of living for residents citizens of this state in the new global economy or that can be shown to make an equivalent contribution to the area and state's economic progress. The director must approve requests to waive the wage requirement for brownfield areas designated under s. 376.80 unless it is demonstrated that such action is not in the public interest.
- (c) Each application meeting the requirements of paragraph (b) must be submitted to the office for determination of eligibility. The office shall review and evaluate each application based on, but not limited to, the following criteria:
- 1. Expected contributions to the state strategic economic development plan adopted by Enterprise Florida, Inc., taking into account the long-term effects of the project and of the applicant on the state economy.

2. The economic benefit of the jobs created by the project in this state, taking into account the cost and average wage of each job created.

3. The amount of capital investment to be made by the applicant in this state.

- 4. The local commitment and support for the project.
- 5. The effect of the project on the local community, taking into account the unemployment rate for the county where the project will be located.
- 6. The effect of any tax refunds granted pursuant to this section on the viability of the project and the probability that the project will be undertaken in this state if such tax refunds are granted to the applicant, taking into account the expected long-term commitment of the applicant to economic growth and employment in this state.
- 7. The expected long-term commitment to this state resulting from the project.
- 8. A review of the business's past activities in this state or other states, including whether such business has been subjected to criminal or civil fines and penalties. Nothing in This subparagraph does not shall require the disclosure of confidential information.
- (d) Applications shall be reviewed and certified pursuant to s. 288.061. The office shall forward its written findings and evaluation concerning each application meeting the requirements of paragraph (b) to the director within 45 calendar days after receipt of a complete application. The office shall notify each target industry business when its application is complete, and

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of the time when the 45 day period begins. In its written report to the director, the office shall specifically address each of the factors specified in paragraph (c) and shall make a specific assessment with respect to the minimum requirements established in paragraph (b). The office shall include in its review report projections of the tax refunds the business would be eligible to receive in each fiscal year based on the creation and maintenance of the net new Florida jobs specified in subparagraph (a)4. as of December 31 of the preceding state fiscal year. If appropriate, the director shall enter into a written agreement with the qualified target industry business pursuant to subsection (4).

- (e)1. Within 30 days after receipt of the office's findings and evaluation, the director shall issue a letter of certification that either approves or disapproves the application of the target industry business. The decision must be in writing and must provide the justifications for approval or disapproval.
- 2. If appropriate, the director shall enter into a written agreement with the qualified target industry business pursuant to subsection (4).
- (e)(f) The director may not certify any target industry business as a qualified target industry business if the value of tax refunds to be included in that letter of certification exceeds the available amount of authority to certify new businesses as determined in s. 288.095(3). However, if the commitments of local financial support represent less than 20 percent of the eligible tax refund payments, or to otherwise

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preserve the viability and fiscal integrity of the program, the director may certify a qualified target industry business to receive tax refund payments of less than the allowable amounts specified in paragraph (2)(b). A letter of certification that approves an application must specify the maximum amount of tax refund that will be available to the qualified industry business in each fiscal year and the total amount of tax refunds that will be available to the business for all fiscal years.

- (f)(g) Nothing in This section does not shall create a presumption that an applicant shall will receive any tax refunds under this section. However, the office may issue nonbinding opinion letters, upon the request of prospective applicants, as to the applicants' eligibility and the potential amount of refunds.
  - (4) TAX REFUND AGREEMENT. --

- (a) Each qualified target industry business must enter into a written agreement with the office which specifies, at a minimum:
- 1. The total number of full-time equivalent jobs in this state that will be dedicated to the project, the average wage of those jobs, the definitions that will apply for measuring the achievement of these terms during the pendency of the agreement, and a time schedule or plan for when such jobs will be in place and active in this state.
- 2. The maximum amount of tax refunds which the qualified target industry business is eligible to receive on the project and the maximum amount of a tax refund that the qualified target industry business is eligible to receive for each fiscal year,

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based on the job creation and maintenance schedule specified in subparagraph 1.

- 3. That the office may review and verify the financial and personnel records of the qualified target industry business to ascertain whether that business is in compliance with this section.
- 4. The date by which, in each fiscal year, the qualified target industry business may file a claim under subsection (5) to be considered to receive a tax refund in the following fiscal year.
- 5. That local financial support will be annually available and will be paid to the account. The director may not enter into a written agreement with a qualified target industry business if the local financial support resolution is not passed by the local governing authority within 90 days after he or she has issued the letter of certification under subsection (3).
- (b) Compliance with the terms and conditions of the agreement is a condition precedent for the receipt of a tax refund each year. The failure to comply with the terms and conditions of the tax refund agreement results in the loss of eligibility for receipt of all tax refunds previously authorized under this section and the revocation by the director of the certification of the business entity as a qualified target industry business, unless the business is eligible to receive and elects to accept a prorated refund under paragraph (5)(d) or the office grants the business an economic-stimulus exemption.
- 1. A qualified target industry business may submit, in writing, a request to the office for an economic-stimulus

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exemption. The request must provide quantitative evidence demonstrating how negative economic conditions in the business's industry, the effects of the impact of a named hurricane or tropical storm, or specific acts of terrorism affecting the qualified target industry business have prevented the business from complying with the terms and conditions of its tax refund agreement.

- 2. Upon receipt of a request under subparagraph 1., the director shall have 45 days to notify the requesting business, in writing, if its exemption has been granted or denied. In determining if an exemption should be granted, the director shall consider the extent to which negative economic conditions in the requesting business's industry have occurred in the state and, the effects of the impact of a named hurricane or tropical storm, or specific acts of terrorism affecting the qualified target industry business have prevented the business from complying with the terms and conditions of its tax refund agreement. The office shall consider Florida current employment statistics by industry, including whether the business's industry had substantial job loss during the prior year, when determining whether an exemption shall be granted.
- 3. As a condition for receiving a prorated refund under paragraph (5)(d) or an economic-stimulus exemption under this paragraph, a qualified target industry business must agree to renegotiate its tax refund agreement with the office to, at a minimum, ensure that the terms of the agreement comply with current law and office procedures governing application for and award of tax refunds. Upon approving the award of a prorated

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refund or granting an economic-stimulus exemption, the office shall renegotiate the tax refund agreement with the business as required by this subparagraph. When amending the agreement of a business receiving an economic-stimulus exemption, the office may extend the duration of the agreement for a period not to exceed 2 years.

- 4. A qualified target industry business may submit a request for an economic-stimulus exemption to the office in lieu of any tax refund claim scheduled to be submitted after January 1, 2008 2005, but before July 1, 2009 2006.
- 5. A qualified target industry business that receives an economic-stimulus exemption may not receive a tax refund for the period covered by the exemption.
- (c) The agreement must be signed by the director and by an authorized officer of the qualified target industry business within 120 days after the issuance of the letter of certification under subsection (3), but not before passage and receipt of the resolution of local financial support. The office may grant an extension of this period at the written request of the qualified target industry business.
- (d) The agreement must contain the following legend, clearly printed on its face in bold type of not less than 10 points in size: "This agreement is neither a general obligation of the State of Florida, nor is it backed by the full faith and credit of the State of Florida. Payment of tax refunds are conditioned on and subject to specific annual appropriations by the Florida Legislature of moneys sufficient to pay amounts authorized in section 288.106, Florida Statutes."

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(5) ANNUAL CLAIM FOR REFUND. --

- (a) To be eligible to claim any scheduled tax refund, a qualified target industry business that has entered into a tax refund agreement with the office under subsection (4) must apply by January 31 of each fiscal year to the office for the tax refund scheduled to be paid from the appropriation for the fiscal year that begins on July 1 following the January 31 claims-submission date. The office may, upon written request, grant a 30-day extension of the filing date.
- (b) The claim for refund by the qualified target industry business must include a copy of all receipts pertaining to the payment of taxes for which the refund is sought and data related to achievement of each performance item specified in the tax refund agreement. The amount requested as a tax refund may not exceed the amount specified for the relevant fiscal year in that agreement.
- (c) A tax refund may not be approved for a qualified target industry business unless the required local financial support has been paid into the account for that refund. If the local financial support provided is less than 20 percent of the approved tax refund, the tax refund must be reduced. In no event may the tax refund exceed an amount that is equal to 5 times the amount of the local financial support received. Further, funding from local sources includes any tax abatement granted to that business under s. 196.1995 or the appraised market value of municipal or county land conveyed or provided at a discount to that business. The amount of any tax refund for such business approved under this section must be reduced by the amount of any

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such tax abatement granted or the value of the land granted; and the limitations in subsection (2) and paragraph (3)  $\underline{\text{(e)}}$  must be reduced by the amount of any such tax abatement or the value of the land granted. A report listing all sources of the local financial support shall be provided to the office when such support is paid to the account.

- A prorated tax refund, less a 5-percent penalty, shall be approved for a qualified target industry business provided all other applicable requirements have been satisfied and the business proves to the satisfaction of the director that it has achieved at least 80 percent of its projected employment and that the average wage paid by the business is at least 90 percent of the average wage specified in the tax refund agreement, but in no case less than 115 percent of the average private sector wage in the area available at the time of certification, or 150 percent or 200 percent of the average private sector wage if the business requested the additional per-job tax refund authorized in paragraph (2)(b) for wages above those levels. The prorated tax refund shall be calculated by multiplying the tax refund amount for which the qualified target industry business would have been eligible, if all applicable requirements had been satisfied, by the percentage of the average employment specified in the tax refund agreement which was achieved, and by the percentage of the average wages specified in the tax refund agreement which was achieved.
- (e) The director, with such assistance as may be required from the office, the Department of Revenue, or the Agency for Workforce Innovation, shall, by June 30 following the scheduled

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date for submission of the tax refund claim, specify by written order the approval or disapproval of the tax refund claim and, if approved, the amount of the tax refund that is authorized to be paid to the qualified target industry business for the annual tax refund. The office may grant an extension of this date on the request of the qualified target industry business for the purpose of filing additional information in support of the claim.

- (f) The total amount of tax refund claims approved by the director under this section in any fiscal year must not exceed the amount authorized under s. 288.095(3).
- (g) This section does not create a presumption that a tax refund claim will be approved and paid.
- (h) Upon approval of the tax refund under paragraphs (c), (d), and (e), the Chief Financial Officer shall issue a warrant for the amount specified in the written order. If the written order is appealed, the Chief Financial Officer may not issue a warrant for a refund to the qualified target industry business until the conclusion of all appeals of that order.
  - (6) ADMINISTRATION. --

- (a) The office is authorized to verify information provided in any claim submitted for tax credits under this section with regard to employment and wage levels or the payment of the taxes to the appropriate agency or authority, including the Department of Revenue, the Agency for Workforce Innovation, or any local government or authority.
- (b) To facilitate the process of monitoring and auditing applications made under this program, the office may provide a

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list of qualified target industry businesses to the Department of Revenue, to the Agency for Workforce Innovation, or to any local government or authority. The office may request the assistance of those entities with respect to monitoring jobs, wages, and the payment of the taxes listed in subsection (2).

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- (c) Funds specifically appropriated for the tax refund program for qualified target industry businesses may not be used for any purpose other than the payment of tax refunds authorized by this section.
- Notwithstanding paragraphs (4)(a) and (5)(c), the office may approve a waiver of the local financial support requirement for a business located in any of the following counties in which businesses received emergency loans administered by the office in response to the named hurricanes of 2004: Bay, Brevard, Charlotte, DeSoto, Escambia, Flagler, Glades, Hardee, Hendry, Highlands, Indian River, Lake, Lee, Martin, Okaloosa, Okeechobee, Orange, Osceola, Palm Beach, Polk, Putnam, Santa Rosa, Seminole, St. Lucie, Volusia, and Walton. A waiver may be granted only if the office determines that the local financial support cannot be provided or that doing so would effect a demonstrable hardship on the unit of local government providing the local financial support. If the office grants a waiver of the local financial support requirement, the state shall pay 100 percent of the refund due to an eligible business. The waiver shall apply for tax refund applications made for fiscal years 2004-2005, 2005-2006, and 2006-2007.
- (8) EXPIRATION. -- An applicant may not be certified as qualified under this section after June 30, 2010. A tax refund

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agreement existing on that date shall continue in effect in accordance with its terms.

Section 17. Subsection (3) and paragraph (f) of subsection (4) of section 288.107, Florida Statutes, are amended to read:

288.107 Brownfield redevelopment bonus refunds.--

- (3) CRITERIA. -- The minimum criteria for participation in the brownfield redevelopment bonus refund are:
- (a) The creation of at least 10 new full-time permanent jobs. Such jobs shall not include construction or site rehabilitation jobs associated with the implementation of a brownfield site agreement as described in s. 376.80(5).
- (b) The completion of a fixed capital investment of at least \$2 million in mixed-use business activities, including multiunit housing, commercial, retail, and industrial in brownfield areas, by an eligible business applying for a refund under paragraph (2)(b) which provides benefits to its employees.
- (c) That the designation as a brownfield will diversify and strengthen the economy of the area surrounding the site.
- (d) That the designation as a brownfield will promote capital investment in the area beyond that contemplated for the rehabilitation of the site.
- (e) A resolution adopted by the governing board of the county or municipality in which the project will be located that recommends that certain types of businesses be approved.
  - (4) PAYMENT OF BROWNFIELD REDEVELOPMENT BONUS REFUNDS. --
- (f) Applications shall be reviewed and certified pursuant to s. 288.061. The office shall review all applications submitted under s. 288.106 or other similar application forms

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for other eligible businesses as defined in paragraph (1)(e) which indicate that the proposed project will be located in a brownfield and determine, with the assistance of the Department of Environmental Protection, that the project location is within a brownfield as provided in this act.

Section 18. Paragraphs (b) and (c) of subsection (5) and subsection (7) of section 288.108, Florida Statutes, are amended to read:

288.108 High-impact business.--

- (5) APPLICATIONS; CERTIFICATION PROCESS; GRANT AGREEMENT.--
- (b) Applications shall be reviewed and certified pursuant to s. 288.061. Enterprise Florida, Inc., shall review each submitted application and inform the applicant business whether or not its application is complete within 10 working days. Once the application is deemed complete, Enterprise Florida, Inc., has 10 working days within which to evaluate the application and recommend approval or disapproval of the application to the director. In recommending an applicant business for approval, Enterprise Florida, Inc., shall include a recommended grant award amount in its evaluation forwarded to the office.
- (c) Upon receipt of the evaluation and recommendation of Enterprise Florida, Inc., the director has 5 working days to enter a final order that either approves or disapproves an applicant business as a qualified high impact business facility, unless the business requests an extension of the time. The final order shall specify the total amount of the qualified highimpact business facility performance grant award, the

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performance conditions that must be met to obtain the award, and the schedule for payment of the performance grant.

(7) REPORTING.--The office shall by December 1 of each year issue a complete and detailed report of all designated high-impact sectors, all applications received and their disposition, all final orders issued, and all payments made, including analyses of benefits and costs, types of projects supported, and employment and investments created. The report shall be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

Section 19. Paragraphs (a) and (b) of subsection (3) of section 288.1088, Florida Statutes, are amended to read:

288.1088 Quick Action Closing Fund. --

(3)(a) Enterprise Florida, Inc., shall review applications pursuant to s. 288.061(1) and determine eligibility of each project consistent with the criteria in subsection (2). Enterprise Florida, Inc., in consultation with the Office of Tourism, Trade, and Economic Development, may waive these criteria based on extraordinary circumstances or in rural areas of critical economic concern if the project would significantly benefit the local or regional economy. Enterprise Florida, Inc., shall evaluate individual proposals for high-impact business facilities and forward recommendations regarding the use of moneys in the fund for such facilities to the director of the Office of Tourism, Trade, and Economic Development. Such evaluation and recommendation must include, but need not be limited to:

1. A description of the type of facility or infrastructure, its operations, and the associated product or service associated with the facility.

- 2. The number of full-time-equivalent jobs that will be created by the facility and the total estimated average annual wages of those jobs or, in the case of privately developed rural infrastructure, the types of business activities and jobs stimulated by the investment.
- 3. The cumulative amount of investment to be dedicated to the facility within a specified period.
- 4. A statement of any special impacts the facility is expected to stimulate in a particular business sector in the state or regional economy or in the state's universities and community colleges.
- 5. A statement of the role the incentive is expected to play in the decision of the applicant business to locate or expand in this state or for the private investor to provide critical rural infrastructure.
- 6. A report evaluating the quality and value of the company submitting a proposal. The report must include:
- a. A financial analysis of the company, including an evaluation of the company's short-term liquidity ratio as measured by its assets to liability, the company's profitability ratio, and the company's long-term solvency as measured by its debt-to-equity ratio;
  - b. The historical market performance of the company;
  - c. A review of any independent evaluations of the company;

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d. A review of the latest audit of the company's financial statement and the related auditor's management letter; and

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- e. A review of any other types of audits that are related to the internal and management controls of the company.
- Upon receipt of the evaluation and recommendation from Enterprise Florida, Inc., the director shall recommend approval or disapproval of a project for receipt of funds from the Quick Action Closing Fund within 35 calendar days to the Governor. In recommending a project, the director shall include proposed performance conditions that the project must meet to obtain incentive funds. The Governor shall provide the evaluation of projects recommended for approval to the President of the Senate and the Speaker of the House of Representatives and consult with the President of the Senate and the Speaker of the House of Representatives before giving final approval for a project. The Executive Office of the Governor shall recommend approval of a project and the release of funds pursuant to the legislative consultation and review requirements set forth in s. 216.177. The recommendation must include proposed performance conditions that the project must meet in order to obtain funds.
- Section 20. Paragraph (f) of subsection (3), paragraph (c) of subsection (5), and subsections (7), (8), (9), and (10) of section 288.1089, Florida Statutes, are amended to read:

288.1089 Innovation Incentive Program. --

(3) To be eligible for consideration for an innovation incentive award, an innovation business or research and development entity must submit a written application to Enterprise Florida, Inc., before making a decision to locate new

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operations in this state or expand an existing operation in this state. The application must include, but not be limited to:

- (f) The number of net new full-time equivalent jobs in this state the applicant anticipates having created as of December 31 of each year in the project; and the average annual wage of such jobs; and the average annual wage of nonmanagement, nonresearch jobs.
- (5) Enterprise Florida, Inc., shall evaluate proposals for innovation incentive awards and transmit recommendations for awards to the office. Such evaluation and recommendation must include, but need not be limited to:
- (c) The number of full-time equivalent jobs that will be created by the project, the total estimated average annual wages of such jobs, the average annual wages of nonmanagement and nonresearch jobs, and the types of business activities and jobs likely to be stimulated by the project.
- (7) Upon receipt of the evaluation and recommendation from Enterprise Florida, Inc., the director shall recommend to the Governor the approval or disapproval of an award. In recommending approval of an award, the director shall include proposed performance conditions that the applicant must meet in order to obtain incentive funds and any other conditions that must be met before the receipt of any incentive funds. The Governor shall consult with the President of the Senate and the Speaker of the House of Representatives before giving approval for an award. Upon review and approval of an award by the Legislative Budget Commission, the Executive Office of the

Governor shall release the funds <del>pursuant to the legislative</del> consultation and review requirements set forth in s. 216.177.

- (8) After the conditions Upon approval by the Governor and release of the funds as set forth in subsection (7) have been met, the director shall issue a letter certifying the applicant as qualified for an award. The office and the award recipient applicant shall enter into an agreement that sets forth the conditions for payment of incentives. The agreement must include at a minimum:
  - (a) The total amount of funds awarded. +

- (b) The performance conditions that must be met to obtain the award or portions of the award, including, but not limited to, net new employment in the state, average wage, and total cumulative investment. Where applicable, the performance conditions must be at least at the levels specified in this section for an applicant to qualify for consideration for an Innovation Incentive Program grant award.
- $\underline{\text{(c)}}$  Demonstration of a baseline of current service and a measure of enhanced capability  $\underline{\cdot} \, \dot{\tau}$ 
  - (d) The methodology for validating performance. +
  - (e) The schedule of payments.; and
- (f) Sanctions for failure to meet performance conditions, including any clawback provisions.
- (g) Requirements for the establishment of internship programs or other learning opportunities for educators and secondary, postsecondary, graduate, and doctoral students.
- (h) Requirements for each award recipient to submit quarterly reports and annual reports related to activities and

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performance to the office and to Enterprise Florida, Inc.

- (i) An annual accounting to the office of the expenditure of funds disbursed under this section.
  - (j) A process for amending the agreement.

- (9) Enterprise Florida, Inc., shall assist the office in validating the performance of an innovation business or research and development facility that has received an award.
- (10) At the conclusion of the innovation incentive award agreement, or its earlier termination, Enterprise Florida, Inc., shall, within 90 days, report the results of the innovation incentive award to the Governor, the President of the Senate, and the Speaker of the House of Representatives.
- Florida, Inc., shall develop business ethics standards developed by Enterprise Florida, Inc., which are based on appropriate best industry practices which shall be applicable to all award recipients. The standards shall address ethical duties of business enterprises, fiduciary responsibilities of management, and compliance with the laws of this state. Enterprise Florida, Inc., may collaborate with the State University System in reviewing and evaluating appropriate business ethics standards. Such standards shall be provided to the Governor, the President of the Senate, and the Speaker of the House of Representatives by December 31, 2006. An award agreement entered into on or after December 31, 2006, shall require a recipient to comply with the business ethics standards developed pursuant to this section.

Section 21. Subsections (5), (6), and (9) of section 288.1162, Florida Statutes, are amended, and subsections (10), (11), (12), and (13) are added to that section, to read:

- 288.1162 Professional sports franchises; spring training franchises; duties.--
- (5)(a) As used in this section, the term "retained spring training franchise" means a spring training franchise that has been based in this state prior to January 1, 2000.
- (b) Prior to certifying an applicant as a "facility for a retained spring training franchise," the Office of Tourism,

  Trade, and Economic Development must determine that:
- 1. A "unit of local government" as defined in s. 218.369 is responsible for the acquisition, construction, management, or operation of the facility for a retained spring training franchise or holds title to the property on which the facility for a retained spring training franchise is located.
- 2. The applicant has a verified copy of a signed agreement with a retained spring training franchise for the use of the facility for a term of at least 15 years.
- 3. The applicant has a financial commitment to provide 50 percent or more of the funds required by an agreement for the acquisition, construction, or renovation of the facility for a retained spring training franchise. The agreement can be contingent upon the awarding of funds under this section and other conditions precedent to use by the spring training franchise.
- 4. The applicant has projections, verified by the Office of Tourism, Trade, and Economic Development, which demonstrate

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that the facility for a retained spring training franchise will attract a paid attendance of at least 50,000 annually.

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- 5. The facility for a retained spring training franchise is located in a county that is levying a tourist development tax pursuant to s. 125.0104.
- (c) 1. The Office of Tourism, Trade, and Economic Development shall competitively evaluate applications for funding of a facility for a retained spring training franchise. The total number of certifications made by the Office of Tourism, Trade, and Economic Development shall not exceed 10. If the Office of Tourism, Trade, and Economic Development withdraws certification for any given facility, the Office of Tourism, Trade, and Economic Development may accept applications for an additional certification. Applications must be submitted by October 1, 2000, with certifications to be made by January 1, 2001. If the number of applicants exceeds five and the aggregate funding request of all applications exceeds \$208,335 per month, the office shall rank the applications according to a selection criteria, certifying the highest ranked proposals. The evaluation criteria shall include, with priority given in descending order to the following items:
  - 1.a. The intended use of the funds by the applicant <u>for</u> acquisition of a facility, construction of a new facility, or renovation of an existing facility, with priority given to the construction of a new facility.
  - 2.b. The length of time that the existing franchise has been located in the state, with priority given to retaining franchises that have been in the same location the longest.

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3.c. The length of time that a facility to be used by a retained spring training franchise has been used by one or more spring training franchises, with priority given to a facility that has been in continuous use as a facility for spring training the longest.

- $\underline{4.d.}$  For those teams leasing a spring training facility from a unit of local government, the remaining time on the lease for facilities used by the spring training franchise, with priority given to the shortest time period remaining on the lease.
- 5.e. The duration of the future-use agreement with the retained spring training franchise, with priority given to the future-use agreement having the longest duration.
- $\underline{6.f.}$  The amount of the local match, with priority given to the largest percentage of local match proposed.
- 7.g. The net increase of total active recreation space owned by the applying unit of local government following the acquisition of land for the spring training facility, with priority given to the largest percentage increase of total active recreation space.
- 8.h. The location of the facility in a brownfield, an enterprise zone, a community redevelopment area, or other area of targeted development or revitalization included in an Urban Infill Redevelopment Plan, with priority given to facilities located in these areas.
- 9.i. The projections on paid attendance attracted by the facility and the proposed effect on the economy of the local

community, with priority given to the highest projected paid attendance.

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- 2. Beginning July 1, 2006, the Office of Tourism, Trade, and Economic Development shall competitively evaluate applications for funding of facilities for retained spring training franchises in addition to those certified and funded under subparagraph 1. An applicant that is a unit of government that has an agreement for a retained spring training franchise for 15 or more years which was entered into between July 1, 2003, and July 1, 2004, shall be eligible for funding. Applications must be submitted by October 1, 2006, with certifications to be made by January 1, 2007. The office shall rank the applications according to selection criteria, certifying no more than five proposals. The aggregate funding request of all applicants certified shall not exceed an aggregate funding request of \$208,335 per month. The evaluation criteria shall include the following, with priority given in descending order:
- a. The intended use of the funds by the applicant for acquisition or construction of a new facility.
- b. The intended use of the funds by the applicant to renovate a facility.
- c. The length of time that a facility to be used by a retained spring training franchise has been used by one or more spring training franchises, with priority given to a facility that has been in continuous use as a facility for spring training the longest.

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d. For those teams leasing a spring training facility from a unit of local government, the remaining time on the lease for facilities used by the spring training franchise, with priority given to the shortest time period remaining on the lease. For consideration under this subparagraph, the remaining time on the lease shall not exceed 5 years, unless an agreement of 15 years or more was entered into between July 1, 2003, and July 1, 2004.

- e. The duration of the future-use agreement with the retained spring training franchise, with priority given to the future-use agreement having the longest duration.
- f. The amount of the local match, with priority given to the largest percentage of local match proposed.
- g. The net increase of total active recreation space owned by the applying unit of local government following the acquisition of land for the spring training facility, with priority given to the largest percentage increase of total active recreation space.
- h. The location of the facility in a brownfield area, an enterprise zone, a community redevelopment area, or another area of targeted development or revitalization included in an urban infill redevelopment plan, with priority given to facilities located in those areas.
- i. The projections on paid attendance attracted by the facility and the proposed effect on the economy of the local community, with priority given to the highest projected paid attendance.

(d) Funds may not be expended to subsidize privately owned and maintained facilities for use by the spring training franchise.

- (e) Funds may be used to relocate a retained spring training franchise to another unit of local government if approved by the Office of Tourism, Trade, and Economic Development only if the existing unit of local government with the retained spring training franchise agrees to the relocation.
- (6) (a) An applicant certified as a facility for a new professional sports franchise or a facility for a retained professional sports franchise or as a facility for a retained spring training franchise may use funds provided pursuant to s. 212.20 only for the public purpose of paying for the acquisition, construction, reconstruction, or renovation of a facility for a new professional sports franchise, a facility for a retained professional sports franchise, or a facility for a retained spring training franchise or to pay or pledge for the payment of debt service on, or to fund debt service reserve funds, arbitrage rebate obligations, or other amounts payable with respect to, bonds issued for the acquisition, construction, reconstruction, or renovation of such facility or for the reimbursement of such costs or the refinancing of bonds issued for such purposes.
- (b) Beginning September 1, 2008, and every year thereafter, each local governmental entity certified to receive funding for a facility for a retained spring training franchise shall submit to the Office of Tourism, Trade, and Economic Development a report that includes, but is not limited to, a

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copy of its most recent annual audit; a detailed report on all local and state funds expended to date on the project being financed pursuant to this section; a copy of the contract between the certified local governmental entity and the spring training team; and evidence that the certified applicant continues to meet the criteria in paragraph (5)(b).

- (9) An applicant is not qualified for certification under this section if the franchise formed the basis for a previous certification, unless the previous certification was withdrawn by the facility or invalidated by the Office of Tourism, Trade, and Economic Development or the Department of Commerce before any funds were distributed pursuant to s. 212.20 or has been decertified pursuant to subsection (10). This subsection does not disqualify an applicant if the previous certification occurred between May 23, 1993, and May 25, 1993; however, any funds to be distributed pursuant to s. 212.20 for the second certification shall be offset by the amount distributed to the previous certification shall not be made until all amounts payable for the first certification have been distributed.
- (10) (a) The Office of Tourism, Trade, and Economic

  Development may decertify an applicant upon receipt of

  information that the applicant no longer meets or satisfies the

  criteria in paragraph (5) (b) or upon request of the local

  government. The Office of Tourism, Trade, and Economic

  Development shall notify the Department of Revenue within 10

  days after the decertification.

(b) The Office of Tourism, Trade, and Economic Development shall order a decertified applicant to repay the total amount of unencumbered state funds received by the applicant and any interest earnings on those funds. These funds and their interest earnings shall be deposited in the General Revenue Fund.

- (11) For the purpose of retaining the tradition of spring training baseball in this state, by December 31, 2008, the Office of Tourism, Trade, and Economic Development shall develop a comprehensive strategic plan related to the following:
  - (a) Financing of spring training facilities.
- (b) Certification and decertification processes, including development of the contract or funding agreement to be signed by the office and local governments, including local governments currently certified.
- (c) Clawback of state funds from decertified local governments.
- (d) Monitoring and oversight of the state funds awarded to applicants.
- (e) Identification of the financial impact spring training has on the state.
- (e) Identification of efforts made by other states to develop or grow their baseball spring training efforts and the effect of those efforts on this state's relationship with professional baseball.
- (f) Legislative recommendations on how to sustain or improve this state's spring training tradition.

A copy of the strategic plan shall be submitted to the Governor,
the President of the Senate, and the Speaker of the House of
Representatives.

- (12) (a) The Office of Tourism, Trade, and Economic

  Development shall conduct a national search for a qualified

  person to fill the position of Commissioner of Baseball in

  Florida, and the Executive Director of the Office of Tourism,

  Trade, and Economic Development shall hire the Commissioner of

  Baseball in Florida. Guidelines for selection of the

  Commissioner of Baseball in Florida shall include, but not be

  limited to, the Commissioner of Baseball in Florida having the

  following:
- 1. A working knowledge of spring training baseball activities in this state, including, but not limited to, the financial and day-to-day operations of spring training baseball in this state.
- 2. Marketing and promotion experience related to spring training baseball in this state.
- 3. Experience working with the owners and general managers of professional baseball franchises.
- 4. Experience working with state and local governmental agencies.
- (b) The duties of the Commissioner of Baseball in Florida include, but are not limited to, the following:
- 1. Executing strategies and tactics as called for in the strategic plan, including, but not limited to, creating a mechanism for building and maintaining a relationship that is mutually beneficial to the state and baseball ownership groups.

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2. Reporting to the director of the Office of Tourism,
Trade, and Economic Development on competitive activities and
factors that may threaten spring training in this state.

- 3. Developing, monitoring, and reporting performance measures that represent and illustrate the status and health of baseball spring training in this state.
- 4. Evaluating and recommending program direction congruent with the strategic plan.
- 5. Implementing, monitoring, reporting, and otherwise managing the implementation of incentive programs as authorized and funded by the Legislature.
- (13) The Office of Tourism, Trade, and Economic

  Development may adopt rules pursuant to ss. 120.536(1) and

  120.54 to administer this section.
- Section 22. Subsection (8) is added to section 288.1254, Florida Statutes, to read:
- 288.1254 Entertainment industry financial incentive program.--
- (8) REVERSION OF FUNDS; USE FOR FILM OR ARTS
  FESTIVALS.--Notwithstanding any provision of s. 216.301 to the
  contrary, funds appropriated for the purposes of implementing
  this section shall not revert until the end of the second fiscal
  year of the appropriation. Upon determination by the Office of
  Film and Entertainment, up to \$1.5 million of funds appropriated
  in fiscal year 2008-2009 may be used for international cultural
  festival planning and programming that generates significant
  regional or statewide return on investment and uses existing
  state-owned cultural facilities.

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Section 23. Section 288.7102, Florida Statutes, is amended to read:

288.7102 Black Business Loan Program. --

- (1) The Black Business Loan Program is established in the Office of Tourism, Trade, and Economic Development. Under the program, the office shall annually certify eligible recipients and subsequently disburse funds appropriated by the Legislature, through such eligible recipients, to black business enterprises that cannot obtain capital through conventional lending institutions but that could otherwise compete successfully in the private sector.
- (2)(1) The office shall establish an a uniform, open, and competitive application and annual certification process for entities seeking eligible recipients who seek funds to participate in providing provide loans, loan guarantees, or investments in black business enterprises pursuant to the Florida Black Business Investment Act. The board shall receive the applications and make recommendations for certification to the office. The office shall processes all applications and recertifications submitted by July 1 on or before September 30.
- (3) (2) If the Black Business Loan Program is appropriated any funding in a fiscal year, the office shall distribute an equal amount of the appropriation, calculated as the total annual appropriation divided by the total number of the program recipients certified on or before September 30 of that fiscal year The office, in consultation with the board, shall develop an allocation policy to ensure that services provided under ss. 288.707 288.714 for the benefit of black business enterprises

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are disbursed equitably throughout the state. The board shall facilitate the formation of black business investment corporations in communities that are not served by such corporations.

- $\underline{(4)}$  To be eligible to receive funds and provide loans, loan guarantees, or investments under this section, a recipient must:
  - (a) Be a corporation registered in the state.
- (b) Demonstrate that its board of directors includes citizens of the state experienced in the development of black business enterprises.
- (c) Demonstrate that the recipient has a business plan that allows the recipient to operate in a manner consistent with ss. 288.707-288.714 and the rules of the office.
- (d) Demonstrate that the recipient has the technical skills to analyze and evaluate applications by black business enterprises for loans, loan guarantees, or investments.
- (e) Demonstrate that the recipient has established viable partnerships with public and private funding sources, economic development agencies, and workforce development and job referral networks.
- (f) Demonstrate that the recipient can provide a private match equal to 20 percent of the amount of funds provided by the office.
- (g) Agree to maintain the recipient's books and records relating to funds received by the office according to generally accepted accounting principles and in accordance with the

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requirements of s. 215.97(7) and to make those books and records available to the office for inspection upon reasonable notice.

- (5)(4) The board shall annually recommend to the office certification of each eligible recipient, who must meet the provisions of ss. 288.707-288.714, the terms of the contract between the recipient and the office, and any other applicable state or federal laws. An entity may not receive funds under ss. 288.707-288.714 unless the entity meets annual certification requirements.
- (6)(5) Upon approval by the office and prior to release of the funds as provided in this section, the office shall issue a letter certifying the applicant as qualified for an award. The office and the applicant shall enter into an agreement that sets forth the conditions for award of the funds. The agreement must include the total amount of funds awarded; the performance conditions that must be met once the funding has been awarded, including, but not limited to, compliance with all of the requirements of this section for eligible recipients of funds under this section; and sanctions for failure to meet performance conditions, including any provisions to recover awards.
- (7) (a) The office, in consultation with the board, shall adopt rules pursuant to ss. 120.536(1) and 120.54 to implement this section.
- (b) The board shall adopt policies and procedures necessary to implement this section.
- (8) (7) A black business investment corporation certified by the office as an eligible recipient under this section is

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authorized to use funds appropriated for the Black Business Loan Program in any of the following forms:

- (a) Purchases of stock, preferred or common, voting or nonvoting; however, no more than 40 percent of the funds may be used for direct investments in black business enterprises;
- (b) Loans or loan guarantees, with or without recourse, in either a subordinated or priority position; or
- (c) Technical support to black business enterprises, not to exceed 7 percent of the funds received, and direct administrative costs, not to exceed 10 percent of the funds received.
- (9) (8) It is the intent of the Legislature that if any one type of investment mechanism authorized in subsection (8) (7) is held to be invalid, all other valid mechanisms remain available.
- (10) (9) All loans, loan guarantees, and investments, and any income related thereto, shall be used to carry out the public purpose of ss. 288.707-288.714, which is to develop black business enterprises. This subsection does not preclude a reasonable profit for the participating black business investment corporation or for return of equity developed to the state and participating financial institutions upon any distribution of the assets or excess income of the investment corporation.
- Section 24. Section 288.955, Florida Statutes, is amended to read:
  - 288.955 Scripps Florida Funding Corporation. --
- (1) DEFINITIONS.--As used in this section, the term:
  - (a) "Agreement" means an agreement between the Office of

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Tourism, Trade, and Economic Development and recipients of Innovation Incentive Program grants pursuant to s. 288.1089.

- $\underline{\text{(b)}}$  "Contract" means the contract executed between the corporation and the grantee under this section.
- $\underline{\text{(c)}}$  "Corporation" means the Scripps Florida Funding Corporation created under this section.
- (d) (c) "Grantee" means The Scripps Research Institute, a not-for-profit public benefit corporation, or a division, subsidiary, affiliate, or entity formed by The Scripps Research Institute to establish a state-of-the-art biomedical research institution and campus in this state.
  - (2) CREATION. --

- (a) There is created a not-for-profit corporation known as the Scripps Florida Funding Corporation, which shall be registered, incorporated, organized, and operated under chapter 617.
- (b) The corporation is not a unit or entity of state government. However, the corporation is subject to the provisions of s. 24, Art. I of the State Constitution and chapter 119, relating to public meetings and records, and the provisions of chapter 286 relating to public meetings and records.
- (c) The corporation must establish at least one corporate office in this state and appoint a registered agent.
- (d) The corporation shall hire or contract for all staff necessary to the proper execution of its powers and duties within the funds appropriated to implement this section and shall require that all officers, directors, and employees of the

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corporation comply with the code of ethics for public officers and employees under part III of chapter 112. In no case may the corporation expend more than \$300,000 in the first year and \$200,000 per year thereafter for staffing and necessary administrative expenditures, including, but not limited to, travel and per diem and audit expenditures, using funds appropriated to implement this section.

- (e) The Office of Tourism, Trade, and Economic Development shall provide administrative support to the corporation as requested by the corporation. In the event of the dissolution of the corporation, the office shall be the corporation's successor in interest and shall assume all rights, duties, and obligations of the corporation under any contract to which the corporation is then a party and under law.
  - (3) PURPOSES PURPOSE.--

(a) The corporation shall be organized to receive, hold, invest, administer, and disburse funds appropriated by the Legislature for the establishment and operation of a state-of-the-art biomedical research institution and campus in this state by The Scripps Research Institute. The corporation shall safeguard the state's commitment of financial support by ensuring that, as a condition for the receipt of these funds, the grantee meets its contractual obligations. In this manner, the corporation shall facilitate and oversee the state goal and public purpose of providing financial support for the institution and campus in order to expand the amount and prominence of biomedical research conducted in this state, provide an inducement for high-technology businesses to locate

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in this state, create educational opportunities through access to and partnerships with the institution, and promote improved health care through the scientific outcomes of the institution.

- (b) The corporation also shall serve in an oversight capacity for the Innovation Incentive Program created in s.

  288.1089. In that capacity, the corporation shall enter into a partnership with the Office of Tourism, Trade, and Economic Development and Enterprise Florida, Inc., in reviewing the performance and progress of grant recipients of the Innovation Incentive Program.
- (4) BOARD; MEMBERSHIP.--The corporation shall be governed by a board of directors.
- (a) The board of directors shall consist of nine voting members, of whom the Governor shall appoint three, the President of the Senate shall appoint three, and the Speaker of the House of Representatives shall appoint three. The director of the Office of Tourism, Trade, and Economic Development or the director's designee shall serve as an ex-officio, nonvoting member of the board of directors.
- (b) Each member of the board of directors shall serve for a term of 4 years, and except that initially the Governor, the President of the Senate, and the Speaker of the House of Representatives each shall appoint one member for a term of 1 year, one member for a term of 2 years, and one member for a term of 4 years to achieve staggered terms among the members of the board. a member is not eligible for reappointment to the board, except, however, that a member appointed to an initial term of 1 year or 2 years may be reappointed for an additional

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term of 4 years, and a person appointed to fill a vacancy with 2 years or less remaining on the term may be reappointed for an additional term of 4 years. The Governor, the President of the Senate, and the Speaker of the House of Representatives shall make their initial appointments to the board by November 15, 2003.

- (c) The Governor, the President of the Senate, or the Speaker of the House of Representatives, respectively, shall fill a vacancy on the board of directors, according to who appointed the member whose vacancy is to be filled or whose term has expired. A vacancy that occurs before the scheduled expiration of the term of the member shall be filled for the remainder of the unexpired term.
- (d) Each member of the board of directors who is not otherwise required to file financial disclosure under s. 8, Art. II of the State Constitution or s. 112.3144 shall file disclosure of financial interests under s. 112.3145.
- (e) A person may not be appointed to the board of directors if he or she has had any direct interest in any contract, franchise, privilege, or other benefit granted by The Scripps Research Institute or any of its affiliate organizations, or with any grant recipients of the Innovation Incentive Program, within 5 years before appointment. A person appointed to the board of directors must agree to refrain from having any direct interest in any contract, franchise, privilege, or other benefit granted by The Scripps Research Institute or any of its affiliate organizations, or with any grant recipients of the Innovation Incentive Program, during the

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term of his or her appointment and for 5 years after the termination of such appointment. It is a misdemeanor of the first degree, punishable as provided in s. 775.083 or s. 775.084, for a person to accept appointment to the board of directors in violation of this paragraph or to accept a direct interest in any contract, franchise, privilege, or other benefit granted by the institution or affiliate within 5 years after the termination of his or her service on the board.

- (f) Each member of the board of directors shall serve without compensation, but shall receive travel and per diem expenses as provided in s. 112.061 while in the performance of his or her duties.
- (g) Each member of the board of directors is accountable for the proper performance of the duties of office, and each member owes a fiduciary duty to the people of the state to ensure that funds provided in furtherance of this section are disbursed and used as prescribed by law and contract. The Governor, the President of the Senate, or the Speaker of the House of Representatives, according to which officer appointed the member, may remove a member for malfeasance, misfeasance, neglect of duty, incompetence, permanent inability to perform official duties, unexcused absence from three consecutive meetings of the board, arrest or indictment for a crime that is a felony or a misdemeanor involving theft or a crime of dishonesty, or pleading nolo contendere to, or being found quilty of, any crime.
  - (5) ORGANIZATION; MEETINGS.--

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(a)1. The board of directors shall annually elect a chairperson and a vice chairperson from among the board's members. The members may, by a vote of five of the nine board members, remove a member from the position of chairperson or vice chairperson prior to the expiration of his or her term as chairperson or vice chairperson. His or her successor shall be elected to serve for the balance of the removed chairperson's or vice chairperson's term.

- 2. The chairperson is responsible to ensure that records are kept of the proceedings of the board of directors and is the custodian of all books, documents, and papers filed with the board; the minutes of meetings of the board; and the official seal of the corporation.
- (b)1. The board of directors shall meet upon the call of the chairperson or at the request of a majority of the members, but no less than three times per calendar year.
- 2. A majority of the voting members of the board of directors constitutes a quorum. Except as otherwise provided in this section, the board may take official action by a majority vote of the members present at any meeting at which a quorum is present. Members may not vote by proxy.
- 3. A member of the board may participate in a meeting of the board by telephone or videoconference through which each member may hear every other member.
- (c) The corporation may include on the same meeting agenda matters related to The Scripps Research Institute and the Innovation Incentive Program.
  - (6) POWERS AND DUTIES. --

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(a) The corporation is organized to receive, hold, invest, administer, and disburse funds appropriated by the Legislature in support of The Scripps Research Institute this section and to disburse any income generated from the investment of these funds consistent with the purpose and provisions of this section. In addition to the powers and duties prescribed in chapter 617 and the articles and bylaws adopted under that chapter, the corporation:

- $\frac{1.(a)}{(a)}$  May make and enter into contracts and assume any other functions that are necessary to carry out the provisions of this section related to The Scripps Research Institute.
- $\frac{2.(b)}{(b)}$  May enter into leases and contracts for the purchase of real property and hold notes, mortgages, guarantees, or security agreements to secure the performance of obligations of the grantee under the contract.
- 3.(c) May perform all acts and things necessary or convenient to carry out the powers expressly granted in this section and in the a contract entered into between the corporation and the grantee.
- $\frac{4.(d)}{d}$  May make expenditures, from funds provided by this state, including any necessary administrative expenditures consistent with its powers.
- (e) May indemnify, and purchase and maintain insurance on behalf of, directors, officers, and employees of the corporation against any personal liability or accountability.
- 5.(f) Shall disburse funds pursuant to the provisions of this section and a contract entered into between the corporation and the grantee.

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 $\underline{6.(g)}$  Shall receive and review reports and financial documentation provided by the grantee to ensure compliance with the provisions of this section and provisions of the contract.

- $\frac{7.(h)}{}$  Shall prepare an annual report as prescribed in subsection (14).
  - (b) The corporation also is directed to:

- 1. Review the business plans, quarterly reports, annual reports, and audit reports of entities that have received a grant from the Innovation Incentive Program pursuant to s. 288.1089.
- 2. Invite all Innovation Incentive Program grant recipients to appear at its meetings to present progress reports on their activities.
- 3. Prepare an annual report as required in subsection (15).
- (c) The corporation may indemnify, purchase, and maintain insurance on behalf of its directors, officers, and employees against any personal liability or accountability.
- (d) The corporation may otherwise perform all acts and things necessary or convenient to carry out the powers expressly granted in this section.
- (7) INVESTMENT OF FUNDS.--The corporation must enter into an agreement with the State Board of Administration under which funds received by the corporation from the Office of Tourism, Trade, and Economic Development which are not disbursed to the grantee shall be invested by the State Board of Administration on behalf of the corporation. Funds shall be invested in suitable instruments authorized under s. 215.47 and specified in

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investment guidelines established and agreed to by the State Board of Administration and the corporation.

(8) CONTRACT. --

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- The 20-year contract negotiated and executed by the (a) corporation with the grantee By January 30, 2004, the corporation shall negotiate and execute a contract with the grantee for a term of 20 years. Such contract shall govern the disbursement and use of funds under this section. The board may, by a simple majority vote, authorize one 45 day extension of this deadline. The corporation may not execute the contract unless the contract is approved by the affirmative vote of at least seven of the nine members of the board of directors. At least 14 days before execution of the contract, The Scripps Research Institute must submit to the board, the Governor, the President of the Senate, and the Speaker of the House of Representatives an organizational plan, in a form and manner prescribed by the board, for the establishment of a state of the art biomedical research institution and campus in this state, and the board must submit a copy of the proposed contract to the Governor, the President of the Senate, and the Speaker of the House of Representatives.
  - (b) The contract, at a minimum, must contain provisions:
- 1. Specifying the procedures and schedules that govern the disbursement of funds under this section and specifying the conditions or deliverables that the grantee must satisfy before the release of each disbursement.

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2. Requiring the grantee to submit to the corporation a business plan in a form and manner prescribed by the corporation.

- 3. Prohibiting The Scripps Research Institute or the grantee from establishing other biomedical science or research facilities in any state other than this state or California for a period of 12 years from the commencement of the contract. Nothing in this subparagraph shall prohibit the grantee from establishing or engaging in normal collaborative activities with other organizations.
- 4. Governing the ownership of or security interests in real property and personal property, including, but not limited to, research equipment, obtained through the financial support of state or local government, including a provision that in the event of a breach of the contract or in the event the grantee ceases operations in this state, such property purchased with state funds shall revert to the state and such property purchased with local funds shall revert to the local governing authority.
- 5. Requiring the grantee to be an equal opportunity employer.
- 6. Requiring the grantee to maintain a policy of awarding preference in employment to residents of this state, as defined by law, except for professional scientific staff positions requiring a doctoral degree, postdoctoral training positions, and graduate student positions.

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7. Requiring the grantee to maintain a policy of making purchases from vendors in this state, to the extent it is cost-effective and scientifically sound.

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- 8. Requiring the grantee to use the Internet-based joblisting system of the Agency for Workforce Innovation in advertising employment opportunities.
- 9. Requiring the grantee to establish accredited science degree programs.
- 10. Requiring the grantee to establish internship programs to create learning opportunities for educators and secondary, postsecondary, graduate, and doctoral students.
- 11. Requiring the grantee to submit data to the corporation on the activities and performance during each fiscal year and to provide to the corporation an annual accounting of the expenditure of funds disbursed under this section.
- 12. Establishing that the corporation shall review the activities of the grantee to assess the grantee's financial and operational compliance with the provisions of the contract and with relevant provisions of law.
- 13. Authorizing the grantee, when feasible, to use information submitted by it to the Federal Government or to other organizations awarding research grants to the grantee to help meet reporting requirements imposed under this section or the contract, if the information satisfies the reporting standards of this section and the contract.
- 14. <u>Unless amended pursuant to the force majeure</u>

  <u>provisions in subsection (18),</u> requiring the grantee during the first 7 years of the contract to create 545 positions and to

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acquire associated research equipment for the grantee's facility in this state, and pay for related maintenance of the equipment, in a total amount of not less than \$45 million.

- 15. Requiring the grantee to progress in the creation of the total number of jobs prescribed in subparagraph 14. on the following schedule: At least 38 positions in the 1st year, 168 positions in the 2nd year, 280 positions in the 3rd year, 367 positions in the 4th year, 436 positions in the 5th year, 500 positions in the 6th year, and 545 positions in the 7th year. The corporation's board of directors may allow the grantee to deviate downward from such employee levels by 25 percent in any year, to allow the grantee flexibility in achieving the objectives set forth in the business plan provided to the corporation; however, the grantee must have no fewer than 545 positions by the end of the 7th year.
- 16. Requiring the grantee to allow the corporation to retain an independent certified public accountant licensed in this state pursuant to chapter 473 to inspect the records of the grantee in order to audit the expenditure of funds disbursed to the grantee. The independent certified public accountant shall not disclose any confidential or proprietary scientific information of the grantee.
- 17. Requiring the grantee to purchase liability insurance and governing the coverage level of such insurance.
- (b)(c) An amendment to the contract is not effective unless it is approved by the affirmative vote of at least seven of the nine members of the board of directors.

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INSTITUTE. --In addition to the provisions prescribed in subsection (8), the contract between the corporation and the grantee shall include a provision that the grantee, in cooperation with the Office of Tourism, Trade, and Economic Development, shall report to the corporation on an annual basis certain performance expectations that reflect the aspirations of the Governor and the Legislature for the benefits accruing to this state as a result of the funds appropriated pursuant to this section. These shall include, but are not limited to, performance expectations addressing:

- (a) The number and dollar value of research grants obtained from the Federal Government or sources other than this state.
- (b) The percentage of total research dollars received by The Scripps Research Institute from sources other than this state which is used to conduct research activities by the grantee in this state.
- (c) The number or value of patents obtained by the grantee.
- (d) The number or value of licensing agreements executed by the grantee.
- (e) The extent to which research conducted by the grantee results in commercial applications.
- (f) The number of collaborative agreements reached and maintained with colleges and universities in this state and with research institutions in this state, including agreements that foster participation in research opportunities by public and

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private colleges and universities and research institutions in this state with significant minority populations, including historically black colleges and universities.

- (g) The number of collaborative partnerships established and maintained with businesses in this state.
- (h) The total amount of funding received by the grantee from sources other than the State of Florida.
- (i) The number or value of spin-off businesses created in this state as a result of commercialization of the research of the grantee.
- (j) The number or value of businesses recruited to this state by the grantee.
- (k) The establishment and implementation of policies to promote supplier diversity using the guidelines developed by the Office of Supplier Diversity under s. 287.09451 and to comply with the ordinances, including any small business ordinances, enacted by the county and which are applicable to the biomedical research institution and campus located in this state.
- (1) The designation by the grantee of a representative to coordinate with the Office of Supplier Diversity.
- (m) The establishment and implementation of a program to conduct workforce recruitment activities at public and private colleges and universities and community colleges in this state which request the participation of the grantee.

The contract shall require the grantee to provide information to the corporation on the progress in meeting these performance expectations on an annual basis. It is the intent of the

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Legislature that, in fulfilling its obligation to work with Florida's public and private colleges and universities, <u>The</u> Scripps <u>Research Institute's</u> Florida <u>facility</u> work with such colleges and universities regardless of size.

- (10) DISBURSEMENT CONDITIONS.--In addition to the provisions prescribed in subsection (8), the contract between the corporation and the grantee shall include disbursement conditions that must be satisfied by the grantee as a condition for the continued disbursement of funds under this section. These disbursement conditions shall be negotiated between the corporation and the grantee and shall not be designed to impede the ability of the grantee to attain full operational status. The disbursement conditions may be appropriately varied as to timeframes, numbers, values, and percentages. The disbursement conditions shall include, but are not limited to, the following areas:
- (a) Demonstrate creation of jobs and report on the average salaries paid.
- (b) Beginning 18 months after the grantee's occupancy of its permanent facility, the grantee shall annually obtain \$100,000 of nonstate funding for each full-time equivalent tenured-track faculty member employed at the grantee's Florida facility.
- (c) No later than 3 years after the grantee's occupancy of its permanent facility, the grantee shall apply to the relevant accrediting agency for accreditation of its Florida graduate program.

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(d) The grantee shall purchase equipment for its Florida facility as scheduled in its contract with the corporation.

- (e) No later than 18 months after occupying its permanent facility, the grantee shall establish a program for qualified graduate students from Florida universities permitting them access to the facility for doctoral, thesis-related research.
- (f) No later than 18 months after occupancy of the permanent facility, the grantee shall establish a summer internship for high school students.
- (g) No later than 3 years after occupancy of the permanent facility, the grantee shall establish a research program for middle and high school teachers.
- (h) No later than 18 months after occupancy of the permanent facility, the grantee shall establish a program for adjunct professors.
- (i) No later than 6 months after commissioning its high throughput technology, the grantee shall establish a program to allow open access for qualified science projects.
- (j) Beginning June 2004, The grantee shall collaborate commence collaborative efforts with Florida public and private colleges and universities, and shall continue cooperative collaboration through the term of the agreement.
- (k) Beginning 18 months after the grantee occupies the permanent facility, the grantee shall establish an annual seminar series featuring a review of the science work done by the grantee and its collaborators at the Florida facility.
- (1) Beginning June 2004, The grantee shall collaborate commence collaboration efforts with the Office of Tourism,

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Trade, and Economic Development by complying with reasonable requests for cooperation in economic development efforts in the biomed/biotech industry. No later than July 2004, The grantee shall also designate a person who shall be charged with assisting in these collaborative efforts.

- (11) DISBURSEMENTS TO THE SCRIPPS RESEARCH INSTUTUTE. --
- (a) The corporation shall disburse funds to the grantee over a period of 7 calendar years starting in the calendar year beginning January 1, 2004, under the terms and conditions of the contract. The corporation shall complete disbursement of the total amount of funds payable to the grantee under the contract no later than December 31, 2010, unless the grantee fails to satisfy the terms and conditions of the contract. Any funds of the corporation that are not disbursed by December 31, 2010, shall be paid to the Biomedical Research Trust Fund of the Department of Health.
- (b) The contract shall provide for a reduction or elimination of funding in any year if:
  - 1. The grantee is no longer operating in this state;
- 2. The grantee has failed to commit in writing to maintain operations in the state for the succeeding year; or
- 3. The grantee commits a material default or breach of the contract, as defined and governed by the contract. Determination of material default or breach of contract shall require the affirmative vote of at least seven of the nine members of the board.
- (c) Each disbursement by the corporation to the grantee under this section is conditioned upon the affirmative approval

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of at least five of the nine members of the board of directors and upon demonstration by the grantee that it has met the particular contractual deliverables that are the basis for that disbursement.

(12) USE OF FUNDS. --

- (a) Funds appropriated in furtherance of this section may not be disbursed or expended for activities that do not principally benefit or that are not directly related to the establishment or operation of the grantee in this state, except upon approval of the affirmative vote of at least seven of the nine members of the board of directors.
- (b) No Funds appropriated in furtherance of this section may not be used for the purpose of lobbying any branch or agency of state government or any political subdivision of the state.
- (c) The grantee must provide for separate accounts for any funds appropriated in furtherance of this section and separate books and records relating to The Scripps Research Institute's Florida operation.
  - (13) REINVESTMENT. --
- (a) The grantee shall reinvest 15 percent of the net royalty revenues, including the revenues from the sale of stock, received by The Scripps Research Institute from the licensing or transfer of inventions, methods, processes, and other patentable discoveries conceived or reduced to practice using the grantee's Florida facilities or Florida employees, in whole or in part, and to which the grantee becomes entitled during the 20 years following the effective date of the contract between the corporation and the grantee. For purposes of this paragraph, the

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term "net royalty revenues" means all royalty revenues less the cost of obtaining, maintaining, and enforcing related patent and intellectual property rights, both foreign and domestic.

Reinvestment payments under this paragraph shall commence no later than 6 months after the grantee has received the final disbursement under the contract and shall continue until the maximum reinvestment has been paid.

(b) The grantee shall reinvest 15 percent of the gross revenues it receives from naming opportunities associated with any facility it builds in this state. For purposes of this section, the term "naming opportunities" includes charitable donations from any person or entity in consideration for the right to have all or a portion of the facility named for or in the memory of any person, living or dead, or for any entity. The obligation to make reinvestment payments under this section shall commence upon the execution of the contract between the corporation and the grantee.

All reinvestment payments made pursuant to this section shall be remitted to the state for deposit in the Biomedical Research Trust Fund or, if such fund has ceased to exist, in another trust fund that supports biomedical research, as determined by law. The maximum reinvestment required of the grantee pursuant to this subsection shall not exceed \$200 million. At such time as the reinvestment payments equal \$155 million or the contract expires, whichever is earlier, the board of the corporation shall determine whether the performance expectations and disbursement conditions have been met. If the board determines

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that the performance expectations and disbursement conditions have been met, the amount of \$200 million shall be reduced to \$155 million. The grantee shall annually submit a schedule of the shares of stock held by it as payment of the royalty referred to in paragraph (a) and report on any trades or activity concerning such stock. The grantee's obligations under this subsection shall survive the expiration or termination of the contract between the corporation and the grantee.

- (14) ANNUAL REPORT ON THE SCRIPPS RESEARCH INSTITUTE.--By December 1 of each year, the corporation shall prepare a report of the activities and outcomes under this section for the preceding fiscal year. The report, at a minimum, must include:
- (a) A description of the activities of the corporation in managing and enforcing the contract with the grantee.
- (b) An accounting of the amount of funds disbursed during the preceding fiscal year to the grantee.
- (c) An accounting of expenditures by the grantee during the fiscal year of funds disbursed under this section.
- (d) Information on the number and salary level of jobs created by the grantee, including the number and salary level of jobs created for residents of this state.
- (e) Information on the amount and nature of economic activity generated through the activities of the grantee.
- (f) An assessment of factors affecting the progress toward achieving the projected biotech industry cluster associated with the grantee's operations, as projected by economists on behalf of the Executive Office of the Governor.

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(g) A compliance and financial audit of the accounts and records of the corporation at the end of the preceding fiscal year conducted by an independent certified public accountant in accordance with rules of the Auditor General.

(h) A description of the status of the performance expectations under subsection (9) and the disbursement conditions under subsection (10).

- The corporation shall submit the report to the Governor, the President of the Senate, and the Speaker of the House of Representatives.
  - (15) REPORT ON INNOVATION INCENTIVE PROGRAM

    ACTIVITIES.--The corporation shall prepare an annual report of the activities and outcomes related to its oversight role for the Innovation Incentive Program for the preceding fiscal year. The report, at a minimum, must include:
  - (a) An assessment of the progress made by each grant recipient of the Innovation Incentive Program in achieving its agreement objectives, benchmarks, and performance expectations, and a discussion of all relevant factors related to its progress or lack thereof.
  - (b) A review of the previous year's compliance and financial audits of the accounts and records of each grant recipient conducted by an independent certified public accountant in accordance with rules of the Auditor General.
  - (c) Any recommended legislative changes or administrative improvements that may be undertaken by the Executive Office of the Governor.

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The corporation shall submit the report to the Governor, the

President of the Senate, and the Speaker of the House of

Representatives by January 10 of each year, beginning in 2009.

3077 (16) <del>(15)</del> PROGRAM EVALUATION.--

- (a) Before January 1, 2007, the Office of Program Policy Analysis and Government Accountability shall conduct a performance audit of the Office of Tourism, Trade, and Economic Development and the corporation relating to the provisions of this section. The audit shall assess the implementation and outcomes of activities under this section. At a minimum, the audit shall address:
- 1. Performance of the Office of Tourism, Trade, and Economic Development in disbursing funds appropriated under this section.
- 2. Performance of the corporation in managing and enforcing the contract with the grantee.
- 3. Compliance by the corporation with the provisions of this section and the provisions of the contract.
- 4. Economic activity generated through funds disbursed under the contract.
- (b) Before January 1, 2010, the Office of Program Policy Analysis and Government Accountability shall update the report required under <u>paragraph (a)</u> this subsection. In addition to addressing the items prescribed in paragraph (a), the updated report shall include a recommendation on whether the Legislature should retain the statutory authority for the corporation <u>taking</u>

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into account the corporation's oversight role for the Innovation Incentive Program.

A report of each audit's findings and recommendations shall be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives. In completing the performance audits required under this subsection, the Office of Program Policy Analysis and Government Accountability shall maximize the use of reports submitted by the grantee to the Federal Government or to other organizations awarding research grants to the grantee.

## (17)<del>(16)</del> LIABILITY.--

- (a) The appropriation or disbursement of funds under this section does not constitute a debt, liability, or obligation of the State of Florida, any political subdivision thereof, or the corporation or a pledge of the faith and credit of the state or of any such political subdivision.
- (b) The appropriation or disbursement of funds under this section does not subject the State of Florida, any political subdivision thereof, or the corporation to liability related to the research activities and research products of the grantee.
- (18)(17) FORCE MAJEURE.--Notwithstanding any other provisions contained in this act, if the grantee is prevented from timely achieving any deadlines set forth in this act due to its inability to occupy its permanent Florida facility within 2 years after entering into the memorandum of agreement pursuant to s. 403.973, as a result of permitting delays and related administrative or judicial proceedings, acts of God, labor

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disturbances, or other similar events beyond the control of the grantee, the deadline shall be extended by the number of days by which the grantee was delayed in commencing its occupancy of its permanent Florida facility. In no event shall the extension be for more than 4 years. Upon the occurrence of a force majeure event, the Scripps Florida Funding Corporation shall continue to fund the grantee at a level that permits it to sustain its current level of operations until the force majeure event ceases and the grantee is able to resume the contract schedule governing disbursement.

- Section 25. Subsection (2) and paragraph (a) of subsection (4) of section 288.9624, Florida Statutes, are amended to read:

  288.9624 Florida Opportunity Fund; creation; duties.--
- (2) Upon organization, the board shall conduct a national solicitation for investment plan proposals from qualified venture capital investment managers for the raising and investing of capital by the Florida Opportunity Fund. Any proposed investment plan must address the applicant's level of experience, quality of management, investment philosophy and process, provability of success in fundraising, prior investment fund results, and plan for achieving the purposes of ss.

  288.9621-288.9624. The board shall recommend select only venture capital investment managers having demonstrated expertise in the management of and investment in companies for final approval to the board of directors of Enterprise Florida, Inc.
- (4) For the purpose of mobilizing investment in a broad variety of Florida-based, new technology companies and generating a return sufficient to continue reinvestment, the

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3156 fund shall:

(a) 1. Except as otherwise provided in this section, invest directly only in seed and early stage venture capital funds that have experienced managers or management teams with demonstrated experience, expertise, and a successful history in the investment of venture capital funds. Investments must be focused, focusing on opportunities in this state. The fund may not make direct investments in individual businesses if the business can demonstrate significant economic benefit to the state. While not precluded from investing in venture capital funds that have investments outside this state, the fund must require a venture capital fund to show a record of successful investment in this state, to be based in this state, or to have an office in this state staffed with a full-time, professional venture investment executive in order to be eligible for investment.

2. In entering into partnerships with state universities that are designated as research universities having very high research activity by the 2005 Carnegie Classifications, invest directly in state-based seed or early state venture capital funds. These investments shall be used to support companies that are developing the commercialization of a particular product or service and that are operating from laboratory or office space on a university campus which has been constructed by a private developer who is providing a minimum match of \$3 for every \$1 of state funds for constructions and investment.

Section 26. Subsection (7) is added to section 290.0055, Florida Statutes, to read:

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3184	290.0055	Local	nominating	procedure
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- (7) The governing body of a jurisdiction that contains a designated enterprise zone that includes a state-designated rural area of critical economic concern, pursuant to s.

  288.0656(7), may apply to the Office of Tourism, Trade, and Economic Development to expand the boundaries of the enterprise zone by not more than 3 square miles. The expansion must be contiguous to an existing enterprise zone boundary.

  Notwithstanding the area of limitations found in subsection (4), the Office of Tourism, Trade, and Economic Development may approve the boundary amendment if the boundary change continues to satisfy the requirements of paragraphs (6)(b) and (c).
- Section 27. Paragraph (f) is added to subsection (3) of section 403.973, Florida Statutes, and subsection (8) of that section is amended to read:
- 403.973 Expedited permitting; comprehensive plan amendments.--

(3)

- (f) Projects that are associated with new mixed-use community housing research and development, manufacturing, and demonstration of technologies for improving energy-efficiency of residential and nonresidential uses and using an alternative source of water supply are eligible for the expedited permitting process.
- (8) Each memorandum of agreement shall include a process for final agency action on permit applications and local comprehensive plan amendment approvals within 90 days after receipt of a completed application, unless the applicant agrees

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to a longer time period or the office determines that unforeseen or uncontrollable circumstances preclude final agency action within the 90-day timeframe. Permit applications governed by federally delegated or approved permitting programs whose requirements would prohibit or be inconsistent with the 90-day timeframe are exempt from this provision, but must be processed by the agency with federally delegated or approved program responsibility as expeditiously as possible. For projects for which a completed application has been submitted prior to qualification of the project under this section, the memorandum of agreement may proceed concurrently with the processing of applications, and the timeframes in this section shall begin from receipt of certification or the project's eligibility. Section 28. Effective October 1, 2008, subsection (18) of section 443.036, Florida Statutes, is amended to read: 443.036 Definitions.--As used in this chapter, the term: "Employee leasing company" means an employing unit that has a valid and active license under chapter 468 and that maintains the records required by s. 443.171(5) and, in addition, maintains quarterly reports on the clients of the

that has a valid and active license under chapter 468 and that maintains the records required by s. 443.171(5) and, in addition, maintains quarterly reports on the clients of the employee leasing company and the internal staff of the employee leasing company a listing of the clients of the employee leasing company and of the employees, including their social security numbers, who have been assigned to work at each client company job site. Further, each client company job site must be identified by industry, products or services, and address. The client list must be provided to the tax collection service provider by June 30 and by December 31 of each year. As used in

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this subsection, the term "client" means a party who has contracted with an employee leasing company to provide a worker, or workers, to perform services for the client. Leased employees include employees subsequently placed on the payroll of the employee leasing company on behalf of the client. An employee leasing company must notify the tax collection service provider within 30 days after the initiation or termination of the company's relationship with any client company under chapter 468.

- Section 29. Paragraph (a) of subsection (1) of section 3250 443.1216, Florida Statutes, is amended to read:
- 3251 443.1216 Employment.--Employment, as defined in s.
  3252 443.036, is subject to this chapter under the following
  3253 conditions:
  - (1)(a) The employment subject to this chapter includes a service performed, including a service performed in interstate commerce, by:
    - 1. An officer of a corporation.

2. An individual who, under the usual common-law rules applicable in determining the employer-employee relationship, is an employee. However, whenever a client, as defined in s. 443.036(18), which would otherwise be designated as an employing unit has contracted with an employee leasing company to supply it with workers, those workers are considered employees of the employee leasing company. An employee leasing company may lease corporate officers of the client to the client and other workers to the client, except as prohibited by regulations of the Internal Revenue Service. Employees of an employee leasing

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company must be reported under the employee leasing company's tax identification number and contribution rate for work performed for the employee leasing company.

- a. In addition to any other report required to be filed by law, an employee leasing company shall submit to the Agency for Workforce Innovation, Labor Market Statistics Center, or as otherwise directed by the agency, a report that must include every client establishment and each establishment of the employee leasing company and must include the following information for each establishment:
- 3278 (I) The trade or establishment name.

- (II) The former unemployment compensation account number, if available.
- (III) The former Federal Employment Identification Number (FEIN), if available.
- (IV) The industry code recognized and published by the United States Office of Management and Budget, if available.
- (V) A description of the client's primary business activity in order to verify or assign an industry code.
  - (VI) The physical location address.
- (VII) The number of full-time and part-time employees who worked during or received pay that was subject to unemployment compensation taxes for the pay period, including the 12th of the month for each month of the quarter.
- (VIII) The total wages subject to unemployment compensation taxes paid during the calendar quarter.
- 3294 (IX) An internal identification code to uniquely identify
  3295 each establishment of each client.

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(X) The month and year the client entered into the contract.

- $\underline{\mbox{(XI)}}$  The month and year the client terminated the contract for services.
- b. The report shall be submitted electronically or in a manner otherwise prescribed by the agency in the format specified by the United States Bureau of Labor Statistics for its Multiple Worksite Report for Professional Employer Organizations. The report must be provided quarterly to the Agency for Workforce Innovation, Labor Market Statistics Center, or as otherwise directed by the agency, and must be filed by the last day of the month immediately following the end of the calendar quarter. The information required in sub-subsubparagraphs a.(X) and (XI) need only be provided in the quarter in which the contract to which it relates was entered into or terminated. The sum of the employment data and the sum of the wage data on this report must match the employment and wages reported on the unemployment compensation quarterly tax and wage report.
- c. The Agency for Workforce Innovation shall have rulemaking authority as necessary to implement the provisions of this subparagraph and shall have the authority to administer, collect, enforce, and waive the penalty imposed by s.

  443.141(1)(b) for the report required by this subparagraph.
- d. For the purposes of this subparagraph, the term

  "establishment" or "worksite" shall mean any location where

  business is conducted or where services or industrial operations

  are performed.

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3. An individual other than an individual who is an employee under subparagraph 1. or subparagraph 2., who performs services for remuneration for any person:

- a. As an agent-driver or commission-driver engaged in distributing meat products, vegetable products, fruit products, bakery products, beverages other than milk, or laundry or drycleaning services for his or her principal.
- b. As a traveling or city salesperson engaged on a full-time basis in the solicitation on behalf of, and the transmission to, his or her principal of orders from wholesalers, retailers, contractors, or operators of hotels, restaurants, or other similar establishments for merchandise for resale or supplies for use in their business operations. This sub-subparagraph does not apply to an agent-driver or a commission-driver and does not apply to sideline sales activities performed on behalf of a person other than the salesperson's principal.
- 4. The services described in subparagraph 3. are employment subject to this chapter only if:
- a. The contract of service contemplates that substantially all of the services are to be performed personally by the individual;
- b. The individual does not have a substantial investment in facilities used in connection with the services, other than facilities used for transportation; and
- c. The services are not in the nature of a single transaction that is not part of a continuing relationship with the person for whom the services are performed.

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Section 30. Section 770.041, Florida Statutes, is created to read:

770.041 Civil liability of entities that provide for business evaluations based on consumer complaints.--

- (1) Any business that evaluates, ranks, or rates another business shall not be liable for any damages caused to the business being evaluated, ranked, or rated for any defamatory statement published or uttered in or as a part of an evaluation, ranking, or rating of a business unless it shall be alleged and proved by a preponderance of the evidence by the complaining party that the business that evaluated, ranked, or rated a business failed to exercise due care to prevent the publication or utterance of such statement.
- (2) A business that evaluates, ranks, or rates another business shall be entitled to a presumption that due care was exercised if the business providing the evaluation, ranking, or rating provides for the business that is being evaluated, ranked, or rated to provide a response to the evaluation, ranking, or rating. The opportunity to respond must be made available to the business being evaluated, ranked, or rated at no cost. The response of a business that is being evaluated, ranked, or rated shall be published at the same time and manner that the evaluation, rating, or ranking is published.
- (3) A party that prevails in proving a cause of action as provided for in subsection (1) shall be entitled to the recovery of attorney's fees, expenses, and court costs.
- (4) A party that prevails in proving a cause of action as provided in this section shall be entitled to treble damages.

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Section 31. Subsection (2) of section 257.193, Florida Statutes, is amended to read:

- 257.193 Community Libraries in Caring Program. --
- (2) The purpose of the Community Libraries in Caring Program is to assist libraries in rural communities, as defined in s. 288.0656(2)(b) and subject to the provisions of s. 288.06561, to strengthen their collections and services, improve literacy in their communities, and improve the economic viability of their communities.
- 3389 Section 32. Section 288.019, Florida Statutes, is amended 3390 to read:
  - 288.019 Rural considerations in grant review and evaluation processes.—Notwithstanding any other law, and to the fullest extent possible, the member agencies and organizations of the Rural Economic Development Initiative (REDI) as defined in s. 288.0656(6)(a) shall review all grant and loan application evaluation criteria to ensure the fullest access for rural counties as defined in s. 288.0656(2)(b) to resources available throughout the state.
  - (1) Each REDI agency and organization shall review all evaluation and scoring procedures and develop modifications to those procedures which minimize the impact of a project within a rural area.
  - (2) Evaluation criteria and scoring procedures must provide for an appropriate ranking based on the proportionate impact that projects have on a rural area when compared with similar project impacts on an urban area.

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(3) Evaluation criteria and scoring procedures must recognize the disparity of available fiscal resources for an equal level of financial support from an urban county and a rural county.

- (a) The evaluation criteria should weight contribution in proportion to the amount of funding available at the local level.
- (b) In-kind match should be allowed and applied as financial match when a county is experiencing financial distress through elevated unemployment at a rate in excess of the state's average by 5 percentage points or because of the loss of its ad valorem base.
- (4) For existing programs, the modified evaluation criteria and scoring procedure must be delivered to the Office of Tourism, Trade, and Economic Development for distribution to the REDI agencies and organizations. The REDI agencies and organizations shall review and make comments. Future rules, programs, evaluation criteria, and scoring processes must be brought before a REDI meeting for review, discussion, and recommendation to allow rural counties fuller access to the state's resources.

Section 33. Section 288.06561, Florida Statutes, is amended to read:

288.06561 Reduction or waiver of financial match requirements.--Notwithstanding any other law, the member agencies and organizations of the Rural Economic Development Initiative (REDI), as defined in s. 288.0656(6)(a), shall review

the financial match requirements for projects in rural areas as defined in s.  $288.0656 \cdot \frac{(2)}{(b)}$ .

- (1) Each agency and organization shall develop a proposal to waive or reduce the match requirement for rural areas.
- (2) Agencies and organizations shall ensure that all proposals are submitted to the Office of Tourism, Trade, and Economic Development for review by the REDI agencies.
- (3) These proposals shall be delivered to the Office of Tourism, Trade, and Economic Development for distribution to the REDI agencies and organizations. A meeting of REDI agencies and organizations must be called within 30 days after receipt of such proposals for REDI comment and recommendations on each proposal.
- (4) Waivers and reductions must be requested by the county or community, and such county or community must have three or more of the factors identified in s. 288.0656(2)(a).
- (5) Any other funds available to the project may be used for financial match of federal programs when there is fiscal hardship, and the match requirements may not be waived or reduced.
- (6) When match requirements are not reduced or eliminated, donations of land, though usually not recognized as an in-kind match, may be permitted.
- (7) To the fullest extent possible, agencies and organizations shall expedite the rule adoption and amendment process if necessary to incorporate the reduction in match by rural areas in fiscal distress.

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(8) REDI shall include in its annual report an evaluation on the status of changes to rules, number of awards made with waivers, and recommendations for future changes.

Section 34. Subsection (2) of section 288.7094, Florida Statutes, is amended to read:

288.7094 Black business investment corporations. --

(2) A black business investment corporation that meets the requirements of s.  $288.7102\underline{(4)}\underline{(3)}$  is eligible to participate in the Black Business Loan Program and shall receive priority consideration by the Office of Tourism, Trade, and Economic Development for participation in the program.

Section 35. Paragraph (d) of subsection (15) of section 627.6699, Florida Statutes, is amended to read:

627.6699 Employee Health Care Access Act. --

- (15) SMALL EMPLOYERS ACCESS PROGRAM. --
- (d) Eligibility.--

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- 1. Any small employer that is actively engaged in business, has its principal place of business in this state, employs up to 25 eligible employees on business days during the preceding calendar year, employs at least 2 employees on the first day of the plan year, and has had no prior coverage for the last 6 months may participate.
- 2. Any municipality, county, school district, or hospital employer located in a rural community as defined in s.
- 3485 288.0656(2) (b) may participate.
  - 3. Nursing home employers may participate.
- 3487 4. Each dependent of a person eligible for coverage is 3488 also eligible to participate.

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Any employer participating in the program must do so until the end of the term for which the carrier providing the coverage is obligated to provide such coverage to the program. Coverage for a small employer group that ceases to meet the eligibility requirements of this section may be terminated at the end of the policy period for which the necessary premiums have been paid.

Section 36. In order to carry out the additional responsibilities in this act, two full-time equivalent positions and the recurring sum of \$160,000 for associated salaries and benefits is appropriated from the General Revenue Fund to the Office of Tourism, Trade, and Economic Development.

Section 37. If any provision of this act or its application to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are declared severable.

Section 38. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2008.

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