

1                   A bill to be entitled  
2           An act relating to growth management; amending s.  
3           163.3167, F.S.; revising prohibited initiatives or  
4           referenda; amending s. 163.3177, F.S.; extending a date  
5           for adopting and transmitting certain required amendments;  
6           revising criteria and requirements for future land use  
7           plan elements of local government comprehensive plans;  
8           revising requirements for a housing element; revising  
9           requirements for an intergovernmental coordination  
10          element; revising requirements for a transportation  
11          element; amending s. 163.3180, F.S.; establishing certain  
12          transportation concurrency exception areas for certain  
13          purposes; providing requirements; establishing urban  
14          redevelopment impacts; revising long-term concurrency  
15          requirements; revising development of regional impact  
16          proportionate share requirements; providing a definition;  
17          specifying charter school mitigation options; revising  
18          multimodal transportation district requirements; providing  
19          definitions; providing a calculation methodology for  
20          certain developments' future mitigation costs; providing  
21          for an Urban Placemaking Initiative Pilot Project Program;  
22          providing for designating certain local governments as  
23          urban placemaking initiative pilot projects; providing  
24          purposes, requirements, criteria, procedures, and  
25          limitations for such local governments, the pilot  
26          projects, and the program; revising development  
27          proportionate fair-share requirements; providing a  
28          definition; providing legislative findings relating to

29 transportation concurrency; providing legislative intent  
30 relating to mobility fees for certain purposes; requiring  
31 the Legislative Committee on Intergovernmental Relations  
32 to study and develop a methodology for a mobility fee  
33 system; providing study and fee applicability  
34 requirements; providing for establishing a mobility fee  
35 pilot program in certain counties and municipalities in  
36 such counties; providing coordination requirements for the  
37 committee and such local governments; requiring  
38 implementation by a certain date; providing program  
39 requirements and criteria; providing mobility fee  
40 requirements and limitations; amending s. 163.31801, F.S.;  
41 specifying additional criteria for requirements for  
42 certain local government impact fees; imposing an  
43 evidentiary burden on persons or entities challenging an  
44 impact fee in impact fee validity challenge actions;  
45 amending s. 163.3184, F.S.; providing certain meeting and  
46 notice requirements for applications for future land use  
47 amendments; increasing the time period for agency review;  
48 providing circumstances for abandonment of a plan  
49 amendment; providing for extension and status reports;  
50 revising requirements for public hearings for  
51 comprehensive plans or plan amendments; providing  
52 procedures and requirements for assistance to local  
53 governments by the Rural Economic Development Initiative  
54 for plan amendments in rural areas of critical economic  
55 importance; providing limited application and exemptions  
56 for certain plan map amendments; authorizing affected

57 persons to file petitions for administrative review  
58 challenging compliance of certain plan amendments;  
59 providing legislative findings relating to rural centers  
60 of economic development; providing a declaration of  
61 compelling state interest; providing a definition;  
62 authorizing certain landowners to apply for amendments to  
63 comprehensive plans for certain rural centers of economic  
64 development; providing application requirements,  
65 procedures, and limitations; amending s. 163.3187, F.S.;  
66 authorizing plan amendments once a year; authorizing  
67 certain plan amendments twice a year; providing for  
68 exceptions; providing requirements for small scale  
69 amendment effective dates; amending s. 163.3245, F.S.;  
70 increasing the number of authorized optional sector plans  
71 pilot projects; amending s. 163.32465, F.S.; revising  
72 legislative findings; revising alternative state review  
73 process pilot program requirements and procedures;  
74 expanding application of the program; revising  
75 requirements for the initial hearing on comprehensive plan  
76 amendments for the program; revising requirements for  
77 administrative challenges to plan amendments for the  
78 program; creating s. 163.351, F.S.; revising requirements  
79 concerning reporting by community redevelopment agencies;  
80 requiring an annual report of progress and plans to the  
81 governing body; requiring that the agency and the county  
82 or municipality make such report available for public  
83 inspection; requiring that certain reports or information  
84 concerning dependent special districts be annually

85 provided to the Department of Community Affairs; requiring  
86 that certain financial reports or information be annually  
87 provided to the Department of Financial Services; amending  
88 s. 163.356, F.S.; eliminating the requirement that  
89 community redevelopment agencies file and make available  
90 to the public certain reports concerning finances;  
91 amending s. 163.370, F.S.; specifying additional projects  
92 that may not be paid for or financed with increment  
93 revenues; amending s. 163.387, F.S.; revising criteria for  
94 making expenditures from moneys in the redevelopment trust  
95 fund; specifying that the list is not exclusive;  
96 eliminating requirements concerning the auditing of a  
97 community redevelopment agency's redevelopment trust fund;  
98 amending s. 288.0655, F.S.; providing for a waiver of  
99 local match requirements for certain catalyst site funding  
100 applications; authorizing the office to award grants for a  
101 certain percentage of total infrastructure project costs  
102 for certain catalyst site funding applications; amending  
103 s. 288.0656, F.S.; providing legislative intent; revising  
104 definitions; providing certain additional review and  
105 action requirements for REDI relating to rural  
106 communities; revising representation on REDI; deleting a  
107 limitation on characterization as a rural area of critical  
108 economic concern; authorizing rural areas of critical  
109 economic concern to designate certain catalyst project for  
110 certain purposes; providing project requirements;  
111 requiring the initiative to assist local governments with  
112 certain comprehensive planning needs; providing procedures

CS/HB 7129

2008

113 and requirements for such assistance; revising certain  
114 reporting requirements for REDI; amending s. 380.06, F.S.;  
115 requiring a specified level of service for certain  
116 transportation methodologies; revising criteria for  
117 extending application of certain deadline dates and  
118 approvals for developments of regional impact; expanding  
119 the exemption for certain proposed developments or  
120 redevelopments to include certain additional areas;  
121 providing an additional statutory exemption for certain  
122 developments in certain counties; providing requirements  
123 and limitations; amending s. 380.0651, F.S.; expanding the  
124 criteria for determining whether certain additional hotel  
125 or motel developments are required to undergo development-  
126 of-regional impact review; amending s. 403.121, F.S.;  
127 providing for limitations on building permits relating to  
128 consent orders; amending s. 420.615, F.S.; providing  
129 specified application and exemptions for certain  
130 comprehensive plan amendments relating to affordable  
131 housing land donation density bonus incentives;  
132 authorizing affected persons to file petitions for  
133 administrative review challenging compliance of such plan  
134 amendments; amending ss. 257.193, 288.019, 288.06561,  
135 339.2819, and 627.6699, F.S.; correcting cross-references;  
136 providing an appropriation; providing an effective date.

137

138 Be It Enacted by the Legislature of the State of Florida:

139

140 Section 1. Subsection (12) of section 163.3167, Florida

141 Statutes, is amended to read:

142 163.3167 Scope of act.--

143 (12) An initiative or referendum process in regard to any  
 144 of the following is prohibited:

145 (a) Any development order; or

146 (b) in regard to Any local comprehensive plan amendment or  
 147 map amendment that applies to ~~affects~~ five or fewer parcels of  
 148 land ~~is prohibited~~.

149 Section 2. Paragraph (b) of subsection (3) and paragraphs  
 150 (a), (f), (h), and (j) of subsection (6) of section 163.3177,  
 151 Florida Statutes, are amended to read:

152 163.3177 Required and optional elements of comprehensive  
 153 plan; studies and surveys.--

154 (3)

155 (b)1. The capital improvements element must be reviewed on  
 156 an annual basis and modified as necessary in accordance with s.  
 157 163.3187 or s. 163.3189 in order to maintain a financially  
 158 feasible 5-year schedule of capital improvements. Corrections  
 159 and modifications concerning costs; revenue sources; or  
 160 acceptance of facilities pursuant to dedications which are  
 161 consistent with the plan may be accomplished by ordinance and  
 162 shall not be deemed to be amendments to the local comprehensive  
 163 plan. A copy of the ordinance shall be transmitted to the state  
 164 land planning agency. An amendment to the comprehensive plan is  
 165 required to update the schedule on an annual basis or to  
 166 eliminate, defer, or delay the construction for any facility  
 167 listed in the 5-year schedule. All public facilities must be  
 168 consistent with the capital improvements element. Amendments to

169 | implement this section must be adopted and transmitted no later  
 170 | than December 1, 2009 ~~2008~~. Thereafter, a local government may  
 171 | not amend its future land use map, except for plan amendments to  
 172 | meet new requirements under this part and emergency amendments  
 173 | pursuant to s. 163.3187(1)(b) ~~163.3187(1)(a)~~, after December 1,  
 174 | 2009 ~~2008~~, and every year thereafter, unless and until the local  
 175 | government has adopted the annual update and it has been  
 176 | transmitted to the state land planning agency.

177 |         2. Capital improvements element amendments adopted after  
 178 | the effective date of this act shall require only a single  
 179 | public hearing before the governing board which shall be an  
 180 | adoption hearing as described in s. 163.3184(7). Such amendments  
 181 | are not subject to the requirements of s. 163.3184(3)-(6).

182 |         (6) In addition to the requirements of subsections (1)-(5)  
 183 | and (12), the comprehensive plan shall include the following  
 184 | elements:

185 |         (a) A future land use plan element designating proposed  
 186 | future general distribution, location, and extent of the uses of  
 187 | land for residential uses, commercial uses, industry,  
 188 | agriculture, recreation, conservation, education, public  
 189 | buildings and grounds, other public facilities, and other  
 190 | categories of the public and private uses of land. Counties are  
 191 | encouraged to designate rural land stewardship areas, pursuant  
 192 | to the provisions of paragraph (11)(d), as overlays on the  
 193 | future land use map.

194 |         1. Each future land use category must be defined in terms  
 195 | of uses included, and must include standards to be followed in  
 196 | the control and distribution of population densities and

197 building and structure intensities. The proposed distribution,  
198 location, and extent of the various categories of land use shall  
199 be shown on a land use map or map series which shall be  
200 supplemented by goals, policies, and measurable objectives.

201 2. The future land use plan shall be based upon surveys,  
202 studies, and data regarding the area, including the amount of  
203 land required to accommodate anticipated growth; the projected  
204 population of the area; the character of undeveloped land; the  
205 availability of water supplies, public facilities, and services;  
206 the need for redevelopment, including the renewal of blighted  
207 areas and the elimination of nonconforming uses which are  
208 inconsistent with the character of the community; the  
209 compatibility of uses on lands adjacent to or closely proximate  
210 to military installations; lands adjacent to an airport as  
211 defined in s. 330.35 and consistent with s. 333.02; and, in  
212 rural communities, the need for job creation, capital  
213 investment, and economic development that will strengthen and  
214 diversify the community's economy.

215 3. The future land use plan may designate areas for future  
216 planned development use involving combinations of types of uses  
217 for which special regulations may be necessary to ensure  
218 development in accord with the principles and standards of the  
219 comprehensive plan and this act.

220 4. The future land use plan element shall include criteria  
221 to be used to achieve the compatibility of adjacent or closely  
222 proximate lands with military installations and lands adjacent  
223 to an airport as defined in s. 330.35 and consistent with s.  
224 333.02.



225        5. ~~In addition,~~ For rural communities, the amount of land  
226 designated for future planned industrial use shall be based upon  
227 the need to mitigate conditions described in s. 288.0656(2)(c)  
228 and shall ~~surveys and studies that~~ reflect the need for job  
229 creation, capital investment, and the necessity to strengthen  
230 and diversify the local economies, and shall not be limited  
231 solely by the projected population of the rural community.

232        6. The future land use plan of a county may also designate  
233 areas for possible future municipal incorporation.

234        7. The land use maps or map series shall generally  
235 identify and depict historic district boundaries and shall  
236 designate historically significant properties meriting  
237 protection.

238        8. For coastal counties, the future land use element must  
239 include, without limitation, regulatory incentives and criteria  
240 that encourage the preservation of recreational and commercial  
241 working waterfronts as defined in s. 342.07.

242        9. The future land use element must clearly identify the  
243 land use categories in which public schools are an allowable  
244 use. When delineating the land use categories in which public  
245 schools are an allowable use, a local government shall include  
246 in the categories sufficient land proximate to residential  
247 development to meet the projected needs for schools in  
248 coordination with public school boards and may establish  
249 differing criteria for schools of different type or size. Each  
250 local government shall include lands contiguous to existing  
251 school sites, to the maximum extent possible, within the land  
252 use categories in which public schools are an allowable use. The

253 failure by a local government to comply with these school siting  
 254 requirements will result in the prohibition of the local  
 255 government's ability to amend the local comprehensive plan,  
 256 except for plan amendments described in s. 163.3187(1)(b)2.  
 257 ~~163.3187(1)(b)~~, until the school siting requirements are met.  
 258 Amendments proposed by a local government for purposes of  
 259 identifying the land use categories in which public schools are  
 260 an allowable use are exempt from the limitation on the frequency  
 261 of plan amendments contained in s. 163.3187. The future land use  
 262 element shall include criteria that encourage the location of  
 263 schools proximate to urban residential areas to the extent  
 264 possible and shall require that the local government seek to  
 265 collocate public facilities, such as parks, libraries, and  
 266 community centers, with schools to the extent possible and to  
 267 encourage the use of elementary schools as focal points for  
 268 neighborhoods. For schools serving predominantly rural counties,  
 269 defined as a county with a population of 100,000 or fewer, an  
 270 agricultural land use category shall be eligible for the  
 271 location of public school facilities if the local comprehensive  
 272 plan contains school siting criteria and the location is  
 273 consistent with such criteria.

274 10. Local governments required to update or amend their  
 275 comprehensive plan to include criteria and address compatibility  
 276 of land adjacent to an airport as defined in s. 330.35 and  
 277 consistent with s. 333.02 ~~or closely proximate lands with~~  
 278 ~~existing military installations~~ in their future land use plan  
 279 element shall transmit the update or amendment to the state land  
 280 planning agency ~~department~~ by June 30, 2011 ~~2006~~.

281 (f)1. A housing element consisting of standards, plans,  
 282 and principles to be followed in:

283 a. The provision of housing for all current and  
 284 anticipated future residents of the jurisdiction.

285 b. The elimination of substandard dwelling conditions.

286 c. The structural and aesthetic improvement of existing  
 287 housing.

288 d. The provision of adequate sites for future housing,  
 289 including affordable workforce housing as defined in s.  
 290 380.0651(3)(j), housing for low-income, very low-income, and  
 291 moderate-income families, mobile homes, and group home  
 292 facilities and foster care facilities, with supporting  
 293 infrastructure and public facilities.

294 e. Provision for relocation housing and identification of  
 295 historically significant and other housing for purposes of  
 296 conservation, rehabilitation, or replacement.

297 f. The formulation of housing implementation programs.

298 g. The creation or preservation of affordable housing to  
 299 minimize the need for additional local services and avoid the  
 300 concentration of affordable housing units only in specific areas  
 301 of the jurisdiction.

302  
 303 The goals, objectives, and policies of the housing element must  
 304 be based on the data and analysis prepared on housing needs,  
 305 including the affordable housing needs assessment. State and  
 306 federal housing plans prepared on behalf of the local government  
 307 must be consistent with the goals, objectives, and policies of  
 308 the housing element. Local governments are encouraged to utilize

309 job training, job creation, and economic solutions to address a  
310 portion of their affordable housing concerns.

311 2.h. By July 1, 2008, each county in which the gap between  
312 the buying power of a family of four and the median county home  
313 sale price exceeds \$170,000, as determined by the Florida  
314 Housing Finance Corporation, and which is not designated as an  
315 area of critical state concern shall adopt a plan for ensuring  
316 affordable workforce housing. At a minimum, the plan shall  
317 identify adequate sites for such housing. For purposes of this  
318 sub-subparagraph, the term "workforce housing" means housing  
319 that is affordable to natural persons or families whose total  
320 household income does not exceed 140 percent of the area median  
321 income, adjusted for household size.

322 3. As a precondition to receiving any state affordable  
323 housing funding or allocation for any project or program within  
324 a county's or municipality's jurisdiction, a county or  
325 municipality shall provide by July 1 of each year certification  
326 that the inventory required in s. 125.379 or s. 166.0451,  
327 respectively, and any update required by this section are  
328 complete.

329 ~~i. Failure by a local government to comply with the~~  
330 ~~requirement in sub subparagraph h. will result in the local~~  
331 ~~government being ineligible to receive any state housing~~  
332 ~~assistance grants until the requirement of sub subparagraph h.~~  
333 ~~is met.~~

334  
335 ~~The goals, objectives, and policies of the housing element must~~  
336 ~~be based on the data and analysis prepared on housing needs,~~

337 ~~including the affordable housing needs assessment. State and~~  
338 ~~federal housing plans prepared on behalf of the local government~~  
339 ~~must be consistent with the goals, objectives, and policies of~~  
340 ~~the housing element. Local governments are encouraged to utilize~~  
341 ~~job training, job creation, and economic solutions to address a~~  
342 ~~portion of their affordable housing concerns.~~

343 4.2. To assist local governments in housing data  
344 collection and analysis and assure uniform and consistent  
345 information regarding the state's housing needs, the state land  
346 planning agency shall conduct an affordable housing needs  
347 assessment for all local jurisdictions on a schedule that  
348 coordinates the implementation of the needs assessment with the  
349 evaluation and appraisal reports required by s. 163.3191. Each  
350 local government shall utilize the data and analysis from the  
351 needs assessment as one basis for the housing element of its  
352 local comprehensive plan. The agency shall allow a local  
353 government the option to perform its own needs assessment, if it  
354 uses the methodology established by the agency by rule.

355 (h)1. An intergovernmental coordination element showing  
356 relationships and stating principles and guidelines to be used  
357 in coordinating ~~the accomplishment of coordination of~~ the  
358 adopted comprehensive plan with the plans of school boards,  
359 regional water supply authorities, and other units of local  
360 government providing services but not having regulatory  
361 authority over the use of land, with the comprehensive plans of  
362 adjacent municipalities, the county, adjacent counties, or the  
363 region, with the state comprehensive plan and with the  
364 applicable regional water supply plan approved pursuant to s.

365 373.0361, as the case may require and as such adopted plans or  
 366 plans in preparation may exist. This element of the local  
 367 comprehensive plan shall demonstrate consideration of the  
 368 particular effects of the local plan, when adopted, upon the  
 369 development of adjacent municipalities, the county, adjacent  
 370 counties, or the region, or upon the state comprehensive plan,  
 371 as the case may require.

372 a. The intergovernmental coordination element shall  
 373 provide ~~for~~ procedures for identifying and implementing ~~to~~  
 374 ~~identify and implement~~ joint planning areas, especially for the  
 375 purpose of annexation, municipal incorporation, and joint  
 376 infrastructure service areas.

377 b. The intergovernmental coordination element must ~~shall~~  
 378 provide for recognition of campus master plans prepared pursuant  
 379 to s. 1013.30 and airport master plans pursuant to paragraph  
 380 (k).

381 c. The intergovernmental coordination element may provide  
 382 for a voluntary dispute resolution process, as established  
 383 pursuant to s. 186.509, for bringing ~~to closure in a timely~~  
 384 ~~manner~~ intergovernmental disputes to closure in a timely manner.  
 385 A local government may also develop and use an alternative local  
 386 dispute resolution process for this purpose.

387 d. The intergovernmental coordination element must provide  
 388 for interlocal agreements, as established pursuant to s.  
 389 333.03(1)(b).

390 2. The intergovernmental coordination element shall  
 391 further state principles and guidelines to be used in the  
 392 accomplishment of coordination of the adopted comprehensive plan

393 with the plans of school boards and other units of local  
394 government providing facilities and services but not having  
395 regulatory authority over the use of land. In addition, the  
396 intergovernmental coordination element shall describe joint  
397 processes for collaborative planning and decisionmaking on  
398 population projections and public school siting, the location  
399 and extension of public facilities subject to concurrency, and  
400 siting facilities with countywide significance, including  
401 locally unwanted land uses whose nature and identity are  
402 established in an agreement. Within 1 year of adopting their  
403 intergovernmental coordination elements, each county, all the  
404 municipalities within that county, the district school board,  
405 and any unit of local government service providers in that  
406 county shall establish by interlocal or other formal agreement  
407 executed by all affected entities, the joint processes described  
408 in this subparagraph consistent with their adopted  
409 intergovernmental coordination elements.

410 3. To foster coordination between special districts and  
411 local general-purpose governments as local general-purpose  
412 governments implement local comprehensive plans, each  
413 independent special district must submit a public facilities  
414 report to the appropriate local government as required by s.  
415 189.415.

416 4.a. Local governments must execute an interlocal  
417 agreement with the district school board, the county, and  
418 nonexempt municipalities pursuant to s. 163.31777. The local  
419 government shall amend the intergovernmental coordination  
420 element to provide that coordination between the local

421 government and school board is pursuant to the agreement and  
 422 shall state the obligations of the local government under the  
 423 agreement.

424 b. Plan amendments that comply with this subparagraph are  
 425 exempt from the provisions of s. 163.3187(1).

426 5. The state land planning agency shall establish a  
 427 schedule for phased completion and transmittal of plan  
 428 amendments to implement subparagraphs 1., 2., and 3. from all  
 429 jurisdictions so as to accomplish their adoption by December 31,  
 430 1999. A local government may complete and transmit its plan  
 431 amendments to carry out these provisions prior to the scheduled  
 432 date established by the state land planning agency. The plan  
 433 amendments are exempt from the provisions of s. 163.3187(1).

434 6. By January 1, 2004, any county having a population  
 435 greater than 100,000, and the municipalities and special  
 436 districts within that county, shall submit a report to the  
 437 Department of Community Affairs which:

438 a. Identifies all existing or proposed interlocal service  
 439 delivery agreements regarding the following: education; sanitary  
 440 sewer; public safety; solid waste; drainage; potable water;  
 441 parks and recreation; and transportation facilities.

442 b. Identifies any deficits or duplication in the provision  
 443 of services within its jurisdiction, whether capital or  
 444 operational. Upon request, the Department of Community Affairs  
 445 shall provide technical assistance to the local governments in  
 446 identifying deficits or duplication.

447 7. Within 6 months after submission of the report, the  
 448 Department of Community Affairs shall, through the appropriate



449 regional planning council, coordinate a meeting of all local  
 450 governments within the regional planning area to discuss the  
 451 reports and potential strategies to remedy any identified  
 452 deficiencies or duplications.

453 8. Each local government shall update its  
 454 intergovernmental coordination element based upon the findings  
 455 in the report submitted pursuant to subparagraph 6. The report  
 456 may be used as supporting data and analysis for the  
 457 intergovernmental coordination element.

458 (j) For each unit of local government within an urbanized  
 459 area designated for purposes of s. 339.175, a transportation  
 460 element, which shall be prepared and adopted in lieu of the  
 461 requirements of paragraph (b) and paragraphs (7)(a), (b), (c),  
 462 and (d) and which shall address the following issues:

463 1. Traffic circulation, including major thoroughfares and  
 464 other routes, including bicycle and pedestrian ways.

465 2. All alternative modes of travel, such as public  
 466 transportation, pedestrian, and bicycle travel.

467 3. Parking facilities.

468 4. Aviation, rail, seaport facilities, access to those  
 469 facilities, and intermodal terminals.

470 5. The availability of facilities and services to serve  
 471 existing land uses and the compatibility between future land use  
 472 and transportation elements.

473 6. The capability to evacuate the coastal population prior  
 474 to an impending natural disaster.

475 7. Airports, projected airport and aviation development,  
 476 and land use compatibility around airports that includes areas

477 defined in s. 333.01 and described in s. 333.02.

478 8. An identification of land use densities, building  
 479 intensities, and transportation management programs to promote  
 480 public transportation systems in designated public  
 481 transportation corridors so as to encourage population densities  
 482 sufficient to support such systems.

483 9. May include transportation corridors, as defined in s.  
 484 334.03, intended for future transportation facilities designated  
 485 pursuant to s. 337.273. If transportation corridors are  
 486 designated, the local government may adopt a transportation  
 487 corridor management ordinance.

488 Section 3. Subsections (5), (8), (9), and (12), paragraph  
 489 (e) of subsection (13), and subsection (16) of section 163.3180,  
 490 Florida Statutes, are amended, and paragraph (f) is added to  
 491 subsection (15) of that section, to read:

492 163.3180 Concurrency.--

493 (5) (a) Countervailing planning and public policy  
 494 goals.--The Legislature finds that under limited circumstances  
 495 ~~dealing with transportation facilities,~~ countervailing planning  
 496 and public policy goals may come into conflict with the  
 497 requirement that adequate public transportation facilities and  
 498 services be available concurrent with the impacts of such  
 499 development. The Legislature further finds that ~~often~~ the  
 500 unintended result of the concurrency requirement for  
 501 transportation facilities is often the discouragement of urban  
 502 infill development and redevelopment. Such unintended results  
 503 directly conflict with the goals and policies of the state  
 504 comprehensive plan and the intent of this part. The Legislature

505 finds that in urban centers transportation cannot be effectively  
 506 managed and mobility cannot be improved solely through expansion  
 507 of roadway capacity, that in many urban areas the expansion of  
 508 roadway capacity is not always physically or financially  
 509 possible, and that a range of transportation alternatives are  
 510 essential to satisfy mobility needs, reduce congestion, and  
 511 achieve healthy, vibrant centers. Therefore, exceptions from the  
 512 concurrency requirement for transportation facilities may be  
 513 granted as provided by this subsection.

514 (b) Geographic applicability of transportation concurrency  
 515 exception areas.--

516 1. Transportation concurrency exception areas are  
 517 established for those geographic areas identified in the  
 518 comprehensive plan for urban infill development, urban  
 519 redevelopment, downtown revitalization, or urban infill and  
 520 redevelopment under s. 163.2517.

521 2. A local government may grant an exception from the  
 522 concurrency requirement for transportation facilities if the  
 523 proposed development is otherwise consistent with the adopted  
 524 local government comprehensive plan and is a project that  
 525 promotes public transportation or is located within an area  
 526 designated in the comprehensive plan as for

- 527 ~~1. Urban infill development;~~
- 528 ~~2. Urban redevelopment;~~
- 529 ~~3. Downtown revitalization;~~
- 530 ~~4. Urban infill and redevelopment under s. 163.2517; or~~
- 531 ~~5. an urban service area specifically designated as a~~  
 532 ~~transportation concurrency exception area which includes lands~~

533 appropriate for compact, contiguous urban development, which  
534 does not exceed the amount of land needed to accommodate the  
535 projected population growth at densities consistent with the  
536 adopted comprehensive plan within the 10-year planning period,  
537 and which is served or is planned to be served with public  
538 facilities and services as provided by the capital improvements  
539 element.

540 (c) Projects with special part-time demands.--The  
541 Legislature also finds that developments located within urban  
542 infill, urban redevelopment, existing urban service, or downtown  
543 revitalization areas or areas designated as urban infill and  
544 redevelopment areas under s. 163.2517 which pose only special  
545 part-time demands on the transportation system should be  
546 excepted from the concurrency requirement for transportation  
547 facilities. A special part-time demand is one that does not have  
548 more than 200 scheduled events during any calendar year and does  
549 not affect the 100 highest traffic volume hours.

550 (d) Establishment of concurrency exception areas.--For  
551 transportation concurrency exception areas adopted pursuant to  
552 subparagraph (b)2., the following requirements apply:

553 1. A local government shall establish guidelines in the  
554 comprehensive plan for granting the transportation concurrency  
555 exceptions that authorized in paragraphs (b) and (c) and  
556 subsections (7) and (15) which must be consistent with and  
557 support a comprehensive strategy adopted in the plan to promote  
558 and facilitate development consistent with the planning and  
559 public policy goals upon which the establishment of the  
560 concurrency exception areas was predicated ~~the purpose of the~~

561 ~~exceptions.~~

562 2.(e) The local government shall adopt into the plan and  
563 implement long-term strategies to support and fund mobility  
564 within the designated exception area, including alternative  
565 modes of transportation. The plan amendment must also  
566 demonstrate how strategies will support the purpose of the  
567 exception and how mobility within the designated exception area  
568 will be provided. In addition, the strategies must address urban  
569 design; appropriate land use mixes, including intensity and  
570 density; and network connectivity plans needed to promote urban  
571 infill, redevelopment, or downtown revitalization. The  
572 comprehensive plan amendment designating the concurrency  
573 exception area must be accompanied by data and analysis  
574 justifying the size of the area.

575 3.(f) Prior to the designation of a concurrency exception  
576 area pursuant to subparagraph (b)2., the state land planning  
577 agency and the Department of Transportation shall be consulted  
578 by the local government to assess the effect ~~impact~~ that the  
579 proposed exception area is expected to have on the adopted  
580 level-of-service standards established for Strategic Intermodal  
581 System facilities, ~~as defined in s. 339.64,~~ and roadway  
582 facilities funded in accordance with s. 339.2819. Further, the  
583 local government shall, in consultation with the state land  
584 planning agency and the Department of Transportation, develop a  
585 plan to mitigate any impacts to the Strategic Intermodal System,  
586 including, if appropriate, access management, parallel reliever  
587 roads, transportation demand management, and other measures.

588 4. Local governments shall also meet with adjacent

589 jurisdictions that may be impacted by the designation to discuss  
 590 strategies to minimize impacts ~~the development of a long-term~~  
 591 ~~concurrency management system pursuant to subsection (9) and s.~~  
 592 ~~163.3177(3) (d). The exceptions may be available only within the~~  
 593 ~~specific geographic area of the jurisdiction designated in the~~  
 594 ~~plan. Pursuant to s. 163.3184, any affected person may challenge~~  
 595 ~~a plan amendment establishing these guidelines and the areas~~  
 596 ~~within which an exception could be granted.~~

597 ~~(g) Transportation concurrency exception areas existing~~  
 598 ~~prior to July 1, 2005, must, at a minimum, meet the provisions~~  
 599 ~~of this section by July 1, 2006, or at the time of the~~  
 600 ~~comprehensive plan update pursuant to the evaluation and~~  
 601 ~~appraisal report, whichever occurs last.~~

602 (8) When assessing the transportation impacts of proposed  
 603 urban redevelopment within an established existing urban service  
 604 area, 150 ~~110~~ percent of the actual transportation impact caused  
 605 by the previously existing development must be reserved for the  
 606 redevelopment, even if the previously existing development has a  
 607 lesser or nonexistent impact pursuant to the calculations of the  
 608 local government. Redevelopment requiring less than 150 ~~110~~  
 609 percent of the previously existing capacity may ~~shall~~ not be  
 610 prohibited due to the reduction of transportation levels of  
 611 service below the adopted standards. This does not preclude the  
 612 appropriate assessment of fees or accounting for the impacts  
 613 within the concurrency management system and capital  
 614 improvements program of the affected local government. This  
 615 paragraph does not affect local government requirements for  
 616 appropriate development permits.

617           (9) (a) Each local government may adopt as a part of its  
618 plan, long-term transportation and school concurrency management  
619 systems with a planning period of up to 10 years for specially  
620 designated districts or areas where significant backlogs exist.  
621 The plan may include interim level-of-service standards on  
622 certain facilities and shall rely on the local government's  
623 schedule of capital improvements for up to 10 years as a basis  
624 for issuing development orders that authorize commencement of  
625 construction in these designated districts or areas. The  
626 concurrency management system must be designed to correct  
627 existing deficiencies and set priorities for addressing  
628 backlogged facilities. For a long-term transportation system,  
629 the local government shall consult with the appropriate  
630 metropolitan planning organization in setting priorities for  
631 addressing backlogged facilities. The concurrency management  
632 system must be financially feasible and consistent with other  
633 portions of the adopted local plan, including the future land  
634 use map.

635           (b) If a local government has a transportation or school  
636 facility backlog for existing development which cannot be  
637 adequately addressed in a 10-year plan, the state land planning  
638 agency may allow it to develop a plan and long-term schedule of  
639 capital improvements covering up to 15 years for good and  
640 sufficient cause, based on a general comparison between that  
641 local government and all other similarly situated local  
642 jurisdictions, using the following factors:

- 643           1. The extent of the backlog.
- 644           2. For roads, whether the backlog is on local or state

645 roads.

646 3. The cost of eliminating the backlog.

647 4. The local government's tax and other revenue-raising  
648 efforts.

649 (c) The local government may issue approvals to commence  
650 construction notwithstanding this section, consistent with and  
651 in areas that are subject to a long-term concurrency management  
652 system.

653 (d) If the local government adopts a long-term concurrency  
654 management system, it must evaluate the system periodically. At  
655 a minimum, the local government must assess its progress toward  
656 improving levels of service within the long-term concurrency  
657 management district or area in the evaluation and appraisal  
658 report and determine any changes that are necessary to  
659 accelerate progress in meeting acceptable levels of service.

660 (12) (a) A development of regional impact may satisfy the  
661 transportation concurrency requirements of the local  
662 comprehensive plan, the local government's concurrency  
663 management system, and s. 380.06 by payment of a proportionate-  
664 share contribution for local and regionally significant traffic  
665 impacts, if:

666 1. ~~(a)~~ The development of regional impact which, based on  
667 its location or mix of land uses, is designed to encourage  
668 pedestrian or other nonautomotive modes of transportation;

669 2. ~~(b)~~ The proportionate-share contribution for local and  
670 regionally significant traffic impacts is sufficient to pay for  
671 one or more required mobility improvements that will benefit a  
672 regionally significant transportation facility;



673        3.~~(e)~~ The owner and developer of the development of  
674 regional impact pays or assures payment of the proportionate-  
675 share contribution; and

676        4.~~(d)~~ If the regionally significant transportation  
677 facility to be constructed or improved is under the maintenance  
678 authority of a governmental entity, as defined by s. 334.03~~(12)~~,  
679 other than the local government with jurisdiction over the  
680 development of regional impact, the developer is required to  
681 enter into a binding and legally enforceable commitment to  
682 transfer funds to the governmental entity having maintenance  
683 authority or to otherwise assure construction or improvement of  
684 the facility.

685        (b) The proportionate-share contribution may be applied to  
686 any transportation facility to satisfy the provisions of this  
687 subsection and the local comprehensive plan, but, for the  
688 purposes of this subsection, the amount of the proportionate-  
689 share contribution shall be calculated based upon the cumulative  
690 number of trips from the proposed development expected to reach  
691 roadways during the peak hour from the complete buildout of a  
692 stage or phase being approved, divided by the change in the peak  
693 hour maximum service volume of roadways resulting from  
694 construction of an improvement necessary to maintain the adopted  
695 level of service, multiplied by the construction cost, at the  
696 time of developer payment, of the improvement necessary to  
697 maintain the adopted level of service. For purposes of this  
698 subsection, "construction cost" includes all associated costs of  
699 the improvement. Proportionate-share mitigation shall be limited  
700 to ensure that a development of regional impact meeting the

701 requirements of this subsection mitigates its impact on the  
702 transportation system but is not responsible for the additional  
703 cost of reducing or eliminating backlogs. This subsection also  
704 applies to Florida Quality Developments pursuant to s. 380.061  
705 and to detailed specific area plans implementing optional sector  
706 plans pursuant to s. 163.3245.

707 (c) For purposes of this subsection, the term "backlogged  
708 transportation facility" means a facility on which the adopted  
709 level-of-service standard is exceeded by the existing trips plus  
710 committed trips. A developer may not be required to fund or  
711 construct proportionate-share mitigation for any backlogged  
712 transportation facility that is more extensive than mitigation  
713 necessary to offset the impact of the development project in  
714 question.

715 (d) If the cumulative number of trips used in the formula  
716 include the earlier stage or phase trips, calculation of the  
717 proposed development's future mitigation costs shall account for  
718 any previous stage or phase mitigation payments required by the  
719 development order and provided by the developer. At the time the  
720 later stage or phase calculations are made, previous mitigation  
721 payments shall be calculated in present day dollars. To the  
722 extent that previous mitigation included the donation of land or  
723 developer constructed improvement, for purposes of this  
724 subsection, the term "present day dollars" means the fair market  
725 value of the right-of-way at the time of donation or the actual  
726 dollar value of the construction improvements at the date of  
727 completion adjusted by the Consumer Price Index.

728 (13) School concurrency shall be established on a

729 districtwide basis and shall include all public schools in the  
730 district and all portions of the district, whether located in a  
731 municipality or an unincorporated area unless exempt from the  
732 public school facilities element pursuant to s. 163.3177(12).  
733 The application of school concurrency to development shall be  
734 based upon the adopted comprehensive plan, as amended. All local  
735 governments within a county, except as provided in paragraph  
736 (f), shall adopt and transmit to the state land planning agency  
737 the necessary plan amendments, along with the interlocal  
738 agreement, for a compliance review pursuant to s. 163.3184(7)  
739 and (8). The minimum requirements for school concurrency are the  
740 following:

741 (e) Availability standard.--Consistent with the public  
742 welfare, a local government may not deny an application for site  
743 plan, final subdivision approval, or the functional equivalent  
744 for a development or phase of a development authorizing  
745 residential development for failure to achieve and maintain the  
746 level-of-service standard for public school capacity in a local  
747 school concurrency management system where adequate school  
748 facilities will be in place or under actual construction within  
749 3 years after the issuance of final subdivision or site plan  
750 approval, or the functional equivalent. School concurrency is  
751 satisfied if the developer executes a legally binding commitment  
752 to provide mitigation proportionate to the demand for public  
753 school facilities to be created by actual development of the  
754 property, including, but not limited to, the options described  
755 in subparagraph 1. Options for proportionate-share mitigation of  
756 impacts on public school facilities must be established in the

757 public school facilities element and the interlocal agreement  
 758 pursuant to s. 163.31777.

759 1. Appropriate mitigation options include the contribution  
 760 of land; the construction, expansion, or payment for land  
 761 acquisition or construction of a public school facility; the  
 762 construction of a charter school that complies with the  
 763 requirements of s. 1002.33(18)(f); or the creation of mitigation  
 764 banking based on the construction of a public school facility in  
 765 exchange for the right to sell capacity credits. Such options  
 766 must include execution by the applicant and the local government  
 767 of a development agreement that constitutes a legally binding  
 768 commitment to pay proportionate-share mitigation for the  
 769 additional residential units approved by the local government in  
 770 a development order and actually developed on the property,  
 771 taking into account residential density allowed on the property  
 772 prior to the plan amendment that increased the overall  
 773 residential density. The district school board must be a party  
 774 to such an agreement. As a condition of its entry into such a  
 775 development agreement, the local government may require the  
 776 landowner to agree to continuing renewal of the agreement upon  
 777 its expiration.

778 2. If the education facilities plan and the public  
 779 educational facilities element authorize a contribution of land;  
 780 the construction, expansion, or payment for land acquisition; ~~or~~  
 781 the construction or expansion of a public school facility, or a  
 782 portion thereof; or the construction of a charter school that  
 783 complies with the requirements of s. 1002.33(18)(f), as  
 784 proportionate-share mitigation, the local government shall

785 credit such a contribution, construction, expansion, or payment  
786 toward any other impact fee or exaction imposed by local  
787 ordinance for the same need, on a dollar-for-dollar basis at  
788 fair market value.

789 3. Any proportionate-share mitigation must be directed by  
790 the school board toward a school capacity improvement identified  
791 in a financially feasible 5-year district work plan that  
792 satisfies the demands created by the development in accordance  
793 with a binding developer's agreement.

794 4. If a development is precluded from commencing because  
795 there is inadequate classroom capacity to mitigate the impacts  
796 of the development, the development may nevertheless commence if  
797 there are accelerated facilities in an approved capital  
798 improvement element scheduled for construction in year four or  
799 later of such plan which, when built, will mitigate the proposed  
800 development, or if such accelerated facilities will be in the  
801 next annual update of the capital facilities element, the  
802 developer enters into a binding, financially guaranteed  
803 agreement with the school district to construct an accelerated  
804 facility within the first 3 years of an approved capital  
805 improvement plan, and the cost of the school facility is equal  
806 to or greater than the development's proportionate share. When  
807 the completed school facility is conveyed to the school  
808 district, the developer shall receive impact fee credits usable  
809 within the zone where the facility is constructed or any  
810 attendance zone contiguous with or adjacent to the zone where  
811 the facility is constructed.

812 5. This paragraph does not limit the authority of a local

CS/HB 7129

2008

813 government to deny a development permit or its functional  
814 equivalent pursuant to its home rule regulatory powers, except  
815 as provided in this part.

816 (15)

817 (f) The state land planning agency may designate up to  
818 five local governments as Urban Placemaking Initiative Pilot  
819 Projects. The purpose of the pilot project program is to assist  
820 local communities with redevelopment of primarily single-use  
821 suburban areas that surround strategic corridors and crossroads,  
822 to create livable, sustainable communities with a sense of  
823 place. Pilot communities must have a county population of at  
824 least 350,000, be able to demonstrate an ability to administer  
825 the pilot project, and have appropriate potential redevelopment  
826 areas suitable for the pilot project. Recognizing that both the  
827 form of existing development patterns and strict application of  
828 transportation concurrency requirements create obstacles to such  
829 redevelopment, the pilot project program shall further the  
830 ability of such communities to cultivate mixed-use and form-  
831 based communities that integrate all modes of transportation.  
832 The pilot project program shall provide an alternative  
833 regulatory framework that allows for the creation of a  
834 multimodal concurrency district that over the planning time  
835 period allows pilot project communities to incrementally realize  
836 the goals of the redevelopment area by guiding redevelopment of  
837 parcels and cultivating multimodal development in targeted  
838 transitional suburban areas. The Department of Transportation  
839 shall provide technical support to the state land planning  
840 agency and the department and the agency shall provide technical

841 assistance to the local governments in the implementation of the  
842 pilot projects.

843 1. Each pilot project community shall designate the  
844 criteria for designation of urban placemaking redevelopment  
845 areas in the future land use element of their comprehensive  
846 plan. Such redevelopment areas must be within an adopted urban  
847 service boundary or functional equivalent. Each pilot project  
848 community shall also adopt comprehensive plan amendments that  
849 set forth criteria for development of the urban placemaking  
850 areas that contain land use and transportation strategies,  
851 including, but not limited to, the community design elements set  
852 forth in paragraph (c). A pilot project community shall  
853 undertake a process of public engagement to coordinate community  
854 vision, citizen interest, and development goals for developments  
855 within the urban placemaking redevelopment areas.

856 2. Each pilot project community may assign transportation  
857 concurrency or trip generation credits and impact fee exemptions  
858 or reductions and establish concurrency exceptions for  
859 developments that meet the adopted comprehensive plan criteria  
860 for urban placemaking redevelopment areas. The provisions of  
861 paragraph (c) apply to designated urban placemaking  
862 redevelopment areas.

863 3. The state land planning agency shall submit a report by  
864 March 1, 2011, to the Governor, the President of the Senate, and  
865 the Speaker of the House of Representatives on the status of  
866 each approved pilot project. The report must identify factors  
867 that indicate whether or not the pilot project program has  
868 demonstrated any success in urban placemaking and redevelopment

869 initiatives and whether the pilot project should be expanded for  
870 use by other local governments.

871 (16) It is the intent of the Legislature to provide a  
872 method by which the impacts of development on transportation  
873 facilities can be mitigated by the cooperative efforts of the  
874 public and private sectors. The methodology used to calculate  
875 proportionate fair-share mitigation under this section shall be  
876 as provided for in subsection (12) or a vehicle-miles-traveled  
877 or people-miles-traveled methodology or an alternative  
878 methodology, identified by the local government ordinance  
879 provided for in paragraph (a), that ensures that development  
880 impacts on transportation facilities are mitigated but that  
881 future development is not responsible for the additional cost of  
882 reducing or eliminating backlogs.

883 (a) ~~By December 1, 2006,~~ Each local government shall adopt  
884 by ordinance a methodology for assessing proportionate fair-  
885 share mitigation options. ~~By December 1, 2005, the Department of~~  
886 ~~Transportation shall develop a model transportation concurrency~~  
887 ~~management ordinance with methodologies for assessing~~  
888 ~~proportionate fair share mitigation options.~~

889 (b)1. In its transportation concurrency management system,  
890 a local government shall, ~~by December 1, 2006,~~ include  
891 methodologies that will be applied to calculate proportionate  
892 fair-share mitigation or a vehicle-miles-traveled or people-  
893 miles-traveled methodology or an alternative methodology,  
894 identified by the local government ordinance provided for in  
895 paragraph (a). A developer may choose to satisfy all  
896 transportation concurrency requirements by contributing or



897 | paying proportionate fair-share mitigation if transportation  
898 | facilities or facility segments identified as mitigation for  
899 | traffic impacts are specifically identified for funding in the  
900 | 5-year schedule of capital improvements in the capital  
901 | improvements element of the local plan or the long-term  
902 | concurrency management system or if such contributions or  
903 | payments to such facilities or segments are reflected in the 5-  
904 | year schedule of capital improvements in the next regularly  
905 | scheduled update of the capital improvements element. Updates to  
906 | the 5-year capital improvements element which reflect  
907 | proportionate fair-share contributions may not be found not in  
908 | compliance based on ss. 163.3164(32) and 163.3177(3) if  
909 | additional contributions, payments or funding sources are  
910 | reasonably anticipated during a period not to exceed 10 years to  
911 | fully mitigate impacts on the transportation facilities.

912 |         2. Proportionate fair-share mitigation shall be applied as  
913 | a credit against impact fees to the extent that all or a portion  
914 | of the proportionate fair-share mitigation is used to address  
915 | the same capital infrastructure improvements contemplated by the  
916 | local government's impact fee ordinance.

917 |         (c) Proportionate fair-share mitigation includes, without  
918 | limitation, separately or collectively, private funds,  
919 | contributions of land, and construction and contribution of  
920 | facilities and may include public funds as determined by the  
921 | local government. Proportionate fair-share mitigation may be  
922 | directed toward one or more specific transportation improvements  
923 | reasonably related to the mobility demands created by the  
924 | development and such improvements may address one or more modes

925 of travel. The fair market value of the proportionate fair-share  
926 mitigation shall not differ based on the form of mitigation. A  
927 local government may not require a development to pay more than  
928 its proportionate fair-share contribution regardless of the  
929 method of mitigation. Proportionate fair-share mitigation shall  
930 be limited to ensure that a development meeting the requirements  
931 of this section mitigates its impact on the transportation  
932 system but is not responsible for the additional cost of  
933 reducing or eliminating backlogs. For purposes of this  
934 subsection, the term "backlogged transportation facility" means  
935 a facility on which the adopted level-of-service standard is  
936 exceeded by the existing trips plus committed trips. A developer  
937 may not be required to fund or construct proportionate-share  
938 mitigation for any backlogged transportation facility that is  
939 more extensive than mitigation necessary to offset the impact of  
940 the development project in question.

941 (d) This subsection does not require a local government to  
942 approve a development that is not otherwise qualified for  
943 approval pursuant to the applicable local comprehensive plan and  
944 land development regulations.

945 (e) Mitigation for development impacts to facilities on  
946 the Strategic Intermodal System made pursuant to this subsection  
947 requires the concurrence of the Department of Transportation.

948 (f) If the funds in an adopted 5-year capital improvements  
949 element are insufficient to fully fund construction of a  
950 transportation improvement required by the local government's  
951 concurrency management system, a local government and a  
952 developer may still enter into a binding proportionate-share

953 agreement authorizing the developer to construct that amount of  
 954 development on which the proportionate share is calculated if  
 955 the proportionate-share amount in such agreement is sufficient  
 956 to pay for one or more improvements which will, in the opinion  
 957 of the governmental entity or entities maintaining the  
 958 transportation facilities, significantly benefit the impacted  
 959 transportation system. The improvements funded by the  
 960 proportionate-share component must be adopted into the 5-year  
 961 capital improvements schedule of the comprehensive plan at the  
 962 next annual capital improvements element update. The funding of  
 963 any improvements that significantly benefit the impacted  
 964 transportation system satisfies concurrency requirements as a  
 965 mitigation of the development's impact upon the overall  
 966 transportation system even if there remains a failure of  
 967 concurrency on other impacted facilities.

968 (g) Except as provided in subparagraph (b)1., this section  
 969 may not prohibit the state land planning agency ~~Department of~~  
 970 ~~Community Affairs~~ from finding other portions of the capital  
 971 improvements element amendments not in compliance as provided in  
 972 this chapter.

973 (h) The provisions of this subsection do not apply to a  
 974 development of regional impact satisfying the requirements of  
 975 subsection (12).

976 (i) If the cumulative number of trips used in the formula  
 977 includes the earlier stage or phase trips, calculation of the  
 978 proposed development's future mitigation costs shall account for  
 979 any previous stage or phase mitigation payments required by the  
 980 development order and provided by the developer. At the time the

981 later stage or phase calculations are made, previous mitigation  
982 payments shall be calculated in present day dollars. To the  
983 extent previous mitigation included the donation of land or  
984 developer constructed improvement, for purposes of this  
985 subsection, the term "present day dollars" means the fair market  
986 value of the right-of-way at the time of donation, or the actual  
987 dollar value of the construction improvements at the date of  
988 completion adjusted by the Consumer Price Index.

989       Section 4. (1) The Legislature finds that the existing  
990 transportation concurrency system has not adequately addressed  
991 the state's transportation needs in an effective, predictable,  
992 and equitable manner and is not producing a sustainable  
993 transportation system for the state. The current system is  
994 complex, lacks uniformity among jurisdictions, is too focused on  
995 roadways to the detriment of desired land use patterns and  
996 transportation alternatives, and frequently prevents the  
997 attainment of important growth management goals. The state,  
998 therefore, should consider a different transportation  
999 concurrency approach that uses a mobility fee based on vehicle-  
1000 miles or people-miles traveled. The mobility fee shall be  
1001 designed to provide for mobility needs, ensure that development  
1002 provides mitigation for its impacts on the transportation  
1003 system, and promote compact, mixed-use, and energy-efficient  
1004 development. The mobility fee shall be used to fund improvements  
1005 to the transportation system.

1006       (2) The Legislative Committee on Intergovernmental  
1007 Relations shall study and develop a methodology for a mobility  
1008 fee system. The committee shall contract with a qualified

CS/HB 7129

2008

1009 transportation engineering firm or with a state university for  
1010 the purpose of studying and developing a uniform mobility fee  
1011 for statewide application to replace the existing transportation  
1012 concurrency management systems adopted and implemented by local  
1013 governments.

1014 (a) To assist the committee in its study, a mobility fee  
1015 pilot program shall be authorized in Duval County, Nassau  
1016 County, St. Johns County, and Clay County and the municipalities  
1017 in such counties. The committee shall coordinate with  
1018 participating local governments to implement a mobility fee on  
1019 more than a single-jurisdiction basis. The local governments  
1020 shall work with the committee to provide practical, field-tested  
1021 experience in implementing this new approach to transportation  
1022 concurrency, transportation impact fees, and proportionate-share  
1023 mitigation. The committee and local governments shall make every  
1024 effort to implement the pilot program no later than October 1,  
1025 2008. Data from the pilot program shall be provided to the  
1026 committee and the contracted entity for review and  
1027 consideration.

1028 (b) No later than January 15, 2009, the committee shall  
1029 provide an interim report to the President of the Senate and the  
1030 Speaker of the House of Representatives reporting the status of  
1031 the mobility fee study. The interim report shall discuss  
1032 progress in the development of the fee, identify issues for  
1033 which additional legislative guidance is needed, and recommend  
1034 any interim measures that may need to be addressed to improve  
1035 the current transportation concurrency system that could be  
1036 taken prior to the final report in 2010.

1037 (c) On or before November 15, 2009, the committee shall  
1038 provide to the President of the Senate and the Speaker of the  
1039 House of Representatives a final report and recommendations  
1040 regarding the methodology, application, and implementation of a  
1041 mobility fee.

1042 (3) The study and mobility fees levied pursuant to the  
1043 pilot program shall focus on and the fee shall implement, to the  
1044 extent possible:

1045 (a) The amount, distribution, and timing of vehicle miles  
1046 and people miles traveled, applying professionally accepted  
1047 standards and practices in the disciplines of land use and  
1048 transportation planning and the requirements of constitutional  
1049 and statutory law.

1050 (b) The development of an equitable mobility fee that  
1051 provides funding for future mobility needs whereby new  
1052 development mitigates in approximate proportionality for its  
1053 impacts on the transportation system yet is not delayed or held  
1054 accountable for system backlogs or failures that are not  
1055 directly attributable to the proposed development.

1056 (c) The replacement of transportation financial  
1057 feasibility obligations, proportionate fair-share contributions,  
1058 and locally adopted transportation impact fees with the mobility  
1059 fee such that a single transportation fee, whether or not based  
1060 on number of trips or vehicle miles traveled, may be applied  
1061 uniformly on a statewide basis.

1062 (d) The ability for developer contributions of land for  
1063 right-of-way or developer-funded improvements to the  
1064 transportation network to be recognized as credits against the

CS/HB 7129

2008

1065 mobility fee through mutually acceptable agreements reached with  
1066 the impacted jurisdictions.

1067 (e) An equitable methodology for distribution of mobility  
1068 fee proceeds among those jurisdictions responsible for  
1069 construction and maintenance of the impacted facilities such  
1070 that 100 percent of the collected mobility fees are used for  
1071 improvements to the overall transportation network of the  
1072 impacted jurisdictions.

1073 Section 5. Paragraphs (e) and (f) are added to subsection  
1074 (3) of section 163.31801, Florida Statutes, and subsection (5)  
1075 is added to that section, to read:

1076 163.31801 Impact fees; short title; intent; definitions;  
1077 ordinances levying impact fees.--

1078 (3) An impact fee adopted by ordinance of a county or  
1079 municipality or by resolution of a special district must, at  
1080 minimum:

1081 (e) Demonstrate a reasonable connection or a rational  
1082 nexus between the anticipated need for the additional capital  
1083 facilities and the growth generated by the new development.

1084 (f) Demonstrate a reasonable connection or a rational  
1085 nexus between how the collected funds are going to be spent and  
1086 the benefits received by the new development from those funds.

1087 (5) In any action challenging the validity of an impact  
1088 fee, the challenger shall have the burden of proving the  
1089 validity of the impact fee by a preponderance of the evidence  
1090 that the impact fee was not adopted in accordance with the  
1091 requirements established by this section.

1092 Section 6. Subsections (3) and (4), paragraphs (a) and (d)

1093 of subsection (6), paragraph (a) of subsection (7), paragraphs  
 1094 (b) and (c) of subsection (15), and subsections (17) and (18)  
 1095 of section 163.3184, Florida Statutes, are amended, and  
 1096 subsections (20) and (21) are added to that section, to read:

1097       163.3184 Process for adoption of comprehensive plan or  
 1098 plan amendment.--

1099       (3) LOCAL GOVERNMENT TRANSMITTAL OF PROPOSED PLAN OR  
 1100 AMENDMENT.--

1101       (a) Effective January 1, 2009, prior to filing an  
 1102 application for a future land use map amendment, an applicant  
 1103 must conduct a neighborhood meeting to present, discuss, and  
 1104 solicit public comment on a proposed amendment. The meeting  
 1105 shall be conducted at least 30 and no more than 60 days before  
 1106 the application for the amendment is filed with the local  
 1107 government. At a minimum, the meeting shall be noticed and  
 1108 conducted in accordance with the following:

1109       1. Notification by the applicant must be mailed at least  
 1110 10 but no more than 14 days prior to the meeting to all persons  
 1111 who own property within 500 feet of the property subject to the  
 1112 proposed amendment as such information is maintained by the  
 1113 county tax assessor, which list shall conclusively establish the  
 1114 required recipients.

1115       2. Notice must be published by the applicant in accordance  
 1116 with s. 125.66(4)(b)2. or s. 166.041(3)(c)2.b.

1117       3. Notice must be posted on the jurisdiction's web page,  
 1118 if available.



1119 4. Notice must be mailed by the applicant to the list of  
 1120 home owner or condominium associations maintained by the  
 1121 jurisdiction, if any.

1122 5. The meeting must be conducted by the applicant at an  
 1123 accessible and convenient location.

1124 6. A sign-in list of all attendees must be maintained.  
 1125

1126 This paragraph applies to applications for a map amendment filed  
 1127 after January 1, 2009.

1128 (b) At least 15 but no more than 45 days before the local  
 1129 governing body's scheduled adoption hearing, the applicant shall  
 1130 conduct a second noticed community or neighborhood meeting to  
 1131 present and discuss the map amendment application, including any  
 1132 changes made to the proposed amendment after the first community  
 1133 or neighborhood meeting. Direct mail notice by the applicant at  
 1134 least 10 but no more than 14 days prior to the meeting shall  
 1135 only be required for those who signed in at the preapplication  
 1136 meeting and those whose names are on the sign-in sheet from the  
 1137 transmittal hearing pursuant to paragraph (15)(c); otherwise,  
 1138 notice shall be by newspaper advertisement in accordance with s.  
 1139 125.66(4)(b)2. and s. 166.041(3)(c)2.b. Prior to the adoption  
 1140 hearing, the applicant shall file with the local government a  
 1141 written certification or verification that the second meeting  
 1142 has been noticed and conducted in accordance with this  
 1143 paragraph. This paragraph applies to applications for a map  
 1144 amendment filed after January 1, 2009.

1145 (c) The neighborhood meetings required in this subsection  
 1146 shall not apply to small scale amendments as described in s.

1147 163.3187 unless a local government, by ordinance, adopts a  
 1148 procedure for holding a neighborhood meeting as part of the  
 1149 small scale amendment process. In no event shall more than one  
 1150 such meeting be required.

1151 (d)-(a) Each local governing body shall transmit the  
 1152 complete proposed comprehensive plan or plan amendment to the  
 1153 state land planning agency, the appropriate regional planning  
 1154 council and water management district, the Department of  
 1155 Environmental Protection, the Department of State, and the  
 1156 Department of Transportation, and, in the case of municipal  
 1157 plans, to the appropriate county, and, in the case of county  
 1158 plans, to the Fish and Wildlife Conservation Commission and the  
 1159 Department of Agriculture and Consumer Services, immediately  
 1160 following a public hearing pursuant to subsection (15) as  
 1161 specified in the state land planning agency's procedural rules.  
 1162 The local governing body shall also transmit a copy of the  
 1163 complete proposed comprehensive plan or plan amendment to any  
 1164 other unit of local government or government agency in the state  
 1165 that has filed a written request with the governing body for the  
 1166 plan or plan amendment. The local government may request a  
 1167 review by the state land planning agency pursuant to subsection  
 1168 (6) at the time of the transmittal of an amendment.

1169 (e)-(b) A local governing body shall not transmit portions  
 1170 of a plan or plan amendment unless it has previously provided to  
 1171 all state agencies designated by the state land planning agency  
 1172 a complete copy of its adopted comprehensive plan pursuant to  
 1173 subsection (7) and as specified in the agency's procedural  
 1174 rules. In the case of comprehensive plan amendments, the local

CS/HB 7129

2008

1175 governing body shall transmit to the state land planning agency,  
 1176 the appropriate regional planning council and water management  
 1177 district, the Department of Environmental Protection, the  
 1178 Department of State, and the Department of Transportation, and,  
 1179 in the case of municipal plans, to the appropriate county and,  
 1180 in the case of county plans, to the Fish and Wildlife  
 1181 Conservation Commission and the Department of Agriculture and  
 1182 Consumer Services the materials specified in the state land  
 1183 planning agency's procedural rules and, in cases in which the  
 1184 plan amendment is a result of an evaluation and appraisal report  
 1185 adopted pursuant to s. 163.3191, a copy of the evaluation and  
 1186 appraisal report. Local governing bodies shall consolidate all  
 1187 proposed plan amendments into a single submission for each of  
 1188 the two plan amendment adoption dates during the calendar year  
 1189 pursuant to s. 163.3187.

1190 (f)~~(e)~~ A local government may adopt a proposed plan  
 1191 amendment previously transmitted pursuant to this subsection,  
 1192 unless review is requested or otherwise initiated pursuant to  
 1193 subsection (6).

1194 (g)~~(d)~~ In cases in which a local government transmits  
 1195 multiple individual amendments that can be clearly and legally  
 1196 separated and distinguished for the purpose of determining  
 1197 whether to review the proposed amendment, and the state land  
 1198 planning agency elects to review several or a portion of the  
 1199 amendments and the local government chooses to immediately adopt  
 1200 the remaining amendments not reviewed, the amendments  
 1201 immediately adopted and any reviewed amendments that the local  
 1202 government subsequently adopts together constitute one amendment

1203 cycle in accordance with s. 163.3187(1).

1204 (4) INTERGOVERNMENTAL REVIEW.--The governmental agencies  
 1205 specified in paragraph (3) (d) ~~(a)~~ shall provide comments to the  
 1206 state land planning agency within 30 days after receipt by the  
 1207 state land planning agency of the complete proposed plan  
 1208 amendment. If the plan or plan amendment includes or relates to  
 1209 the public school facilities element pursuant to s.  
 1210 163.3177(12), the state land planning agency shall submit a copy  
 1211 to the Office of Educational Facilities of the Commissioner of  
 1212 Education for review and comment. The appropriate regional  
 1213 planning council shall also provide its written comments to the  
 1214 state land planning agency within 45 ~~30~~ days after receipt by  
 1215 the state land planning agency of the complete proposed plan  
 1216 amendment and shall specify any objections, recommendations for  
 1217 modifications, and comments of any other regional agencies to  
 1218 which the regional planning council may have referred the  
 1219 proposed plan amendment. Written comments submitted by the  
 1220 public within 45 ~~30~~ days after notice of transmittal by the  
 1221 local government of the proposed plan amendment will be  
 1222 considered as if submitted by governmental agencies. All written  
 1223 agency and public comments must be made part of the file  
 1224 maintained under subsection (2).

1225 (6) STATE LAND PLANNING AGENCY REVIEW.--

1226 (a) The state land planning agency shall review a proposed  
 1227 plan amendment upon request of a regional planning council,  
 1228 affected person, or local government transmitting the plan  
 1229 amendment. The request from the regional planning council or  
 1230 affected person must be received within 45 ~~30~~ days after

CS/HB 7129

2008

1231 transmittal of the proposed plan amendment pursuant to  
 1232 subsection (3). A regional planning council or affected person  
 1233 requesting a review shall do so by submitting a written request  
 1234 to the agency with a notice of the request to the local  
 1235 government and any other person who has requested notice.

1236 (d) The state land planning agency review shall identify  
 1237 all written communications with the agency regarding the  
 1238 proposed plan amendment. If the state land planning agency does  
 1239 not issue such a review, it shall identify in writing to the  
 1240 local government all written communications received 45 ~~30~~ days  
 1241 after transmittal. The written identification must include a  
 1242 list of all documents received or generated by the agency, which  
 1243 list must be of sufficient specificity to enable the documents  
 1244 to be identified and copies requested, if desired, and the name  
 1245 of the person to be contacted to request copies of any  
 1246 identified document. The list of documents must be made a part  
 1247 of the public records of the state land planning agency.

1248 (7) LOCAL GOVERNMENT REVIEW OF COMMENTS; ADOPTION OF PLAN  
 1249 OR AMENDMENTS AND TRANSMITTAL.--

1250 (a) The local government shall review the written comments  
 1251 submitted to it by the state land planning agency, and any other  
 1252 person, agency, or government. Any comments, recommendations, or  
 1253 objections and any reply to them are ~~shall be~~ public documents,  
 1254 a part of the permanent record in the matter, and admissible in  
 1255 any proceeding in which the comprehensive plan or plan amendment  
 1256 may be at issue. The local government, upon receipt of written  
 1257 comments from the state land planning agency, shall have 120  
 1258 days to adopt or adopt with changes the proposed comprehensive

1259 plan or ~~s. 163.3191~~ plan amendments. ~~In the case of~~  
 1260 ~~comprehensive plan amendments other than those proposed pursuant~~  
 1261 ~~to s. 163.3191, the local government shall have 60 days to adopt~~  
 1262 ~~the amendment, adopt the amendment with changes, or determine~~  
 1263 ~~that it will not adopt the amendment.~~ The adoption of the  
 1264 proposed plan or plan amendment or the determination not to  
 1265 adopt a plan amendment, ~~other than a plan amendment proposed~~  
 1266 ~~pursuant to s. 163.3191,~~ shall be made in the course of a public  
 1267 hearing pursuant to subsection (15). If a local government fails  
 1268 to adopt the comprehensive plan or plan amendment within the  
 1269 timeframe set forth in this subsection, the plan or plan  
 1270 amendment shall be deemed abandoned and may not be considered  
 1271 until the next available amendment cycle pursuant to this  
 1272 section and s. 163.3187. However, if the applicant or local  
 1273 government, prior to the expiration of such timeframe, notifies  
 1274 the state land planning agency that the applicant or local  
 1275 government is proceeding in good faith to adopt the plan  
 1276 amendment, the state land planning agency shall grant one or  
 1277 more extensions not to exceed a total of 360 days from the  
 1278 issuance of the agency report or comments. During the pendency  
 1279 of any such extension, the applicant or local government shall  
 1280 provide to the state land planning agency a status report every  
 1281 90 days identifying the items continuing to be addressed and the  
 1282 manners in which the items are being addressed. The local  
 1283 government shall transmit the complete adopted comprehensive  
 1284 plan or plan amendment, including the names and addresses of  
 1285 persons compiled pursuant to paragraph (15)(c), to the state  
 1286 land planning agency as specified in the agency's procedural

1287 rules within 10 working days after adoption. The local governing  
 1288 body shall also transmit a copy of the adopted comprehensive  
 1289 plan or plan amendment to the regional planning agency and to  
 1290 any other unit of local government or governmental agency in the  
 1291 state that has filed a written request with the governing body  
 1292 for a copy of the plan or plan amendment.

1293 (15) PUBLIC HEARINGS.--

1294 (b) The local governing body shall hold at least two  
 1295 advertised public hearings on the proposed comprehensive plan or  
 1296 plan amendment as follows:

1297 1. The first public hearing shall be held at the  
 1298 transmittal stage pursuant to subsection (3). It shall be held  
 1299 on a weekday at least 7 days after the day that the first  
 1300 advertisement is published.

1301 2. The second public hearing shall be held at the adoption  
 1302 stage pursuant to subsection (7). It shall be held on a weekday  
 1303 at least 5 days after the day that the second advertisement is  
 1304 published. The comprehensive plan or plan amendment to be  
 1305 considered for adoption must be available to the public at least  
 1306 5 days before the hearing, including through the local  
 1307 government's website if one is maintained. The proposed  
 1308 comprehensive plan amendment may not be altered during the 5  
 1309 days prior to the hearing if the alteration increases the  
 1310 permissible density, intensity, or height or decreases the  
 1311 minimum buffers, setbacks, or open space. If the amendment is  
 1312 altered in such manner during this time period or at the public  
 1313 hearing, the public hearing shall be continued to the next  
 1314 meeting of the local governing body. As part of the adoption

1315 package, the local government shall certify in writing to the  
 1316 state land planning agency that the local government has  
 1317 complied with this subsection.

1318 (c) The local government shall provide a sign-in form at  
 1319 the transmittal hearing and at the adoption hearing for persons  
 1320 to provide their names and mailing and electronic addresses. The  
 1321 sign-in form must advise that any person providing the requested  
 1322 information will receive a courtesy informational statement  
 1323 concerning publications of the state land planning agency's  
 1324 notice of intent. The local government shall add to the sign-in  
 1325 form the name and address of any person who submits written  
 1326 comments concerning the proposed plan or plan amendment during  
 1327 the time period between the commencement of the transmittal  
 1328 hearing and the end of the adoption hearing. It is the  
 1329 responsibility of the person completing the form or providing  
 1330 written comments to accurately, completely, and legibly provide  
 1331 all information needed in order to receive the courtesy  
 1332 informational statement.

1333 (17) COMMUNITY VISION AND URBAN BOUNDARY PLAN  
 1334 AMENDMENTS.--A local government that has adopted a community  
 1335 vision and urban service boundary under s. 163.3177(13) and (14)  
 1336 may adopt a plan amendment related to map amendments solely to  
 1337 property within an urban service boundary in the manner  
 1338 described in subsections (1), (2), (7), (14), (15), and (16) and  
 1339 s. 163.3187(1)(b)3.a.(IV) and (V), b., and c. ~~163.3187(1)(e)1.d.~~  
 1340 ~~and e., 2., and 3.,~~ such that state and regional agency review  
 1341 is eliminated. The department may not issue an objections,  
 1342 recommendations, and comments report on proposed plan amendments



1343 or a notice of intent on adopted plan amendments; however,  
 1344 affected persons, as defined by paragraph (1)(a), may file a  
 1345 petition for administrative review pursuant to the requirements  
 1346 of s. 163.3187(3)(a) to challenge the compliance of an adopted  
 1347 plan amendment. This subsection does not apply to any amendment  
 1348 within an area of critical state concern, to any amendment that  
 1349 increases residential densities allowable in high-hazard coastal  
 1350 areas as defined in s. 163.3178(2)(h), or to a text change to  
 1351 the goals, policies, or objectives of the local government's  
 1352 comprehensive plan. Amendments submitted under this subsection  
 1353 are exempt from the limitation on the frequency of plan  
 1354 amendments in s. 163.3187.

1355 (18) URBAN INFILL AND REDEVELOPMENT PLAN AMENDMENTS.--A  
 1356 municipality that has a designated urban infill and  
 1357 redevelopment area under s. 163.2517 may adopt a plan amendment  
 1358 related to map amendments solely to property within a designated  
 1359 urban infill and redevelopment area in the manner described in  
 1360 subsections (1), (2), (7), (14), (15), and (16) and s.  
 1361 163.3187(1)(b)3.a.(IV) and (V), b., and c. ~~163.3187(1)(e)1.d.~~  
 1362 ~~and e., 2., and 3.,~~ such that state and regional agency review  
 1363 is eliminated. The department may not issue an objections,  
 1364 recommendations, and comments report on proposed plan amendments  
 1365 or a notice of intent on adopted plan amendments; however,  
 1366 affected persons, as defined by paragraph (1)(a), may file a  
 1367 petition for administrative review pursuant to the requirements  
 1368 of s. 163.3187(3)(a) to challenge the compliance of an adopted  
 1369 plan amendment. This subsection does not apply to any amendment  
 1370 within an area of critical state concern, to any amendment that

1371 increases residential densities allowable in high-hazard coastal  
 1372 areas as defined in s. 163.3178(2)(h), or to a text change to  
 1373 the goals, policies, or objectives of the local government's  
 1374 comprehensive plan. Amendments submitted under this subsection  
 1375 are exempt from the limitation on the frequency of plan  
 1376 amendments in s. 163.3187.

1377 (20) PLAN AMENDMENTS IN RURAL AREAS OF CRITICAL ECONOMIC  
 1378 CONCERN.--

1379 (a) A local government that is located in a rural area of  
 1380 critical economic concern designated pursuant to s. 288.0656(7)  
 1381 may request the Rural Economic Development Initiative to provide  
 1382 assistance in the preparation of plan amendments that will  
 1383 further economic activity consistent with the purpose of s.  
 1384 288.0656.

1385 (b) A plan map amendment related solely to property within  
 1386 a site selected for a designated catalyst project pursuant to s.  
 1387 288.0656(7)(c) and that receives Rural Economic Development  
 1388 Initiative assistance pursuant to s. 288.0656(8) shall be deemed  
 1389 a small scale amendment, is subject only to the requirements of  
 1390 s. 163.3187(1)(b)3.b. and c., is not subject to the requirements  
 1391 of subsections (3)-(11), and is exempt from s.  
 1392 163.3187(1)(b)3.a. and from the limitation on the frequency of  
 1393 plan amendments as provided in s. 163.3187. An affected person  
 1394 as defined in this section may file a petition for  
 1395 administrative review pursuant to s. 163.3187(3) to challenge  
 1396 the compliance of an adopted plan amendment.

1397 (21) RURAL ECONOMIC DEVELOPMENT CENTERS.--

1398 (a) The Legislature recognizes and finds that:

1399        1. There are a number of facilities throughout the state  
1400 that process, produce, or aid in the production or distribution  
1401 of a variety of agriculturally based products, such as fruits,  
1402 vegetables, timber, and other crops, as well as juices, paper,  
1403 and building materials. These agricultural industrial facilities  
1404 often have a significant amount of existing associated  
1405 infrastructure that is used for the processing, production, or  
1406 distribution of agricultural products.

1407        2. Such rural centers of economic development often are  
1408 located within or near communities in which the economy is  
1409 largely dependent upon agriculture and agriculturally based  
1410 products. These rural centers of economic development  
1411 significantly enhance the economy of such communities. However,  
1412 such agriculturally based communities often are  
1413 socioeconomically challenged and many such communities have been  
1414 designated as rural areas of critical economic concern.

1415        3. If these rural centers of economic development are lost  
1416 and not replaced with other job-creating enterprises, these  
1417 communities will lose a substantial amount of their economies.  
1418 The economies and employment bases of such communities should be  
1419 diversified in order to protect against changes in national and  
1420 international agricultural markets, land use patterns, weather,  
1421 pests, or diseases or other events that could result in existing  
1422 facilities within rural centers of economic development being  
1423 permanently closed or temporarily shut down, ultimately  
1424 resulting in an economic crisis for these communities.

1425        4. It is a compelling state interest to preserve the  
1426 viability of agriculture in this state and to protect rural and

1427 agricultural communities and the state from the economic  
1428 upheaval that could result from short-term or long-term adverse  
1429 changes in the agricultural economy. An essential part of  
1430 protecting such communities while protecting viable agriculture  
1431 for the long term is to encourage diversification of the  
1432 employment base within rural centers of economic development for  
1433 the purpose of providing jobs that are not solely dependent upon  
1434 agricultural operations and to encourage the creation and  
1435 expansion of industries that use agricultural products in  
1436 innovative or new ways.

1437 (b) For purposes of this subsection, the term "rural  
1438 center of economic development" means a developed parcel or  
1439 parcels of land in an unincorporated area:

1440 1. On which there exists an operating facility or  
1441 facilities, which employ at least 200 full-time employees, in  
1442 the aggregate, used for processing and preparing for transport a  
1443 farm product as defined in s. 163.3162 or any biomass material  
1444 that could be used, directly or indirectly, for the production  
1445 of fuel, renewable energy, bioenergy, or alternative fuel as  
1446 defined by state law.

1447 2. Including all contiguous lands at the site which are  
1448 not used for cultivation of crops, but are still associated with  
1449 the operation of such a facility or facilities.

1450 3. Located within rural areas of critical economic concern  
1451 or located in a county any portion of which has been designated  
1452 as an area of critical economic concern as of January 1, 2008.

1453 (c) Landowners within a rural center of economic  
1454 development may apply for an amendment to the local government

1455 comprehensive plan for the purpose of expanding the industrial  
 1456 uses or facilities associated with the center or expanding the  
 1457 existing center to include industrial uses or facilities that  
 1458 are not dependent upon agriculture but that would diversify the  
 1459 local economy. An application for a comprehensive plan amendment  
 1460 under this paragraph may not increase the physical area of the  
 1461 rural center of economic development by more than 50 percent of  
 1462 the existing area unless the applicant demonstrates that  
 1463 infrastructure capacity exists or can be provided to support the  
 1464 improvements as required by the applicable sections of this  
 1465 chapter. Any single application may not increase the physical  
 1466 area of the existing rural center of economic development by  
 1467 more than 200 percent or 320 acres, whichever is less. Such  
 1468 amendment must propose projects that would create, upon  
 1469 completion, at least 50 new full-time jobs, and an applicant is  
 1470 encouraged to propose projects that would promote and further  
 1471 economic activity in the area consistent with the purpose of s.  
 1472 288.0656. Such amendment is presumed to be consistent with rule  
 1473 9J-5.006(5), Florida Administrative Code, and may include land  
 1474 uses and intensities of use consistent and compatible with the  
 1475 uses and intensities of use of the rural center of economic  
 1476 development. Such presumption may be rebutted by clear and  
 1477 convincing evidence.

1478 Section 7. Section 163.3187, Florida Statutes, is amended  
 1479 to read:

1480 163.3187 Amendment of adopted comprehensive plan.--

1481 (1) Amendments to comprehensive plans may be transmitted  
 1482 and adopted pursuant to this part ~~may be made~~ not more than once

CS/HB 7129

2008

1483 ~~two times~~ during any calendar year, with the following  
 1484 exceptions except:

1485 (a) Local governments may transmit and adopt the following  
 1486 comprehensive plan amendments twice during any calendar year:

1487 1. Future land use map amendments and special area  
 1488 policies associated with those map amendments for land within  
 1489 areas designated in the comprehensive plan for downtown  
 1490 revitalization pursuant to s. 163.3164(25), urban redevelopment  
 1491 pursuant to s. 163.3164(26), urban infill development pursuant  
 1492 to s. 163.3164(27), urban infill and redevelopment pursuant to  
 1493 s. 163.2517, or an urban service area pursuant to s.  
 1494 163.3180(5)(b)2.

1495 2. Any local government comprehensive plan amendment  
 1496 establishing or implementing a rural land stewardship area  
 1497 pursuant to s. 163.3177(11)(d) or a sector plan pursuant to s.  
 1498 163.3245.

1499 (b) The following amendments may be adopted by the local  
 1500 government at any time during a calendar year without regard for  
 1501 the frequency restrictions set forth in subparagraph (a)1.:

1502 1.(a) Any local government comprehensive ~~In the case of an~~  
 1503 ~~emergency, comprehensive plan amendments may be made more often~~  
 1504 ~~than twice during the calendar year if the additional plan~~  
 1505 amendment that is enacted in case of emergency and receives the  
 1506 approval of all of the members of the governing body. The term  
 1507 "emergency" means any occurrence or threat thereof whether  
 1508 accidental or natural, caused by humankind, in war or peace,  
 1509 which results or may result in substantial injury or harm to the  
 1510 population or substantial damage to or loss of property or

1511 public funds.

1512 2.~~(b)~~ Any local government comprehensive plan amendments  
 1513 directly related to a proposed development of regional impact,  
 1514 including changes which have been determined to be substantial  
 1515 deviations and including Florida Quality Developments pursuant  
 1516 to s. 380.061, may be initiated by a local planning agency and  
 1517 considered by the local governing body at the same time as the  
 1518 application for development approval using the procedures  
 1519 provided for local plan amendment in this section and applicable  
 1520 local ordinances, ~~without regard to statutory or local ordinance~~  
 1521 ~~limits on the frequency of consideration of amendments to the~~  
 1522 ~~local comprehensive plan. Nothing in this subsection shall be~~  
 1523 ~~deemed to require favorable consideration of a plan amendment~~  
 1524 ~~solely because it is related to a development of regional~~  
 1525 ~~impact.~~

1526 3.~~(c)~~ Any local government comprehensive plan amendments  
 1527 directly related to proposed small scale development activities  
 1528 ~~may be approved without regard to statutory limits on the~~  
 1529 ~~frequency of consideration of amendments to the local~~  
 1530 ~~comprehensive plan. A small scale development amendment may be~~  
 1531 adopted only under the following conditions:

1532 a.~~1.~~ The proposed amendment involves a use of 10 acres or  
 1533 fewer and:

1534 (I)~~a.~~ The cumulative annual effect of the acreage for all  
 1535 small scale development amendments adopted by the local  
 1536 government shall not exceed:

1537 (A)~~(I)~~ A maximum of 120 acres in a local government that  
 1538 contains areas specifically designated in the local

1539 comprehensive plan for urban infill, urban redevelopment, or  
 1540 downtown revitalization as defined in s. 163.3164, urban infill  
 1541 and redevelopment areas designated under s. 163.2517,  
 1542 transportation concurrency exception areas approved pursuant to  
 1543 s. 163.3180(5), or regional activity centers and urban central  
 1544 business districts approved pursuant to s. 380.06(2)(e);  
 1545 however, amendments under this subparagraph ~~paragraph~~ may be  
 1546 applied to no more than 60 acres annually of property outside  
 1547 the designated areas listed in this sub-sub-sub-subparagraph  
 1548 ~~sub-sub-subparagraph~~. Amendments adopted pursuant to ~~paragraph~~  
 1549 ~~(k) shall not be counted toward the acreage limitations for~~  
 1550 ~~small scale amendments under this paragraph.~~

1551 (B) ~~(II)~~ A maximum of 80 acres in a local government that  
 1552 does not contain any of the designated areas set forth in sub-  
 1553 sub-sub-subparagraph (A) ~~sub-sub-subparagraph (I)~~.

1554 (C) ~~(III)~~ A maximum of 120 acres in a county established  
 1555 pursuant to s. 9, Art. VIII of the State Constitution.

1556 (II) ~~b.~~ The proposed amendment does not involve the same  
 1557 property granted a change within the prior 12 months.

1558 (III) ~~e.~~ The proposed amendment does not involve the same  
 1559 owner's property within 200 feet of property granted a change  
 1560 within the prior 12 months.

1561 (IV) ~~d.~~ The proposed amendment does not involve a text  
 1562 change to the goals, policies, and objectives of the local  
 1563 government's comprehensive plan, but only proposes a land use  
 1564 change to the future land use map for a site-specific small  
 1565 scale development activity.

1566 (V) ~~e.~~ The property that is the subject of the proposed



1567 amendment is not located within an area of critical state  
 1568 concern, unless the project subject to the proposed amendment  
 1569 involves the construction of affordable housing units meeting  
 1570 the criteria of s. 420.0004(3), and is located within an area of  
 1571 critical state concern designated by s. 380.0552 or by the  
 1572 Administration Commission pursuant to s. 380.05(1). Such  
 1573 amendment is not subject to the density limitations of sub-sub-  
 1574 subparagraph (VI) ~~sub-subparagraph f.~~, and shall be reviewed by  
 1575 the state land planning agency for consistency with the  
 1576 principles for guiding development applicable to the area of  
 1577 critical state concern where the amendment is located and is  
 1578 ~~shall not become~~ effective until a final order is issued under  
 1579 s. 380.05(6).

1580 (VI) f. If the proposed amendment involves a residential  
 1581 land use, the residential land use has a density of 10 units or  
 1582 less per acre or the proposed future land use category allows a  
 1583 maximum residential density of the same or less than the maximum  
 1584 residential density allowable under the existing future land use  
 1585 category, except that this limitation does not apply to small  
 1586 scale amendments involving the construction of affordable  
 1587 housing units meeting the criteria of s. 420.0004(3) on property  
 1588 which will be the subject of a land use restriction agreement,  
 1589 or small scale amendments described in sub-sub-sub-subparagraph  
 1590 (I) (A) ~~sub-sub-subparagraph a. (I)~~ that are designated in the  
 1591 local comprehensive plan for urban infill, urban redevelopment,  
 1592 or downtown revitalization as defined in s. 163.3164, urban  
 1593 infill and redevelopment areas designated under s. 163.2517,  
 1594 transportation concurrency exception areas approved pursuant to

1595 s. 163.3180(5), or regional activity centers and urban central  
 1596 business districts approved pursuant to s. 380.06(2)(e).

1597 b.(I)2.a. A local government that proposes to consider a  
 1598 plan amendment pursuant to this subparagraph ~~paragraph~~ is not  
 1599 required to comply with the procedures and public notice  
 1600 requirements of s. 163.3184(15)(c) for such plan amendments if  
 1601 the local government complies with the provisions in s.  
 1602 125.66(4)(a) for a county or in s. 166.041(3)(c) for a  
 1603 municipality. If a request for a plan amendment under this  
 1604 subparagraph ~~paragraph~~ is initiated by other than the local  
 1605 government, public notice is required.

1606 (II)b. The local government shall send copies of the  
 1607 notice and amendment to the state land planning agency, the  
 1608 regional planning council, and any other person or entity  
 1609 requesting a copy. This information shall also include a  
 1610 statement identifying any property subject to the amendment that  
 1611 is located within a coastal high-hazard area as identified in  
 1612 the local comprehensive plan.

1613 c.3. Small scale development amendments adopted pursuant  
 1614 to this subparagraph ~~paragraph~~ require only one public hearing  
 1615 before the governing board, which shall be an adoption hearing  
 1616 as described in s. 163.3184(7), and are not subject to the  
 1617 requirements of s. 163.3184(3)-(6) unless the local government  
 1618 elects to have them subject to those requirements.

1619 d.4. If the small scale development amendment involves a  
 1620 site within an area that is designated by the Governor as a  
 1621 rural area of critical economic concern under s. 288.0656(7) for  
 1622 the duration of such designation, the 10-acre limit listed in

1623 sub-subparagraph a. ~~subparagraph 1.~~ shall be increased by ~~100~~  
 1624 ~~percent~~ to 20 acres. ~~The local government approving the small~~  
 1625 ~~scale plan amendment shall certify to~~ The Office of Tourism,  
 1626 Trade, and Economic Development shall certify that the plan  
 1627 amendment furthers the economic objectives set forth in the  
 1628 executive order issued under s. 288.0656(7)(a) ~~288.0656(7)~~, and  
 1629 the local government shall certify that the property subject to  
 1630 the plan amendment shall undergo public review to ensure that  
 1631 all concurrency requirements and federal, state, and local  
 1632 environmental permit requirements are met.

1633 4.(d) Any comprehensive plan amendment required by a  
 1634 compliance agreement pursuant to s. 163.3184(16) ~~may be approved~~  
 1635 ~~without regard to statutory limits on the frequency of adoption~~  
 1636 ~~of amendments to the comprehensive plan.~~

1637 ~~(e) A comprehensive plan amendment for location of a state~~  
 1638 ~~correctional facility. Such an amendment may be made at any time~~  
 1639 ~~and does not count toward the limitation on the frequency of~~  
 1640 ~~plan amendments.~~

1641 5.(f) Any comprehensive plan amendment that changes the  
 1642 schedule in the capital improvements element, and any amendments  
 1643 directly related to the schedule, ~~may be made once in a calendar~~  
 1644 ~~year on a date different from the two times provided in this~~  
 1645 ~~subsection~~ when necessary to coincide with the adoption of the  
 1646 local government's budget and capital improvements program.

1647 ~~(g) Any local government comprehensive plan amendments~~  
 1648 ~~directly related to proposed redevelopment of brownfield areas~~  
 1649 ~~designated under s. 376.80 may be approved without regard to~~  
 1650 ~~statutory limits on the frequency of consideration of amendments~~

1651 ~~to the local comprehensive plan.~~

1652 6.(h) Any comprehensive plan amendments for port  
 1653 transportation facilities and projects that are eligible for  
 1654 funding by the Florida Seaport Transportation and Economic  
 1655 Development Council pursuant to s. 311.07.

1656 ~~(i) A comprehensive plan amendment for the purpose of~~  
 1657 ~~designating an urban infill and redevelopment area under s.~~  
 1658 ~~163.2517 may be approved without regard to the statutory limits~~  
 1659 ~~on the frequency of amendments to the comprehensive plan.~~

1660 7.(j) Any comprehensive plan amendment to establish public  
 1661 school concurrency pursuant to s. 163.3180(13), including, but  
 1662 not limited to, adoption of a public school facilities element  
 1663 pursuant to s. 163.3177(12) and adoption of amendments to the  
 1664 capital improvements element and intergovernmental coordination  
 1665 element. In order to ensure the consistency of local government  
 1666 public school facilities elements within a county, such elements  
 1667 shall be prepared and adopted on a similar time schedule.

1668 8. Amendments proposed by a local government for purposes  
 1669 of identifying the land use categories in which public schools  
 1670 are an allowable use.

1671 ~~(k) A local comprehensive plan amendment directly related~~  
 1672 ~~to providing transportation improvements to enhance life safety~~  
 1673 ~~on Controlled Access Major Arterial Highways identified in the~~  
 1674 ~~Florida Intrastate Highway System, in counties as defined in s.~~  
 1675 ~~125.011, where such roadways have a high incidence of traffic~~  
 1676 ~~accidents resulting in serious injury or death. Any such~~  
 1677 ~~amendment shall not include any amendment modifying the~~  
 1678 ~~designation on a comprehensive development plan land use map nor~~

1679 ~~any amendment modifying the allowable densities or intensities~~  
 1680 ~~of any land.~~

1681 ~~(l) A comprehensive plan amendment to adopt a public~~  
 1682 ~~educational facilities element pursuant to s. 163.3177(12) and~~  
 1683 ~~future land use map amendments for school siting may be approved~~  
 1684 ~~notwithstanding statutory limits on the frequency of adopting~~  
 1685 ~~plan amendments.~~

1686 9.(m) A comprehensive plan amendment that addresses  
 1687 criteria or compatibility of land uses adjacent to or in close  
 1688 proximity to military installations in a local government's  
 1689 future land use element does not count toward the limitation on  
 1690 the frequency of the plan amendments.

1691 ~~(n) Any local government comprehensive plan amendment~~  
 1692 ~~establishing or implementing a rural land stewardship area~~  
 1693 ~~pursuant to the provisions of s. 163.3177(11)(d).~~

1694 10.(e) A comprehensive plan amendment that is submitted by  
 1695 an area designated by the Governor as a rural area of critical  
 1696 economic concern under s. 288.0656(7) and that meets the  
 1697 economic development objectives. Before the adoption of such an  
 1698 amendment, the local government shall obtain from the Office of  
 1699 Tourism, Trade, and Economic Development written certification  
 1700 that the plan amendment furthers the economic objectives set  
 1701 forth in the executive order issued under s. 288.0656(7) may be  
 1702 ~~approved without regard to the statutory limits on the frequency~~  
 1703 ~~of adoption of amendments to the comprehensive plan.~~

1704 11.(p) Any local government comprehensive plan amendment  
 1705 that is consistent with the local housing incentive strategies  
 1706 identified in s. 420.9076 and authorized by the local

1707 government.

1708 12. Any local government comprehensive plan amendment  
 1709 adopted pursuant to a final order issued by the Administration  
 1710 Commission or the Florida Land and Water Adjudicatory  
 1711 Commission.

1712 (2) Comprehensive plans may only be amended in such a way  
 1713 as to preserve the internal consistency of the plan pursuant to  
 1714 s. 163.3177(2). Corrections, updates, or modifications of  
 1715 current costs which were set out as part of the comprehensive  
 1716 plan shall not, for the purposes of this act, be deemed to be  
 1717 amendments.

1718 (3) (a) The state land planning agency shall not review or  
 1719 issue a notice of intent for small scale development amendments  
 1720 which satisfy the requirements of subparagraph (1) (b) 3.  
 1721 ~~paragraph (1) (c).~~ Any affected person may file a petition with  
 1722 the Division of Administrative Hearings pursuant to ss. 120.569  
 1723 and 120.57 to request a hearing to challenge the compliance of a  
 1724 small scale development amendment with this act within 30 days  
 1725 following the local government's adoption of the amendment,  
 1726 shall serve a copy of the petition on the local government, and  
 1727 shall furnish a copy to the state land planning agency. An  
 1728 administrative law judge shall hold a hearing in the affected  
 1729 jurisdiction not less than 30 days nor more than 60 days  
 1730 following the filing of a petition and the assignment of an  
 1731 administrative law judge. The parties to a hearing held pursuant  
 1732 to this subsection shall be the petitioner, the local  
 1733 government, and any intervenor. In the proceeding, the local  
 1734 government's determination that the small scale development

1735 amendment is in compliance is presumed to be correct. The local  
 1736 government's determination shall be sustained unless it is shown  
 1737 by a preponderance of the evidence that the amendment is not in  
 1738 compliance with the requirements of this act. In any proceeding  
 1739 initiated pursuant to this subsection, the state land planning  
 1740 agency may intervene.

1741 (b)1. If the administrative law judge recommends that the  
 1742 small scale development amendment be found not in compliance,  
 1743 the administrative law judge shall submit the recommended order  
 1744 to the Administration Commission for final agency action. If the  
 1745 administrative law judge recommends that the small scale  
 1746 development amendment be found in compliance, the administrative  
 1747 law judge shall submit the recommended order to the state land  
 1748 planning agency.

1749 2. If the state land planning agency determines that the  
 1750 plan amendment is not in compliance, the agency shall submit,  
 1751 within 30 days following its receipt, the recommended order to  
 1752 the Administration Commission for final agency action. If the  
 1753 state land planning agency determines that the plan amendment is  
 1754 in compliance, the agency shall enter a final order within 30  
 1755 days following its receipt of the recommended order.

1756 (c) Small scale development amendments shall not become  
 1757 effective until 31 days after adoption. If challenged within 30  
 1758 days after adoption, small scale development amendments shall  
 1759 not become effective until the state land planning agency or the  
 1760 Administration Commission, respectively, issues a final order  
 1761 determining the adopted small scale development amendment is in  
 1762 compliance. However, a small-scale amendment shall not become

1763 effective until it has been submitted to the state land planning  
 1764 agency as required by sub-sub-subparagraph (1)(b)3.b.(I).

1765 (4) Each governing body shall transmit to the state land  
 1766 planning agency a current copy of its comprehensive plan not  
 1767 later than December 1, 1985. Each governing body shall also  
 1768 transmit copies of any amendments it adopts to its comprehensive  
 1769 plan so as to continually update the plans on file with the  
 1770 state land planning agency.

1771 (5) Nothing in this part is intended to prohibit or limit  
 1772 the authority of local governments to require that a person  
 1773 requesting an amendment pay some or all of the cost of public  
 1774 notice.

1775 (6)(a) A ~~Ne~~ local government may not amend its  
 1776 comprehensive plan after the date established by the state land  
 1777 planning agency for adoption of its evaluation and appraisal  
 1778 report unless it has submitted its report or addendum to the  
 1779 state land planning agency as prescribed by s. 163.3191, except  
 1780 for plan amendments described in subparagraph (1)(b)2. paragraph  
 1781 ~~(1)(b) or subparagraph (1)(b)6. paragraph (1)(h).~~

1782 (b) A local government may amend its comprehensive plan  
 1783 after it has submitted its adopted evaluation and appraisal  
 1784 report and for a period of 1 year after the initial  
 1785 determination of sufficiency regardless of whether the report  
 1786 has been determined to be insufficient.

1787 (c) A local government may not amend its comprehensive  
 1788 plan, except for plan amendments described in subparagraph  
 1789 (1)(b)2. paragraph (1)(b), if the 1-year period after the  
 1790 initial sufficiency determination of the report has expired and



1791 the report has not been determined to be sufficient.

1792 (d) When the state land planning agency has determined  
 1793 that the report has sufficiently addressed all pertinent  
 1794 provisions of s. 163.3191, the local government may amend its  
 1795 comprehensive plan without the limitations imposed by paragraph  
 1796 (a) or paragraph (c).

1797 (e) Any plan amendment which a local government attempts  
 1798 to adopt in violation of paragraph (a) or paragraph (c) is  
 1799 invalid, but such invalidity may be overcome if the local  
 1800 government readopts the amendment and transmits the amendment to  
 1801 the state land planning agency pursuant to s. 163.3184(7) after  
 1802 the report is determined to be sufficient.

1803 Section 8. Subsection (1) of section 163.3245, Florida  
 1804 Statutes, is amended to read:

1805 163.3245 Optional sector plans.--

1806 (1) In recognition of the benefits of conceptual long-  
 1807 range planning for the buildout of an area, and detailed  
 1808 planning for specific areas, as a demonstration project, the  
 1809 requirements of s. 380.06 may be addressed as identified by this  
 1810 section for up to 10 ~~five~~ local governments or combinations of  
 1811 local governments that ~~which~~ adopt into the comprehensive plan  
 1812 an optional sector plan in accordance with this section. This  
 1813 section is intended to further the intent of s. 163.3177(11),  
 1814 which supports innovative and flexible planning and development  
 1815 strategies, and the purposes of this part, and part I of chapter  
 1816 380, and to avoid duplication of effort in terms of the level of  
 1817 data and analysis required for a development of regional impact,  
 1818 while ensuring the adequate mitigation of impacts to applicable

1819 regional resources and facilities, including those within the  
 1820 jurisdiction of other local governments, as would otherwise be  
 1821 provided. Optional sector plans are intended for substantial  
 1822 geographic areas that include ~~including~~ at least 5,000 acres of  
 1823 one or more local governmental jurisdictions and are to  
 1824 emphasize urban form and protection of regionally significant  
 1825 resources and facilities. The state land planning agency may  
 1826 approve optional sector plans of less than 5,000 acres based on  
 1827 local circumstances if it is determined that the plan would  
 1828 further the purposes of this part and part I of chapter 380.  
 1829 Preparation of an optional sector plan is authorized by  
 1830 agreement between the state land planning agency and the  
 1831 applicable local governments under s. 163.3171(4). An optional  
 1832 sector plan may be adopted through one or more comprehensive  
 1833 plan amendments under s. 163.3184. However, an optional sector  
 1834 plan may not be authorized in an area of critical state concern.

1835 Section 9. Paragraph (a) of subsection (1), subsection  
 1836 (2), paragraphs (b) and (c) of subsection (3), paragraph (b) of  
 1837 subsection (4), and paragraphs (b), (c), and (g) of subsection  
 1838 (6) of section 163.32465, Florida Statutes, are amended to read:

1839 163.32465 State review of local comprehensive plans in  
 1840 urban areas.--

1841 (1) LEGISLATIVE FINDINGS.--

1842 (a) The Legislature finds that local governments in this  
 1843 state have a wide diversity of resources, conditions, abilities,  
 1844 and needs. The Legislature also finds that the needs and  
 1845 resources of urban areas are different from those of rural areas  
 1846 and that different planning and growth management approaches,

1847 strategies, and techniques are required in urban areas. The  
 1848 state role in overseeing growth management should reflect this  
 1849 diversity and should vary based on local government conditions,  
 1850 capabilities, and needs~~7~~, and the extent and type of development.  
 1851 Thus, the Legislature recognizes and finds that reduced state  
 1852 oversight of local comprehensive planning is justified for some  
 1853 local governments in urban areas.

1854 (2) ALTERNATIVE STATE REVIEW PROCESS PILOT  
 1855 PROGRAM.--Pinellas and Broward Counties, and the municipalities  
 1856 within these counties, and Jacksonville, Miami, Tampa, and  
 1857 Hialeah shall follow an alternative state review process  
 1858 provided in this section. Municipalities within the pilot  
 1859 counties may elect, by super majority vote of the governing  
 1860 body, not to participate in the pilot program. In addition, any  
 1861 local government may elect, by simple majority vote, for the  
 1862 alternative state review process to apply to future land use map  
 1863 amendments and associated special area policies within areas  
 1864 designated in a comprehensive plan for downtown revitalization  
 1865 pursuant to s. 163.3164, urban redevelopment pursuant to s.  
 1866 163.3164, urban infill development pursuant to s. 163.3164, or  
 1867 an urban service area pursuant to s. 163.3180(5)(b)2. At the  
 1868 public meeting for the election of the alternative process, the  
 1869 local government shall adopt by ordinance standards for ensuring  
 1870 compatible uses the local government will consider in evaluating  
 1871 future land use amendments within such areas. Local governments  
 1872 shall provide the state land planning agency with notification  
 1873 as to their election to use the alternative state review  
 1874 process. The local government's determination to participate in

1875 the pilot program shall be applied to all future amendments.

1876 (3) PROCESS FOR ADOPTION OF COMPREHENSIVE PLAN AMENDMENTS  
 1877 UNDER THE PILOT PROGRAM.--

1878 (b) Amendments that qualify as small-scale development  
 1879 amendments may continue to be adopted by the pilot program  
 1880 jurisdictions pursuant to s. 163.3187(1)(e) ~~and (3)~~.

1881 (c) Plan amendments that propose a rural land stewardship  
 1882 area pursuant to s. 163.3177(11)(d); propose an optional sector  
 1883 plan; update a comprehensive plan based on an evaluation and  
 1884 appraisal report; implement ~~new~~ statutory requirements not  
 1885 previously incorporated into a comprehensive plan; or new plans  
 1886 for newly incorporated municipalities are subject to state  
 1887 review as set forth in s. 163.3184.

1888 (4) INITIAL HEARING ON COMPREHENSIVE PLAN AMENDMENT FOR  
 1889 PILOT PROGRAM.--

1890 (b) The agencies and local governments specified in  
 1891 paragraph (a) may provide comments regarding the amendment or  
 1892 amendments to the local government. The regional planning  
 1893 council review and comment shall be limited to effects on  
 1894 regional resources or facilities identified in the strategic  
 1895 regional policy plan and extrajurisdictional impacts that would  
 1896 be inconsistent with the comprehensive plan of the affected  
 1897 local government. A regional planning council shall not review  
 1898 and comment on a proposed comprehensive plan amendment prepared  
 1899 by such council unless the plan amendment has been changed by  
 1900 the local government subsequent to the preparation of the plan  
 1901 amendment by the regional planning council. County comments on  
 1902 municipal comprehensive plan amendments shall be primarily in

1903 the context of the relationship and effect of the proposed plan  
 1904 amendments on the county plan. Municipal comments on county plan  
 1905 amendments shall be primarily in the context of the relationship  
 1906 and effect of the amendments on the municipal plan. State agency  
 1907 comments may include technical guidance on issues of agency  
 1908 jurisdiction as it relates to the requirements of this part.  
 1909 Such comments shall clearly identify issues that, if not  
 1910 resolved, may result in an agency challenge to the plan  
 1911 amendment. For the purposes of this pilot program, agencies are  
 1912 encouraged to focus potential challenges on issues of regional  
 1913 or statewide importance. Agencies and local governments must  
 1914 transmit their comments to the affected local government ~~such~~  
 1915 ~~that they are received by the local government~~ not later than 30  
 1916 ~~thirty~~ days from the date on which the agency or government  
 1917 received the amendment or amendments. Any comments from the  
 1918 agencies and local governments shall also be transmitted to the  
 1919 state land planning agency.

1920 (6) ADMINISTRATIVE CHALLENGES TO PLAN AMENDMENTS FOR PILOT  
 1921 PROGRAM.--

1922 (b) The state land planning agency may file a petition  
 1923 with the Division of Administrative Hearings pursuant to ss.  
 1924 120.569 and 120.57, with a copy served on the affected local  
 1925 government, to request a formal hearing. This petition must be  
 1926 filed with the Division within 30 days after the state land  
 1927 planning agency notifies the local government that the plan  
 1928 amendment package is complete. For purposes of this section, an  
 1929 amendment shall be deemed complete if it contains a full,  
 1930 executed copy of the adoption ordinance or ordinances; in the

1931 case of a text amendment, a full copy of the amended language in  
 1932 legislative format with new words inserted in the text  
 1933 underlined, and words to be deleted lined through with hyphens;  
 1934 in the case of a future land use map amendment, a copy of the  
 1935 future land use map clearly depicting the parcel, its existing  
 1936 future land use designation, and its adopted designation; and a  
 1937 copy of any data and analyses the local government deems  
 1938 appropriate. The state land planning agency shall notify the  
 1939 local government ~~of any deficiencies~~ within 5 working days of  
 1940 receipt of an amendment package that the package is complete or  
 1941 identify any deficiencies regarding completeness.

1942 (c) The state land planning agency's challenge shall be  
 1943 limited to those issues raised in the comments provided by the  
 1944 reviewing agencies pursuant to paragraph (4) (b) that were  
 1945 clearly identified in the agency comments as an issue that may  
 1946 result in an agency challenge. The state land planning agency  
 1947 may challenge a plan amendment that has substantially changed  
 1948 from the version on which the agencies provided comments. For  
 1949 the purposes of this pilot program, the Legislature strongly  
 1950 encourages the state land planning agency to focus any challenge  
 1951 on issues of regional or statewide importance.

1952 (g) An amendment adopted under the expedited provisions of  
 1953 this section shall not become effective until the time period  
 1954 for filing a challenge under paragraph (a) has expired ~~31 days~~  
 1955 ~~after adoption.~~ If timely challenged, an amendment shall not  
 1956 become effective until the state land planning agency or the  
 1957 Administration Commission enters a final order determining the  
 1958 adopted amendment to be in compliance.

1959 Section 10. Section 163.351, Florida Statutes, is created  
 1960 to read:

1961 163.351 Reporting requirements for community redevelopment  
 1962 agencies.--Each community redevelopment agency shall annually:

1963 (1) By March 31, file with the governing body a report  
 1964 describing the progress made on each public project in the  
 1965 redevelopment plan which was funded during the preceding fiscal  
 1966 year and summarizing activities that, as of the end of the  
 1967 fiscal year, are planned for the upcoming fiscal year. On the  
 1968 date that the report is filed, the agency shall publish in a  
 1969 newspaper of general circulation in the community a notice that  
 1970 the report has been filed with the county or municipality and is  
 1971 available for inspection during business hours in the office of  
 1972 the clerk of the county or municipality and in the office of the  
 1973 agency.

1974 (2) Provide the reports or information that a dependent  
 1975 special district is required to file under chapter 189 to the  
 1976 Department of Community Affairs.

1977 (3) Provide the reports or information required under ss.  
 1978 218.32, 218.38, and 218.39 to the Department of Financial  
 1979 Services.

1980 Section 11. Paragraph (c) of subsection (3) of section  
 1981 163.356, Florida Statutes, is amended to read:

1982 163.356 Creation of community redevelopment agency.--

1983 (3)

1984 (c) The governing body of the county or municipality shall  
 1985 designate a chair and vice chair from among the commissioners.

1986 An agency may employ an executive director, technical experts,

1987 and such other agents and employees, permanent and temporary, as  
 1988 it requires, and determine their qualifications, duties, and  
 1989 compensation. For such legal service as it requires, an agency  
 1990 may employ or retain its own counsel and legal staff. ~~An agency~~  
 1991 ~~authorized to transact business and exercise powers under this~~  
 1992 ~~part shall file with the governing body, on or before March 31~~  
 1993 ~~of each year, a report of its activities for the preceding~~  
 1994 ~~fiscal year, which report shall include a complete financial~~  
 1995 ~~statement setting forth its assets, liabilities, income, and~~  
 1996 ~~operating expenses as of the end of such fiscal year. At the~~  
 1997 ~~time of filing the report, the agency shall publish in a~~  
 1998 ~~newspaper of general circulation in the community a notice to~~  
 1999 ~~the effect that such report has been filed with the county or~~  
 2000 ~~municipality and that the report is available for inspection~~  
 2001 ~~during business hours in the office of the clerk of the city or~~  
 2002 ~~county commission and in the office of the agency.~~

2003 Section 12. Paragraph (d) is added to subsection (3) of  
 2004 section 163.370, Florida Statutes, to read:

2005 163.370 Powers; counties and municipalities; community  
 2006 redevelopment agencies.--

2007 (3) The following projects may not be paid for or financed  
 2008 by increment revenues:

2009 (d) The substitution of increment revenues as security or  
 2010 payment for existing debt currently committed to pay debt  
 2011 service on existing structures or projects that are completed  
 2012 and operating.

2013 Section 13. Subsections (6) and (8) of section 163.387,  
 2014 Florida Statutes, are amended to read:



2015 163.387 Redevelopment trust fund.--

2016 (6) Moneys in the redevelopment trust fund may be expended

2017 from time to time for undertakings of a community redevelopment

2018 agency as described in the community redevelopment plan. Such

2019 expenditures may include ~~for the following purposes, including,~~

2020 but are not limited to:

2021 (a) Administrative and overhead expenses necessary or

2022 incidental to the implementation of a community redevelopment

2023 plan adopted by the agency.

2024 (b) Expenses of redevelopment planning, surveys, and

2025 financial analysis, including the reimbursement of the governing

2026 body, any taxing authority, or the community redevelopment

2027 agency for such expenses incurred before the redevelopment plan

2028 was approved and adopted.

2029 (c) Expenses related to the promotion or marketing of

2030 projects or activities in the redevelopment area which are

2031 sponsored by the community redevelopment agency.

2032 ~~(d)~~(e) The acquisition of real property in the

2033 redevelopment area.

2034 ~~(e)~~(d) The clearance and preparation of any redevelopment

2035 area for redevelopment and relocation of site occupants within

2036 or outside the community redevelopment area as provided in s.

2037 163.370.

2038 ~~(f)~~(e) The repayment of principal and interest or any

2039 redemption premium for loans, advances, bonds, bond anticipation

2040 notes, and any other form of indebtedness.

2041 ~~(g)~~(f) All expenses incidental to or connected with the

2042 issuance, sale, redemption, retirement, or purchase of bonds,

2043 bond anticipation notes, or other form of indebtedness,  
 2044 including funding of any reserve, redemption, or other fund or  
 2045 account provided for in the ordinance or resolution authorizing  
 2046 such bonds, notes, or other form of indebtedness.

2047 (h)~~(g)~~ The development of affordable housing within the  
 2048 community redevelopment area.

2049 (i)~~(h)~~ ~~The development of~~ Community policing innovations.

2050 (j) The provision of law enforcement, fire rescue, or  
 2051 emergency medical services if the community redevelopment area  
 2052 has been in existence for at least 5 years.

2053  
 2054 This listing of types of expenditures is not an exclusive list  
 2055 of the expenditures that may be made under this subsection and  
 2056 is intended only to provide examples of some of the activities,  
 2057 projects, or expenses for which an expenditure may be made under  
 2058 this subsection.

2059 ~~(8) Each community redevelopment agency shall provide for~~  
 2060 ~~an audit of the trust fund each fiscal year and a report of such~~  
 2061 ~~audit to be prepared by an independent certified public~~  
 2062 ~~accountant or firm. Such report shall describe the amount and~~  
 2063 ~~source of deposits into, and the amount and purpose of~~  
 2064 ~~withdrawals from, the trust fund during such fiscal year and the~~  
 2065 ~~amount of principal and interest paid during such year on any~~  
 2066 ~~indebtedness to which increment revenues are pledged and the~~  
 2067 ~~remaining amount of such indebtedness. The agency shall provide~~  
 2068 ~~by registered mail a copy of the report to each taxing~~  
 2069 ~~authority.~~

2070 Section 14. Paragraphs (b) and (e) of subsection (2) of

2071 section 288.0655, Florida Statutes, are amended to read:  
 2072 288.0655 Rural Infrastructure Fund.--  
 2073 (2)  
 2074 (b) To facilitate access of rural communities and rural  
 2075 areas of critical economic concern as defined by the Rural  
 2076 Economic Development Initiative to infrastructure funding  
 2077 programs of the Federal Government, such as those offered by the  
 2078 United States Department of Agriculture and the United States  
 2079 Department of Commerce, and state programs, including those  
 2080 offered by Rural Economic Development Initiative agencies, and  
 2081 to facilitate local government or private infrastructure funding  
 2082 efforts, the office may award grants for up to 30 percent of the  
 2083 total infrastructure project cost. If an application for funding  
 2084 is for a catalyst site, as defined in s. 288.0656, the  
 2085 requirement for a local match may be waived. Eligible projects  
 2086 must be related to specific job-creation or job-retention  
 2087 opportunities. Eligible projects may also include improving any  
 2088 inadequate infrastructure that has resulted in regulatory action  
 2089 that prohibits economic or community growth or reducing the  
 2090 costs to community users of proposed infrastructure improvements  
 2091 that exceed such costs in comparable communities. Eligible uses  
 2092 of funds shall include improvements to public infrastructure for  
 2093 industrial or commercial sites and upgrades to or development of  
 2094 public tourism infrastructure. Authorized infrastructure may  
 2095 include the following public or public-private partnership  
 2096 facilities: storm water systems; telecommunications facilities;  
 2097 roads or other remedies to transportation impediments; nature-  
 2098 based tourism facilities; or other physical requirements

2099 necessary to facilitate tourism, trade, and economic development  
 2100 activities in the community. Authorized infrastructure may also  
 2101 include publicly owned self-powered nature-based tourism  
 2102 facilities; and additions to the distribution facilities of the  
 2103 existing natural gas utility as defined in s. 366.04(3)(c), the  
 2104 existing electric utility as defined in s. 366.02, or the  
 2105 existing water or wastewater utility as defined in s.  
 2106 367.021(12), or any other existing water or wastewater facility,  
 2107 which owns a gas or electric distribution system or a water or  
 2108 wastewater system in this state where:

2109 1. A contribution-in-aid of construction is required to  
 2110 serve public or public-private partnership facilities under the  
 2111 tariffs of any natural gas, electric, water, or wastewater  
 2112 utility as defined herein; and

2113 2. Such utilities as defined herein are willing and able  
 2114 to provide such service.

2115 (e) To enable local governments to access the resources  
 2116 available pursuant to s. 403.973(19), the office may award  
 2117 grants for surveys, feasibility studies, and other activities  
 2118 related to the identification and preclearance review of land  
 2119 which is suitable for preclearance review. Authorized grants  
 2120 under this paragraph shall not exceed \$75,000 each, except in  
 2121 the case of a project in a rural area of critical economic  
 2122 concern, in which case the grant shall not exceed \$300,000. Any  
 2123 funds awarded under this paragraph must be matched at a level of  
 2124 50 percent with local funds, except that any funds awarded for a  
 2125 project in a rural area of critical economic concern must be  
 2126 matched at a level of 33 percent with local funds. If an

2127 application for funding is for a catalyst site, as defined in s.  
 2128 288.0656, the office may award grants for up to 40 percent of  
 2129 the total infrastructure project cost. In evaluating  
 2130 applications under this paragraph, the office shall consider the  
 2131 extent to which the application seeks to minimize administrative  
 2132 and consultant expenses.

2133 Section 15. Section 288.0656, Florida Statutes, is amended  
 2134 to read:

2135 288.0656 Rural Economic Development Initiative.--

2136 (1) (a) Recognizing that rural communities and regions  
 2137 continue to face extraordinary challenges in their efforts to  
 2138 achieve significant improvements to their economies,  
 2139 specifically in terms of personal income, job creation, average  
 2140 wages, and strong tax bases, it is the intent of the Legislature  
 2141 to encourage and facilitate the location and expansion in such  
 2142 rural communities of major economic development projects of  
 2143 significant scale.

2144 (b) The Rural Economic Development Initiative, known as  
 2145 "REDI," is created within the Office of Tourism, Trade, and  
 2146 Economic Development, and the participation of state and  
 2147 regional agencies in this initiative is authorized.

2148 (2) As used in this section, the term:

2149 (a) "Catalyst project" means a business locating or  
 2150 expanding in a rural area of critical economic concern that is  
 2151 likely to serve as an economic growth opportunity of regional  
 2152 significance for the growth of a regional target industry  
 2153 cluster. The project shall provide capital investment of  
 2154 significant scale that will affect the entire region and that

2155 will facilitate the development of high-wage and high-skill  
 2156 jobs.

2157 (b) "Catalyst site" means a parcel or parcels of land  
 2158 within a rural area of critical economic concern that has been  
 2159 prioritized by representatives of the jurisdictions within the  
 2160 rural area of critical economic concern, reviewed by REDI, and  
 2161 approved by the Office of Tourism, Trade, and Economic  
 2162 Development for purposes of locating a catalyst project.

2163 (c)~~(a)~~ "Economic distress" means conditions affecting the  
 2164 fiscal and economic viability of a rural community, including  
 2165 such factors as low per capita income, low per capita taxable  
 2166 values, high unemployment, high underemployment, low weekly  
 2167 earned wages compared to the state average, low housing values  
 2168 compared to the state average, high percentages of the  
 2169 population receiving public assistance, high poverty levels  
 2170 compared to the state average, and a lack of year-round stable  
 2171 employment opportunities.

2172 (d) "Rural area of critical economic concern" means a  
 2173 rural community, or a region composed of rural communities,  
 2174 designated by the Governor, that has been adversely affected by  
 2175 an extraordinary economic event, severe or chronic distress, or  
 2176 a natural disaster or that presents a unique economic  
 2177 development opportunity of regional impact.

2178 (e)~~(b)~~ "Rural community" means:

- 2179 1. A county with a population of 75,000 or less.
- 2180 2. A county with a population of 120,000 ~~±00,000~~ or less
- 2181 that is contiguous to a county with a population of 75,000 or
- 2182 less.

2183           3. A municipality within a county described in  
2184 subparagraph 1. or subparagraph 2.

2185           4. An unincorporated federal enterprise community or an  
2186 incorporated rural city with a population of 25,000 or less and  
2187 an employment base focused on traditional agricultural or  
2188 resource-based industries, located in a county not defined as  
2189 rural, which has at least three or more of the economic distress  
2190 factors identified in paragraph (a) and verified by the Office  
2191 of Tourism, Trade, and Economic Development.

2192  
2193 For purposes of this paragraph, population shall be determined  
2194 in accordance with the most recent official estimate pursuant to  
2195 s. 186.901.

2196           (3) REDI shall be responsible for coordinating and  
2197 focusing the efforts and resources of state and regional  
2198 agencies on the problems which affect the fiscal, economic, and  
2199 community viability of Florida's economically distressed rural  
2200 communities, working with local governments, community-based  
2201 organizations, and private organizations that have an interest  
2202 in the growth and development of these communities to find ways  
2203 to balance environmental and growth management issues with local  
2204 needs.

2205           (4) REDI shall review and evaluate the impact of laws  
2206 ~~statutes~~ and rules on rural communities and ~~shall~~ work to  
2207 minimize any adverse impact and undertake outreach and capacity  
2208 building efforts.

2209           (5) REDI shall facilitate better access to state resources  
2210 by promoting direct access and referrals to appropriate state

2211 and regional agencies and statewide organizations. REDI may  
 2212 undertake outreach, capacity-building, and other advocacy  
 2213 efforts to improve conditions in rural communities. These  
 2214 activities may include sponsorship of conferences and  
 2215 achievement awards.

2216 (6) (a) By August 1 of each year, the head of each of the  
 2217 following agencies and organizations shall designate a high-  
 2218 level staff person from within the agency or organization to  
 2219 serve as the REDI representative for the agency or organization:

- 2220 1. The Department of Community Affairs.
- 2221 2. The Department of Transportation.
- 2222 3. The Department of Environmental Protection.
- 2223 4. The Department of Agriculture and Consumer Services.
- 2224 5. The Department of State.
- 2225 6. The Department of Health.
- 2226 7. The Department of Children and Family Services.
- 2227 8. The Department of Corrections.
- 2228 9. The Agency for Workforce Innovation.
- 2229 10. The Department of Education.
- 2230 11. The Department of Juvenile Justice.
- 2231 12. The Fish and Wildlife Conservation Commission.
- 2232 13. Each water management district.
- 2233 14. Enterprise Florida, Inc.
- 2234 15. Workforce Florida, Inc.
- 2235 16. The Florida Commission on Tourism or VISIT Florida.
- 2236 17. The Florida Regional Planning Council Association.
- 2237 18. The Agency for Health Care Administration ~~Florida~~  
 2238 ~~State Rural Development Council~~.



2239           19. The Institute of Food and Agricultural Sciences  
2240 (IFAS).

2241  
2242 An alternate for each designee shall also be chosen, and the  
2243 names of the designees and alternates shall be sent to the  
2244 director of the Office of Tourism, Trade, and Economic  
2245 Development.

2246           (b) Each REDI representative must have comprehensive  
2247 knowledge of his or her agency's functions, both regulatory and  
2248 service in nature, and of the state's economic goals, policies,  
2249 and programs. This person shall be the primary point of contact  
2250 for his or her agency with REDI on issues and projects relating  
2251 to economically distressed rural communities and with regard to  
2252 expediting project review, shall ensure a prompt effective  
2253 response to problems arising with regard to rural issues, and  
2254 shall work closely with the other REDI representatives in the  
2255 identification of opportunities for preferential awards of  
2256 program funds and allowances and waiver of program requirements  
2257 when necessary to encourage and facilitate long-term private  
2258 capital investment and job creation.

2259           (c) The REDI representatives shall work with REDI in the  
2260 review and evaluation of statutes and rules for adverse impact  
2261 on rural communities and the development of alternative  
2262 proposals to mitigate that impact.

2263           (d) Each REDI representative shall be responsible for  
2264 ensuring that each district office or facility of his or her  
2265 agency is informed about the Rural Economic Development  
2266 Initiative and for providing assistance throughout the agency in

2267 the implementation of REDI activities.

2268       (7) (a) REDI may recommend to the Governor up to three  
 2269 rural areas of critical economic concern. ~~A rural area of~~  
 2270 ~~critical economic concern must be a rural community, or a region~~  
 2271 ~~composed of such, that has been adversely affected by an~~  
 2272 ~~extraordinary economic event or a natural disaster or that~~  
 2273 ~~presents a unique economic development opportunity of regional~~  
 2274 ~~impact that will create more than 1,000 jobs over a 5-year~~  
 2275 ~~period.~~ The Governor may by executive order designate up to  
 2276 three rural areas of critical economic concern which will  
 2277 establish these areas as priority assignments for REDI as well  
 2278 as to allow the Governor, acting through REDI, to waive  
 2279 criteria, requirements, or similar provisions of any economic  
 2280 development incentive. Such incentives shall include, but not be  
 2281 limited to: the Qualified Target Industry Tax Refund Program  
 2282 under s. 288.106, the Quick Response Training Program under s.  
 2283 288.047, the Quick Response Training Program for participants in  
 2284 the welfare transition program under s. 288.047(8),  
 2285 transportation projects under s. 288.063, the brownfield  
 2286 redevelopment bonus refund under s. 288.107, and the rural job  
 2287 tax credit program under ss. 212.098 and 220.1895.

2288       (b) Designation as a rural area of critical economic  
 2289 concern under this subsection shall be contingent upon the  
 2290 execution of a memorandum of agreement among the Office of  
 2291 Tourism, Trade, and Economic Development; the governing body of  
 2292 the county; and the governing bodies of any municipalities to be  
 2293 included within a rural area of critical economic concern. Such  
 2294 agreement shall specify the terms and conditions of the

2295 designation, including, but not limited to, the duties and  
 2296 responsibilities of the county and any participating  
 2297 municipalities to take actions designed to facilitate the  
 2298 retention and expansion of existing businesses in the area, as  
 2299 well as the recruitment of new businesses to the area.

2300 (c) Each rural area of critical economic concern may  
 2301 designate catalyst projects provided that each catalyst project  
 2302 is specifically recommended by REDI, identified as a catalyst  
 2303 project by Enterprise Florida, Inc., and confirmed as a catalyst  
 2304 project by the Office of Tourism, Trade, and Economic  
 2305 Development. All state agencies and departments shall use all  
 2306 available tools and resources to the extent permissible by law  
 2307 to promote the creation and development of each catalyst project  
 2308 and the development of catalyst sites.

2309 (8) REDI shall assist local governments within rural areas  
 2310 of critical economic concern with comprehensive planning needs  
 2311 pursuant to s. 163.3184(20) and that implement the provisions of  
 2312 this section. Such assistance shall reflect a multidisciplinary  
 2313 approach among all agencies and shall include economic  
 2314 development and planning objectives.

2315 (a) A local government may request assistance in the  
 2316 preparation of plan amendments that will stimulate economic  
 2317 activity.

2318 1. The local government must contact the Office of  
 2319 Tourism, Trade, and Economic Development to request assistance.

2320 2. REDI representatives shall meet with the local  
 2321 government within 15 days after such request to develop the  
 2322 scope of assistance that will be provided to assist the

2323 development, transmittal, and adoption of the proposed  
 2324 comprehensive plan amendment.

2325 3. As part of the assistance provided, REDI  
 2326 representatives shall also identify other needed local and  
 2327 developer actions for approval of the project and recommend a  
 2328 timeline for the local government and developer that will  
 2329 minimize project delays.

2330 (b) In addition, REDI shall solicit requests each year for  
 2331 assistance from local governments within a rural area of  
 2332 critical economic concern to update the future land use element  
 2333 and other associated elements of the local government's  
 2334 comprehensive plan to better position the community to respond  
 2335 to economic development potential within the county or  
 2336 municipality. REDI shall provide direct assistance to such local  
 2337 governments to update their comprehensive plans pursuant to this  
 2338 paragraph. At least one comprehensive planning technical  
 2339 assistance effort shall be selected each year.

2340 (c) REDI shall develop and annually update a technical  
 2341 assistance manual based upon experiences learned in providing  
 2342 direct assistance under this subsection.

2343 (9) ~~(8)~~ REDI shall submit a report to the Governor, the  
 2344 President of the Senate, and the Speaker of the House of  
 2345 Representatives each year on or before September ~~February~~ 1 on  
 2346 all REDI activities for the prior fiscal year. This report shall  
 2347 include a status report on all projects currently being  
 2348 coordinated through REDI, the number of preferential awards and  
 2349 allowances made pursuant to this section, the dollar amount of  
 2350 such awards, and the names of the recipients. The report shall

2351 also include a description of all waivers of program  
 2352 requirements granted. The report shall also include information  
 2353 as to the economic impact of the projects coordinated by REDI.

2354 Section 16. Paragraph (a) of subsection (7), paragraph (c)  
 2355 of subsection (19), and paragraph (n) of subsection (24) of  
 2356 section 380.06, Florida Statutes, are amended, and paragraph (v)  
 2357 is added to subsection (24) of that section, to read:

2358 380.06 Developments of regional impact.--

2359 (7) PREAPPLICATION PROCEDURES.--

2360 (a) Before filing an application for development approval,  
 2361 the developer shall contact the regional planning agency with  
 2362 jurisdiction over the proposed development to arrange a  
 2363 preapplication conference. Upon the request of the developer or  
 2364 the regional planning agency, other affected state and regional  
 2365 agencies shall participate in this conference and shall identify  
 2366 the types of permits issued by the agencies, the level of  
 2367 information required, and the permit issuance procedures as  
 2368 applied to the proposed development. The levels of service  
 2369 required in the transportation methodology shall be the same  
 2370 levels of service used to evaluate concurrency in accordance  
 2371 with s. 163.3180. The regional planning agency shall provide the  
 2372 developer information about the development-of-regional-impact  
 2373 process and the use of preapplication conferences to identify  
 2374 issues, coordinate appropriate state and local agency  
 2375 requirements, and otherwise promote a proper and efficient  
 2376 review of the proposed development. If agreement is reached  
 2377 regarding assumptions and methodology to be used in the  
 2378 application for development approval, the reviewing agencies may

2379 not subsequently object to those assumptions and methodologies  
2380 unless subsequent changes to the project or information obtained  
2381 during the review make those assumptions and methodologies  
2382 inappropriate.

2383 (19) SUBSTANTIAL DEVIATIONS.--

2384 (c) An extension of the date of buildout of a development,  
2385 or any phase thereof, by more than 7 years is presumed to create  
2386 a substantial deviation subject to further development-of-  
2387 regional-impact review. An extension of the date of buildout, or  
2388 any phase thereof, of more than 5 years but not more than 7  
2389 years is presumed not to create a substantial deviation. The  
2390 extension of the date of buildout of an areawide development of  
2391 regional impact by more than 5 years but less than 10 years is  
2392 presumed not to create a substantial deviation. These  
2393 presumptions may be rebutted by clear and convincing evidence at  
2394 the public hearing held by the local government. An extension of  
2395 5 years or less is not a substantial deviation. For the purpose  
2396 of calculating when a buildout or phase date has been exceeded,  
2397 the time shall be tolled during the pendency of administrative  
2398 or judicial proceedings relating to development permits. Any  
2399 extension of the buildout date of a project or a phase thereof  
2400 shall automatically extend the commencement date of the project,  
2401 the termination date of the development order, the expiration  
2402 date of the development of regional impact, and the phases  
2403 thereof if applicable by a like period of time. In recognition  
2404 of the 2007 real estate market conditions, all development order  
2405 phase, buildout, commencement, and expiration dates and all  
2406 related local government approvals for projects that are

2407 developments of regional impact or Florida Quality Developments  
 2408 and under active construction on July 1, 2007, or for which a  
 2409 development order was adopted between January 1, 2006, and July  
 2410 1, 2007, regardless of whether or not active construction has  
 2411 commenced, are extended for 3 years regardless of any prior  
 2412 extension. The 3-year extension is not a substantial deviation,  
 2413 is not subject to further development-of-regional-impact review,  
 2414 and may not be considered when determining whether a subsequent  
 2415 extension is a substantial deviation under this subsection. This  
 2416 extension also applies to all associated local government  
 2417 approvals, including, but not limited to, agreements,  
 2418 certificates, and permits related to the project.

2419 (24) STATUTORY EXEMPTIONS.--

2420 (n) Any proposed development or redevelopment within an  
 2421 area designated in the comprehensive plan as an urban  
 2422 redevelopment area, a downtown revitalization area, an urban  
 2423 infill development area, or an urban infill and redevelopment  
 2424 area under s. 163.2517 is exempt from this section ~~if the local~~  
 2425 ~~government has entered into a binding agreement with~~  
 2426 ~~jurisdictions that would be impacted and the Department of~~  
 2427 ~~Transportation regarding the mitigation of impacts on state and~~  
 2428 ~~regional transportation facilities, and has adopted a~~  
 2429 ~~proportionate share methodology pursuant to s. 163.3180(16).~~

2430 (v) Any development or change to a previously approved  
 2431 development of regional impact that is proposed for at least two  
 2432 uses, one of which is for use as an office, university medical  
 2433 school, hospital, or laboratory appropriate for research and  
 2434 development of medical technology, biotechnology, or life

2435 science applications is exempt from this section if:

2436 1. The land is located in a designated urban infill area  
 2437 or within 5 miles of a state-supported biotechnical research  
 2438 facility or if a local government having jurisdiction  
 2439 recognizes, by resolution, that the land is located in a  
 2440 compact, high-intensity, and high-density multiuse area that is  
 2441 appropriate for intensive growth.

2442 2. The land is located within three-fourths of 1 mile from  
 2443 one or more planned or programmed bus or light rail transit  
 2444 stops.

2445 3. The development is registered with the United States  
 2446 Green Building Council and there is an intent to apply for  
 2447 certification of each building under the Leadership in Energy  
 2448 and Environmental Design rating program, or the development is  
 2449 registered by an alternate green building or development rating  
 2450 system that a local government having jurisdiction finds  
 2451 appropriate, by resolution.

2452  
 2453 If a use is exempt from review as a development of regional  
 2454 impact under paragraphs (a) - (u)~~(a) - (t)~~, but will be part of a  
 2455 larger project that is subject to review as a development of  
 2456 regional impact, the impact of the exempt use must be included  
 2457 in the review of the larger project.

2458 Section 17. Paragraph (f) of subsection (3) of section  
 2459 380.0651, Florida Statutes, is amended to read:

2460 380.0651 Statewide guidelines and standards.--

2461 (3) The following statewide guidelines and standards shall  
 2462 be applied in the manner described in s. 380.06(2) to determine



2463 whether the following developments shall be required to undergo  
 2464 development-of-regional-impact review:

2465 (f) Hotel or motel development.--

2466 1. Any proposed hotel or motel development that is planned  
 2467 to create or accommodate 350 or more units; ~~or~~

2468 2. Any proposed hotel or motel development that is planned  
 2469 to create or accommodate 750 or more units, in a county with a  
 2470 population greater than 500,000 but not exceeding 1.5 million;  
 2471 or

2472 3. Any proposed hotel or motel development that is planned  
 2473 to create or accommodate 750 or more units, in a county with a  
 2474 population greater than 1.5 million, and only in a geographic  
 2475 area specifically designated as highly suitable for increased  
 2476 threshold intensity in the approved local comprehensive plan and  
 2477 in the strategic regional policy plan.

2478 Section 18. Subsection (13) is added to section 403.121,  
 2479 Florida Statutes, to read:

2480 403.121 Enforcement; procedure; remedies.--The department  
 2481 shall have the following judicial and administrative remedies  
 2482 available to it for violations of this chapter, as specified in  
 2483 s. 403.161(1).

2484 (13) Any party subject to an executed consent order of the  
 2485 Department of Environmental Protection under chapter 373 or this  
 2486 chapter, pursuant to which a building permit is necessary to  
 2487 comply with the consent order, shall not be required to undergo  
 2488 or obtain site plan approval or other zoning approvals as a  
 2489 condition to issuance of the building permit if the activities  
 2490 conducted on the parcel are, but for the specifics of the

2491 consent order, consistent with local permits, zoning, and land  
 2492 use approvals.

2493 Section 19. Subsection (5) of section 420.615, Florida  
 2494 Statutes, is amended to read:

2495 420.615 Affordable housing land donation density bonus  
 2496 incentives.--

2497 (5) The local government, as part of the approval process,  
 2498 shall adopt a comprehensive plan amendment, pursuant to part II  
 2499 of chapter 163, for the receiving land that incorporates the  
 2500 density bonus. Such amendment shall be deemed a small scale  
 2501 amendment, shall be subject only to the requirements of adopted  
 2502 in the manner as required for small scale amendments pursuant to  
 2503 s. 163.3187(1)(b)3.b. and c., is not subject to the requirements  
 2504 of s. 163.3184(3)-(11)(3)-(6), and is exempt from s.  
 2505 163.3187(1)(b)3.a. and from the limitation on the frequency of  
 2506 plan amendments as provided in s. 163.3187. An affected person  
 2507 as defined in s. 163.3184 may file a petition for administrative  
 2508 review pursuant to s. 163.3187(3) to challenge the compliance of  
 2509 an adopted plan amendment.

2510 Section 20. Subsection (2) of section 257.193, Florida  
 2511 Statutes, is amended to read:

2512 257.193 Community Libraries in Caring Program.--

2513 (2) The purpose of the Community Libraries in Caring  
 2514 Program is to assist libraries in rural communities, as defined  
 2515 in s. 288.0656(2)(e) ~~288.0656(2)(b)~~ and subject to the  
 2516 provisions of s. 288.06561, to strengthen their collections and  
 2517 services, improve literacy in their communities, and improve the  
 2518 economic viability of their communities.

2519 Section 21. Section 288.019, Florida Statutes, is amended  
 2520 to read:

2521 288.019 Rural considerations in grant review and  
 2522 evaluation processes.--

2523 (1) Notwithstanding any other law, and to the fullest  
 2524 extent possible, the member agencies and organizations of the  
 2525 Rural Economic Development Initiative (REDI) as defined in s.  
 2526 288.0656(6)(a) shall review all grant and loan application  
 2527 evaluation criteria to ensure the fullest access for rural  
 2528 counties as defined in s. 288.0656(2)(e) ~~288.0656(2)(b)~~ to  
 2529 resources available throughout the state.

2530 (2)~~(1)~~ Each REDI agency and organization shall review all  
 2531 evaluation and scoring procedures and develop modifications to  
 2532 those procedures which minimize the impact of a project within a  
 2533 rural area.

2534 (a)~~(2)~~ Evaluation criteria and scoring procedures must  
 2535 provide for an appropriate ranking based on the proportionate  
 2536 impact that projects have on a rural area when compared with  
 2537 similar project impacts on an urban area.

2538 (b)~~(3)~~ Evaluation criteria and scoring procedures must  
 2539 recognize the disparity of available fiscal resources for an  
 2540 equal level of financial support from an urban county and a  
 2541 rural county.

2542 1.~~(a)~~ The evaluation criteria should weight contribution  
 2543 in proportion to the amount of funding available at the local  
 2544 level.

2545 2.~~(b)~~ In-kind match should be allowed and applied as  
 2546 financial match when a county is experiencing financial distress

CS/HB 7129

2008

2547 through elevated unemployment at a rate in excess of the state's  
 2548 average by 5 percentage points or because of the loss of its ad  
 2549 valorem base.

2550 (c)~~(4)~~ For existing programs, the modified evaluation  
 2551 criteria and scoring procedure must be delivered to the Office  
 2552 of Tourism, Trade, and Economic Development for distribution to  
 2553 the REDI agencies and organizations. The REDI agencies and  
 2554 organizations shall review and make comments. Future rules,  
 2555 programs, evaluation criteria, and scoring processes must be  
 2556 brought before a REDI meeting for review, discussion, and  
 2557 recommendation to allow rural counties fuller access to the  
 2558 state's resources.

2559 Section 22. Section 288.06561, Florida Statutes, is  
 2560 amended to read:

2561 288.06561 Reduction or waiver of financial match  
 2562 requirements.--

2563 (1) Notwithstanding any other law, the member agencies and  
 2564 organizations of the Rural Economic Development Initiative  
 2565 (REDI), as defined in s. 288.0656(6)(a), shall review the  
 2566 financial match requirements for projects in rural areas as  
 2567 defined in s. 288.0656(2)(e) ~~288.0656(2)(b)~~.

2568 (2)~~(1)~~ Each agency and organization shall develop a  
 2569 proposal to waive or reduce the match requirement for rural  
 2570 areas.

2571 (3)~~(2)~~ Agencies and organizations shall ensure that all  
 2572 proposals are submitted to the Office of Tourism, Trade, and  
 2573 Economic Development for review by the REDI agencies.

2574 (4)~~(3)~~ These proposals shall be delivered to the Office of

2575 Tourism, Trade, and Economic Development for distribution to the  
 2576 REDI agencies and organizations. A meeting of REDI agencies and  
 2577 organizations must be called within 30 days after receipt of  
 2578 such proposals for REDI comment and recommendations on each  
 2579 proposal.

2580 (5)~~(4)~~ Waivers and reductions must be requested by the  
 2581 county or community, and such county or community must have  
 2582 three or more of the factors identified in s. 288.0656(2)(c)  
 2583 ~~288.0656(2)(a)~~.

2584 (6)~~(5)~~ Any other funds available to the project may be  
 2585 used for financial match of federal programs when there is  
 2586 fiscal hardship, and the match requirements may not be waived or  
 2587 reduced.

2588 (7)~~(6)~~ When match requirements are not reduced or  
 2589 eliminated, donations of land, though usually not recognized as  
 2590 an in-kind match, may be permitted.

2591 (8)~~(7)~~ To the fullest extent possible, agencies and  
 2592 organizations shall expedite the rule adoption and amendment  
 2593 process if necessary to incorporate the reduction in match by  
 2594 rural areas in fiscal distress.

2595 (9)~~(8)~~ REDI shall include in its annual report an  
 2596 evaluation on the status of changes to rules, number of awards  
 2597 made with waivers, and recommendations for future changes.

2598 Section 23. Paragraph (b) of subsection (4) of section  
 2599 339.2819, Florida Statutes, is amended to read:

2600 339.2819 Transportation Regional Incentive Program.--

2601 (4)

2602 (b) In allocating Transportation Regional Incentive

CS/HB 7129

2008

2603 Program funds, priority shall be given to projects that:

2604 1. Provide connectivity to the Strategic Intermodal System

2605 developed under s. 339.64.

2606 2. Support economic development and the movement of goods

2607 in rural areas of critical economic concern designated under s.

2608 288.0656(7)(a) ~~288.0656(7)~~.

2609 3. Are subject to a local ordinance that establishes

2610 corridor management techniques, including access management

2611 strategies, right-of-way acquisition and protection measures,

2612 appropriate land use strategies, zoning, and setback

2613 requirements for adjacent land uses.

2614 4. Improve connectivity between military installations and

2615 the Strategic Highway Network or the Strategic Rail Corridor

2616 Network.

2617 Section 24. Paragraph (d) of subsection (15) of section

2618 627.6699, Florida Statutes, is amended to read:

2619 627.6699 Employee Health Care Access Act.--

2620 (15) SMALL EMPLOYERS ACCESS PROGRAM.--

2621 (d) Eligibility.--

2622 1. Any small employer that is actively engaged in

2623 business, has its principal place of business in this state,

2624 employs up to 25 eligible employees on business days during the

2625 preceding calendar year, employs at least 2 employees on the

2626 first day of the plan year, and has had no prior coverage for

2627 the last 6 months may participate.

2628 2. Any municipality, county, school district, or hospital

2629 employer located in a rural community as defined in s.

2630 288.0656(2)(e) ~~288.0656(2)(b)~~ may participate.

CS/HB 7129

2008

2631 3. Nursing home employers may participate.

2632 4. Each dependent of a person eligible for coverage is  
2633 also eligible to participate.

2634  
2635 Any employer participating in the program must do so until the  
2636 end of the term for which the carrier providing the coverage is  
2637 obligated to provide such coverage to the program. Coverage for  
2638 a small employer group that ceases to meet the eligibility  
2639 requirements of this section may be terminated at the end of the  
2640 policy period for which the necessary premiums have been paid.

2641 Section 25. The sum of \$300,000 is appropriated from  
2642 nonrecurring revenue in the General Revenue Fund to the  
2643 Legislative Committee on Intergovernmental Relations for the  
2644 2008-2009 fiscal year to pay for costs associated with the  
2645 mobility fee study and pilot project program established in  
2646 section 4.

2647 Section 26. This act shall take effect July 1, 2008.