A bill to be entitled 1 2 An act relating to agriculture; amending s. 163.3162, 3 F.S.; prohibiting county government enforcement of certain ordinances, resolutions, regulations, rules, or policies 4 relating to certain activities of bona fide farm operation 5 6 on land classified as agricultural; prohibiting county 7 government imposition of an assessment or fee for 8 stormwater management on agricultural land meeting certain 9 requirements; amending s. 205.064, F.S.; expanding eligibility for exemption from a local business tax 10 receipt for the privilege of selling specified products; 11 amending s. 373.1395, F.S.; providing indemnity for an 12 agricultural landowner for easement or any other right 13 secured by a water management district for access to lands 14 the district provides or makes available to the public; 15 16 delineating what is covered by indemnification for 17 landowners and water management districts; providing that 18 agricultural landowners and water management districts are 19 liable for gross negligence and certain other acts as 20 specified; creating s. 500.70, F.S.; delineating requirements for a tomato farmer, packer, repacker, or 21 handler to be considered in compliance with state food 22 safety microbial standards and quidelines; amending s. 23 24 570.07, F.S.; providing that the Department of Agriculture 25 and Consumer Services may adopt by rule comprehensive best 26 management practices for agricultural production and food safety; amending s. 581.091, F.S.; providing conditions 27 for use of Casuarina cunninghamiana as a windbreak for 28

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commercial citrus groves; defining the term "commercial citrus grove"; providing for permitting and permit fees; providing for destruction of Casuarina cunninghamiana; specifying responsibility and liability for removal and destruction of such trees; providing that use as a windbreak does not preclude research or release of agents to control Casuarina spp.; providing that the use of Casuarina cunninghamiana for windbreaks does not interfere with or restrict efforts to manage or control noxious weeds or invasive plants; prohibiting any other agency or local government from removing Casuarina cunninghamiana planted as a windbreak under special permit; amending s. 583.13, F.S.; revising the labeling and advertising requirements for dressed poultry; amending s. 604.15, F.S.; revising a definition to make tropical foliage exempt from regulation under provisions relating to dealers in agricultural products; amending s. 604.50, F.S.; expanding county and municipal exemptions for nonresidential farm buildings to include permits and impact fees; amending s. 823.145, F.S.; expanding the materials used in agricultural operations that can be openly burned; providing certain limitations on such burning; amending s. 849.094, F.S.; revising certain game promotion filing requirements; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (4) of section 163.3162, Florida Statutes, is amended to read:

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163.3162 Agricultural Lands and Practices Act. --

DUPLICATION OF REGULATION. -- Except as otherwise provided in this section and s. 487.051(2), and notwithstanding any other law, including any provision of chapter 125 or this chapter, a county may not exercise any of its powers to adopt or enforce any ordinance, resolution, regulation, rule, or policy to prohibit, restrict, regulate, or otherwise limit an activity of a bona fide farm operation on land classified as agricultural land pursuant to s. 193.461, if such activity is regulated through implemented best management practices, interim measures, or regulations developed by the Department of Environmental Protection, the Department of Agriculture and Consumer Services, or a water management district and adopted under chapter 120 as part of a statewide or regional program; or if such activity is expressly regulated by the United States Department of Agriculture, the United States Army Corps of Engineers, or the United States Environmental Protection Agency. A county may not impose an assessment or fee for stormwater management or a stormwater tax imposed by a municipal services taxing unit on land classified as agricultural land pursuant to s. 193.461, if the agricultural operation has an agricultural discharge permit or implements best management practices developed by the Department of Environmental Protection, the Department of Agriculture and Consumer Services, or a water management district and adopted under chapter 120 as part of a statewide or regional program.

(a) When an activity of a farm operation takes place within a wellfield protection area as defined in any wellfield protection ordinance adopted by a county, and the implemented best management practice, regulation, or interim measure does not specifically address wellfield protection, a county may regulate that activity pursuant to such ordinance. This subsection does not limit the powers and duties provided for in s. 373.4592 or limit the powers and duties of any county to address an emergency as provided for in chapter 252.

- (b) This subsection may not be construed to permit an existing farm operation to change to a more excessive farm operation with regard to traffic, noise, odor, dust, or fumes where the existing farm operation is adjacent to an established homestead or business on March 15, 1982.
- (c) This subsection does not limit the powers of a predominantly urbanized county with a population greater than 1,500,000 and more than 25 municipalities, not operating under a home rule charter adopted pursuant to ss. 10, 11, and 24, Art. VIII of the Constitution of 1885, as preserved by s. 6(e), Art. VIII of the Constitution of 1968, which has a delegated pollution control program under s. 403.182 and includes drainage basins that are part of the Everglades Stormwater Program, to enact ordinances, regulations, or other measures to comply with the provisions of s. 373.4592, or which are necessary to carrying out a county's duties pursuant to the terms and conditions of any environmental program delegated to the county by agreement with a state agency.

(d) For purposes of this subsection, a county ordinance that regulates the transportation or land application of domestic wastewater residuals or other forms of sewage sludge shall not be deemed to be duplication of regulation.

Section 2. Subsection (1) of section 205.064, Florida Statutes, is amended to read:

- 205.064 Farm, aquacultural, grove, horticultural, floricultural, tropical piscicultural, and tropical fish farm products; certain exemptions.--
- (1) A local business tax receipt is not required of any natural person for the privilege of engaging in the selling of farm, aquacultural, grove, horticultural, floricultural, tropical piscicultural, or tropical fish farm products, or products manufactured therefrom, except intoxicating liquors, wine, or beer, when such products were grown or produced by such natural person in the state.
- Section 3. Subsection (2) and paragraph (a) of subsection (3) of section 373.1395, Florida Statutes, are amended, present subsection (4) is renumbered as subsection (5) and amended, present subsection (5) is renumbered as subsection (6), and a new subsection (4) is added to that section, to read:
- 373.1395 Limitation on liability of water management district with respect to areas made available to the public for recreational purposes without charge.--
- (2) Except as provided in subsection (5) (4), a water management district that provides the public with a park area or other land for outdoor recreational purposes, or allows access over district lands for recreational purposes, owes no duty of

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care to keep that park area or land safe for entry or use by others or to give warning to persons entering or going on that park area or land of any hazardous conditions, structures, or activities thereon. A water management district that provides the public with a park area or other land for outdoor recreational purposes does not, by providing that park area or land, extend any assurance that such park area or land is safe for any purpose, does not incur any duty of care toward a person who goes on that park area or land, and is not responsible for any injury to persons or property caused by an act or omission of a person who goes on that park area or land. This subsection does not apply if there is any charge made or usually made for entering or using the park area or land, or if any commercial or other activity from which profit is derived from the patronage of the public is conducted on such park area or land or any part thereof.

(3) (a) Except as provided in subsection (5) (4), a water management district that leases any land or water area to the state for outdoor recreational purposes, or for access to outdoor recreational purposes, owes no duty of care to keep that land or water area safe for entry or use by others or to give warning to persons entering or going on that land or water of any hazardous conditions, structures, or activities thereon. A water management district that leases a land or water area to the state for outdoor recreational purposes does not, by giving such lease, extend any assurance that such land or water area is safe for any purpose, incur any duty of care toward a person who goes on the leased land or water area, and is not responsible

for any injury to persons or property caused by an act or omission of a person who goes on the leased land or water area.

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Where a water management district has secured an easement, or other right, that is being used for the purpose of providing access through private land classified as agricultural land pursuant to s. 193.461 to lands that the water management district provides or makes available to the public for outdoor recreational purposes, the water management district shall indemnify and save harmless the owner of the agricultural land from any liability arising from use of such easement by the general public or by the employees and agents of the water management district or other regulatory agencies. Except as provided in subsection (5), a water management district that enters into such easement owes no duty of care to keep that access area safe for entry or use by others or to give warning to persons entering or going on that access area of any hazardous conditions, structures, or activities thereon. A water management district that secures such an easement does not, by securing the easement, extend any assurance that such access area is safe for any purpose or incur any duty of care toward a person who goes on the access area and is not responsible for any injury to persons or property caused by an act of omission of a person who uses the access area.

(5)(4) This section does not relieve any water management district or agricultural landowner of any liability that would otherwise exist for gross negligence or a deliberate, willful, or malicious injury to a person or property. This section does

not create or increase the liability of any water management district or person beyond that which is authorized by s. 768.28.

(6)(5) The term "outdoor recreational purposes," as used in this section, includes activities such as, but not limited to, horseback riding, hunting, fishing, bicycling, swimming, boating, camping, picnicking, hiking, pleasure driving, nature study, water skiing, motorcycling, and visiting historical, archaeological, scenic, or scientific sites.

Section 4. Section 500.70, Florida Statutes, is created to read:

tomato farmer, packer, repacker, or handler that implements applicable good agricultural practices and best management practices according to rules adopted by the department is considered to have acted in good faith, with reasonable care, and in compliance with state food safety microbial standards or guidelines unless a violation of or noncompliance with such measures can be shown through inspections.

Section 5. Subsection (10) of section 570.07, Florida Statutes, is amended to read:

570.07 Department of Agriculture and Consumer Services; functions, powers, and duties.--The department shall have and exercise the following functions, powers, and duties:

(10) To act as adviser to producers and distributors, when requested, and to assist them in the economical and efficient distribution of their agricultural products and to encourage cooperative effort among producers to gain economical and efficient production of agricultural products. The department

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may adopt by rule, pursuant to ss. 120.536(1) and 120.54,
comprehensive best management practices for agricultural
production and food safety.

Section 6. Subsection (5) is added to section 581.091, Florida Statutes, to read:

581.091 Noxious weeds and infected plants or regulated articles; sale or distribution; receipt; information to department; withholding information.--

- (5) (a) Notwithstanding any other provision of state law or rule, a person may obtain a special permit from the department to plant Casuarina cunninghamiana as a windbreak for a commercial citrus grove provided the plants are produced in an authorized registered nursery and certified by the department as being vegetatively propagated from male plants. A "commercial citrus grove" means a contiguous planting of 100 or more citrus trees where citrus fruit is produced for sale.
- (b) For a 5-year period, special permits authorizing a person to plant Casuarina cunninghamiana shall be issued only as part of a pilot program for fresh fruit groves in areas of Indian River, St. Lucie, and Martin Counties where citrus canker is determined by the department to be widespread. The pilot program shall be reevaluated annually and a comprehensive review shall be conducted in 2013. The purpose of the annual and 5-year reviews is to determine if the use of Casuarina cunninghamiana as an agricultural pest and disease windbreak poses any adverse environmental consequences. At the end of the 5-year pilot program, if the Noxious Weed and Invasive Plant Review

  Committee, created by the department, and the Department of

Environmental Protection, in consultation with a representative of the citrus industry who has a Casuarina cunninghamiana windbreak, determine that the potential is low for adverse environmental impacts from planting Casuarina cunninghamiana as windbreaks, the department may, by rule, allow the use of Casuarina cunninghamiana windbreaks for commercial citrus groves in other areas of the state. If it is determined at the end of the 5-year pilot program that additional time is needed to further evaluate Casuarina cunninghamiana, the department will remain the lead agency.

- (c) Each application for a special permit shall be accompanied by a fee in an amount determined by the department, by rule, not to exceed \$500. A special permit shall be required for each noncontiguous commercial citrus grove and shall be renewed every 5 years. The property owner is responsible for maintaining and producing for inspection the original nursery invoice with certification documentation. If ownership of the property is transferred, the seller must notify the department and provide the buyer with a copy of the special permit and copies of all invoices and certification documentation prior to the closing of the sale.
- (d) Each application shall include a baseline survey of all lands within 500 feet of the proposed *Casuarina*cunninghamiana windbreak showing the location and identification to species of all existing *Casuarina spp*.
- (e) Nurseries authorized to produce *Casuarina*cunninghamiana must obtain a special permit from the department certifying that the plants have been vegetatively propagated

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from sexually mature male source trees currently grown in the state. The importation of Casuarina cunninghamiana from any area outside the state to be used as a propagation source tree is prohibited. Each male source tree must be registered by the department as being a horticulturally true to type male plant and be labeled with a source tree registration number. Each nursery application for a special permit shall be accompanied by a fee in an amount determined by the department, by rule, not to exceed \$200. Special permits shall be renewed annually. The department shall, by rule, set the amount of an annual fee, not to exceed \$50, for each Casuarina cunninghamiana registered as a source tree. Nurseries may only sell Casuarina cunninghamiana to a person with a special permit as specified in paragraphs (a) and (b). The source tree registration numbers of the parent plants must be documented on each invoice or other certification documentation provided to the buyer.

- (f) All Casuarina cunninghamiana must be destroyed by the property owner within 6 months after:
- 1. The property owner takes permanent action to no longer use the site for commercial citrus production;
- 2. The site has not been used for commercial citrus production for a period of 5 years; or
- 3. The department determines that the Casuarina cunninghamiana on the site has become invasive. This determination shall be based on, but not limited to, the recommendation of the Noxious Weed and Invasive Plant Review Committee and the Department of Environmental Protection and in consultation with a representative of the citrus industry who

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has a Casuarina cunninghamiana windbreak.

- If the owner or person in charge refuses or neglects to comply, the director or her or his authorized representative may, under authority of the department, proceed to destroy the plants. The expense of the destruction shall be assessed, collected, and enforced against the owner by the department. If the owner does not pay the assessed cost, the department may record a lien against the property.
- (g) The use of Casuarina cunninghamiana for windbreaks shall not preclude the department from issuing permits for the research or release of biological control agents to control Casuarina spp. in accordance with s. 581.083.
- (h) The use of Casuarina cunninghamiana for windbreaks shall not restrict or interfere with any other agency or local government effort to manage or control noxious weeds or invasive plants, including Casuarina cunninghamiana, nor shall any other agency or local government remove any Casuarina cunninghamiana planted as a windbreak under special permit issued by the department.
- (i) The department shall develop and implement a monitoring protocol to determine invasiveness of Casuarina cunninghamiana. The monitoring protocol shall at a minimum, require:
- 1. Inspection of the planting site by department inspectors within 30 days following initial planting or any subsequent planting of *Casuarina cunninghamiana* to ensure the criteria of the special permit have been met.

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2. Annual site inspections of planting sites and all lands within 500 feet of the planted windbreak by department inspectors who have been trained to identify Casuarina spp. and to make determinations of whether Casuarina cunninghamiana has spread beyond the permitted windbreak location.

- 3. Any new seedlings found within 500 feet of the planted windbreak to be removed, identified to the species level, and evaluated to determine if hybridization has occurred.
- 4. The department to submit an annual report and a final 5-year evaluation identifying any adverse effects resulting from the planting of Casuarina cunninghamiana for windbreaks and documenting all inspections and the results of those inspections to the Noxious Weed and Invasive Plant Review Committee, the Department of Environmental Protection, and a designated representative of the citrus industry who has a Casuarina cunninghamiana windbreak.
- (j) If the department determines that female flowers or cones have been produced on any Casuarina cunninghamiana that have been planted under a special permit issued by the department, the property owner shall be responsible for destroying the trees. The department shall notify the property owner of the timeframe and method of destruction.
- (k) If at any time the department determines that hybridization has occurred during the pilot program between Casuarina cunninghamiana planted as a windbreak and other Casuarina spp., the department shall expeditiously initiate research to determine the invasiveness of the hybrid. The information obtained from this research shall be evaluated by

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the Noxious Weed and Invasive Plant Review Committee, the
Department of Environmental Protection, and a designated
representative of the citrus industry who has a Casuarina
cunninghamiana windbreak. If the department determines that the
hybrids have a high potential to become invasive, based on, but
not limited to, the recommendation of the Noxious Weed and
Invasive Plant Review Committee, the Department of Environmental
Protection, and a designated representative of the citrus
industry who has a Casuarina cunninghamiana windbreak, this
pilot program shall be permanently suspended.

Each application for a special permit must be accompanied by a fee as described in paragraph (c) and an agreement that the property owner will abide by all permit conditions including the removal of Casuarina cunninghamiana if invasive populations or other adverse environmental factors are determined to be present by the department as a result of the use of Casuarina cunninghamiana as windbreaks. The application must include, on a form provided by the department, the name of the applicant and the applicant's address or the address of the applicant's principal place of business; a statement of the estimated cost of removing and destroying the Casuarina cunninghamiana that is the subject of the special permit; and the basis for calculating or determining that estimate. If the applicant is a corporation, partnership, or other business entity, the applicant must also provide in the application the name and address of each officer, partner, or managing agent. The applicant shall notify the department within 30 business days of any change of address or change in the principal place

of business. The department shall mail all notices to the applicant's last known address.

- 1. Upon obtaining a permit, the permitholder must annually maintain the Casuarina cunninghamiana authorized by a special permit as required in the permit. If the permitholder ceases to maintain the Casuarina cunninghamiana as required by the special permit, if the permit expires, or if the permitholder ceases to abide by the conditions of the special permit, the permitholder shall remove and destroy the Casuarina cunninghamiana in a timely manner as specified in the permit.
  - 2. If the department:

- a. Determines that the permitholder is no longer
  maintaining the Casuarina cunninghamiana subject to the special
  permit and has not removed and destroyed the Casuarina
  cunninghamiana authorized by the special permit;
- b. Determines that the continued use of *Casuarina*cunninghamiana as windbreaks presents an imminent danger to

  public health, safety, or welfare; or
- c. Determines that the permitholder has exceeded the conditions of the authorized special permit;

The department may issue an immediate final order, which shall be immediately appealable or enjoinable as provided by chapter 120, directing the permitholder to immediately remove and destroy the Casuarina cunninghamiana authorized to be planted under the special permit. A copy of the immediate final order shall be mailed to the permitholder.

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If, upon issuance by the department of an immediate final order to the permitholder, the permitholder fails to remove and destroy the Casuarina cunninghamiana subject to the special permit within 60 days after issuance of the order, or such shorter period as is designated in the order as public health, safety, or welfare requires, the department may remove and destroy the Casuarina cunninghamiana that are the subject of the special permit. If the permitholder makes a written request to the department for an extension of time to remove and destroy the Casuarina cunninghamiana that demonstrates specific facts showing why the Casuarina cunninghamiana could not reasonably be removed and destroyed in the applicable timeframe, the department may extend the time for removing and destroying Casuarina cunninghamiana subject to a special permit. The reasonable costs and expenses incurred by the department for removing and destroying Casuarina cunninghamiana subject to a special permit shall be paid out of the Citrus Inspection Trust Fund and shall be reimbursed by the party to which the immediate final order is issued. If the party to which the immediate final order has been issued fails to reimburse the state within 60 days, the department may record a lien on the property. The lien shall be enforced by the department.

4. In order to carry out the purposes of this paragraph, the department or its agents may require a permitholder to provide verified statements of the planted acreage subject to the special permit and may review the permitholder's business or planting records at her or his place of business during normal business hours in order to determine the acreage planted. The

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failure of a permitholder to furnish such statement or to make such records available is cause for suspension of the special permit. If the department finds such failure to be willful, the special permit may be revoked.

Section 7. Section 583.13, Florida Statutes, is amended to read:

- 583.13 Labeling and advertising requirements for dressed poultry; unlawful acts.--
- (1) It is unlawful for any dealer or broker to sell, offer for sale, or hold for the purpose of sale in the state any dressed or ready-to-cook poultry in bulk unless such poultry is packed in a container clearly bearing a label, not less than 3 inches by 5 inches, on which shall be plainly and legibly printed, in letters not less than one-fourth inch 1/4 in height, the grade and the part name or whole-bird statement of such poultry. The grade may be expressed in the term "premium," "good," or "standard," or as the grade of another state or federal agency the standards of quality of which, by law, are equal to the standards of quality provided by this law and rules promulgated hereunder.
- (2) It is unlawful to sell unpackaged dressed or ready-to-cook poultry at retail unless such poultry is labeled by a placard immediately adjacent to the poultry or unless each bird is individually labeled to show the grade and the part name or whole-bird statement. The placard shall be no smaller than 7 inches by 7 inches in size, and the required labeling information shall be legibly and plainly printed on the placard in letters not smaller than 1 inch in height.

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(3) It is unlawful to sell packaged dressed or ready-to-cook poultry at retail unless such poultry is labeled to show the grade, the part name or whole-bird statement, the net weight of the poultry, and the name and address of the dealer. The size of the type on the label must be one-eighth inch or larger. A placard immediately adjacent to such poultry may be used to indicate the grade and the part name or whole-bird statement, but not the net weight of the poultry or the name and address of the dealer.

- (4) It is unlawful to use dressed or ready-to-cook poultry in bulk in the preparation of food served to the public, or to hold such poultry for the purpose of such use, unless the poultry when received was packed in a container clearly bearing a label, not less than 3 inches by 5 inches, on which was plainly and legibly printed, in letters not less than one-fourth inch in height, the grade and the part name or whole-bird statement of such poultry. The grade may be expressed in the term "premium," "good," or "standard," or as the grade of another state or federal agency the standards of quality of which, by law, are equal to the standards of quality provided by this law and rules promulgated hereunder.
- (5) It is unlawful to offer dressed or ready-to-cook poultry for sale in any advertisement in a newspaper or circular, on radio or television, or in any other form of advertising without plainly designating in such advertisement the grade and the part name or whole-bird statement of such poultry.

Section 8. Subsection (1) of section 604.15, Florida Statutes, is amended to read:

- 604.15 Dealers in agricultural products; definitions.--For the purpose of ss. 604.15-604.34, the following words and terms, when used, shall be construed to mean:
- (1) "Agricultural products" means the natural products of the farm, nursery, grove, orchard, vineyard, garden, and apiary (raw or manufactured); sod; tropical foliage; horticulture; hay; livestock; milk and milk products; poultry and poultry products; the fruit of the saw palmetto (meaning the fruit of the Serenoa repens); limes (meaning the fruit Citrus aurantifolia, variety Persian, Tahiti, Bearss, or Florida Key limes); and any other nonexempt agricultural products produced in the state, except tobacco, sugarcane, tropical foliage, timber and timber byproducts, forest products as defined in s. 591.17, and citrus other than limes.
- Section 9. Section 604.50, Florida Statutes, is amended to read:
- other law to the contrary, any nonresidential farm building is exempt from the Florida Building Code and any county or municipal building code, building code permit, or impact fee. For purposes of this section, the term "nonresidential farm building" means any building or support structure that is used for agricultural purposes, is located on a farm that is not used as a residential dwelling, and is located on land that is an integral part of a farm operation or is classified as

agricultural land under s. 193.461. The term "farm" is as defined in s. 823.14.

Section 10. Section 823.145, Florida Statutes, is amended to read:

mulch plastic used in agricultural operations.--Polyethylene agricultural mulch plastic; damaged, nonsalvageable, untreated wood pallets; and packing material that cannot be feasibly recycled, which are used in connection with agricultural operations related to the growing, harvesting, or maintenance of crops, may be disposed of by open burning provided that no public nuisance or any condition adversely affecting the environment or the public health is created thereby and that state or federal national ambient air quality standards are not violated.

Section 11. Subsection (11) is added to section 849.094, Florida Statutes, to read:

849.094 Game promotion in connection with sale of consumer products or services.--

- (11) An operator who elects to conduct a computer-based electronic sweepstakes game promotion in connection with the sale of a consumer product or service, regardless of the total announced value of the prizes offered, shall receive written approval from the Department of Agriculture and Consumer Services to conduct the game promotion when the operator:
- (a) Files an electronic sweepstakes game promotion

  application with the Department of Agriculture and Consumer

  Services consistent with subsection (3) containing a complete

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list of available sweepstakes prizes and the odds of winning
each prize and pays a \$100 fee per computer terminal provided by
the operator to use in connection with the electronic
sweepstakes game promotion;

- (b) Establishes a trust account or posts a surety bond in the amount of \$1,000,000 per promotion unless specifically exempted by the Department of Agriculture and Consumer Services pursuant to paragraph (4)(b); and
- (c) Obtains an independent lab certification, by a

  Department of Agriculture and Consumer Services or Department of

  Business and Professional Regulation approved gaming device

  testing laboratory, confirming that the computer-based

  electronic sweepstakes game promotion is using a finite software

  game system to determine sweepstakes winners and all advertised

  prizes are obtainable, unless the operator is also exempt

  pursuant to paragraph (4)(b).
  - Section 12. This act shall take effect July 1, 2008.