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1	Senator Haridopolos moved the following <b>amendment</b> :
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3	Senate Amendment (with title amendment)
4	Delete line 360
5	And insert:
6	
7	Section 10. Paragraph (a) of subsection (6), paragraph (e)
8	of subsection (7), and paragraph (c) of subsection (14) of
9	section 112.061, Florida Statutes, are amended to read:
10	112.061 Per diem and travel expenses of public officers,
11	employees, and authorized persons
12	(6) RATES OF PER DIEM AND SUBSISTENCE ALLOWANCEFor
13	purposes of reimbursement rates and methods of calculation, per
14	diem and subsistence allowances are provided as follows:
15	(a) All travelers shall be allowed for subsistence when
16	traveling to a convention or conference or when traveling within
17	or outside the state in order to conduct bona fide state
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business, which convention, conference, or business serves a direct and lawful public purpose with relation to the public agency served by the person attending such meeting or conducting such business, either of the following for each day of such travel at the option of the traveler:

23

1. Eighty dollars per diem; or

24 2. If actual expenses exceed \$80, the amounts permitted in 25 paragraph (b) for subsistence, plus actual expenses for lodging 26 at a single-occupancy rate to be substantiated by paid bills 27 therefor. <u>Actual expenses for lodging shall not exceed \$200 per</u> 28 <u>night excluding taxes unless approved in writing by the agency</u> 29 <u>head or designee when lodging is not reasonably available for</u> 30 <u>less than the maximum rate.</u>

32 When lodging or meals are provided at a state institution, the 33 traveler shall be reimbursed only for the actual expenses of such 34 lodging or meals, not to exceed the maximum provided for in this 35 subsection.

36

31

(7) TRANSPORTATION.--

Transportation by charter or rental vehicle chartered 37 (e) vehicles when traveling on official business may be authorized by 38 the agency head when necessary or where it is to the advantage of 39 40 the agency, provided the cost of such transportation does not 41 exceed the cost of transportation by privately owned vehicle 42 pursuant to paragraph (d). Transportation by charter or rental vehicle is preferred in lieu of a privately owned vehicle when 43 the use of a charter or rental vehicle is calculated to cost less 44 45 than the estimated amount required to reimburse the traveler for 46 transportation by his or her privately owned vehicle. At the 47 option of the traveler, the use of his or her private vehicle may

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be authorized, but reimbursement shall be limited to the amount 48 49 of whichever means of vehicle transportation is less. 50 (14) APPLICABILITY TO COUNTIES, COUNTY OFFICERS, DISTRICT SCHOOL BOARDS, SPECIAL DISTRICTS, AND METROPOLITAN PLANNING 51 52 ORGANIZATIONS.--53 (c) Except as otherwise provided in this subsection, 54 counties, county constitutional officers and entities governed by those officers, district school boards, special districts, and 55 56 metropolitan planning organizations, other than those subject to 57 s. 166.021(10), remain subject to the requirements of this section. Notwithstanding subparagraph (a)4., water management 58 districts created under s. 373.069, the Florida Inland Navigation 59 60 District, the Northwest Florida Regional Housing Authority, the Northwest Florida Transportation Corridor Authority, the 61 Sarasota-Manatee Airport Authority, Space Florida, and the Tampa 62 63 Bay Area Regional Transportation Authority are subject to the 64 requirements of this section. 65 Section 11. Paragraph (f) is added to subsection (2) of 66 section 129.01, Florida Statutes, to read: 67 129.01 Budget system established. -- There is hereby established a budget system for the control of the finances of 68 the boards of county commissioners of the several counties of the 69 70 state, as follows: (2) Each budget shall conform to the following general 71 72 directions and requirements: 73 (f) The annual unreserved undesignated fund balance generated during an individual fiscal year, as defined in s. 74 75 129.02(1), shall not exceed 20 percent of operating revenues or 76 90 days of regular general fund operating expenditures, whichever 77 is greater, necessary to secure and maintain credit ratings, meet Page 3 of 36



78	seasonal shortfalls in cash flow, and reduce susceptibility to
79	emergency or unanticipated expenditures or to address revenue
80	shortfalls. Any remaining unreserved undesignated fund balance
81	generated during an individual fiscal year shall not be used to
82	increase recurring expenditures within the budget, but shall be
83	carried forward to the next fiscal year in furtherance of the
84	fund.
85	Section 12. Section 129.02, Florida Statutes, is amended to
86	read:
87	129.02 Requisites of budgets
88	(1) As used in this section, the term:
89	(a) "Fund" means a fiscal and accounting entity with a
90	self-balancing set of accounts that are recorded and segregated
91	to account for specific activities or to attain certain
92	objectives in accordance with applicable laws, special
93	regulations, restrictions, or limitations, in accordance with
94	generally accepted accounting principles.
95	(b) "Object of expenditure" means the classification of
96	fund data by character of expenditure. The term "object of
97	expenditure" includes, but is not limited to, operating
98	expenditures or expenses, personal services, debt service,
99	capital outlay, grants, and transfers, in accordance with
100	generally accepted accounting principles.
101	(c) "Spending entity," as designated by the county
102	commission, means any office, unit, department, board,
103	commission, county officer, or dependent special district which
104	is responsible for any particular expenditures.
105	(d) "Unreserved undesignated fund balance" means any fund
106	balance remaining after accounting for all reserved and
107	designated general fund balances.

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Florida Senate - 2008



108 (2) Each budget shall conform to the following specific 109 directions and requirements: 110 (a) Budgets that do not meet the Distinguished Budget 111 Presentation Award criteria established by the Government Finance Officers Association shall, by fund and by spending entity within 112 113 each fund for the fiscal year, set forth the following: 1. All proposed budget expenditures summarized by the 114 115 object of expenditure to be undertaken or executed by any 116 spending entity during the fiscal year. 2. Anticipated revenues for the fiscal year. 117 118 3. Estimated beginning and ending fund balances. 119 4. The corresponding actual figures for the prior year, 120 current year budget or estimated current year actual, and 121 proposed budget for the next fiscal year consistent with the 122 basis of accounting used to prepare the budget. 123 5. Explanatory schedules or statements noting material 124 changes in proposed expenditures by spending entity. 125 (b)1. (1) General fund budget shall contain an estimate of 126 receipts by source, including any taxes now or hereafter authorized by law to be levied for any countywide purpose, except 127 128 those countywide purposes provided for in the budgets enumerated 129 below, any tax millage limitation to the contrary 130 notwithstanding, and including any balance brought forward as provided herein; and an itemized estimate of expenditures that 131 132 will need to be incurred to carry on all functions and activities 133 of the county government now or hereafter authorized by law, except those functions and activities provided for in the budgets 134 135 enumerated below, and of unpaid vouchers of the general fund; 136 also of the reserve for contingencies and of the balances, as



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137 hereinbefore provided, which should be carried forward at the end 138 of the year.

139 2. A county shall prepare a written summary, not to exceed 140 four pages, describing the important features of the proposed 141 budget. The summary shall include an overview of the county, a 142 description of the previous fiscal year's performance, a review of the current fiscal year's revenues and expenditures, and an 143 economic outlook and future challenges or objectives description. 144 145 The summary must include a statement of the budgetary basis of 146 accounting used and a description of the services to be delivered 147 during the fiscal year. The county shall make the summary 148 available to county residents by filing the summary with the 149 clerk of the circuit court and posting the summary prominently 150 online if the county has a website.

151 (c) (2) The County Transportation Trust Fund budget shall 152 contain an estimate of receipts by source and balances as 153 provided herein, and an itemized estimate of expenditures that 154 need to be incurred to carry on all work on roads and bridges in 155 the county except that provided for in the capital outlay reserve fund budget and in district budgets pursuant to this chapter, and 156 157 of unpaid vouchers of the County Transportation Trust Fund; also 158 of the reserve for contingencies and the balance, as hereinbefore 159 provided, which should be carried forward at the end of the year.

160 (3) The budget for the county fine and forfeiture fund 161 shall contain an estimate of receipts by source and balances as 162 provided herein, and an itemized estimate of expenditures that 163 need to be incurred to carry on all criminal prosecution, and all 164 other law enforcement functions and activities of the county now 165 or hereafter authorized by law, and of indebtedness of the county 166 fine and forfeiture fund; also of the reserve for contingencies

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# and the balance, as hereinbefore provided, which should be carried forward at the end of the year.

169 (d)1.(4)(a) Capital outlay reserve fund budget shall 170 contain an estimate of receipts by source, including any taxes 171 authorized by law to be levied for that purpose, and including 172 any balance brought forward as provided for herein; and an 173 itemized estimate of expenditures for capital purposes to give 174 effect to general improvement programs. It shall be a plan for 175 the expenditure of funds for capital purposes, showing as income 176 the revenues, special assessments, borrowings, receipts from sale 177 of capital assets, free surpluses, and down payment appropriation 178 to be applied to the cost of a capital project or projects, 179 expenses of issuance of obligations, engineering, supervision, 180 contracts, and any other related expenditures. It may contain also an estimate for the reserves as hereinbefore provided and 181 for a reserve for future construction and improvements. No 182 expenditures or obligations shall be incurred for capital 183 184 purposes except as appropriated in this budget, except for the 185 preliminary expense of plans, specifications and estimates.

2.(b) Under the provision herein set forth, a separate 186 capital budget may be adopted for each special district included 187 188 within the county budget, or a consolidated capital budget may be 189 adopted providing for the consolidation of capital projects of 190 the county and of the special districts included within the 191 county budget into one budget, treating borrowed funds and other receipts as special revenue earmarked for capital projects as 192 193 separately itemized appropriation for each district special 194 project or county project, as the case may be.

1953.(c)Any funds in the capital budget not required to meet196the current construction cost of any project may be invested in

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197 any securities of the Federal Government or in securities of any 198 county of the state pledging the full faith and credit of such 199 county or pledging such county's share of the gas tax provided 200 for in s. 16 of Art. IX of the Constitution of 1885 as adopted by 201 the 1968 revised constitution or in s. 9, Art. XII of said 202 revision.

203 (e) (5) A bond interest and sinking fund budget shall be made for each county and for each special district included 204 205 within the county budget having bonds outstanding. The budget 206 shall contain an estimate of receipts by source, including any 207 taxes authorized by law to be levied for that purpose, and 208 including any balances brought forward as provided herein; and an 209 itemized estimate of expenditures and reserves as follows: The bond interest and principal maturities in the year for which the 210 211 budget is made shall be determined and estimates for expenses 212 connected with the payments of such bonds and coupons, commissions of the tax collector, and of the property appraiser, 213 214 and expenses of refunding operations, if any are contemplated, 215 shall be appropriated. A sufficient "cash balance to be carried over" may be reserved as set forth hereinbefore. The sinking fund 216 217 requirements provided for in the said reserve may be carried over 218 either in cash or in securities of the Federal Government and of 219 the local governments in Florida, or both.

220 <u>(f)(6)</u> For each special district included within the county 221 budget, the operating fund budget shall contain an estimate of 222 receipts by source and balances as provided herein, and an 223 itemized estimate of expenditures that will need to be incurred 224 to carry on all functions and activities of the special district 225 as now or hereafter provided by law and of the indebtedness of 226 the special district; also of the reserves for contingencies and

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227 the balances, as hereinbefore provided, which should be carried 228 forward at the end of the year.

229 Section 13. Section 129.021, Florida Statutes, is amended 230 to read:

129.021 County officer budget information.--Notwithstanding other provisions of law, the budgets of all county officers, as submitted to the board of county commissioners, shall be in sufficient detail and contain such information as the board of county commissioners may require in furtherance of their powers and responsibilities provided in ss. 125.01(1)(q) and (r) and (6), and 129.01(2)(b), and 129.02(1) and (2).

238 Section 14. Subsection (3) of section 129.03, Florida 239 Statutes, is amended to read:

240

129.03 Preparation and adoption of budget.--

(3) No later than 21 15 days after certification of value 241 242 by the property appraiser pursuant to s. 200.065(1), the county 243 budget officer, after tentatively ascertaining the proposed 244 fiscal policies of the board for the ensuing fiscal year, shall 245 prepare and present to the board a tentative budget for the 246 ensuing fiscal year for each of the funds provided in this chapter, including all estimated receipts, taxes to be levied, 247 and balances expected to be brought forward and all estimated 248 249 expenditures, reserves, and balances to be carried over at the 250 end of the year.

(a) The board of county commissioners shall receive and examine the tentative budget for each fund and, subject to the notice and hearing requirements of s. 200.065, shall require such changes to be made as it shall deem necessary; provided the budget shall remain in balance. The county budget officer's estimates of receipts other than taxes, and of balances to be

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257 brought forward, shall not be revised except by a resolution of 258 the board, duly passed and spread on the minutes of the board. 259 However, the board may allocate to any of the funds of the county 260 any anticipated receipts, other than taxes levied for a 261 particular fund, except receipts designated or received to be 262 expended for a particular purpose.

263 (b)1. Until the effective date of subparagraph 2., upon receipt of the tentative budgets and completion of any revisions 264 265 made by the board, the board shall prepare a statement 266 summarizing all of the adopted tentative budgets. This summary 267 statement shall show, for each budget and the total of all 268 budgets, the proposed tax millages, the balances, the reserves, 269 and the total of each major classification of receipts and 270 expenditures, classified according to the classification of 271 accounts prescribed by the appropriate state agency. The county 272 shall make the summary statement available to county residents by 273 filing the statement with the clerk of the circuit court and 274 posting the statement prominently online if the county has a 275 website. The board shall cause this summary statement to be 276 advertised one time in a newspaper of general circulation 277 published in the county, or by posting with the clerk of the 278 circuit court at the courthouse door if there is no such 279 newspaper, and the advertisement shall appear adjacent to the 280 advertisement required pursuant to s. 200.065.

281 <u>2. Beginning with fiscal year 2018-2019, counties that have</u> 282 <u>received a Certificate of Achievement for Excellence in Financial</u> 283 <u>Reporting from the Government Finance Officers Association shall</u> 284 <u>make the Comprehensive Annual Financial Report available to</u> 285 <u>county residents by filing the report with the clerk of the</u> 286 <u>circuit court and posting the report prominently online if the</u>

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287	county has a website. Counties that have not received a
288	Certificate of Achievement for Excellence in Financial Reporting
289	shall continue to comply with the requirements of subparagraph 1.
290	(c) The board shall hold public hearings to adopt tentative
291	and final budgets pursuant to s. 200.065. The hearings shall be
292	primarily for the purpose of hearing requests and complaints from
293	the public regarding the budgets and the proposed tax levies and
294	for explaining the budget and proposed or adopted amendments
295	thereto, if any. The tentative budgets, adopted tentative
296	budgets, and final budgets shall be filed in the office of the
297	<u>clerk of the circuit court</u> <del>county auditor</del> as a public record. <u>For</u>
298	counties that have websites, the tentative budgets and final
299	budgets, as approved by the county commission, shall be made
300	available online when filed with the clerk of the circuit court
301	and shall remain online until the final budget is adopted for the
302	next fiscal year. Sufficient reference in words and figures to
303	identify the particular transactions shall be made in the minutes
304	of the board to record its actions with reference to the budgets.
305	Section 15. Section 166.241, Florida Statutes, is amended
306	to read:
307	166.241 Fiscal years, appropriations, budgets, and budget
308	amendments
309	(1) As used in this section, the term:
310	(a) "Fund" means a fiscal and accounting entity with a
311	self-balancing set of accounts that are recorded and segregated
312	to account for specific activities or to attain certain
313	objectives in accordance with applicable laws, special
314	regulations, restrictions, or limitations, in accordance with
315	generally accepted accounting principles.

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316	(b) "Object of expenditure" means the classification of
317	fund data by character of expenditure. The term "object of
318	expenditure" includes, but is not limited to, operating
319	expenditures or expenses, personal services, debt service,
320	capital outlay, grants, and transfers, in accordance with
321	generally accepted accounting principles.
322	(c) "Spending entity," as designated by the municipality,
323	means any office, unit, department, board, commission, or
324	dependent special district which is responsible for any
325	particular expenditures.
326	(d) "Unreserved undesignated fund balance" means any fund
327	balance remaining after accounting for all reserved and
328	designated general fund balances.
329	(2) (1) Each municipality shall make provision for
330	establishing a fiscal year beginning October 1 of each year and
331	ending September 30 of the following year.
332	(3) (2) The governing body of each municipality shall adopt
333	a budget each fiscal year. The budget <u>shall</u> must be adopted by
334	ordinance or resolution unless otherwise specified in the
335	respective municipality's charter. The amount available from
336	taxation and other sources, including amounts carried over from
337	prior fiscal years, must equal the total appropriations for
338	expenditures and reserves. The budget shall must regulate
339	expenditures of the municipality, and it is unlawful for any
340	officer of a municipal government to expend or contract for
341	expenditures in any fiscal year except in pursuance of budgeted
342	appropriations. The tentative budgets and final budgets, approved
343	by the governing body, shall be filed at a designated public
344	office within the boundaries of the municipality as a public
345	record. For municipalities that have websites, the tentative
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budgets and final budgets, approved by the governing body, shall
be made available online when filed with the designated public
office and remain online until the final budget is adopted for
the next fiscal year.
(4) Budgets that do not meet the Distinguished Budget
Presentation Award criteria established by the Government Finance
Officers Association and that exceed \$1 million shall, by fund
and by spending entity within each fund for the fiscal year, set
forth the following:
(a) All proposed budget expenditures summarized by the
object of expenditure to be undertaken or executed by any
spending entity during the fiscal year.
(b) Anticipated revenues for the fiscal year.
(c) Estimated beginning and ending fund balances.
(d) The corresponding actual figures for the prior year,
current year budget or estimated current year actual, and
proposed budget for the next fiscal year consistent with the
basis of accounting used to prepare the budget.
(e) Explanatory schedules or statements noting material
changes in proposed expenditures by spending entity.
(5) A municipality shall prepare a written summary, not to
exceed four pages, describing the important features of the
proposed budget. The summary shall include an overview of the
municipality, a description of the previous fiscal year's
performance, a review of the current fiscal year's revenues and
expenditures, and an economic outlook and future challenges or
objectives description. The summary must include a statement of
the budgetary basis of accounting used and a description of the
services to be delivered during the fiscal year. The municipality
shall make the summary available to municipal residents by

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posting the summary at a designated public office within the 376 377 boundaries of the municipality and posting the summary 378 prominently online if the municipality has a website. 379 (6) (a) Municipalities that have received a Certificate of 380 Achievement for Excellence in Financial Reporting from the 381 Government Finance Officers Association shall make the Comprehensive Annual Financial Report available to municipal 382 383 residents by posting the report at a designated public office 384 within the boundaries of the municipality and posting the report 385 prominently online if the municipality has a website. 386 (b) Municipalities the budgets of which exceed \$1 million 387 and that have not received a Certificate of Achievement for 388 Excellence in Financial Reporting from the Government Finance Officers Association shall, upon receipt of the tentative budgets 389 390 of each spending entity and completion of any revisions made by 391 the municipality, prepare a statement summarizing all of the 392 adopted tentative budgets. This summary statement shall show for each budget and the total of all budgets, the proposed tax 393 millages, the balances, the reserves, and the total of each major 394 classification of receipts and expenditures, classified according 395 396 to the classification of accounts prescribed by the appropriate 397 state agency, and a brief explanation of any material increase or 398 decrease by spending entity. The municipality shall make the 399 summary statement available to municipal residents by posting the 400 statement at a designated public office within the boundaries of 401 the municipality and posting the statement prominently online if 402 the municipality has a website. 403 (7) The annual unreserved undesignated fund balance

404 <u>generated during an individual fiscal year shall not exceed 20</u> 405 percent of operating revenues or 90 days of regular general fund



406 operating expenditures, whichever is greater, necessary to secure 407 and maintain credit ratings, meet seasonal shortfalls in cash 408 flow, and reduce susceptibility to emergency or unanticipated 409 expenditures or to address revenue shortfalls. Any remaining 410 unreserved undesignated fund balance generated during an 411 individual fiscal year shall not be used to increase recurring expenditures within the budget, but shall be carried forward to 412 413 the next fiscal year in furtherance of the fund.

414 <u>(8)(3)</u> The governing body of each municipality at any time 415 within a fiscal year or within up to 60 days following the end of 416 the fiscal year may amend a budget for that year as follows:

(a) Appropriations for expenditures within a fund may be
decreased or increased by motion recorded in the minutes,
provided that the total of the appropriations of the fund is not
changed.

(b) The governing body may establish procedures by which the designated budget officer may authorize certain budget amendments within a department, provided that the total of the appropriations of the department is not changed.

(c) If a budget amendment is required for a purpose not specifically authorized in paragraph (a) or paragraph (b), the budget amendment must be adopted in the same manner as the original budget unless otherwise specified in the charter of the respective municipality.

430 Section 16. Section 189.418, Florida Statutes, is amended 431 to read:

432

189.418 Reports; budgets; audits.--

433

(1) As used in this section, the term:

434 (a) "Fund" means a fiscal and accounting entity with a
 435 self-balancing set of accounts that are recorded and segregated

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436 to account for specific activities or to attain certain objectives in accordance with applicable laws, special 437 438 regulations, restrictions, or limitations, in accordance with 439 generally accepted accounting principles. 440 (b) "Object of expenditure" means the classification of 441 fund data by character of expenditure. The term "object of expenditure" includes, but is not limited to, operating 442 expenditures or expenses, personal services, debt service, 443 capital outlay, grants, and transfers, in accordance with 444 445 generally accepted accounting principles. 446 (c) "Spending entity," as designated by the special district, means any office, unit, department, board, commission, 447 448 or institution which is responsible for any particular 449 expenditures. 450 "Unreserved undesignated fund balance" means any fund (d) 451 balance remaining after accounting for all reserved and 452 designated general fund balances. (2) (1) When a new special district is created, the district 453 454 must forward to the department, within 30 days after the adoption of the special act, rule, ordinance, resolution, or other 455 456 document that provides for the creation of the district, a copy 457 of the document and a written statement that includes a reference 458 to the status of the special district as dependent or independent and the basis for such classification. In addition to the 459 460 document or documents that create the district, the district must 461 also submit a map of the district, showing any municipal 462 boundaries that cross the district's boundaries, and any county lines if the district is located in more than one county. The 463 464 department must notify the local government or other entity and the district within 30 days after receipt of the document or 465

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466 documents that create the district as to whether the district has467 been determined to be dependent or independent.

468 <u>(3)(2)</u> Any amendment, modification, or update of the 469 document by which the district was created, including changes in 470 boundaries, must be filed with the department within 30 days 471 after adoption. The department may initiate proceedings against 472 special districts as provided in s. 189.421 for failure to file 473 the information required by this subsection.

474 (4) (3) The governing body of each special district shall 475 adopt a budget by resolution each fiscal year. The total amount 476 available from taxation and other sources, including amounts 477 carried over from prior fiscal years, must equal the total of 478 appropriations for expenditures and reserves. The adopted budget 479 must regulate expenditures of the special district, and it is 480 unlawful for any officer of a special district to expend or 481 contract for expenditures in any fiscal year except in pursuance 482 of budgeted appropriations. Budgets that exceed \$250,000 in 483 revenues and that do not meet the Distinguished Budget 484 Presentation Award criteria established by the Government Finance Officers Association shall, by fund and by spending entity within 485 each fund for the fiscal year, set forth the following: 486

487 (a) All proposed budget expenditures summarized by the
 488 object of expenditure to be undertaken or executed by any
 489 spending entity during the fiscal year.

490 491 (b) Anticipated revenues for the fiscal year.

(c) Estimated beginning and ending fund balances.

(d) The corresponding actual figures for the prior year,
 current year budget or estimated current year actual, and
 proposed budget for the next fiscal year consistent with the
 basis of accounting used to prepare the budget.

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496	(e) Explanatory schedules or statements noting material
497	changes in proposed expenditures by spending entity.
498	(5) Special districts the budgets of which exceed
499	\$250,000 in revenues shall prepare a written summary, not to
500	exceed 4 pages, describing the important features of the
501	proposed budget. The summary shall include an overview of
502	the special district, a description of the previous fiscal
503	year's performance, a review of the current fiscal year's
504	revenues and expenditures, and an economic outlook and
505	future challenges or objectives description. The summary
506	must include a statement of the budgetary basis of
507	accounting used and a description of the services to be
508	delivered during the fiscal year. The special district shall
509	make the summary available to district residents by posting
510	the summary at a designated public office within the
511	boundaries of the district, or, if a public office is not
512	available within the boundaries, by posting with a public
513	office close to the boundaries of the special district. For
514	special districts websites, the district shall post the
515	summary prominently online.
516	(6) For budgets that exceed \$250,000 in revenues, tentative
517	budgets and final budgets, approved by the governing body, shall
518	be filed as a public record at a designated public office within
519	the boundaries of the special district, or, if a public office is
520	not available within the boundaries, shall be filed with a public
521	office close to the boundaries of the special district. For
522	special districts that have websites, tentative budgets and final
523	budgets, approved by the governing body, shall be made available
524	online when filed with the designated public office and remain



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525 online until the final budget is adopted for the next fiscal 526 year. 527 (7) (a) Special districts that have received a Certificate 528 of Achievement for Excellence in Financial Reporting from the 529 Government Finance Officers Association shall make the 530 Comprehensive Annual Financial Report available to district residents by posting the report at a designated public office 531 within the boundaries of the special district, or, if a public 532 533 office is not available within the boundaries, shall file the 534 report with a public office close to the boundaries of the 535 special district and post the report prominently online if the 536 district has a website. 537 (b) Special districts the budgets of which exceed \$250,000 538 in revenues and that have not received a Certificate of 539 Achievement for Excellence in Financial Reporting from the 540 Government Finance Officers Association shall, upon receipt of 541 the tentative budgets of each spending entity and completion of 542 any revisions made by the special district, prepare a statement 543 summarizing all of the adopted tentative budgets. This summary 544 statement shall show for each budget and the total of all 545 budgets, the proposed tax millages, the balances, the reserves, 546 and the total of each major classification of receipts and 547 expenditures, classified according to the classification of 548 accounts prescribed by the appropriate state agency, and a brief 549 explanation of any material increase or decrease by spending 550 entity. The special district shall make the summary statement 551 available to district residents by posting at a designated public 552 office within the boundaries of the special district, or, if a 553 public office is not available within the boundaries, the 554 statement shall be filed with a public office close to the

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555 <u>boundaries of the special district and post the statement</u> 556 prominently online if the district has a website.

557 (8) The annual unreserved undesignated fund balance 558 generated during an individual fiscal year shall not exceed 20 559 percent of operating revenues or 90 days of regular general fund 560 operating expenditures, whichever is greater, necessary to secure and maintain credit ratings, meet seasonal shortfalls in cash 561 562 flow, and reduce susceptibility to emergency or unanticipated 563 expenditures or to address revenue shortfalls. Any remaining 564 unreserved undesignated fund balance generated during an 565 individual fiscal year shall not be used to increase recurring 566 expenditures within the budget, but shall be carried forward to 567 the next fiscal year in furtherance of the fund.

568 <u>(9)</u>(4) The proposed budget of a dependent special district 569 shall be presented in accordance with generally accepted 570 accounting principles, contained within the general budget of the 571 local governing authority, and be clearly stated as the budget of 572 the dependent district. However, with the concurrence of the 573 local governing authority, a dependent district may be budgeted 574 separately.

575 <u>(10)(5)</u> The governing body of each special district at any 576 time within a fiscal year or within up to 60 days following the 577 end of the fiscal year may amend a budget for that year. The 578 budget amendment must be adopted by resolution.

579 <u>(11)</u>(6) A local governing authority may, in its discretion, 580 review the budget or tax levy of any special district located 581 solely within its boundaries.

582 (12)(7) All reports or information required to be filed 583 with a local governing authority under ss. 189.415, 189.416, and 584 189.417 and this section shall:

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585	(a) When the local governing authority is a county, be
586	filed with the clerk of the board of county commissioners.
587	(b) When the district is a multicounty district, be filed
588	with the clerk of the county commission in each county.
589	(c) When the local governing authority is a municipality,
590	be filed at the place designated by the municipal governing body.
591	Section 17. Paragraph (c) of subsection (3) and subsection
592	(8) of section 190.006, Florida Statutes, are amended to read:
593	190.006 Board of supervisors; members and meetings
594	(3)
595	(c) Candidates seeking election to office by qualified
596	electors under this subsection shall conduct their campaigns in
597	accordance with the provisions of chapter 106 and shall file
598	qualifying papers and qualify for individual seats in accordance
599	with s. 99.061. Candidates shall pay a qualifying fee, which
600	shall consist of a filing fee and an election assessment or, as
601	an alternative, shall file a petition signed by not less than 1
602	percent of the registered voters of the district, and take the
603	oath required in s. 99.021, with the supervisor of elections in
604	the county affected by such candidacy. The amount of the filing
605	fee is 3 percent of $\frac{\$7,500}{\$4,800}$ ; however, if the electors have
606	provided for compensation pursuant to subsection (8), the amount
607	of the filing fee is 3 percent of the maximum annual compensation
608	so provided. The amount of the election assessment is 1 percent
609	of $\frac{\$7,500}{\$4,800}$ ; however, if the electors have provided for
610	compensation pursuant to subsection (8), the amount of the
611	election assessment is 1 percent of the maximum annual
612	compensation so provided. The filing fee and election assessment
613	shall be distributed as provided in s. 105.031(3).

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(8) Each supervisor shall be entitled to receive for his or
her services an amount not to exceed \$200 per meeting of the
board of supervisors, not to exceed \$7,500 \$4,800 per year per
supervisor, or an amount established by the electors at
referendum. In addition, each supervisor shall receive travel and
per diem expenses as set forth in s. 112.061.

Section 18. Paragraphs (d) and (e) of subsection (3),
paragraph (c) of subsection (4), and paragraph (a) of subsection
(6) of section 373.536, Florida Statutes, are amended to read:

623

373.536 District budget and hearing thereon.--

624

(3) BUDGET HEARINGS AND WORKSHOPS; NOTICE.--

625 (d) As provided in s. 200.065(2)(d), the board shall 626 publish one or more notices of its intention to adopt a final 627 budget for the district for the ensuing fiscal year. The notice 628 shall appear adjacent to an advertisement that sets forth the 629 tentative budget in a format meeting the budget summary 630 requirements of s. 129.03(3)(b). The district shall not include 631 expenditures of federal special revenues and state special 632 revenues when preparing the statement required by s. 200.065(3)(1). The notice and advertisement shall be published in 633 634 one or more newspapers having a combined general paid circulation 635 in each county in which the district lies and the advertisement 636 shall be posted online if the district has a website. Districts 637 may include explanatory phrases and examples in budget 638 advertisements published under s. 200.065 to clarify or 639 illustrate the effect that the district budget may have on ad 640 valorem taxes.

(e) In lieu of the advertisement setting forth the
 tentative budget in a format meeting the budget summary
 requirements of s. 129.03(3) (b), water management districts that

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644 have received a Certificate of Achievement for Excellence in 645 Financial Reporting from the Government Finance Officers 646 Association shall cause the resulting Comprehensive Annual 647 Financial Report to be made available to district residents by 648 filing the report with the clerk of the circuit court of each 649 county within or partly within the district and by posting the report prominently online if the district has a website. The 650 651 district shall also cause the website address of the report to be 652 advertised in one or more newspapers having a combined general 653 paid circulation in each county in which the district lies, and 654 the advertisement shall appear adjacent the advertisement 655 required pursuant to s. 200.065.

656 <u>(f)(e)</u> The hearing for adoption of a final budget and 657 millage rate shall be by and before the governing board of the 658 district as provided in s. 200.065 and may be continued from day 659 to day until terminated by the board.

660

(4) BUDGET CONTROLS.--

661 If Should the district receives receive unanticipated (C) 662 funds after the adoption of the final budget, those funds shall be treated as unreserved undesignated funds. Unanticipated 663 664 undesignated funds do not include federal revenues, state special 665 revenues, matching funds, or local government or utility project 666 funds. The annual unreserved undesignated fund balance generated 667 during an individual fiscal year, as defined in s. 129.02(1), 668 shall not exceed 20 percent of operating revenues or 90 days of 669 regular general fund operating expenditures, whichever is 670 greater, necessary to secure and maintain credit ratings, meet 671 seasonal shortfalls in cash flow, and reduce susceptibility to 672 emergency or unanticipated expenditures or to address revenue shortfalls. Any remaining unreserved undesignated fund balance 673

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674 generated during an individual fiscal year shall not be used to increase recurring expenditures within the budget, but shall be 675 676 carried forward to the next fiscal year in furtherance of the 677 fund. The final budget, except for unreserved undesignated funds, 678 may be amended by including unanticipated such funds, so long as 679 notice of intention to amend is published in the notice of the governing board meeting at which the amendment will be 680 considered, pursuant to s. 120.525. The notice shall set forth a 681 682 summary of the proposed amendment. However, in the event of a 683 disaster or of an emergency arising to prevent or avert the same, 684 the governing board shall not be limited by the budget but shall 685 have authority to apply such funds as may be available therefor 686 or as may be procured for such purpose.

687 (6) FINAL BUDGET; ANNUAL AUDIT; CAPITAL IMPROVEMENTS PLAN;
688 WATER RESOURCE DEVELOPMENT WORK PROGRAM.--

689 (a) Each district must, by the date specified for each 690 item, furnish copies of the following documents to the Governor, 691 the President of the Senate, the Speaker of the House of 692 Representatives, the chairs of all legislative committees and subcommittees having substantive or fiscal jurisdiction over the 693 694 districts, as determined by the President of the Senate or the 695 Speaker of the House of Representatives as applicable, the 696 secretary of the department, and the governing board of each 697 county in which the district has jurisdiction or derives any 698 funds for the operations of the district:

699 1. The adopted budget, to be furnished within 10 days after700 its adoption.

701 2. A financial audit of its accounts and records, to be
702 furnished within 10 days after its acceptance by the governing
703 board. The audit must be conducted in accordance with the

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704 provisions of s. 11.45 and the rules adopted thereunder. In 705 addition to the entities named above, the district must provide a 706 copy of the audit to the Auditor General within 10 days after its 707 acceptance by the governing board.

3. A 5-year capital improvements plan, to be included in the consolidated annual report required by s. 373.036(7). The plan must include expected sources of revenue for planned improvements and must be prepared in a manner comparable to the fixed capital outlay format set forth in s. 216.043.

713 4. A 5-year water resource development work program to be 714 furnished within 30 days after the adoption of the final budget. 715 The program must describe the district's implementation strategy 716 for the water resource development component of each approved 717 regional water supply plan developed or revised under s. 718 373.0361. The work program must address all the elements of the 719 water resource development component in the district's approved 720 regional water supply plans and must identify which projects in 721 the work program will provide water, explain how each water 722 resource development project will produce additional water available for consumptive uses, estimate the quantity of water to 723 724 be produced by each project, and provide an assessment of the 725 contribution of the district's regional water supply plans in 726 providing sufficient water to meet the water supply needs of 727 existing and future reasonable-beneficial uses for a 1-in-10-year 728 drought event. Within 30 days after its submittal, the department 729 shall review the proposed work program and submit its findings, questions, and comments to the district. The review must include 730 731 a written evaluation of the program's consistency with the furtherance of the district's approved regional water supply 732 plans, and the adequacy of proposed expenditures. As part of the 733

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734 review, the department shall give interested parties the 735 opportunity to provide written comments on each district's 736 proposed work program. Within 45 days after receipt of the 737 department's evaluation, the governing board shall state in writing to the department which changes recommended in the 738 739 evaluation it will incorporate into its work program submitted as 740 part of the March 1 consolidated annual report required by s. 373.036(7) or specify the reasons for not incorporating the 741 742 changes. The department shall include the district's responses in 743 a final evaluation report and shall submit a copy of the report 744 to the Governor, the President of the Senate, and the Speaker of 745 the House of Representatives.

The Comprehensive Annual Financial Report of water
 management districts that have received a Certificate of
 Achievement for Excellence in Financial Reporting from the
 Government Finance Officers Association.

750 Section 19. Subsection (1) of section 189.429, Florida751 Statutes, is amended to read:

189.429 Codification.--

752

753 (1) Each district, by December 1, 2004, shall submit to the 754 Legislature a draft codified charter, at its expense, so that its 755 special acts may be codified into a single act for reenactment by 756 the Legislature, if there is more than one special act for the 757 district. The Legislature may adopt a schedule for individual 758 district codification. Any codified act relating to a district, 759 which act is submitted to the Legislature for reenactment, shall provide for the repeal of all prior special acts of the 760 761 Legislature relating to the district. The codified act shall be 762 filed with the department pursuant to s. 189.418(3) 189.418(2).

154882

763 Section 20. Section 191.015, Florida Statutes, is amended 764 to read: 191.015 Codification.--Each fire control district existing 765 766 on the effective date of this section, by December 1, 2004, shall 767 submit to the Legislature a draft codified charter, at its 768 expense, so that its special acts may be codified into a single act for reenactment by the Legislature, if there is more than one 769 770 special act for the district. The Legislature may adopt a 771 schedule for individual district codification. Any codified act 772 relating to a district, which act is submitted to the Legislature 773 for reenactment, shall provide for the repeal of all prior special acts of the Legislature relating to the district. The 774 775 codified act shall be filed with the Department of Community 776 Affairs pursuant to s. 189.418(3) 189.418(2). 777 Section 21. Effective July 1, 2008, section 218.315, 778 Florida Statutes, is created to read: 779 218.315 Local government transparency; contracts.--(1) As used in this section, the term: 780 781 (a) "Contract" means any legally binding agreement executed by a local government and a corporation or an individual for the 782 783 purchase of commodities or contractual services which requires 784 the expenditure of \$5,000 or more. The term excludes the 785 contractual rights of local government employees and retirees who 786 are members of the Florida Retirement System or who are members 787 of a local government retirement system. 788 (b) "Corporation" means all corporations registered to do 789 business in the state, whether for profit or not for profit; 790 foreign corporations qualified to do business in this state or 791 actually doing business in this state, whether for profit or not 792 for profit; limited liability companies under chapter 608;

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793	partnerships under chapter 620; a sole proprietorship as defined
794	in s. 440.02; or any other legal business entity, whether for
795	profit or not for profit.
796	(c) "County officer" means a sheriff, tax collector,
797	property appraiser, supervisor of elections, and a clerk of the
798	circuit court.
799	(d) "Local government" means counties, municipalities,
800	water management districts, and special taxing districts that
801	have the authority to levy ad valorem taxes or non-ad valorem
802	assessments, but the term excludes school districts.
803	(e) "Individual" means a person, but excludes an employee
804	of a local government or an employee of the federal government
805	while acting in the capacity as employee.
806	(2) In accordance with the schedule provided in subsection
807	(5), the Department of Financial Services shall develop and
808	maintain a portal linking to websites maintained by the local
809	governments subject to the requirements of this section.
810	(3)(a) Each local government that has a website must
811	electronically post contract information relating to each
812	contract executed between the local government and a corporation
813	or an individual, or, for a county officer, between the county
814	officer and a corporation or an individual. The information must
815	be posted using the basic expenditure categories required in the
816	uniform format established under paragraph (c). The website must
817	be accessible without charge to any individual who has Internet
818	access using standard browsing software.
819	(b) To the extent possible, each local government's website
820	shall provide a link to an electronic copy of the contract. The
821	portion of a public record that is confidential or exempt shall
822	be redacted prior to posting.

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823	(c) The Department of Financial Services shall develop a
824	uniform format to be used by each local government when posting
825	contract information. The uniform format must include:
826	1. The name of the local government or county officer who
827	is a party to the contract;
828	2. The name of each corporation or individual who is a
829	party to the contract;
830	3. The date and amount of the contract;
831	4. The purpose of the contract; and
832	5. The basic expenditure categories reported by local
833	governments in the annual financial report submitted to the
834	department under s. 218.32.
835	(4) Except as provided in this subsection, each local
836	government shall designate one central office to maintain all
837	contract information required to be reported. The county shall
838	maintain all contract information required to be reported by a
839	county officer. In cases where a local government does not have
840	an official website, the contract information must be maintained
841	in a local government office that is reasonably accessible to the
842	general public during normal business hours and capable of
843	providing contract information to a member of the general public
844	as a public-records request.
845	(5)(a) Information concerning contracts executed by a local
846	government or a county officer shall be reported at least
847	quarterly by each local government according to the following
848	schedule and in a uniform reporting format:
849	1. On or before December 31, 2009, all five water
850	management districts, any county having a population of 300,000
851	or more, any municipality having a population of 50,000 or more,
852	and any special taxing authority within such a county or
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853	municipality shall report contract information required by this
854	section for contracts executed on or after October 1, 2009.
855	2. On or before December 31, 2010, any county having a
856	population of at least 50,000 but fewer than 300,000, any
857	municipality having a population of at least 10,000 but fewer
858	than 50,000, and any special taxing authority within such a
859	county or municipality shall report contract information required
860	by this section for contracts executed on or after October 1,
861	<u>2010.</u>
862	3. On or before December 31, 2011, any county having a
863	population of fewer than 50,000, any municipality having a
864	population of fewer than 10,000, and any special taxing authority
865	within such a county or municipality shall report contract
866	information required by this section for contracts executed on or
867	after October 1, 2011.
868	(b) The population estimates used by counties and
869	municipalities to meet the schedule requirements of this
870	subsection shall be those reported on April 1, 2009, by the
871	Office of Economic and Demographic Research to the Executive
872	Office of the Governor under s. 186.901.
873	(6) The Department of Financial Services may adopt rules
874	pursuant to ss. 120.536(1) and 120.54 to implement the provisions
875	of this section requiring the development and maintenance of the
876	state portal that links to the local government website and
877	requiring the development and distribution of the uniform
878	reporting format.
879	Section 22. State government transparency; contracts
880	(1) As used in this section, the term:
881	(a) "Contract" means any legally binding agreement executed
882	by a state agency and a corporation or an individual for the
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883	purchase of commodities or contractual services which requires
884	the expenditure of \$5,000 or more. The term excludes the
885	contractual rights of state employees and retirees who are
886	members of the Florida Retirement System.
887	(b) "Corporation" means all corporations registered to do
888	business in this state, whether for profit or not for profit;
889	foreign corporations qualified to do business in this state or
890	actually doing business in this state, whether for profit or not
891	for profit; limited liability companies under chapter 608,
892	Florida Statutes; partnerships under chapter 620, Florida
893	Statutes; a sole proprietorship as defined in s. 440.02, Florida
894	Statutes; or any other legal business entity, whether for profit
895	or not for profit.
896	(c) "Expenditure" means a payment that a state agency makes
897	to a corporation or an individual under a contract.
898	(d) "Individual" means a person, but excludes an employee
899	of a state agency or an employee of the Federal Government while
900	acting in the capacity as employee.
901	(2) The Executive Office of the Governor is directed to
902	develop and maintain a portal linking to the state agency
903	contract expenditures report maintained by the Department of
904	Financial Services and required under this section.
905	(3)(a) The Department of Financial Services is directed to
906	develop and maintain a contract expenditures report that provides
907	the following information:
908	1. The name of the state agency that is a party to a
909	contract;
910	2. The name of each corporation or individual who is a
911	party to a contract;
912	3. The date, amount, and purpose of the contract; and
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913	4. Each expenditure made under the contract.
914	(b) The contract expenditures report must be maintained by
915	the department in a searchable website containing a navigation
916	bar that allows an individual having Internet access to search
917	for expenditure reports by governmental function, state agency,
918	or appropriation category.
919	(4)(a) Each state agency shall record each contract
920	executed between the agency and a corporation or an individual
921	and each payment made under the contract along with the contract
922	number in the department's Florida Accounting and Information
923	Resources contract subsystem as provided in s. 215.94(2), Florida
924	Statutes.
925	(b) To the extent possible, each state agency shall provide
926	a link to an electronic copy of the contract. The portion of a
927	public record which is confidential or exempt from inspection and
928	copying shall be redacted prior to posting.
929	(5) This section shall take effect July 1, 2008.
930	Section 23. Sections 1-9 of this act shall take effect
931	September 1, 2008, except that this section and sections $10-22$ of
932	this act, except as otherwise expressly provided, shall take
933	effect upon becoming a law and apply to the 2008-2009 fiscal
934	year.
935	
936	======================================
937	And the title is amended as follows:
938	Delete lines 35-36
939	and insert:
940	extending the publication period; amending s. 112.061,
941	F.S.; revising certain per diem and travel requirements
942	and limitations; providing for application to certain
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943 water management districts, authorities, and other entities; amending s. 129.01, F.S.; providing limitations 944 945 on annual unreserved undesignated fund balances; amending 946 s. 129.02, F.S.; providing definitions; providing 947 additional requirements for budgets; requiring a proposed 948 budget summary; providing summary requirements; deleting requirements for county fine and forfeiture fund budgets; 949 amending s. 129.021, F.S.; expanding application of 950 951 certain requirements for county officer budgets; amending 952 s. 129.03, F.S.; extending a time period for county budget 953 officers to prepare and present a tentative budget; 954 providing additional requirements for filing comprehensive 955 annual financial reports with clerks of circuit court and 956 county residents; providing requirements for posting 957 reports on websites; amending s. 166.241, F.S.; providing 958 definitions; providing additional requirements for filing 959 budgets by municipalities; providing budget disclosure 960 requirements; requiring a proposed budget summary; 961 providing summary requirements; providing additional requirements for posting comprehensive annual financial 962 963 reports at certain public offices, online, and with 964 municipal residents; providing limitations on annual 965 unreserved undesignated fund balances; amending s. 966 189.418, F.S.; providing definitions; providing additional 967 requirements for filing budgets by special districts; 968 providing budget disclosure requirements; requiring a proposed budget summary; providing summary requirements; 969 providing additional requirements for posting 970 971 comprehensive annual financial reports at certain public 972 offices, online, and with special district residents;

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973 providing limitations on annual unreserved undesignated 974 fund balances; amending s. 190.006, F.S.; increasing the 975 amount of the filing fee and election assessment for 976 qualification of members of boards of supervisors of 977 community development districts; increasing the amount of 978 compensation for members of boards of supervisors; 979 amending s. 373.536, F.S.; providing additional 980 requirements for filing comprehensive annual financial 981 reports of water management districts with clerks of 982 circuit court, water management residents, and online; 983 providing limitations on annual unreserved undesignated 984 fund balances; amending ss. 189.429 and 191.015, F.S.; 985 correcting cross-references; providing applicability; 986 creating s. 218.315, F.S.; defining the terms "contract," 987 "corporation," "county officer," "local government," and "individual," for purposes of the act; providing that 988 989 contractual rights of local government employees and 990 retirees who are members of the Florida Retirement System 991 or a local government retirement system are not considered contracts; directing the Department of Financial Services 992 993 to develop and maintain a portal linking to websites 994 maintained by local governments; requiring local 995 governments that have a website to electronically post 996 contract information relating to certain contracts; 997 providing that portions of a public record which are 998 confidential and exempt shall be redacted prior to 999 posting; requiring that access to the website be provided 1000 at no cost; requiring that electronic copies of contracts 1001 be provided in certain circumstances; requiring the 1002 Department of Financial Services to develop a uniform

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1003 format to be used by local governments when posting 1004 contract information; requiring specific information be 1005 provided under the uniform format; requiring each local 1006 government to designate a central office to maintain all 1007 contract information; providing reporting requirements for 1008 local governments without a website; requiring that 1009 contract information be posted at least quarterly using 1010 the uniform format; establishing a schedule for local 1011 governments to meet requirements of the act; providing 1012 rulemaking authority; defining the terms "contract", "corporation", "expenditure" and "individual" for purposes 1013 1014 of state government contract reporting; providing that 1015 contractual rights of state employees and retirees who are members of the Florida Retirement System are not 1016 1017 considered contracts; directing the Executive Office of the Governor to develop and maintain a portal linking to 1018 1019 the state agency contract expenditures report maintained 1020 by the Department of Financial Services; directing the 1021 department of develop and maintain a contract information 1022 report containing specified information; directing that the report be maintained by the department in a searchable 1023 1024 website; directing that access to the website be provided 1025 at no charge to a user who has Internet access; directing 1026 each state agency to record information relating to contracts between the agency and a corporation or an 1027 1028 individual; directing each agency to record payment 1029 information on specified contracts in the Florida 1030 Accounting and Information Resources contract subsystem; 1031 requiring that electronic copies of contracts be provided in certain circumstances; providing that portions of 1032

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providing effective dates.



1033public records which are confidential and exempt from1034inspection and copying shall be redacted prior to posting;

1035