Florida Senate - 2008

Page 1 of 13

By the Committees on Judiciary; Banking and Insurance; and Senators Fasano, Gaetz and Atwater

590-07011-08

A bill to be entitled 1 2 An act relating to foreclosure fraud; creating s. 3 501.1377, F.S.; providing legislative findings and intent 4 with respect to the need to protect homeowners who enter 5 into agreements designed to save their homes from 6 foreclosure; providing definitions; prohibiting a 7 foreclosure-rescue consultant from engaging in certain 8 acts or failing to perform contracted services; requiring 9 that all agreements for foreclosure-related rescue 10 services and foreclosure-rescue transactions be in 11 writing; specifying information that must be in the 12 written agreement; requiring that certain statements in 13 the written agreement be in uppercase letters and of a 14 specified size; providing that the homeowner has a right 15 to cancel the agreement for a specified period and the right may not be waived; providing that the homeowner has 16 17 a specified period during which to cure a default under 18 certain circumstances; requiring equity purchasers to 19 assume or discharge certain liens; requiring that an 20 equity purchaser verify the homeowner's ability to make 21 payments under a repurchase agreement; providing price 22 limitations for repurchase transactions; providing for a 23 rebuttable presumption of certain transactions being 24 unconscionable under certain circumstances; providing for 25 limited application of the presumption; providing an 26 exclusion; providing that a foreclosure-rescue transaction 27 involving a lease option or other repurchase agreement 28 creates a rebuttable presumption that the transaction is a 29 loan transaction and the conveyance from the homeowner to

590-07011-08	
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30	the equity purchaser is a mortgage; providing limited
31	application of the presumption; providing an exclusion;
32	providing that a person who violates certain provisions
33	commits an unfair and deceptive trade practice as defined
34	in part II of ch. 501, F.S.; providing penalties;
35	repealing s. 501.2078, F.S., relating to violations
36	involving individual homeowners during the course of
37	residential foreclosure proceedings; providing an
38	effective date.
39	
40	Be It Enacted by the Legislature of the State of Florida:
41	
42	Section 1. Section 501.1377, Florida Statutes, is created
43	to read:
44	501.1377 Violations involving homeowners during the course
45	of residential foreclosure proceedings
45 46	of residential foreclosure proceedings (1) LEGISLATIVE FINDINGS AND INTENTThe Legislature finds
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46 47 48	(1) LEGISLATIVE FINDINGS AND INTENTThe Legislature finds that homeowners who are in default on their mortgages, in foreclosure, or at risk of losing their homes due to nonpayment
46 47 48 49	(1) LEGISLATIVE FINDINGS AND INTENTThe Legislature finds that homeowners who are in default on their mortgages, in foreclosure, or at risk of losing their homes due to nonpayment of taxes may be vulnerable to fraud, deception, and unfair
46 47 48 49 50	(1) LEGISLATIVE FINDINGS AND INTENTThe Legislature finds that homeowners who are in default on their mortgages, in foreclosure, or at risk of losing their homes due to nonpayment of taxes may be vulnerable to fraud, deception, and unfair dealings with foreclosure-rescue consultants or equity
46 47 48 49 50 51	(1) LEGISLATIVE FINDINGS AND INTENTThe Legislature finds that homeowners who are in default on their mortgages, in foreclosure, or at risk of losing their homes due to nonpayment of taxes may be vulnerable to fraud, deception, and unfair dealings with foreclosure-rescue consultants or equity purchasers. The intent of this section is to provide a homeowner
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46 47 48 49 50 51 52 53 54 55 56	(1) LEGISLATIVE FINDINGS AND INTENTThe Legislature finds that homeowners who are in default on their mortgages, in foreclosure, or at risk of losing their homes due to nonpayment of taxes may be vulnerable to fraud, deception, and unfair dealings with foreclosure-rescue consultants or equity purchasers. The intent of this section is to provide a homeowner with information necessary to make an informed decision regarding the sale or transfer of his or her home to an equity purchaser. It is the further intent of this section to require that foreclosure-related rescue services agreements be expressed in writing in order to safeguard homeowners against deceit and

Page 2 of 13

59	prohibit representations that tend to mislead; to prohibit or
60	restrict unfair contract terms; to provide a cooling-off period
61	for homeowners who enter into contracts for services related to
62	saving their homes from foreclosure or preserving their rights to
63	possession of their homes; to afford homeowners a reasonable and
64	meaningful opportunity to rescind sales to equity purchasers; and
65	to preserve and protect home equity for the homeowners of this
66	state.
67	(2) DEFINITIONSAs used in this section, the term:
68	(a) "Equity purchaser" means any person who acquires a
69	legal, equitable, or beneficial ownership interest in any
70	residential real property as a result of a foreclosure-rescue
71	transaction. The term does not apply to a person who acquires the
72	legal, equitable, or beneficial interest in such property:
73	1. By a certificate of title from a foreclosure sale
74	conducted under chapter 45;
75	2. At a sale of property authorized by statute;
75 76	
	3. By order or judgment of any court;
76	 By order or judgment of any court; From a spouse, parent, grandparent, child, grandchild,
76 77	3. By order or judgment of any court; 4. From a spouse, parent, grandparent, child, grandchild,
76 77 78	3. By order or judgment of any court; 4. From a spouse, parent, grandparent, child, grandchild, or sibling of the person or the person's spouse; or 5. As a deed in lieu of foreclosure, a workout agreement, a
76 77 78 79	3. By order or judgment of any court; 4. From a spouse, parent, grandparent, child, grandchild, or sibling of the person or the person's spouse; or 5. As a deed in lieu of foreclosure, a workout agreement, a
76 77 78 79 80	3. By order or judgment of any court; 4. From a spouse, parent, grandparent, child, grandchild, or sibling of the person or the person's spouse; or 5. As a deed in lieu of foreclosure, a workout agreement, a bankruptcy plan, or any other agreement between a foreclosing lender and a homeowner.
76 77 78 79 80 81	3. By order or judgment of any court; 4. From a spouse, parent, grandparent, child, grandchild, or sibling of the person or the person's spouse; or 5. As a deed in lieu of foreclosure, a workout agreement, a bankruptcy plan, or any other agreement between a foreclosing lender and a homeowner.
76 77 78 79 80 81 82	3. By order or judgment of any court; 4. From a spouse, parent, grandparent, child, grandchild, or sibling of the person or the person's spouse; or 5. As a deed in lieu of foreclosure, a workout agreement, a bankruptcy plan, or any other agreement between a foreclosing lender and a homeowner. (b) "Foreclosure-rescue consultant" means a person who
76 77 78 79 80 81 82 83	3. By order or judgment of any court; 4. From a spouse, parent, grandparent, child, grandchild, or sibling of the person or the person's spouse; or 5. As a deed in lieu of foreclosure, a workout agreement, a bankruptcy plan, or any other agreement between a foreclosing lender and a homeowner. (b) "Foreclosure-rescue consultant" means a person who directly or indirectly makes a solicitation, representation, or
76 77 78 79 80 81 82 83 84	3. By order or judgment of any court; 4. From a spouse, parent, grandparent, child, grandchild, or sibling of the person or the person's spouse; or 5. As a deed in lieu of foreclosure, a workout agreement, a bankruptcy plan, or any other agreement between a foreclosing lender and a homeowner. (b) "Foreclosure-rescue consultant" means a person who directly or indirectly makes a solicitation, representation, or offer to a homeowner to provide or perform, in return for payment
76 77 78 79 80 81 82 83 83 84 85	3. By order or judgment of any court; 4. From a spouse, parent, grandparent, child, grandchild, or sibling of the person or the person's spouse; or 5. As a deed in lieu of foreclosure, a workout agreement, a bankruptcy plan, or any other agreement between a foreclosing lender and a homeowner. (b) "Foreclosure-rescue consultant" means a person who directly or indirectly makes a solicitation, representation, or offer to a homeowner to provide or perform, in return for payment of money or other valuable consideration, foreclosure-related

2008992c2

88	2. A person acting under the express authority or written
89	approval of the United States Department of Housing and Urban
90	Development or other department or agency of the United States or
91	this state to provide foreclosure-related rescue services.
92	3. A charitable, not-for-profit agency or organization, as
93	determined by the United States Internal Revenue Service under s.
94	501(c)(3) of the Internal Revenue Code, which offers counseling
95	or advice to an owner of residential real property in foreclosure
96	or loan default if the agency or organization does not contract
97	for foreclosure-related rescue services with a for-profit lender
98	or person facilitating or engaging in foreclosure-rescue
99	transactions.
100	4. A person who holds or is owed an obligation secured by a
101	lien on any residential real property in foreclosure if the
102	person performs foreclosure-related rescue services in connection
103	with this obligation or lien and the obligation or lien was not
104	the result of or part of a proposed foreclosure reconveyance or
105	foreclosure-rescue transaction.
106	5. A financial institution as defined in s. 655.005 and any
107	parent or subsidiary of the financial institution or of the
108	parent or subsidiary.
109	6. A licensed mortgage broker, mortgage lender, or
110	correspondent mortgage lender that provides mortgage counseling
111	or advice regarding residential real property in foreclosure,
112	which counseling or advice is within the scope of services set
113	forth in chapter 494 and is provided without payment of money or
114	other consideration other than a mortgage brokerage fee as
115	defined in s. 494.001.

Page 4 of 13

116	(c) "Foreclosure-related rescue services" means any good or
117	service related to, or promising assistance in connection with:
118	1. Stopping, avoiding, or delaying foreclosure proceedings
119	concerning residential real property; or
120	2. Curing or otherwise addressing a default or failure to
121	timely pay with respect to a residential mortgage loan
122	obligation.
123	(d) "Foreclosure-rescue transaction" means a transaction:
124	1. By which residential real property in foreclosure is
125	conveyed to an equity purchaser and the homeowner maintains a
126	legal or equitable interest in the residential real property
127	conveyed, including, without limitation, a lease option interest,
128	an option to acquire the property, an interest as beneficiary or
129	trustee to a land trust, or other interest in the property
130	conveyed; and
131	2. That is designed or intended by the parties to stop,
132	avoid, or delay foreclosure proceedings against a homeowner's
133	residential real property.
134	(e) "Homeowner" means any record title owner of residential
135	real property that is the subject of foreclosure proceedings.
136	(f) "Residential real property" means real property
137	consisting of one-family to four-family dwelling units, one of
138	which is occupied by the owner as his or her principal place of
139	residence.
140	(g) "Residential real property in foreclosure" means
141	residential real property against which there is an outstanding
142	notice of the pendency of foreclosure proceedings recorded
143	pursuant to s. 48.23.

2008992c2

144	(3) PROHIBITED ACTS In the course of offering or
145	providing foreclosure-related rescue services, a foreclosure-
146	rescue consultant may not:
147	(a) Engage in or initiate foreclosure-related rescue
148	services without first executing a written agreement with the
149	homeowner for foreclosure-related rescue services; or
150	(b) Solicit, charge, receive, or attempt to collect or
151	secure payment, directly or indirectly, for foreclosure-related
152	rescue services before completing or performing all services
153	contained in the agreement for foreclosure-related rescue
154	services.
155	(4) FORECLOSURE-RELATED RESCUE SERVICES; WRITTEN
156	AGREEMENT
157	(a) The written agreement for foreclosure-related rescue
158	services must be printed in at least 12-point uppercase type and
159	signed by both parties. The agreement must include the name and
160	address of the person providing foreclosure-related rescue
161	services, the exact nature and specific detail of each service to
162	be provided, the total amount and terms of charges to be paid by
163	the homeowner for the services, and the date of the agreement.
164	The date of the agreement may not be earlier than the date the
165	homeowner signed the agreement. The foreclosure-rescue consultant
166	must give the homeowner a copy of the agreement to review not
167	less than 1 business day before the homeowner is to sign the
168	agreement.
169	(b) The homeowner has the right to cancel the written
170	agreement without any penalty or obligation if the homeowner
171	cancels the agreement within 3 business days after signing the
172	written agreement. The right to cancel may not be waived by the

Page 6 of 13

	590-07011-08 2008992c2
173	homeowner or limited in any manner by the foreclosure-rescue
174	consultant. If the homeowner cancels the agreement, any payments
175	that have been given to the foreclosure-rescue consultant must be
176	returned to the homeowner within 10 business days after receipt
177	of the notice of cancellation.
178	(c) An agreement for foreclosure-related rescue services
179	must contain, immediately above the signature line, a statement
180	in at least 12-point uppercase type that substantially complies
181	with the following:
182	
183	HOMEOWNER'S RIGHT OF CANCELLATION
184	
185	YOU MAY CANCEL THIS AGREEMENT FOR FORECLOSURE-RELATED RESCUE
186	SERVICES WITHOUT ANY PENALTY OR OBLIGATION WITHIN 3 BUSINESS DAYS
187	FOLLOWING THE DATE THIS AGREEMENT IS SIGNED BY YOU.
188	
189	THE FORECLOSURE-RESCUE CONSULTANT IS PROHIBITED BY LAW FROM
190	ACCEPTING ANY MONEY, PROPERTY, OR OTHER FORM OF PAYMENT FROM YOU
191	UNTIL ALL PROMISED SERVICES ARE COMPLETE. IF FOR ANY REASON YOU
192	HAVE PAID THE CONSULTANT BEFORE CANCELLATION, YOUR PAYMENT MUST
193	BE RETURNED TO YOU NO LATER THAN 10 BUSINESS DAYS AFTER THE
194	CONSULTANT RECEIVES YOUR CANCELLATION NOTICE.
195	
196	TO CANCEL THIS AGREEMENT, A SIGNED AND DATED COPY OF A
197	STATEMENT THAT YOU ARE CANCELLING THE AGREEMENT SHOULD BE MAILED
198	(POSTMARKED) OR DELIVERED TO (NAME) AT
199	(ADDRESS) NO LATER THAN MIDNIGHT OF
200	(DATE).
201	

Page 7 of 13

	590-07011-08 2008992c2
202	IMPORTANT: IT IS RECOMMENDED THAT YOU CONTACT YOUR LENDER OR
203	MORTGAGE SERVICER BEFORE SIGNING THIS AGREEMENT. YOUR LENDER OR
204	MORTGAGE SERVICER MAY BE WILLING TO NEGOTIATE A PAYMENT PLAN OR A
205	RESTRUCTURING WITH YOU FREE OF CHARGE.
206	
207	(d) The inclusion of the statement does not prohibit the
208	foreclosure-rescue consultant from giving the homeowner more time
209	in which to cancel the agreement than is set forth in the
210	statement, provided all other requirements of this subsection are
211	met.
212	(e) The foreclosure-rescue consultant must give the
213	homeowner a copy of the signed agreement within 3 hours after the
214	homeowner signs the agreement.
215	(5) FORECLOSURE-RESCUE TRANSACTIONS; WRITTEN AGREEMENT
216	(a)1. A foreclosure-rescue transaction must include a
217	written agreement prepared in at least 12-point uppercase type
218	that is completed, signed, and dated by the homeowner and the
219	equity purchaser before executing any instrument from the
220	homeowner to the equity purchaser quitclaiming, assigning,
221	transferring, conveying, or encumbering an interest in the
222	residential real property in foreclosure. The equity purchaser
223	must give the homeowner a copy of the completed agreement within
224	$\frac{3}{2}$ hours after the homeowner signs the agreement. The agreement
225	must contain the entire understanding of the parties and must
226	include:
227	a. The name, business address, and telephone number of the
228	equity purchaser.
229	b. The street address and full legal description of the
230	property.

Page 8 of 13

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	590-07011-08 2008992c2
231	c. Clear and conspicuous disclosure of any financial or
232	legal obligations of the homeowner that will be assumed by the
233	equity purchaser.
234	d. The total consideration to be paid by the equity
235	purchaser in connection with or incident to the acquisition of
236	the property by the equity purchaser.
237	e. The terms of payment or other consideration, including,
238	but not limited to, any services that the equity purchaser
239	represents will be performed for the homeowner before or after
240	the sale.
241	f. The date and time when possession of the property is to
242	be transferred to the equity purchaser.
243	2. A foreclosure-rescue transaction agreement must contain,
244	above the signature line, a statement in at least 12-point
245	uppercase type that substantially complies with the following:
246	
247	I UNDERSTAND THAT UNDER THIS AGREEMENT I AM SELLING MY HOME
248	TO THE OTHER UNDERSIGNED PARTY.
249	
250	3. A foreclosure-rescue transaction agreement must state
251	the specifications of any option or right to repurchase the
252	residential real property in foreclosure, including the specific
253	amounts of any escrow payments or deposit, down payment, purchase
254	price, closing costs, commissions, or other fees or costs.
255	4. A foreclosure-rescue transaction agreement must comply
256	with all applicable provisions of 15 U.S.C. ss. 1600 et seq. and
257	related regulations.
258	(b) The homeowner may cancel the foreclosure-rescue
259	transaction agreement without penalty if the homeowner notifies
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2008992c2

260 the equity purchaser of such cancellation no later than 5 p.m. on 261 the 3rd business day after signing the written agreement. Any 262 moneys paid by the equity purchaser to the homeowner or by the 263 homeowner to the equity purchaser must be returned at 264 cancellation. The right to cancel does not limit or otherwise 265 affect the homeowner's right to cancel the transaction under any 266 other law. The right to cancel may not be waived by the homeowner 267 or limited in any way by the equity purchaser. The equity 268 purchaser must give the homeowner, at the time the written 269 agreement is signed, a notice of the homeowner's right to cancel the foreclosure-rescue transaction as set forth in this 270 271 subsection. The notice, which must be set forth on a separate 272 cover sheet to the written agreement that contains no other 273 written or pictorial material, must be in at least 12-point 274 uppercase type, double-spaced, and read as follows: 275 276 NOTICE TO THE HOMEOWNER/SELLER 277 278 PLEASE READ THIS FORM COMPLETELY AND CAREFULLY. IT CONTAINS 279 VALUABLE INFORMATION REGARDING CANCELLATION RIGHTS. 280 281 BY THIS CONTRACT, YOU ARE AGREEING TO SELL YOUR HOME. YOU 282 MAY CANCEL THIS TRANSACTION AT ANY TIME BEFORE 5:00 P.M. OF THE 283 THIRD BUSINESS DAY FOLLOWING RECEIPT OF THIS NOTICE. 284 285 THIS CANCELLATION RIGHT MAY NOT BE WAIVED IN ANY MANNER BY 286 YOU OR BY THE PURCHASER. 287 288 ANY MONEY PAID DIRECTLY TO YOU BY THE PURCHASER MUST BE

	590-07011-08 2008992c2
289	RETURNED TO THE PURCHASER AT CANCELLATION. ANY MONEY PAID BY YOU
290	TO THE PURCHASER MUST BE RETURNED TO YOU AT CANCELLATION.
291	
292	TO CANCEL, SIGN THIS FORM AND RETURN IT TO THE PURCHASER BY
293	5:00 P.M. ON (DATE) AT
294	(ADDRESS) . IT IS BEST TO MAIL IT BY CERTIFIED MAIL OR OVERNIGHT
295	DELIVERY, RETURN RECEIPT REQUESTED, AND TO KEEP A PHOTOCOPY OF
296	THE SIGNED FORM AND YOUR POST OFFICE RECEIPT.
297	
298	I (we) hereby cancel this transaction.
299	Seller's Signature
300	Printed Name of Seller
301	Seller's Signature
302	Printed Name of Seller
303	Date
304	
305	
	(c) In any foreclosure-rescue transaction in which the
306	(c) In any foreclosure-rescue transaction in which the homeowner is provided the right to repurchase the residential
306 307	
	homeowner is provided the right to repurchase the residential
307	homeowner is provided the right to repurchase the residential real property, the homeowner has a 30-day right to cure any
307 308	homeowner is provided the right to repurchase the residential real property, the homeowner has a 30-day right to cure any default of the terms of the contract with the equity purchaser,
307 308 309	homeowner is provided the right to repurchase the residential real property, the homeowner has a 30-day right to cure any default of the terms of the contract with the equity purchaser, and this right to cure may be exercised on up to three separate
307 308 309 310 311 312	homeowner is provided the right to repurchase the residential real property, the homeowner has a 30-day right to cure any default of the terms of the contract with the equity purchaser, and this right to cure may be exercised on up to three separate occasions. The homeowner's right to cure must be included in any
307 308 309 310 311	homeowner is provided the right to repurchase the residential real property, the homeowner has a 30-day right to cure any default of the terms of the contract with the equity purchaser, and this right to cure may be exercised on up to three separate occasions. The homeowner's right to cure must be included in any written agreement required by this subsection.
307 308 309 310 311 312 313 314	homeowner is provided the right to repurchase the residential real property, the homeowner has a 30-day right to cure any default of the terms of the contract with the equity purchaser, and this right to cure may be exercised on up to three separate occasions. The homeowner's right to cure must be included in any written agreement required by this subsection. (d) In any foreclosure-rescue transaction, before or at the
307 308 309 310 311 312 313 314 315	homeowner is provided the right to repurchase the residential real property, the homeowner has a 30-day right to cure any default of the terms of the contract with the equity purchaser, and this right to cure may be exercised on up to three separate occasions. The homeowner's right to cure must be included in any written agreement required by this subsection. (d) In any foreclosure-rescue transaction, before or at the time of conveyance, the equity purchaser must fully assume or discharge any lien in foreclosure as well as any prior liens that will not be extinguished by the foreclosure.
307 308 309 310 311 312 313 314	homeowner is provided the right to repurchase the residential real property, the homeowner has a 30-day right to cure any default of the terms of the contract with the equity purchaser, and this right to cure may be exercised on up to three separate occasions. The homeowner's right to cure must be included in any written agreement required by this subsection. (d) In any foreclosure-rescue transaction, before or at the time of conveyance, the equity purchaser must fully assume or discharge any lien in foreclosure as well as any prior liens that

Page 11 of 13

2008992c2

318 be able to demonstrate that the homeowner has or will have a 319 reasonable ability to make the required payments to exercise the 320 option to repurchase under the written agreement. For purposes of this subsection, there is a rebuttable presumption that the 321 322 homeowner has a reasonable ability to make the payments required 323 to repurchase the property if the homeowner's monthly payments 324 for primary housing expenses and regular monthly principal and 325 interest payments on other personal debt do not exceed 60 percent 326 of the homeowner's monthly gross income.

327 (f) If the homeowner has the right to repurchase the 328 residential real property, the price the homeowner pays may not 329 be unconscionable, unfair, or commercially unreasonable. A 330 rebuttable presumption, solely between the equity purchaser and 331 the homeowner, arises that the foreclosure-rescue transaction was 332 unconscionable if the homeowner's repurchase price is greater 333 than 17 percent per annum more than the total amount paid by the equity purchaser to acquire, improve, maintain, and hold the 334 335 property. Unless the repurchase agreement or a memorandum of the 336 repurchase agreement is recorded in accordance with s. 695.01, 337 the presumption arising under this subsection shall not apply 338 against creditors or subsequent purchasers for a valuable 339 consideration and without notice.

(6) REBUTTABLE PRESUMPTION.--Any foreclosure-rescue
 transaction involving a lease option or other repurchase
 agreement creates a rebuttable presumption, solely between the
 equity purchaser and the homeowner, that the transaction is a
 loan transaction and the conveyance from the homeowner to the
 equity purchaser is a mortgage under s. 697.01. Unless the lease
 option or other repurchase agreement, or a memorandum of the

Page 12 of 13

347	lease option or other repurchase agreement, is recorded in
348	accordance with s. 695.01, the presumption created under this
349	subsection shall not apply against creditors or subsequent
350	purchasers for a valuable consideration and without notice.
351	(7) VIOLATIONSA person who violates any provision of
352	this section commits an unfair and deceptive trade practice as
353	defined in part II of this chapter. Violators are subject to the
354	penalties and remedies provided in part II of this chapter,
355	including a monetary penalty not to exceed \$15,000 per violation.
356	Section 2. <u>Section 501.2078, Florida Statutes, is repealed.</u>
357	Section 3. This act shall take effect October 1, 2008.