By the Committee on Criminal Justice; and Senator Baker

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A bill to be entitled

An act relating to Special Risk Class retirement benefits; amending s. 121.091, F.S.; providing that certain members of the Special Risk Class may participate in the Deferred Retirement Option Program for an additional 36 months; prohibiting such members from being reemployed or contracting with the same employing agency from which the member retired; providing exceptions; deleting obsolete provisions; providing legislative findings with respect to the state's interest in protecting the public's safety and welfare by extending retirement benefits for officers and funding increased retirement benefits in an actuarially sound manner; providing an effective date.

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WHEREAS, one of the most fundamental mechanisms for ensuring the safety and welfare of the public is through the state's law enforcement agencies and correctional institutions, and

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WHEREAS, law enforcement agencies and correctional institutions throughout this state and the nation are experiencing great difficulty in recruiting and retaining wellqualified law enforcement and correctional officers, and

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WHEREAS, this need is projected to become more critical in the future, and

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WHEREAS, the most critical need is to recruit and retain line officers who have daily and direct contact with the criminal element, and

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WHEREAS, because such work is physically demanding or

591-02681-09 20091072c1

arduous and often requires extraordinary agility and mental acuity that can diminish with age, persons employed in these positions are classified as special risk and able to retire at an earlier age, and

WHEREAS, one mechanism for retaining qualified officers is to extend the amount of time that such officers can remain in the Deferred Retirement Option Program (DROP), NOW, THEREFORE,

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraphs (a) and (b) of subsection (13) of section 121.091, Florida Statutes, are amended to read:

121.091 Benefits payable under the system.—Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

(13) DEFERRED RETIREMENT OPTION PROGRAM.—In general, and subject to the provisions of this section, the Deferred Retirement Option Program, hereinafter referred to as the DROP, is a program under which an eligible member of the Florida

591-02681-09 20091072c1

Retirement System may elect to participate, deferring receipt of retirement benefits while continuing employment with his or her Florida Retirement System employer. The deferred monthly benefits shall accrue in the System Trust Fund on behalf of the participant, plus interest compounded monthly, for the specified period of the DROP participation, as provided in paragraph (c). Upon termination of employment, the participant shall receive the total DROP benefits and begin to receive the previously determined normal retirement benefits. Participation in the DROP does not guarantee employment for the specified period of DROP. Participation in the DROP by an eligible member beyond the initial 60-month period as authorized in this subsection shall be on an annual contractual basis for all participants.

- (a) Eligibility of member to participate in the DROP.—All active Florida Retirement System members in a regularly established position, and all active members of either the Teachers' Retirement System established in chapter 238 or the State and County Officers' and Employees' Retirement System established in chapter 122, which systems are consolidated within the Florida Retirement System under s. 121.011, are eligible to elect participation in the DROP if provided that:
- 1. The member is not a renewed member of the Florida

 Retirement System under s. 121.122, or a member of the State

 Community College System Optional Retirement Program under s.

 121.051, the Senior Management Service Optional Annuity Program under s. 121.055, or the optional retirement program for the State University System under s. 121.35.
- 2. Except as provided in subparagraph 6., election to participate is made within 12 months immediately following the

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591-02681-09 20091072c1

date on which the member first reaches normal retirement date, or, for a member who reaches normal retirement date based on service before he or she reaches age 62, or age 55 for Special Risk Class members, election to participate may be deferred to the 12 months immediately following the date the member attains age 57, or age 52 for Special Risk Class members. For a member who first reached normal retirement date or the deferred eligibility date described above prior to the effective date of this section, election to participate shall be made within 12 months after the effective date of this section. A member who fails to make an election within the such 12-month limitation period forfeits shall forfeit all rights to participate in the DROP. The member shall advise his or her employer and the division in writing of the date on which the DROP begins shall begin. The Such beginning date may be subsequent to the 12-month election period, but must be within the maximum participation 60-month or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a) (d) in grades K-12 and who have received authorization by the district school superintendent to participate in the DROP beyond 60 months, the 96-month limitation period as provided in subparagraph (b)1. When establishing eligibility of the member to participate in the DROP for the 60-month or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received

591-02681-09 20091072c1

authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and who have received authorization by the district school superintendent to participate in the DROP beyond 60 months, the 96-month maximum participation period, the member may elect to include or exclude any optional service credit purchased by the member from the total service used to establish the normal retirement date. A member who has with dual normal retirement dates is shall be eligible to elect to participate in DROP within 12 months after attaining normal retirement date in either class.

- 3. The employer of a member electing to participate in the DROP, or employers if dually employed, shall acknowledge in writing to the division the date the member's participation in the DROP begins and the date the member's employment and DROP participation will terminate.
- 4. Simultaneous employment of a participant by additional Florida Retirement System employers subsequent to the commencement of participation in the DROP is shall be permissible if provided such employers acknowledge in writing a DROP termination date no later than the participant's existing termination date or the maximum participation 60-month limitation period as provided in subparagraph (b)1.
- 5. A DROP participant may change employers while participating in the DROP, subject to the following:
- a. A change of employment must take place without a break in service so that the member receives salary for each month of continuous DROP participation. If a member receives no salary

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591-02681-09 20091072c1

during a month, DROP participation shall cease unless the employer verifies a continuation of the employment relationship for such participant pursuant to s. 121.021(39)(b).

- b. Such participant and new employer shall notify the division of the identity of the new employer on forms required by the division as to the identity of the new employer.
- c. The new employer shall acknowledge, in writing, the participant's DROP termination date, which may be extended, but not beyond the original 60-month participation or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and who have received authorization by the district school superintendent to participate in the DROP beyond 60 months, the 96-month period provided in subparagraph (b)1., shall acknowledge liability for any additional retirement contributions and interest required if the participant fails to timely terminate employment, and is shall be subject to the adjustment required in sub-subparagraph (c) 5.d.
- 6. Effective July 1, 2001, for instructional personnel as defined in s. 1012.01(2), election to participate in the DROP may shall be made at any time following the date on which the member first reaches normal retirement date. The member shall advise his or her employer and the division in writing of the date on which DROP begins the Deferred Retirement Option Program shall begin. When establishing eligibility of the member to

591-02681-09 20091072c1

participate in the DROP for the 60-month or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and who have received authorization by the district school superintendent to participate in the DROP beyond 60 months, the 96-month maximum participation period, as provided in subparagraph (b)1., the member may elect to include or exclude any optional service credit purchased by the member from the total service used to establish the normal retirement date. A member who has with dual normal retirement dates is shall be eligible to elect to participate in either class.

- (b) Participation in the DROP.-
- 1. Subject to the following exceptions, an eligible member may elect to participate in the DROP for a period not to exceed a maximum of 60 calendar months. or, with respect to
- a. Eligible members who are instructional personnel employed by the Florida School for the Deaf and the Blind and authorized who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and authorized who have received authorization by the district school superintendent to participate in the DROP beyond 60 calendar months, may elect to participate for a period up to 96 calendar months immediately following the date on which

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591-02681-09 20091072c1

the member first reaches his or her normal retirement date or the date to which he or she is eligible to defer his or her election to participate as provided in subparagraph (a) 2. However, a member who has reached normal retirement date prior to the effective date of the DROP shall be eligible to participate in the DROP for a period of time not to exceed 60 calendar months or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and who have received authorization by the district school superintendent to participate in the DROP beyond 60 calendar months, 96 calendar months immediately following the effective date of the DROP, except a member of the Special Risk Class who has reached normal retirement date prior to the effective date of the DROP and whose total accrued value exceeds 75 percent of average final compensation as of his or her effective date of retirement shall be eligible to participate in the DROP for no more than 36 calendar months immediately following the effective date of the DROP.

b. Special Risk Class members who are employed as law enforcement officers, correctional officers, or community-based correctional probation officers, as described in s. 121.0515(2), and who are currently participating in DROP for up to 60 months may participate for an additional 36 calendar months. However, notwithstanding subparagraph (9)(b)1., any such member who participates for any or all of the additional 36 months may not

591-02681-09 20091072c1

be reemployed or retained in a contractual capacity with the same employing agency following the member's termination from that employer in accordance with s. 121.021(39). This provision does not otherwise limit the retired member from being employed or contracting with any other employing agency participating in the Florida Retirement System.

- (I) A retired member who is reemployed or retained in a contractual capacity in violation of this sub-subparagraph voids his or her application for retirement benefits. Any person who violates this sub-subparagraph and any employing agency that knowingly reemploys or contracts with such person in violation of this sub-subparagraph is jointly and severally liable for reimbursement to the Florida Retirement System Trust Fund for any retirement benefits improperly paid during the reemployment or contractual period.
- (II) The provisions of this sub-subparagraph do not apply to a retired member who is employed as a part-time or auxiliary law enforcement or correctional probation officer, as those terms are defined in s. 943.10, on a voluntary basis and who receives no more than \$1 per calendar year for services rendered directly for the employing agency, or to a retired member who is elected to an office or appointed to an office by the Governor or by the Governor and Cabinet.
- 2. Upon deciding to participate in the DROP, the member shall submit, on forms required by the division:
 - a. A written election to participate in the DROP;
- b. Selection of the DROP participation and termination dates, which satisfy the limitations stated in paragraph (a) and subparagraph 1. The Such termination date $\underline{\text{must}}$ shall be

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591-02681-09 20091072c1

<u>specified</u> in a binding letter of resignation <u>to</u> with the employer, establishing a deferred termination date. The member may change the termination date within the limitations of subparagraph 1., but only with the written approval of <u>the</u> his or her employer;

- c. A properly completed DROP application for service retirement as provided in this section; and
 - d. Any other information required by the division.
- 3. The DROP participant shall be a retiree under the Florida Retirement System for all purposes, except for paragraph (5)(f) and subsection (9) and ss. 112.3173, 112.363, 121.053, and 121.122. However, participation in the DROP does not alter the participant's employment status and the member is such employee shall not be deemed retired from employment until his or her deferred resignation is effective and termination occurs as provided in s. 121.021(39).
- 4. Elected officers <u>are</u> shall be eligible to participate in the DROP subject to the following:
- a. An elected officer who reaches normal retirement date during a term of office may defer the election to participate in the DROP until the next succeeding term in that office. An Such elected officer who exercises this option may participate in the DROP for up to 60 calendar months or for a period of no longer than the such succeeding term of office, whichever is less.
- b. An elected or a nonelected participant may run for a term of office while participating in DROP and, if elected, extend the DROP termination date accordingly, except that however, if such additional term of office exceeds the 60-month limitation established in subparagraph 1., and the officer does

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591-02681-09 20091072c1

not resign from office within $\underline{\text{the}}$ such 60-month limitation, the retirement and the participant's DROP $\underline{\text{is}}$ shall be null and void as provided in sub-subparagraph (c)5.d.

c. An elected officer who is dually employed and elects to participate in DROP must shall be required to satisfy the definition of termination within the 60-month or, with respect to members who are instructional personnel employed by the Florida School for the Deaf and the Blind and who have received authorization by the Board of Trustees of the Florida School for the Deaf and the Blind to participate in the DROP beyond 60 months, or who are instructional personnel as defined in s. 1012.01(2)(a) = (d) in grades K-12 and who have received authorization by the district school superintendent to participate in the DROP beyond 60 months, the 96-month maximum participation limitation period as provided in subparagraph 1. for the nonelected position and may continue employment as an elected officer as provided in s. 121.053. The elected officer shall will be enrolled as a renewed member in the Elected Officers' Class or the Regular Class, as provided in ss. 121.053 and 121.122, on the first day of the month after termination of employment in the nonelected position and termination of DROP. Distribution of the DROP benefits shall be made as provided in paragraph (c).

Section 2. The Legislature finds and declares that ensuring the availability of experienced law enforcement, correctional, and probation officers to protect the safety and welfare of the public is an important state interest. Providing such officers who are members of the Florida Retirement System with an opportunity to extend their employment as law enforcement

591-02681-09 20091072c1 320 officers, correctional officers, or probation officers by 321 increasing the maximum participation period in the Deferred 322 Retirement Option Program will help serve that interest. Funding 323 for such retirement benefits must be made, administered, and 324 funded in an actuarially sound manner as required by s. 14, 325 Article X of the State Constitution and part VII of chapter 112, 326 Florida Statutes. 327 Section 3. This act shall take effect July 1, 2009.

Page 12 of 12