A bill to be entitled 1 2 An act relating to property insurance; amending s. 3 215.555, F.S.; providing an additional legislative finding 4 and purpose; limiting application of certain definitions; 5 expanding uses of moneys in the Florida Hurricane 6 Catastrophe Fund to include Florida Hurricane Protection 7 Program costs; providing for expiration of a requirement 8 for certain reimbursement contracts between insurers and 9 the fund's board; revising provisions with respect to 10 issuance and use of revenue bonds; revising emergency assessment provisions; providing for future expiration; 11 preserving effect on certain assessments; providing for 12 additional emergency assessments under certain 13 circumstances; providing requirements; providing for 14 15 future expiration; preserving application to certain 16 assessments; providing a limitation on certain assessments; providing for future expiration; preserving 17 application to certain assessments; revising powers and 18 19 duties of the board; revising membership of an advisory 20 council; requiring the Chief Financial Officer to annually 21 designate the council chair; revising coverage levels and 22 periods of effectiveness under the Temporary Increase in 23 Coverage Limits (TICL) option; creating the Florida 24 Hurricane Protection Program within the Florida Hurricane 25 Catastrophe Fund; providing purposes of the program; 26 providing definitions; requiring the State Board of Administration to adopt a plan of operation for the 27 28 program; providing plan requirements; providing for rules;

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specifying coverages to be provided; providing standards; requiring insurer contractual participation; providing contract requirements; specifying powers and duties of the program; specifying duties of participating insurers; providing sanctions for noncompliance; providing limitations on liability; providing requirements for adoption of rates and forms; providing criteria and requirements for calculation of reinsurance needs and optional reinsurance; providing legislative intent; providing responsibilities of the board; providing transition requirements; providing legislative intent; requiring a report; providing requirements for the State Board of Administration to implement the program; providing for review and approval of the program's initial rate plan by the Office of Insurance Regulation; providing for transitional rates and form filings by insurers; amending s. 624.509, F.S.; specifying the applicability of the insurance premium tax to policies issued by the Florida Hurricane Protection Program; requiring the program to make certain payments to the Department of Revenue; amending s. 627.351, F.S.; prohibiting Citizens Property Insurance Corporation from issuing or renewing certain types of policies after a specified date; providing an exception to restrictions on acceptance of certain offers of coverage; requiring the corporation to provide access to specified policy information by insurance agents; requiring the corporation to transfer a specified portion of its surplus to the Florida Hurricane

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Catastrophe Fund; providing for the use of corporation information technology by the Florida Hurricane Protection Program; transferring ownership of such information technology to the program; amending s. 627.706, F.S.; specifying areas in which certain property insurance policies must include coverage for catastrophic ground cover collapse and in which separate sinkhole coverage must be made available; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (h) is added to subsection (1) of section 215.555, Florida Statutes, paragraphs (b), (c), (d), (l), and (m) of subsection (2), subsection (3), paragraph (a) of subsection (4), paragraphs (a) and (b) of subsection (6), paragraph (b) of subsection (7), subsection (8), and paragraphs (c), (d), (e), (g), and (h) of subsection (17) of that section are amended, and subsection (18) is added to that section, to read:

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215.555 Florida Hurricane Catastrophe Fund.--

77 (1) FINDINGS AND PURPOSE.—The Legislature finds and declares as follows:

- (h) The Legislature further finds that, as of January 1, 2009:
- 1. More than 15 years of efforts to use state regulatory, financial, and insurance mechanisms to ensure availability and affordability of dependable residential property insurance coverage have not succeeded.

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2. The continuing lack of available, affordable coverage creates a substantial burden on the state's economy.

- 3. The potential inability of the Florida Hurricane
  Catastrophe Fund, as constituted prior to July 1, 2009, to meet
  its obligations threatens the solvency of all residential
  property insurers in the state.
- 4. Notwithstanding depopulation efforts that have removed numerous policies from Citizens Property Insurance Corporation and its predecessors, the property insurance residual market remains unacceptably large, with approximately 1 million policies in force and a total exposure of approximately \$400 billion.
- 5. The unsatisfactory performance of a system intended to provide available, affordable, reliable coverage for residential hurricane losses in the state, together with the state's unique exposure to hurricane losses, supports the conclusion that hurricanes may be an uninsurable peril in all or parts of the state as the concept of insurability is commonly understood.
- 6. Therefore, a restructured system to protect residential property owners from hurricane losses serves a compelling state interest in maintaining a viable and orderly private sector market for property insurance, as described in paragraph (a), and is a necessary measure to abate a significant threat to the economy of the state.
  - (2) DEFINITIONS. -- As used in this section:
- (b) "Covered event" means, with respect to reimbursement contracts, any one storm declared to be a hurricane by the

National Hurricane Center, which storm causes insured losses in this state.

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(c) "Covered policy" means, with respect to reimbursement contracts, any insurance policy covering residential property in this state, including, but not limited to, any homeowner's, mobile home owner's, farm owner's, condominium association, condominium unit owner's, tenant's, or apartment building policy, or any other policy covering a residential structure or its contents issued by any authorized insurer, including a commercial self-insurance fund holding a certificate of authority issued by the Office of Insurance Regulation under s. 624.462, the Citizens Property Insurance Corporation, and any joint underwriting association or similar entity created under law. The term "covered policy" includes any collateral protection insurance policy covering personal residences which protects both the borrower's and the lender's financial interests, in an amount at least equal to the coverage for the dwelling in place under the lapsed homeowner's policy, if such policy can be accurately reported as required in subsection (5). Additionally, covered policies include policies covering the peril of wind removed from the Florida Residential Property and Casualty Joint Underwriting Association or from the Citizens Property Insurance Corporation, created under s. 627.351(6), or from the Florida Windstorm Underwriting Association, created under s. 627.351(2), by an authorized insurer under the terms and conditions of an executed assumption agreement between the authorized insurer and such association or Citizens Property Insurance Corporation. Each assumption agreement between the

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association and such authorized insurer or Citizens Property Insurance Corporation must be approved by the Office of Insurance Regulation before the effective date of the assumption, and the Office of Insurance Regulation must provide written notification to the board within 15 working days after such approval. "Covered policy" does not include any policy that excludes wind coverage or hurricane coverage or any reinsurance agreement and does not include any policy otherwise meeting this definition which is issued by a surplus lines insurer or a reinsurer. All commercial residential excess policies and all deductible buy-back policies that, based on sound actuarial principles, require individual ratemaking shall be excluded by rule if the actuarial soundness of the fund is not jeopardized. For this purpose, the term "excess policy" means a policy that provides insurance protection for large commercial property risks and that provides a layer of coverage above a primary layer insured by another insurer.

- (d) "Losses" means, with respect to reimbursement contracts, direct incurred losses under covered policies, which shall include losses for additional living expenses not to exceed 40 percent of the insured value of a residential structure or its contents and shall exclude loss adjustment expenses. "Losses" does not include losses for fair rental value, loss of rent or rental income, or business interruption losses.
- (1) "Estimated claims-paying capacity" means, with respect to reimbursement contracts, the sum of the projected year-end balance of the fund as of December 31 of a contract year, plus

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any reinsurance purchased by the fund, plus the board's estimate of the board's borrowing capacity.

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- (m) "Actual claims-paying capacity" means, with respect to reimbursement contracts, the sum of the balance of the fund as of December 31 of a contract year, plus any reinsurance purchased by the fund, plus the amount the board is able to raise through the issuance of revenue bonds under subsection (6).
- (3) FLORIDA HURRICANE CATASTROPHE FUND CREATED .-- There is created the Florida Hurricane Catastrophe Fund to be administered by the State Board of Administration. Moneys in the fund may not be expended, loaned, or appropriated except to pay obligations of the fund arising out of reimbursement contracts entered into under subsection (4), payment of debt service on revenue bonds issued under subsection (6), costs of the mitigation program under subsection (7), costs of the Florida Hurricane Protection Program under subsection (18), costs of procuring reinsurance, and costs of administration of the fund. The board shall invest the moneys in the fund pursuant to ss. 215.44-215.52. Except as otherwise provided in this section, earnings from all investments shall be retained in the fund. The board may employ or contract with such staff and professionals as the board deems necessary for the administration of the fund. The board may adopt such rules as are reasonable and necessary to implement this section and shall specify interest due on any delinquent remittances, which interest may not exceed the fund's rate of return plus 5 percent. Such rules must conform to the Legislature's specific intent in establishing the fund as

expressed in subsection (1), must enhance the fund's potential ability to respond to claims for covered events, must contain general provisions so that the rules can be applied with reasonable flexibility so as to accommodate insurers in situations of an unusual nature or where undue hardship may result, except that such flexibility may not in any way impair, override, supersede, or constrain the public purpose of the fund, and must be consistent with sound insurance practices. The board may, by rule, provide for the exemption from subsections (4) and (5) of insurers writing covered policies with less than \$10 million in aggregate exposure for covered policies if the exemption does not affect the actuarial soundness of the fund.

- (4) REIMBURSEMENT CONTRACTS.--
- (a) The board shall enter into a contract with each insurer writing covered policies in this state to provide to the insurer the reimbursement described in paragraphs (b) and (d), in exchange for the reimbursement premium paid into the fund under subsection (5). As a condition of doing business in this state, each such insurer shall enter into such a contract. The contracting requirements of this paragraph expire May 31, 2011.
  - (6) REVENUE BONDS.--

- (a) General provisions. --
- 1. Upon the occurrence of a hurricane and a determination that the moneys in the fund are or will be insufficient to pay reimbursement at the levels promised in the reimbursement contracts under subsection (4), or upon a determination that the moneys in the fund are or will be insufficient to meet the obligations of the Florida Hurricane Protection Program under

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224 subsection (18), the board may take the necessary steps under 225 paragraph (c) or paragraph (d) for the issuance of revenue bonds 226 for the benefit of the fund. The proceeds of such revenue bonds 227 may be used to make reimbursement payments under reimbursement 228 contracts; to refinance or replace previously existing 229 borrowings or financial arrangements; to pay interest on bonds; 230 to fund reserves for the bonds; to pay expenses incident to the 231 issuance or sale of any bond issued under this section, 232 including costs of validating, printing, and delivering the 233 bonds, costs of printing the official statement, costs of 234 publishing notices of sale of the bonds, and related 235 administrative expenses; or for such other purposes related to 236 the financial obligations of the fund as the board may 237 determine. The term of the bonds may not exceed 30 years. The 238 board may pledge or authorize the corporation to pledge all or a 239 portion of all revenues under subsection (5) and under paragraph 240 (b) to secure such revenue bonds and the board may execute such 241 agreements between the board and the issuer of any revenue bonds 242 and providers of other financing arrangements under paragraph 243 (7) (b) as the board deems necessary to evidence, secure, 244 preserve, and protect such pledge. If reimbursement premiums 245 received under subsection (5) or earnings on such premiums are 246 used to pay debt service on revenue bonds, such premiums and 247 earnings shall be used only after the use of the moneys derived 248 from assessments under paragraph (b). The funds, credit, property, or taxing power of the state or political subdivisions 249 250 of the state shall not be pledged for the payment of such bonds. 251 The board may also enter into agreements under paragraph (c) or

paragraph (d) for the purpose of issuing revenue bonds in the absence of a hurricane upon a determination that such action would maximize the ability of the fund to meet future obligations.

- 2. The Legislature finds and declares that the issuance of bonds under this subsection is for the public purpose of paying the proceeds of the bonds to insurers as required by reimbursement contracts under subsection (4), thereby enabling insurers to pay the claims of policyholders to ensure assure that policyholders are able to pay the cost of construction, reconstruction, repair, and restoration, and other costs associated with damage to property of policyholders of covered policies after the occurrence of a hurricane, and for the public purpose of paying claims of policyholders under subsection (18) to ensure that policyholders are able to pay the costs of construction, reconstruction, repair, and restoration and other costs associated with damage to property after a hurricane.
  - (b) Emergency assessments. --

1.a. If the board determines that the amount of revenue produced under <u>subsections</u> <u>subsection</u> (5) <u>and (18)</u> is insufficient to fund the obligations, costs, and expenses of the fund and the corporation, including repayment of revenue bonds and that portion of the debt service coverage not met by reimbursement premiums, the board shall direct the Office of Insurance Regulation to levy, by order, an emergency assessment on direct premiums for all property and casualty lines of business in this state, including property and casualty business of surplus lines insurers regulated under part VIII of chapter

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626, but not including any workers' compensation premiums or medical malpractice premiums. As used in this subsection, the term "property and casualty business" includes all lines of business identified on Form 2, Exhibit of Premiums and Losses, in the annual statement required of authorized insurers by s. 624.424 and any rule adopted under this section, except for those lines identified as accident and health insurance and except for policies written under the National Flood Insurance Program. The assessment shall be specified as a percentage of direct written premium and is subject to annual adjustments by the board in order to meet debt obligations. The same percentage shall apply to all policies in lines of business subject to the assessment issued or renewed during the 12-month period beginning on the effective date of the assessment. This subsubparagraph expires June 1, 2011; however, the expiration of this sub-subparagraph does not affect any assessments levied under this sub-subparagraph prior to that date.

b. Effective June 1, 2011, if the board determines that the amount of revenue produced under subsections (5) and (18), including any appropriated state funds or any federal funding, is insufficient to fund the obligations, costs, and expenses of the fund and the corporation, including repayment of revenue bonds and debt service coverage, the board shall request the Office of Insurance Regulation to levy, and the office shall by order levy, an emergency assessment on direct premiums for all personal lines and commercial lines policies providing property insurance coverage, including policies issued by the Florida Hurricane Protection Program under subsection (18). The

assessment shall be specified as a percentage of direct written premium and is subject to annual adjustments by the board in order to meet debt obligations. The same percentage shall apply to all policies issued or renewed during the 12-month period beginning on the effective date of the assessment in all lines of business subject to the assessment.

- 2.a. A premium is not subject to an annual assessment under this paragraph in excess of 6 percent of premium with respect to obligations arising out of losses attributable to any one contract year, and a premium is not subject to an aggregate annual assessment under this paragraph in excess of 10 percent of premium. This sub-subparagraph expires June 1, 2011; however, the expiration of this sub-subparagraph does not affect any assessments levied under this sub-subparagraph prior to that date.
- b. Effective June 1, 2011, the total amount of emergency assessments under this paragraph with respect to a fund deficit incurred in any year may not exceed 10 percent of the statewide total gross written premium for all insurers for personal lines and commercial lines policies providing property insurance coverage, including policies issued by the Florida Hurricane Protection Program under subsection (18), for the prior year.
- c. An annual assessment under this paragraph shall continue as long as the revenue bonds issued with respect to which the assessment was imposed are outstanding, including any bonds the proceeds of which were used to refund the revenue bonds, unless adequate provision has been made for the payment

of the bonds under the documents authorizing issuance of the bonds.

- 3. Emergency assessments shall be collected from policyholders. Emergency assessments shall be remitted by insurers as a percentage of direct written premium for the preceding calendar quarter as specified in the order from the Office of Insurance Regulation. The office shall verify the accurate and timely collection and remittance of emergency assessments and shall report the information to the board in a form and at a time specified by the board. Each insurer collecting assessments shall provide the information with respect to premiums and collections as may be required by the office to enable the office to monitor and verify compliance with this paragraph.
- 4. With respect to assessments of surplus lines premiums, each surplus lines agent shall collect the assessment at the same time as the agent collects the surplus lines tax required by s. 626.932, and the surplus lines agent shall remit the assessment to the Florida Surplus Lines Service Office created by s. 626.921 at the same time as the agent remits the surplus lines tax to the Florida Surplus Lines Service Office. The emergency assessment on each insured procuring coverage and filing under s. 626.938 shall be remitted by the insured to the Florida Surplus Lines Service Office at the time the insured pays the surplus lines tax to the Florida Surplus Lines Service Office. The Florida Surplus Lines Service Office shall remit the collected assessments to the fund or corporation as provided in the order levied by the Office of Insurance Regulation. The

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Florida Surplus Lines Service Office shall verify the proper application of such emergency assessments and shall assist the board in ensuring the accurate and timely collection and remittance of assessments as required by the board. The Florida Surplus Lines Service Office shall annually calculate the aggregate written premium on property and casualty business, other than workers' compensation and medical malpractice, procured through surplus lines agents and insureds procuring coverage and filing under s. 626.938 and shall report the information to the board in a form and at a time specified by the board.

5. Any assessment authority not used for a particular contract year may be used for a subsequent contract year. If, for a subsequent contract year, the board determines that the amount of revenue produced under subsection (5) is insufficient to fund the obligations, costs, and expenses of the fund and the corporation, including repayment of revenue bonds and that portion of the debt service coverage not met by reimbursement premiums, the board shall direct the Office of Insurance Regulation to levy an emergency assessment up to an amount not exceeding the amount of unused assessment authority from a previous contract year or years, plus an additional 4 percent provided that the assessments in the aggregate do not exceed the limits specified in subparagraph 2. This subparagraph expires June 1, 2011; however, the expiration of this subparagraph does not affect any assessments levied under this subparagraph prior to that date.

6. The assessments otherwise payable to the corporation under this paragraph shall be paid to the fund unless and until the Office of Insurance Regulation and the Florida Surplus Lines Service Office have received from the corporation and the fund a notice, which shall be conclusive and upon which they may rely without further inquiry, that the corporation has issued bonds and the fund has no agreements in effect with local governments under paragraph (c). On or after the date of the notice and until the date the corporation has no bonds outstanding, the fund shall have no right, title, or interest in or to the assessments, except as provided in the fund's agreement with the corporation.

- 7. Emergency assessments are not premium and are not subject to the premium tax, to the surplus lines tax, to any fees, or to any commissions. An insurer is liable for all assessments that it collects and must treat the failure of an insured to pay an assessment as a failure to pay the premium. An insurer is not liable for uncollectible assessments.
- 8. When an insurer is required to return an unearned premium, it shall also return any collected assessment attributable to the unearned premium. A credit adjustment to the collected assessment may be made by the insurer with regard to future remittances that are payable to the fund or corporation, but the insurer is not entitled to a refund.
- 9. When a surplus lines insured or an insured who has procured coverage and filed under s. 626.938 is entitled to the return of an unearned premium, the Florida Surplus Lines Service Office shall provide a credit or refund to the agent or such

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insured for the collected assessment attributable to the unearned premium prior to remitting the emergency assessment collected to the fund or corporation.

- 10. The exemption of medical malpractice insurance premiums from emergency assessments under this paragraph is repealed May 31, 2010, and medical malpractice insurance premiums shall be subject to emergency assessments attributable to loss events occurring in the contract years commencing on June 1, 2010.
  - (7) ADDITIONAL POWERS AND DUTIES. --
- (b) In addition to borrowing under subsection (6), the board may also borrow from, or enter into other financing arrangements or borrow from with, any market sources or federal or multistate funding sources at prevailing interest rates for the purpose of ensuring or enhancing the ability of the fund to meet its obligations.
  - (8) ADVISORY COUNCIL. --

(a) The State Board of Administration shall appoint an advisory council to provide the board and the staff of the fund with technical, scientific, actuarial, and financial advice; information regarding the impact of potential decisions on insurance consumers and property owners subject to assessment; advice on implementing the Florida Hurricane Protection Program under subsection (18); and such other information and advice as the board or fund staff may request a nine-member advisory council that consists of an actuary, a meteorologist, an engineer, a representative of insurers, a representative of insurers, and three

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consumers who shall also be representatives of other affected professions and industries, to provide the board with information and advice in connection with its duties under this section.

- (b) The advisory council shall consist of the following 14 members, who shall be appointed by the board, except that the Chief Financial Officer shall appoint the insurance agent members as provided in subparagraph 7.:
- 1. Two owners of single-family residences, one of which is located in a higher risk coastal area and one of which is located in a lower risk inland area.
- 2. Two representatives of owners of commercial residential property, one of which is located in a higher risk coastal area and one of which is located in a lower risk inland area.
- 3. Two representatives of owners of nonresidential commercial properties.
  - 4. One representative of home builders.
  - 5. One actuary.

- 6. One meteorologist.
- 7. Two representatives of residential property insurance agents appointed by the Chief Financial Officer. One of the agent representatives must be an independent agent and the other must be an agent who is appointed under chapter 626 to represent an insurer that writes residential policies in this state on a direct basis through appointed agents who are not employees.
  - 8. One representative of residential property insurers.
  - 9. One person with substantial experience in reinsurance.
  - 10. One person with substantial experience in bond

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finance.

- (c) The Chief Financial Officer shall annually designate a member of the advisory council to serve as chair of the council. Members of the advisory council shall serve at the pleasure of the board and are eligible for per diem and travel expenses under s. 112.061.
  - (17) TEMPORARY INCREASE IN COVERAGE LIMIT OPTIONS.--
- (c) Optional coverage.--For the contract year commencing June 1, 2007, and ending May 31, 2008, the contract year commencing June 1, 2008, and ending May 31, 2009, and the contract year commencing June 1, 2009, and ending May 31, 2010, the board shall offer, for each of such years, the optional coverage as provided in this subsection.
- (d) Additional definitions.—As used in this subsection, the term:
  - 1. "FHCF" means Florida Hurricane Catastrophe Fund.
- 2. "FHCF reimbursement premium" means the premium paid by an insurer for its coverage as a mandatory participant in the FHCF, but does not include additional premiums for optional coverages.
- 3. "Payout multiple" means the number or multiple created by dividing the statutorily defined claims-paying capacity as determined in subparagraph (4)(c)1. by the aggregate reimbursement premiums paid by all insurers estimated or projected as of calendar year-end.
  - 4. "TICL" means the temporary increase in coverage limit.
- 5. "TICL options" means the temporary increase in coverage options created under this subsection.

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6. "TICL insurer" means an insurer that has opted to obtain coverage under the TICL options addendum in addition to the coverage provided to the insurer under its FHCF reimbursement contract.

- 7. "TICL reimbursement premium" means the premium charged by the fund for coverage provided under the TICL option.
- 8. "TICL coverage multiple" means the coverage multiple when multiplied by an insurer's  $\underline{FHCF}$  reimbursement premium that defines the temporary increase in coverage limit.
- 9. "TICL coverage" means the coverage for an insurer's losses above the insurer's statutorily determined claims-paying capacity based on the claims-paying limit in subparagraph (4)(c)1., which an insurer selects as its temporary increase in coverage from the fund under the TICL options selected. A TICL insurer's increased coverage limit options shall be calculated as follows:
- a. The board shall calculate and report to each TICL insurer the TICL coverage multiples based on 9 12 options for increasing the insurer's FHCF coverage limit. Each TICL coverage multiple shall be calculated by dividing \$1 billion, \$2 billion, \$3 billion, \$4 billion, \$5 billion, \$6 billion, \$7 billion, \$8 billion, and \$9 billion, \$10 billion, \$11 billion, or \$12 billion by the total estimated aggregate FHCF reimbursement premiums for the 2007-2008 contract year, the 2008-2009 contract year, and the 2009-2010 contract year.
- b. The TICL insurer's increased coverage shall be the FHCF reimbursement premium multiplied by the TICL coverage multiple for the TICL option selected. In order to determine an insurer's

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total limit of coverage, an insurer shall add its TICL coverage multiple to its payout multiple. The total shall represent a number that, when multiplied by an insurer's FHCF reimbursement premium for a given reimbursement contract year, defines an insurer's total limit of FHCF reimbursement coverage for that reimbursement contract year.

- 10. "TICL options addendum" means an addendum to the reimbursement contract reflecting the obligations of the fund and insurers selecting an option to increase an insurer's FHCF coverage limit.
  - (e) TICL options addendum. --

- 1. The TICL options addendum shall provide for reimbursement of TICL insurers for covered events occurring between June 1, 2007, and May 31, 2008, and between June 1, 2008, and May 31, 2009, or between June 1, 2009, and May 31, 2010, in exchange for the TICL reimbursement premium paid into the fund under paragraph (f). Any insurer writing covered policies has the option of selecting an increased limit of coverage under the TICL options addendum and shall select such coverage at the time that it executes the FHCF reimbursement contract.
- 2. The TICL addendum shall contain a promise by the board to reimburse the TICL insurer for 70 45 percent of the TICL coverage based upon the TICL option selected for the insurer's, 75 percent, or 90 percent of its losses from each covered event in excess of the insurer's retention, plus 5 percent of the reimbursed losses to cover loss adjustment expenses. The

percentage shall be the same as the coverage level selected by the insurer under paragraph (4)(b).

- 3. The TICL addendum shall provide that reimbursement amounts shall not be reduced by reinsurance paid or payable to the insurer from other sources.
- 4. The priorities, schedule, and method of reimbursements under the TICL addendum shall be the same as provided under subsection (4).
- (g) Effect on claims-paying capacity of the fund.—For the contract term terms commencing June 1, 2007, June 1, 2008, and June 1, 2009, the program created by this subsection shall increase the claims-paying capacity of the fund as provided in subparagraph (4)(c)1. by an amount not to exceed \$9 \$12 billion and shall depend on the TICL coverage options selected and the number of insurers that select the TICL optional coverage. The additional capacity shall apply only to the additional coverage provided under the TICL options and shall not otherwise affect any insurer's reimbursement from the fund if the insurer chooses not to select the temporary option to increase its limit of coverage under the FHCF.
- (h) Increasing the claims-paying capacity of the fund.—For the contract year years commencing June 1, 2007, June 1, 2008, and June 1, 2009, the board may increase the claims-paying capacity of the fund as provided in paragraph (g) by an amount not to exceed \$4 billion in four \$1 billion options and shall depend on the TICL coverage options selected and the number of insurers that select the TICL optional coverage. Each insurer's TICL premium shall be calculated based upon the

additional limit of increased coverage that the insurer selects. Such limit is determined by multiplying the TICL multiple associated with one of the four options times the insurer's FHCF reimbursement premium. The reimbursement premium associated with the additional coverage provided in this paragraph shall be determined as specified in subsection (5).

(18) FLORIDA HURRICANE PROTECTION PROGRAM. --

- (a) Creation; purpose. -- The Florida Hurricane Protection

  Program is created within the Florida Hurricane Catastrophe

  Fund. The purpose of the program is to provide residential

  hurricane insurance coverage for properties throughout the state.
- (b) Definitions.--The definitions in subsection (2) apply to the program, except as modified by this paragraph. As used in this subsection:
- 1. "Actuarially indicated" means an amount determined according to principles of actuarial science to be adequate, but not excessive, in the aggregate, to pay current and future obligations and expenses of the program, including additional amounts if needed to pay debt service on revenue bonds issued under this section and to provide required debt service coverage in excess of the amounts required to pay actual debt service on revenue bonds issued under subsection (6) or to meet the conditions of other financial arrangements entered into as provided by paragraph (7) (b), and determined according to principles of actuarial science to reflect each insured's relative exposure to hurricane losses.

2. "Board" means the State Board of Administration.

3. "Hurricane coverage" means coverage for loss or damage caused by the peril of windstorm during a hurricane. The term includes ensuing damage to the interior of a building, or to property inside a building, directly or indirectly caused by rain, snow, sleet, hail, sand, or dust if the direct force of the windstorm first damages the building, causing an opening through which rain, snow, sleet, hail, sand, or dust enters and causes damage, or caused by the loss of power on or off the covered premises when the loss of power is attributable to the windstorm. The term does not include coverage for loss or damage to residential property caused by flood, storm surge, or rising water. For purposes of this definition:

- a. "Windstorm" means wind, wind gusts, hail, rain,
  tornadoes, or cyclones caused by or resulting from a hurricane
  which results in direct physical loss or damage to property.
- b. "Hurricane" means a storm system that has been declared to be a hurricane by the National Hurricane Center of the National Weather Service. The duration of the hurricane includes the time period, in this state:
- (I) Beginning at the time a hurricane warning is issued for any part of this state by the National Hurricane Center of the National Weather Service.
- (II) Continuing for the time period during which the hurricane conditions exist anywhere in this state.
- (III) Ending 72 hours after the termination of the last hurricane warning issued for any part of this state by the National Hurricane Center of the National Weather Service.
  - 4. "Participating insurer" means an insurer that holds a

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certificate of authority to write residential property insurance
coverage and that administers hurricane coverage on behalf of
the program.

- 5. "Program" means the Florida Hurricane Protection Program created under this subsection.
- 6. "Reinsurance" includes traditional reinsurance and any other arrangement that transfers risk from the program to another entity.
  - 7. "Residential coverage" includes:

- a. Personal lines residential coverage, which consists of the type of coverage provided by homeowner's, mobile home owner's, dwelling, tenant's, condominium unit owner's, and cooperative unit owner's policies and similar policies.
- b. Commercial lines residential coverage, which consists of the type of coverage provided by condominium association, cooperative association, and apartment building policies and similar policies, including policies covering the common elements of a homeowners' association.
- 8. "Underlying policy" means the property insurance policy issued by a participating insurer to provide coverage for perils other than hurricane with respect to a residential property the hurricane coverage of which is provided under a policy issued by the program and administered by the insurer.
- (c) Plan of operation; coverage provided; standards; policy forms.--
- 1. By rule, the board shall adopt a plan of operation for the program. The plan of operation shall specify standards for the program, including, but not limited to, standards relating

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to underwriting, mitigation discounts, deductibles, cancellation and nonrenewal, and recordkeeping.

- 2. The plan of operation shall provide the form or forms for the contract between the program and a participating insurer specifying the respective rights and duties of the program and the participating insurer and allowing each insurer to conduct sales, promotion, and other functions related to policy acquisition as the program deems appropriate, in compliance with the applicable provisions of the Insurance Code.
- 3. The plan of operation shall require the program to adopt appropriate policy forms and issue a policy providing hurricane coverage to each residential risk covered by a participating insurer, except that a policy shall not be issued to a risk that does not meet the underwriting standards adopted under the program. Coverage shall include structure, contents, additional living expenses, emergency debris removal, and temporary repairs after loss, subject to the following limitations and requirements:
- a. Except as provided in sub-subparagraph b., the policy shall provide structure coverage with a limit equal to the structure limit, also known as the "Coverage A limit," of the underlying policy and shall provide such limits for other coverage as the program deems appropriate.
- b. With respect to a personal lines residential risk with a structure value greater than \$2 million, the program shall provide coverage with a structure limit, also known as the "Coverage A limit," of \$2 million and such limits for other coverage as the program deems consistent with the \$2 million

697 Coverage A limit.

c. The policy shall include a deductible equal to 2
percent of the insured value of the structure, also known as the
"Coverage A limit," and the program shall make available, at the
option of the insured, deductibles equal to 5 percent and 10
percent of the insured value of the structure.

- d. The plan of operation may specify the maximum coverage limits available to a commercial residential property.
- e. Coverage of roofs shall be limited to actual cash value, except the program shall provide insureds with the option of replacement cost coverage for roofs for an appropriate premium that takes into account the design and condition of the roof.
- <u>f. No coverage shall be provided for swimming pool</u> enclosures, patio enclosures, patio covers, or awnings.
- g. No coverage shall be provided for fences, outbuildings, or other detached structures, except the program shall provide insureds with the option of replacement cost coverage for outbuildings or other permanently affixed detached structures, not including contents, up to an insured value of \$100,000, for an appropriate premium.
- h. The plan of operation shall specify other optional exclusions that shall be made available to the insured for appropriate premium discounts.
- i. Additional living expenses shall be provided only for the period of time in which the structure is uninhabitable, up to a maximum of 12 months.
  - j. The plan of operation shall specify policy limits for

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coverage of contents, additional living expenses, emergency debris removal, and temporary repairs after loss.

- k. A property is not eligible for coverage under the Florida Hurricane Protection Program unless the property is also covered by a National Flood Insurance Program policy or similar flood insurance coverage if such coverage is available for the property.
- 4. Except as to matters specifically addressed by this subsection, the program is subject to the provisions of part X of chapter 627.
- 5. The plan of operation shall require the program to adopt such notices, coverage summaries, and outlines of coverage as are required by law or as the board deems appropriate. The plan of operation shall require the program to provide a notice informing an insured of the duties of the program and the duties of the participating insurer.
- 6. The plan of operation shall provide standards for applicability of mitigation discounts, credits, and surcharges and shall provide a process for verification of a property's mitigation status.
- 7. The plan of operation shall provide a reasonable fee schedule for costs and expenses incurred by participating insurers in the sale and administration of coverage under the program, including, but not limited to, policy servicing and loss adjustment expense; shall provide a fee to be paid to insurers for reasonable acquisition costs, but shall not interfere, directly or indirectly, in the setting of agent commissions or other compensation by any participating insurer

in compliance with s. 627.062(2)(i); and shall provide for reimbursement of other costs incurred in the administration of coverage under the program.

- 8. The plan of operation shall authorize the program to enter into agreements with Citizens Property Insurance

  Corporation under which the corporation provides data processing and other incidental support for the program.
  - (d) Participating insurers. --

- 1. As a condition of doing business in this state, each insurer holding a certificate of authority to write residential property insurance shall enter into a contract with the program under which the program agrees to issue a policy providing hurricane coverage to each insured for which the participating insurer provides a policy providing residential property insurance coverage for other perils, except as provided in subsubparagraph 2.b., and under which the participating insurer agrees to administer the policy as issued by the program, subject to the provisions of this subsection and the plan of operation.
- 2. The contract shall require the participating insurer to:
- a. Collect premiums established pursuant to this subsection for the policy issued by the program using the same billing practices, including payment plans, if any, as the participating insurer uses for the underlying policy, and remit collected premiums to the program on a schedule specified by the program.
  - b. Apply deductibles, discounts, surcharges, credits, and

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limits as established by the program.

c. Administer the hurricane coverage under the program policy and provide the program policy to each of its residential property insureds, except to the extent inconsistent with eligibility standards specified in this subsection, program underwriting standards, or the property owner's option to exclude coverage under s. 627.712(2) or (3).

- d. Comply with program requirements and standards relating to program policies, including underwriting, cancellation and nonrenewal, and similar matters. The contract shall allow the participating insurer to solicit, sell, promote, or otherwise acquire policyholders and effectuate coverage using its own lawful methodologies, systems, agents, and approach. The contract shall provide that the program, the board, and the office shall not in any way prohibit, restrict, or limit the participating insurer's authority and discretion to appoint, compensate, and contract with agents as the insurer and the agent, in their respective discretion, deem appropriate and feasible, except to the extent that such conduct is specifically prohibited by law.
- e. Provide application processing, premium processing, claims processing, and adjusting services in accordance with standards specified in the plan of operation.
- f. Provide claims payments to insureds, drawn on an account established and funded by the program for such purpose.
- 3. A participating insurer has a fiduciary duty to the program to fairly adjust claims and allocate losses between hurricane and nonhurricane perils.

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4. The program shall establish an audit process to determine participating insurers' compliance with their fiduciary duties and the requirements of the contract.

- 5. A participating insurer may make available to its residential property insureds coverage that supplements the hurricane coverage provided by the program, but may not make available to its residential property insureds any coverage that is the same as or similar to the coverage provided by the program.
  - (e) Noncompliance by participating insurer; liability. --
- 1. If a participating insurer fails to substantially comply with its obligations under the program contract or breaches its fiduciary duty to the program, the program may require the participating insurer to pay actual damages, require the participating insurer to pay liquidated damages as specified in the program contract, or direct the Office of Insurance Regulation to impose a specified penalty under the Insurance Code.
- 2. There shall be no liability on the part of, and no cause of action of any nature shall arise against, any participating insurer or its agents or employees, the program or its employees, or members of the board for any action taken by such persons or entities in the performance of their respective duties or responsibilities under this subsection. Such immunity does not apply to:
- a. Any persons or entities specified in this subparagraph for any willful tort.
  - b. The program, a participating insurer, or a

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participating insurer's producing agents for breach of any
written contract or written agreement pertaining to insurance
coverage.

- c. The program or the fund with respect to issuance or payment of debt.
- d. Any participating insurer with respect to any action by the program to enforce a participating insurer's obligations to the program under this subsection.
- e. The program in any action for breach of contract or for benefits under a policy issued by the program. In any such action, the program shall be liable to the policyholders and beneficiaries for attorney's fees as provided in s. 627.428.
  - (f) Ratemaking. --

- 1. The program shall select an independent consultant to recommend to the board a rate plan for program coverage.
- 2.a. Program rates must be as close as possible to actuarially indicated rates, taking into account the state's need to restore or maintain affordability of residential property insurance coverage, the program's reinsurance needs as determined under paragraph (g), and the cost of additional reinsurance negotiated under paragraph (g).
- b. Except as otherwise specifically provided in this paragraph, rates may not be excessive, inadequate, or unfairly discriminatory within the meaning of s. 627.062, and the rate plan must provide mitigation discounts consistent with the intent of s. 627.0629.
- c. In the aggregate, the rates must generate premium revenue equal to or greater than the statewide average annual

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insured hurricane loss, based on an average of all models

currently determined to meet the standards and guidelines of the

Florida Commission on Hurricane Loss Projection Methodology,

plus expenses.

- 3. The program shall annually adopt a rate plan pursuant to this paragraph and shall submit the rate plan to the Office of Insurance Regulation for review under s. 627.062. The office shall approve the plan unless the office determines that the plan fails to meet the criteria specified in subparagraph 2. In complying with s. 627.062(2)(i), the office shall not directly or indirectly prohibit, impede, or restrict any participating insurer from compensating duly appointed agents as the participating insurer, in its sole discretion, deems appropriate. A rate plan takes effect on the date specified in the rate plan and remains in effect until the effective date of a subsequently adopted rate plan.
- (g) Calculation of reinsurance needs; optional
  reinsurance.--
- 1. It is the intent of the Legislature that the program must have for any hurricane season resources sufficient to cover all losses and expenses attributable to a 1-in-100 year seasonal probable maximum loss, relying on a combination of cash, debt, appropriated state funds or federal funding, if any, and reinsurance. Prior to receiving the rate recommendations of the independent consultant under subparagraph (f)1., the board shall adopt an estimate of the program's reinsurance needs. The estimate shall be calculated as follows:
  - a. The board shall determine a projected cash balance for

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the upcoming year.

b. The board shall obtain an opinion from a financial advisor regarding the maximum amount of funding the board could reasonably be expected to obtain for hurricane losses in the upcoming year through bonds and other debt instruments and through any available federal funding sources, taking into account both the actual capacity of credit markets to absorb the program's debt offerings and the assessment revenues and other revenues available for debt service.

- c. The board shall determine the minimum amount of reinsurance necessary to ensure that, taken together with the amounts calculated under sub-subparagraphs a. and b., the program will be able, for the upcoming hurricane season, to cover all losses and expenses attributable to a 1-in-100 year seasonal probable maximum loss.
- 2. The program shall annually procure such amounts of reinsurance as are determined to be necessary under the calculation specified in subparagraph 1.
- 3. In addition to the mandatory procurement of reinsurance under subparagraph 2., the board may also procure reinsurance for the purpose of reducing potential assessments or for the purpose of transferring some or all of the risk of loss in excess of the 1-in-100 year seasonal probable maximum loss.
- 4. The board may structure its reinsurance arrangements in such layer or layers, in such groupings of risks, and with such percentages of retained liability in a particular layer, as the board deems appropriate.
  - (h) Transition.--

1. It is the intent of the Legislature that participating insurers continue to provide hurricane coverage to their existing policyholders under policies providing residential property insurance coverage until the first renewal date on or after March 1, 2010, at which time the hurricane coverage shall be provided under a program policy.

- 2. A participating insurer remains eligible for coverage under subsection (4) during the contract year beginning June 1, 2010, to the extent the participating insurer has in force policies defined as covered policies under subsection (2). The premium for such coverage shall be based on the participating insurer's exposure as of June 30, 2010.
- 3. The replacement of hurricane coverage under a participating insurer's policy providing residential property insurance coverage with hurricane coverage under a program policy does not constitute a cancellation or nonrenewal for purposes of s. 627.4133 or any other purposes under the Insurance Code. With respect to residential property insurance policy renewals taking effect on or after March 1, 2010, and before March 1, 2011, the notice of renewal premium shall include a notice, in a form specified by the board, stating that, as of the policy renewal date, hurricane coverage will be provided under a program policy administered by the insurer and coverage for other perils will be provided under a residential property insurance policy issued by the insurer.
- (i) It is the intent of the Legislature that, after the program has sufficient experience providing residential hurricane coverage, coverage under the program be expanded to

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include commercial nonresidential properties with a structure insured value not exceeding \$2 million, contingent upon clear evidence of the feasibility of and need for such expansion.

Therefore, no later than December 31, 2012, the State Board of Administration shall provide a report to the President of the Senate and the Speaker of the House of Representatives that analyzes the feasibility of and need for an expansion of the program as described in this paragraph.

- Section 2. <u>State Board of Administration; implementation</u> of the Florida Hurricane Protection Program.—
- (1) No later than October 1, 2009, the State Board of

  Administration shall adopt the plan of operation and all forms

  and rates required to implement the Florida Hurricane Protection

  Program created by s. 215.555(18), Florida Statutes.
- Administration shall submit the initial rate plan required to implement the Florida Hurricane Protection Program created by s. 215.555, Florida Statutes, as amended by this act, to the Office of Insurance Regulation for review and approval. The office shall review the initial rate plan on an expedited basis. The office shall approve the initial rate plan, as originally filed or as subsequently revised by the office, no later than December 1, 2009. Annual rate filings subsequent to the initial rate plan shall take effect only after approval by the office.
- (3) In order to meet the deadline specified in this section, the board may adopt the plan of operation and forms as emergency rules under s. 120.54(4), Florida Statutes.

  Notwithstanding the provisions of s. 120.54(4), Florida

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Statutes, such rules shall remain in effect until they are replaced by permanent rules adopted under s. 120.54(3), Florida Statutes, provided that the board initiates rulemaking under s. 120.54(3), Florida Statutes, no later than 30 days after the adoption of the emergency rules. Section 3. Transitional rate and form filings. -- Each insurer holding a certificate of authority to write residential property insurance in this state, including Citizens Property Insurance Corporation, shall, no later than October 1, 2009, file with the Office of Insurance Regulation policy forms or endorsements to reflect the fact that, with respect to policies issued or renewed on or after March 1, 2010, residential hurricane coverage will be provided in a separate policy issued by the Florida Hurricane Protection Program under s. 215.555(18), Florida Statutes, and shall make appropriate rate adjustments on a use and file basis under s. 627.062(2)(a)2., Florida Statutes. Any form or endorsement filed under this section is deemed approved on December 1, 2009, unless specifically disapproved by the office. Section 4. Subsection (1) of section 624.509, Florida

Statutes, is amended to read:

624.509 Premium tax; rate and computation.--

In addition to the license taxes provided for in this chapter, each insurer shall also annually, and on or before March 1 in each year, except as to wet marine and transportation insurance taxed under s. 624.510, pay to the Department of Revenue a tax on insurance premiums, premiums for title insurance, or assessments, including membership fees and policy

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CODING: Words stricken are deletions; words underlined are additions.

fees and gross deposits received from subscribers to reciprocal or interinsurance agreements, and on annuity premiums or considerations, received during the preceding calendar year, the amounts thereof to be determined as set forth in this section, to wit:

- (a) An amount equal to 1.75 percent of the gross amount of such receipts on account of life and health insurance policies covering persons resident in this state and on account of all other types of policies and contracts (except annuity policies or contracts taxable under paragraph (b) and except policies issued by the Florida Hurricane Protection Program under s.

  215.555(18) covering property, subjects, or risks located, resident, or to be performed in this state, omitting premiums on reinsurance accepted, and less return premiums or assessments, but without deductions:
  - 1. For reinsurance ceded to other insurers;
- 2. For moneys paid upon surrender of policies or certificates for cash surrender value;
- 3. For discounts or refunds for direct or prompt payment of premiums or assessments; and
- 4. On account of dividends of any nature or amount paid and credited or allowed to holders of insurance policies; certificates; or surety, indemnity, reciprocal, or interinsurance contracts or agreements; and
- (b) An amount equal to 1 percent of the gross receipts on annuity policies or contracts paid by holders thereof in this state.

(c) With respect to policies issued by the Florida
Hurricane Protection Program under s. 215.555(18), the program
shall annually pay to the Department of Revenue on or before
March 1 of each year a tax on insurance premiums received during
the preceding calendar year in an amount equal to 1 percent of
the gross amount of receipts on account of such policies,
subject to the deductions and exclusions specified in paragraph
<u>(a).</u>
Section 5. Paragraphs (ff), (gg), and (hh) are added to

- Section 5. Paragraphs (ff), (gg), and (hh) are added to subsection (6) of section 627.351, Florida Statutes, to read:
  - 627.351 Insurance risk apportionment plans.--
  - (6) CITIZENS PROPERTY INSURANCE CORPORATION. --
- (ff) Notwithstanding any provision of this subsection or s. 627.3517:
- 1. On or after March 1, 2010, the corporation may not issue or renew any residential property insurance policy providing hurricane coverage as defined in s. 215.555(18). This prohibition does not preclude the corporation from issuing or renewing policies that provide other residential property insurance coverages.
- 2. The corporation, directly or through the market assistance plan, shall make information from confidential underwriting and claims files of policyholders available only to licensed general lines agents who register with the corporation to receive such information according to the following procedures:
- a. No later than August 1, 2009, the corporation shall make available to licensed general lines agents the registration

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procedures to be used to obtain confidential information from underwriting and claims files for all policies issued by the corporation providing residential coverage, other than windstorm-only policies.

- b. No later than September 1, 2009, the corporation shall establish a secure website to provide licensed general lines agents registered pursuant to this paragraph with application, rating information, loss history, mitigation, and policy type for all policies issued by the corporation providing residential coverage, other than windstorm-only policies. The registered licensed general lines agent may use such information to contact and assist the policyholder in securing residential property coverage in the voluntary market.
- 3. Effective March 1, 2010, the corporation may not issue or renew a policy providing residential property insurance coverage if the owner of the property has received an offer of coverage from a participating insurer as defined in s.

  215.555(18), provided the participating insurer has given the corporation notice of the offer of coverage at least 30 days prior to the expected renewal date or expected issuance date of the corporation's policy. Nothing in this subparagraph precludes a participating insurer from making an offer of coverage to a property owner who has received an offer of coverage from another participating insurer.
- (gg) No later than December 31, 2011, the corporation shall transfer to the Florida Hurricane Catastrophe Fund an additional capital contribution for the benefit of the Florida Hurricane Protection Program. The contribution shall consist of

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the corporation's surplus as to policyholders, multiplied by a ratio:

- 1. The numerator of which is the total structural insured value as of March 1, 2011, for risks covered by all policies issued by the corporation; and
- 2. The denominator of which is the total structural insured value as of March 1, 2010, for risks covered by all policies issued by the corporation.
- (hh) No later than October 1, 2009, the corporation shall enter into an agreement with the Florida Hurricane Protection

  Program under which the program has the right to use all of the corporation's information technology related to the high-risk account, including computer systems, hardware, and software and other intellectual property, and including licenses to any such information technology used by the corporation under license. On March 1, 2011, all such information technology and the licenses thereto become the property of the program.
- Section 6. Subsection (1) of section 627.706, Florida Statutes, is amended to read:
- 627.706 Sinkhole insurance; catastrophic ground cover collapse; definitions.--
- (1) (a) Every insurer authorized to transact property insurance in this state shall provide coverage for a catastrophic ground cover collapse and shall make available, for an appropriate additional premium, coverage for sinkhole losses on any structure, including contents of personal property contained therein, to the extent provided in the form to which the coverage attaches. A policy for residential property

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insurance may include a deductible amount applicable to sinkhole losses equal to 1 percent, 2 percent, 5 percent, or 10 percent of the policy dwelling limits, with appropriate premium discounts offered with each deductible amount.

- (b) 1. Effective January 1, 2010, the provisions of this paragraph apply to residential property insurance coverage of properties located in counties with a high risk of sinkhole hazards issued by an admitted insurer or by Citizens Property Insurance Corporation. High sinkhole hazard counties include Hernando County, Pasco County, and any other county determined by the office to have a similarly high likelihood of sinkhole losses, as compared with the state as a whole, based upon available scientific, historical, and actuarial evidence.
- 2. A homeowner's multiperil insurance policy or dwelling fire insurance policy subject to this paragraph shall include coverage for a catastrophic ground cover collapse but shall not include coverage for sinkhole losses. The insurer shall make available to the policyholder an endorsement or separate policy providing sinkhole coverage.
- 1135 Section 7. This act shall take effect July 1, 2009.