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A bill to be entitled

2 An act relating to operation of the Florida Lottery; 3 amending s. 20.317, F.S.; clarifying provisions concerning 4 regional offices; amending s. 24.101, F.S.; revising a 5 reference; amending s. 24.102, F.S.; revising provisions 6 relating to legislative intent to provide for operation of 7 the lottery under a management agreement; amending s. 8 24.103, F.S.; providing and revising definitions; amending 9 s. 24.104, F.S.; revising language concerning the purpose 10 of the Department of the Lottery to permit contracting with a manager; amending s. 24.105, F.S.; revising 11 provisions concerning the powers and duties of the 12 13 department to allow for possible contracting with a 14 manager; providing that specified provisions apply 15 regardless of whether the department contracts with a 16 manager; deleting obsolete language; amending s. 24.107, F.S.; revising provisions concerning advertising and 17 promotion of lottery games to conform to the possibility 18 19 of contracting with a manager; amending ss. 24.108 and 24.111, F.S.; revising provisions relating to security and 20 21 contracts for goods or services to conform to the 22 possibility of contracting with a manager; creating s. 23 24.1115, F.S.; providing for a management agreement under 24 which the lottery may be operated; providing intent; 25 providing definitions; limiting the duration of such an 26 agreement; providing limits on the games that may be 27 offered under such an agreement; providing for an initial 28 payment to the department by a manager; providing for a

Page 1 of 54

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hb1177-00

29 minimum amount to be retained annually by the state after 30 payment of prizes and expenses; providing for payments by 31 a manager; providing for collection of funds in excess of 32 a specified baseline growth percentage to ensure that the manager does not earn excess revenue; providing 33 34 requirements for the contents of a management agreement; 35 requiring periodic investigations of the performance by a 36 manager; providing for a request for qualifications 37 process to select a manager; providing for the public 38 records status of specified materials under existing exemptions; providing for negotiations between one or more 39 offerors and the department; providing selection 40 procedures; requiring a public hearing; providing for 41 42 designation of a manager by the Governor; providing for 43 status of debt offering by the manager; providing for a 44 time period for challenges to designation of a manager; providing department powers; prohibiting the department 45 from selling the authorization to manage the lottery; 46 47 providing that there is no prohibition on additional legislative authorization of other forms of gambling; 48 49 amending s. 24.112, F.S.; revising provisions concerning 50 retailers of lottery tickets to conform to the possibility 51 of contracting with a manager; amending s. 24.113, F.S.; providing that provisions concerning minority 52 53 participation also apply if the lottery contracts with a 54 manager; amending s. 24.114, F.S.; correcting a reference; amending ss. 24.115, 24.1153, 24.117, 24.118, and 24.120, 55 56 F.S.; revising provisions relating to bank deposits and Page 2 of 54

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hb1177-00

57 control of lottery transactions, payment of prizes, 58 assignment of prizes payable in installments, penalties 59 for unlawful sale of lottery tickets, breach of 60 confidentiality, and unlawful representation, and financial matters to conform to the possibility of 61 62 contracting with a manager; amending s. 24.121, F.S.; 63 revising provisions relating to allocation of revenues and 64 expenditure of funds for public education to conform to 65 the possibility of contracting with a manager; providing 66 for a minimum allocation of proceeds received under a 67 management agreement to the Florida Bright Futures Scholarship Program; amending ss. 24.122, 24.123, and 68 24.124, F.S.; revising provisions relating to exemption 69 70 from taxation, state preemption, inapplicability of other laws, annual audit of financial records and reports, 71 72 responsibility for ticket accuracy, and liability to 73 conform to the possibility of contracting with a manager; 74 providing an effective date. 75 76 Be It Enacted by the Legislature of the State of Florida: 77 78 Subsection (3) of section 20.317, Florida Section 1. 79 Statutes, is amended to read: 80 20.317 Department of the Lottery.--There is created a 81 Department of the Lottery.

(3) The headquarters of the department shall be located in
 Tallahassee. However, the department may establish such regional
 offices throughout the state as the secretary deems necessary to
 Page 3 of 54

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hb1177-00

FLORIDA HOUSE OF REPRES	S E N T A T I V E S
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85 <u>perform its duties concerning</u> the efficient operation of the 86 state lottery.

87 Section 2. Section 24.101, Florida Statutes, is amended to 88 read:

89 24.101 Short title.--This <u>chapter</u> act may be cited as the 90 "Florida Public Education Lottery Act."

91 Section 3. Section 24.102, Florida Statutes, is amended to 92 read:

93

24.102 Purpose and intent.--

94 (1) The purpose of this <u>chapter</u> act is to implement s. 15,
95 Art. X of the State Constitution in a manner that enables the
96 people of the state to benefit from significant additional
97 moneys for education and also enables the people of the state to
98 play the best lottery games available.

99

(2) The intent of the Legislature is:

(a) That the net proceeds of lottery games conducted
pursuant to this <u>chapter</u> act be used to support improvements in
public education and that such proceeds not be used as a
substitute for existing resources for public education.

104 That the lottery games be operated by a department of (b) 105 state government that functions as much as possible in the 106 manner of an entrepreneurial business enterprise or with the 107 assistance of an entrepreneurial business enterprise under a 108 management agreement overseen by the department. The Legislature 109 recognizes that the operation of a lottery is a unique activity 110 for state government and that structures and procedures 111 appropriate to the performance of other governmental functions

Page 4 of 54

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112 are not necessarily appropriate to the operation of a state
113 lottery.

(c) That the lottery games be operated by a selfsupporting, revenue-producing department <u>or with the assistance</u> <u>of an entrepreneurial business enterprise under a management</u> agreement with government oversight.

(d) That the department be accountable to the Legislature and the people of the state through a system of audits and reports and through compliance with financial disclosure, open meetings, and public records laws <u>and that any entity contracted</u> <u>with under a management agreement must also be accountable to</u> <u>the Legislature and the people of the state</u>.

124 Section 4. Section 24.103, Florida Statutes, is amended to 125 read:

126

24.103 Definitions.--As used in this chapter act:

127

(1) "Department" means the Department of the Lottery.

128 (2) (4) "Major procurement" means a procurement for a 129 contract for the printing of tickets for use in any lottery 130 game, consultation services for the startup of the lottery, any goods or services involving the official recording for lottery 131 132 game play purposes of a player's selections in any lottery game 133 involving player selections, any goods or services involving the 134 receiving of a player's selection directly from a player in any 135 lottery game involving player selections, any goods or services involving the drawing, determination, or generation of winners 136 in any lottery game, the security report services provided for 137 138 in this chapter act, or any goods and services relating to 139 marketing and promotion that which exceed a value of \$25,000.

Page 5 of 54

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140	(3) "Management agreement" means that agreement entered
141	into pursuant to which the state may contract with a manager to
142	provide management services to the lottery, although under such
143	an agreement the department shall continue to manage and operate
144	the lottery, and further pursuant to which the manager may
145	receive certain lottery ticket or share sales and related
146	proceeds in consideration of the payment of a fee or fees to the
147	state.
148	(4) "Manager" means an entity that provides management
149	services to the lottery on behalf of the department under a
150	management agreement.
151	(5)(3) "Person" means any individual, firm, association,
152	joint adventure, partnership, estate, trust, syndicate,
153	fiduciary, corporation, or other group or combination and shall
154	include any agency or political subdivision of the state.
155	(6) (5) "Retailer" means a person who sells lottery tickets
156	on behalf of the department <u>or the manager</u> pursuant to a
157	contract.
158	(7) (2) "Secretary" means the secretary of the department.
159	<u>(8)</u> "Vendor" means a person who provides or proposes to
160	provide goods or services to the department, but does not
161	include an employee of the department, a retailer, or a state
162	agency.
163	Section 5. Section 24.104, Florida Statutes, is amended to
164	read:
165	24.104 Department; purposeThe purpose of the department
166	is to operate the state lottery as authorized by s. 15, Art. X
167	of the State Constitution with or without a manager so as to
I	Page 6 of 54

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hb1177-00

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168 maximize revenues in a manner consonant with the dignity of the 169 state and the welfare of its citizens.

Section 6. Subsections (2), (4), (6), (7), (8), (9), (11), (15), (17), (18), and (19) of section 24.105, Florida Statutes, are amended to read:

173 24.105 Powers and duties of department.--The department 174 shall:

(2) Supervise and administer the operation of the lottery
 with or without a manager in accordance with the provisions of
 this chapter act and rules adopted pursuant thereto.

178 Submit monthly and annual reports to the Governor, the (4) 179 Chief Financial Officer, the President of the Senate, and the 180 Speaker of the House of Representatives disclosing the total 181 lottery revenues, prize disbursements, and other expenses of the 182 department during the preceding month or, if the lottery has 183 entered into a management agreement, comparable information 184 provided by the manager. The annual report shall additionally 185 describe the organizational structure of the department, 186 including its hierarchical structure, and shall identify the 187 divisions and bureaus created by the secretary and summarize the 188 departmental functions performed by each.

(6) Maintain weekly or more frequent records of lottery
transactions, including the distribution of tickets to
retailers, revenues received, claims for prizes, prizes paid,
and other financial transactions of the department. <u>If the</u>
<u>department has entered into a management agreement, the</u>
<u>agreement shall require the manager to maintain comparable</u>

195 information.

Page 7 of 54

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196 (7) Make a continuing study of the lottery to ascertain 197 any defects of this chapter act or rules adopted thereunder 198 which could result in abuses in the administration of the 199 lottery; make a continuing study of the operation and the 200 administration of similar laws in other states and of federal 201 laws that which may affect the lottery; and, if the department 202 has not entered into a management agreement, make a continuing 203 study of the reaction of the public to existing and potential features of the lottery. 204

(8) <u>If the department does not enter into a management</u>
<u>agreement</u>, conduct such market research as is necessary or
appropriate, which may include an analysis of the demographic
characteristics of the players of each lottery game and an
analysis of advertising, promotion, public relations,
incentives, and other aspects of communications.

(9) Adopt rules governing the establishment and operation of the state lottery, including:

(a) <u>1. If the department does not enter into a management</u>
<u>agreement</u>, the type of lottery games to be conducted.

215 <u>2. Regardless of whether the department has entered into a</u> 216 <u>management agreement, except that</u>:

217 <u>a.1.</u> No name of an elected official shall appear on the 218 ticket or play slip of any lottery game or on any prize or on 219 any instrument used for the payment of prizes, unless such prize 220 is in the form of a state warrant.

221 <u>b.2.</u> No coins or currency shall be dispensed from any
 222 electronic computer terminal or device used in any lottery game.

Page 8 of 54

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<u>c.3.</u> Other than as provided in <u>sub-subparagraph d.</u>
 subparagraph 4., no terminal or device may be used for any
 lottery game <u>that which</u> may be operated solely by the player
 without the assistance of the retailer.

227 d.4. The only player-activated machine that which may be 228 utilized is a machine that which dispenses instant lottery game 229 tickets following the insertion of a coin or currency by a 230 ticket purchaser. To be authorized a machine must: be under the 231 supervision and within the direct line of sight of the lottery retailer to ensure that the machine is monitored and only 232 233 operated by persons at least 18 years of age and; be capable of 234 being electronically deactivated by the retailer to prohibit use 235 by persons less than 18 years of age through the use of a 236 lockout device that maintains the machine's deactivation for a period of no less than 5 minutes unless the machine uses a 237 238 method of verifying the age of an operator that the department certifies is equivalent or superior to line-of-sight monitoring 239 240 and lockout by the retailer. Such a machine must also; and be 241 designed to prevent its use or conversion for use in any manner 242 other than the dispensing of instant lottery tickets. Authorized 243 machines may dispense change to players purchasing tickets but 244 may not be utilized for paying the holders of winning tickets of 245 any kind. At least one clerk must be on duty at the lottery 246 retailer while the machine is in operation. However, at least two clerks must be on duty at any lottery location that which 247 has violated s. 24.1055. 248

(b) <u>If the department does not enter into a management</u>
 agreement, the sales price of tickets.

Page 9 of 54

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hb1177-00

251 If the department does not enter into a management (C) 252 agreement, the number and sizes of prizes. 253 If the department does not enter into a management (d) 254 agreement, the method of selecting winning tickets. However, 255 regardless of whether the department has entered into a management agreement, if a lottery game involves a drawing, the 256 257 drawing shall be public and witnessed by an accountant employed 258 by an independent certified public accounting firm. The 259 equipment used in the drawing shall be inspected before and after the drawing. 260 261 If the department does not enter into a management (e) 262 agreement, the manner of payment of prizes to holders of winning 263 tickets. 264 (f) If the department does not enter into a management agreement, the frequency of drawings or selections of winning 265 266 tickets. 267 If the department does not enter into a management (q) 268 agreement, the number and type of locations at which tickets may 269 be purchased. 270 If the department does not enter into a management (h) 271 agreement, the method to be used in selling tickets. 272 If the department does not enter into a management (i) 273 agreement, the manner and amount of compensation of retailers. 274 Such other matters necessary or desirable for the (j) 275 efficient or economical operation of the lottery or for the convenience of the public. 276 In the selection of games and method of selecting 277 (11)278 winning tickets, be sensitive to the impact of the lottery upon Page 10 of 54

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the pari-mutuel industry and, accordingly, the department <u>or the</u> <u>manager, if any</u>, may use for any game the theme of horseracing, dogracing, or jai alai and may allow a lottery game to be based upon a horserace, dograce, or jai alai activity so long as the outcome of such lottery game is determined entirely by chance.

(15) Or the manager, if any, shall have the authority to charge fees to persons applying for contracts as vendors or retailers, which fees are reasonably calculated to cover the costs of investigations and other activities related to the processing of the application.

(17) Or the manager, if any, shall, in accordance with the provisions of this <u>chapter</u> act, enter into contracts with retailers so as to provide adequate and convenient availability of tickets to the public for each game.

(18) Or the manager, if any, shall have the authority to enter into agreements with other states for the operation and promotion of a multistate lottery if such agreements are in the best interest of the state lottery. The authority conferred by this subsection is not effective until 1 year after the first day of lottery ticket sales.

(19) Employ division directors and other staff as may be necessary to carry out the provisions of this <u>chapter</u> act; however:

(a) No person shall be employed by the department who has
been convicted of, or entered a plea of guilty or nolo
contendere to, a felony committed in the preceding 10 years,
regardless of adjudication, unless the department determines
that:

Page 11 of 54

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307 1. The person has been pardoned or his or her civil rights308 have been restored; or

309 2. Subsequent to such conviction or entry of plea the 310 person has engaged in the kind of law-abiding commerce and good 311 citizenship that would reflect well upon the integrity of the 312 lottery.

313 (b) No officer or employee of the department having 314 decisionmaking authority shall participate in any decision 315 involving any vendor or retailer with whom the officer or employee has a financial interest. No such officer or employee 316 317 may participate in any decision involving any vendor or retailer 318 with whom the officer or employee has discussed employment opportunities without the approval of the secretary or, if such 319 320 officer is the secretary, without the approval of the Governor. Any officer or employee of the department shall notify the 321 322 secretary of any such discussion or, if such officer is the 323 secretary, he or she shall notify the Governor. A violation of 324 this paragraph is punishable in accordance with s. 112.317.

325 (c) No officer or employee of the department who leaves 326 the employ of the department shall represent any vendor or 327 retailer or the manager, if any, before the department regarding 328 any specific matter in which the officer or employee was 329 involved while employed by the department, for a period of 1 330 year following cessation of employment with the department. A 331 violation of this paragraph is punishable in accordance with s. 332 112.317.

333 (d) The department shall establish and maintain a334 personnel program for its employees, including a personnel

Page 12 of 54

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hb1177-00

361

335 classification and pay plan which may provide any or all of the 336 benefits provided in the Senior Management Service or Selected 337 Exempt Service. Each officer or employee of the department shall 338 be a member of the Florida Retirement System. The retirement 339 class of each officer or employee shall be the same as other 340 persons performing comparable functions for other agencies. 341 Employees of the department shall serve at the pleasure of the 342 secretary and shall be subject to suspension, dismissal, 343 reduction in pay, demotion, transfer, or other personnel action 344 at the discretion of the secretary. Such personnel actions are 345 exempt from the provisions of chapter 120. All employees of the 346 department are exempt from the Career Service System provided in 347 chapter 110 and, notwithstanding the provisions of s. 348 110.205(5), are not included in either the Senior Management 349 Service or the Selected Exempt Service. However, all employees 350 of the department are subject to all standards of conduct 351 adopted by rule for career service and senior management 352 employees pursuant to chapter 110. In the event of a conflict 353 between standards of conduct applicable to employees of the 354 Department of the Lottery the more restrictive standard shall 355 apply. Interpretations as to the more restrictive standard may 356 be provided by the Commission on Ethics upon request of an 357 advisory opinion pursuant to s. 112.322(3)(a), for purposes of 358 this subsection the opinion shall be considered final action. 359 (e) If the department enters into a management agreement, 360 no employee or contractor of the manager shall receive

Page 13 of 54

membership in the Florida Retirement System or any other state

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hb1177-00

retirement or other state employee benefits on the basis of such 362 363 employment or contract. 364 Section 7. Section 24.107, Florida Statutes, is amended to 365 read: 366 24.107 Advertising and promotion of lottery games .--367 The Legislature recognizes the need for extensive and (1)368 effective advertising and promotion of lottery games. It is the 369 intent of the Legislature that such advertising and promotion be 370 consistent with the dignity and integrity of the state. In advertising the value of a prize that will be paid over a period 371 of years, the department or the manager, if any, may refer to 372 373 the sum of all prize payments over the period. 374 The department or the manager, if any, may act as a (2)retailer and may conduct promotions that which involve the 375 376 dispensing of lottery tickets free of charge. 377 Section 8. Subsections (2), (5), (6), and (7) of section 378 24.108, Florida Statutes, are amended to read: 379 24.108 Division of Security; duties; security report.--380 (2)The director and all investigators employed by the 381 division shall meet the requirements for employment and 382 appointment provided by s. 943.13 and shall satisfy the 383 requirements for certification established by the Criminal 384 Justice Standards and Training Commission pursuant to chapter 385 943. The director and such investigators shall be designated law enforcement officers and shall have the power to investigate and 386 arrest for any alleged violation of this chapter act or any rule 387 adopted pursuant thereto, or any law of this state. Such law 388 389 enforcement officers may enter upon any premises in which

Page 14 of 54

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hb1177-00

390 lottery tickets are sold, manufactured, printed, or stored 391 within the state for the performance of their lawful duties and 392 may take with them any necessary equipment, and such entry shall 393 not constitute a trespass. In any instance in which there is 394 reason to believe that a violation has occurred, such officers 395 have the authority, without warrant, to search and inspect any 396 premises where the violation is alleged to have occurred or is 397 occurring. Any such officer may, consistent with the United States and Florida Constitutions, seize or take possession of 398 399 any papers, records, tickets, currency, or other items related 400 to any alleged violation.

401 The Department of Law Enforcement shall provide (5)402 assistance in obtaining criminal history information relevant to investigations required for honest, secure, and exemplary 403 404 lottery operations, and such other assistance as may be 405 requested by the secretary and agreed to by the executive 406 director of the Department of Law Enforcement. Any other state 407 agency, including the Department of Business and Professional 408 Regulation and the Department of Revenue, shall, upon request, 409 provide the Department of the Lottery with any information 410 relevant to any investigation conducted pursuant to this chapter 411 act. The Department of the Lottery shall maintain the 412 confidentiality of any confidential information it receives from 413 any other agency. The Department of the Lottery shall reimburse any agency for the actual cost of providing any assistance 414 pursuant to this subsection. 415

Page 15 of 54

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416 (6) <u>If the department does not enter into a management</u>
417 <u>agreement</u>, the division shall monitor ticket validation and
418 lottery drawings.

419 If the department does not enter into a management (7) (a) 420 agreement After the first full year of sales of tickets to the 421 public, or sooner if the secretary deems necessary, the 422 department shall, as it deems appropriate, but at least once 423 every 2 years engage an independent firm experienced in security 424 procedures, including, but not limited to, computer security and 425 systems security, to conduct a comprehensive study and 426 evaluation of all aspects of security in the operation of the 427 department.

428 The portion of the security report containing the (b) 429 overall evaluation of the department in terms of each aspect of 430 security shall be presented to the Governor, the President of 431 the Senate, and the Speaker of the House of Representatives. The 432 portion of the security report containing specific 433 recommendations shall be confidential and shall be presented 434 only to the secretary, the Governor, and the Auditor General; 435 however, upon certification that such information is necessary 436 for the purpose of effecting legislative changes, such 437 information shall be disclosed to the President of the Senate 438 and the Speaker of the House of Representatives, who may 439 disclose such information to members of the Legislature and legislative staff as necessary to effect such purpose. However, 440 any person who receives a copy of such information or other 441 442 information that which is confidential pursuant to this chapter 443 act or rule of the department shall maintain its

Page 16 of 54

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hb1177-00

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444 confidentiality. The confidential portion of the report is 445 exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I 446 of the State Constitution.

447 (c) Thereafter, similar studies of security shall be
448 conducted as the department deems appropriate but at least once
449 every 2 years.

- 450 Section 9. Subsection (1) and paragraph (h) of subsection 451 (2) of section 24.111, Florida Statutes, are amended to read:
 - 24.111 Vendors; disclosure and contract requirements.--

453 The department may enter into contracts for the (1)454 purchase, lease, or lease-purchase of such goods or services as 455 are necessary for effectuating the purposes of this chapter act. 456 The department may not contract with any person or entity for 457 the total operation and administration of the state lottery 458 established by this chapter as provided in s. 24.1115 or act but may make procurements that which integrate functions such as 459 460 lottery game design, supply of goods and services, and 461 advertising. In all procurement decisions, the department shall 462 take into account the particularly sensitive nature of the state 463 lottery and shall consider the competence, quality of product, 464 experience, and timely performance of the vendors in order to 465 promote and ensure security, honesty, fairness, and integrity in 466 the operation and administration of the lottery and the 467 objective of raising net revenues for the benefit of the public 468 purpose described in this chapter act.

469 (2) The department shall investigate the financial
470 responsibility, security, and integrity of each vendor with
471 which it intends to negotiate a contract for major procurement.

Page 17 of 54

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hb1177-00

Such investigation may include an investigation of the financial responsibility, security, and integrity of any or all persons whose names and addresses are required to be disclosed pursuant to paragraph (a). Any person who submits a bid, proposal, or offer as part of a major procurement must, at the time of submitting such bid, proposal, or offer, provide the following:

(h) <u>If the department does not enter into a management</u>
agreement, it <u>The department</u> shall lease all instant ticket
vending machines.

482 The department shall not contract with any vendor who fails to 483 make the disclosures required by this subsection, and any 484 contract with a vendor who has failed to make the required 485 disclosures shall be unenforceable. Any contract with any vendor 486 who does not comply with such requirements for periodically 487 updating such disclosures during the tenure of such contract as 488 may be specified in such contract may be terminated by the 489 department. This subsection shall be construed broadly and 490 liberally to achieve the ends of full disclosure of all information necessary to allow for a full and complete 491 492 evaluation by the department of the competence, integrity, 493 background, and character of vendors for major procurements.

494 Section 10. Section 24.1115, Florida Statutes, is created 495 to read:

496

481

24.1115 Management agreement.--

497 (1) In construing this section, it is the intent of the
 498 Legislature that the manager be accountable to the Legislature
 499 and the people of this state through a system of audits and

Page 18 of 54

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FLORIDA HOUSE OF REPRESENTATI	VES
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500	reports and by complying with the financial disclosure
501	requirements of this section. The powers conferred by this
502	section are in addition and supplemental to the powers conferred
503	by any other law. If any other law or rule is inconsistent with
504	this section, this section is controlling as to any management
505	agreement entered into under this section.
506	(2) As used in this section, the term:
507	(a) "Offeror" means a person or group of persons that
508	responds to a request for qualifications under this section.
509	(b) "Request for qualifications" means all materials and
510	documents prepared by the department to solicit the following
511	from offerors:
512	1. Statements of qualifications.
513	2. Proposals to enter into a management agreement.
514	(c) "Selected offer" means the final offer of an offeror
515	that is the preliminary selection to be the manager for the
516	lottery under subsection (12).
517	(3)(a) This section contains full and complete authority
518	for a management agreement between the department and a manager
519	and any rules adopted thereunder. No law, procedure, proceeding,
520	publication, notice, consent, approval, order, or act by the
521	department or any other officer, department, agency, or
522	instrumentality of the state or any political subdivision is
523	required for the department to enter into a management agreement
524	under this section.
525	(b) This section contains full and complete authority for
526	the department to approve any subcontracts entered into by a
527	manager under the terms of a management agreement.
I	Page 19 of 54

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528	(4) Subject to the other provisions of this section, the
529	department may enter into a management agreement with a manager
530	for a term not to exceed 30 years.
531	(5) The department may not enter into a management
532	agreement that authorizes a manager to operate any of the
533	following games or a game simulating any of the following games:
534	(a) Video lottery games.
535	(b) Pari-mutuel wagering on any form of racing.
536	(c) A game in which winners are selected on the results of
537	a race or sporting event.
538	(d) Any other game commonly considered to be a form of
539	gambling that is not a game or a variation of a game that the
540	department operated before the management agreement is executed
541	or is operating on the date the management agreement is
542	executed.
543	(6)(a) The management agreement must establish a
544	substantial benchmark amount. The management agreement must
545	require the manager to make an initial payment to the department
546	on the effective date of the management agreement in an amount
547	that exceeds the benchmark amount established in the management
548	agreement.
549	(b) The initial payment required under paragraph (a) shall
550	be deposited as provided in s. 24.121.
551	(c) If the manager fails to make any payment under this
552	section by the due date of the payment, the management agreement
553	is terminated.
554	(7)(a) The management agreement must require that all
555	lottery proceeds initially be directly deposited with the state.
·	Page 20 of 54

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556 The state shall provide sums due to the manager under the 557 agreement only after the state annuity requirement in paragraph 558 (b) has been satisfied. 559 The state shall retain an annual amount at least equal (b) 560 to the lottery proceeds for the last fiscal year preceding the 561 agreement beginning on a date that is specified in the 562 management agreement and that occurs during the first year after 563 the execution of the management agreement. For the purposes of this subsection, this annual amount is referred to as the "state 564 565 annuity." The state annuity received under this subsection shall 566 be deposited as provided in s. 24.121. 567 (C) The management agreement must include the following 568 provisions to ensure that the manager does not earn excess 569 revenue under the management agreement: 570 The Office of Policy and Budget in the Executive Office 1. 571 of the Governor shall calculate the percentage rate of average 572 annual growth in gross revenue earned by the department during 573 the last 5 full state fiscal years preceding the commencement of 574 the management agreement. For purposes of this subsection, this 575 percentage is referred to as the "baseline growth percentage." 576 Beginning with the second full state fiscal year after 2. 577 the execution of the management agreement, the Office of Policy 578 and Budget in the Executive Office of the Governor shall for 579 each state fiscal year calculate the growth, expressed as a 580 percentage, in gross revenue earned by the manager under the 581 management agreement, as compared to the preceding state fiscal 582 year.

Page 21 of 54

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583 3. The department shall establish an excess payments 584 account for purposes of this paragraph. Any earnings from money 585 in the excess payments account accrue to the account. Money in 586 the excess payments account may be used only to make payments to 587 a manager as required by this paragraph and to receive payments 588 from a manager as required by this paragraph. 589 If the percentage calculated by the Office of Policy 4. 590 and Budget in the Executive Office of the Governor under 591 subparagraph 2. for a particular state fiscal year exceeds the 592 baseline growth percentage, the manager must make an additional 593 payment to the department. The amount of the additional payment 594 for the state fiscal year is equal to the gross revenue earned 595 by the manager from lottery tickets in the previous state fiscal 596 year multiplied by one-half the difference between the 597 percentage calculated by the Office of Policy and Budget in the 598 Executive Office of the Governor under subparagraph 2. for the 599 state fiscal year and the baseline growth percentage. The 600 department shall deposit any additional payment made by the 601 manager under this subparagraph into the excess payments 602 account. 603 5. If the baseline growth percentage exceeds the 604 percentage calculated by the Office of Policy and Budget in the 605 Executive Office of the Governor under subparagraph 2. for a 606 particular state fiscal year, the department must make a payment 607 to the manager from the excess payments account. However, the 608 department is required to make a payment to the manager only if 609 the excess payments account has a positive balance. The amount

Page 22 of 54

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FLORIDA HOUSE OF REPRESENT	ATIVES
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610	of the payment by the department for the state fiscal year is
611	equal to the lesser of:
612	a. The result of the gross revenue earned by the manager
613	from lottery tickets in the previous state fiscal year
614	multiplied by one-half the difference between the baseline
615	growth percentage and the percentage calculated by the Office of
616	Policy and Budget in the Executive Office of the Governor under
617	subparagraph 2. for the state fiscal year; or
618	b. The balance in the excess payments account.
619	6. The management agreement must specify the time by which
620	a payment required under this paragraph shall be made.
621	7. If at the expiration or termination of the management
622	agreement there is money remaining in the excess payments
623	account, it shall be retained by the department and deposited as
624	provided in s. 24.121.
625	(8) A management agreement must contain the following:
626	(a) The original term of the management agreement.
627	(b) A requirement that the manager locate its principal
628	office within this state.
629	(c) A requirement that so long as manager complies with
630	all the conditions of the agreement under the oversight of the
631	department, the manager shall perform its duties and obligations
632	with respect to management of the operation of the lottery,
633	including the following:
634	1. The right to use equipment and other assets used in the
635	operation of the lottery.
636	2. The rights and obligations under contracts with
637	retailers and vendors.

Page 23 of 54

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FLORIDA HOUSE OF REPRESENTATI	IVES
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	HB 1177 2009
638	3. The implementation of a comprehensive security program
639	by the manager.
640	4. The implementation of a comprehensive system of
641	internal audits.
642	5. The implementation of a program by the manager to curb
643	compulsive gambling by persons playing the lottery.
644	6. A system for determining the following:
645	a. The type of lottery games to be conducted.
646	b. The method of selecting winning tickets.
647	c. The manner of payment of prizes to holders of winning
648	tickets.
649	d. The frequency of drawings of winning tickets.
650	e. The method to be used in selling tickets.
651	f. A system for verifying the validity of tickets claimed
652	to be winning tickets.
653	g. The basis upon which retailer commissions are
654	established by the manager.
655	h. Minimum payouts.
656	(d) A requirement that advertising and promotion must be
657	consistent with the dignity and integrity of the state.
658	(e) Guidelines to ensure that advertising and promoting of
659	the lottery by the manager are not misleading and fairly balance
660	the potential benefits and the potential costs and risks of
661	playing lottery games.
662	(f) A code of ethics for the manager's officers and
663	employees.
664	(g) A requirement for the department to monitor and
665	oversee the manager's practices and take action that the
·	Page 24 of 54

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666 department considers appropriate to ensure that the manager is 667 in compliance with the terms of the management agreement, while 668 allowing the manager, unless specifically prohibited by law or 669 the management agreement, to negotiate and sign its own 670 contracts with vendors. 671 (h) A provision requiring the manager to periodically file 672 appropriate financial statements in a form and manner acceptable 673 to the department. 674 (i) Cash reserve requirements. 675 (j) Procedural requirements for obtaining approval by the 676 department when a management agreement or an interest in a 677 management agreement is sold, assigned, transferred, or pledged 678 as collateral to secure financing. A management agreement or an 679 interest in a management agreement may not be sold, assigned, 680 transferred, or pledged as collateral to secure financing 681 without the approval of the department. 682 (k) Grounds for termination of the management agreement by 683 the department or the manager. 684 (1) Procedures for amendment of the agreement. 685 (m) A provision prohibiting the department from entering 686 into another management agreement under this section as long as 687 the original management agreement has not been terminated. 688 The transition of rights and obligations, including (n) any associated equipment or other assets used in the operation 689 690 of the lottery, from the manager to any successor manager of the 691 lottery, including the department, following the termination of 692 or foreclosure upon the management agreement.

Page 25 of 54

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693 (o) Right of use of copyrights, trademarks, and service marks held by the department in the name of the state. The 694 695 agreement must provide that any use of them by the manager shall 696 only be for the purpose of fulfilling its obligations under the 697 management agreement during the term of the agreement. 698 (p) Minority participation as provided in s. 24.113. 699 (9)(a) The manager shall undergo a complete investigation 700 every 3 years by the department to determine whether the manager 701 remains in compliance with this chapter and the management 702 agreement. 703 (b) The manager shall bear the cost of an investigation or 704 reinvestigation of the manager under this subsection. 705 (10) (a) Before the department enters into a management 706 agreement pursuant to this section, the secretary, as provided 707 in subsection (17), may retain an advisor or advisors to the 708 assess fiscal feasibility of such an agreement and help 709 determine whether to proceed. Such an advisor may also be 710 retained by the department to represent the department in the 711 request for qualifications process, if one is commenced. If the 712 secretary decides to pursue the possibility of a management 713 agreement, a request for manager qualifications must be issued 714 as set forth in this section. A request for qualifications for a 715 management agreement may be issued in one or more phases. 716 (b) A request for qualifications must include the following: 717 718 1. The factors or criteria that will be used in evaluating 719 an offeror's statement of qualifications and proposal.

Page 26 of 54

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FLORIDA HOUSE OF REPRESEI	NTATIVES
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720 2. A statement that a proposal must be accompanied by 721 evidence of the offeror's financial responsibility. 722 3. A statement concerning whether discussions may be 723 conducted with the offerors for the purpose of clarification to 724 ensure full understanding of and responsiveness to the 725 solicitation requirements. 726 4. A statement concerning any other information to be 727 considered in evaluating the offeror's qualifications and 728 proposal. 729 (c) Notice of a request for qualifications shall be 730 published twice at least 7 calendar days apart, with the second 731 publication made at least 7 days before any initial submission 732 is due. 733 As provided in a request for qualifications, (d) 734 discussions may be conducted with the offerors for the purpose 735 of clarification to ensure full understanding of and 736 responsiveness to the solicitation requirements. 737 The contents of proposals are competitive sealed (11)738 replies in response to an invitation to negotiate for purposes 739 of s. 119.071(1)(b) and are exempt from s. 119.07(1) and s. 740 24(a), Art. I of the State Constitution until disclosure of the 741 contents that are not otherwise exempt under s. 119.071 or other 742 law is required under s. 119.071(1)(b). 743 (12) (a) The department may negotiate with one or more 744 offerors the department determines are responsible and 745 reasonably capable of managing the lottery and may seek to 746 obtain a final offer from one or more of those offerors.

Page 27 of 54

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747	(b) The department shall consider the statement of
748	qualifications and the proposals to enter into a management
749	agreement that are submitted in response to a request for
750	qualifications in making a determination under this section,
751	including the following as they apply to the offeror and its
752	partners, if any:
753	1. Expertise, qualifications, competence, skills, and plan
754	to perform obligations under the management agreement in
755	accordance with the management agreement.
756	2. Financial strength, including capitalization and
757	available financial resources.
758	3. Experience in operating government-authorized lotteries
759	and gaming and other similar projects and the quality of any
760	past or present performance on similar or equivalent
761	engagements.
762	4. Integrity, background, and reputation.
763	(c) The requirements set forth in paragraph (b) also apply
764	to the approval of any successor manager.
765	(13) (a) After the final offers from offerors have been
766	negotiated under subsection (12), the department shall:
767	1. Make a preliminary selection of an offeror as the
768	manager for the lottery; or
769	2. Terminate the request for qualifications process.
770	(b) If the department makes a preliminary selection of the
771	manager under this subsection, the department shall schedule a
772	public hearing on the preliminary selection and provide public
773	notice of the hearing at least 7 days before the hearing. The
773 774	notice of the hearing at least 7 days before the hearing. The notice must include the following:

Page 28 of 54

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775 The date, time, and place of the hearing. 1. 776 2. The subject matter of the hearing. 777 3. A brief description of the management agreement to be 778 awarded. 779 4. The identity of the offeror that has been preliminarily 780 selected as the manager. 781 5. The address and telephone number of the department. 6. A statement indicating that, subject to subsection 782 783 (11), and except for those parts that are confidential under s. 784 s. 119.071 or other applicable law, the selected offer and an 785 explanation of the basis upon which the preliminary selection 786 was made are available for public inspection and copying at the 787 principal office of the department during regular business hours and, to the extent feasible, on the Internet. 788 (c) Subject to subsection (11), and except for those parts 789 790 that are confidential under s. 119.071 or other applicable law, 791 the selected offer and a written explanation of the basis upon 792 which the preliminary selection was made shall be made available 793 for inspection and copying in accordance with s. 119.07 and, to 794 the extent feasible, on the Internet at least 7 calendar days 795 before the hearing scheduled under this section. 796 (d) At the hearing, the department shall allow the public 797 to be heard on the preliminary selection. 798 (14) (a) After the hearing required under subsection (13), 799 the department shall determine if a management agreement should 800 be entered into with the offeror that submitted the selected 801 offer. If the department makes a favorable determination, the 802 department shall submit the determination to the Governor.

Page 29 of 54

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FLORIDA HOUSE OF REPRESENTATIV	ΕS
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803 (b) After review of the department's determination, the 804 Governor may accept or reject the department's determination. If 805 the Governor accepts the department's determination, the 806 Governor shall designate the offeror who submitted the selected 807 offer as the manager for the lottery. 808 (c) After the Governor designates the manager, the 809 department may execute a management agreement with the 810 designated manager. 811 (15) The manager may finance its obligations with respect 812 to the lottery and the management agreement in the amounts and 813 upon the terms and conditions determined by the manager. 814 However, any bonds, debt, other securities, or other financing 815 issued for the purposes of this section shall not be considered 816 to constitute a debt of the state or any political subdivision 817 of the state or a pledge of the faith and credit of the state or 818 any political subdivision of the state. 819 (16) An action to contest the validity of a management 820 agreement entered into under this section may not be brought 821 after the 15th day after the publication of the notice of the 822 designation of the manager under the management agreement as 823 provided in subsection (14). 824 (17) (a) The department must use appropriate experts and 825 professionals needed to conduct a competitive bidding proceeding as required under this section and may use the services of 826 827 outside professionals to the extent necessary to carry out its 828 obligations under this section. 829 The department may exercise any powers provided under (b) 830 this section in participation or cooperation with any other

Page 30 of 54

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831 governmental entity and enter into any contracts to facilitate 832 that participation or cooperation without compliance with any 833 other statute. 834 The department may make and enter into all contracts (C) 835 and agreements necessary or incidental to the performance of the 836 department's duties under this section and the execution of the 837 department's powers under this section. These contracts or 838 agreements are not subject to any approval by any other 839 governmental entity and may be for any term of years within the 840 time period of the management agreement under subsection (4) and 841 contain any terms that are considered reasonable by the 842 department. 843 The department may make and enter into all contracts (d) 844 and agreements with a state agency necessary or incidental to 845 the performance of the duties and the execution of the powers 846 granted to the department or the state agency in accordance with this section or the management agreement. These contracts or 847 848 agreements are not subject to approval by any other governmental 849 entity and may be for any term of years and contain any terms 850 that are considered reasonable by the department or the state 851 agency. 852 (18) (a) The department may not sell the authorization to 853 operate the lottery. 854 (b) Any tangible personal property used exclusively in 855 connection with the lottery that is owned by the department and 856 leased to the manager shall be owned by the department in the 857 name of the state and shall be considered to be public property 858 devoted to an essential public and governmental function.

Page 31 of 54

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859 (19) The department may exercise any of its powers under 860 this chapter or any other law as necessary or desirable for the 861 execution of the department's powers under this section. 862 (20) Neither this section nor any management agreement 863 entered into under this section prohibits the Legislature from 864 authorizing forms of gambling that are not in direct competition 865 with the lottery. 866 Section 11. Section 24.112, Florida Statutes, is amended 867 to read: 868 24.112 Retailers of lottery tickets.--If the department does not enter into a management 869 (1)870 agreement, the department shall promulgate rules specifying the 871 terms and conditions for contracting with retailers who will 872 best serve the public interest and promote the sale of lottery 873 tickets. 874 (2)If the department does not enter into a management agreement, in the selection of retailers, the department shall 875 876 consider factors such as financial responsibility, integrity, 877 reputation, accessibility of the place of business or activity 878 to the public, security of the premises, the sufficiency of 879 existing retailers to serve the public convenience, and the 880 projected volume of the sales for the lottery game involved. In the consideration of these factors, the department may require 881 the information it deems necessary of any person applying for 882 authority to act as a retailer. However, the department may not 883 establish a limitation upon the number of retailers and shall 884 make every effort to allow small business participation as 885 886 retailers. It is the intent of the Legislature that retailer

Page 32 of 54

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hb1177-00

887 selections be based on business considerations and the public 888 convenience and that retailers be selected without regard to 889 political affiliation.

890 (3) If the department does not enter into a management 891 agreement, the department shall not contract with any person as 892 a retailer who:

893

(a) Is less than 18 years of age.

(b) Is engaged exclusively in the business of selling
lottery tickets; however, this paragraph shall not preclude the
department from selling lottery tickets.

(c) Has been convicted of, or entered a plea of guilty or nolo contendere to, a felony committed in the preceding 10 years, regardless of adjudication, unless the department determines that:

901 1. The person has been pardoned or the person's civil 902 rights have been restored;

903 2. Subsequent to such conviction or entry of plea the 904 person has engaged in the kind of law-abiding commerce and good 905 citizenship that would reflect well upon the integrity of the 906 lottery; or

907 3. If the person is a firm, association, partnership, 908 trust, corporation, or other entity, the person has terminated 909 its relationship with the individual whose actions directly 910 contributed to the person's conviction or entry of plea.

911 (4) <u>If the department does not enter into a management</u> 912 <u>agreement</u>, the department shall issue a certificate of authority 913 to each person with whom it contracts as a retailer for purposes 914 of display pursuant to subsection (6). The issuance of the

Page 33 of 54

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915 certificate shall not confer upon the retailer any right apart 916 from that specifically granted in the contract. The authority to 917 act as a retailer shall not be assignable or transferable.

918 (5) Any contract executed by the department <u>under</u> pursuant 919 to this section shall specify the reasons for any suspension or 920 termination of the contract by the department, including, but 921 not limited to:

922 (a) Commission of a violation of this <u>chapter</u> act or rule
923 adopted pursuant thereto.

924 (b) Failure to accurately account for lottery tickets,925 revenues, or prizes as required by the department.

926

927

(c) Commission of any fraud, deceit, or misrepresentation.

(d) Insufficient sale of tickets.

928 (e) Conduct prejudicial to public confidence in the 929 lottery.

930 (f) Any material change in any matter considered by the931 department in executing the contract with the retailer.

932 (6) Every retailer shall post and keep conspicuously
933 displayed in a location on the premises accessible to the public
934 its certificate of authority and, with respect to each game, a
935 statement supplied by the department <u>or the manager</u> of the
936 estimated odds of winning some prize for the game.

937 (7) No contract with a retailer shall authorize the sale 938 of lottery tickets at more than one location, and a retailer may 939 sell lottery tickets only at the location stated on the 940 certificate of authority.

941 (8) If the department does not enter into a management 942 agreement, with respect to any retailer whose rental payments Page 34 of 54

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943 for premises are contractually computed, in whole or in part, on 944 the basis of a percentage of retail sales, and where such 945 computation of retail sales is not explicitly defined to include 946 sales of tickets in a state-operated lottery, the compensation 947 received by the retailer from the department shall be deemed to 948 be the amount of the retail sale for the purposes of such 949 contractual compensation.

950 (9) If the department does not enter into a management 951 agreement:

952 The department may require every retailer to post an (a) 953 appropriate bond as determined by the department, using an 954 insurance company acceptable to the department, in an amount not 955 to exceed twice the average lottery ticket sales of the retailer 956 for the period within which the retailer is required to remit 957 lottery funds to the department. For the first 90 days of sales 958 of a new retailer, the amount of the bond may not exceed twice 959 the average estimated lottery ticket sales for the period within 960 which the retailer is required to remit lottery funds to the 961 department. This paragraph shall not apply to lottery tickets 962 that which are prepaid by the retailer.

963 In lieu of such bond, the department may purchase (b) 964 blanket bonds covering all or selected retailers or may allow a 965 retailer to deposit and maintain with the Chief Financial 966 Officer securities that are interest bearing or accruing and 967 that, with the exception of those specified in subparagraphs 1. and 2., are rated in one of the four highest classifications by 968 an established nationally recognized investment rating service. 969 970 Securities eligible under this paragraph shall be limited to:

Page 35 of 54

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hb1177-00

982

971 1. Certificates of deposit issued by solvent banks or 972 savings associations organized and existing under the laws of 973 this state or under the laws of the United States and having 974 their principal place of business in this state.

975 2. United States bonds, notes, and bills for which the
976 full faith and credit of the government of the United States is
977 pledged for the payment of principal and interest.

978 3. General obligation bonds and notes of any political979 subdivision of the state.

980 4. Corporate bonds of any corporation that is not an981 affiliate or subsidiary of the depositor.

983 Such securities shall be held in trust and shall have at all 984 times a market value at least equal to an amount required by the 985 department.

986 (10) Every contract entered into by the department 987 pursuant to this section shall contain a provision for payment 988 of liquidated damages to the department for any breach of 989 contract by the retailer.

990 If the department does not enter into a management (11)991 agreement, the department shall establish procedures by which 992 each retailer shall account for all tickets sold by the retailer 993 and account for all funds received by the retailer from such 994 sales. The contract with each retailer shall include provisions 995 relating to the sale of tickets, payment of moneys to the 996 department, reports, service charges, and interest and 997 penalties, if necessary, as the department shall deem 998 appropriate.

Page 36 of 54

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999 (12) No payment by a retailer to the department for 1000 tickets shall be in cash. All such payments shall be in the form 1001 of a check, bank draft, electronic fund transfer, or other 1002 financial instrument authorized by the secretary.

1003 Each retailer shall provide accessibility for (13)1004 disabled persons on habitable grade levels. This subsection does 1005 not apply to a retail location that which has an entrance door 1006 threshold more than 12 inches above ground level. As used herein 1007 and for purposes of this subsection only, the term 1008 "accessibility for disabled persons on habitable grade levels" 1009 means that retailers shall provide ramps, platforms, aisles and 1010 pathway widths, turnaround areas, and parking spaces to the 1011 extent these are required for the retailer's premises by the 1012 particular jurisdiction where the retailer is located. 1013 Accessibility shall be required to only one point of sale of 1014 lottery tickets for each lottery retailer location. The 1015 requirements of this subsection shall be deemed to have been met 1016 if, in lieu of the foregoing, disabled persons can purchase 1017 tickets from the retail location by means of a drive-up window, 1018 provided the hours of access at the drive-up window are not less 1019 than those provided at any other entrance at that lottery 1020 retailer location. Inspections for compliance with this 1021 subsection shall be performed by those enforcement authorities 1022 responsible for enforcement pursuant to s. 553.80 in accordance with procedures established by those authorities. Those 1023 enforcement authorities shall provide to the Department of the 1024 1025 Lottery a certification of noncompliance for any lottery retailer not meeting such requirements. 1026

Page 37 of 54

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hb1177-00

(14) If the department does not enter into a management agreement, the secretary may, after filing with the Department of State his or her manual signature certified by the secretary under oath, execute or cause to be executed contracts between the department and retailers by means of engraving, imprinting, stamping, or other facsimile signature.

1033 Section 12. Section 24.113, Florida Statutes, is amended 1034 to read:

1035

24.113 Minority participation.--

1036 It is the intent of the Legislature that the (1)1037 department or the manager, if any, encourage participation by 1038 minority business enterprises as defined in s. 288.703. 1039 Accordingly, 15 percent of the retailers shall be minority 1040 business enterprises as defined in s. 288.703(2); however, no 1041 more than 35 percent of such retailers shall be owned by the 1042 same type of minority person, as defined in s. 288.703(3). The department or the manager, if any, is encouraged to meet the 1043 1044 minority business enterprise procurement goals set forth in s. 1045 287.09451 in the procurement of commodities, contractual 1046 services, construction, and architectural and engineering 1047 services. This section shall not preclude or prohibit a minority 1048 person from competing for any other retailing or vending 1049 agreement awarded by the department or the manager.

1050 (2) The department <u>or the manager, if any, shall</u> is 1051 directed to undertake training programs and other educational 1052 activities to enable minority persons to compete for such 1053 contracts on an equal basis.

Page 38 of 54

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hb1177-00

1054 Section 13. Subsection (1) of section 24.114, Florida 1055 Statutes, is amended to read:

1056 24.114 Bank deposits and control of lottery 1057 transactions.--

1058 All moneys received by each retailer from the (1)1059 operation of the state lottery, including, but not limited to, 1060 all ticket sales, interest, gifts, and donations, less the 1061 amount retained as compensation for the sale of the tickets and 1062 the amount paid out as prizes, shall be remitted to the 1063 department or deposited in a qualified public depository, as 1064 defined in s. 280.02, as directed by the department. The 1065 department shall have the responsibility for all administrative functions related to the receipt of funds. The department may 1066 also require each retailer to file with the department reports 1067 1068 of the retailer's receipts and transactions in the sale of 1069 lottery tickets in such form and containing such information as 1070 the department may require. The department may require any 1071 person, including a qualified public depository, to perform any 1072 function, activity, or service in connection with the operation of the lottery as it may deem advisable pursuant to this chapter 1073 1074 act and rules of the department, and such functions, activities, 1075 or services shall constitute lawful functions, activities, and 1076 services of such person.

1077 Section 14. Section 24.115, Florida Statutes, is amended 1078 to read:

1079

24.115 Payment of prizes.--

1080 (1) If the department does not enter into a management 1081 agreement, the department shall promulgate rules to establish a Page 39 of 54

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hb1177-00

1082 system of verifying the validity of tickets claimed to win 1083 prizes and to effect payment of such prizes; however, the 1084 following shall apply whether the department does or does not 1085 enter into a management agreement:

1086 The right of any person to a prize, other than a prize (a) 1087 that is payable in installments over time, is not assignable. 1088 However, any prize, to the extent that it has not been assigned 1089 or encumbered pursuant to s. 24.1153, may be paid to the estate 1090 of a deceased prize winner or to a person designated pursuant to 1091 an appropriate court order. A prize that is payable in 1092 installments over time is assignable, but only pursuant to an 1093 appropriate court order as provided in s. 24.1153.

1094 No prize shall be paid to any person under the age of (b) 1095 18 years unless the winning ticket was lawfully purchased and 1096 made a gift to the minor. In such case, the department or the 1097 manager, if a management agreement is in force, shall direct 1098 payment to an adult member of the minor's family or the legal 1099 quardian of the minor as custodian for the minor. The person 1100 named as custodian shall have the same powers and duties as prescribed for a custodian pursuant to chapter 710, the Florida 1101 1102 Uniform Transfers to Minors Act.

(c) No prize may be paid arising from claimed tickets that are stolen, counterfeit, altered, fraudulent, unissued, produced or issued in error, unreadable, not received or not recorded by the department or the manager, if a management agreement is in force, by applicable deadlines, lacking in captions that confirm and agree with the lottery play symbols as appropriate to the lottery game involved, or not in compliance with such additional

Page 40 of 54

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hb1177-00

1110 specific rules and public or confidential validation and 1111 security tests of the department <u>or the manager, if a management</u> 1112 <u>agreement is in force, appropriate to the particular lottery</u> 1113 game involved.

(d) No particular prize in any lottery game may be paid more than once, and in the event of a binding determination that more than one claimant is entitled to a particular prize, the sole remedy of such claimants is the award to each of them of an equal share in the prize.

(e) For the convenience of the public, retailers may be authorized to pay winners amounts less than \$600 after performing validation procedures on their premises appropriate to the lottery game involved.

1123 (f) Holders of tickets shall have the right to claim 1124 prizes for 180 days after the drawing or the end of the lottery 1125 game or play in which the prize was won; except that with respect to any game in which the player may determine instantly 1126 1127 if he or she has won or lost, such right shall exist for 60 days 1128 after the end of the lottery game. If a valid claim is not made for a prize within the applicable period, the prize shall 1129 1130 constitute an unclaimed prize for purposes of subsection (2).

(g) No prize shall be paid upon a ticket purchased or sold in violation of this <u>chapter</u> act or to any person who is prohibited from purchasing a lottery ticket pursuant to this <u>chapter</u> act. Any such prize shall constitute an unclaimed prize for purposes of subsection (2).

(2) (a) <u>If the department does not enter into a management</u> agreement, 80 <u>eighty</u> percent of all unclaimed prize money shall Page 41 of 54

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hb1177-00

be deposited in the Educational Enhancement Trust Fund consistent with the provisions of s. 24.121(2). Subject to appropriations provided in the General Appropriations Act, these funds may be used to match private contributions received under the postsecondary matching grant programs established in ss. 1011.32, 1011.85, 1011.94, and 1013.79.

(b) The remaining 20 percent of unclaimed prize money shall be added to the pool from which future prizes are to be awarded or used for special prize promotions.

(3) The department <u>or the manager, if a management</u> agreement is in force, shall be discharged of all liability upon payment of a prize.

1150 It is the responsibility of the appropriate state (4)1151 agency and of the judicial branch to identify to the department 1152 or the manager, if a management agreement is in force, in the 1153 form and format prescribed by the department or the manager, 1154 persons owing an outstanding debt to any state agency or owing 1155 child support collected through a court, including spousal 1156 support or alimony for the spouse or former spouse of the 1157 obligor if the child support obligation is being enforced by the 1158 Department of Revenue. Prior to the payment of a prize of \$600 1159 or more to any claimant having such an outstanding obligation, 1160 the department or the manager shall transmit the amount of the 1161 debt to the agency claiming the debt and shall authorize payment of the balance to the prize winner after deduction of the debt. 1162 1163 If a prize winner owes multiple debts subject to offset under this subsection and the prize is insufficient to cover all such 1164 debts, the amount of the prize shall be transmitted first to the 1165

Page 42 of 54

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hb1177-00

agency claiming that past due child support is owed. If a balance of lottery prize remains after payment of past due child support, the remaining lottery prize amount shall be transmitted to other agencies claiming debts owed to the state, pro rata, based upon the ratio of the individual debt to the remaining debt owed to the state.

1172 Section 15. Section 24.1153, Florida Statutes, is amended 1173 to read:

1174

24.1153 Assignment of prizes payable in installments.--

1175 The right of any person to receive payments under a (1)1176 prize that is paid in installments over time by the department 1177 or the manager, if a management agreement is in force, may be voluntarily assigned, in whole or in part, if the assignment is 1178 1179 made to a person or entity designated pursuant to an order of a 1180 court of competent jurisdiction located in the judicial district 1181 where the assigning prize winner resides or where the 1182 headquarters of the department is located or where in the state 1183 the headquarters of the manager is located, if a management 1184 agreement is in force. A court may issue an order approving a voluntary assignment and directing the department or the manager 1185 1186 to make prize payments in whole or in part to the designated 1187 assignee, if the court finds that all of the following 1188 conditions have been met:

(a) The assignment is in writing, is executed by the assignor, and is, by its terms, subject to the laws of this state.

(b) The purchase price being paid for the payments beingassigned represents a present value of the payments being

Page 43 of 54

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1194 assigned, discounted at an annual rate that does not exceed the 1195 state's usury limit for loans.

1196 (c) The assignor provides a sworn affidavit attesting that 1197 he or she:

Is of sound mind, is in full command of his or her
 faculties, and is not acting under duress;

1200 2. Has been advised regarding the assignment by his or her 1201 own independent legal counsel, who is unrelated to and is not 1202 being compensated by the assignee or any of the assignee's 1203 affiliates, and has received independent financial or tax advice 1204 concerning the effects of the assignment from a lawyer or other 1205 professional who is unrelated to and is not being compensated by 1206 the assignee or any of the assignee's affiliates;

1207 3. Understands that he or she will not receive the prize1208 payments or portions thereof for the years assigned;

1209 4. Understands and agrees that with regard to the assigned 1210 payments the department <u>or the manager</u> and its officials and 1211 employees will have no further liability or responsibility to 1212 make the assigned payments to him or her;

5. Has been provided with a one-page written disclosure statement setting forth, in bold type of not less than 14 points, the payments being assigned, by amounts and payment dates; the purchase price being paid; the rate of discount to present value, assuming daily compounding and funding on the contract date; and the amount, if any, of any origination or closing fees that will be charged to him or her; and

1220 6. Was advised in writing, at the time he or she signed 1221 the assignment contract, that he or she had the right to cancel

Page 44 of 54

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hb1177-00

1222 the contract, without any further obligation, within 3 business 1223 days following the date on which the contract was signed.

(d) Written notice of the proposed assignment and any court hearing concerning the proposed assignment is provided to the department's <u>or the manager's</u> counsel at least 10 days prior to any court hearing. The department <u>or the manager</u> is not required to appear in or be named as a party to any such action seeking judicial confirmation of an assignment under this section, but may intervene as of right in any such proceeding.

1231 (2) A certified copy of a court order approving a 1232 voluntary assignment must be provided to the department <u>or the</u> 1233 <u>manager</u> no later than 14 days before the date on which the 1234 payment is to be made.

1235 In accordance with the provisions of s. 24.115(4), a (3) 1236 voluntary assignment may not include or cover payments or 1237 portions of payments that are subject to offset on account of a 1238 defaulted or delinquent child support obligation or on account 1239 of a debt owed to a state agency. Each court order issued under 1240 subsection (1) shall provide that any delinquent child support 1241 obligations of the assigning prize winner and any debts owed to 1242 a state agency by the assigning prize winner, as of the date of 1243 the court order, shall be offset by the department or the 1244 manager first against remaining payments or portions thereof due the prize winner and then against payments due the assignee. 1245

1246 (4) The department <u>or the manager</u>, and its respective
1247 officials and employees, shall be discharged of all liability
1248 upon payment of an assigned prize under this section.

Page 45 of 54

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(5) The department <u>or the manager</u> may establish a reasonable fee to defray any administrative expenses associated with assignments made under this section, including the cost to the department <u>or the manager</u> of any processing fee that may be imposed by a private annuity provider. The fee amount shall reflect the direct and indirect costs associated with processing such assignments.

1256 If at any time the Internal Revenue Service or a court (6) 1257 of competent jurisdiction issues a determination letter, revenue 1258 ruling, other public ruling of the Internal Revenue Service, or 1259 published decision to any state lottery or prize winner of any 1260 state lottery declaring that the voluntary assignment of prizes 1261 will affect the federal income tax treatment of prize winners 1262 who do not assign their prizes, the secretary of the department shall immediately file a copy of that letter, ruling, or 1263 1264 published decision with the Secretary of State and the Office of 1265 the State Courts Administrator. A court may not issue an order 1266 authorizing a voluntary assignment under this section after the 1267 date any such ruling, letter, or published decision is filed.

1268 Section 16. Section 24.117, Florida Statutes, is amended 1269 to read:

1270 24.117 Unlawful sale of lottery tickets; penalty.--Any 1271 person who knowingly:

1272 (1) Sells a state lottery ticket when not authorized by
1273 the department or this <u>chapter</u> act to engage in such sale;
1274 (2) Sells a state lottery ticket to a minor; or

Page 46 of 54

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hb1177-00

1275 (3)If the department does not enter into a management 1276 agreement, sells a state lottery ticket at any price other than 1277 that established by the department; 1278 1279 commits is guilty of a misdemeanor of the first degree, 1280 punishable as provided in s. 775.082 or s. 775.083. Section 17. Subsections (4) and (5) of section 24.118, 1281 1282 Florida Statutes, are amended to read: 1283 24.118 Other prohibited acts; penalties.--1284 BREACH OF CONFIDENTIALITY .-- Any person who, with (4) 1285 intent to defraud or with intent to provide a financial or other 1286 advantage to himself, herself, or another, knowingly and 1287 willfully discloses any information relating to the lottery 1288 designated as confidential and exempt from the provisions of s. 119.07(1) pursuant to this chapter commits act is guilty of a 1289 1290 felony of the first degree, punishable as provided in s. 1291 775.082, s. 775.083, or s. 775.084. 1292 (5)UNLAWFUL REPRESENTATION. --1293 (a) Any person who uses point-of-sale materials issued by 1294 the department or the manager or otherwise holds himself or 1295 herself out as a retailer without being authorized by the 1296 department or the manager to act as a retailer commits is guilty 1297 of a misdemeanor of the first degree, punishable as provided in 1298 s. 775.082 or s. 775.083. 1299 Any person who without being authorized by the (b) 1300 department or the manager in writing uses the term "Florida Lottery," "State Lottery," "Florida State Lottery," or any 1301 1302 similar term in the title or name of any charitable or

Page 47 of 54

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1303 commercial enterprise, product, or service <u>commits</u> is guilty of 1304 a misdemeanor of the first degree, punishable as provided in s. 1305 775.082 or s. 775.083.

1306 Section 18. Subsections (1) and (2) of section 24.120, 1307 Florida Statutes, are amended to read:

1308 24.120 Financial matters; Operating Trust Fund; 1309 interagency cooperation.--

1310 There is hereby created in the State Treasury an (1)1311 Operating Trust Fund to be administered in accordance with 1312 chapters 215 and 216 by the department. If the department does 1313 not enter into a management agreement, all money received by the 1314 department which remains after payment of prizes and initial 1315 compensation paid to retailers shall be deposited into the 1316 Operating Trust Fund. All moneys in the trust fund are 1317 appropriated to the department for the purposes specified in 1318 this chapter act.

1319 Moneys available for the payment of prizes awarded by (2)1320 the department, if the department does not enter into a 1321 management agreement, on a deferred basis shall be invested by the State Board of Administration in accordance with a trust 1322 1323 agreement approved by the secretary and entered into between the 1324 department and the State Board of Administration in accordance 1325 with ss. 215.44-215.53. The investments authorized by this 1326 subsection shall be done in a manner designed to preserve capital and to ensure the integrity of the lottery disbursement 1327 system by eliminating the risk of payment of funds when due and 1328 1329 to produce equal annual sums of money over the required term of 1330 the investments.

Page 48 of 54

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hb1177-00

1331 Section 19. Subsections (1), (2), and (3) of section 1332 24.121, Florida Statutes, are amended to read:

1333 24.121 Allocation of revenues and expenditure of funds for 1334 public education.--

1335 If the department does not enter into a management (1)1336 agreement, variable percentages of the gross revenue from the 1337 sale of online and instant lottery tickets shall be returned to the public in the form of prizes paid by the department or 1338 1339 retailers as authorized by this chapter act. The variable 1340 percentages of gross revenue from the sale of online and instant 1341 lottery tickets returned to the public in the form of prizes 1342 shall be established by the department in a manner designed to 1343 maximize the amount of funds deposited under subsection (2).

1344 Each fiscal year, variable percentages of the gross (2)1345 revenue from the sale of online and instant lottery tickets as 1346 determined by the department or the manager, if any, consistent 1347 with subsection (1), and other earned revenue up to the state 1348 annuity requirement, excluding application processing fees, 1349 shall be deposited in the Educational Enhancement Trust Fund, which is hereby created in the State Treasury to be administered 1350 1351 by the Department of Education. If the department enters into a 1352 management agreement, the proceeds received by the department 1353 from the management agreement under s. 24.1115(7)(b) and (c) 1354 shall be deposited in the Educational Enhancement Trust Fund, with, at minimum, the greater of \$400 million or one-third of 1355 1356 the funds deposited into the trust fund to be allocated the 1357 Florida Bright Futures Scholarship Program. The Department of 1358 the Lottery shall transfer moneys to the Educational Enhancement

Page 49 of 54

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hb1177-00

1359 Trust Fund at least once each quarter. Funds in the Educational 1360 Enhancement Trust Fund shall be used to the benefit of public 1361 education in accordance with the provisions of this chapter act. 1362 Notwithstanding any other provision of law, lottery revenues 1363 transferred to the Educational Enhancement Trust Fund shall be 1364 reserved as needed and used to meet the requirements of the 1365 documents authorizing the bonds issued by the state pursuant to s. 1013.68, s. 1013.70, or s. 1013.737 or distributed to school 1366 1367 districts for the Classrooms First Program as provided in s. 1368 1013.68. Such lottery revenues are hereby pledged to the payment 1369 of debt service on bonds issued by the state pursuant to s. 1370 1013.68, s. 1013.70, or s. 1013.737. Debt service payable on 1371 bonds issued by the state pursuant to s. 1013.68, s. 1013.70, or 1372 s. 1013.737 shall be payable from, and is secured by a first 1373 lien on, the first lottery revenues transferred to the 1374 Educational Enhancement Trust Fund in each fiscal year. Amounts 1375 distributable to school districts that request the issuance of 1376 bonds pursuant to s. 1013.68(3) are hereby pledged to such bonds 1377 pursuant to s. 11(d), Art. VII of the State Constitution.

The funds remaining in the Operating Trust Fund after 1378 (3) 1379 transfers to the Educational Enhancement Trust Fund shall be 1380 used for the payment of administrative expenses of the 1381 department. These expenses shall include all costs incurred in 1382 the department's direct operation and administration of the 1383 lottery or the management agreement and all costs resulting from any contracts entered into for the purchase or lease of goods or 1384 1385 services required by the lottery, including, but not limited to: 1386 The compensation paid to retailers; (a)

Page 50 of 54

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(b) The costs of supplies, materials, tickets, independent
audit services, independent studies, data transmission,
advertising, promotion, incentives, public relations,
communications, security, bonding for retailers, printing,
distribution of tickets, and reimbursing other governmental
entities for services provided to the lottery; and

1393 (c) The costs of any other goods and services necessary
1394 for effectuating the purposes of this <u>chapter</u> act.

1395Section 20.Section 24.122, Florida Statutes, is amended1396to read:

1397 24.122 Exemption from taxation; state preemption;1398 inapplicability of other laws.--

1399 (1) This <u>chapter</u> act shall not be construed to authorize
1400 any lottery except the lottery operated by the department <u>or the</u>
1401 <u>manager under pursuant to</u> this <u>chapter</u> act.

1402 (2) No state or local tax shall be imposed upon any prize
1403 paid or payable under this <u>chapter</u> act or upon the sale of any
1404 lottery ticket pursuant to this <u>chapter</u> act.

1405 (3) All matters relating to the operation of the state 1406 lottery are preempted to the state, and no county, municipality, 1407 or other political subdivision of the state shall enact any 1408 ordinance relating to the operation of the lottery authorized by 1409 this chapter act. However, this subsection shall not prohibit a 1410 political subdivision of the state from requiring a retailer to 1411 obtain an occupational license for any business unrelated to the 1412 sale of lottery tickets.

1413 (4) Any state or local law providing any penalty,1414 disability, restriction, or prohibition for the possession,

Page 51 of 54

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FLORIDA HOUSE OF REPRESENTATIVE	F	LΟ	RΙ	D	А	н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
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1415 manufacture, transportation, distribution, advertising, or sale 1416 of any lottery ticket, including chapter 849, shall not apply to 1417 the tickets of the state lottery operated pursuant to this 1418 chapter act; nor shall any such law apply to the possession of a 1419 ticket issued by any other government-operated lottery. In 1420 addition, activities of the department under this chapter act 1421 are exempt from the provisions of:

1422 1423

Chapter 616, relating to public fairs and expositions. (a)

(b) Chapter 946, relating to correctional work programs.

Chapter 282, relating to communications and data 1424 (C) 1425 processing.

1426

Section 110.131, relating to other personal services. (d) 1427 Section 21. Section 24.123, Florida Statutes, is amended 1428 to read:

1429

24.123 Annual audit of financial records and reports.--

1430 (1)The Legislative Auditing Committee shall contract with 1431 a certified public accountant licensed pursuant to chapter 473 1432 for an annual financial audit of the department. The certified 1433 public accountant shall have no financial interest in any vendor 1434 or manager with whom the department is under contract. The 1435 certified public accountant shall present an audit report no 1436 later than 7 months after the end of the fiscal year and shall 1437 make recommendations to enhance the earning capability of the 1438 state lottery or the management agreement and to improve the efficiency of department operations. The certified public 1439 1440 accountant shall also perform a study and evaluation of internal 1441 accounting controls and shall express an opinion on those

Page 52 of 54

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1442 controls in effect during the audit period. The cost of the 1443 annual financial audit shall be paid by the department.

1444 (2) The Auditor General may at any time conduct an audit 1445 of any phase of the operations of the state lottery <u>or the</u> 1446 <u>management agreement</u> and shall receive a copy of the yearly 1447 independent financial audit and any security report prepared 1448 pursuant to s. 24.108.

1449 (3) A copy of any audit performed pursuant to this section
1450 shall be submitted to the secretary, the Governor, the President
1451 of the Senate, the Speaker of the House of Representatives, and
1452 members of the Legislative Auditing Committee.

1453 Section 22. Section 24.124, Florida Statutes, is amended 1454 to read:

1455 24.124 Responsibility for ticket accuracy; department, 1456 retailer, and vendor liability.--

(1) If the department does not enter into a management agreement, purchasers of online games tickets shall be responsible for verifying the accuracy of their tickets, including the number or numbers printed on the tickets. In the event of an error, the ticket may be canceled and a replacement ticket issued pursuant to rules promulgated by the department of the Lottery.

1464 (2) If the department does not enter into a management 1465 <u>agreement</u>, other than the issuance of a replacement ticket, 1466 there shall be no right or cause of action and no liability on 1467 the part of the department, retailer, vendor, or any other 1468 person associated with selling an online games ticket, with

Page 53 of 54

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1469 respect to errors or inaccuracies contained in the ticket,
1470 including errors in the number or numbers printed on the ticket.
1471 Section 23. This act shall take effect January 1, 2010.

Page 54 of 54

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