A bill to be entitled 1 2 An act relating to the regulation of state lands and oil 3 and gas resources; amending s. 253.52, F.S.; providing for 4 the Board of Trustees of the Internal Improvement Trust 5 Fund to accept and award bids for oil and gas leases on 6 submerged lands underlying the territorial waters of the 7 state; providing requirements and procedures for 8 submitting, reviewing, and awarding such bids; providing 9 for a nonrefundable bid submittal fee; providing for 10 easements over sovereign submerged lands for the construction, installation, and maintenance of structures 11 relating to the production of oil, gas, or other petroleum 12 products; providing a fee for such easements; requiring 13 14 certain notice; amending s. 253.571, F.S.; providing 15 requirements for proof of financial responsibility by a 16 lessee prior to the commencement of drilling on submerged lands underlying the territorial waters of the state; 17 providing a limitation; creating s. 253.585, F.S.; 18 19 providing for the distribution of royalties, cash considerations, annual rentals, or payments in lieu of 20 21 royalties collected for oil and gas leases on submerged 22 lands within the territorial waters of the state; 23 providing for rulemaking; amending s. 253.61, F.S.; 24 providing an exemption from land-leasing restrictions for 25 leases on submerged lands within the territorial waters of 26 the state; deleting a provision prohibiting leasing of specified lands; amending s. 377.24, F.S.; providing an 27 28 exemption from permit restrictions relating to drilling

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gas or oil wells for leases on submerged lands within the territorial waters of the state; deleting a provision prohibiting drilling in specified waters; amending s. 377.242, F.S.; deleting a provision prohibiting the construction of specified structures; providing exemptions from restrictions relating to the permitting or construction of structures intended for the drilling for or production of oil, gas, or other petroleum products; amending s. 377.2425, F.S.; revising applicability provisions relating to surety for geophysical exploration, drilling, and production; exempting applicants for drilling or operating permits for operations planned in coastal waters; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 253.52, Florida Statutes, is amended to read:

253.52 Placing oil and gas leases on market by board.—

(1) Whenever in the opinion of the Board of Trustees of the Internal Improvement Trust Fund there shall be a demand for the purchase of oil and gas leases on any area, tract, or parcel of the land so owned, controlled, or managed, by any state board, department, or agency, then the board shall place such oil and gas lease or leases on the market in such blocks, tracts, or parcels as it may designate. The lease or leases shall only be made after notice by publication thereof has been made not less than once a week for 4 consecutive weeks in a

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newspaper of general circulation published in Leon County, and in a similar newspaper for a similar period of time published in the vicinity of the lands offered to be leased, the last publication in both newspapers to be not less than 5 days in advance of the sale date. Such notice shall be to the effect that a lease or leases will be offered for sale at such date and time as may be named in said notice and shall describe the land upon which such lease, or leases, will be offered. This notice may be combined with the notice required pursuant to s. 253.115. Before any lease of any block, tract, or parcel of land, submerged, or unsubmerged, within a radius of 3 miles of the boundaries of any incorporated city, or town, or within such radius of any bathing beach, or beaches, outside thereof, such board, department, or agency, shall through one or more of its members hold a public hearing, after notice thereof by publication once in a newspaper of general circulation published at least 1 week prior to said hearing in the vicinity of the land, or lands, offered to be leased, of the offer to lease the same, calling upon all interested persons to attend said hearing where they would be given the opportunity to be heard, all of which shall be considered by the board prior to the execution of any lease or leases to said land, and the board may withdraw said land, or any part thereof, from the market, and refuse to execute such lease or leases if after such hearing, or otherwise, it considers such execution contrary to the public welfare. Before advertising any land for lease the form of the lease or leases to be offered for sale, not inconsistent with law, or the provisions of this section, shall be prescribed by

the board and a copy, or copies, thereof, shall be available to the general public at the office of the Board of Trustees of the Internal Improvement Trust Fund and the advertisements of such sale shall so state.

- (2) (a) Notwithstanding subsection (1), the Board of
 Trustees of the Internal Improvement Trust Fund shall accept a
 nomination on or before September 1 of each year from a bidder
 or bidders for the purchase, in such blocks, tracts, or parcels
 as the bidder may designate, of oil and gas leases on any area,
 tract, or parcel of submerged land underlying the territorial
 waters of the state, as defined in the Submerged Lands Act, 43
 U.S.C. ss. 1301-1315, so owned, controlled, or managed by any
 state board, department, or agency.
- (b) Within 14 days after receipt of a bid, the board shall give notice of same by publication in the Florida Administrative Weekly and in a newspaper of general circulation published in the vicinity of the proposed lease or leases. The publication may not include any reference to proprietary trade secrets or confidential or economic business information provided by the original bidder.
- (c) The notice requirements under paragraph (b) shall apply in lieu of the requirements under subsection (1) and s. 253.115 for a nomination for the purchase of an oil and gas lease pursuant to this subsection.
- (d) Other interested parties shall have 90 days after the date of publication of the notice to submit a competing bid for the same blocks, tracts, or parcels as were designated in the original bid and published in the notice. The bid period shall

close on the 90th day.

(e) The board shall have no more than 30 days from the date the bid period closes to review all bids and determine whether or not each bid contains all of the information required under subsection (4). Any bid determined to not contain all of the information required under subsection (4) shall be returned to the bidder and may not be further considered.

- (f) Following a determination that a bid or bids contain all of the information required under subsection (4), the board shall select the highest and best of such bids within 30 days, provided that if, in the reasonable judgment of the board, the bids submitted do not represent the reasonable fair value of such lease or leases, the execution of same is reasonably determined to be contrary to the public welfare, or, if the responsibility of the bidder offering the highest amount has not reasonably been established to the board's satisfaction, the board may in its discretion reject the bids. All information included in all bids not selected by the board shall be returned to the bidder, including all checks or other financial assurances, except for the \$1 million nonrefundable bid submittal fee.
- (g) The board shall have no more than 90 days to negotiate any outstanding matters, including, but not limited to, definite rental payments or payments that may be made in lieu of royalty, with the winning bidder and award the lease or leases.

 Affirmative action by the board to approve any such lease shall require the approval of the Governor and at least two other members of the board.

(3) To the extent that any provision of the sealed bid requirements pursuant to s. 253.53 and the competitive bidding process pursuant to s. 253.54 may be in conflict with the nomination process provided under subsection (2), subsection (2) shall control the nomination for and the award of the purchase, in such blocks, tracts, or parcels as may be designated, of an oil and gas lease or leases on any area, tract, or parcel of submerged land underlying the territorial waters of the state.

- (4) All bids submitted to the board for lands identified under subsection (2) shall include the following:
- (a) A nonrefundable bid submittal fee of \$1 million in addition to and separate from any cash consideration that may be provided as part of the bid;
- (b) Documentation stating that all equipment or structures above the surface of the water and related to the development and production of oil and gas within the territorial waters of the state shall be situated no closer than 3 miles from the coast as calculated from the line of mean high tide;
- (c) A statement and map identifying the blocks, tracts, or parcels, as designated for the oil and gas lease or leases, on submerged land underlying the territorial waters of the state;
 - (d) A statement of a cash consideration; and
- (e) A statement of a royalty, never less than one-eighth in kind or in value; provided, however, that up-front payments in lieu of royalties may be proposed and, if proposed, may reduce the minimum one-eighth royalty.
- (5) All bids shall be accompanied by a separate cashier's check or certified check for the amount of the cash

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consideration and application fee and shall be payable to the state board, department, or agency which holds title to or controls the land sought to be leased.

- (6) For a bidder who obtains an oil and gas lease from a bid pursuant to subsection (2) and fails to be issued a permit, after a good faith effort to attain such a permit, for geophysical operations, drilling, or exploring and extracting through well holes or by other means pursuant to ss. 377.2408 and 377.242 within 24 months after receiving the lease, the board shall refund the entire cash consideration with interest paid pursuant to s. 55.03(1), using the per annum rate for the year in which the bidder obtained the lease. The bidder may extend this time period upon receiving a written request showing good cause by the Department of Environmental Protection.
- issued pursuant to subsection (2), the lessee shall be entitled to obtain an easement or easements over sovereign submerged lands for the construction, installation, and maintenance of any pipeline or associated infrastructure that is an appurtenance to the transportation of oil and gas from the leased submerged lands to shore-based facilities. The fee for this easement shall be based on a cost per linear foot basis and may not exceed \$5 per linear foot. Notwithstanding s. 253.115, within 14 days after receipt of an application for an easement or easements pursuant to this subsection, the board shall require the applicant for such easement or easements by publication, one

time only, in a newspaper of general circulation published in the vicinity of the proposed lease or leases.

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Section 2. Section 253.571, Florida Statutes, is amended to read:

253.571 Proof of financial responsibility required of lessee prior to commencement of drilling.--

The Board of Trustees of the Internal Improvement Trust Fund may require a surety or property bond, an irrevocable letter of credit, or other proof of financial responsibility from each lessee of public land or mineral interest prior to the time such lessee mines, drills, or extracts in any manner, petroleum, petroleum products, gas, sulphur, or any other mineral from such land. The surety bond or irrevocable letter of credit shall be from a surety company or bank authorized to do business in the state. The surety bond, irrevocable letter of credit, or other proof of financial responsibility shall serve as security and is to be forfeited to the board to pay for any damages caused by mining or drilling operations performed by the lessee. In the case of operations planned in the waters of the state or under other particular circumstances which, by their nature warrant greater security in view of possible damages, the board shall give special consideration to the extent of such possible damages and shall set the amount of an adequate and sufficient surety bond, irrevocable letter of credit, or other proof of financial responsibility accordingly. For the purposes of this section, damages shall include, but not be limited to, air, water, and ground pollution, destruction of wildlife or marine productivity and any other damage which impairs the

health and general welfare of the citizens of the state. The board shall require a lessee to provide proof of financial responsibility only once, irrespective of the number of different leases the lessee may have.

- (2) A surety or property bond, an irrevocable letter of credit, or other proof of financial responsibility from each lessee of public land or mineral interest in submerged lands underlying the territorial waters of the state, as defined in the Submerged Lands Act, 43 U.S.C. ss. 1301-1315, shall not exceed the lesser amount of either:
 - (a) Five hundred million dollars; or

- (b) A calculated cost estimate for potential damages related to, but not limited to, air, water, and ground pollution, destruction of wildlife or marine productivity, and any other damage that impairs the health and general welfare of the citizens of the state, as based on reasonably foreseeable accidents or occurrences associated with the particular oil and gas development or production activity within the immediate area of the oil and gas lease.
- (3) A surety or property bond, an irrevocable letter of credit, or other proof of financial responsibility issued under subsection (2) shall be the only proof of financial responsibility a lessee must provide in lieu of any other proof of financial responsibility that may be required by any agency for any permit or authorization that must be obtained in connection with the development and production of oil and gas, including, but not limited to, oil and gas transportation infrastructure, such as pipelines, appurtenant to the leased

252 submerged lands.

Section 3. Section 253.585, Florida Statues, is created to read:

- 253.585 Distribution of royalties, cash considerations, annual rentals, or payments in lieu of royalties collected for oil and gas leases on submerged lands within the territorial waters of the state.--
- (1) Royalties, cash considerations, annual rentals, or payments in lieu of royalties collected for oil and gas leases on submerged lands within the territorial waters of the state shall be appropriated for the following purposes:
- (a) To fund a bond initiative to provide up to \$300 million per year for the Florida Forever land acquisition program, including up to an additional \$15 million for reasonable management costs for the administration of such lands, to the extent the Board of Trustees of the Internal Improvement Trust Fund determines such management costs are necessary.
- (b) To provide up to \$20 million per year for local governments to support beach restoration and nourishment projects.
- (c) To provide up to \$20 million per year to be distributed to coastal local governments within the county or counties within which the lease or leases are issued.
- (2) The Division of State Lands in the Department of Environmental Protection, as staff to the Board of Trustees of the Internal Improvement Trust Fund, shall adopt rules as necessary to administer this section.

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Section 4. Paragraphs (b), (c), and (d) of subsection (1) of section 253.61, Florida Statutes, are amended to read:

253.61 Lands not subject to lease.--

- (1) Regardless of anything to the contrary contained in this law in any previous section or part thereof, no board or agency mentioned therein or the state shall have the power or authority to sell, execute, or enter into any lease of the type covered by this law relating to any of the following lands, submerged or unsubmerged, except under the circumstances and conditions as hereinafter set out in this section, to wit:
- (b) No lease of the type covered by this law shall be granted, sold or executed covering any such lands in the tidal waters of the state, abutting on or immediately adjacent to the corporate limits of a municipality or within 3 miles of such corporate limits extending from the line of mean high tide into such waters, unless the governing authority of the municipality shall have first duly consented to the granting or sale of such lease by resolution. This paragraph does not apply to leases on submerged lands underlying the territorial waters of the state, as defined in the Submerged Lands Act, 43 U.S.C. ss. 1301-1315, where any structure or equipment above the surface of the water is more than 3 miles from such corporate limits.
- (c) No lease of the type covered by this law shall be granted, sold or executed covering such lands on any improved beach, located outside of an incorporated town or municipality, or covering such lands in the tidal waters of the state abutting on or immediately adjacent to any improved beach, or within 3 miles of an improved beach extending from the line of mean high

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tide into such tidal waters, unless the county commissioners of the county in which such beach is located shall have first duly consented to the granting or sale of such lease by resolution.

This paragraph does not apply to leases on submerged lands underlying the territorial waters of the state, as defined in the Submerged Lands Act, 43 U.S.C. ss. 1301-1315, where any structure or equipment above the surface of the water is more than 3 miles from such improved beach.

(d) Without exception, after July 1, 1989, no lease of the type covered by this law shall be granted, sold, or executed south of 26° north latitude off Florida's west coast and south of 27° north latitude off Florida's east coast, within the boundaries of Florida's territorial seas as defined in 43 U.S.C. 1301. After July 31, 1990, no oil or natural gas lease shall be granted, sold, or executed covering lands located north of 26°00'00" north latitude off Florida's west coast to the western boundary of the state bordering Alabama as set forth in s. 1, Art. II of the State Constitution, or located north of 27°00'00" north latitude off Florida's east coast to the northern boundary of the state bordering Georgia as set forth in s. 1, Art. II of the State Constitution, within the boundaries of Florida's territorial seas as defined in 43 U.S.C. 1301.

Section 5. Subsections (6), (7), and (9) of section 377.24, Florida Statutes, are amended to read:

377.24 Notice of intention to drill well; permits; abandoned wells and dry holes.--

(6) No permit to drill a gas or oil well shall be granted at a location in the tidal waters of the state, abutting or

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immediately adjacent to the corporate limits of a municipality or within 3 miles of such corporate limits extending from the line of mean high tide into such waters, unless the governing authority of the municipality shall have first duly approved the application for such permit by resolution. This subsection does not apply to leases on submerged lands underlying the territorial waters of the state, as defined in the Submerged Lands Act, 43 U.S.C. ss. 1301-1315, where any structure or equipment above the surface of the water is more than 3 miles from such corporate limits.

- (7) No permit to drill a gas or oil well shall be granted on any improved beach, located outside of an incorporated town or municipality, or at a location in the tidal waters of the state abutting or immediately adjacent to an improved beach, or within 3 miles of an improved beach extending from the line of mean high tide into such tidal waters, unless the county commissioners of the county in which such beach is located shall have first duly approved the application for such permit by resolution. This subsection does not apply to leases on submerged lands underlying the territorial waters of the state, as defined in the Submerged Lands Act, 43 U.S.C. ss. 1301-1315, where any structure or equipment above the surface of the water is more than 3 miles from such improved beach.
- (9) Without exception, after July 1, 1989, no permit to drill a well in search of oil or gas shall be granted south of 26°00'00" north latitude off Florida's west coast and south of 27°00'00" north latitude off Florida's east coast, within the boundaries of Florida's territorial seas as defined in 43 U.S.C.

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 1301. After July 31, 1990, no permit to drill a well in search of oil or gas shall be granted north of 26°00'00" north latitude off Florida's west coast to the western boundary of the state bordering Alabama as set forth in s. 1, Art. II of the State Constitution, or located north of 27°00'00" north latitude off Florida's east coast to the northern boundary of the state bordering Georgia as set forth in s. 1, Art. II of the State Constitution, within the boundaries of Florida's territorial seas as defined in 43 U.S.C. 1301.

Section 6. Section 377.242, Florida Statutes, is amended to read:

- 377.242 Permits for drilling or exploring and extracting through well holes or by other means.—The department is vested with the power and authority:
- (1)(a) To issue permits for the drilling for, exploring for, or production of oil, gas, or other petroleum products which are to be extracted from below the surface of the land, including submerged land, only through the well hole drilled for oil, gas, and other petroleum products.
- 1. No structure intended for the drilling for, or production of, oil, gas, or other petroleum products may be permitted or constructed on any submerged land within any bay or estuary.
- 2. No structure intended for the drilling for, or production of, oil, gas, or other petroleum products may be permitted or constructed within 1 mile seaward of the coastline of the state.

3. No structure intended for the drilling for, or production of, oil, gas, or other petroleum products may be permitted or constructed within 1 mile of the seaward boundary of any state, local, or federal park or aquatic or wildlife preserve or on the surface of a freshwater lake, river, or stream.

- 4. No structure intended for the drilling for, or production of, oil, gas, or other petroleum products may be permitted or constructed within 1 mile inland from the shoreline of the Gulf of Mexico, the Atlantic Ocean, or any bay or estuary or within 1 mile of any freshwater lake, river, or stream unless the department is satisfied that the natural resources of such bodies of water and shore areas of the state will be adequately protected in the event of accident or blowout.
- 5. Without exception, after July 1, 1989, no structure intended for the drilling for, or production of, oil, gas, or other petroleum products may be permitted or constructed south of 26°00'00" north latitude off Florida's west coast and south of 27°00'00" north latitude off Florida's east coast, within the boundaries of Florida's territorial seas as defined in 43 U.S.C. s. 1301. After July 31, 1990, no structure intended for the drilling for, or production of, oil, gas, or other petroleum products may be permitted or constructed north of 26°00'00" north latitude off Florida's west coast to the western boundary of the state bordering Alabama as set forth in s. 1, Art. II of the state bordering Georgia as set forth in s. 1, Art. II of the

State Constitution, within the boundaries of Florida's territorial seas as defined in 43 U.S.C. s. 1301.

- (b) Subparagraphs (a) 1. and 4. do not apply to permitting or construction of structures intended for the drilling for, or production of, oil, gas, or other petroleum products pursuant to an oil, gas, or mineral lease of such lands by the state under which lease any valid drilling permits are in effect on the effective date of this act. In the event that such permits contain conditions or stipulations, such conditions and stipulations shall govern and supersede subparagraphs (a) 1. and 4.
- (c) The prohibitions of subparagraphs (a)1.-4. in this subsection do not include "infield gathering lines," or other pipelines for the purpose of transporting offshore production on shore, provided no other placement is reasonably available and all other required permits have been obtained.
- (d) Subparagraphs (a) 1.-3. do not apply to the permitting or construction of offshore structures intended for the exploration or production of oil, gas, or other petroleum products where any structure or equipment above the surface of the water is more than 3 miles seaward from the line of mean high tide.
- (2) To issue permits to explore for and extract minerals which are subject to extraction from the land by means other than through a well hole.
- (3) To issue permits to construct wells for the injection and recovery of any natural gas for temporary storage in subsurface reservoirs.

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Each permit shall contain an agreement by the permitholder that the permitholder will not prevent inspection by division personnel at any time. The provisions of this section prohibiting permits for drilling or exploring for oil in coastal waters do not apply to any leases entered into before June 7, 1991.

Section 7. Subsection (1) of section 377.2425, Florida Statutes, is amended to read:

377.2425 Manner of providing security for geophysical exploration, drilling, and production.--

- (1) Prior to granting a permit to conduct geophysical operations; drilling of exploratory, injection, or production wells; producing oil and gas from a wellhead; or transporting oil and gas through a field-gathering system, the department shall require the applicant or operator to provide surety that these operations will be conducted in a safe and environmentally compatible manner.
- (a) The applicant for a drilling, production, or injection well permit or a geophysical permit may provide the following types of surety to the department for this purpose:
- 1. A deposit of cash or other securities made payable to the Minerals Trust Fund. Such cash or securities so deposited shall be held at interest by the Chief Financial Officer to satisfy safety and environmental performance provisions of this chapter. The interest shall be credited to the Minerals Trust Fund. Such cash or other securities shall be released by the Chief Financial Officer upon request of the applicant and

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certification by the department that all safety and environmental performance provisions established by the department for permitted activities have been fulfilled.

- 2. A bond of a surety company authorized to do business in the state in an amount as provided by rule.
- 3. A surety in the form of an irrevocable letter of credit in an amount as provided by rule guaranteed by an acceptable financial institution.
- (b) An applicant for a drilling, production, or injection well permit, or a permittee who intends to continue participating in long-term production activities of such wells, has the option to provide surety to the department by paying an annual fee to the Minerals Trust Fund. For an applicant or permittee choosing this option the following shall apply:
- 1. For the first year, or part of a year, of a drilling, production, or injection well permit, or change of operator, the fee is \$4,000 per permitted well.
- 2. For each subsequent year, or part of a year, the fee is \$1,500 per permitted well.
- 3. The maximum fee that an applicant or permittee may be required to pay into the trust fund is \$30,000 per calendar year, regardless of the number of permits applied for or in effect.
- 4. The fees set forth in subparagraphs 1., 2., and 3. shall be reviewed by the department on a biennial basis and adjusted for the cost of inflation. The department shall establish by rule a suitable index for implementing such fee revisions.

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This subsection does not apply to an applicant for a drilling or operating permit for operations planned in coastal waters that by their nature warrant greater surety shall provide surety only in accordance with paragraph (a), or similar proof of financial responsibility other than as provided in paragraph (b). For all such applications, including applications pending the effective date of this act and notwithstanding the provisions of paragraph (b), the Governor and Cabinet in their capacity as the Administration Commission, at the recommendation of the Department of Environmental Protection, shall set a reasonable amount of surety required under this subsection. The surety amount shall be based on the projected cleanup costs and natural resources damages resulting from a maximum oil spill and adverse hydrographic and atmospheric conditions that would tend to transport the oil into environmentally sensitive areas, as determined by the Department of Environmental Protection.

Section 8. This act shall take effect July 1, 2009.