

1 A bill to be entitled
2 An act relating to Medicaid reform; requiring the Agency
3 for Health Care Administration to establish a legislative
4 workgroup on Medicaid reform; providing for membership,
5 meetings, and duties; requiring a report to the Governor
6 and Legislature; providing for expiration of the
7 workgroup; amending s. 395.1041, F.S.; providing
8 legislative intent with respect to access to nonemergency
9 medical services; amending s. 408.910, F.S.; eliminating
10 the opt-out provision for Medicaid reform participants in
11 the Florida Health Choices Program; amending s. 409.8132,
12 F.S.; eliminating the choice counseling option for
13 applicants for the Medikids program component; amending s.
14 409.912, F.S.; conforming a cross-reference; amending s.
15 409.91211, F.S., relating to the Medicaid managed care
16 pilot program; authorizing the agency to seek changes to
17 the current Medicaid reform waiver; revising objectives
18 for distribution of certain Medicaid program funds;
19 requiring the agency to provide plan recipients with
20 reform plan encounter data and a toll-free complaint
21 telephone number; deleting references to a choice
22 counseling system and the opt-out option for Medicaid
23 recipients; requiring the agency to post certain standards
24 and policies on its Internet website; authorizing the
25 agency to develop financial incentives for community-based
26 care providers for certain purposes; amending s.
27 409.91213, F.S., relating to the agency's quarterly
28 progress and annual reports to the Legislature; deleting

29 | references to Medicaid choice counseling services, the
 30 | opt-out program, and the enhanced benefit accounts
 31 | program; amending s. 409.9122, F.S., relating to mandatory
 32 | Medicaid managed care enrollment; deleting references to
 33 | the opt-out program and certain contracts for choice
 34 | counseling services; providing an effective date.

36 | Be It Enacted by the Legislature of the State of Florida:

38 | Section 1. Legislative workgroup on Medicaid reform;
 39 | duties.--

40 | (1) The Agency for Health Care Administration shall
 41 | establish a legislative workgroup to review the Medicaid managed
 42 | care pilot program established under s. 409.91211, Florida
 43 | Statutes. The workgroup shall:

44 | (a) Review the patient-encounter data, review the
 45 | independent studies performed during the course of the pilot
 46 | program, and assess to what extent the current Medicaid reform
 47 | pilot program meets the requirements of the current waivers
 48 | granted by the federal Centers for Medicare and Medicaid
 49 | Services.

50 | (b) Examine the cost-effectiveness and impact of the
 51 | enhanced benefit accounts program, particularly in rural
 52 | counties.

53 | (c) Examine the opt-out option established under s.
 54 | 409.91211(4)(g), Florida Statutes, that permits Medicaid
 55 | enrollees to purchase health care coverage through an employer-
 56 | sponsored health insurance plan.

57 (d) Explore whether the implementation of low-income pool
58 plans has resulted in innovative changes to improve the
59 effectiveness of community-based services and the impact that
60 these plans have had on inpatient hospital utilization and
61 access to Medicaid-funded transportation, including requests for
62 urgent care.

63 (e) Review the impact of low-income pool plans on
64 behavioral health care and the ability of consumers to access
65 appropriate care, including whether the 80:20 rule should be
66 imposed as a method to ensure that mental health services remain
67 a priority for the plans. For purposes of this section, the term
68 "80:20 rule" means the requirement that contracts issued
69 pursuant to s. 409.912(4)(b), Florida Statutes, spend at least
70 80 percent of the capitation paid to the managed care plan for
71 behavioral health care services and not more than 20 percent on
72 overhead and administrative costs.

73 (f) Examine how plans have utilized downward substitution
74 of care and whether this practice has led to greater innovation
75 and more cost-effective provision of care. For purposes of this
76 section, the term "downward substitution" means the use of less
77 restrictive, lower cost, and medically appropriate services
78 provided as an alternative to higher cost state plan services.
79 Downward substitution of care may include private practice
80 psychologists and social workers, inpatient care in institutions
81 for mental illness, and other services the plan considers to be
82 more cost-effective than hospital inpatient care.

83 (g) Review the use of risk-adjusted rates, especially for
84 rural counties.

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85 (h) Review the grievance resolution process and the
86 procedure for filing complaints with the agency regarding access
87 to care and consider alternative approaches.

88 (i) Consider changes to the federal waiver to respond to
89 identified problems and consider new methods or approaches,
90 which may include physician direct-care models, specialty
91 behavioral health plans, county-based models, and hospital-based
92 systems of care in addition to the managed care delivery models
93 currently authorized.

94 (j) Consider changes to create financial incentives that
95 reward risk taking and innovation and expand the use of downward
96 substitution strategies, which shall not be limited to
97 treatment-only services but shall include access to cost-
98 effective approaches including providing custodial care for
99 persons with chronic diseases.

100 (2) The workgroup shall include representatives from the
101 Department of Children and Family Services, the Department of
102 Elderly Affairs, the Agency for Health Care Administration, the
103 Department of Health, the Medicaid Fraud Control Unit, and trade
104 associations and consumer advocates.

105 (3) Members of the workgroup shall serve at without
106 compensation. The workgroup shall conduct at least four meetings
107 and shall submit a final report recommending changes to the
108 Medicaid managed care pilot program to the Governor, the
109 President of the Senate, and the Speaker of the House of
110 Representatives by January 1, 2010.

111 (4) The workgroup shall expire January 1, 2010.

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112 Section 2. Subsection (1) of section 395.1041, Florida
113 Statutes, is amended to read:

114 395.1041 Access to emergency services and care.--

115 (1) LEGISLATIVE INTENT.--The Legislature finds and
116 declares it to be of vital importance that emergency services
117 and care be provided by hospitals and physicians to every person
118 in need of such care. The Legislature finds that persons have
119 been denied emergency services and care by hospitals. It is the
120 intent of the Legislature that the agency vigorously enforce the
121 ability of persons to receive all necessary and appropriate
122 emergency services and care and that the agency act in a
123 thorough and timely manner against hospitals and physicians
124 which deny persons emergency services and care. It is further
125 the intent of the Legislature that hospitals, emergency medical
126 services providers, and other health care providers work
127 together in their local communities to enter into agreements or
128 arrangements to ensure access to emergency services and care. It
129 is further the intent of the Legislature that hospitals develop
130 a placement and referral system for persons in need of
131 nonemergency medical services to have access to appropriate
132 licensed settings that are capable of providing those services.
133 The Legislature further recognizes that appropriate emergency
134 services and care often require followup consultation and
135 treatment in order to effectively care for emergency medical
136 conditions.

137 Section 3. Paragraph (b) of subsection (4) of section
138 408.910, Florida Statutes, is amended to read:

139 408.910 Florida Health Choices Program.--

140 (4) ELIGIBILITY AND PARTICIPATION.--Participation in the
 141 program is voluntary and shall be available to employers,
 142 individuals, vendors, and health insurance agents as specified
 143 in this subsection.

144 (b) Individuals eligible to participate in the program
 145 include:

- 146 1. Individual employees of enrolled employers.
- 147 2. State employees not eligible for state employee health
 148 benefits.
- 149 3. State retirees.
- 150 ~~4. Medicaid reform participants who select the opt-out~~
 151 ~~provision of reform.~~

152 4.5. Statutory rural hospitals.

153 Section 4. Subsection (7) of section 409.8132, Florida
 154 Statutes, is amended to read:

155 409.8132 Medikids program component.--

156 (7) ENROLLMENT.--Enrollment in the Medikids program
 157 component may occur at any time throughout the year. A child may
 158 not receive services under the Medikids program until the child
 159 is enrolled in a managed care plan or MediPass. Once determined
 160 eligible, an applicant may ~~receive choice counseling and~~ select
 161 a managed care plan or MediPass. The agency may initiate
 162 mandatory assignment for a Medikids applicant who has not chosen
 163 a managed care plan or MediPass provider after the applicant's
 164 voluntary choice period ends. An applicant may select MediPass
 165 under the Medikids program component only in counties that have
 166 fewer than two managed care plans available to serve Medicaid
 167 recipients and only if the federal Health Care Financing

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168 Administration determines that MediPass constitutes "health
169 insurance coverage" as defined in Title XXI of the Social
170 Security Act.

171 Section 5. Paragraph (b) of subsection (4) of section
172 409.912, Florida Statutes, is amended to read:

173 409.912 Cost-effective purchasing of health care.--The
174 agency shall purchase goods and services for Medicaid recipients
175 in the most cost-effective manner consistent with the delivery
176 of quality medical care. To ensure that medical services are
177 effectively utilized, the agency may, in any case, require a
178 confirmation or second physician's opinion of the correct
179 diagnosis for purposes of authorizing future services under the
180 Medicaid program. This section does not restrict access to
181 emergency services or poststabilization care services as defined
182 in 42 C.F.R. part 438.114. Such confirmation or second opinion
183 shall be rendered in a manner approved by the agency. The agency
184 shall maximize the use of prepaid per capita and prepaid
185 aggregate fixed-sum basis services when appropriate and other
186 alternative service delivery and reimbursement methodologies,
187 including competitive bidding pursuant to s. 287.057, designed
188 to facilitate the cost-effective purchase of a case-managed
189 continuum of care. The agency shall also require providers to
190 minimize the exposure of recipients to the need for acute
191 inpatient, custodial, and other institutional care and the
192 inappropriate or unnecessary use of high-cost services. The
193 agency shall contract with a vendor to monitor and evaluate the
194 clinical practice patterns of providers in order to identify
195 trends that are outside the normal practice patterns of a

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196 provider's professional peers or the national guidelines of a
197 provider's professional association. The vendor must be able to
198 provide information and counseling to a provider whose practice
199 patterns are outside the norms, in consultation with the agency,
200 to improve patient care and reduce inappropriate utilization.
201 The agency may mandate prior authorization, drug therapy
202 management, or disease management participation for certain
203 populations of Medicaid beneficiaries, certain drug classes, or
204 particular drugs to prevent fraud, abuse, overuse, and possible
205 dangerous drug interactions. The Pharmaceutical and Therapeutics
206 Committee shall make recommendations to the agency on drugs for
207 which prior authorization is required. The agency shall inform
208 the Pharmaceutical and Therapeutics Committee of its decisions
209 regarding drugs subject to prior authorization. The agency is
210 authorized to limit the entities it contracts with or enrolls as
211 Medicaid providers by developing a provider network through
212 provider credentialing. The agency may competitively bid single-
213 source-provider contracts if procurement of goods or services
214 results in demonstrated cost savings to the state without
215 limiting access to care. The agency may limit its network based
216 on the assessment of beneficiary access to care, provider
217 availability, provider quality standards, time and distance
218 standards for access to care, the cultural competence of the
219 provider network, demographic characteristics of Medicaid
220 beneficiaries, practice and provider-to-beneficiary standards,
221 appointment wait times, beneficiary use of services, provider
222 turnover, provider profiling, provider licensure history,
223 previous program integrity investigations and findings, peer

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224 review, provider Medicaid policy and billing compliance records,
225 clinical and medical record audits, and other factors. Providers
226 shall not be entitled to enrollment in the Medicaid provider
227 network. The agency shall determine instances in which allowing
228 Medicaid beneficiaries to purchase durable medical equipment and
229 other goods is less expensive to the Medicaid program than long-
230 term rental of the equipment or goods. The agency may establish
231 rules to facilitate purchases in lieu of long-term rentals in
232 order to protect against fraud and abuse in the Medicaid program
233 as defined in s. 409.913. The agency may seek federal waivers
234 necessary to administer these policies.

235 (4) The agency may contract with:

236 (b) An entity that is providing comprehensive behavioral
237 health care services to certain Medicaid recipients through a
238 capitated, prepaid arrangement pursuant to the federal waiver
239 provided for by s. 409.905(5). Such an entity must be licensed
240 under chapter 624, chapter 636, or chapter 641 and must possess
241 the clinical systems and operational competence to manage risk
242 and provide comprehensive behavioral health care to Medicaid
243 recipients. As used in this paragraph, the term "comprehensive
244 behavioral health care services" means covered mental health and
245 substance abuse treatment services that are available to
246 Medicaid recipients. The secretary of the Department of Children
247 and Family Services shall approve provisions of procurements
248 related to children in the department's care or custody prior to
249 enrolling such children in a prepaid behavioral health plan. Any
250 contract awarded under this paragraph must be competitively
251 procured. In developing the behavioral health care prepaid plan

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252 procurement document, the agency shall ensure that the
253 procurement document requires the contractor to develop and
254 implement a plan to ensure compliance with s. 394.4574 related
255 to services provided to residents of licensed assisted living
256 facilities that hold a limited mental health license. Except as
257 provided in subparagraph 8., and except in counties where the
258 Medicaid managed care pilot program is authorized pursuant to s.
259 409.91211, the agency shall seek federal approval to contract
260 with a single entity meeting these requirements to provide
261 comprehensive behavioral health care services to all Medicaid
262 recipients not enrolled in a Medicaid managed care plan
263 authorized under s. 409.91211 or a Medicaid health maintenance
264 organization in an AHCA area. In an AHCA area where the Medicaid
265 managed care pilot program is authorized pursuant to s.
266 409.91211 in one or more counties, the agency may procure a
267 contract with a single entity to serve the remaining counties as
268 an AHCA area or the remaining counties may be included with an
269 adjacent AHCA area and shall be subject to this paragraph. Each
270 entity must offer sufficient choice of providers in its network
271 to ensure recipient access to care and the opportunity to select
272 a provider with whom they are satisfied. The network shall
273 include all public mental health hospitals. To ensure unimpaired
274 access to behavioral health care services by Medicaid
275 recipients, all contracts issued pursuant to this paragraph
276 shall require 80 percent of the capitation paid to the managed
277 care plan, including health maintenance organizations, to be
278 expended for the provision of behavioral health care services.
279 In the event the managed care plan expends less than 80 percent

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280 of the capitation paid pursuant to this paragraph for the
281 provision of behavioral health care services, the difference
282 shall be returned to the agency. The agency shall provide the
283 managed care plan with a certification letter indicating the
284 amount of capitation paid during each calendar year for the
285 provision of behavioral health care services pursuant to this
286 section. The agency may reimburse for substance abuse treatment
287 services on a fee-for-service basis until the agency finds that
288 adequate funds are available for capitated, prepaid
289 arrangements.

290 1. By January 1, 2001, the agency shall modify the
291 contracts with the entities providing comprehensive inpatient
292 and outpatient mental health care services to Medicaid
293 recipients in Hillsborough, Highlands, Hardee, Manatee, and Polk
294 Counties, to include substance abuse treatment services.

295 2. By July 1, 2003, the agency and the Department of
296 Children and Family Services shall execute a written agreement
297 that requires collaboration and joint development of all policy,
298 budgets, procurement documents, contracts, and monitoring plans
299 that have an impact on the state and Medicaid community mental
300 health and targeted case management programs.

301 3. Except as provided in subparagraph 8., by July 1, 2006,
302 the agency and the Department of Children and Family Services
303 shall contract with managed care entities in each AHCA area
304 except area 6 or arrange to provide comprehensive inpatient and
305 outpatient mental health and substance abuse services through
306 capitated prepaid arrangements to all Medicaid recipients who
307 are eligible to participate in such plans under federal law and

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308 regulation. In AHCA areas where eligible individuals number less
309 than 150,000, the agency shall contract with a single managed
310 care plan to provide comprehensive behavioral health services to
311 all recipients who are not enrolled in a Medicaid health
312 maintenance organization or a Medicaid capitated managed care
313 plan authorized under s. 409.91211. The agency may contract with
314 more than one comprehensive behavioral health provider to
315 provide care to recipients who are not enrolled in a Medicaid
316 capitated managed care plan authorized under s. 409.91211 or a
317 Medicaid health maintenance organization in AHCA areas where the
318 eligible population exceeds 150,000. In an AHCA area where the
319 Medicaid managed care pilot program is authorized pursuant to s.
320 409.91211 in one or more counties, the agency may procure a
321 contract with a single entity to serve the remaining counties as
322 an AHCA area or the remaining counties may be included with an
323 adjacent AHCA area and shall be subject to this paragraph.
324 Contracts for comprehensive behavioral health providers awarded
325 pursuant to this section shall be competitively procured. Both
326 for-profit and not-for-profit corporations shall be eligible to
327 compete. Managed care plans contracting with the agency under
328 subsection (3) shall provide and receive payment for the same
329 comprehensive behavioral health benefits as provided in AHCA
330 rules, including handbooks incorporated by reference. In AHCA
331 area 11, the agency shall contract with at least two
332 comprehensive behavioral health care providers to provide
333 behavioral health care to recipients in that area who are
334 enrolled in, or assigned to, the MediPass program. One of the
335 behavioral health care contracts shall be with the existing

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336 provider service network pilot project, as described in
337 paragraph (d), for the purpose of demonstrating the cost-
338 effectiveness of the provision of quality mental health services
339 through a public hospital-operated managed care model. Payment
340 shall be at an agreed-upon capitated rate to ensure cost
341 savings. Of the recipients in area 11 who are assigned to
342 MediPass under the provisions of s. 409.9122(2)(k), a minimum of
343 50,000 of those MediPass-enrolled recipients shall be assigned
344 to the existing provider service network in area 11 for their
345 behavioral care.

346 4. By October 1, 2003, the agency and the department shall
347 submit a plan to the Governor, the President of the Senate, and
348 the Speaker of the House of Representatives which provides for
349 the full implementation of capitated prepaid behavioral health
350 care in all areas of the state.

351 a. Implementation shall begin in 2003 in those AHCA areas
352 of the state where the agency is able to establish sufficient
353 capitation rates.

354 b. If the agency determines that the proposed capitation
355 rate in any area is insufficient to provide appropriate
356 services, the agency may adjust the capitation rate to ensure
357 that care will be available. The agency and the department may
358 use existing general revenue to address any additional required
359 match but may not over-obligate existing funds on an annualized
360 basis.

361 c. Subject to any limitations provided for in the General
362 Appropriations Act, the agency, in compliance with appropriate

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363 federal authorization, shall develop policies and procedures
364 that allow for certification of local and state funds.

365 5. Children residing in a statewide inpatient psychiatric
366 program, or in a Department of Juvenile Justice or a Department
367 of Children and Family Services residential program approved as
368 a Medicaid behavioral health overlay services provider shall not
369 be included in a behavioral health care prepaid health plan or
370 any other Medicaid managed care plan pursuant to this paragraph.

371 6. In converting to a prepaid system of delivery, the
372 agency shall in its procurement document require an entity
373 providing only comprehensive behavioral health care services to
374 prevent the displacement of indigent care patients by enrollees
375 in the Medicaid prepaid health plan providing behavioral health
376 care services from facilities receiving state funding to provide
377 indigent behavioral health care, to facilities licensed under
378 chapter 395 which do not receive state funding for indigent
379 behavioral health care, or reimburse the unsubsidized facility
380 for the cost of behavioral health care provided to the displaced
381 indigent care patient.

382 7. Traditional community mental health providers under
383 contract with the Department of Children and Family Services
384 pursuant to part IV of chapter 394, child welfare providers
385 under contract with the Department of Children and Family
386 Services in areas 1 and 6, and inpatient mental health providers
387 licensed pursuant to chapter 395 must be offered an opportunity
388 to accept or decline a contract to participate in any provider
389 network for prepaid behavioral health services.

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390 8. All Medicaid-eligible children, except children in area
391 1 and children in Highlands County, Hardee County, Polk County,
392 or Manatee County of area 6, who are open for child welfare
393 services in the HomeSafeNet system, shall receive their
394 behavioral health care services through a specialty prepaid plan
395 operated by community-based lead agencies either through a
396 single agency or formal agreements among several agencies. The
397 specialty prepaid plan must result in savings to the state
398 comparable to savings achieved in other Medicaid managed care
399 and prepaid programs. Such plan must provide mechanisms to
400 maximize state and local revenues. The specialty prepaid plan
401 shall be developed by the agency and the Department of Children
402 and Family Services. The agency is authorized to seek any
403 federal waivers to implement this initiative. Medicaid-eligible
404 children whose cases are open for child welfare services in the
405 HomeSafeNet system and who reside in AHCA area 10 are exempt
406 from the specialty prepaid plan upon the development of a
407 service delivery mechanism for children who reside in area 10 as
408 specified in s. 409.91211(3) (z) ~~(dd)~~.

409 Section 6. Section 409.91211, Florida Statutes, is amended
410 to read:

411 409.91211 Medicaid managed care pilot program.--

412 (1) (a) The agency is authorized to seek and implement
413 experimental, pilot, or demonstration project waivers, pursuant
414 to s. 1115 of the Social Security Act, and to seek changes to
415 the current federal Medicaid reform waiver, to create a
416 statewide initiative to provide for a more efficient and
417 effective service delivery system that enhances quality of care

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418 and client outcomes in the Florida Medicaid program pursuant to
419 this section. Phase one of the demonstration shall be
420 implemented in two geographic areas. One demonstration site
421 shall include only Broward County. A second demonstration site
422 shall initially include Duval County and shall be expanded to
423 include Baker, Clay, and Nassau Counties within 1 year after the
424 Duval County program becomes operational. The agency shall
425 implement expansion of the program to include the remaining
426 counties of the state and remaining eligibility groups in
427 accordance with the process specified in the federally approved
428 special terms and conditions numbered 11-W-00206/4, as approved
429 by the federal Centers for Medicare and Medicaid Services on
430 October 19, 2005, with a goal of full statewide implementation
431 by June 30, 2011.

432 (b) This waiver authority is contingent upon federal
433 approval to preserve the upper-payment-limit funding mechanism
434 for hospitals, including a guarantee of a reasonable growth
435 factor, a methodology to allow the use of a portion of these
436 funds to serve as a risk pool for demonstration sites,
437 provisions to preserve the state's ability to use
438 intergovernmental transfers, and provisions to protect the
439 disproportionate share program authorized pursuant to this
440 chapter. Upon completion of the evaluation conducted under s. 3,
441 ch. 2005-133, Laws of Florida, the agency may request statewide
442 expansion of the demonstration projects. Statewide phase-in to
443 additional counties shall be contingent upon review and approval
444 by the Legislature. Under the upper-payment-limit program, or
445 the low-income pool as implemented by the Agency for Health Care

446 Administration pursuant to federal waiver, the state matching
447 funds required for the program shall be provided by local
448 governmental entities through intergovernmental transfers in
449 accordance with published federal statutes and regulations. The
450 Agency for Health Care Administration shall distribute upper-
451 payment-limit, disproportionate share hospital, and low-income
452 pool funds according to published federal statutes, regulations,
453 and waivers and the low-income pool methodology approved by the
454 federal Centers for Medicare and Medicaid Services.

455 (c) It is the intent of the Legislature that the low-
456 income pool plan required by the terms and conditions of the
457 Medicaid reform waiver and submitted to the federal Centers for
458 Medicare and Medicaid Services propose the distribution of the
459 above-mentioned program funds based on the following objectives:

460 1. Assure a broad and fair distribution of available funds
461 based on the access provided by Medicaid participating
462 hospitals, regardless of their ownership status, through their
463 delivery of inpatient or outpatient care for Medicaid
464 beneficiaries and uninsured and underinsured individuals;

465 2. Assure accessible emergency inpatient and outpatient
466 care for Medicaid beneficiaries and uninsured and underinsured
467 individuals;

468 3. Enhance primary, preventive, and other ambulatory care
469 coverages for uninsured individuals;

470 4. Promote teaching and specialty hospital programs;

471 5. Promote the stability and viability of statutorily
472 defined rural hospitals and hospitals that serve as sole
473 community hospitals;

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- 474 6. Recognize the extent of hospital uncompensated care
475 costs;
- 476 7. Maintain and enhance essential community hospital care;
- 477 8. Maintain incentives for local governmental entities to
478 contribute to the cost of uncompensated care;
- 479 9. Promote measures to avoid preventable hospitalizations;
- 480 10. Account for hospital efficiency; ~~and~~
- 481 11. Contribute to a community's overall health system.
- 482 12. Develop physician-directed health care plans,
483 specialty behavioral health care plans, and county-based health
484 care plans for rural areas;
- 485 13. Develop a plan to provide nonemergency transportation
486 for individuals who reside in licensed assisted living
487 facilities, mental health residential facilities, and adult
488 family-care homes. The plan shall include cooperative agreements
489 between the plan and the facility administrators and shall
490 detail how the plan will make transportation available for
491 qualified plan enrollees at these facilities to include access
492 to urgent care transportation, time standards for pick up and
493 returns, and the provision of escorts, if required;
- 494 14. Create a standardization process for quality assurance
495 purposes that all plans will utilize to help providers
496 streamline and reduce redundancy associated with processing
497 claims;
- 498 15. Create an accreditation standard for provider agencies
499 that will be recognized by all reform plans for compliance
500 purposes; and

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501 16. Create financial incentives for plans to pursue
502 innovative approaches to the provision of care for adversely
503 affected subgroups that include individuals with chronic mental
504 illnesses who have been committed under the Baker Act,
505 individuals who have HIV/AIDS, and individuals with
506 developmental disabilities.

507 (2) The Legislature intends for the capitated managed care
508 pilot program to:

509 (a) Provide recipients in Medicaid fee-for-service or the
510 MediPass program a comprehensive and coordinated capitated
511 managed care system for all health care services specified in
512 ss. 409.905 and 409.906.

513 (b) Stabilize Medicaid expenditures under the pilot
514 program compared to Medicaid expenditures in the pilot area for
515 the 3 years before implementation of the pilot program, while
516 ensuring:

- 517 1. Consumer education and choice.
- 518 2. Access to medically necessary services.
- 519 3. Coordination of preventative, acute, and long-term
520 care.
- 521 4. Reductions in unnecessary service utilization.

522 (c) Provide an opportunity to evaluate the feasibility of
523 statewide implementation of capitated managed care networks as a
524 replacement for the current Medicaid fee-for-service and
525 MediPass systems.

526 (3) The agency shall have the following powers, duties,
527 and responsibilities with respect to the pilot program:

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528 (a) To implement a system to deliver all mandatory
529 services specified in s. 409.905 and optional services specified
530 in s. 409.906, as approved by the Centers for Medicare and
531 Medicaid Services and the Legislature in the waiver pursuant to
532 this section. Services to recipients under plan benefits shall
533 include emergency services provided under s. 409.9128.

534 (b) To implement a pilot program, including Medicaid
535 eligibility categories specified in ss. 409.903 and 409.904, as
536 authorized in an approved federal waiver.

537 (c) To implement the managed care pilot program that
538 maximizes all available state and federal funds, including those
539 obtained through intergovernmental transfers, the low-income
540 pool, supplemental Medicaid payments, and the disproportionate
541 share program. Within the parameters allowed by federal statute
542 and rule, the agency may seek options for making direct payments
543 to hospitals and physicians employed by or under contract with
544 the state's medical schools for the costs associated with
545 graduate medical education under Medicaid reform.

546 (d) To implement actuarially sound, risk-adjusted
547 capitation rates for Medicaid recipients in the pilot program
548 which cover comprehensive care, enhanced services, and
549 catastrophic care.

550 (e) To implement policies and guidelines for phasing in
551 financial risk for approved provider service networks over a 3-
552 year period. These policies and guidelines must include an
553 option for a provider service network to be paid fee-for-service
554 rates. For any provider service network established in a managed
555 care pilot area, the option to be paid fee-for-service rates

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556 shall include a savings-settlement mechanism that is consistent
557 with s. 409.912(44). This model shall be converted to a risk-
558 adjusted capitated rate no later than the beginning of the
559 fourth year of operation, and may be converted earlier at the
560 option of the provider service network. Federally qualified
561 health centers may be offered an opportunity to accept or
562 decline a contract to participate in any provider network for
563 prepaid primary care services.

564 (f) To implement stop-loss requirements and the transfer
565 of excess cost to catastrophic coverage that accommodates the
566 risks associated with the development of the pilot program.

567 (g) To recommend a process to be used by the Social
568 Services Estimating Conference to determine and validate the
569 rate of growth of the per-member costs of providing Medicaid
570 services under the managed care pilot program.

571 (h) To implement program standards and credentialing
572 requirements for capitated managed care networks to participate
573 in the pilot program, including those related to fiscal
574 solvency, quality of care, and adequacy of access to health care
575 providers. It is the intent of the Legislature that, to the
576 extent possible, any pilot program authorized by the state under
577 this section include any federally qualified health center,
578 federally qualified rural health clinic, county health
579 department, the Children's Medical Services Network within the
580 Department of Health, or other federally, state, or locally
581 funded entity that serves the geographic areas within the
582 boundaries of the pilot program that requests to participate.
583 This paragraph does not relieve an entity that qualifies as a

584 capitated managed care network under this section from any other
 585 licensure or regulatory requirements contained in state or
 586 federal law which would otherwise apply to the entity. The
 587 standards and credentialing requirements shall be based upon,
 588 but are not limited to:

589 1. Compliance with the accreditation requirements as
 590 provided in s. 641.512.

591 2. Compliance with early and periodic screening,
 592 diagnosis, and treatment screening requirements under federal
 593 law.

594 3. The percentage of voluntary disenrollments.

595 4. Immunization rates.

596 5. Standards of the National Committee for Quality
 597 Assurance and other approved accrediting bodies.

598 6. Recommendations of other authoritative bodies.

599 7. Specific requirements of the Medicaid program, or
 600 standards designed to specifically meet the unique needs of
 601 Medicaid recipients.

602 8. Compliance with the health quality improvement system
 603 as established by the agency, which incorporates standards and
 604 guidelines developed by the Centers for Medicare and Medicaid
 605 Services as part of the quality assurance reform initiative.

606 9. The network's infrastructure capacity to manage
 607 financial transactions, recordkeeping, data collection, and
 608 other administrative functions.

609 10. The network's ability to submit any financial,
 610 programmatic, or patient-encounter data or other information

611 required by the agency to determine the actual services provided
 612 and the cost of administering the plan.

613 (i) To implement a mechanism for providing information to
 614 Medicaid recipients for the purpose of selecting a capitated
 615 managed care plan. For each plan available to a recipient, the
 616 agency, at a minimum, shall ensure that the recipient is
 617 provided with:

618 1. A list and description of the benefits provided and
 619 patient-encounter data from the reform plans.

620 2. Information about cost sharing.

621 3. Plan performance data, if available.

622 4. An explanation of benefit limitations.

623 5. Contact information, including identification of
 624 providers participating in the network, geographic locations,
 625 and transportation limitations, and a toll-free telephone number
 626 to report complaints.

627 6. Any other information the agency determines would
 628 facilitate a recipient's understanding of the plan or insurance
 629 that would best meet his or her needs.

630 ~~(j) To implement a system to ensure that there is a record~~
 631 ~~of recipient acknowledgment that choice counseling has been~~
 632 ~~provided.~~

633 ~~(k) To implement a choice counseling system to ensure that~~
 634 ~~the choice counseling process and related material are designed~~
 635 ~~to provide counseling through face-to-face interaction, by~~
 636 ~~telephone, and in writing and through other forms of relevant~~
 637 ~~media. Materials shall be written at the fourth-grade reading~~
 638 ~~level and available in a language other than English when 5~~

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639 ~~percent of the county speaks a language other than English.~~
640 ~~Choice counseling shall also use language lines and other~~
641 ~~services for impaired recipients, such as TTD/TTY.~~

642 (j)~~(l)~~ To implement a system that prohibits capitated
643 managed care plans, their representatives, and providers
644 employed by or contracted with the capitated managed care plans
645 from recruiting persons eligible for or enrolled in Medicaid,
646 from providing inducements to Medicaid recipients to select a
647 particular capitated managed care plan, and from prejudicing
648 Medicaid recipients against other capitated managed care plans.
649 ~~The system shall require the entity performing choice counseling~~
650 ~~to determine if the recipient has made a choice of a plan or has~~
651 ~~opted out because of duress, threats, payment to the recipient,~~
652 ~~or incentives promised to the recipient by a third party. If the~~
653 ~~choice counseling entity determines that the decision to choose~~
654 ~~a plan was unlawfully influenced or a plan violated any of the~~
655 ~~provisions of s. 409.912(21), the choice counseling entity shall~~
656 ~~immediately report the violation to the agency's program~~
657 ~~integrity section for investigation. Verification of choice~~
658 ~~counseling by the recipient shall include a stipulation that the~~
659 ~~recipient acknowledges the provisions of this subsection.~~

660 ~~(m) To implement a choice counseling system that promotes~~
661 ~~health literacy and provides information aimed to reduce~~
662 ~~minority health disparities through outreach activities for~~
663 ~~Medicaid recipients.~~

664 ~~(n) To contract with entities to perform choice~~
665 ~~counseling. The agency may establish standards and performance~~
666 ~~contracts, including standards requiring the contractor to hire~~

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667 ~~choice counselors who are representative of the state's diverse~~
668 ~~population and to train choice counselors in working with~~
669 ~~culturally diverse populations.~~

670 (k) ~~(e)~~ To implement eligibility assignment processes to
671 facilitate client choice while ensuring pilot programs of
672 adequate enrollment levels. These processes shall ensure that
673 pilot sites have sufficient levels of enrollment to conduct a
674 valid test of the managed care pilot program within a 2-year
675 timeframe.

676 (l) ~~(p)~~ To implement standards for plan compliance,
677 including, but not limited to, standards for quality assurance
678 and performance improvement, standards for peer or professional
679 reviews, grievance policies, and policies for maintaining
680 program integrity. The agency shall develop a data-reporting
681 system, seek input from managed care plans in order to establish
682 requirements for patient-encounter reporting, ~~and~~ ensure that
683 the data reported is accurate and complete, and post the data on
684 its Internet website.

685 1. In performing the duties required under this section,
686 the agency shall work with managed care plans to establish a
687 uniform system to measure and monitor outcomes for a recipient
688 of Medicaid services.

689 2. The system shall use financial, clinical, and other
690 criteria based on pharmacy, medical services, and other data
691 that is related to the provision of Medicaid services,
692 including, but not limited to:

693 a. The Health Plan Employer Data and Information Set
694 (HEDIS) or measures that are similar to HEDIS.

- 695 | b. Member satisfaction.
- 696 | c. Provider satisfaction.
- 697 | d. Report cards on plan performance and best practices.
- 698 | e. Compliance with the requirements for prompt payment of
- 699 | claims under ss. 627.613, 641.3155, and 641.513.

700 | f. Utilization and quality data for the purpose of

701 | ensuring access to medically necessary services, including

702 | underutilization or inappropriate denial of services.

703 | 3. The agency shall require the managed care plans that

704 | have contracted with the agency to establish a quality assurance

705 | system that incorporates the provisions of s. 409.912(27) and

706 | any standards, rules, and guidelines developed by the agency.

707 | 4. The agency shall establish an encounter database in

708 | order to compile data on health services rendered by health care

709 | practitioners who provide services to patients enrolled in

710 | managed care plans in the demonstration sites. The encounter

711 | database shall:

712 | a. Collect the following for each type of patient

713 | encounter with a health care practitioner or facility,

714 | including:

- 715 | (I) The demographic characteristics of the patient.
- 716 | (II) The principal, secondary, and tertiary diagnosis.
- 717 | (III) The procedure performed.
- 718 | (IV) The date and location where the procedure was
- 719 | performed.
- 720 | (V) The payment for the procedure, if any.
- 721 | (VI) If applicable, the health care practitioner's
- 722 | universal identification number.

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723 (VII) If the health care practitioner rendering the
724 service is a dependent practitioner, the modifiers appropriate
725 to indicate that the service was delivered by the dependent
726 practitioner.

727 b. Collect appropriate information relating to
728 prescription drugs for each type of patient encounter.

729 c. Collect appropriate information related to health care
730 costs and utilization from managed care plans participating in
731 the demonstration sites.

732 5. To the extent practicable, when collecting the data the
733 agency shall use a standardized claim form or electronic
734 transfer system that is used by health care practitioners,
735 facilities, and payors.

736 6. Health care practitioners and facilities in the
737 demonstration sites shall electronically submit, and managed
738 care plans participating in the demonstration sites shall
739 electronically receive, information concerning claims payments
740 and any other information reasonably related to the encounter
741 database using a standard format as required by the agency.

742 7. The agency shall establish reasonable deadlines for
743 phasing in the electronic transmittal of full encounter data.

744 8. The system must ensure that the data reported is
745 accurate and complete.

746 (m) ~~(q)~~ To implement a grievance resolution process for
747 Medicaid recipients enrolled in a capitated managed care network
748 under the pilot program modeled after the subscriber assistance
749 panel, as created in s. 408.7056. This process shall include a
750 mechanism for an expedited review of no greater than 24 hours

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751 after notification of a grievance if the life of a Medicaid
752 recipient is in imminent and emergent jeopardy.

753 (n)~~(r)~~ To implement a grievance resolution process for
754 health care providers employed by or contracted with a capitated
755 managed care network under the pilot program in order to settle
756 disputes among the provider and the managed care network or the
757 provider and the agency.

758 (o)~~(s)~~ To implement criteria in an approved federal waiver
759 to designate health care providers as eligible to participate in
760 the pilot program. These criteria must include at a minimum
761 those criteria specified in s. 409.907.

762 (p)~~(t)~~ To use health care provider agreements for
763 participation in the pilot program.

764 (q)~~(u)~~ To require that all health care providers under
765 contract with the pilot program be duly licensed in the state,
766 if such licensure is available, and meet other criteria as may
767 be established by the agency. These criteria shall include at a
768 minimum those criteria specified in s. 409.907.

769 (r)~~(v)~~ To ensure that managed care organizations work
770 collaboratively with other state or local governmental programs
771 or institutions for the coordination of health care to eligible
772 individuals receiving services from such programs or
773 institutions.

774 (s)~~(w)~~ To implement procedures to minimize the risk of
775 Medicaid fraud and abuse in all plans operating in the Medicaid
776 managed care pilot program authorized in this section.

777 1. The agency shall ensure that applicable provisions of
778 this chapter and chapters 414, 626, 641, and 932 which relate to

779 Medicaid fraud and abuse are applied and enforced at the
780 demonstration project sites.

781 2. Providers must have the certification, license, and
782 credentials that are required by law and waiver requirements.

783 3. The agency shall ensure that the plan is in compliance
784 with s. 409.912(21) and (22).

785 4. The agency shall require that each plan establish
786 functions and activities governing program integrity in order to
787 reduce the incidence of fraud and abuse. Plans must report
788 instances of fraud and abuse pursuant to chapter 641.

789 5. The plan shall have written administrative and
790 management arrangements or procedures, including a mandatory
791 compliance plan, which are designed to guard against fraud and
792 abuse. The plan shall designate a compliance officer who has
793 sufficient experience in health care.

794 6.a. The agency shall require all managed care plan
795 contractors in the pilot program to report all instances of
796 suspected fraud and abuse. A failure to report instances of
797 suspected fraud and abuse is a violation of law and subject to
798 the penalties provided by law.

799 b. An instance of fraud and abuse in the managed care
800 plan, including, but not limited to, defrauding the state health
801 care benefit program by misrepresentation of fact in reports,
802 claims, certifications, enrollment claims, demographic
803 statistics, or patient-encounter data; misrepresentation of the
804 qualifications of persons rendering health care and ancillary
805 services; bribery and false statements relating to the delivery
806 of health care; unfair and deceptive marketing practices; and

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807 false claims actions in the provision of managed care, is a
808 violation of law and subject to the penalties provided by law.

809 c. The agency shall require that all contractors make all
810 files and relevant billing and claims data accessible to state
811 regulators and investigators and that all such data is linked
812 into a unified system to ensure consistent reviews and
813 investigations.

814 (t)~~(*)~~ To develop and provide actuarial and benefit design
815 analyses that indicate the effect on capitation rates and
816 benefits offered in the pilot program over a prospective 5-year
817 period based on the following assumptions:

818 1. Growth in capitation rates which is limited to the
819 estimated growth rate in general revenue.

820 2. Growth in capitation rates which is limited to the
821 average growth rate over the last 3 years in per-recipient
822 Medicaid expenditures.

823 3. Growth in capitation rates which is limited to the
824 growth rate of aggregate Medicaid expenditures between the 2003-
825 2004 fiscal year and the 2004-2005 fiscal year.

826 (u)~~(y)~~ To develop a mechanism to require capitated managed
827 care plans to reimburse qualified emergency service providers,
828 including, but not limited to, ambulance services, in accordance
829 with ss. 409.908 and 409.9128. The pilot program must include a
830 provision for continuing fee-for-service payments for emergency
831 services, including, but not limited to, individuals who access
832 ambulance services or emergency departments and who are
833 subsequently determined to be eligible for Medicaid services.

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834 (v)~~(z)~~ To ensure that school districts participating in
835 the certified school match program pursuant to ss. 409.908(21)
836 and 1011.70 shall be reimbursed by Medicaid, subject to the
837 limitations of s. 1011.70(1), for a Medicaid-eligible child
838 participating in the services as authorized in s. 1011.70, as
839 provided for in s. 409.9071, regardless of whether the child is
840 enrolled in a capitated managed care network. Capitated managed
841 care networks must make a good faith effort to execute
842 agreements with school districts regarding the coordinated
843 provision of services authorized under s. 1011.70. County health
844 departments and federally qualified health centers delivering
845 school-based services pursuant to ss. 381.0056 and 381.0057 must
846 be reimbursed by Medicaid for the federal share for a Medicaid-
847 eligible child who receives Medicaid-covered services in a
848 school setting, regardless of whether the child is enrolled in a
849 capitated managed care network. Capitated managed care networks
850 must make a good faith effort to execute agreements with county
851 health departments and federally qualified health centers
852 regarding the coordinated provision of services to a Medicaid-
853 eligible child. To ensure continuity of care for Medicaid
854 patients, the agency, the Department of Health, and the
855 Department of Education shall develop procedures for ensuring
856 that a student's capitated managed care network provider
857 receives information relating to services provided in accordance
858 with ss. 381.0056, 381.0057, 409.9071, and 1011.70.

859 (w)~~(aa)~~ To implement a mechanism whereby Medicaid
860 recipients who are already enrolled in a managed care plan or
861 the MediPass program in the pilot areas shall be offered the

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862 opportunity to change to capitated managed care plans on a
863 staggered basis, as defined by the agency. All Medicaid
864 recipients shall have 30 days in which to make a choice of
865 capitated managed care plans. Those Medicaid recipients who do
866 not make a choice shall be assigned to a capitated managed care
867 plan in accordance with paragraph (4) (a) and shall be exempt
868 from s. 409.9122. To facilitate continuity of care for a
869 Medicaid recipient who is also a recipient of Supplemental
870 Security Income (SSI), prior to assigning the SSI recipient to a
871 capitated managed care plan, the agency shall determine whether
872 the SSI recipient has an ongoing relationship with a provider or
873 capitated managed care plan, and, if so, the agency shall assign
874 the SSI recipient to that provider or capitated managed care
875 plan where feasible. Those SSI recipients who do not have such a
876 provider relationship shall be assigned to a capitated managed
877 care plan provider in accordance with paragraph (4) (a) and shall
878 be exempt from s. 409.9122.

879 (x) ~~(bb)~~ To develop and recommend a service delivery
880 alternative for children having chronic medical conditions which
881 establishes a medical home project to provide primary care
882 services to this population. The project shall provide
883 community-based primary care services that are integrated with
884 other subspecialties to meet the medical, developmental, and
885 emotional needs for children and their families. This project
886 shall include an evaluation component to determine impacts on
887 hospitalizations, length of stays, emergency room visits, costs,
888 and access to care, including specialty care and patient and
889 family satisfaction.

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890 (y) ~~(ee)~~ To develop and recommend service delivery
891 mechanisms within capitated managed care plans to provide
892 Medicaid services as specified in ss. 409.905 and 409.906 to
893 persons with developmental disabilities sufficient to meet the
894 medical, developmental, and emotional needs of these persons.

895 (z) ~~(dd)~~ To implement service delivery mechanisms within
896 capitated managed care plans to provide Medicaid services as
897 specified in ss. 409.905 and 409.906 to Medicaid-eligible
898 children whose cases are open for child welfare services in the
899 HomeSafeNet system. These services must be coordinated with
900 community-based care providers as specified in s. 409.1671,
901 where available, and be sufficient to meet the medical,
902 developmental, behavioral, and emotional needs of these
903 children. These service delivery mechanisms must be implemented
904 no later than July 1, 2008, in AHCA area 10 in order for the
905 children in AHCA area 10 to remain exempt from the statewide
906 plan under s. 409.912(4)(b)8.

907 (4) (a) A Medicaid recipient in the pilot area who is not
908 currently enrolled in a capitated managed care plan upon
909 implementation is not eligible for services as specified in ss.
910 409.905 and 409.906, for the amount of time that the recipient
911 does not enroll in a capitated managed care network. If a
912 Medicaid recipient has not enrolled in a capitated managed care
913 plan within 30 days after eligibility, the agency shall assign
914 the Medicaid recipient to a capitated managed care plan based on
915 the assessed needs of the recipient as determined by the agency
916 and the recipient shall be exempt from s. 409.9122. When making

917 assignments, the agency shall take into account the following
 918 criteria:

919 1. A capitated managed care network has sufficient network
 920 capacity to meet the needs of members.

921 2. The capitated managed care network has previously
 922 enrolled the recipient as a member, or one of the capitated
 923 managed care network's primary care providers has previously
 924 provided health care to the recipient.

925 3. The agency has knowledge that the member has previously
 926 expressed a preference for a particular capitated managed care
 927 network as indicated by Medicaid fee-for-service claims data,
 928 but has failed to make a choice.

929 4. The capitated managed care network's primary care
 930 providers are geographically accessible to the recipient's
 931 residence.

932 (b) When more than one capitated managed care network
 933 provider meets the criteria specified in paragraph (3)(h), the
 934 agency shall make recipient assignments consecutively by family
 935 unit.

936 (c) If a recipient is currently enrolled with a Medicaid
 937 managed care organization that also operates an approved reform
 938 plan within a demonstration area and the recipient fails to
 939 choose a plan during the reform enrollment process or during
 940 redetermination of eligibility, the recipient shall be
 941 automatically assigned by the agency into the most appropriate
 942 reform plan operated by the recipient's current Medicaid managed
 943 care plan. If the recipient's current managed care plan does not
 944 operate a reform plan in the demonstration area which adequately

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945 meets the needs of the Medicaid recipient, the agency shall use
946 the automatic assignment process as prescribed in the special
947 terms and conditions numbered 11-W-00206/4. All enrollment ~~and~~
948 ~~choice counseling~~ materials provided by the agency must contain
949 an explanation of the provisions of this paragraph for current
950 managed care recipients.

951 (d) The agency may not engage in practices that are
952 designed to favor one capitated managed care plan over another
953 or that are designed to influence Medicaid recipients to enroll
954 in a particular capitated managed care network in order to
955 strengthen its particular fiscal viability.

956 (e) After a recipient has made a selection or has been
957 enrolled in a capitated managed care network, the recipient
958 shall have 90 days in which to voluntarily disenroll and select
959 another capitated managed care network. After 90 days, no
960 further changes may be made except for cause. Cause shall
961 include, but not be limited to, poor quality of care, lack of
962 access to necessary specialty services, an unreasonable delay or
963 denial of service, inordinate or inappropriate changes of
964 primary care providers, service access impairments due to
965 significant changes in the geographic location of services, or
966 fraudulent enrollment. The agency may require a recipient to use
967 the capitated managed care network's grievance process as
968 specified in paragraph (3) (m) ~~(e)~~ prior to the agency's
969 determination of cause, except in cases in which immediate risk
970 of permanent damage to the recipient's health is alleged. The
971 grievance process, when used, must be completed in time to
972 permit the recipient to disenroll no later than the first day of

973 the second month after the month the disenrollment request was
 974 made. If the capitated managed care network, as a result of the
 975 grievance process, approves an enrollee's request to disenroll,
 976 the agency is not required to make a determination in the case.
 977 The agency must make a determination and take final action on a
 978 recipient's request so that disenrollment occurs no later than
 979 the first day of the second month after the month the request
 980 was made. If the agency fails to act within the specified
 981 timeframe, the recipient's request to disenroll is deemed to be
 982 approved as of the date agency action was required. Recipients
 983 who disagree with the agency's finding that cause does not exist
 984 for disenrollment shall be advised of their right to pursue a
 985 Medicaid fair hearing to dispute the agency's finding.

986 (f) The agency shall apply for federal waivers from the
 987 Centers for Medicare and Medicaid Services to lock eligible
 988 Medicaid recipients into a capitated managed care network for 12
 989 months after an open enrollment period. After 12 months of
 990 enrollment, a recipient may select another capitated managed
 991 care network. However, nothing shall prevent a Medicaid
 992 recipient from changing primary care providers within the
 993 capitated managed care network during the 12-month period.

994 ~~(g) The agency shall apply for federal waivers from the~~
 995 ~~Centers for Medicare and Medicaid Services to allow recipients~~
 996 ~~to purchase health care coverage through an employer-sponsored~~
 997 ~~health insurance plan instead of through a Medicaid-certified~~
 998 ~~plan. This provision shall be known as the opt-out option.~~

999 ~~1. A recipient who chooses the Medicaid opt-out option~~
 1000 ~~shall have an opportunity for a specified period of time, as~~

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1001 ~~authorized under a waiver granted by the Centers for Medicare~~
1002 ~~and Medicaid Services, to select and enroll in a Medicaid-~~
1003 ~~certified plan. If the recipient remains in the employer-~~
1004 ~~sponsored plan after the specified period, the recipient shall~~
1005 ~~remain in the opt-out program for at least 1 year or until the~~
1006 ~~recipient no longer has access to employer-sponsored coverage,~~
1007 ~~until the employer's open enrollment period for a person who~~
1008 ~~opts out in order to participate in employer-sponsored coverage,~~
1009 ~~or until the person is no longer eligible for Medicaid,~~
1010 ~~whichever time period is shorter.~~

1011 ~~2. Notwithstanding any other provision of this section,~~
1012 ~~coverage, cost sharing, and any other component of employer-~~
1013 ~~sponsored health insurance shall be governed by applicable state~~
1014 ~~and federal laws.~~

1015 (5) This section does not authorize the agency to
1016 implement any provision of s. 1115 of the Social Security Act
1017 experimental, pilot, or demonstration project waiver to reform
1018 the state Medicaid program in any part of the state other than
1019 the two geographic areas specified in this section unless
1020 approved by the Legislature.

1021 (6) The agency shall develop and submit for approval
1022 applications for waivers of applicable federal laws and
1023 regulations as necessary to implement the managed care pilot
1024 project as defined in this section. The agency may develop
1025 financial incentives for community-based care providers to
1026 develop systems of care that prevent or divert the need for
1027 inpatient hospital care. The agency shall post all waiver
1028 applications under this section on its Internet website 30 days

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1029 before submitting the applications to the United States Centers
1030 for Medicare and Medicaid Services. All waiver applications
1031 shall be provided for review and comment to the appropriate
1032 committees of the Senate and House of Representatives for at
1033 least 10 working days prior to submission. All waivers submitted
1034 to and approved by the United States Centers for Medicare and
1035 Medicaid Services under this section must be approved by the
1036 Legislature. Federally approved waivers must be submitted to the
1037 President of the Senate and the Speaker of the House of
1038 Representatives for referral to the appropriate legislative
1039 committees. The appropriate committees shall recommend whether
1040 to approve the implementation of any waivers to the Legislature
1041 as a whole. The agency shall submit a plan containing a
1042 recommended timeline for implementation of any waivers and
1043 budgetary projections of the effect of the pilot program under
1044 this section on the total Medicaid budget for the 2006-2007
1045 through 2009-2010 state fiscal years. This implementation plan
1046 shall be submitted to the President of the Senate and the
1047 Speaker of the House of Representatives at the same time any
1048 waivers are submitted for consideration by the Legislature. The
1049 agency may implement the waiver and special terms and conditions
1050 numbered 11-W-00206/4, as approved by the federal Centers for
1051 Medicare and Medicaid Services. If the agency seeks approval by
1052 the Federal Government of any modifications to these special
1053 terms and conditions, the agency must provide written
1054 notification of its intent to modify these terms and conditions
1055 to the President of the Senate and the Speaker of the House of
1056 Representatives at least 15 days before submitting the

1057 modifications to the Federal Government for consideration. The
 1058 notification must identify all modifications being pursued and
 1059 the reason the modifications are needed. Upon receiving federal
 1060 approval of any modifications to the special terms and
 1061 conditions, the agency shall provide a report to the Legislature
 1062 describing the federally approved modifications to the special
 1063 terms and conditions within 7 days after approval by the Federal
 1064 Government.

1065 (7) (a) The Secretary of Health Care Administration shall
 1066 convene a technical advisory panel to advise the agency in the
 1067 areas of risk-adjusted-rate setting and, benefit design, ~~and~~
 1068 ~~choice counseling~~. The panel shall include representatives from
 1069 the Florida Association of Health Plans, representatives from
 1070 provider-sponsored networks, a Medicaid consumer representative,
 1071 and a representative from the Office of Insurance Regulation.

1072 (b) The technical advisory panel shall advise the agency
 1073 concerning:

1074 1. The risk-adjusted rate methodology to be used by the
 1075 agency, including recommendations on mechanisms to recognize the
 1076 risk of all Medicaid enrollees and for the transition to a risk-
 1077 adjustment system, including recommendations for phasing in risk
 1078 adjustment and the use of risk corridors.

1079 2. Implementation of an encounter data system to be used
 1080 for risk-adjusted rates.

1081 3. Administrative and implementation issues regarding the
 1082 use of risk-adjusted rates, including, but not limited to, cost,
 1083 simplicity, client privacy, data accuracy, and data exchange.

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1084 4. Issues of benefit design, including the actuarial
1085 equivalence and sufficiency standards to be used.

1086 ~~5. The implementation plan for the proposed choice-~~
1087 ~~counseling system, including the information and materials to be~~
1088 ~~provided to recipients, the methodologies by which recipients~~
1089 ~~will be counseled regarding choice, criteria to be used to~~
1090 ~~assess plan quality, the methodology to be used to assign~~
1091 ~~recipients into plans if they fail to choose a managed care~~
1092 ~~plan, and the standards to be used for responsiveness to~~
1093 ~~recipient inquiries.~~

1094 (c) The technical advisory panel shall continue in
1095 existence and advise the agency on matters outlined in this
1096 subsection.

1097 (8) The agency must ensure, in the first two state fiscal
1098 years in which a risk-adjusted methodology is a component of
1099 rate setting, that no managed care plan providing comprehensive
1100 benefits to TANF and SSI recipients has an aggregate risk score
1101 that varies by more than 10 percent from the aggregate weighted
1102 mean of all managed care plans providing comprehensive benefits
1103 to TANF and SSI recipients in a reform area. The agency's
1104 payment to a managed care plan shall be based on such revised
1105 aggregate risk score.

1106 (9) After any calculations of aggregate risk scores or
1107 revised aggregate risk scores in subsection (8), the capitation
1108 rates for plans participating under this section shall be phased
1109 in as follows:

1110 (a) In the first year, the capitation rates shall be
1111 weighted so that 75 percent of each capitation rate is based on

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1112 the current methodology and 25 percent is based on a new risk-
1113 adjusted capitation rate methodology.

1114 (b) In the second year, the capitation rates shall be
1115 weighted so that 50 percent of each capitation rate is based on
1116 the current methodology and 50 percent is based on a new risk-
1117 adjusted rate methodology.

1118 (c) In the following fiscal year, the risk-adjusted
1119 capitation methodology may be fully implemented.

1120 (10) Subsections (8) and (9) do not apply to managed care
1121 plans offering benefits exclusively to high-risk, specialty
1122 populations. The agency may set risk-adjusted rates immediately
1123 for such plans.

1124 (11) Before the implementation of risk-adjusted rates, the
1125 rates shall be certified by an actuary and approved by the
1126 federal Centers for Medicare and Medicaid Services.

1127 (12) For purposes of this section, the term "capitated
1128 managed care plan" includes health insurers authorized under
1129 chapter 624, exclusive provider organizations authorized under
1130 chapter 627, health maintenance organizations authorized under
1131 chapter 641, the Children's Medical Services Network under
1132 chapter 391, and provider service networks that elect to be paid
1133 fee-for-service for up to 3 years as authorized under this
1134 section.

1135 (13) Upon review and approval of the applications for
1136 waivers of applicable federal laws and regulations to implement
1137 the managed care pilot program by the Legislature, the agency
1138 may initiate adoption of rules pursuant to ss. 120.536(1) and

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1139 120.54 to implement and administer the managed care pilot
 1140 program as provided in this section.

1141 (14) It is the intent of the Legislature that if any
 1142 conflict exists between the provisions contained in this section
 1143 and other provisions of this chapter which relate to the
 1144 implementation of the Medicaid managed care pilot program, the
 1145 provisions contained in this section shall control. The agency
 1146 shall provide a written report to the Legislature by April 1,
 1147 2006, identifying any provisions of this chapter which conflict
 1148 with the implementation of the Medicaid managed care pilot
 1149 program created in this section. After April 1, 2006, the agency
 1150 shall provide a written report to the Legislature immediately
 1151 upon identifying any provisions of this chapter which conflict
 1152 with the implementation of the Medicaid managed care pilot
 1153 program created in this section.

1154 Section 7. Section 409.91213, Florida Statutes, is amended
 1155 to read:

1156 409.91213 Quarterly progress reports and annual reports.--

1157 (1) The agency shall submit to the Governor, the President
 1158 of the Senate, the Speaker of the House of Representatives, the
 1159 Minority Leader of the Senate, the Minority Leader of the House
 1160 of Representatives, and the Office of Program Policy Analysis
 1161 and Government Accountability the following reports:

1162 (a) The quarterly progress report submitted to the United
 1163 States Centers for Medicare and Medicaid Services no later than
 1164 60 days following the end of each quarter. The intent of this
 1165 report is to present the agency's analysis and the status of

1166 various operational areas. The quarterly progress report must
 1167 include, but need not be limited to:

- 1168 1. Events occurring during the quarter or anticipated to
 1169 occur in the near future which affect health care delivery,
 1170 including, but not limited to, the approval of and contracts for
 1171 new plans, which report must specify the coverage area, phase-in
 1172 period, populations served, and benefits; the enrollment;
 1173 grievances; and other operational issues.
- 1174 2. Action plans for addressing any policy and
 1175 administrative issues.
- 1176 3. Agency efforts related to collecting and verifying
 1177 encounter data and utilization data.
- 1178 4. Enrollment data disaggregated by plan and by
 1179 eligibility category, such as Temporary Assistance for Needy
 1180 Families or Supplemental Security Income; the total number of
 1181 enrollees; market share; and the percentage change in enrollment
 1182 by plan. In addition, the agency shall provide a summary of
 1183 voluntary and mandatory selection rates and disenrollment data.
- 1184 5. For purposes of monitoring budget neutrality,
 1185 enrollment data, member-month data, and expenditures in the
 1186 format for monitoring budget neutrality which is provided by the
 1187 federal Centers for Medicare and Medicaid Services.
- 1188 6. Activities and associated expenditures of the low-
 1189 income pool.
- 1190 ~~7. Activities related to the implementation of choice~~
 1191 ~~counseling, including efforts to improve health literacy and the~~
 1192 ~~methods used to obtain public input, such as recipient focus~~
 1193 ~~groups.~~

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1194 ~~8. Participation rates in the enhanced benefit accounts~~
1195 ~~program, including participation levels; a summary of activities~~
1196 ~~and associated expenditures; the number of accounts established,~~
1197 ~~including active participants and individuals who continue to~~
1198 ~~retain access to funds in an account but who no longer actively~~
1199 ~~participate; an estimate of quarterly deposits in the accounts;~~
1200 ~~and expenditures from the accounts.~~

1201 ~~9. Enrollment data concerning employer-sponsored insurance~~
1202 ~~which document the number of individuals selecting to opt out~~
1203 ~~when employer-sponsored insurance is available. The agency shall~~
1204 ~~include data that identify enrollee characteristics, including~~
1205 ~~the eligibility category, type of employer-sponsored insurance,~~
1206 ~~and type of coverage, such as individual or family coverage. The~~
1207 ~~agency shall develop and maintain disenrollment reports~~
1208 ~~specifying the reason for disenrollment in an employer-sponsored~~
1209 ~~insurance program. The agency shall also track and report on~~
1210 ~~those enrollees who elect the option to reenroll in the Medicaid~~
1211 ~~reform demonstration.~~

1212 7.10. Progress toward meeting the demonstration goals.

1213 8.11. Evaluation activities.

1214 (b) An annual report documenting accomplishments, project
1215 status, quantitative and case-study findings, utilization data,
1216 and policy and administrative difficulties in the operation of
1217 the Medicaid waiver demonstration program. The agency shall
1218 submit the draft annual report no later than October 1 after the
1219 end of each fiscal year.

1220 ~~(2) Beginning with the annual report for demonstration~~
1221 ~~year two, the agency shall include a section concerning the~~

1222 ~~administration of enhanced benefit accounts, the participation~~
 1223 ~~rates, an assessment of expenditures, and an assessment of~~
 1224 ~~potential cost savings.~~

1225 (2)~~(3)~~ Beginning with the annual report for demonstration
 1226 year four, the agency shall include a section that provides
 1227 qualitative and quantitative data describing the impact the low-
 1228 income pool has had on the rate of uninsured people in this
 1229 state, beginning with the implementation of the demonstration
 1230 program.

1231 Section 8. Paragraphs (a) and (1) of subsection (2) of
 1232 section 409.9122, Florida Statutes, are amended to read:

1233 409.9122 Mandatory Medicaid managed care enrollment;
 1234 programs and procedures.--

1235 (2) (a) The agency shall enroll in a managed care plan or
 1236 MediPass all Medicaid recipients, except those Medicaid
 1237 recipients who are: in an institution; enrolled in the Medicaid
 1238 medically needy program; or eligible for both Medicaid and
 1239 Medicare. ~~Upon enrollment, individuals will be able to change~~
 1240 ~~their managed care option during the 90-day opt out period~~
 1241 ~~required by federal Medicaid regulations.~~ The agency is
 1242 authorized to seek the necessary Medicaid state plan amendment
 1243 to implement this policy. However, to the extent permitted by
 1244 federal law, the agency may enroll in a managed care plan or
 1245 MediPass a Medicaid recipient who is exempt from mandatory
 1246 managed care enrollment, provided that:

1247 1. The recipient's decision to enroll in a managed care
 1248 plan or MediPass is voluntary;

1249 2. If the recipient chooses to enroll in a managed care
 1250 plan, the agency has determined that the managed care plan
 1251 provides specific programs and services which address the
 1252 special health needs of the recipient; and

1253 3. The agency receives any necessary waivers from the
 1254 federal Centers for Medicare and Medicaid Services.

1255
 1256 The agency shall develop rules to establish policies by which
 1257 exceptions to the mandatory managed care enrollment requirement
 1258 may be made on a case-by-case basis. The rules shall include the
 1259 specific criteria to be applied when making a determination as
 1260 to whether to exempt a recipient from mandatory enrollment in a
 1261 managed care plan or MediPass. School districts participating in
 1262 the certified school match program pursuant to ss. 409.908(21)
 1263 and 1011.70 shall be reimbursed by Medicaid, subject to the
 1264 limitations of s. 1011.70(1), for a Medicaid-eligible child
 1265 participating in the services as authorized in s. 1011.70, as
 1266 provided for in s. 409.9071, regardless of whether the child is
 1267 enrolled in MediPass or a managed care plan. Managed care plans
 1268 shall make a good faith effort to execute agreements with school
 1269 districts regarding the coordinated provision of services
 1270 authorized under s. 1011.70. County health departments
 1271 delivering school-based services pursuant to ss. 381.0056 and
 1272 381.0057 shall be reimbursed by Medicaid for the federal share
 1273 for a Medicaid-eligible child who receives Medicaid-covered
 1274 services in a school setting, regardless of whether the child is
 1275 enrolled in MediPass or a managed care plan. Managed care plans
 1276 shall make a good faith effort to execute agreements with county

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1277 health departments regarding the coordinated provision of
1278 services to a Medicaid-eligible child. To ensure continuity of
1279 care for Medicaid patients, the agency, the Department of
1280 Health, and the Department of Education shall develop procedures
1281 for ensuring that a student's managed care plan or MediPass
1282 provider receives information relating to services provided in
1283 accordance with ss. 381.0056, 381.0057, 409.9071, and 1011.70.

1284 ~~(1) Notwithstanding the provisions of chapter 287, the~~
1285 ~~agency may, at its discretion, renew cost-effective contracts~~
1286 ~~for choice counseling services once or more for such periods as~~
1287 ~~the agency may decide. However, all such renewals may not~~
1288 ~~combine to exceed a total period longer than the term of the~~
1289 ~~original contract.~~

1290 Section 9. This act shall take effect July 1, 2009.