

**HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

**BILL #:** HB 1271

Fish and Wildlife Conservation Commission

**SPONSOR(S):** Frishe

**TIED BILLS:**

**IDEN./SIM. BILLS:** SB 2150

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|    | <b>REFERENCE</b>   | <b>ACTION</b> | <b>ANALYST</b>  | <b>STAFF DIRECTOR</b> |
|----|--|---------------|-----------------|-----------------------|
| 1) | <u>Agriculture &amp; Natural Resources Policy Committee</u>                | <u></u>       | <u>Deslatte</u> | <u>Reese</u>          |
| 2) | <u>General Government Policy Council</u>                                   | <u></u>       | <u></u>         | <u></u>               |
| 3) | <u>Natural Resources Appropriations Committee</u>                          | <u></u>       | <u></u>         | <u></u>               |
| 4) | <u>Full Appropriations Council on General Government &amp; Health Care</u> | <u></u>       | <u></u>         | <u></u>               |
| 5) | <u></u>  | <u></u>       | <u></u>         | <u></u>               |

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**SUMMARY ANALYSIS**

The bill provides that applications for any license for recreational activities issued through the Florida Fish and Wildlife Conservation Commission (FWC) under part VI of chapter 379, F.S., must include a check-off provision that permits the applicant for licensure to make a voluntary contribution of \$1, which shall be distributed quarterly to Southeastern Guide Dogs, Inc., located in Palmetto, FL. Southeastern Guide Dogs, Inc., shall use the contributions to breed, raise, and train guide dogs for the blind, including in-residence training for persons who are provided guide dogs by Southeastern Guide Dogs, Inc.

Approximately \$22,475 may be generated annually for Southeastern Guide Dogs, Inc. For every \$1 donation collected, FWC is contractually obligated to pay a \$0.90 fee to contracted license vendors. The cost to FWC is approximately \$20,000 annually in additional vendor fees.

The bill takes effect July 1, 2009.

## HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

##### Current Situation

##### Recreation Licenses

Pursuant to s. 379.352 (13), F.S., FWC may collect donations for enhancing youth hunting and fishing programs. The most common amount donated is \$5. According to the FWC analysis, approximately 19% of customers opted to donate to youth hunting and fishing programs at the time they purchased a recreational license in 2007-08. All donations are deposited into the State Game Trust Fund.

FWC collected \$100,233 in youth hunting and fishing donations in 2007-08. For 2008-09 the trend shows collections decreasing by about 10%.

FWC sells recreational licenses through an outsourced vendor. FWC pays the vendor \$0.90 per item (license, permit type) sold. For youth hunting and fishing related donations, the vendor has waved the \$0.90 fee.

##### Southeastern Guide Dogs, Inc.

Southeastern Guide Dogs, Inc., (School) is a 501 (c) (3) nonprofit organization located in Palmetto, Florida. The School has provided guide dogs for the visually impaired since 1982. Its stated mission is to "create and nurture a partnership between a visually impaired individual and a guide dog, facilitating life's journey with mobility, independence and dignity." Southeastern Guide Dogs, Inc., currently has more than 800 active guide dog teams across the country and creates more than 70 new guide dog teams annually. According to the School's webpage, it provides all its services - including Paws for Independence, Paws for Patriots, and Gifted Canines - free of charge. Financial support for the School is provided primarily by private contributions; foundation grants; donations from civic organizations and businesses. The School also reports receiving the assistance of more than 600 volunteers. Southeastern Guide Dogs, Inc., is accredited by the International Guide Dog Federation in Reading, England and is a member of the Council of U.S. Dog Guide Schools. The School is one of only 10 fully certified guide dogs school in the country.<sup>1</sup>

Southeastern Guide Dogs, Inc., operates its own breeding colony, with more than 100 breeder dogs. The School breeds Labradors, Golden Retrievers, Goldadors (Labrador/Golden Retriever mix), Smooth-Coat Collies, Australian Shepherds and Hungarian Vizslas. After weaning, puppies are placed with volunteer puppy raiser families where they learn house manners, basic obedience and social skills.

<sup>1</sup> <http://www.guidedogs.org/index.php?page=about-us>

At 14 to 20 months of age, the dogs return to the school for intensive harness training that lasts between 6 and 8 months. Following successful training, the dogs and visually impaired students are paired together as new teams, spending 26 days of on-site training. The School offers follow up programs through its Graduate Services division, including home visits and consultations via telephone and email, all aimed at keeping our graduate teams on track and on task with maximum results.<sup>2</sup>

### **Effect of Proposed Changes**

The bill provides that applications for any license for recreational activities issued under part VI of chapter 379, F.S., must include a check-off provision that permits the applicant for licensure to make a voluntary contribution of \$1, which shall be distributed quarterly by the FWC to Southeastern Guide Dogs, Inc., located in Palmetto, FL. Southeastern Guide Dogs, Inc. shall use the contributions to breed, raise, and train guide dogs for the blind, including in-residence training for persons who are provided guide dogs by Southeastern Guide Dogs, Inc.

#### **B. SECTION DIRECTORY:**

**Section 1.** Requires the applications for all recreational activity licenses to include a provision for the license applicant to make a voluntary contribution to Southeastern Guide Dogs, Inc.; providing for the use of funds raised by such contributions.

**Section 2.** Provides an effective date.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

#### **A. FISCAL IMPACT ON STATE GOVERNMENT:**

##### **1. Revenues:**

According to FWC, approximately \$22,475 may be generated annually for Southeastern Guide Dogs, Inc.

##### **2. Expenditures:**

For every \$1 donation collected, FWC is contractually obligated to pay a \$0.90 fee to the contracted license vendor. The cost to FWC is approximately \$20,000 annually in additional vendor fees. FWC may need increased spending authority to pay the vendor fees.

#### **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

##### **1. Revenues:**

None

##### **2. Expenditures:**

None

#### **C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

Clerks at retail locations that sell recreational hunting and fishing licenses would inform the customer of the guide dog check-off option when selling the license. Collecting the additional dollar may entail some cost for training.

#### **D. FISCAL COMMENTS:**

FWC provided the following comments:

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<sup>2</sup> Ibid.

*Unless the recreational hunting and fishing license vendor waives the transaction fee for the collection of guide dog donations, it will cost FWC approximately \$20,000 to collect and distribute \$22,000 to the recipient.*

*While the vendor did waive the transaction fee for the youth hunting and fishing donations, it was in the vendor's long-term best interest since a major goal of the youth hunting and fishing program donation is to create life-long hunters and anglers. When the vendor waived the fee for the youth hunting and fishing donations, the vendor indicated that they would not do so for any other donations in the future.*

*The July 1 effective date would be difficult for the vendor to complete the necessary programming and training. We would suggest an October 1 effective date.*

*FWC may need \$20,000 in additional spending authority to pay the vendor fees.*

### **III. COMMENTS**

#### **A. CONSTITUTIONAL ISSUES:**

##### **1. Applicability of Municipality/County Mandates Provision:**

This bill does not appear to require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

##### **2. Other:**

None

#### **B. RULE-MAKING AUTHORITY:**

None

#### **C. DRAFTING ISSUES OR OTHER COMMENTS:**

None

### **IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES**