2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18 19

2021

2223

24

25

26

27

28

29

By the Committee on Governmental Oversight and Accountability; and Senator Dean

585-05363-09 20091368c1

A bill to be entitled

An act relating to local government budgets; amending s. 28.36, F.S.; conforming provisions relating to proposed court budgets; amending s. 30.49, F.S.; conforming provisions relating to sheriff budgets; revising the categories for expenditures; amending s. 129.01, F.S.; revising provisions relating to the preparation of county budgets; amending s. 129.02, F.S.; revising provisions relating to the preparation of special district budgets; amending s. 129.021, F.S.; conforming cross-references; amending s. 129.03, F.S.; revising provisions relating to the preparation of tentative county budgets; requiring such budgets to be posted on the county's website; amending s. 129.06, F.S.; revising provisions relating to the execution and amendment of county budgets; requiring revised budgets to be posted on the county's website; amending s. 129.07, F.S.; revising provisions relating to the prohibition against exceeding the county budget; amending s. 129.201, F.S.; conforming and revising provisions relating to the budget of the supervisor of elections; amending s. 166.241, F.S.; revising provisions relating to the preparation or amendment of municipal budgets; requiring such budgets to be posted on the website of the municipality or related county; amending s. 189.418, F.S.; revising provisions relating to the preparation or amendment of special district budgets; requiring such budgets to be posted on the website of the district or related county;

31

32

33

34

35

36

37

38

39

40 41

42

43

44

45

46

47

48

49

50

51

52

53

54

55

56

57

58

585-05363-09 20091368c1

amending s. 189.421, F.S.; requiring that a copy of a certified letter containing certain information be sent to the chair of the local governing authority when the Department of Community Affairs attempts to assist a dependent special district with compliance with the district's financial reporting requirements; requiring that the letter include notice of a 60-day deadline for filing the required report; requiring that any special district unable to meet the reporting requirements notify the department of certain information in writing; providing that the department's written response does not constitute an extension of the reporting deadline by the department; requiring that the department forward the written response to the Legislative Auditing Committee for its determination as to whether the special district should be subject to additional state action; requiring that the department begin certain procedures under certain circumstances; extending the period before which the department must take certain action; amending s. 218.32, F.S.; revising the schedule for submitting a local governmental entity's audit and annual financial reports to the Department of Financial Services; requiring a local governmental entity to provide a link to the entity's financial report on the department's website; amending s. 218.35, F.S.; conforming provisions relating to the preparation of county fee officer budget; amending s. 218.39, F.S.; revising the timeframe for completing a

585-05363-09 20091368c1

local governmental entity's annual financial audit; requiring that an auditor prepare an audit report; requiring that such report be filed with the Auditor General within a specified time; requiring that the Auditor General notify the Legislative Auditing Committee of any audit report indicating that an audited entity has failed to take corrective action; requiring that the chair of a local governmental entity appear before the committee under certain circumstances; amending s. 373.536, F.S.; requiring water management district budgets to be posted on the district's website; amending s. 1011.03, F.S.; requiring the budgets of district school boards to be posted on the website of the district or related county; amending s. 1011.051, F.S.; revising provisions relating to the guidelines for district school boards to maintain an unreserved fund balance for the general fund; providing an effective date.

76 77 78

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

Be It Enacted by the Legislature of the State of Florida:

79 80

81

Section 1. Subsection (3) of section 28.36, Florida Statutes, is amended to read:

82

28.36 Budget procedure.—There is hereby established a budget procedure for the court-related functions of the clerks of the court.

8586

87

84

(3) Each proposed budget <u>must</u> <u>shall further</u> conform to <u>the</u> requirements of ss. 129.01 and 129.03(2), and the following requirements:

585-05363-09 20091368c1

(a) On or before August 15 for each fiscal year thereafter, the proposed budget shall be prepared, summarized, and submitted by the clerk in each county to the Clerks of Court Operations Corporation in the manner and form prescribed by the corporation. The proposed budget must provide detailed information on the anticipated revenues available and expenditures necessary for the performance of the standard list of court-related functions of the clerk's office developed pursuant to s. 28.35(4)(a) for the county fiscal year beginning the following October 1.

- (b) The proposed budget must be balanced, such that the total of the estimated revenues available must equal or exceed the total of the anticipated expenditures. The These revenues include the following: cash balances brought forward from the prior fiscal period; revenue projected to be received from fees, service charges, court costs, and fines for court-related functions during the fiscal period covered by the budget; and supplemental revenue that may be requested pursuant to subsection (4). The anticipated expenditures must be itemized as required by the corporation, pursuant to contract with the Chief Financial Officer.
- (c) The proposed budget may include a contingency reserve not to exceed 10 percent of the total <u>budgeted appropriations</u> budget, provided that, overall, the proposed <u>total budgeted</u> appropriations <u>budget</u> does not exceed the limits prescribed in subsection (5).

Section 2. Subsections (1) and (2) of section 30.49, Florida Statutes, are amended to read:

30.49 Budgets.-

585-05363-09 20091368c1

(1) Pursuant to <u>ss. 129.01 and s. 129.03(2)</u>, each sheriff shall certify to the board of county commissioners a proposed budget of expenditures for the carrying out of the powers, duties, and operations of the office for the ensuing county fiscal year of the county. The budget must conform to the requirements of s. 129.01. The fiscal year of the sheriff shall henceforth commence on October 1 and end on September 30 of each year.

- (2) (a) The sheriff shall submit with the proposed budget his or her sworn certificate, stating that the proposed expenditures are reasonable and necessary for the proper and efficient operation of the office for the ensuing year.
- <u>(a)</u> The proposed budget <u>must</u> <u>shall</u> show the estimated amounts of all proposed expenditures for operating and equipping the sheriff's office and jail, excluding the cost of construction, repair, or capital improvement of county buildings during <u>the such</u> fiscal year. The expenditures <u>must shall</u> be categorized at the appropriate fund level in accordance with the following functional categories:
 - 1. General law enforcement.
 - 2. Corrections and detention alternative facilities.
 - 3. Court services, excluding service of process.
- (b) Within the appropriate fund and functional category, expenditures shall be itemized in accordance with the uniform chart of accounts prescribed by the Department of Financial Services, as follows:
 - 1. Personal services.
 - 2. Operating expenses.
- 3. Capital outlay.

585-05363-09 20091368c1

4. Debt service.

5. Nonoperating disbursements and contingency reserves.

(b)(c) The sheriff shall submit to the board of county commissioners for consideration and inclusion in the county budget, as deemed appropriate by the county, requests for construction, repair, or capital improvement of county buildings operated or occupied by the sheriff.

Section 3. Section 129.01, Florida Statutes, is amended to read:

- 129.01 Budget system established.—There is hereby established A budget system for the control of the finances of the boards of county commissioners of the several counties of the state is established, as follows:
- (1) A budget There shall be prepared, approved, adopted, and executed, as prescribed in this chapter, for the fiscal year ending September 30, 1952, and for each fiscal year. At a minimum, the budget must show for each fund, as thereafter, an annual budget for such funds as may be required by law and or by sound financial practices, budgeted revenues and expenditures by organizational unit in detail consistent with the annual financial report required under s. 218.32(1) and generally accepted accounting principles. The adopted budget must shall regulate all county expenditures control the levy of taxes and the expenditure of money for all county purposes during the ensuing fiscal year.
- (2) The Each budget $\underline{\text{must}}$ shall conform to the following general directions and requirements:
- (a) The budget $\underline{\text{must}}$ $\underline{\text{shall}}$ be prepared, summarized, and approved by the board of county commissioners of each county.

176

177

178

179

180

181

182

183

184

185

186

187

188

189

190

191

192

193

194

195196

197

198199

200

201

202

203

585-05363-09 20091368c1

- (b) The budget must shall be balanced, such that; that is, the total of the estimated receipts available from taxation and other sources, including balances brought forward from prior fiscal years, must shall equal the total of the appropriations for expenditures and reserves. It shall conform to the uniform classification of accounts prescribed by the appropriate state agency. The budgeted receipts must division of the budget shall include 95 percent of all receipts reasonably to be anticipated from all sources, including taxes to be levied, provided the percent anticipated from ad valorem levies is shall be as specified in s. 200.065(2)(a), and is 100 percent of the amount of the balances of both cash and liquid securities estimated to be brought forward at the beginning of the fiscal year. The budgeted appropriations must appropriation division of the budget shall include itemized appropriations for all expenditures authorized by law, contemplated to be made, or incurred for the benefit of the county during the said year and the provision for the reserves authorized by this chapter. Both the receipts and appropriations must appropriation divisions shall reflect the approximate division of expenditures between countywide expenditures and noncountywide expenditures and the division of county revenues derived from or on behalf of the county as a whole and county revenues derived from or on behalf of a municipal service taxing unit, special district included within the county budget, unincorporated area, service area, or program area, or otherwise not received for or on behalf of the county as a whole.
 - (c) Provision may be made for the following reserves:
 - 1. A reserve for contingencies may be provided which does

585-05363-09 20091368c1

in a sum not to exceed 10 percent of the total <u>budgeted</u> appropriations of the budget.

- 2. A reserve for cash balance to be carried over may be provided for the purpose of paying expenses from October 1 of the ensuing fiscal year until the time when the revenues for that year are expected to be available. This reserve may be not more than 20 percent of the total <u>budgeted appropriations</u>.

 However, receipts and balances of the budget; provided that for the bond interest and sinking fund budget, this reserve may be not more than the total maturities of debt, (both principal and interest), which that will occur during the ensuing fiscal year, plus the sinking fund requirements, computed on a straight-line basis, for any outstanding obligations to be paid from the fund.
- (d) An appropriation for "outstanding indebtedness" shall be made to provide for the payment of vouchers that which have been incurred in and charged against the budget for the current year or a prior year, but that which are expected to be unpaid at the beginning of the ensuing year for which the budget is being prepared. The appropriation for the payment of such vouchers shall be made in the same fund for which the expenses were originally incurred.
- (e) Any surplus arising from an excess of the estimated cash balance over the estimated amount of unpaid obligations to be carried over in a fund at the end of the current fiscal year may be transferred to any of the other funds of the county, and the amount so transferred shall be budgeted as a receipt to such other funds. However, a: provided, that no such surplus:
- $\underline{\text{1.}}$ In a fund raised for debt service $\underline{\text{may not}}$ $\underline{\text{shall}}$ be transferred to another fund, except to a fund raised for the

585-05363-09 20091368c1

same purposes in the same territory, unless the debt of such territory has been extinguished, in which case it may be transferred to any other fund raised for that territory.

provided, further, that no such surplus

2. In a capital outlay reserve fund may <u>not</u> be transferred to another fund until such time as the projects for which such capital outlay reserve fund was raised have been completed and all obligations paid.

Section 4. Section 129.02, Florida Statutes, is amended to read:

129.02 Requisites of budgets.—Each budget <u>must shall</u> conform to the following specific directions and requirements:

- (1) General fund budget shall contain an estimate of receipts by source, including any taxes now or hereafter authorized by law to be levied for any countywide purpose, except those countywide purposes provided for in the budgets enumerated below, any tax millage limitation to the contrary notwithstanding, and including any balance brought forward as provided herein; and an itemized estimate of expenditures that will need to be incurred to carry on all functions and activities of the county government now or hereafter authorized by law, except those functions and activities provided for in the budgets enumerated below, and of unpaid vouchers of the general fund; also of the reserve for contingencies and of the balances, as hereinbefore provided, which should be carried forward at the end of the year.
- (2) The County Transportation Trust Fund budget shall contain an estimate of receipts by source and balances as provided herein, and an itemized estimate of expenditures that

2.72

585-05363-09 20091368c1

need to be incurred to carry on all work on roads and bridges in the county except that provided for in the capital outlay reserve fund budget and in district budgets pursuant to this chapter, and of unpaid vouchers of the County Transportation Trust Fund; also of the reserve for contingencies and the balance, as hereinbefore provided, which should be carried forward at the end of the year.

- (3) The budget for the county fine and forfeiture fund shall contain an estimate of receipts by source and balances as provided herein, and an itemized estimate of expenditures that need to be incurred to carry on all criminal prosecution, and all other law enforcement functions and activities of the county now or hereafter authorized by law, and of indebtedness of the county fine and forfeiture fund; also of the reserve for contingencies and the balance, as hereinbefore provided, which should be carried forward at the end of the year.
- (4) (a) Capital outlay reserve fund budget shall contain an estimate of receipts by source, including any taxes authorized by law to be levied for that purpose, and including any balance brought forward as provided for herein; and an itemized estimate of expenditures for capital purposes to give effect to general improvement programs. It shall be a plan for the expenditure of funds for capital purposes, showing as income the revenues, special assessments, borrowings, receipts from sale of capital assets, free surpluses, and down payment appropriation to be applied to the cost of a capital project or projects, expenses of issuance of obligations, engineering, supervision, contracts, and any other related expenditures. It may contain also an estimate for the reserves as hereinbefore provided and for a

585-05363-09 20091368c1

reserve for future construction and improvements. No expenditures or obligations shall be incurred for capital purposes except as appropriated in this budget, except for the preliminary expense of plans, specifications and estimates.

- (b) Under the provision herein set forth, a separate capital budget may be adopted for each special district included within the county budget, or a consolidated capital budget may be adopted providing for the consolidation of capital projects of the county and of the special districts included within the county budget into one budget, treating borrowed funds and other receipts as special revenue earmarked for capital projects as separately itemized appropriation for each district special project or county project, as the case may be.
- (c) Any funds in the capital budget not required to meet the current construction cost of any project may be invested in any securities of the Federal Government or in securities of any county of the state pledging the full faith and credit of such county or pledging such county's share of the gas tax provided for in s. 16 of Art. IX of the Constitution of 1885 as adopted by the 1968 revised constitution or in s. 9, Art. XII of said revision.
- (5) A bond interest and sinking fund budget shall be made for each county and for each special district included within the county budget having bonds outstanding. The budget shall contain an estimate of receipts by source, including any taxes authorized by law to be levied for that purpose, and including any balances brought forward as provided herein; and an itemized estimate of expenditures and reserves as follows: The bond interest and principal maturities in the year for which the

585-05363-09 20091368c1

budget is made shall be determined and estimates for expenses connected with the payments of such bonds and coupons, commissions of the tax collector, and of the property appraiser, and expenses of refunding operations, if any are contemplated, shall be appropriated. A sufficient "cash balance to be carried over" may be reserved as set forth hereinbefore. The sinking fund requirements provided for in the said reserve may be carried over either in cash or in securities of the Federal Government and of the local governments in Florida, or both.

(6) For each special district included within the county budget, the operating fund budget must show estimated receipts from taxation and other sources, including balances brought forward from prior fiscal years, which must equal the total appropriations. The budgeted appropriations must include itemized appropriations for all shall contain an estimate of receipts by source and balances as provided herein, and an itemized estimate of expenditures that will need to be incurred to carry on all functions and activities of the special district as now or hereafter provided by law, including and of the indebtedness of the special district, and the provision for required reserves; also of the reserves for contingencies and the balances, as hereinbefore provided, which should be carried forward at the end of the year.

Section 5. Section 129.021, Florida Statutes, is amended to read:

129.021 County officer budget information.—Notwithstanding other provisions of law, the budgets of all county officers, as submitted to the board of county commissioners, <u>must shall</u> be in sufficient detail and contain such information as the board of

585-05363-09 20091368c1

county commissioners may require in furtherance of their powers and responsibilities provided in ss. 125.01(1)(q) and (r) and (6) and $129.01 \frac{129.01(2)(b)}{}$.

Section 6. Subsections (2) and (3) of section 129.03, Florida Statutes, are amended to read:

129.03 Preparation and adoption of budget.-

- (2) On or before June 1 of each year, the sheriff, the clerk of the circuit court and county comptroller, the property appraiser, the tax collector subject to a resolution entered into pursuant to s. 145.022(1), and the supervisor of elections shall each submit to the board of county commissioners a tentative budget for their respective offices for the ensuing fiscal year. However, the board of county commissioners may, by resolution, require the tentative budgets to be submitted by May 1 of each year.
- (3) Within No later than 15 days after certification of value by the property appraiser pursuant to s. 200.065(1), the county budget officer, after tentatively ascertaining the proposed fiscal policies of the board for the ensuing fiscal year, shall prepare and present to the board a tentative budget for the ensuing fiscal year for each of the funds provided in this chapter, including all estimated receipts, taxes to be levied, and balances expected to be brought forward and all estimated expenditures, reserves, and balances to be carried over at the end of the year.
- (a) The board of county commissioners shall receive and examine the tentative budget for each fund and, subject to the notice and hearing requirements of s. 200.065, shall require such changes to be made as it deems shall deem necessary;

585-05363-09 20091368c1

provided the budget <u>remains</u> shall remain in balance. The county budget officer's estimates of receipts other than taxes, and of balances to be brought forward, <u>may shall</u> not be revised except by a resolution of the board, duly passed and spread on the minutes of the board. However, the board may allocate to any of the funds of the county any anticipated receipts, other than taxes levied for a particular fund, except receipts designated or received to be expended for a particular purpose.

- (b) Upon receipt of the tentative budgets and completion of any revisions made by the board, the board shall prepare a statement summarizing all of the adopted tentative budgets. The This summary statement must shall show, for each budget and the total of all budgets, the proposed tax millages, the balances, the reserves, and the total of each major classification of receipts and expenditures, classified according to the uniform classification of accounts adopted prescribed by the Department of Financial Services appropriate state agency. The board shall cause this summary statement to be advertised one time in a newspaper of general circulation published in the county, or by posting at the courthouse door if there is no such newspaper, and the advertisement must shall appear adjacent to the advertisement required pursuant to s. 200.065.
- (c) The board shall hold public hearings to adopt tentative and final budgets pursuant to s. 200.065. The hearings shall be primarily for the purpose of hearing requests and complaints from the public regarding the budgets and the proposed tax levies and for explaining the budget and proposed or adopted amendments thereto, if any. The tentative and adopted tentative budgets must be posted on the county's official website before

585-05363-09 20091368c1

the public hearings to consider such budgets. Upon adoption, the final budget must be posted on the website. The tentative budgets, adopted tentative budgets, and final budgets shall be filed in the office of the county auditor as a public record. Sufficient reference in words and figures to identify the particular transactions shall be made in the minutes of the board to record its actions with reference to the budgets.

Section 7. Subsection (1) and paragraphs (a) and (f) of subsection (2) of section 129.06, Florida Statutes, are amended to read:

129.06 Execution and amendment of budget.-

- (1) Upon the final adoption of the budgets as provided in this chapter, the budgets so adopted <u>must shall</u> regulate <u>all the</u> expenditures of the county and each special district included within the county budget, and the itemized estimates of expenditures shall have the effect of fixed appropriations and <u>may shall</u> not be amended, altered, or exceeded except as provided in this chapter.
- (a) The modified-accrual basis or accrual basis of accounting must be followed for all funds in accordance with generally accepted accounting principles.
- (b) The cost of the investments provided in this chapter, or the receipts from their sale or redemption, <u>may must</u> not be treated as expense or income, but the investments on hand at the beginning or end of each fiscal year must be carried as separate items at cost in the fund balances; however, the amounts of profit or loss received on their sale must be treated as income or expense, as the case may be.
 - (2) The board at any time within a fiscal year may amend a

585-05363-09 20091368c1

budget for that year, and may within the first 60 days of a fiscal year amend the budget for the prior fiscal year, as follows:

- (a) Appropriations for expenditures within in any fund may be decreased or and other appropriations in the same fund correspondingly increased by motion recorded in the minutes, provided that the total budgeted of the appropriations of the fund is may not be changed. The board of county commissioners, however, may establish procedures by which the designated budget officer may authorize certain intradepartmental budget amendments, provided that the total budgeted appropriations appropriation of the fund is not department may not be changed.
- (f) If <u>a budget</u> an amendment to a budget is required for a purpose not specifically authorized in paragraphs (a)-(e), unless otherwise prohibited by law, the amendment may be authorized by resolution or ordinance of the board of county commissioners adopted following a public hearing.
- 1. The public hearing must be advertised at least 2 days, but not more than 5 days, before the date of the hearing. The advertisement must appear in a newspaper of paid general circulation and must identify the name of the taxing authority, the date, place, and time of the hearing, and the purpose of the hearing. The advertisement must also identify each budgetary fund to be amended, the source of the funds, the use of the funds, and the total amount of each <u>fund's budgeted</u> appropriations <u>budget</u>.
- 2. If the board amends the budget pursuant to this paragraph, it must post the revised budget on the county's official website.

467

468

469470

471472

473

474

475

476

477

478

479

480

481

482

483

484

485

486

487

488

489

490

491492

493

585-05363-09 20091368c1

Section 8. Section 129.07, Florida Statutes, is amended to read:

129.07 Unlawful to exceed the budget; certain contracts void; commissioners contracting excess indebtedness personally liable. - It is unlawful for The board of county commissioners may not to expend or contract for expenditures the expenditure in any fiscal year more than the amount of budgeted appropriations in each fund's budget, except as provided herein, and in no case shall the total appropriations of any budget may not be exceeded, except as provided in s. 129.06., and Any indebtedness contracted for any purpose against either of the funds enumerated in this chapter or for any purpose, the expenditure for which is chargeable to either of said funds, is shall be null and void, and a no suit or suits may not shall be prosecuted in any court in this state for the collection of same., and The members of the board of county commissioners voting for and contracting for such amounts and the bonds of such members are of said boards also shall be liable for the excess indebtedness so contracted for.

Section 9. Section 129.201, Florida Statutes, is amended to read:

129.201 Budget of supervisor of elections; manner and time of preparation and presentation.—

(1) Pursuant to <u>ss. 129.01 and s. 129.03(2)</u>, each supervisor of elections shall certify to the board of county commissioners, or county budget commission if there is one in the county, a proposed budget <u>for carrying out the powers</u>, <u>duties</u>, and <u>operations</u> of income and expenditures to fulfill the <u>duties</u>, responsibilities, and operation of the office of the

585-05363-09 20091368c1

supervisor of elections for the ensuing <u>county</u> fiscal year of the county. The budget must conform to the requirements of s.

129.01. The fiscal year of the supervisor of elections <u>commences</u> shall commence on October 1 of each year and <u>ends</u> shall end on September 30 of the following year.

- (2) (a) Each expenditure item in the budget for the supervisor of elections shall be itemized generally as follows:
- 1. Compensation for the supervisor of elections and all other personnel of the office.
 - 2. Operating expenses.
 - 3. Capital outlay.
 - 4. Contingencies and transfers.
- (b) To the extent appropriate, the budget shall be further itemized in conformance with the Uniform Accounting System for Local Units of Government in Florida adopted by rule of the Chief Financial Officer.
- (2)(3) The supervisor of elections shall furnish to the board of county commissioners or the county budget commission all relevant and pertinent information that the which such board or commission deems shall deem necessary.
- (3) (4) The board or commission, as appropriate the case may be, may require the supervisor of elections to correct mathematical, mechanical, factual, and clerical errors and errors of form in the proposed budget. At the hearings held pursuant to s. 200.065, the board or commission may amend, modify, increase, or reduce any or all items of expenditure in the proposed budget; and, as amended, modified, increased, or reduced, such budget shall be approved by the board or commission, giving written notice of its action to specific

585-05363-09 20091368c1

items amended, modified, increased, or reduced.

(4) (5) The board or commission shall include in the county budget the items of proposed expenditures as set forth in the budget which are required by this section to be submitted, after the budget has been reviewed and approved. The board or commission shall include the supervisor of elections' reserve for contingencies provided herein in the reserve for contingencies account in the general county budget.

- (5)(6) The reserve for contingencies in the budget of a supervisor of elections shall be governed by the same provisions governing the amount and use of the reserve for contingencies appropriated in the county budget.
- $\underline{(6)}$ (7) The proposed budget shall be submitted to the board of county commissioners or county budget commission pursuant to s. 129.03(2)_{τ} and the budget shall be included by the board or commission in the general county budget.
- (7) (8) The items placed in the budget of the board <u>are</u> pursuant to this act shall be subject to the same provisions of law as the county annual budget; however, <u>an</u> no amendment may be made to the appropriations of the office of the supervisor of elections <u>may</u> not be made without due notice of the change to the supervisor of elections.
- (8) (9) The budget of the supervisor of elections may be increased by the board of county commissioners to cover such expenses for emergencies and unanticipated expenses as are recommended and justified by the supervisor of elections.

Section 10. Section 166.241, Florida Statutes, is amended to read:

166.241 Fiscal years, appropriations, budgets, and budget

585-05363-09 20091368c1

552 amendments.

553

554

555

556

557

558

559

560

561

562

563

564565

566

567

568

569

570

571

572

573

574

575

576577

578

579

580

(1) Each municipality shall <u>establish</u> make provision for establishing a fiscal year beginning October 1 of each year and ending September 30 of the following year.

- (2) The governing body of each municipality shall adopt a budget each fiscal year. The budget must be adopted by ordinance or resolution unless otherwise specified in the respective municipality's charter. The amount available from taxation and other sources, including balances brought forward amounts carried over from prior fiscal years, must equal the total appropriations for expenditures and reserves. At a minimum, the adopted budget must show for each fund, as required by law and sound financial practices, budgeted revenues and expenditures by organizational unit in detail consistent with the annual financial report required under s. 218.32(1). The adopted budget must regulate all expenditures of the municipality, and an it is unlawful for any officer of a municipal government may not to expend or contract for expenditures in any fiscal year except pursuant to the adopted budget in pursuance of budgeted appropriations.
- (3) The tentative and adopted tentative budgets must be posted on the municipality's official website before the public hearings held pursuant to s. 200.065 or other law to consider such budgets. Upon adoption, the final budget must be posted on the municipality's official website. If the municipality does not operate an official website, the tentative budget, adopted tentative budget, and final budget must be posted on the website of the county or counties in which the municipality is located.
 - (4) (3) The governing body of each municipality at any time

585-05363-09 20091368c1

within a fiscal year or within up to 60 days following the end of the fiscal year may amend a budget for that year as follows:

- (a) Appropriations for expenditures within a fund may be decreased or increased by motion recorded in the minutes, provided that the total <u>budgeted</u> of the appropriations of the fund is not changed.
- (b) The governing body may establish procedures by which the designated budget officer may authorize certain budget amendments within a department, provided that the total <u>budgeted</u> of the appropriations of the fund department is not changed.
- (c) If a budget amendment is required for a purpose not specifically authorized in paragraph (a) or paragraph (b), the budget amendment must be adopted in the same manner as the original budget unless otherwise specified in the <u>municipality's</u> charter of the respective municipality.
- (5) If the governing body of a municipality amends the budget pursuant to paragraph (4)(c), the adopted amendment must be posted on the official website of the municipality or county or counties in which the municipality is located.

Section 11. Subsections (3) through (7) of section 189.418, Florida Statutes, are amended to read:

189.418 Reports; budgets; audits.-

(3) The governing body of each special district shall adopt a budget by resolution each fiscal year. The total amount available from taxation and other sources, including <u>balances</u> <u>brought forward amounts carried over</u> from prior fiscal years, must equal the total of appropriations for expenditures and reserves. <u>At a minimum</u>, the adopted budget must show for each fund, as required by law and sound financial practices, budgeted

585-05363-09 20091368c1

revenues and expenditures by organizational unit in detail consistent with the annual financial report required under s.

218.32(1). The adopted budget must regulate all expenditures of the special district, and an it is unlawful for any officer of a special district may not to expend or contract for expenditures in any fiscal year except pursuant to the adopted budget in pursuance of budgeted appropriations.

- (4) The tentative and adopted tentative budgets must be posted on the special district's official website before the budget hearings held pursuant to s. 200.065 or other law to consider such budgets. Upon adoption, the final budget must be posted on the special district's official website. If the special district does not operate an official website, the tentative budget, adopted tentative budget, and final budget must be posted on the website of the county or counties in which the special district is located. This subsection and subsection (3) do not apply to water management districts as defined within s. 373.019.
- <u>(5)</u> (4) The proposed budget of a dependent special district <u>must shall</u> be presented in accordance with generally accepted accounting principles, contained within the general budget of the local governing authority, and be clearly stated as the budget of the dependent district. However, with the concurrence of the local governing authority, a dependent district may be budgeted separately.
- $\underline{(6)}$ The governing body of each special district at any time within a fiscal year or within up to 60 days following the end of the fiscal year may amend a budget for that year \underline{as} $\underline{follows:}$

585-05363-09 20091368c1

(a) Appropriations for expenditures within a fund may be decreased or increased by motion recorded in the minutes if the total budgeted appropriations of the fund is not changed.

- (b) The governing body may establish procedures by which the designated budget officer may authorize certain budget amendments if the total budgeted appropriations of the fund is not changed.
- (c) If a budget amendment is required for a purpose not specifically authorized in paragraph (a) or paragraph (b), the budget amendment must be adopted by resolution.
- (7) If the governing body of a special district amends the budget pursuant to paragraph (6)(c), the adopted amendment must be posted on the official website of the special district or county or counties in which the special district is located.
- (8) (6) A local governing authority may, in its discretion, review the budget or tax levy of any special district located solely within its boundaries.
- (9) (7) All reports or information required to be filed with a local governing authority under ss. 189.415, 189.416, and 189.417 and this section shall:
- (a) $\underline{\text{If}}$ When the local governing authority is a county, be filed with the clerk of the board of county commissioners.
- (b) $\underline{\text{If}}$ When the district is a multicounty district, be filed with the clerk of the county commission in each county.
- (c) If When the local governing authority is a municipality, be filed at the place designated by the municipal governing body.
- Section 12. Subsections (1) and (3) of section 189.421, Florida Statutes, are amended to read:

669

670

671

672673

674

675

676

677

678

679

680

681

682

683

684

685

686 687

688

689

690

691

692

693

694

695696

585-05363-09 20091368c1

189.421 Failure of district to disclose financial reports.-

(1) When notified pursuant to s. 189.419, the department shall attempt to assist a special district to comply with its financial reporting requirements by sending a certified letter to the special district, and, in the case of a dependent special district, a copy of the letter to the chair of the governing body of the local governing authority general-purpose government, which includes the following: a description of the required report, including statutory submission deadlines, a contact telephone number for technical assistance to help the special district comply, a 60-day deadline extension of time for filing the required report with the appropriate entity, the address where the report must be filed, and an explanation of the penalties for noncompliance. Any special district that is unable to meet the 60-day deadline must notify the department, in writing, within the 60-day period of the reason, the steps the special district is taking to prevent the noncompliance from reoccurring, and the estimated date that the special district will file the report with the appropriate agency. The written response does not constitute an additional extension by the department; however, the department shall forward such written response to the Legislative Auditing Committee for its consideration in the determination of whether the special district should be subject to further state action in accordance with s. 11.40(5)(b). The department may grant an additional 30day extension of time if requested to do so in writing by the special district. The department shall notify the appropriate entity of the new extension of time. In the case of a special district that did not timely file the reports or information

698

699

700

701

702

703

704

705

706

707

708 709

710

711

712

713

714

715

716717

718

719720

721

722

723

724

725

585-05363-09 20091368c1

required by s. 218.38, the department shall send a certified technical assistance letter to the special district which summarizes the requirements and encourages the special district to take steps to prevent the noncompliance from reoccurring.

(3) Pursuant to s. 11.40(5)(b), the Legislative Auditing Committee shall notify the department of those districts that failed to file the required report or reports. If the procedures described in subsection (1) have not yet been initiated, the department shall proceed with such procedures upon receiving the notice from the Legislative Auditing Committee. Otherwise, within 45 $\frac{30}{30}$ days after receiving this notice or within 45 $\frac{30}{30}$ days after the 60-day deadline extension date provided in subsection (1), whichever occurs later, the department shall proceed as follows: notwithstanding the provisions of chapter 120, the department shall file a petition for writ of certiorari with the circuit court. Venue for all actions pursuant to this subsection shall be in Leon County. The court shall award the prevailing party attorney's fees and costs in all cases filed pursuant to this section unless affirmatively waived by all parties. A writ of certiorari shall be issued unless a respondent establishes that the notification of the Legislative Auditing Committee was issued as a result of material error. Proceedings under this subsection shall otherwise be governed by the Rules of Appellate Procedure.

Section 13. Paragraphs (d) and (e) of subsection (1) of section 218.32, Florida Statutes, are amended, and paragraph (g) is added to that subsection, to read:

218.32 Annual financial reports; local governmental entities.—

585-05363-09 20091368c1

726 (1)

- (d) Each local governmental entity that is required to provide for an audit under in accordance with s. 218.39(1) must submit the annual financial report with the audit report. a copy of the audit report and annual financial report must be submitted to the department within 45 days after the completion of the audit report but no later than 9/12 months after the end of the fiscal year.
- (e) Each local governmental entity that is not required to provide for an audit <u>under report in accordance with</u> s. 218.39 must submit the annual financial report to the department no later than <u>9 months after the end of the fiscal April 30 of each year</u>. The department shall consult with the Auditor General in the development of the format of annual financial reports submitted pursuant to this paragraph. The format shall include balance sheet information <u>used to be utilized</u> by the Auditor General pursuant to s. 11.45(7)(f). The department must forward the financial information contained within <u>the these entities</u> annual financial reports to the Auditor General in electronic form. This paragraph does not apply to housing authorities created under chapter 421.
- (g) Each local governmental entity's website must provide a link to the department's website to view the entity's annual financial report submitted to the department pursuant to this section. If the local governmental entity does not have an official website, the county government's website must provide the required link for the local governmental entity.

Section 14. Subsections (1) and (2) of section 218.35, Florida Statutes, are amended to read:

585-05363-09 20091368c1

218.35 County fee officers; financial matters.-

- (1) Each county fee officer shall establish an annual budget for carrying out the powers, duties, and operations of his or her office for the ensuing county fiscal year which shall clearly reflect the revenues available to said office and the functions for which money is to be expended. The budget must conform to the requirements of s. 129.01 shall be balanced; that is, the total of estimated receipts, including balances brought forward, shall equal the total of estimated expenditures and reserves. The budgeting of segregated funds shall be made in such manner that the relation between program and revenue source as provided by law is retained.
- (2) The clerk of the circuit court, functioning in his or her capacity as clerk of the circuit and county courts and as clerk of the board of county commissioners, shall prepare his or her budget consistent with the requirements of s. 129.01, and in two parts:
- (a) The budget for funds necessary to perform court-related functions as provided for in s. 28.36, which shall detail the methodologies used to apportion costs between court-related and non-court-related functions performed by the clerk.
- (b) The budget relating to the requirements of the clerk as clerk of the board of county commissioners, county auditor, and custodian or treasurer of all county funds and other county-related duties.

Section 15. Section 218.39, Florida Statutes, is amended to read:

- 218.39 Annual financial audit reports.-
- (1) If, by the first day in any fiscal year, a local

585-05363-09 20091368c1

governmental entity, district school board, charter school, or charter technical career center has not been notified that a financial audit for that fiscal year will be performed by the Auditor General, each of the following entities shall have an annual financial audit of its accounts and records completed within $\underline{9}$ $\underline{12}$ months after the end of its fiscal year by an independent certified public accountant retained by it and paid from its public funds:

- (a) Each county.
- (b) Any municipality with revenues or the total of expenditures and expenses in excess of \$250,000.
- (c) Any special district with revenues or the total of expenditures and expenses in excess of \$100,000.
 - (d) Each district school board.
 - (e) Each charter school established under s. 1002.33.
- (f) Each charter technical center established under s. 1002.34.
- (g) Each municipality with revenues or the total of expenditures and expenses between \$100,000 and \$250,000 that has not been subject to a financial audit pursuant to this subsection for the 2 preceding fiscal years.
- (h) Each special district with revenues or the total of expenditures and expenses between \$50,000 and \$100,000 that has not been subject to a financial audit pursuant to this subsection for the 2 preceding fiscal years.
- (2) The county audit report shall be a single document that includes a financial audit of the county as a whole and, for each county agency other than a board of county commissioners, an audit of its financial accounts and records, including

585-05363-09 20091368c1

reports on compliance and internal control, management letters, and financial statements as required by rules adopted by the Auditor General. In addition to such requirements, if a board of county commissioners elects to have a separate audit of its financial accounts and records in the manner required by rules adopted by the Auditor General for other county agencies, such separate audit shall be included in the county audit report.

- (3) (a) A dependent special district may make provision for an annual financial audit by being included within the audit of another local governmental entity upon which it is dependent. An independent special district may not make provision for an annual financial audit by being included within the audit of another local governmental entity.
- (b) A special district that is a component unit, as defined by generally accepted accounting principles, of a local governmental entity shall provide the local governmental entity, within a reasonable time period as established by the local governmental entity, with financial information necessary to comply with this section. The failure of a component unit to provide this financial information must be noted in the annual financial audit report of the local governmental entity.
- (4) A management letter shall be prepared and included as a part of each financial audit report.
- (5) At the conclusion of the audit, the auditor shall discuss with the chair of the governing body of the each local governmental entity or the chair's designee, or with the elected official of each county agency or with the elected official's designee, or with the chair of the district school board or the chair's designee, or with the chair of the board of the charter

585-05363-09 20091368c1

school or the chair's designee, or with the chair of the <u>board</u> of the charter technical career center or the chair's designee, as appropriate, all of the auditor's comments that will be included in the audit report. If the officer is not available to discuss the auditor's comments, their discussion is presumed when the comments are delivered in writing to his or her office. The auditor shall notify each member of the governing body of a local governmental entity, district school board, or charter technical career center for which deteriorating financial conditions exist that may cause a condition described in s. 218.503(1) to occur if actions are not taken to address such conditions.

- (6) The officer's written statement of explanation or rebuttal concerning the auditor's findings, including corrective action to be taken, must be filed with the governing body of the local governmental entity, district school board, charter school, or charter technical career center within 30 days after the delivery of the auditor's findings.
- (7) All audits conducted pursuant to this section must be conducted in accordance with the rules of the Auditor General adopted pursuant to s. 11.45. Upon completion of the audit required by this section, the auditor shall prepare an audit report in accordance with the rules of the Auditor General. The audit report shall be filed with the Auditor General within 45 days after delivery of the audit report to the governing body of the audited entity, but no later than 9 months after the end of the audited entity's fiscal year. The audit report must include a written statement describing corrective actions to be taken in response to each of the auditor's recommendations included in

585-05363-09 20091368c1

871 the audit report.

872

873

874

875

876

877

878

879

880

881

882

883 884

885

886

887

888

889 890

891

892

893

894

895

896897

898

899

(8) The Auditor General shall notify the Legislative Auditing Committee of any audit report prepared pursuant to this section which indicates that an audited entity has failed to take full corrective action in response to a recommendation that was included in the two preceding financial audit reports, in which case the committee may direct the governing body of the audited entity to provide a written statement to the committee explaining why full corrective action has not been taken or, if the governing body intends to take full corrective action, describing the corrective action to be taken and when it will be taken. If the committee determines that the written statement is not sufficient, it may require the chair of the governing body of the local governmental entity or the chair's designee, the elected official of each county agency or the elected official's designee, the chair of the district school board or the chair's designee, the chair of the board of the charter school or the chair's designee, or the chair of the board of the charter technical career center or the chair's designee, as appropriate, to appear before the committee. If the committee determines that an audited entity has failed to take full corrective action for which there is no justifiable reason for not taking such action, or has failed to comply with committee requests made pursuant to this section, the committee may proceed in accordance with s. 11.40(5)(a).

(9)(7) The predecessor auditor of a district school board shall provide the Auditor General access to the prior year's working papers in accordance with the Statements on Auditing Standards, including documentation of planning, internal

585-05363-09 20091368c1

control, audit results, and other matters of continuing accounting and auditing significance, such as the working paper analysis of balance sheet accounts and those relating to contingencies.

- (8) All audits conducted in accordance with this section must be conducted in accordance with the rules of the Auditor General promulgated pursuant to s. 11.45. All audit reports and the officer's written statement of explanation or rebuttal must be submitted to the Auditor General within 45 days after delivery of the audit report to the entity's governing body, but no later than 12 months after the end of the fiscal year.
- (10) (9) Each charter school and charter technical career center must file a copy of its audit report with the sponsoring entity; the local district school board, if not the sponsoring entity; the Auditor General; and with the Department of Education.
- $\underline{\text{(11)}}$ This section does not apply to housing authorities created under chapter 421.
- (12) (11) Notwithstanding the provisions of any local law, the provisions of this section shall govern.
- Section 16. Paragraph (c) of subsection (5) of section 373.536, Florida Statutes, is amended, and paragraph (c) is added to subsection (6) of that section, to read:
 - 373.536 District budget and hearing thereon.-
- (5) TENTATIVE BUDGET CONTENTS AND SUBMISSION; REVIEW AND APPROVAL.—
- (c) Each water management district shall, by August 1 of each year, submit for review a tentative budget to the Governor, the President of the Senate, the Speaker of the House of

585-05363-09 20091368c1

Representatives, the chairs of all legislative committees and subcommittees with substantive or fiscal jurisdiction over water management districts, as determined by the President of the Senate or the Speaker of the House of Representatives as applicable, the secretary of the department, and the governing body of each county in which the district has jurisdiction or derives any funds for the operations of the district. The tentative budget must be posted on the water management district's official website before budget hearings held pursuant to s. 200.065 or other law to consider such budgets.

- (6) FINAL BUDGET; ANNUAL AUDIT; CAPITAL IMPROVEMENTS PLAN; WATER RESOURCE DEVELOPMENT WORK PROGRAM.—
- (c) Upon adoption, the final budget must be posted on the water management district's official website.

Section 17. Subsections (1) and (5) of section 1011.03, Florida Statutes, are amended, and subsection (6) is added to that section, to read:

1011.03 Public hearings; budget to be submitted to Department of Education.—

(1) Each district school board must cause a summary of its tentative budget, including the proposed millage levies as provided for by law, and graphs illustrating a historical summary of financial and demographic data, to be advertised at least once one time as a full-page advertisement in the newspaper with the largest circulation published in the district or to be posted at the courthouse door if there be no such newspaper. The board shall post the summary of its tentative budget on the district's official website. If the district does not operate an official website, the summary must be posted on

959

960

961

962

963

964

965

966

967

968

969

970971

972

973

974

975

976

977

978

979

980

981

982

983

984

985

986

585-05363-09 20091368c1

the website of the county in which the district is located.

- (5) The board shall hold public hearings to adopt tentative and final budgets pursuant to s. 200.065. The hearings shall be primarily for the purpose of hearing requests and complaints from the public regarding the budgets and the proposed tax levies and for explaining the budget and proposed or adopted amendments thereto, if any. The tentative and adopted tentative budgets must be posted on the district's official website before the budget hearings held pursuant to s. 200.065 or other law to consider such budgets. Upon adoption, the final budget must be posted on the district's official website. If the district does not operate an official website, the tentative budget, adopted tentative budget, and final budget must be posted on the website of the county in which it is located. The district school board shall then require the superintendent to transmit forthwith two copies of the adopted budget to the Department of Education for approval as prescribed by law and rules of the State Board of Education.
- (6) If the governing body of a district amends the budget, the adopted amendment must be posted on the official website of the district or county in which the district is located.

Section 18. Section 1011.051, Florida Statutes, is amended to read:

- 1011.051 Guidelines for general funds.—The district school board shall maintain an unreserved <u>fund balance</u> for the general fund balance that is sufficient to address normal contingencies.
- (1) If at any time the unreserved <u>fund balance of the</u> general fund balance in the district's approved operating budget is projected to fall during the current fiscal year below 3

988

989

990

991

992

993

994

995

996997

998

999

1000

1001

1002

585-05363-09 20091368c1

percent of projected general fund revenues, the superintendent shall provide written notification to the district school board and the Commissioner of Education.

(2) If the unreserved <u>fund balance for the</u> general fund balance in the district's approved operating budget is projected to fall during the current fiscal year below 2 percent of projected general fund revenues, the superintendent shall provide written notification to the district school board and the Commissioner of Education. Within 14 days after receiving such notification, if the commissioner determines that the district does not have a plan that is reasonably anticipated to avoid a financial emergency as determined pursuant to s. 218.503, the commissioner shall appoint a financial emergency board that shall operate consistent with the requirements, powers, and duties specified in s. 218.503(3)(g).

Section 19. This act shall take effect July 1, 2009.

Page 35 of 35