By Senator Fasano

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A bill to be entitled An act relating to insurance; amending s. 624.4213, F.S.; providing penalties for incorrectly marking information as trade secret; providing for attorney's fees and costs; amending s. 624.4305, F.S.; limiting nonrenewals of residential property insurance policies; amending s. 624.605, F.S.; limiting the definition of "casualty insurance" by prohibiting credit property insurance coverage from being issued on an inland marine policy form; amending s. 625.091, F.S.; requiring that every insurer approved to offer large deductibles in workers' compensation policies obtain collateral from the policyholder; providing requirements for such collateral; amending s. 626.7451, F.S.; requiring that managing general agents render accounts to the insurer detailing certain information and remit all funds due under a contract within a specified period after collection of such funds; amending s. 626.9541, F.S.; including on the list of unfair methods of competition and unfair or deceptive acts the refusal to insure or continue to insure an individual or risk solely because of the fact the individual owns an animal or animals; authorizing an insurer to ask certain questions and limit or exclude portions of liability coverage pertaining to animals; repealing s. 627.0612, F.S., relating to administrative proceedings in rating determinations; amending s. 627.062, F.S.; requiring

that rates be made in accordance with generally

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accepted actuarial techniques; requiring that the Office of Insurance Regulation issue an approval letter for certain rate filings; requiring that the office consider certain factors when determining whether a rate is excessive, inadequate, or unfairly discriminatory; deleting conditions under which the office is prohibited from disapproving certain rates as excessive; revising restrictions on altering a rate after notification by the office that such rate may be excessive, inadequate, or unfairly discriminatory; deleting provisions specifying actions constituting violations of the insurance code; deleting a requirement that the office develop a proposed standard rating territory plan; requiring that the chief executive officer or the chief financial officer and the chief actuary of a property insurer certify certain information which must accompany a rate filing; deleting a provision requiring that the office establish that rates are excessive for certain personal lines residential coverage; amending s. 627.0621, F.S.; requiring that certain insurers and the office make certain information available on a public website; requiring that the office provide the overall rate change approved for any rate filing made on or after a specified date; revising legislative intent; amending s. 627.0628, F.S.; revising legislative findings and intent; revising membership requirements of the Florida Commission on Hurricane Loss Projection Methodology; providing for a chair of

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the commission; deleting a limitation on the prohibition of modification of certain rating models; prohibiting a modeler from submitting more than one model per filing with the commission; requiring that each model submitted contain certain information; amending s. 627.0645, F.S.; exempting commercial property insurance from certain annual filing requirements; amending s. 627.0651, F.S.; requiring that an insurer make a file-and-use filing under certain circumstances; requiring that the office issue a notice of intent to disapprove under certain circumstances; amending s. 627.351, F.S.; requiring flood insurance for all new and renewal policies issued by Citizens Property Insurance Corporation for properties located within a specified area between the coast and the coastal construction control line; prohibiting the corporation from insuring such properties constructed or permitted on or after a specified date unless such properties have obtained flood insurance; prohibiting the corporation from issuing wind-only policies after a specified date; amending s. 627.3512, F.S.; providing filing procedures for an insurer or insurer group electing to recoup an assessment that has been paid; providing for the calculation, application, and expiration of a recoupment factor; providing procedures for recoupment-removal and recoupment-continuation filings; requiring that such filings include certain information; requiring an insurer to refund excess

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recoupment; prohibiting certain insurers or insurer groups from including an uncollected assessment as a component of a subsequent rate filing; prohibiting an insurer or insurer group discontinuing a line, type, or subline of business from recouping amounts assessed against that line, type, or subline; prohibiting such insurer or insurer group from including an uncollected assessment as a component of a subsequent rate filing for other lines, types, or sublines of business; providing a deadline for filing an initial recoupment; amending s. 627.706, F.S.; providing that insurers are not required to issue a notice of nonrenewal to exclude sinkhole coverage upon the renewal of existing policies in certain counties or territories; authorizing insurers to exclude such coverage using a notice of coverage change; requiring that insurers continue to offer optional sinkhole coverage for an appropriate additional premium; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 624.4213, Florida Statutes, is amended to read:

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624.4213 Trade secret documents; abuse of trade secret protection.—

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(1) If any person who is required to submit documents or other information to the office or department pursuant to the insurance code or by rule or order of the office, department, or

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commission claims that such submission contains a trade secret, such person may file with the office or department a notice of trade secret as provided in this section. Failure to do so constitutes a waiver of any claim by such person that the document or information is a trade secret.

- (a) Each page of such document or specific portion of a document claimed to be a trade secret must be clearly marked as "trade secret."
- (b) All material marked as a trade secret must be separated from all non-trade secret material, such as being submitted in a separate envelope clearly marked as "trade secret."
- (c) In submitting a notice of trade secret to the office or department, the submitting party must include an affidavit certifying under oath to the truth of the following statements concerning all documents or information that are claimed to be trade secrets:
- 1. [I consider/My company considers] this information a trade secret that has value and provides an advantage or an opportunity to obtain an advantage over those who do not know or use it.
- 2. [I have/My company has] taken measures to prevent the disclosure of the information to anyone other than those who have been selected to have access for limited purposes, and [I intend/my company intends] to continue to take such measures.
- 3. The information is not, and has not been, reasonably obtainable without [my/our] consent by other persons by use of legitimate means.
 - 4. The information is not publicly available elsewhere.
 - (2) If the office or department receives a public records

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request for a document or information that is marked and certified as a trade secret, the office or department shall promptly notify the person that certified the document as a trade secret. The notice shall inform such person that he or she or his or her company has 30 days following receipt of such notice to file an action in circuit court seeking a determination whether the document in question contains trade secrets and an order barring public disclosure of the document. If that person or company files an action within 30 days after receipt of notice of the public records request, the office or department may not release the documents pending the outcome of the legal action. The failure to file an action within 30 days constitutes a waiver of any claim of confidentiality, and the office or department shall release the document as requested.

- (3) The office or department may disclose a trade secret, together with the claim that it is a trade secret, to an officer or employee of another governmental agency whose use of the trade secret is within the scope of his or her employment.
- (4) If it is determined by a court or administrative tribunal that any document or information marked as a trade secret and submitted to the office, department, or commission pursuant to this section is not a trade secret, the person or entity marking such information as a trade secret may be fined up to \$500 for each page of a document or specific portion of a document that is determined to be incorrectly marked as a trade secret, plus attorney's fees and costs.

Section 2. Section 624.4305, Florida Statutes, is amended to read:

624.4305 Nonrenewal of residential property insurance

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175 policies.—

(1) Any insurer planning to nonrenew more than 10,000 residential property insurance policies in this state within a 12-month period shall give notice in writing to the Office of Insurance Regulation for informational purposes 90 days before the issuance of any notices of nonrenewal. The notice provided to the office must set forth the insurer's reasons for such action, the effective dates of nonrenewal, and any arrangements made for other insurers to offer coverage to affected policyholders.

(2) For residential property insurance policies, the total number of notices of intention not to renew a covered policy and notices of intention to condition renewal upon reduction of limits or elimination of any coverages that an insurer may issue, rounded to the nearest whole number, shall be limited for each calendar year to 2 percent of the total number of the insurer's covered policies at the completion of the policy period in effect at the last year end in each such insurer's rating territory in use in this state. However, an insurer may nonrenew or conditionally renew one policy in any such insurer's rating territory in use in this state if the applicable percentage limitation results in fewer than one policy.

Section 3. Paragraph (j) of subsection (1) of section 624.605, Florida Statutes, is amended to read:

- 624.605 "Casualty insurance" defined.-
- (1) "Casualty insurance" includes:
- (j) Credit property insurance.—Credit property insurance is a limited line of insurance providing coverage on personal property used as collateral for securing a loan or on personal

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property purchased under an installment sales agreement. Credit property insurance shall not be considered to be property insurance. The coverage <u>may not</u> shall be issued on an inland marine policy form, and coverage limits shall be restricted to the initial amount of the loan or the amount of the installment sale.

Section 4. Subsection (1) of section 625.091, Florida Statutes, is amended to read:

625.091 Losses and loss adjustment expense reserves; liability insurance and workers' compensation insurance.—The reserve liabilities recorded in the insurer's annual statement and financial statements for unpaid losses and loss adjustment expenses shall be the estimated value of its claims when ultimately settled and shall be computed as follows:

- (1) For all liability and workers' compensation claims, the statement and statutory reserves and loss adjustment expenses shall be in accordance with the form of the annual statement as required in s. 624.424, and shall include the computed, determined, or estimated value of the unpaid reported claims and loss adjustment expenses, allocated and unallocated, and a provision for loss and loss adjustment expenses, allocated and unallocated, that are incurred but not reported. For claims under liability policies, the reserve for reported claims shall not be less than \$1,000 for each outstanding liability suit.
- (a) Each insurer approved to offer large deductibles in its workers' compensation policies shall obtain collateral from the policyholder.
- (b) The collateral offered by a policyholder shall equal or exceed all losses, including case reserves and incurred

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reserves, but excluding reported reserves, within the deductible of a large-deductible policy. A large-deductible policy is a policy having a deductible equal to or greater than \$100,000.

(c) The collateral shall consist only of assets defined in part I or part II, or clean, irrevocable, unconditional letters of credit, issued or confirmed by a domestic financial institution that is regulated, supervised, and examined by federal or state authorities having regulatory authority over banks and trust companies, and which are in the possession of, or in trust for, the insurer.

Section 5. Subsections (2) and (3) of section 626.7451, Florida Statutes, are amended to read:

626.7451 Managing general agents; required contract provisions.—No person acting in the capacity of a managing general agent shall place business with an insurer unless there is in force a written contract between the parties which sets forth the responsibility for a particular function, specifies the division of responsibilities, and contains the following minimum provisions:

- (2) The managing general agent shall render accounts to the insurer detailing all transactions and remit all funds due under the terms of the contract to the insurer within 15 working days after collection, regardless of any dispute on a monthly or more frequent basis.
- (3) All funds collected for the account of the insurer shall be held by the managing general agent in a fiduciary capacity in a bank which is a member of the Federal Reserve System. This account shall be used for all payment as directed by the insurer. The managing general agent may retain no more

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than 30 + 60 days of estimated claims payments and allocated loss adjustment expenses.

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For the purposes of this section and ss. 626.7453 and 626.7454, the term "controlling person" or "controlling" has the meaning set forth in s. 625.012(5)(b)1., and the term "controlled person" or "controlled" has the meaning set forth in s. 625.012(5)(b)2.

Section 6. Paragraph (x) of subsection (1) of section 626.9541, Florida Statutes, is amended to read:

626.9541 Unfair methods of competition and unfair or deceptive acts or practices defined.—

- (1) UNFAIR METHODS OF COMPETITION AND UNFAIR OR DECEPTIVE ACTS.—The following are defined as unfair methods of competition and unfair or deceptive acts or practices:
- (x) Refusal to insure.—In addition to other provisions of this code, the refusal to insure, or continue to insure, any individual or risk solely because of:
- 1. Race, color, creed, marital status, sex, or national origin;
- 2. The residence, age, or lawful occupation of the individual or the location of the risk, unless there is a reasonable relationship between the residence, age, or lawful occupation of the individual or the location of the risk and the coverage issued or to be issued;
- 3. The insured's or applicant's failure to agree to place collateral business with any insurer, unless the coverage applied for would provide liability coverage which is excess over that provided in policies maintained on property or motor

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291 vehicles;

4. The insured's or applicant's failure to purchase noninsurance services or commodities, including automobile services as defined in s. 624.124;

- 5. The fact that the insured or applicant is a public official; $\frac{1}{2}$
- 6. The fact that the insured or applicant had been previously refused insurance coverage by any insurer, when such refusal to insure or continue to insure for this reason occurs with such frequency as to indicate a general business practice; or \cdot
- 7. The fact that the insured or applicant owns an animal or animals. An insurer may ask underwriting questions regarding the animal species and history of any bites or aggressive behavior of the animal or animals owned by the insured or applicant. An insurer may limit or exclude any portion of the liability coverage pertaining to animals.
- Section 7. <u>Section 627.0612</u>, <u>Florida Statutes</u>, <u>is repealed</u>. Section 8. Section 627.062, Florida Statutes, is amended to read:
 - 627.062 Rate standards.-
- (1) The rates for all classes of insurance to which the provisions of this part are applicable shall not be excessive, inadequate, or unfairly discriminatory and shall be made in accordance with generally accepted actuarial techniques.
 - (2) As to all such classes of insurance:
- (a) Insurers or rating organizations shall establish and use rates, rating schedules, or rating manuals to allow the insurer a reasonable rate of return on such classes of insurance

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written in this state. A copy of rates, rating schedules, rating manuals, premium credits or discount schedules, and surcharge schedules, and changes thereto, shall be filed with the office under one of the following procedures except as provided in subparagraph 3.:

- 1. If the filing is made at least 90 days before the proposed effective date and the filing is not implemented during the office's review of the filing and any proceeding and judicial review, then such filing shall be considered a "file and use" filing. In such case, the office shall finalize its review by issuance of an approval letter a notice of intent to approve or a notice of intent to disapprove within 90 days after receipt of the filing. The approval letter notice of intent to approve and the notice of intent to disapprove constitute agency action for purposes of the Administrative Procedure Act. Requests for supporting information, requests for mathematical or mechanical corrections, or notification to the insurer by the office of its preliminary findings shall not toll the 90-day period during any such proceedings and subsequent judicial review. The rate shall be deemed approved if the office does not issue an approval letter a notice of intent to approve or a notice of intent to disapprove within 90 days after receipt of the filing.
- 2. If the filing is not made in accordance with the provisions of subparagraph 1., such filing shall be made as soon as practicable, but no later than 30 days after the effective date, and shall be considered a "use and file" filing. An insurer making a "use and file" filing is potentially subject to an order by the office to return to policyholders portions of

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rates found to be excessive, as provided in paragraph (h).

- 3. For all property insurance filings made or submitted after January 25, 2007, but before December 31, 2009, an insurer seeking a rate that is greater than the rate most recently approved by the office shall make a "file and use" filing. For purposes of this subparagraph, motor vehicle collision and comprehensive coverages are not considered to be property coverages.
- (b) Upon receiving a rate filing, the office shall review the rate filing to determine if a rate is excessive, inadequate, or unfairly discriminatory. In making that determination, the office shall, in accordance with generally accepted and reasonable actuarial techniques, consider the following factors:
- 1. Past and prospective loss experience within and without this state.
- 2. Past and prospective expenses. For businesses subject to a reimbursement contract with the Florida Hurricane Catastrophe Fund, prospective commissions, other acquisition expenses, and general expenses combined must not exceed 20 percent of the premium.
- 3. The degree of competition among insurers for the risk insured.
- 4. Investment income reasonably expected by the insurer, consistent with the insurer's investment practices, from investable premiums anticipated in the filing, plus any other expected income from currently invested assets representing the amount expected on unearned premium reserves and loss reserves. The commission may adopt rules using reasonable techniques of actuarial science and economics to specify the manner in which

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insurers shall calculate investment income attributable to such classes of insurance written in this state and the manner in which such investment income shall be used to calculate insurance rates. Such manner shall contemplate allowances for an underwriting profit factor and full consideration of investment income which produce a reasonable rate of return; however, investment income from invested surplus may not be considered.

- 5. The reasonableness of the judgment reflected in the filing.
- 6. Dividends, savings, or unabsorbed premium deposits allowed or returned to Florida policyholders, members, or subscribers.
 - 7. The adequacy of loss reserves.
- 8. The cost of reinsurance. The office shall not disapprove a rate as excessive solely due to the insurer having obtained catastrophic reinsurance to cover the insurer's estimated 250-year probable maximum loss or any lower level of loss.
- <u>a. For businesses subject to a reimbursement contract with</u>
 the Florida Hurricane Catastrophe Fund, the following conditions
 shall be met:
- (I) For reinsurance with unaffiliated companies, excluding the Florida Hurricane Catastrophe Fund, the annual expected recoveries must be at least 20 percent of the annual reinsurance premium.
- (II) For reinsurance with affiliated companies, the annual expected recoveries must be at least 40 percent of the annual reinsurance premium.
- b. Any increase in limit or reduction in retention or any other increase in reinsurance coverage may not be reflected as

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reinsurance cost in the rate filing if such action is taken at the time of a coverage expansion by the Florida Hurricane

Catastrophe Fund unless required by the office for solvency reasons.

- 9. Trend factors, including trends in actual losses per insured unit for the insurer making the filing.
 - 10. Conflagration and catastrophe hazards, if applicable.
- 11. Projected hurricane losses, if applicable, which must be estimated using a model or method found to be acceptable or reliable by the Florida Commission on Hurricane Loss Projection Methodology, and as further provided in s. 627.0628.
- 12. A reasonable margin for underwriting profit and contingencies.
 - 13. The cost of medical services, if applicable.
- 14. Other relevant factors which impact upon the frequency or severity of claims or upon expenses.
- (c) In the case of fire insurance rates, consideration shall be given to the availability of water supplies and the experience of the fire insurance business during a period of not less than the most recent 5-year period for which such experience is available.
- (d) If conflagration or catastrophe hazards are given consideration by an insurer in its rates or rating plan, including surcharges and discounts, the insurer shall establish a reserve for that portion of the premium allocated to such hazard and shall maintain the premium in a catastrophe reserve. Any removal of such premiums from the reserve for purposes other than paying claims associated with a catastrophe or purchasing reinsurance for catastrophes shall be subject to approval of the

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office. Any ceding commission received by an insurer purchasing reinsurance for catastrophes shall be placed in the catastrophe reserve.

- (e) After consideration of the rate factors provided in paragraphs (b), (c), and (d), a rate may be found by the office to be excessive, inadequate, or unfairly discriminatory based upon the following standards:
- 1. Rates shall be deemed excessive if they are likely to produce a profit from Florida business that is unreasonably high in relation to the risk involved in the class of business or if expenses are unreasonably high in relation to services rendered.
- 2. Rates shall be deemed excessive if, among other things, the rate structure established by a stock insurance company provides for replenishment of surpluses from premiums, when the replenishment is attributable to investment losses.
- 3. Rates shall be deemed inadequate if they are clearly insufficient, together with the investment income attributable to them, to sustain projected losses and expenses in the class of business to which they apply.
- 4. A rating plan, including discounts, credits, or surcharges, shall be deemed unfairly discriminatory if it fails to clearly and equitably reflect consideration of the policyholder's participation in a risk management program adopted pursuant to s. 627.0625.
- 5. A rate shall be deemed inadequate as to the premium charged to a risk or group of risks if discounts or credits are allowed which exceed a reasonable reflection of expense savings and reasonably expected loss experience from the risk or group of risks.

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6. A rate shall be deemed unfairly discriminatory as to a risk or group of risks if the application of premium discounts, credits, or surcharges among such risks does not bear a reasonable relationship to the expected loss and expense experience among the various risks.

- (f) In reviewing a rate filing, the office may require the insurer to provide at the insurer's expense all information necessary to evaluate the condition of the company and the reasonableness of the filing according to the criteria enumerated in this section.
- (g) The office may at any time review a rate, rating schedule, rating manual, or rate change; the pertinent records of the insurer; and market conditions. If the office finds on a preliminary basis that a rate may be excessive, inadequate, or unfairly discriminatory, the office shall initiate proceedings to disapprove the rate and shall so notify the insurer. However, the office may not disapprove as excessive any rate for which it has given final approval or which has been deemed approved for a period of 1 year after the effective date of the filing unless the office finds that a material misrepresentation or material error was made by the insurer or was contained in the filing. Upon being so notified, the insurer or rating organization shall, within 60 days, file with the office all information which, in the belief of the insurer or organization, proves the reasonableness, adequacy, and fairness of the rate or rate change. The office shall issue an approval letter a notice of intent to approve or a notice of intent to disapprove pursuant to the procedures of paragraph (a) within 90 days after receipt of the insurer's initial response. In such instances and in any

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administrative proceeding relating to the legality of the rate, the insurer or rating organization shall carry the burden of proof by a preponderance of the evidence to show that the rate is not excessive, inadequate, or unfairly discriminatory. After the office notifies an insurer that a rate may be excessive, inadequate, or unfairly discriminatory, unless the office withdraws the notice of intent to disapprove notification, the insurer shall not alter the rate or submit a new rate filing affecting the disputed rate, without the office's approval except to conform with the office's notice until the earlier of 120 days after the date the notification was provided or 180 days after the date of the implementation of the rate. The office may, subject to chapter 120, disapprove without the 60day notification any rate increase filed by an insurer within the prohibited time period or during the time that the legality of the disputed increased rate is being contested.

(h) In the event the office finds that a rate or rate change is excessive, inadequate, or unfairly discriminatory, the office shall issue an order of disapproval specifying that a new rate or rate schedule which responds to the findings of the office be filed by the insurer. The office shall further order, for any "use and file" filing made in accordance with subparagraph (a)2., that premiums charged each policyholder constituting the portion of the rate above that which was actuarially justified be returned to such policyholder in the form of a credit or refund. If the office finds that an insurer's rate or rate change is inadequate, the new rate or rate schedule filed with the office in response to such a finding shall be applicable only to new or renewal business of

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the insurer written on or after the effective date of the responsive filing.

- (i) Except as otherwise specifically provided in this chapter, the office shall not prohibit any insurer, including any residual market plan or joint underwriting association, from paying acquisition costs based on the full amount of premium, as defined in s. 627.403, applicable to any policy, or prohibit any such insurer from including the full amount of acquisition costs in a rate filing.
- (j) With respect to residential property insurance rate filings, the rate filing must account for mitigation measures undertaken by policyholders to reduce hurricane losses.

The provisions of this subsection shall not apply to workers' compensation and employer's liability insurance and to motor vehicle insurance.

- (3) (a) For individual risks that are not rated in accordance with the insurer's rates, rating schedules, rating manuals, and underwriting rules filed with the office and which have been submitted to the insurer for individual rating, the insurer must maintain documentation on each risk subject to individual risk rating. The documentation must identify the named insured and specify the characteristics and classification of the risk supporting the reason for the risk being individually risk rated, including any modifications to existing approved forms to be used on the risk. The insurer must maintain these records for a period of at least 5 years after the effective date of the policy.
 - (b) Individual risk rates and modifications to existing

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approved forms are not subject to this part or part II, except for paragraph (a) and ss. 627.402, 627.403, 627.4035, 627.404, 627.405, 627.406, 627.407, 627.4085, 627.409, 627.4132, 627.4133, 627.415, 627.416, 627.417, 627.419, 627.425, 627.426, 627.4265, 627.427, and 627.428, but are subject to all other applicable provisions of this code and rules adopted thereunder.

- (c) This subsection does not apply to private passenger motor vehicle insurance.
- (4) The establishment of any rate, rating classification, rating plan or schedule, or variation thereof in violation of part IX of chapter 626 is also in violation of this section. In order to enhance the ability of consumers to compare premiums and to increase the accuracy and usefulness of rate-comparison information provided by the office to the public, the office shall develop a proposed standard rating territory plan to be used by all authorized property and casualty insurers for residential property insurance. In adopting the proposed plan, the office may consider geographical characteristics relevant to risk, county lines, major roadways, existing rating territories used by a significant segment of the market, and other relevant factors. Such plan shall be submitted to the President of the Senate and the Speaker of the House of Representatives by January 15, 2006. The plan may not be implemented unless authorized by further act of the Legislature.
- (4)(5) With respect to a rate filing involving coverage of the type for which the insurer is required to pay a reimbursement premium to the Florida Hurricane Catastrophe Fund, the insurer may fully recoup in its property insurance premiums any reimbursement premiums paid to the Florida Hurricane

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Catastrophe Fund, together with reasonable costs of other reinsurance, but may not recoup reinsurance costs that duplicate coverage provided by the Florida Hurricane Catastrophe Fund. An insurer may not recoup more than 1 year of reimbursement premium at a time. Any under-recoupment from the prior year may be added to the following year's reimbursement premium and any over-recoupment shall be subtracted from the following year's reimbursement premium.

- (5)(6)(a) If an insurer requests an administrative hearing pursuant to s. 120.57 related to a rate filing under this section, the director of the Division of Administrative Hearings shall expedite the hearing and assign an administrative law judge who shall commence the hearing within 30 days after the receipt of the formal request and shall enter a recommended order within 30 days after the hearing or within 30 days after receipt of the hearing transcript by the administrative law judge, whichever is later. Each party shall be allowed 10 days in which to submit written exceptions to the recommended order. The office shall enter a final order within 30 days after the entry of the recommended order. The provisions of this paragraph may be waived upon stipulation of all parties.
- (b) Upon entry of a final order, the insurer may request a expedited appellate review pursuant to the Florida Rules of Appellate Procedure. It is the intent of the Legislature that the First District Court of Appeal grant an insurer's request for an expedited appellate review.
- $\underline{(6)}$ (a) The provisions of this subsection apply only with respect to rates for medical malpractice insurance and shall control to the extent of any conflict with other provisions of

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610 this section.

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- (b) Any portion of a judgment entered or settlement paid as a result of a statutory or common-law bad faith action and any portion of a judgment entered which awards punitive damages against an insurer may not be included in the insurer's rate base, and shall not be used to justify a rate or rate change. Any common-law bad faith action identified as such, any portion of a settlement entered as a result of a statutory or common-law action, or any portion of a settlement wherein an insurer agrees to pay specific punitive damages may not be used to justify a rate or rate change. The portion of the taxable costs and attorney's fees which is identified as being related to the bad faith and punitive damages in these judgments and settlements may not be included in the insurer's rate base and may not be utilized to justify a rate or rate change.
- (c) Upon reviewing a rate filing and determining whether the rate is excessive, inadequate, or unfairly discriminatory, the office shall consider, in accordance with generally accepted and reasonable actuarial techniques, past and present prospective loss experience, either using loss experience solely for this state or giving greater credibility to this state's loss data after applying actuarially sound methods of assigning credibility to such data.
- (d) Rates shall be deemed excessive if, among other standards established by this section, the rate structure provides for replenishment of reserves or surpluses from premiums when the replenishment is attributable to investment losses.
 - (e) The insurer must apply a discount or surcharge based on

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the health care provider's loss experience or shall establish an alternative method giving due consideration to the provider's loss experience. The insurer must include in the filing a copy of the surcharge or discount schedule or a description of the alternative method used, and must provide a copy of such schedule or description, as approved by the office, to policyholders at the time of renewal and to prospective policyholders at the time of application for coverage.

- (f) Each medical malpractice insurer must make a rate filing under this section, sworn to by at least two executive officers of the insurer, at least once each calendar year.
- $(7)\frac{(8)}{(8)}$ (a) 1. No later than 60 days after the effective date of medical malpractice legislation enacted during the 2003 Special Session D of the Florida Legislature, the office shall calculate a presumed factor that reflects the impact that the changes contained in such legislation will have on rates for medical malpractice insurance and shall issue a notice informing all insurers writing medical malpractice coverage of such presumed factor. In determining the presumed factor, the office shall use generally accepted actuarial techniques and standards provided in this section in determining the expected impact on losses, expenses, and investment income of the insurer. To the extent that the operation of a provision of medical malpractice legislation enacted during the 2003 Special Session D of the Florida Legislature is stayed pending a constitutional challenge, the impact of that provision shall not be included in the calculation of a presumed factor under this subparagraph.
- 2. No later than 60 days after the office issues its notice of the presumed rate change factor under subparagraph 1., each

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insurer writing medical malpractice coverage in this state shall submit to the office a rate filing for medical malpractice insurance, which will take effect no later than January 1, 2004, and apply retroactively to policies issued or renewed on or after the effective date of medical malpractice legislation enacted during the 2003 Special Session D of the Florida Legislature. Except as authorized under paragraph (b), the filing shall reflect an overall rate reduction at least as great as the presumed factor determined under subparagraph 1. With respect to policies issued on or after the effective date of such legislation and prior to the effective date of the rate filing required by this subsection, the office shall order the insurer to make a refund of the amount that was charged in excess of the rate that is approved.

(b) Any insurer or rating organization that contends that the rate provided for in paragraph (a) is excessive, inadequate, or unfairly discriminatory shall separately state in its filing the rate it contends is appropriate and shall state with specificity the factors or data that it contends should be considered in order to produce such appropriate rate. The insurer or rating organization shall be permitted to use all of the generally accepted actuarial techniques provided in this section in making any filing pursuant to this subsection. The office shall review each such exception and approve or disapprove it prior to use. It shall be the insurer's burden to actuarially justify any deviations from the rates required to be filed under paragraph (a). The insurer making a filing under this paragraph shall include in the filing the expected impact of medical malpractice legislation enacted during the 2003

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Special Session D of the Florida Legislature on losses, expenses, and rates.

- (c) If any provision of medical malpractice legislation enacted during the 2003 Special Session D of the Florida Legislature is held invalid by a court of competent jurisdiction, the office shall permit an adjustment of all medical malpractice rates filed under this section to reflect the impact of such holding on such rates so as to ensure that the rates are not excessive, inadequate, or unfairly discriminatory.
- (d) Rates approved on or before July 1, 2003, for medical malpractice insurance shall remain in effect until the effective date of a new rate filing approved under this subsection.
- (e) The calculation and notice by the office of the presumed factor pursuant to paragraph (a) is not an order or rule that is subject to chapter 120. If the office enters into a contract with an independent consultant to assist the office in calculating the presumed factor, such contract shall not be subject to the competitive solicitation requirements of s. 287.057.
- (8)(9)(a) The chief executive officer or chief financial officer of a property insurer and the chief actuary of a property insurer must certify under oath and subject to the penalty of perjury, on a form approved by the commission, the following information, which must accompany a rate filing:
- 1. The signing officer and actuary have reviewed the rate filing;
- 2. Based on the signing officer's and actuary's knowledge, the rate filing does not contain any untrue statement of a

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material fact or omit to state a material fact necessary in order to make the statements made, in light of the circumstances under which such statements were made, not misleading, and that the filing complies with all applicable laws and rules;

- 3. Based on the signing officer's and actuary's knowledge, the information and other factors described in paragraph (2)(b), including, but not limited to, investment income, fairly present in all material respects the basis of the rate filing for the periods presented in the filing; and
- 4. Based on the signing officer's and actuary's knowledge, the rate filing reflects all premium savings that are reasonably expected to result from legislative enactments and are in accordance with generally accepted and reasonable actuarial techniques; and.
- 5. Based on the signing officer's and actuary's knowledge, the rate filing reflects the impact of any nonrenewals that have occurred since the last annual rate filing or will occur within the next 12 months following the effective date of this filing.
- (b) An insurer and its A signing officer or actuary knowingly making a false certification under this subsection commits a violation of s. 626.9541(1) (e) and is subject to the penalties under s. 626.9521.
- (c) Failure to provide such certification by the officer and actuary shall result in the rate filing being disapproved without prejudice to be refiled.
- (d) The commission may adopt rules and forms pursuant to $ss.\ 120.536(1)$ and 120.54 to administer this subsection.
- (10) The burden is on the office to establish that rates are excessive for personal lines residential coverage with a

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dwelling replacement cost of \$1 million or more or for a single condominium unit with a combined dwelling and contents replacement cost of \$1 million or more. Upon request of the office, the insurer shall provide to the office such loss and expense information as the office reasonably needs to meet this burden.

(9) (11) Any interest paid pursuant to s. 627.70131(5) may not be included in the insurer's rate base and may not be used to justify a rate or rate change.

Section 9. Subsections (2) and (3) of section 627.0621, Florida Statutes, are amended to read:

627.0621 Transparency in rate regulation.-

- (2) WEBSITE FOR PUBLIC ACCESS TO RATE FILING INFORMATION.— With respect to any rate filing made on or after <u>July 1, 2009</u>

 <u>July 1, 2008</u>, <u>an insurer making a rate filing that includes rate level indication and</u> the office shall provide the following information on a publicly accessible Internet website:
 - (a) The overall rate change requested by the insurer.
- (b) All assumptions made by the $\underline{\text{insurer's and}}$ office's actuaries.
- (c) A statement describing any assumptions or methods that deviate from the actuarial standards of practice of the Casualty Actuarial Society or the American Academy of Actuaries, including an explanation of the nature, rationale, and effect of the deviation.
- (d) All recommendations made by any <u>insurer or</u> office actuary who certified or reviewed the rate filing.
- (e) Certification by the <u>insurer's and</u> office's actuary that, based on the actuary's knowledge, his or her

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recommendations are consistent with accepted actuarial principles.

- (f) The overall rate change approved by the office.
- (3) RATE CHANGE.—The office shall also provide the overall rate change approved for any rate filing made on or after July 1, 2009.
- (4) (3) ATTORNEY-CLIENT PRIVILEGE; WORK PRODUCT.—It is the intent of the Legislature that the principles of the public records and open meetings laws apply to the assertion of attorney-client privilege and work product confidentiality by the office in connection with a challenge to its actions on a rate filing without providing the insurers an unfair advantage in any administrative proceeding challenging the office's decision regarding a rate filing. Therefore, in any administrative or judicial proceeding relating to a rate filing, attorney-client privilege and work product exemptions from disclosure do not apply to communications with office attorneys or records prepared by or at the direction of an office attorney when an insurer agrees to waive its attorney-client privilege and work-product exemptions from disclosure, except when the conditions of paragraphs (a) and (b) have been met:
- (a) The communication or record reflects a mental impression, conclusion, litigation strategy, or legal theory of the attorney or office that was prepared exclusively for civil or criminal litigation or adversarial administrative proceedings.
- (b) The communication occurred or the record was prepared after the initiation of an action in a court of competent jurisdiction, after the issuance of a notice of intent to deny a

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rate filing, or after the filing of a request for a proceeding under ss. 120.569 and 120.57.

Section 10. Paragraph (a) of subsection (1), paragraphs (b), (c), and (d) of subsection (2), and paragraphs (a) and (d) of subsection (3) of section 627.0628, Florida Statutes, are amended, and paragraph (g) is added to subsection (3) of that section, to read:

627.0628 Florida Commission on Hurricane Loss Projection Methodology; public records exemption; public meetings exemption.—

- (1) LEGISLATIVE FINDINGS AND INTENT.-
- (a) Reliable projections of hurricane losses are necessary in order to assure that rates for <u>personal</u> residential property insurance meet the statutory requirement that rates be neither excessive nor inadequate. The ability to accurately project hurricane losses has been enhanced greatly in recent years through the use of computer modeling. It is the public policy of this state to encourage the use of the most sophisticated actuarial methods to assure that consumers are charged lawful rates for personal residential property insurance coverage.
 - (2) COMMISSION CREATED.-
- (b) The commission shall consist of the following $\underline{9}$ $\underline{11}$ members:
 - 1. Five members appointed by the Governor.
 - 2. Four members appointed by the Chief Financial Officer.
 - 1. The insurance consumer advocate.
- 2. The senior employee of the State Board of Administration responsible for operations of the Florida Hurricane Catastrophe Fund.

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11-01879-09 20091820 842 3. The Executive Director of the Citizens Property 843 Insurance Corporation. 4. The Director of the Division of Emergency Management of 844 845 the Department of Community Affairs. 846 5. The actuary member of the Florida Hurricane Catastrophe 847 Fund Advisory Council. 848 6. An employee of the office who is an actuary responsible 849 for property insurance rate filings and who is appointed by the director of the office. 850 7. Five members appointed by the Chief Financial Officer, 851 852 as follows: 853 a. An actuary who is employed full time by a property and casualty insurer which was responsible for at least 1 percent of 854 855 the aggregate statewide direct written premium for homeowner's 856 insurance in the calendar year preceding the member's 857 appointment to the commission. b. An expert in insurance finance who is a full-time member 858 859 of the faculty of the State University System and who has a 860 background in actuarial science. 861 c. An expert in statistics who is a full-time member of the faculty of the State University System and who has a background 862 863 in insurance. 864 d. An expert in computer system design who is a full-time 865 member of the faculty of the State University System. 866 e. An expert in meteorology who is a full-time member of 867 the faculty of the State University System and who specializes 868 in hurricanes.

official. A member may not be a person who may profit personally

(c) Members shall serve at the pleasure of the appointing

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or professionally from the work product of the commission designated under subparagraphs (b)1.-5. shall serve on the commission as long as they maintain the respective offices designated in subparagraphs (b)1.-5. The member appointed by the director of the office under subparagraph (b)6. shall serve on the commission until the end of the term of office of the director who appointed him or her, unless removed earlier by the director for cause. Members appointed by the Chief Financial Officer under subparagraph (b)7. shall serve on the commission until the end of the term of office of the Chief Financial Officer who appointed them, unless earlier removed by the Chief Financial Officer for cause. Vacancies on the commission shall be filled in the same manner as the original appointment.

- (d) The State Board of Administration shall annually appoint one of the members of the commission to serve as chair.

 Such member shall serve as chair at the pleasure of the State Board of Administration.
 - (3) ADOPTION AND EFFECT OF STANDARDS AND GUIDELINES.-
- (a) The commission shall consider any actuarial methods, principles, standards, models, or output ranges that have the potential for improving the accuracy of or reliability of the hurricane loss projections used in <u>personal</u> residential property insurance rate filings. The commission shall, from time to time, adopt findings as to the accuracy or reliability of particular methods, principles, standards, models, or output ranges.
- (d) With respect to a rate filing under s. 627.062, an insurer shall employ and may not modify or adjust actuarial methods, principles, standards, models, or output ranges found by the commission to be accurate or reliable in determining

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hurricane loss factors for use in a rate filing under s. 627.062. An insurer shall employ and may not modify or adjust models found by the commission to be accurate or reliable in determining probable maximum loss levels pursuant to paragraph (b) with respect to a rate filing under s. 627.062 made more than 60 days after the commission has made such findings.

(g) A modeler may not submit more than one model per filing with the commission. Each model submitted to the commission shall contain all historical data and all hurricane sets.

Section 11. Subsection (1) of section 627.0645, Florida Statutes, is amended to read:

627.0645 Annual filings.-

- (1) Each rating organization filing rates for, and each insurer writing, any line of property or casualty insurance to which this part applies, except:
- (a) Workers' compensation and employer's liability insurance; or
- (b) Commercial property and casualty insurance as defined in s. 627.0625(1) other than commercial property, commercial multiple line, and commercial motor vehicle,

shall make an annual base rate filing for each such line with the office no later than 12 months after its previous base rate filing, demonstrating that its rates are not inadequate, excessive, or unfairly discriminatory.

Section 12. Paragraph (c) is added to subsection (1) of section 627.0651, Florida Statutes, and subsection (11) of that section is amended, to read:

627.0651 Making and use of rates for motor vehicle

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929 insurance.

(1) Insurers shall establish and use rates, rating schedules, or rating manuals to allow the insurer a reasonable rate of return on motor vehicle insurance written in this state. A copy of rates, rating schedules, and rating manuals, and changes therein, shall be filed with the office under one of the following procedures:

- (c) For all motor vehicle insurance filings, an insurer seeking a rate that is greater than the rate most recently approved by the office shall make a "file and use" filing.
- (11) If In the event the office finds that a rate or rate change is excessive, inadequate, or unfairly discriminatory, the office shall issue a notice of intent to disapprove an order of disapproval specifying that a new rate or rate schedule which responds to the findings of the office be filed by the insurer. The office shall further order for any "use and file" filing made in accordance with paragraph (1) (b), that premiums charged each policyholder constituting the portion of the rate above that which was actuarially justified be returned to such policyholder in the form of a credit or refund. If the office finds that an insurer's rate or rate change is inadequate, the new rate or rate schedule filed with the office in response to such a finding shall be applicable only to new or renewal business of the insurer written on or after the effective date of the responsive filing.

Section 13. Paragraphs (a) and (b) of subsection (6) of section 627.351, Florida Statutes, are amended to read:

- 627.351 Insurance risk apportionment plans.-
- (6) CITIZENS PROPERTY INSURANCE CORPORATION. -

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(a)1. It is the public purpose of this subsection to ensure the existence of an orderly market for property insurance for Floridians and Florida businesses. The Legislature finds that private insurers are unwilling or unable to provide affordable property insurance coverage in this state to the extent sought and needed. The absence of affordable property insurance threatens the public health, safety, and welfare and likewise threatens the economic health of the state. The state therefore has a compelling public interest and a public purpose to assist in assuring that property in the state is insured and that it is insured at affordable rates so as to facilitate the remediation, reconstruction, and replacement of damaged or destroyed property in order to reduce or avoid the negative effects otherwise resulting to the public health, safety, and welfare, to the economy of the state, and to the revenues of the state and local governments which are needed to provide for the public welfare. It is necessary, therefore, to provide affordable property insurance to applicants who are in good faith entitled to procure insurance through the voluntary market but are unable to do so. The Legislature intends by this subsection that affordable property insurance be provided and that it continue to be provided, as long as necessary, through Citizens Property Insurance Corporation, a government entity that is an integral part of the state, and that is not a private insurance company. To that end, Citizens Property Insurance Corporation shall strive to increase the availability of affordable property insurance in this state, while achieving efficiencies and economies, and while providing service to policyholders, applicants, and agents which is no less than the quality

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generally provided in the voluntary market, for the achievement of the foregoing public purposes. Because it is essential for this government entity to have the maximum financial resources to pay claims following a catastrophic hurricane, it is the intent of the Legislature that Citizens Property Insurance Corporation continue to be an integral part of the state and that the income of the corporation be exempt from federal income taxation and that interest on the debt obligations issued by the corporation be exempt from federal income taxation.

2. The Residential Property and Casualty Joint Underwriting Association originally created by this statute shall be known, as of July 1, 2002, as the Citizens Property Insurance Corporation. The corporation shall provide insurance for residential and commercial property, for applicants who are in good faith entitled, but are unable, to procure insurance through the voluntary market. The corporation shall operate pursuant to a plan of operation approved by order of the Financial Services Commission. The plan is subject to continuous review by the commission. The commission may, by order, withdraw approval of all or part of a plan if the commission determines that conditions have changed since approval was granted and that the purposes of the plan require changes in the plan. The corporation shall continue to operate pursuant to the plan of operation approved by the Office of Insurance Regulation until October 1, 2006. For the purposes of this subsection, residential coverage includes both personal lines residential coverage, which consists of the type of coverage provided by homeowner's, mobile home owner's, dwelling, tenant's, condominium unit owner's, and similar policies, and commercial

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lines residential coverage, which consists of the type of coverage provided by condominium association, apartment building, and similar policies.

- 3. Effective January 1, 2009, a personal lines residential structure that has a dwelling replacement cost of \$2 million or more, or a single condominium unit that has a combined dwelling and content replacement cost of \$2 million or more is not eligible for coverage by the corporation. Such dwellings insured by the corporation on December 31, 2008, may continue to be covered by the corporation until the end of the policy term. However, such dwellings that are insured by the corporation and become ineligible for coverage due to the provisions of this subparagraph may reapply and obtain coverage if the property owner provides the corporation with a sworn affidavit from one or more insurance agents, on a form provided by the corporation, stating that the agents have made their best efforts to obtain coverage and that the property has been rejected for coverage by at least one authorized insurer and at least three surplus lines insurers. If such conditions are met, the dwelling may be insured by the corporation for up to 3 years, after which time the dwelling is ineligible for coverage. The office shall approve the method used by the corporation for valuing the dwelling replacement cost for the purposes of this subparagraph. If a policyholder is insured by the corporation prior to being determined to be ineligible pursuant to this subparagraph and such policyholder files a lawsuit challenging the determination, the policyholder may remain insured by the corporation until the conclusion of the litigation.
 - 4. It is the intent of the Legislature that policyholders,

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applicants, and agents of the corporation receive service and treatment of the highest possible level but never less than that generally provided in the voluntary market. It also is intended that the corporation be held to service standards no less than those applied to insurers in the voluntary market by the office with respect to responsiveness, timeliness, customer courtesy, and overall dealings with policyholders, applicants, or agents of the corporation.

5. Effective January 1, 2009, a personal lines residential structure that is located in the "wind-borne debris region," as defined in s. 1609.2, International Building Code (2006), and that has an insured value on the structure of \$750,000 or more is not eligible for coverage by the corporation unless the structure has opening protections as required under the Florida Building Code for a newly constructed residential structure in that area. A residential structure shall be deemed to comply with the requirements of this subparagraph if it has shutters or opening protections on all openings and if such opening protections complied with the Florida Building Code at the time they were installed. Effective January 1, 2010, for personal lines residential property insured by the corporation that is located in the wind-borne debris region and has an insured value on the structure of \$500,000 or more, a prospective purchaser of any such residential property must be provided by the seller a written disclosure that contains the structure's windstorm mitigation rating based on the uniform home grading scale adopted under s. 215.55865. Such rating shall be provided to the purchaser at or before the time the purchaser executes a contract for sale and purchase.

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6. Flood insurance is required for all new or renewal policies for properties located within the area between the coast and 2,500 feet landward of the coastal construction control line. For properties constructed or permitted for construction on or after January 1, 2010, the corporation may not insure such properties located within the area between the coast and 2,500 feet landward of the coastal construction control line unless such properties have obtained flood insurance.

(b) 1. All insurers authorized to write one or more subject lines of business in this state are subject to assessment by the corporation and, for the purposes of this subsection, are referred to collectively as "assessable insurers." Insurers writing one or more subject lines of business in this state pursuant to part VIII of chapter 626 are not assessable insurers, but insureds who procure one or more subject lines of business in this state pursuant to part VIII of chapter 626 are subject to assessment by the corporation and are referred to collectively as "assessable insureds." An authorized insurer's assessment liability shall begin on the first day of the calendar year following the year in which the insurer was issued a certificate of authority to transact insurance for subject lines of business in this state and shall terminate 1 year after the end of the first calendar year during which the insurer no longer holds a certificate of authority to transact insurance for subject lines of business in this state.

2.a. All revenues, assets, liabilities, losses, and expenses of the corporation shall be divided into three separate accounts as follows:

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(I) A personal lines account for personal residential policies issued by the corporation or issued by the Residential Property and Casualty Joint Underwriting Association and renewed by the corporation that provide comprehensive, multiperil coverage on risks that are not located in areas eligible for coverage in the Florida Windstorm Underwriting Association as those areas were defined on January 1, 2002, and for such policies that do not provide coverage for the peril of wind on risks that are located in such areas;

(II) A commercial lines account for commercial residential and commercial nonresidential policies issued by the corporation or issued by the Residential Property and Casualty Joint Underwriting Association and renewed by the corporation that provide coverage for basic property perils on risks that are not located in areas eligible for coverage in the Florida Windstorm Underwriting Association as those areas were defined on January 1, 2002, and for such policies that do not provide coverage for the peril of wind on risks that are located in such areas; and

(III) A high-risk account for personal residential policies and commercial residential and commercial nonresidential property policies issued by the corporation or transferred to the corporation that provide coverage for the peril of wind on risks that are located in areas eligible for coverage in the Florida Windstorm Underwriting Association as those areas were defined on January 1, 2002. The corporation may offer policies that provide multiperil coverage and the corporation may renew shall continue to offer policies that provide coverage only for the peril of wind for risks located in areas eligible for coverage in the high-risk account. Beginning July 1, 2009, the

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corporation may not issue new policies providing coverage for the peril of wind only. In issuing multiperil coverage, the corporation may use its approved policy forms and rates for the personal lines account. An applicant or insured who is eligible to purchase a multiperil policy from the corporation may purchase a multiperil policy from an authorized insurer without prejudice to the applicant's or insured's eligibility to prospectively purchase a policy that provides coverage only for the peril of wind from the corporation. An applicant or insured who is eligible for a corporation policy that provides coverage only for the peril of wind may elect to purchase or retain such policy and also purchase or retain coverage excluding wind from an authorized insurer without prejudice to the applicant's or insured's eligibility to prospectively purchase a policy that provides multiperil coverage from the corporation. It is the goal of the Legislature that there would be an overall average savings of 10 percent or more for a policyholder who currently has a wind-only policy with the corporation, and an ex-wind policy with a voluntary insurer or the corporation, and who then obtains a multiperil policy from the corporation. It is the intent of the Legislature that the offer of multiperil coverage in the high-risk account be made and implemented in a manner that does not adversely affect the tax-exempt status of the corporation or creditworthiness of or security for currently outstanding financing obligations or credit facilities of the high-risk account, the personal lines account, or the commercial 1157 lines account. The high-risk account must also include quota 1159 share primary insurance under subparagraph (c) 2. The area eligible for coverage under the high-risk account also includes

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the area within Port Canaveral, which is bordered on the south by the City of Cape Canaveral, bordered on the west by the Banana River, and bordered on the north by Federal Government property.

- b. The three separate accounts must be maintained as long as financing obligations entered into by the Florida Windstorm Underwriting Association or Residential Property and Casualty Joint Underwriting Association are outstanding, in accordance with the terms of the corresponding financing documents. When the financing obligations are no longer outstanding, in accordance with the terms of the corresponding financing documents, the corporation may use a single account for all revenues, assets, liabilities, losses, and expenses of the corporation. Consistent with the requirement of this subparagraph and prudent investment policies that minimize the cost of carrying debt, the board shall exercise its best efforts to retire existing debt or to obtain approval of necessary parties to amend the terms of existing debt, so as to structure the most efficient plan to consolidate the three separate accounts into a single account. By February 1, 2007, the board shall submit a report to the Financial Services Commission, the President of the Senate, and the Speaker of the House of Representatives which includes an analysis of consolidating the accounts, the actions the board has taken to minimize the cost of carrying debt, and its recommendations for executing the most efficient plan.
- c. Creditors of the Residential Property and Casualty Joint Underwriting Association and of the accounts specified in subsub-subparagraphs a.(I) and (II) may have a claim against, and

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recourse to, the accounts referred to in sub-sub-subparagraphs a.(I) and (II) and shall have no claim against, or recourse to, the account referred to in sub-sub-subparagraph a. (III). Creditors of the Florida Windstorm Underwriting Association shall have a claim against, and recourse to, the account referred to in sub-sub-subparagraph a. (III) and shall have no claim against, or recourse to, the accounts referred to in sub-sub-subparagraphs a.(I) and (II).

- d. Revenues, assets, liabilities, losses, and expenses not attributable to particular accounts shall be prorated among the accounts.
- e. The Legislature finds that the revenues of the corporation are revenues that are necessary to meet the requirements set forth in documents authorizing the issuance of bonds under this subsection.
- f. No part of the income of the corporation may inure to the benefit of any private person.
 - 3. With respect to a deficit in an account:
- a. After accounting for the Citizens policyholder surcharge imposed under sub-subparagraph i., when the remaining projected deficit incurred in a particular calendar year is not greater than 6 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year, the entire deficit shall be recovered through regular assessments of assessable insurers under paragraph (p) and assessable insureds.
- b. After accounting for the Citizens policyholder surcharge imposed under sub-subparagraph i., when the remaining projected deficit incurred in a particular calendar year exceeds 6 percent

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of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year, the corporation shall levy regular assessments on assessable insurers under paragraph (p) and on assessable insureds in an amount equal to the greater of 6 percent of the deficit or 6 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year. Any remaining deficit shall be recovered through emergency assessments under sub-subparagraph d.

c. Each assessable insurer's share of the amount being assessed under sub-subparagraph a. or sub-subparagraph b. shall be in the proportion that the assessable insurer's direct written premium for the subject lines of business for the year preceding the assessment bears to the aggregate statewide direct written premium for the subject lines of business for that year. The assessment percentage applicable to each assessable insured is the ratio of the amount being assessed under sub-subparagraph a. or sub-subparagraph b. to the aggregate statewide direct written premium for the subject lines of business for the prior year. Assessments levied by the corporation on assessable insurers under sub-subparagraphs a. and b. shall be paid as required by the corporation's plan of operation and paragraph (p). Assessments levied by the corporation on assessable insureds under sub-subparagraphs a. and b. shall be collected by the surplus lines agent at the time the surplus lines agent collects the surplus lines tax required by s. 626.932 and shall be paid to the Florida Surplus Lines Service Office at the time the surplus lines agent pays the surplus lines tax to the Florida Surplus Lines Service Office. Upon receipt of regular

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assessments from surplus lines agents, the Florida Surplus Lines Service Office shall transfer the assessments directly to the corporation as determined by the corporation.

d. Upon a determination by the board of governors that a deficit in an account exceeds the amount that will be recovered through regular assessments under sub-subparagraph a. or subsubparagraph b., plus the amount that is expected to be recovered through surcharges under sub-subparagraph i., as to the remaining projected deficit the board shall levy, after verification by the office, emergency assessments, for as many years as necessary to cover the deficits, to be collected by assessable insurers and the corporation and collected from assessable insureds upon issuance or renewal of policies for subject lines of business, excluding National Flood Insurance policies. The amount of the emergency assessment collected in a particular year shall be a uniform percentage of that year's direct written premium for subject lines of business and all accounts of the corporation, excluding National Flood Insurance Program policy premiums, as annually determined by the board and verified by the office. The office shall verify the arithmetic calculations involved in the board's determination within 30 days after receipt of the information on which the determination was based. Notwithstanding any other provision of law, the corporation and each assessable insurer that writes subject lines of business shall collect emergency assessments from its policyholders without such obligation being affected by any credit, limitation, exemption, or deferment. Emergency assessments levied by the corporation on assessable insureds shall be collected by the surplus lines agent at the time the

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surplus lines agent collects the surplus lines tax required by s. 626.932 and shall be paid to the Florida Surplus Lines Service Office at the time the surplus lines agent pays the surplus lines tax to the Florida Surplus Lines Service Office. The emergency assessments so collected shall be transferred directly to the corporation on a periodic basis as determined by the corporation and shall be held by the corporation solely in the applicable account. The aggregate amount of emergency assessments levied for an account under this sub-subparagraph in any calendar year may, at the discretion of the board of governors, be less than but may not exceed the greater of 10 percent of the amount needed to cover the deficit, plus interest, fees, commissions, required reserves, and other costs associated with financing of the original deficit, or 10 percent of the aggregate statewide direct written premium for subject lines of business and for all accounts of the corporation for the prior year, plus interest, fees, commissions, required reserves, and other costs associated with financing the deficit.

e. The corporation may pledge the proceeds of assessments, projected recoveries from the Florida Hurricane Catastrophe Fund, other insurance and reinsurance recoverables, policyholder surcharges and other surcharges, and other funds available to the corporation as the source of revenue for and to secure bonds issued under paragraph (p), bonds or other indebtedness issued under subparagraph (c)3., or lines of credit or other financing mechanisms issued or created under this subsection, or to retire any other debt incurred as a result of deficits or events giving rise to deficits, or in any other way that the board determines will efficiently recover such deficits. The purpose of the lines

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of credit or other financing mechanisms is to provide additional resources to assist the corporation in covering claims and expenses attributable to a catastrophe. As used in this subsection, the term "assessments" includes regular assessments under sub-subparagraph a., sub-subparagraph b., or subparagraph (p) 1. and emergency assessments under sub-subparagraph d. Emergency assessments collected under sub-subparagraph d. are not part of an insurer's rates, are not premium, and are not subject to premium tax, fees, or commissions; however, failure to pay the emergency assessment shall be treated as failure to pay premium. The emergency assessments under sub-subparagraph d. shall continue as long as any bonds issued or other indebtedness incurred with respect to a deficit for which the assessment was imposed remain outstanding, unless adequate provision has been made for the payment of such bonds or other indebtedness pursuant to the documents governing such bonds or other indebtedness.

f. As used in this subsection for purposes of any deficit incurred on or after January 25, 2007, the term "subject lines of business" means insurance written by assessable insurers or procured by assessable insureds for all property and casualty lines of business in this state, but not including workers' compensation or medical malpractice. As used in the subsubparagraph, the term "property and casualty lines of business" includes all lines of business identified on Form 2, Exhibit of Premiums and Losses, in the annual statement required of authorized insurers by s. 624.424 and any rule adopted under this section, except for those lines identified as accident and health insurance and except for policies written under the

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National Flood Insurance Program or the Federal Crop Insurance Program. For purposes of this sub-subparagraph, the term "workers' compensation" includes both workers' compensation insurance and excess workers' compensation insurance.

- g. The Florida Surplus Lines Service Office shall determine annually the aggregate statewide written premium in subject lines of business procured by assessable insureds and shall report that information to the corporation in a form and at a time the corporation specifies to ensure that the corporation can meet the requirements of this subsection and the corporation's financing obligations.
- h. The Florida Surplus Lines Service Office shall verify the proper application by surplus lines agents of assessment percentages for regular assessments and emergency assessments levied under this subparagraph on assessable insureds and shall assist the corporation in ensuring the accurate, timely collection and payment of assessments by surplus lines agents as required by the corporation.
- i. If a deficit is incurred in any account in 2008 or thereafter, the board of governors shall levy a Citizens policyholder surcharge against all policyholders of the corporation for a 12-month period, which shall be collected at the time of issuance or renewal of a policy, as a uniform percentage of the premium for the policy of up to 15 percent of such premium, which funds shall be used to offset the deficit. Citizens policyholder surcharges under this sub-subparagraph are not considered premium and are not subject to commissions, fees, or premium taxes. However, failure to pay such surcharges shall be treated as failure to pay premium.

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j. If the amount of any assessments or surcharges collected from corporation policyholders, assessable insurers or their policyholders, or assessable insureds exceeds the amount of the deficits, such excess amounts shall be remitted to and retained by the corporation in a reserve to be used by the corporation, as determined by the board of governors and approved by the office, to pay claims or reduce any past, present, or future plan-year deficits or to reduce outstanding debt.

Section 14. Section 627.3512, Florida Statutes, is amended to read:

627.3512 Recoupment of residual market deficit assessments.—

- (1) An insurer or insurer group may recoup any assessments that have been paid during or after 1995 by the insurer or insurer group to defray deficits of an insurance risk apportionment plan or assigned risk plan under ss. 627.311 and 627.351, net of any earnings returned to the insurer or insurer group by the association or plan for any year after 1993. A limited apportionment company as defined in s. 627.351(6)(c) may recoup any regular assessment that has been levied by, or paid to, Citizens Property Insurance Corporation.
- (2) If an insurer or insurer group elects to recoup an assessment that has been paid, the following filing procedures shall apply:
- (a) The insurer or insurer group shall submit an initial recoupment filing to the office within 180 days after the date of the assessment as indicated on the invoice received by the insurer or insurer group. Failure to submit the filing within 180 days shall result in the inability to recoup the amount

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1393 assessed.

- (b) The initial recoupment filing shall be submitted on a file-and-use basis, pursuant to s. 627.062 or s. 627.0651 and subsection (10).
- (c) The initial recoupment filing shall include the following:
- 1. A copy of the invoice received from the corporation and proof of payment.
- 2. A 1-year direct written premium projection for that line or type of business as defined in s. 624.6012 and subject to the assessment, including supporting documentation. The dates of the 1-year direct written premium projection shall coincide with the proposed effective dates of the initial recoupment filing.
- 3. A manual page listing the initial recoupment factor and explaining how such recoupment factor is applied.
- (d) The initial recoupment factor shall be calculated by dividing the assessment amount for that line or type of business by the projected 1-year direct written premium for that line or type of business.
- (3) For purposes of calculating a The recoupment shall be made by applying a separate assessment factor, on policies of the same line or type as were considered by the residual markets in determining the assessment liability of the insurer or insurer group. an insurer or insurer group may combine all shall calculate a separate assessment factor for personal lines of business or all and commercial lines of business. An insurer or insurer group may not combine personal and commercial lines of business. The recoupment separate assessment factor shall provide for full recoupment of the assessments over a period of

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1 year, unless the insurer or insurer group, at its option, elects to recoup the assessments over a longer period. The recoupment assessment factor expires upon collection of the full amount allowed to be recouped or at the end of the 1-year period, whichever occurs first. Amounts recouped under this section are not subject to premium taxes, fees, or commissions.

- (4) (2) The recoupment assessment factor may must not be more than 2 3 percentage points above the ratio of the deficit assessment to the Florida direct written premium for policies for the lines or types of business as to which the assessment was calculated, as written in the year the deficit assessment was paid. If an insurer or insurer group fails to collect the full amount of the deficit assessment, the insurer or insurer group may must carry forward the amount of the deficit and adjust the deficit assessment to be recouped in the next a subsequent year by that amount.
- (5) A recoupment-removal filing shall be submitted to the office to stop the recoupment process. The following filing procedures shall apply to the recoupment-removal filing:
- (a) The filing may be submitted on a file-and-use basis or use-and-file basis as provided in s. 627.062 or s. 627.0651.
 - (b) The filing shall include the following:
- 1. A copy of the exhibit used to show the calculation of the factor originally approved in the initial recoupment filing, including the effective dates of the policy.
- 2. An exhibit showing the direct written premium and associated recoupment amounts received by month for the entire recoupment period.
 - 3. A manual page indicating that the recoupment factor no

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1451 longer applies.

(6) If the insurer or insurer group elects to continue the recoupment process for an additional year, the following filing procedures shall apply:

- (a) The recoupment-continuation filing may be submitted on a file-and-use basis or use-and-file basis as provided in s.

 627.062 or s. 627.0651. The recoupment-continuation filing does not result in a gap between the application of the approved initial recoupment factor and the application of the recoupment-continuation factor. If the initial recoupment filing used a combination of lines or types of business to compute a recoupment factor, those same lines or types of business combinations shall be used again to compute the recoupment-continuation factor.
- (b) The recoupment-continuation filing shall include the following:
- 1. A copy of the exhibit used to show the calculation of the factor approved in the initial recoupment filing, including the effective dates of the policy.
- 2. An exhibit showing the direct written premium and associated recoupment amounts received by month for the entire initial recoupment period.
- 3. A subsequent 1-year direct written premium projection for that line or type of business as defined in s. 624.6012 and subject to the assessment, including supporting documentation.

 The dates of the subsequent 1-year direct written premium projection shall coincide with the proposed effective dates of the recoupment-continuation filing.
 - 4. The recoupment-continuation factor, which shall be

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1480 <u>calculated by dividing the remaining uncollected assessment</u>

1481 <u>amount for that line or type of business by the projected 1-year</u>

1482 direct written premium for that line or type of business.

- 5. A manual page listing the recoupment-continuation factor and explaining how such factor is to be applied.
- (c) Recoupment-continuation filings are subject to subsections (3), (4), and (5).
- (7) If an insurer or insurer group over-recoups any assessment it has paid, it shall refund the over-recoupment amount to its policyholders. The refund process shall be monitored by the office. The administrative costs to accomplish such refund may not be included as any component in any subsequent rate filing required by s. 627.062 or s. 627.0651.
- (8) Any insurer or insurer group that does not elect to use the process described in subsection (7) to recoup an assessment amount that it has paid may not include an uncollected assessment amount as a component in any subsequent rate filing required by s. 627.062 or s. 627.0651.
- (9) An insurer or insurer group that discontinues a line or type of business or subline within a line or type of business may not recoup amounts assessed against that line, type, or subline from policyholders under different lines, types, or sublines of business. The assessment amounts attributable to the discontinued line, type, or subline of business shall remain uncollected. The uncollected assessment amount may not be included in any component in any subsequent rate filing for other lines, types, or sublines of business as required by s. 627.062 or s. 627.0651
 - (10) (3) The initial recoupment shall be filed insurer or

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insurer group shall file with the office a statement setting forth the amount of the assessment factor and an explanation of how the factor will be applied, at least 45 15 days before prior to the factor is being applied to any policies. The statement shall include documentation of the assessment paid by the insurer or insurer group and the arithmetic calculations supporting the assessment factor. The office shall complete its review within 15 days after receipt of the filing and shall limit its review to verification of the arithmetic calculations. The insurer or insurer group may use the assessment factor at any time after the expiration of the 15-day period unless the office has notified the insurer or insurer group in writing that the arithmetic calculations are incorrect.

 $\underline{\text{(11)}}$ (4) The commission may adopt rules to implement this section.

Section 15. Subsection (5) is added to section 627.706, Florida Statutes, to read:

627.706 Sinkhole insurance; catastrophic ground cover collapse; definitions.—

(5) Insurers are not required to issue a notice of nonrenewal to exclude sinkhole coverage upon the renewal of existing policies in one or more counties or other territories as determined by the office. Insurers may exclude such coverage using a notice of coverage change. Insurers shall continue to offer optional sinkhole coverage for an appropriate additional premium.

Section 16. This act shall take effect July 1, 2009.