

## LEGISLATIVE ACTION

Senate House

Comm: RCS 04/21/2009

The Committee on Governmental Oversight and Accountability (Jones) recommended the following:

## Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Sections 373.069, 373.0693, 373.0695, 373.073, and 373.083, Florida Statutes, are reenacted.

Section 2. Section 350.031, Florida Statutes, is amended to read:

350.031 Legislative Florida Public Service Commission Nominating Council.-

(1)(a) There is created a Legislative Florida Public

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Service Commission Nominating Council consisting of 12 members. At least one member of the council must be 60 years of age or older. Six members, including three members of the House of Representatives, one of whom shall be a member of the minority party, shall be appointed by and serve at the pleasure of the Speaker of the House of Representatives. Six members, including three members of the Senate, one of whom shall be a member of the minority party, shall be appointed by and serve at the pleasure of the President of the Senate.

- (b) All terms shall be for 4 years except those members of the House and Senate, who shall serve 2-year terms concurrent with the 2-year elected terms of House members. All terms of the members of the Legislative Public Service Commission Nominating Council existing on June 30, 2008, shall terminate upon the effective date of this act; however, such members may serve an additional term if reappointed by the Speaker of the House of Representatives or the President of the Senate. To establish staggered terms, appointments of members shall be made for initial terms to begin on July 1, 2008, with each appointing officer to appoint three legislator members, one of whom shall be a member of the minority party, to terms through the remainder of the 2-year elected terms of House members; one nonlegislator member to a 6-month term; one nonlegislator member to an 18-month term; and one nonlegislator member to a 42-month term. Thereafter, the terms of the nonlegislator members of the Legislative Public Service Commission Nominating Council shall begin on January 2 of the year the term commences and end 4 years later on January 1.
  - (c) The President of the Senate shall appoint the chair of

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the council in even-numbered years and the vice chair in oddnumbered years, and the Speaker of the House of Representatives shall appoint the chair of the council in odd-numbered years and the vice chair in even-numbered years, from among the council membership.

- (d) Vacancies on the council shall be filled for the unexpired portion of the term in the same manner as original appointments to the council. A member may not be reappointed to the council, except for a member of the House of Representatives or the Senate who may be appointed to two 2-year terms, members who are reappointed pursuant to paragraph (b), or a person who is appointed to fill the remaining portion of an unexpired term.
- (2)(a) No member or spouse shall be the holder of the stocks or bonds of any company, other than through ownership of shares in a mutual fund, regulated by the commission, or any affiliated company of any company regulated by the commission, or be an agent or employee of, or have any interest in, any company regulated by the commission or any affiliated company of any company regulated by the commission, or in any firm which represents in any capacity either companies which are regulated by the commission or affiliates of companies regulated by the commission. As a condition of appointment to the council, each appointee shall affirm to the Speaker and the President his or her qualification by the following certification: "I hereby certify that I am not a stockholder, other than through ownership of shares in a mutual fund, in any company regulated by the commission or in any affiliate of a company regulated by the commission, nor in any way, directly or indirectly, in the employment of, or engaged in the management of any company



regulated by the commission or any affiliate of a company regulated by the commission, or in any firm which represents in any capacity either companies which are regulated by the commission or affiliates of companies regulated by the commission."

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This certification is made as condition to appointment to the Legislative Florida Public Service Commission Nominating Council.

- (b) A member of the council may be removed by the Speaker of the House of Representatives and the President of the Senate upon a finding by the Speaker and the President that the council member has violated any provision of this subsection or for other good cause.
- (c) If a member of the council does not meet the requirements of this subsection, the President of the Senate or the Speaker of the House of Representatives, as appropriate, shall appoint a legislative replacement.
- (3) A majority of the membership of the council may conduct any business before the council. All meetings and proceedings of the council shall be staffed by the Office of Legislative Services and shall be subject to the provisions of ss. 119.07 and 286.011. Members of the council are entitled to receive per diem and travel expenses as provided in s. 112.061, which shall be funded by the Florida Public Service Regulatory Trust Fund. Applicants invited for interviews before the council may, in the discretion of the council, receive per diem and travel expenses as provided in s. 112.061, which shall be funded by the Florida Public Service Regulatory Trust Fund. The council shall

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establish policies and procedures to govern the process by which applicants are nominated.

- (4) The council may spend a nominal amount, not to exceed \$10,000, to advertise a vacancy on the council, which shall be funded by the Florida Public Service Regulatory Trust Fund.
- (5) A person may not be nominated to the Governor for appointment to the Public Service Commission until the council has determined that the person is competent and knowledgeable in one or more fields, which shall include, but not be limited to: public affairs, law, economics, accounting, engineering, finance, natural resource conservation, energy, or another field substantially related to the duties and functions of the commission. The commission shall fairly represent the abovestated fields. Recommendations of the council shall be nonpartisan.
- (6) It is the responsibility of the council to nominate to the Governor no fewer than three persons for each vacancy occurring on the Public Service Commission. The council shall submit the recommendations to the Governor by September 15 of those years in which the terms are to begin the following January, or within 60 days after a vacancy occurs for any reason other than the expiration of the term.
- (7) The Governor shall fill a vacancy occurring on the Public Service Commission by appointment of one of the applicants nominated by the council only after a background investigation of such applicant has been conducted by the Florida Department of Law Enforcement. If the Governor has not made an appointment within 30 consecutive calendar days after the receipt of the recommendation, the council, by majority

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vote, shall appoint, within 30 days after the expiration of the Governor's time to make an appointment, one person from the applicants previously nominated to the Governor to fill the vacancy.

- (8) Each appointment to the Public Service Commission shall be subject to confirmation by the Senate during the next regular session after the vacancy occurs. If the Senate refuses to confirm or fails to consider the Governor's appointment, the council shall initiate, in accordance with this section, the nominating process within 30 days.
- (9) When the Governor makes an appointment to fill a vacancy occurring due to expiration of the term, and that appointment has not been confirmed by the Senate before the appointing Governor's term ends, a successor Governor may, within 30 days after taking office, recall the appointment and, prior to the first day of the next regular session, make a replacement appointment from the list provided to the previous Governor by the council. Such an appointment is subject to confirmation by the Senate at the next regular session following the creation of the vacancy to which the appointments are being made. If the replacement appointment is not timely made, or if the appointment is not confirmed by the Senate for any reason, the council, by majority vote, shall appoint, within 30 days after the Legislature adjourns sine die, one person from the applicants previously nominated to the Governor to fill the vacancy, and this appointee is subject to confirmation by the Senate during the next regular session following the appointment.
  - (10) The council shall also be responsible for nominating

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individuals to serve as water management district governing board members pursuant to the provisions of s. 373.0725.

Section 3. Subsections (3), (6), and (7) and paragraph (a) of subsection (8) of section 373.0693, Florida Statutes, are amended to read:

373.0693 Basins; basin boards.-

- (3) Each member of the various basin boards shall serve for a period of 3 years or until a successor is appointed, but not more than 180 days beyond the end of the expired term, except that the board membership of each new basin shall be divided into three groups as equally as possible, with members in such groups to be appointed for 1, 2, and 3 years, respectively. Each basin board shall choose a vice chair and a secretary to serve for a period of 1 year. The term of office of a basin board member shall be construed to commence on March 2 preceding the date of appointment and to terminate March 1 of the year of the end of a term or may continue until a successor is appointed, but not more than 180 days beyond the end of the expired term.
- (6)(a) Notwithstanding the provisions of any other general or special law to the contrary, a member of the governing board of the district residing in the basin or, if no member resides in the basin, a member of the governing board designated by the chair of the governing board shall be the ex officio chair of the basin board. The ex officio chair shall preside at all meetings of the basin board, except that the vice chair may preside in his or her absence. The ex officio chair shall have no official vote, except in case of a tie vote being cast by the members, but shall be the liaison officer of the district in all affairs in the basin and shall be kept informed of all such



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- (b) Basin boards within the Southwest Florida Water Management District shall meet regularly as determined by a majority vote of the basin board members. Subject to notice requirements of chapter 120, special meetings, both emergency and nonemergency, may be called either by the ex officio chair or the elected vice chair of the basin board or upon request of two basin board members. The district staff shall include on the agenda of any basin board meeting any item for discussion or action requested by a member of that basin board. The district staff shall notify any basin board, as well as their respective counties, of any vacancies occurring in the district governing board or their respective basin boards.
- (7) At 11:59 p.m. on December 31, 1976, the Manasota Watershed Basin of the Ridge and Lower Gulf Coast Water Management District, which is annexed to the Southwest Florida Water Management District by change of its boundaries pursuant to chapter 76-243, Laws of Florida, shall be formed into a subdistrict or basin of the Southwest Florida Water Management District, subject to the same provisions as the other basins in such district. Such subdistrict shall be designated initially as the Manasota Basin. The members of the governing board of the Manasota Watershed Basin of the Ridge and Lower Gulf Coast Water Management District shall become members of the governing board of the Manasota Basin of the Southwest Florida Water Management District. Notwithstanding other provisions in this section, beginning on July 1, 2001, the membership of the Manasota Basin Board shall be comprised of two three members from Manatee County and two three members from Sarasota County. Matters

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relating to tie votes shall be resolved pursuant to subsection (6) by the ex officio chair designated by the governing board to vote in case of a tie vote.

(8)(a) At 11:59 p.m. on June 30, 1988, the area transferred from the Southwest Florida Water Management District to the St. Johns River Water Management District by change of boundaries pursuant to chapter 76-243, Laws of Florida, shall cease to be a subdistrict or basin of the St. Johns River Water Management District known as the Oklawaha River Basin and said Oklawaha River Basin shall cease to exist. However, any recognition of an Oklawaha River Basin or an Oklawaha River Hydrologic Basin for regulatory purposes shall be unaffected. The area formerly known as the Oklawaha River Basin shall continue to be part of the St. Johns River Water Management District. There shall be established by the governing board of the St. Johns River Water Management District the Oklawaha River Basin Advisory Council to receive public input and advise the St. Johns River Water Management District's governing board on water management issues affecting the Oklawaha River Basin. The Oklawaha River Basin Advisory Council shall be appointed by action of the St. Johns River Water Management District's governing board and shall include one representative from each county which is wholly or partly included in the Oklawaha River Basin. The St. Johns River Water Management District's governing board member currently serving pursuant to s. 373.073(2)(c)3. shall serve as chair of the Oklawaha River Basin Advisory Council. Members of the Oklawaha River Basin Advisory Council shall receive no compensation for their services but are entitled to be reimbursed for per diem and travel expenses as provided in s.



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Section 4. Subsection (3) of section 373.323, Florida Statutes, is amended to read:

373.323 Licensure of water well contractors; application, qualifications, and examinations; equipment identification.-

- (3) An applicant who meets the following requirements shall be entitled to take the water well contractor licensure examination to practice water well contracting:
  - (a) Is at least 18 years of age.
- (b) Has at least 2 years of experience in constructing, repairing, or abandoning water wells. Satisfactory proof of such experience shall be demonstrated by providing:
- 1. Evidence of the length of time the applicant has been engaged in the business of the construction, abandonment, and repair of water wells as a major activity, as attested to by three letters from any of the following persons:
  - a. Water well contractors.
  - b. Water well drillers.
  - c. Water well parts and equipment vendors.
  - d. Water well inspectors employed by a governmental agency.
- 2. A list of at least 10 water wells that the applicant has constructed, repaired, or abandoned, which includes the following information:
- a. The name and address of the owner or owners of each well.
- b. The location, primary use, and approximate depth and diameter of each well that the applicant has constructed, repaired, or abandoned.
  - c. The approximate date the construction, repair, or



abandonment of each well was completed.

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All listed wells must have been constructed, repaired, or abandoned within 5 years immediately preceding the filing of the license application. At least seven of the 10 water wells must have been constructed by the applicant as defined in s. 373.303(2).

(c) Has completed the application form and remitted a nonrefundable application fee.

Section 5. Paragraph (e) of subsection (5) of section 373.536, Florida Statutes, is amended to read:

- 373.536 District budget and hearing thereon.-
- (5) TENTATIVE BUDGET CONTENTS AND SUBMISSION; REVIEW AND APPROVAL.-
- (e) By September 5 of the year in which the budget is submitted, the House and Senate appropriations and appropriate substantive committee chairs may transmit to each district comments and objections to the proposed budgets. Each district governing board shall include a response to such comments and objections in the record of the governing board meeting where final adoption of the budget takes place, and the record of this meeting shall be transmitted to the Executive Office of the Governor, the department, and the chairs of the House and Senate appropriations committees.

Section 6. Subsections (4) and (7) of section 373.079, Florida Statutes, is amended to read:

- 373.079 Members of governing board; oath of office; staff.-
- (4)(a) The governing board of the district is authorized to employ an executive director, ombudsman, and such engineers,

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other professional persons, and other personnel and assistants as it deems necessary and under such terms and conditions as it may determine and to terminate such employment. The appointment of an executive director by the governing board is subject to approval by the Governor and must be initially confirmed by the Florida Senate. The governing board may delegate all or part of its authority under this paragraph to the executive director. However, the governing board shall delegate to the executive director all of its authority to take final action on permit applications under part II or part IV, or petitions for variances or waivers of permitting requirements under part II or part IV, except for denials of such actions as provided in s. 373.083(5). The executive director must be confirmed by the Senate upon employment and must be confirmed or reconfirmed by the Senate during the second regular session of the Legislature following a gubernatorial election.

- (b) 1. The governing board of each water management district shall employ an inspector general, who shall report directly to the board. However, the governing boards of the Suwannee River Water Management District and the Northwest Florida Water Management District may jointly employ an inspector general, or provide for inspector general services by interagency agreement with a state agency or water management district inspector general.
- 2. An inspector general must have the qualifications prescribed and perform the applicable duties of state agency inspectors general as provided in s. 20.055.
- (7) The governing board shall meet at least once a month and upon call of the chair. The governing board, a basin board,

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a committee, or an advisory board may conduct meetings by means of communications media technology as provided in the uniform rules of procedure adopted pursuant to s. 120.54.

Section 7. Section 373.0725, Florida Statutes, is created to read:

- 373.0725 Appointment of governing board members.
- (1) It is the intent of the Legislature to ensure the public trust and resources are appropriately protected by seeking qualified candidates for gubernatorial appointment as water management district governing board members.
- (2) The Governor shall appoint members from those nominated by the Legislative Nominating Council created in s. 350.031.
- (3) The council shall submit recommendations to the Governor 60 days prior to the date in which a term is to begin and within 60 days after a vacancy occurs for any reason other than the expiration of the term.
  - (4) The council shall nominate three persons per vacancy.
- (5) In order to nominate a candidate, the council shall determine that:
- (a) The candidate is competent, knowledgeable, and possesses substantial technical expertise in a field related to the duties and functions of the water management districts. These fields shall include, but are not limited to, agriculture, the development industry, local government, government-owned or privately owned water utilities, law, civil engineering, environmental science, hydrology, accounting, financial businesses, or another field substantially related to the duties and functions of the water management district, or the candidate may be a member of the business community within the water

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management district's boundaries.

- (b) The candidate is a homesteaded resident within the district he or she is nominated to represent and the candidate meets the residency requirements of s. 373.072(2) for the vacancy being filled.
- (c) The candidate has a background investigation conducted by the Department of Law Enforcement and has been determined to be of good moral standards.
- (6) In developing a list of nominees, the council shall ensure that no more than two governing board members on each water management district governing board are residents of the same county, and a person may not represent more than one water management district governing board. The council shall consider nominating candidates that represent an equitable cross-section of regional interests and technical expertise. Recommendations of the council must be nonpartisan.
- (7) Each water management district may advertise each vacancy on its water management district governing board or post the vacancy on the water management district's home web page.
- (8) The council expenses must be proportionately shared by the respective water management district whose governing board vacancy is being filled. The Department of Environmental Protection is authorized to execute a memorandum of understanding between the state's water management districts and the department in order to fund the expenses of the council.
- (9) The water management districts shall assist the council by providing staff, counsel, and technical assistance necessary to carry out the responsibilities of the council.
  - Section 8. Section 373.073, Florida Statutes, is amended to



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373.073 Governing board.-

- (1) (a) The governing board of each water management district shall be composed of 9 members who shall reside within the district, except that the Southwest Florida Water Management District shall be composed of 13 members who shall reside within the district. Members of the governing boards shall be appointed by the Governor from a list of candidates nominated by the Legislative Nominating Council, subject to confirmation by the Senate at the next regular session of the Legislature, and the refusal or failure of the Senate to confirm an appointment creates a vacancy in the office to which the appointment was made. The term of office for a governing board member is 4 years and commences on March 2 of the year in which the appointment is made and terminates on March 1 of the fourth calendar year of the term or may continue until a successor is appointed, but not more than 180 days. Terms of office of governing board members shall be staggered to help maintain consistency and continuity in the exercise of governing board duties and to minimize disruption in district operations.
- (b) Commencing January 1, 2011 1999, the Governor shall appoint the following number of governing board members in each year of the Governor's 4-year term of office:
- 1. In the first year of the Governor's term of office, the Governor shall appoint four members to the governing board of the Southwest Florida Water Management District and appoint three members to the governing board of each other district.
- 2. In the second year of the Governor's term of office, the Governor shall appoint three members to the governing board of

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the Southwest Florida Water Management District and two members to the governing board of each other district.

- 3. In the third year of the Governor's term of office, the Governor shall appoint three members to the governing board of the Southwest Florida Water Management District and two members to the governing board of each other district.
- 4. In the fourth year of the Governor's term of office, the Governor shall appoint three members to the governing board of the Southwest Florida Water Management District and two members to the governing board of each other district.

For any governing board vacancy that occurs before the date scheduled for the office to be filled under this paragraph, the Governor shall appoint a person nominated by the Legislative Nominating Council meeting residency requirements of subsection (2) for a term that will expire on the date scheduled for the term of that office to terminate under this subsection. In addition to the residency requirements for the governing boards as provided by subsection (2), the Governor shall consider appointing governing board members to represent an equitable cross-section of regional interests and technical expertise.

(2) Membership on governing boards shall be selected from candidates who have significant experience in one or more of the following areas, including, but not limited to: agriculture, the development industry, local government, government-owned or privately owned water utilities, law, civil engineering, environmental science, hydrology, accounting, or financial businesses. Notwithstanding the provisions of any other general or special law to the contrary, vacancies in the governing

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boards of the water management districts shall be filled according to the following residency requirements, representing areas designated by the United States Water Resources Council in United States Geological Survey, River Basin and Hydrological Unit Map of Florida-1975, Map Series No. 72:

- (a) Northwest Florida Water Management District:
- 1. One member shall reside in the area generally designated as the "Perdido River Basin-Perdido Bay Coastal Area-Lower Conecuh River-Escambia River Basin" hydrologic units and that portion of the "Escambia Bay Coastal Area" hydrologic unit which lies west of Pensacola Bay and Escambia Bay.
- 2. One member shall reside in the area generally designated as the "Blackwater River Basin-Yellow River Basin-Choctawhatchee Bay Coastal Area" hydrologic units and that portion of the "Escambia Bay Coastal Area" hydrologic unit which lies east of Pensacola Bay and Escambia Bay.
- 3. One member shall reside in the area generally designated as the "Choctawhatchee River Basin-St. Andrews Bay Coastal Area" hydrologic units.
- 4. One member shall reside in the area generally designated as the "Lower Chattahoochee-Apalachicola River-Chipola River Basin-Coastal Area between Ochlockonee River Apalachicola Rivers-Apalachicola Bay coastal area and offshore islands" hydrologic units.
- 5. One member shall reside in the area generally designated as the "Ochlockonee River Basin-St. Marks and Wakulla Rivers and coastal area between Aucilla and Ochlockonee River Basin" hydrologic units.
  - 6. Four members shall be appointed at large, except that no

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county shall have more than two members on the governing board.

- (b) Suwannee River Water Management District:
- 1. One member shall reside in the area generally designated as the "Aucilla River Basin" hydrologic unit.
- 2. One member shall reside in the area generally designated as the "Coastal Area between Suwannee and Aucilla Rivers" hydrologic unit.
- 3. One member shall reside in the area generally designated as the "Withlacoochee River Basin-Alapaha River Basin-Suwannee River Basin above the Withlacoochee River" hydrologic units.
- 4. One member shall reside in the area generally designated as the "Suwannee River Basin below the Withlacoochee River excluding the Santa Fe River Basin" hydrologic unit.
- 5. One member shall reside in the area generally designated as the "Santa Fe Basin-Waccasassa River and coastal area between Withlacoochee and Suwannee River" hydrologic units.
- 6. Four members shall be appointed at large, except that no county shall have more than two members on the governing board.
  - (c) St. Johns River Water Management District:
- 1. One member shall reside in the area generally designated as the "St. Marys River Basin-Coastal area between St. Marys and St. Johns Rivers" hydrologic units.
- 2. One member shall reside in the area generally designated as the "St. Johns River Basin below Oklawaha River-Coastal area between the St. Johns River and Ponce de Leon Inlet" hydrologic units.
- 3. One member shall reside in the area generally designated as the "Oklawaha River Basin" hydrologic unit.
  - 4. One member shall reside in the area generally designated

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as the "St. Johns River Basin above the Oklawaha River" hydrologic unit.

- 5. One member shall reside in the area generally designated as the "Coastal area between Ponce de Leon Inlet and Sebastian Inlet-Coastal area Sebastian Inlet to St. Lucie River" hydrologic units.
- 6. Four members shall be appointed at large, except that no county shall have more than two members on the governing board.
  - (d) South Florida Water Management District:
  - 1. Two members shall reside in Miami-Dade County.
  - 2. One member shall reside in Broward County.
  - 3. One member shall reside in Palm Beach County.
- 4. One member shall reside in Collier County, Lee County, Hendry County, or Charlotte County.
- 5. One member shall reside in Glades County, Okeechobee County, Highlands County, Polk County, Orange County, or Osceola County.
- 6. Two members, appointed at large, shall reside in an area consisting of St. Lucie, Martin, Palm Beach, Broward, Miami-Dade, and Monroe Counties.
- 7. One member, appointed at large, shall reside in an area consisting of Collier, Lee, Charlotte, Hendry, Glades, Osceola, Okeechobee, Polk, Highlands, and Orange Counties.
- 8. No county shall have more than three members on the governing board.
  - (e) Southwest Florida Water Management District:
  - 1. Two members shall reside in Hillsborough County.
- 2. One member shall reside in the area consisting of Hillsborough and Pinellas Counties.

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- 534 3. Two members shall reside in Pinellas County.
  - 4. One member shall reside in Manatee County.
  - 5. Two members shall reside in Polk County.
  - 6. One member shall reside in Pasco County.
  - 7. One member shall be appointed at large from Levy, Citrus, Sumter, and Lake Counties.
  - 8. One member shall be appointed at large from Hardee, DeSoto, and Highlands Counties.
  - 9. One member shall be appointed at large from Marion and Hernando Counties.
  - 10. One member shall be appointed at large from Sarasota and Charlotte Counties.
  - Section 9. Subsection (5) of section 373.083, Florida Statutes, is amended to read:
  - 373.083 General powers and duties of the governing board.-In addition to other powers and duties allowed it by law, the governing board is authorized to:
  - (5) Execute any of the powers, duties, and functions vested in the governing board through a member or members thereof, the executive director, or other district staff as designated by the governing board. The governing board may establish the scope and terms of any delegation. The However, if the governing board shall delegate all of its <del>delegates the</del> authority to the executive director to take final action on permit applications under part II or part IV, or petitions for variances or waivers of permitting requirements under part II or part IV. However, the governing board shall provide a process for referring any denial of such application or petition to the governing board to take final action. Such process shall expressly prohibit any

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member of a governing board from intervening in any manner during the review of an application prior to such application being referred to the governing board for final action. The authority in this subsection is supplemental to any other provision of this chapter granting authority to the governing board to delegate specific powers, duties, or functions.

Section 10. Subsection (4) of section 373.118, Florida Statutes, is amended to read:

373.118 General permits; delegation.

(4) To provide for greater efficiency, the governing board may delegate by rule its powers and duties pertaining to general permits to the executive director. The executive director may execute such delegated authority through designated staff. However, when delegating the authority to take final action on permit applications under part II or part IV or petitions for variances or waivers of permitting requirements under part II or part IV, the governing board shall provide a process for referring any denial of such application or petition to the governing board to take such final action.

Section 11. Subsection (5) is added to section 373.584, Florida Statutes, to read:

373.584 Revenue bonds.-

- (5) (a) The total annual debt service for bonds issued pursuant to this section and s. 373.536 may not exceed 25 percent of the annual ad valorem tax revenues of the water management district, unless approved by the Joint Legislative Budget Commission.
- (b) The Joint Legislative Budget Commission is authorized to review the financial soundness of a water management district

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and determine whether bonds may be issued by a water management district in excess of the limitation of paragraph (a).

- (c) A water management district may not take any action regarding the issuance of bonds in excess of the limitation in paragraph (a) without the prior approval of the Joint Legislative Budget Commission pursuant to joint rules of the Senate and the House of Representatives.
- (d) Bonds issued and outstanding prior to January 1, 2009, in excess of the limitation in paragraph (a) are not a violation of these provisions and shall not be included in the calculation of the limitation. Nothing contained in this subsection shall affect the validity or enforceability of outstanding revenue bonds.

Section 12. Subsection (1) and paragraphs (a) and (b) of subsection (10) of section 373.59, Florida Statutes, are amended to read:

373.59 Water Management Lands Trust Fund.-

(1) There is established within the Department of Environmental Protection the Water Management Lands Trust Fund to be used as a nonlapsing fund for the purposes of this section. The moneys in this fund are hereby continually appropriated for the purposes of land acquisition, management, maintenance, capital improvements of land titled to the districts, payments in lieu of taxes, debt service on bonds issued prior to July 1, 1999, debt service on bonds issued on or after July 1, 1999, which are issued to refund bonds issued before July 1, 1999, preacquisition costs associated with land purchases, and the department's costs of administration of the fund, and those expenses of the Legislative Nominating Council

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attributable to duties performed concerning the districts. No refunding bonds may be issued which mature after the final maturity date of the bonds being refunded or which provide for higher debt service in any year than is payable on such bonds as of February 1, 2009. The department's costs of administration shall be charged proportionally against each district's allocation using the formula provided in subsection (8). Capital improvements shall include, but need not be limited to, perimeter fencing, signs, firelanes, control of invasive exotic species, controlled burning, habitat inventory and restoration, law enforcement, access roads and trails, and minimal public accommodations, such as primitive campsites, garbage receptacles, and toilets. The moneys in the fund may also be appropriated to supplement operational expenditures at the Northwest Florida Water Management District and the Suwannee River Water Management District, with such appropriations allocated prior to the allocations set out in subsection (8) to the five water management districts.

(10) (a) Beginning July 1, 1999, not more than one-fourth of the funds provided for in subsections (1) and (8) in any year shall be reserved annually by a governing board, during the development of its annual operating budget, for payments in lieu of taxes for all actual ad valorem tax losses incurred as a result of governing board acquisitions for water management district purposes districts pursuant to ss. 259.101, 259.105, 373.470, and this section during any year. Reserved funds not used for payments in lieu of taxes in any year shall revert to the Water Management Lands Trust Fund to be used in accordance with the provisions of this section.

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- (b) Payment in lieu of taxes shall be available:
- 1. To all counties that have a population of 150,000 or fewer. Population levels shall be determined pursuant to s. 186.901. The population estimates published April 1 and used in the revenue-sharing formula pursuant to s. 186.901 shall be used to determine eligibility under this subsection and shall apply to payments made for the subsequent fiscal year 11.031.
- 2. To all local governments located in eligible counties and whose lands are bought and taken off the tax rolls.

For properties acquired after January 1, 2000, in the event that such properties otherwise eligible for payment in lieu of taxes under this subsection are leased or reserved and remain subject to ad valorem taxes, payments in lieu of taxes shall commence or recommence upon the expiration or termination of the lease or reservation, but in no event shall there be more than a total of 10 annual payments in lieu of taxes for each tax loss. If the lease is terminated for only a portion of the lands at any time, the 10 annual payments shall be made for that portion only commencing the year after such termination, without limiting the requirement that 10 annual payments shall be made on the remaining portion or portions of the land as the lease on each expires. For the purposes of this subsection, "local government" includes municipalities, the county school board, mosquito control districts, and any other local government entity which levies ad valorem taxes.

(c) If sufficient funds are unavailable in any year to make full payments to all qualifying counties and local governments, such counties and local governments shall receive a pro rata



share of the moneys available.

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- (d) The payment amount shall be based on the average amount of actual ad valorem taxes paid on the property for the 3 years preceding acquisition. Applications for payment in lieu of taxes shall be made no later than May January 31 of the year for which payment is sought following acquisition. No payment in lieu of taxes shall be made for properties which were exempt from ad valorem taxation for the year immediately preceding acquisition.
- (e) If property that was subject to ad valorem taxation was acquired by a tax-exempt entity for ultimate conveyance to the state under this chapter, payment in lieu of taxes shall be made for such property based upon the average amount of ad valorem taxes paid on the property for the 3 years prior to its being removed from the tax rolls. The water management districts shall certify to the Department of Revenue those properties that may be eligible under this provision. Once eligibility has been established, that governmental entity shall receive annual payments for each tax loss until the qualifying governmental entity exceeds the population threshold pursuant to s.  $373.059(10) \frac{259.032(12)(b)}{}$ .
- (f) Payment in lieu of taxes pursuant to this subsection shall be made annually to qualifying counties and local governments after certification by the Department of Revenue that the amounts applied for are reasonably appropriate, based on the amount of actual ad valorem taxes paid on the eligible property, and after the water management districts have provided supporting documents to the Chief Financial Officer and have requested that payment be made in accordance with the requirements of this section. With the assistance of the local

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government requesting payment in lieu of taxes, the water management district that acquired the land is responsible for preparing and submitting application requests for payment to the Department of Revenue for certification.

(g) If a water management district conveys to a county or local government title to any land owned by the district, any payments in lieu of taxes on the land made to the county or local government shall be discontinued as of the date of the conveyance.

Section 13. Subsections (6) and (7) are added to section 373.236, Florida Statutes, to read:

373.236 Duration of permits; compliance reports.-

- (6) A permit that is approved for the use of water for a renewable energy generating facility or for cultivating agricultural products on lands consisting of 1,000 acres or more for renewable energy, as defined in s. 366.91(2)(d), shall be granted for a term of at least 25 years on the applicant's request based on the anticipated life of the facility if there is sufficient data to provide reasonable assurance that the conditions for permit issuance will be met for the duration of the permit; otherwise, a permit may be issued for a shorter duration that reflects the longest period for which such reasonable assurances are provided. The permittee shall provide a compliance report every 5 years during the term of the permit as required in subsection (4).
- (7) (a) The Legislature finds that the need for alternative water supply development projects to meet the anticipated public water supply demands of the state is so important that it is essential to encourage participation in and contribution to such

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projects by private rural landowners who characteristically have relatively modest near-term water demands but substantially increasing demands after the 20-year horizon in s. 373.0361. If landowners make extraordinary contributions of lands or construction funding to enable the expeditious implementation for such projects, the governing boards of water management districts and the department may grant permits for such projects for a period of up to 50 years to municipalities, counties, special districts, regional water supply authorities, multijurisdictional water supply entities, and publicly owned or privately owned utilities that have entered into an agreement with the private landowner for the purpose of more efficiently pursuing alternative public water supply development projects that are identified in a district's regional water supply plan and that meet the water demands of both the applicant and the landowner. This paragraph does not apply to any foregoing entity created for or by a private landowner after April 1, 2008.

(b) A permit issued pursuant to paragraph (a) shall be granted only during the period of time for which there is sufficient data to provide reasonable assurance that the conditions of issuance will be met. Such permit shall require a compliance report by the permittee every 5 years during the term of the permit. The report shall contain sufficient data to maintain reasonable assurance that the conditions for permit issuance applicable at the time of district review of the compliance report are met. Following review of this report, the water management district or the department may modify the permit to ensure that the use meets the conditions for issuance. This subsection does not limit the existing authority of the



department or the governing board to modify or revoke a consumptive use permit.

Section 14. Subsection (4) of section 373.243, Florida Statutes, is amended to read:

373.243 Revocation of permits.—The governing board or the department may revoke a permit as follows:

(4) For nonuse of the water supply allowed by the permit for a period of 2 years or more, the governing board or the department may revoke the permit permanently and in whole unless the user can prove that his or her nonuse was due to extreme hardship caused by factors beyond the user's control. For a permit with a duration determined under s. 373.236(6), the governing board or the department has such revocation authority only if the nonuse of the water supply allowed by the permit is for a period of 4 years or more.

Section 15. Sections 373.465 and 373.466, Florida Statutes are repealed.

Section 16. This act shall take effect upon becoming a law.

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And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to the water management; reenacting ss. 373.069, 373.0693, 373.0695, 373.073, and 373.083, F.S., relating to the creation of the water management districts, pursuant to the provisions of the Florida Government

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Accountability Act; amending s. 350.031, F.S.; redesignating the Florida Public Service Commission Nominating Council to the Legislative Nominating Council; providing council members authority to nominate water management district governing board members; amending s. 373.0693, F.S.; providing conditions for serving on a basin board after a term expires; removing exofficio designation for board members serving on basin boards; revising the membership of certain basin boards; eliminating the Oklawaha River Basin Advisory Council; amending s. 373.323, F.S.; providing for an applicant who meets certain conditions to be certified as a licensed water well contractor; amending s. 373.536, F.S.; authorizing certain chairs of committees of the Senate and the House of Representatives to submit comments and objections to proposed district budgets; amending s. 373.079, F.S.; providing for the delegation of permit decisions to the executive director; revising meeting requirements for members of the governing boards, committees, and advisory boards of the water management districts, as provided in s. 120.54, F.S.; creating s. 373.0725, F.S.; providing for the Legislative Nominating Council to nominate candidates for appointment to the water management boards; providing requirements; amending s. 373.073, F.S.; providing conforming changes; amending s. 373.083, F.S.; providing conforming changes; prohibiting the Governing Board from interfering during review of permits; amending s. 373.118, F.S.; providing conforming changes; amending s. 373.584, F.S.; providing for a cap on revenues pledged for debt service; providing for legislative approval to exceed the cap; amending s. 373.59, F.S.; allowing for the use of funds to pay for nominating council activities; clarifying



conditions under which payment in lieu of taxes shall be paid; amending s. 373.236, F.S.; providing for 25 year permits for renewable energy generating facilities under certain conditions; providing for a compliance report every 5 years during the term of the permit; encouraging participation in and contributions to alternative water supply development projects by private rural landowners; providing 50 year permits for such projects under certain conditions; granting the water management district authority to modify such permits to ensure compliance; amending s. 373.243, F.S.; providing for revocation authority to the governing board under certain conditions; repealing ss. 373.465, and 373.466, F.S., relating to the Lake Panasoffkee Restoration Council and the restoration program; providing an effective date.

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