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LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
04/15/2009	.	
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The Committee on Health and Human Services Appropriations  
(Gaetz) recommended the following:

**Senate Amendment (with directory and title amendments)**

Delete lines 908 - 1039  
and insert:  
the start of any investigation or created at the request of  
the agency.

(22) The audit report, supported by agency work papers,  
showing an overpayment to a provider constitutes evidence of the  
overpayment. A provider may not present or elicit testimony,  
either on direct examination or cross-examination in any court  
or administrative proceeding, regarding the purchase or



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12 acquisition by any means of drugs, goods, or supplies; sales or  
13 divestment by any means of drugs, goods, or supplies; or  
14 inventory of drugs, goods, or supplies, unless such acquisition,  
15 sales, divestment, or inventory is documented by written  
16 invoices, written inventory records, or other competent written  
17 documentary evidence maintained in the normal course of the  
18 provider's business. Notwithstanding the applicable rules of  
19 discovery, all documentation that will be offered as evidence at  
20 an administrative hearing on a Medicaid overpayment must be  
21 exchanged by all parties at least 14 days before the  
22 administrative hearing or must be excluded from consideration.  
23 The documentation or data that a provider may rely upon or  
24 present as evidence that an overpayment has not occurred must  
25 have been created prior to the start of any agency investigation  
26 and must be made available to the agency before issuance of a  
27 final audit report, unless the documentation or data was created  
28 at the request of the agency. Documentation or data that was  
29 recreated due to extenuating circumstances beyond the provider's  
30 control, such as a disaster or the loss of records due to change  
31 of ownership, may be presented as evidence if evidence of the  
32 extenuating circumstance is also provided. This section shall  
33 not be construed to prohibit the introduction of expert witness  
34 reports regarding an overpayment or the issues addressed in the  
35 audit.

36 (24) If the agency imposes an administrative sanction  
37 pursuant to subsection (13), subsection (14), or subsection  
38 (15), except paragraphs (15) (e) and (o), upon any provider or  
39 any principal, officer, director, agent, managing employee, or  
40 affiliated person of the provider ~~other person~~ who is regulated



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41 by another state entity, the agency shall notify that other  
42 entity of the imposition of the sanction within 5 business days.  
43 Such notification must include the provider's or person's name  
44 and license number and the specific reasons for sanction.

45 (25) (a) The agency shall ~~may~~ withhold Medicaid payments, in  
46 whole or in part, to a provider upon receipt of reliable  
47 evidence that the circumstances giving rise to the need for a  
48 withholding of payments involve fraud, willful  
49 misrepresentation, or abuse under the Medicaid program, or a  
50 crime committed while rendering goods or services to Medicaid  
51 recipients. If it is determined that fraud, willful  
52 misrepresentation, abuse, or a crime did not occur, the payments  
53 withheld must be paid to the provider within 14 days after such  
54 determination with interest at the rate of 10 percent a year.  
55 Any money withheld in accordance with this paragraph shall be  
56 placed in a suspended account, readily accessible to the agency,  
57 so that any payment ultimately due the provider shall be made  
58 within 14 days.

59 (b) The agency shall ~~may~~ deny payment, or require  
60 repayment, if the goods or services were furnished, supervised,  
61 or caused to be furnished by a person who has been suspended or  
62 terminated from the Medicaid program or Medicare program by the  
63 Federal Government or any state.

64 (c) Overpayments owed to the agency bear interest at the  
65 rate of 10 percent per year from the date of determination of  
66 the overpayment by the agency, and payment arrangements must be  
67 made at the conclusion of legal proceedings. A provider who does  
68 not enter into or adhere to an agreed-upon repayment schedule  
69 may be terminated by the agency for nonpayment or partial



70 payment.

71 (d) The agency, upon entry of a final agency order, a  
72 judgment or order of a court of competent jurisdiction, or a  
73 stipulation or settlement, may collect the moneys owed by all  
74 means allowable by law, including, but not limited to, notifying  
75 any fiscal intermediary of Medicare benefits that the state has  
76 a superior right of payment. Upon receipt of such written  
77 notification, the Medicare fiscal intermediary shall remit to  
78 the state the sum claimed.

79 (e) The agency may institute amnesty programs to allow  
80 Medicaid providers the opportunity to voluntarily repay  
81 overpayments. The agency may adopt rules to administer such  
82 programs.

83 (27) When the Agency for Health Care Administration has  
84 made a probable cause determination and alleged that an  
85 overpayment to a Medicaid provider has occurred, the agency,  
86 after notice to the provider, shall ~~may~~:

87 (a) Withhold, and continue to withhold during the pendency  
88 of an administrative hearing pursuant to chapter 120, any  
89 medical assistance reimbursement payments until such time as the  
90 overpayment is recovered, unless within 30 days after receiving  
91 notice thereof the provider:

- 92 1. Makes repayment in full; or  
93 2. Establishes a repayment plan that is satisfactory to the  
94 Agency for Health Care Administration.

95 (b) Withhold, and continue to withhold during the pendency  
96 of an administrative hearing pursuant to chapter 120, medical  
97 assistance reimbursement payments if the terms of a repayment  
98 plan are not adhered to by the provider.



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99           (30) The agency shall ~~may~~ terminate a provider's  
100 participation in the Medicaid program if the provider fails to  
101 reimburse an overpayment that has been determined by final  
102 order, not subject to further appeal, within 35 days after the  
103 date of the final order, unless the provider and the agency have  
104 entered into a repayment agreement.

105           (31) If a provider requests an administrative hearing  
106 pursuant to chapter 120, such hearing must be conducted within  
107 90 days following assignment of an administrative law judge,  
108 absent exceptionally good cause shown as determined by the  
109 administrative law judge or hearing officer. Upon issuance of a  
110 final order, the outstanding balance of the amount determined to  
111 constitute the overpayment shall become due. If a provider fails  
112 to make payments in full, fails to enter into a satisfactory  
113 repayment plan, or fails to comply with the terms of a repayment  
114 plan or settlement agreement, the agency shall ~~may~~ withhold  
115 medical assistance reimbursement payments until the amount due  
116 is paid in full.

117           (36) At least three times a year, the agency shall provide  
118 to each Medicaid recipient or his or her representative an  
119 explanation of benefits in the form of a letter that is mailed  
120 to the most recent address of the recipient on the record with  
121 the Department of Children and Family Services. The explanation  
122 of benefits must include the patient's name, the name of the  
123 health care provider and the address of the location where the  
124 service was provided, a description of all services billed to  
125 Medicaid in terminology that should be understood by a  
126 reasonable person, and information on how to report  
127 inappropriate or incorrect billing to the agency or other law



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128 enforcement entities for review or investigation. At least once  
129 a year, the letter also must include information on how to  
130 report criminal Medicaid fraud, the Medicaid Fraud Control  
131 Unit's toll-free hotline number, and information about the  
132 rewards available under s. 409.9203. The explanation of benefits  
133 may not be mailed for Medicaid independent laboratory services  
134 as described in s. 409.905(7) or for Medicaid certified match  
135 services as described in ss. 409.9071 and 1011.70.

136 (37) The agency shall post on its website a current list of  
137 each Medicaid provider, including any principal, officer,  
138 director, agent, managing employee, or affiliated person of the  
139 provider, or any partner or shareholder having an ownership  
140 interest in the provider equal to 5 percent or greater, who has  
141 been terminated from the Medicaid program or sanctioned under  
142 this section. The list must be searchable by a variety of search  
143 parameters and provide for the creation of formatted lists that  
144 may be printed or imported into other applications, including  
145 spreadsheets. The agency shall update the list at least monthly.

146 (38) In order to improve the detection of health care  
147 fraud, use technology to prevent and detect fraud, and maximize  
148 the electronic exchange of health care fraud information, the  
149 agency shall:

150 (a) Compile, maintain, and publish on its website a  
151 detailed list of all state and federal databases that contain  
152 health care fraud information and update the list at least  
153 biannually;

154 (b) Develop a strategic plan to connect all databases that  
155 contain health care fraud information to facilitate the  
156 electronic exchange of health information between the agency,



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157 the Department of Health, the Department of Law Enforcement, and  
158 the Attorney General's Office. The plan must include recommended  
159 standard data formats, fraud identification strategies, and  
160 specifications for the technical interface between state and  
161 federal health care fraud databases;

162 (c) Monitor innovations in health information technology,  
163 specifically as it pertains to Medicaid fraud prevention and  
164 detection; and

165 (d) Periodically publish policy briefs that highlight  
166 available new technology to prevent or detect health care fraud  
167 and projects implemented by other states, the private sector, or  
168 the Federal Government which use technology to prevent or detect  
169 health care fraud.

170 ===== D I R E C T O R Y C L A U S E A M E N D M E N T =====

171 And the directory clause is amended as follows:

172 Delete lines 679 - 682

173 and insert:

174 Section 13. Subsections (2), (7), (11), (13), (14), (15),  
175 (21), (22), (24), (25), (27), (30), (31), and (36) of section  
176 409.913, Florida Statutes, are amended, and subsections (37) and  
177 (38) are added to that section, to read:

178  
179 ===== T I T L E A M E N D M E N T =====

180 And the title is amended as follows:

181 Delete lines 81 - 96

182 and insert:

183 the Agency for Health Care Administration; providing an  
184 exception; requiring that the agency provide notice of certain  
185 administrative sanctions to other regulatory agencies within a



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186 specified period; requiring the Agency for Health Care  
187 Administration to withhold or deny Medicaid payments under  
188 certain circumstances; requiring the agency to terminate a  
189 provider's participation in the Medicaid program if the provider  
190 fails to repay certain overpayments from the Medicaid program;  
191 requiring the agency to provide at least annually information on  
192 Medicaid fraud in an explanation of benefits letter; requiring  
193 the Agency for Health Care Administration to post a list on its  
194 website of Medicaid providers and affiliated persons of  
195 providers who have been terminated or sanctioned; requiring the  
196 agency to take certain actions to improve the prevention and  
197 detection of health care fraud through the use of technology;  
198 amending s. 409.920, F.S.; defining the term "managed