

LEGISLATIVE ACTION

Senate	•	House
Comm: RCS		
04/06/2009		
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The Committee on Banking and Insurance (Fasano) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 215.5586, Florida Statutes, as amended by section 1 of chapter 2009-10, Laws of Florida, is amended to read:

215.5586 My Safe Florida Home Program.-There is established 9 within the Department of Financial Services the My Safe Florida 10 Home Program. The department shall provide fiscal

accountability, contract management, and strategic leadership

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12 for the program, consistent with this section. This section does 13 not create an entitlement for property owners or obligate the 14 state in any way to fund the inspection or retrofitting of residential property in this state. Implementation of this 15 16 program is subject to annual legislative appropriations. It is the intent of the Legislature that the My Safe Florida Home 17 18 Program provide trained and certified inspectors to perform inspections for owners of for at least 400,000 site-built, 19 20 single-family, residential properties and provide grants to 21 eligible at least 35,000 applicants as funding allows before 22 June 30, 2009. The program shall develop and implement a 23 comprehensive and coordinated approach for hurricane damage mitigation that may shall include the following: 24

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(1) HURRICANE MITIGATION INSPECTIONS.

(a) Certified inspectors to provide free home-retrofit 26 inspections of site-built, single-family, residential property 27 28 may shall be offered throughout the state to determine what 29 mitigation measures are needed, what insurance premium discounts 30 may be available, and what improvements to existing residential 31 properties are needed to reduce the property's vulnerability to 32 hurricane damage. The Department of Financial Services shall contract with wind certification entities to provide free 33 34 hurricane mitigation inspections. The inspections provided to homeowners, at a minimum, must include: 35

36 1. A home inspection and report that summarizes the results 37 and identifies recommended improvements a homeowner may take to 38 mitigate hurricane damage.

39 2. A range of cost estimates regarding the recommended40 mitigation improvements.

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41 3. Insurer-specific information regarding premium discounts 42 correlated to the current mitigation features and the 43 recommended mitigation improvements identified by the inspection. 44 45 4. A hurricane resistance rating scale specifying the 46 home's current as well as projected wind resistance 47 capabilities. As soon as practical, the rating scale must be the 48 uniform home grading scale adopted by the Financial Services 49 Commission pursuant to s. 215.55865. 50 (b) To qualify for selection by the department as a wind 51 certification entity to provide hurricane mitigation 52 inspections, the entity shall, at a minimum, meet the following 53 requirements: 54 1. Use hurricane mitigation inspectors who: a. Are certified as a building inspector under s. 468.607; 55 b. Are licensed as a general or residential contractor 56 57 under s. 489.111; c. Are licensed as a professional engineer under s. 471.015 58 59 and who have passed the appropriate equivalency test of the 60 Building Code Training Program as required by s. 553.841; 61 d. Are licensed as a professional architect under s. 481.213; or 62 e. Have at least 2 years of experience in residential 63 64 construction or residential building inspection and have 65 received specialized training in hurricane mitigation 66 procedures. Such training may be provided by a class offered 67 online or in person. 2. Use hurricane mitigation inspectors who also: 68 69 a. Have undergone drug testing and level 2 background

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70 checks pursuant to s. 435.04. The department may conduct 71 criminal record checks of inspectors used by wind certification 72 entities. Inspectors must submit a set of the fingerprints to 73 the department for state and national criminal history checks 74 and must pay the fingerprint processing fee set forth in s. 75 624.501. The fingerprints shall be sent by the department to the 76 Department of Law Enforcement and forwarded to the Federal 77 Bureau of Investigation for processing. The results shall be 78 returned to the department for screening. The fingerprints shall 79 be taken by a law enforcement agency, designated examination 80 center, or other department-approved entity; and

b. Have been certified, in a manner satisfactory to thedepartment, to conduct the inspections.

83 3. Provide a quality assurance program including a84 reinspection component.

85 (c) The department shall implement a quality assurance 86 program that includes a statistically valid number of 87 reinspections.

(d) An application for an inspection must contain a signed
or electronically verified statement made under penalty of
perjury that the applicant has submitted only a single
application for that home.

92 (e) The owner of a site-built, single-family, residential
93 property may apply for and receive an inspection without also
94 applying for a grant pursuant to subsection (2) and without
95 meeting the requirements of paragraph (2)(a).

96 (2) MITIGATION GRANTS.-Financial grants shall be used to
 97 encourage single-family, site-built, owner-occupied, residential
 98 property owners to retrofit their properties to make them less

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99 vulnerable to hurricane damage. 100 (a) For a homeowner to be eligible for a grant, the 101 following criteria for persons who have obtained a completed inspection after May 1, 2007, a residential property must be 102 103 met: 104 1. The homeowner must have been granted a homestead 105 exemption on the home under chapter 196. 2. The home must be a dwelling with an insured value of 106 107 \$300,000 or less. Homeowners who are low-income persons, as 108 defined in s. 420.0004(10), are exempt from this requirement. 109 3. The home must have undergone an acceptable hurricane 110 mitigation inspection after May 1, 2007. 4. The home must be located in the "wind-borne debris 111 112 region" as that term is defined in s. 1609.2, International Building Code (2006), or as subsequently amended. 113 114 5. Be a home for which The building permit application for initial construction of the home must have been was made before 115 116 March 1, 2002. 117 118 An application for a grant must contain a signed or 119 electronically verified statement made under penalty of perjury that the applicant has submitted only a single application and 120 must have attached documents demonstrating the applicant meets 121 122 the requirements of this paragraph. 123 (b) All grants must be matched on a dollar-for-dollar basis up to for a total of \$10,000 for the actual cost of the 124 125 mitigation project with the state's contribution not to exceed \$5,000. 126 127 (c) The program shall create a process in which contractors



128 agree to participate and homeowners select from a list of participating contractors. All mitigation must be based upon the 129 130 securing of all required local permits and inspections and must 131 be performed by properly licensed contractors. Mitigation 132 projects are subject to random reinspection of up to at least 5 percent of all projects. Hurricane mitigation inspectors 133 134 qualifying for the program may also participate as mitigation 135 contractors as long as the inspectors meet the department's 136 qualifications and certification requirements for mitigation 137 contractors.

(d) Matching fund grants shall also be made available to local governments and nonprofit entities for projects that will reduce hurricane damage to single-family, site-built, owneroccupied, residential property. The department shall liberally construe those requirements in favor of availing the state of the opportunity to leverage funding for the My Safe Florida Home Program with other sources of funding.

(e) When recommended by a hurricane mitigation inspection,
grants may be used for the following improvements only:

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1. Opening protection.

- 2. Exterior doors, including garage doors.
- 149 3. Brace gable ends.
  - 4. Reinforcing roof-to-wall connections.
  - 5. Improving the strength of roof-deck attachments.
  - 6. Upgrading roof covering from code to code plus.
  - 7. Secondary water barrier for roof.

155 The department may require that improvements be made to all 156 openings, including exterior doors and garage doors, as a

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157 condition of reimbursing a homeowner approved for a grant. <u>The</u>
 158 <u>department may adopt, by rule, the maximum grant allowances for</u>
 159 <u>any improvement allowable under this paragraph.</u>

160 (f) Grants may be used on a previously inspected existing structure or on a rebuild. A rebuild is defined as a site-built, 161 162 single-family dwelling under construction to replace a home that 163 was destroyed or significantly damaged by a hurricane and deemed unlivable by a regulatory authority. The homeowner must be a 164 165 low-income homeowner as defined in paragraph (g), must have had 166 a homestead exemption for that home prior to the hurricane, and 167 must be intending to rebuild the home as that homeowner's 168 homestead.

(q) Low-income homeowners, as defined in s. 420.0004(10), 169 170 who otherwise meet the requirements of paragraphs (a), (c), (e), and (f) are eligible for a grant of up to \$5,000 and are not 171 required to provide a matching amount to receive the grant. 172 173 Additionally, for low-income homeowners, grant funding may be used for repair to existing structures leading to any of the 174 175 mitigation improvements provided in paragraph (e), limited to 20 176 percent of the grant value. The program may accept a 177 certification directly from a low-income homeowner that the homeowner meets the requirements of s. 420.0004(10) if the 178 179 homeowner provides such certification in a signed or 180 electronically verified statement made under penalty of perjury.

(h) The department shall establish objective, reasonable
criteria for prioritizing grant applications, consistent with
the requirements of this section.

(i) The department shall develop a process that ensures themost efficient means to collect and verify grant applications to



186 determine eligibility and may direct hurricane mitigation 187 inspectors to collect and verify grant application information 188 or use the Internet or other electronic means to collect 189 information and determine eligibility.

(3) EDUCATION AND CONSUMER AWARENESS.—The department may undertake a statewide multimedia public outreach and advertising campaign to inform consumers of the availability and benefits of hurricane inspections and of the safety and financial benefits of residential hurricane damage mitigation. The department may seek out and use local, state, federal, and private funds to support the campaign.

(4) ADVISORY COUNCIL.—There is created an advisory council to provide advice and assistance to the department regarding administration of the program. The advisory council shall consist of:

(a) A representative of lending institutions, selected by
 the Financial Services Commission from a list of at least three
 persons recommended by the Florida Bankers Association.

(b) A representative of residential property insurers,
selected by the Financial Services Commission from a list of at
least three persons recommended by the Florida Insurance
Council.

(c) A representative of home builders, selected by the
 Financial Services Commission from a list of at least three
 persons recommended by the Florida Home Builders Association.

(d) A faculty member of a state university, selected by the
Financial Services Commission, who is an expert in hurricaneresistant construction methodologies and materials.

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(e) Two members of the House of Representatives, selected

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215 by the Speaker of the House of Representatives. 216 (f) Two members of the Senate, selected by the President of 217 the Senate. (q) The Chief Executive Officer of the Federal Alliance for 218 219 Safe Homes, Inc., or his or her designee. 220 (h) The senior officer of the Florida Hurricane Catastrophe 221 Fund. 222 (i) The executive director of Citizens Property Insurance 223 Corporation. 224 (j) The director of the Florida Division of Emergency 225 Management of the Department of Community Affairs. 226 227 Members appointed under paragraphs (a) - (d) shall serve at the 228 pleasure of the Financial Services Commission. Members appointed 229 under paragraphs (e) and (f) shall serve at the pleasure of the 230 appointing officer. All other members shall serve as voting ex officio members. Members of the advisory council shall serve 231 232 without compensation but may receive reimbursement as provided 233 in s. 112.061 for per diem and travel expenses incurred in the 234 performance of their official duties. 235 (5) FUNDING.-The department may seek out and leverage 236 local, state, federal, or private funds to enhance the financial 237 resources of the program. 238 (6) RULES.-The Department of Financial Services shall adopt 239 rules pursuant to ss. 120.536(1) and 120.54 to govern the 240 program; implement the provisions of this section; including 241 rules governing hurricane mitigation inspections and grants, mitigation contractors, and training of inspectors and 242 243 contractors; and carry out the duties of the department under

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244 this section.

(7) HURRICANE MITIGATION INSPECTOR LIST.—The department shall develop and maintain as a public record a current list of hurricane mitigation inspectors authorized to conduct hurricane mitigation inspections pursuant to this section.

249 (8) NO-INTEREST LOANS.-The department shall implement a no-250 interest loan program by October 1, 2008, contingent upon the 251 selection of a qualified vendor and execution of a contract 252 acceptable to the department and the vendor. The department 253 shall enter into partnerships with the private sector to provide 254 loans to owners of site-built, single-family, residential 255 property to pay for mitigation measures listed in subsection 256 (2). A loan eligible for interest payments pursuant to this 257 subsection may be for a term of up to 3 years and cover up to 258 \$5,000 in mitigation measures. The department shall pay the 259 creditor the market rate of interest using funds appropriated 260 for the My Safe Florida Home Program. In no case shall the 261 department pay more than the interest rate set by s. 687.03. To 262 be eligible for a loan, a loan applicant must first obtain a home inspection and report that specifies what improvements are 263 264 needed to reduce the property's vulnerability to windstorm 265 damage pursuant to this section and meet loan underwriting 266 requirements set by the lender. The department may adopt rules 2.67 pursuant to ss. 120.536(1) and 120.54 to implement this 268 subsection which may include eligibility criteria.

(8) (9) PUBLIC OUTREACH FOR CONTRACTORS AND REAL ESTATE
 BROKERS AND SALES ASSOCIATES.—The program shall develop
 brochures for distribution to general contractors, roofing
 contractors, and real estate brokers and sales associates



273 licensed under part I of chapter 475 explaining the benefits to 274 homeowners of residential hurricane damage mitigation. The 275 program shall encourage contractors to distribute the brochures 276 to homeowners at the first meeting with a homeowner who is 277 considering contracting for home or roof repairs or contracting 278 for the construction of a new home. The program shall encourage 279 real estate brokers and sales associates licensed under part I 280 of chapter 475 to distribute the brochures to clients prior to 2.81 the purchase of a home. The brochures may be made available 282 electronically.

283 (9) (10) CONTRACT MANAGEMENT. - The department may contract 284 with third parties for grants management, inspection services, 285 contractor services for low-income homeowners, information 286 technology, educational outreach, and auditing services. Such 287 contracts shall be considered direct costs of the program and 288 shall not be subject to administrative cost limits, but 289 contracts valued at \$1 million \$500,000 or more shall be subject 290 to review and approval by the Legislative Budget Commission. The 291 department shall contract with providers that have a 292 demonstrated record of successful business operations in areas 293 directly related to the services to be provided and shall ensure 294 the highest accountability for use of state funds, consistent 295 with this section.

296 <u>(10) (11)</u> INTENT.-It is the intent of the Legislature that 297 grants made to residential property owners under this section 298 shall be considered disaster-relief assistance within the 299 meaning of s. 139 of the Internal Revenue Code of 1986, as 300 amended.

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(11) (12) REPORTS. - The department shall make an annual

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302	report on the activities of the program that shall account for
303	the use of state funds and indicate the number of inspections
304	requested, the number of inspections performed, the number of
305	grant applications received, and the number and value of grants
306	approved. The report shall be delivered to the President of the
307	Senate and the Speaker of the House of Representatives by
308	February 1 of each year.
309	(12) CONDOMINIUM MITIGATION LOAN PROGRAM
310	(a) The department may implement a condominium mitigation
311	loan program to assist condominiums in mitigating all units in
312	their structure against wind damage. The program shall have the
313	following minimum requirements:
314	1. The department shall contract with lenders to offer
315	hurricane mitigation loan subsidies equal to a competitive rate
316	of interest on a loan balance of up to \$5,000 per condominium
317	unit for 3 years. This interest subsidy may be paid in advance
318	by the department to a lender participating in the program.
319	2. Loans must be used to purchase or install hurricane
320	mitigation measures identified in paragraph (2)(e).
321	3. A participating condominium homeowners' association must
322	agree to purchase and install approved mitigation measures for
323	100 percent of the units in the condominium structure.
324	4. To be eligible, a condominium must have been permitted
325	for construction on or before March 1, 2002, be located in the
326	wind-borne debris region, and be insured by Citizens Property
327	Insurance Corporation.
328	5. Condominiums of more than 200 units are not eligible for
329	the loan program.
330	6. The department may contract with third parties for
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331	auditing and related services to ensure accountability and
332	program quality.
333	(b) The loan program shall be administered on a first-come,
334	first-served basis.
335	(c) The department shall adopt rules to implement the loan
336	program.
337	Section 2. Subsection (2) of section 627.711, Florida
338	Statutes, is amended, and subsection (3) is added to that
339	section, to read:
340	627.711 Notice of premium discounts for hurricane loss
341	mitigation; uniform mitigation verification inspection form
342	(2) <u>(a)</u> By July 1, 2007, the Financial Services Commission
343	shall develop by rule a uniform mitigation verification
344	inspection form that shall be used by all insurers when
345	submitted by policyholders for the purpose of factoring
346	discounts for wind insurance. In developing the form, the
347	commission shall seek input from insurance, construction, and
348	building code representatives. Further, the commission shall
349	provide guidance as to the length of time the inspection results
350	are valid. An insurer shall accept as valid a uniform mitigation
351	verification form certified by the Department of Financial
352	Services or signed by:
353	(a) A hurricane mitigation inspector employed by an
354	approved My Safe Florida Home wind certification entity;
355	1.(b) A building code inspector certified under s. 468.607;
356	<u>2.(c)</u> A general, building, or residential contractor
357	licensed under s. 489.111;
358	<u>3.(d)</u> A professional engineer licensed under s. 471.015 who
359	has passed the appropriate equivalency test of the Building Code

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360	Training Program as required by s. 553.841; or
361	<u>4.(e)</u> A professional architect licensed under s. 481.213.
362	(b) An insurer may contract with inspection firms at the
363	insurer's expense to review mitigation verification forms and to
364	reinspect properties for which the insurer receives mitigation
365	verification forms to ensure that the forms are valid.
366	(3) An individual or entity who knowingly provides or
367	utters a false or fraudulent mitigation verification form with
368	the intent to obtain or receive a discount on an insurance
369	premium to which the individual or entity is not entitled
370	commits a misdemeanor of the first degree, punishable as
371	provided in s. 775.082 or s. 775.083.
372	Section 3. This act shall take effect July 1, 2009.
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375	And the title is amended as follows:
376	Delete everything before the enacting clause
377	and insert:
378	A bill to be entitled
379	An act relating to the My Safe Florida Home Program;
380	amending s. 215.5586, F.S.; revising legislative
381	intent; revising criteria for hurricane mitigation
382	inspections; revising criteria for eligibility for a
383	mitigation grant; expanding the list of improvements
384	for which grants may be used; correcting a reference
385	to the Florida Division of Emergency Management;
386	deleting provisions relating to no-interest loans;
387	requiring that contracts valued at or greater than a
388	specified amount be subject to review and approval of

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389 the Legislative Budget Commission; requiring the 390 Department of Financial Services to implement a 391 condominium mitigation loan program for certain 392 purposes; specifying program requirements; specifying 393 an administration requirement for the program; 394 requiring the department to adopt rules; amending s. 395 627.711, F.S.; revising eligible entities authorized 396 to certify uniform mitigation inspection forms; 397 authorizing insurers to contract with inspection firms 398 to review certain verification forms and reinspect 399 properties for certain purposes; providing for such 400 contracts to be at the insurer's expense; providing a 401 criminal penalty for knowingly submitting a false or 402 fraudulent mitigation form with the intent to receive 403 an undeserved discount; providing an effective date.;