

## LEGISLATIVE ACTION

Senate House

Comm: RCS 04/01/2009

The Committee on Finance and Tax (Altman) recommended the following:

## Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. This act may be cited as the "Florida Fair Business Competition Act."

Section 2. Paragraph (a) of subsection (15) and paragraph (a) of subsection (16) of section 196.012, Florida Statutes, are amended to read:

196.012 Definitions.—For the purpose of this chapter, the following terms are defined as follows, except where the context

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clearly indicates otherwise:

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- (15) "New business" means:
- (a) 1. A business establishing 10 or more jobs to employ 10 or more full-time employees in this state, which manufactures, processes, compounds, fabricates, or produces for sale items of tangible personal property at a fixed location and which comprises an industrial or manufacturing plant;
- 2. A business establishing 25 or more jobs to employ 25 or more full-time employees in this state, the sales factor of which, as defined by s. 220.15(4) s. 220.15(5), for the facility with respect to which it requests an economic development ad valorem tax exemption is less than 0.50 for each year the exemption is claimed; or
- 3. An office space in this state owned and used by a corporation newly domiciled in this state; provided such office space houses 50 or more full-time employees of such corporation; provided that such business or office first begins operation on a site clearly separate from any other commercial or industrial operation owned by the same business.
  - (16) "Expansion of an existing business" means:
- (a)1. A business establishing 10 or more jobs to employ 10 or more full-time employees in this state, which manufactures, processes, compounds, fabricates, or produces for sale items of tangible personal property at a fixed location and which comprises an industrial or manufacturing plant; or
- 2. A business establishing 25 or more jobs to employ 25 or more full-time employees in this state, the sales factor of which, as defined by s. 220.15(4)  $\frac{1}{5}$ , for the facility with respect to which it requests an economic development ad

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valorem tax exemption is less than 0.50 for each year the exemption is claimed; provided that such business increases operations on a site colocated with a commercial or industrial operation owned by the same business, resulting in a net increase in employment of not less than 10 percent or an increase in productive output of not less than 10 percent.

Section 3. Paragraph (b) of subsection (5) of section 213.053, Florida Statutes, is amended to read:

- 213.053 Confidentiality and information sharing.-
- (5) Nothing contained in this section shall prevent the department from:
- (b) Disclosing to the Chief Financial Officer the names and addresses of those taxpayers who have claimed an exemption pursuant to former s. 199.185(1)(i) or a deduction pursuant to former s. 220.63(5).

Section 4. Section 213.054, Florida Statutes, is amended to read:

213.054 Persons claiming tax exemptions or deductions; annual report. - The Department of Revenue shall be responsible for monitoring the utilization of tax deductions authorized pursuant to chapter 81-179, Laws of Florida. On or before September 1 of each year, the department shall report to the Chief Financial Officer the names and addresses of all persons who have claimed a deduction pursuant to former s. 220.63(5).

Section 5. Subsection (1) of section 220.02, Florida Statutes, is amended to read:

220.02 Legislative intent.-

(1) It is the intent of the Legislature in enacting this code to impose a tax upon all corporations, organizations,

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associations, and other artificial entities which derive from this state or from any other jurisdiction permanent and inherent attributes not inherent in or available to natural persons, such as perpetual life, transferable ownership represented by shares or certificates, and limited liability for all owners. It is intended that any limited liability company that is classified as a partnership for federal income tax purposes and formed under chapter 608 or qualified to do business in this state as a foreign limited liability company not be subject to the tax imposed by this code. It is the intent of the Legislature to subject such corporations and other entities to taxation hereunder for the privilege of conducting business, deriving income, or existing within this state. This code is not intended to tax, and shall not be construed so as to tax, any natural person who engages in a trade, business, or profession in this state under his or her own or any fictitious name, whether individually as a proprietorship, or in partnership with others when classified as a partnership for federal income tax purposes, or as a member or a manager of a limited liability company classified as a partnership for federal income tax purposes; any estate of a decedent or incompetent; or any testamentary trust. However, a corporation or other taxable entity which is or which becomes partners with one or more natural persons shall not, merely by reason of being a partner, exclude from its net income subject to tax its respective share of partnership net income. It is the intent of the Legislature to follow the classification of organizations under the Internal Revenue Code to the greatest extent possible when not in conflict with the express provisions of this code. This

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statement of intent shall be given preeminent consideration in any construction or interpretation of this code in order to avoid any conflict between this code and the mandate in s. 5, Art. VII of the State Constitution that no income tax be levied upon natural persons who are residents and citizens of this state.

Section 6. Paragraphs (e) and (r) of subsection (1) of section 220.03, Florida Statutes, are amended, and subsection (6) is added to that section, to read:

220.03 Definitions.-

- (1) SPECIFIC TERMS. When used in this code, and when not otherwise distinctly expressed or manifestly incompatible with the intent thereof, the following terms shall have the following meanings:
- (e) "Corporation" includes all domestic corporations; foreign corporations qualified to do business in this state or actually doing business in this state; joint-stock companies; limited liability companies, partnerships, and other entities of any type which are taxable as corporations for federal income tax purposes under chapter 608; common-law declarations of trust, under chapter 609; corporations not for profit, under chapter 617; agricultural cooperative marketing associations, under chapter 618; professional service corporations, under chapter 621; foreign unincorporated associations, under chapter 622; private school corporations, under chapter 623; foreign corporations not for profit which are carrying on their activities in this state; and all other organizations, associations, legal entities, and artificial persons which are created by or pursuant to the statutes of this state, the United

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States, or any other state, territory, possession, or jurisdiction. The term "corporation" does not include proprietorships, even if using a fictitious name; partnerships of any type, as such, except as otherwise described in this paragraph; limited liability companies that are taxable as partnerships for federal income tax purposes; state or public fairs or expositions, under chapter 616; estates of decedents or incompetents; testamentary trusts; or private trusts.

- (r) "Nonbusiness income" means an amount that cannot be included in apportionable income rents and royalties from real or tangible personal property, capital gains, interest, dividends, and patent and copyright royalties, to the extent that they do not arise from transactions and activities in the regular course of the taxpayer's trade or business. The term "nonbusiness income" does not include income from tangible and intangible property if the acquisition, management, and disposition of the property constitute integral parts of the taxpayer's regular trade or business operations, or any amounts which could be included in apportionable income without violating the due process clause of the United States Constitution. For purposes of this definition, the term "income" means gross receipts less all items of loss, expense, or deduction, whether directly or indirectly attributable thereto, which were used to reduce adjusted federal income in the current taxable year or in a previous taxable year. For purposes of this definition, "income" means gross receipts less all expenses directly or indirectly attributable thereto. Functionally related dividends are presumed to be business income.
  - (6) PARTNERSHIPS.—A corporation that is a general or

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limited partner in a partnership, as such, that conducts business in this state, that earns or receives income in this state, or that exists in this state is subject to taxation under this chapter when the partnership activities, if conducted directly by the corporation, would subject the corporation to taxation under this chapter. In the case of a tiered partnership arrangement, the activities of any partnership occupying a lower tier of a tiered partnership arrangement are imputed, proportionally, to all partners holding interests in the partnership occupying higher tiers. A "tiered partnership arrangement" is one in which some or all of the interests in one partnership, or lower-tier partnership, are held by a second partnership, or upper-tier partnership. A tiered partnership arrangement may have two or more tiers. For purposes of this subsection, the term "partnership" includes a limited liability company that has made a federal election to be taxed as a partnership or as a disregarded entity.

Section 7. Paragraph (a) of subsection (1) of section 220.13, Florida Statutes, is amended, paragraph (m) is added to subsection (2) of that section, and subsection (3) is added to that section, read:

220.13 "Adjusted federal income" defined.-

- (1) The term "adjusted federal income" means an amount equal to the taxpayer's taxable income as defined in subsection (2), or such taxable income of more than one taxpayer as provided in s. 220.131, for the taxable year, adjusted as follows:
  - (a) Additions.—There shall be added to such taxable income:
  - 1. The amount of any tax upon or measured by income,

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excluding taxes based on gross receipts or revenues, paid or accrued as a liability to the District of Columbia or any state of the United States which is deductible from gross income in the computation of taxable income for the taxable year.

- 2. The amount of interest which is excluded from taxable income under s. 103(a) of the Internal Revenue Code or any other federal law, less the associated expenses disallowed in the computation of taxable income under s. 265 of the Internal Revenue Code or any other law, excluding 60 percent of any amounts included in alternative minimum taxable income, as defined in s. 55(b)(2) of the Internal Revenue Code, if the taxpayer pays tax under s. 220.11(3).
- 3. In the case of a regulated investment company or real estate investment trust, an amount equal to the excess of the net long-term capital gain for the taxable year over the amount of the capital gain dividends attributable to the taxable year.
- 4. That portion of the wages or salaries paid or incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.181. This subparagraph shall expire on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act.
- 5. That portion of the ad valorem school taxes paid or incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.182. This subparagraph shall expire on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act.
- 6. The amount of emergency excise tax paid or accrued as a liability to this state under chapter 221 which tax is deductible from gross income in the computation of taxable



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- 7. That portion of assessments to fund a quaranty association incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year.
- 8. In the case of a nonprofit corporation which holds a pari-mutuel permit and which is exempt from federal income tax as a farmers' cooperative, an amount equal to the excess of the gross income attributable to the pari-mutuel operations over the attributable expenses for the taxable year.
- 9. The amount taken as a credit for the taxable year under s. 220.1895.
- 10. Up to nine percent of the eligible basis of any designated project which is equal to the credit allowable for the taxable year under s. 220.185.
- 11. The amount taken as a credit for the taxable year under s. 220.187.
- 12. The amount taken as a credit for the taxable year under s. 220.192.
- 13. The amount taken as a credit for the taxable year under s. 220.193.
- 14. Any amount in excess of \$25,000 allowable as a deduction for federal income tax purposes under s. 179 of the Internal Revenue Code of 1986, as amended, for the taxable year.
- 15. Any amount allowable as a deduction for federal income tax purposes under s. 167 or s. 168 of the Internal Revenue Code of 1986, as amended, for the taxable year to the extent that such amount includes bonus depreciation allowable as deduction under s. 168(k).
  - 16. All expenses directly or indirectly related to a

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business asset which were treated as nonbusiness income that were deducted in the year of sale and the 2 previous years. Such recapture of expenses shall be made in the year the income is determined to be nonbusiness income and shall recapture those expenses deducted in the current and in the previous 2 years.

- (2) For purposes of this section, a taxpayer's taxable income for the taxable year means taxable income as defined in s. 63 of the Internal Revenue Code and properly reportable for federal income tax purposes for the taxable year, but subject to the limitations set forth in paragraph (1)(b) with respect to the deductions provided by ss. 172 (relating to net operating losses), 170(d)(2) (relating to excess charitable contributions), 404(a)(1)(D) (relating to excess pension trust contributions), 404(a)(3)(A) and (B) (to the extent relating to excess stock bonus and profit-sharing trust contributions), and 1212 (relating to capital losses) of the Internal Revenue Code, except that, subject to the same limitations, the term:
- (m) "Taxable income," in the case of any partnership, organization, association, legal entity, or artificial person taxable as a corporation for federal income tax purposes, means taxable income determined as if such partnership, organization, association, legal entity, or artificial person were required to file or had filed a federal corporate income tax return under the Internal Revenue Code.
- (3) The restrictions in this subsection apply with respect to the deductibility of certain intangible expenses, interest expenses, and management fees involving a related entity.
  - (a) As used in this subsection, the term:
  - 1. "Related entity" means any artificial entity that would

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be a member of the taxpayer's affiliated group under s. 1504 of the Internal Revenue Code during all or any portion of the taxable year, except using an ownership percentage of 50 percent rather than 80 percent. A related entity includes any entity, other than a natural person, which would be included in the affiliated group based upon a 50 percent ownership percentage if it were organized as a corporation.

- 2. "Intangible expenses" means the following described amounts to the extent these amounts are allowed as deductions in determining federal taxable income under the Internal Revenue Code before the application of any net operating loss deduction and special deductions for the taxable year:
- a. Expenses, losses, and costs directly or indirectly for, related to, or in association with the acquisition, use, maintenance, management, ownership, sale, exchange, or any other disposition of intangible property.
- b. Royalty, patent, technical, trademark, and copyright fees;
  - c. Licensing fees; or
- d. Other substantially similar expenses and costs, including, but not limited to, interest and losses from factoring transactions.
- 3. "Intangible property" means patents, patent applications, trade names, trademarks, service marks, copyrights, trade secrets, and substantially similar types of intangible assets.
- 4. "Interest expenses" means amounts that are allowed as deductions under s. 163 of the Internal Revenue Code in determining federal taxable income before the application of any

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net operating loss deductions and special deductions for the taxable year.

- 5. "Management fees" means expenses and costs paid for services, including, but not limited to, management overhead, management supervision, accounts receivable and payable, employee benefit plans, insurance, legal, payroll, data processing, purchasing, tax, financial and securities, billing, accounting, reporting and compliance services, or similar services, only to the extent that the amounts are allowed as a deduction or cost in determining taxable net income under the Internal Revenue Code before the application of any net operating loss deduction and special deductions for the taxable year.
- 6. "Recipient" means a related entity that is paid an item of income that corresponds to an intangible expense, interest expense, or management fee.
- (b) Except as provided in paragraph (c), in determining its adjusted federal income under this section and s. 220.131, a corporation subject to tax shall add to its taxable income intangible expenses, interest expenses, and management fees that are paid, accrued, or incurred directly or indirectly with one or more related entities. For income received from a passthrough entity or a disregarded entity, the corporation is deemed to have received its share of both the income and expenses of the pass-through entity or disregarded entity for purposes of this subsection.
- (c) Except as provided in paragraph (d), the addition of intangible expenses, interest expenses, and management fees otherwise required in a taxable year under this subsection for a

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specific related entity transaction is not required if:

- 1. The taxpayer and the recipient are both included in the same Florida consolidated tax return filed under s. 220.131 for the taxable year;
- 2. The taxpayer and the executive director or his or her designee agree in writing to alternative computations or adjustments. The executive director or his or her designee may approve such agreement only if the taxpayer has clearly established to the satisfaction of the executive director or his or her designee that the disallowance of the deduction is unreasonable and that the proposed alternative method of determining the measure of the tax accurately reflects the activity, business, income, and capital of the taxpayers within this state. The agreement must be signed by the executive director or his or her designee and may not exceed 4 years;
- 3. The taxpayer makes a disclosure on its return and establishes by clear and convincing evidence that:
- a. The recipient was subject to an income tax or franchise tax measured in whole or part by net income in its state or country of commercial domicile. If the recipient is a foreign corporation, the foreign nation must have in force a comprehensive income tax treaty with the United States;
- b. The tax base for such tax included the intangible expense, management fee, or interest expense paid, accrued, or incurred by the taxpayer;
- c. The aggregate effective tax rate applied is no less than 5.5 percent;
- d. The transaction did not have Florida tax avoidance as a principle purpose;

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- e. The recipient regularly engages in the same business with third parties; and
- f. The transaction was made at a commercially reasonable rate and at arm's length terms similar to those with third parties; or
- 4. The taxpayer makes a disclosure on its return and establishes by clear and convincing evidence that:
- a. The related entity, during the same taxable year, directly or indirectly paid, received, or incurred the amount of the obligation to or from a person or entity that is not a related entity;
  - b. The transaction was done for a valid business purpose;
- c. The payments are limited to a reimbursement of the amounts paid to a person or entity that is not a related party; and
- d. The unrelated entity regularly engages in the same business with third parties on a substantial basis.
- (d) The exceptions described in subparagraphs (c) 3. and 4. do not apply:
- 1. To interest paid by a taxpayer in connection with a debt incurred to acquire the taxpayer's or a related entity's assets or stock in a transaction referenced in s. 368 of the Internal Revenue Code. For purposes of this paragraph, acquisition interest paid by a taxpayer to a person or entity that is not a related entity shall be treated as if made to a related entity;
- 2. To intangible property acquired directly or indirectly from the taxpayer or from a related entity;
- 3. If the related entity is primarily engaged in managing, acquiring, or maintaining intangible property or related party

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financing and a primary purpose of the transaction was the avoidance of Florida tax; or

- 4. In those instances where the taxpayer files with the related entity or the related entity files with another related entity an income tax return or report where such return or report is due because of the imposition of a tax on or measured by income, and where such income tax return or report results in the elimination of the tax effects from transactions directly or indirectly between the taxpayer and the related member.
- (e) To the extent that a taxpayer is required to make an adjustment under paragraphs (b) and (c) for a specific related entity transaction, the corresponding related entity shall make a corresponding subtraction to its taxable income, if subject to tax in Florida.
- (f) The amount of a taxpayer's net operating loss carryover from tax years ending prior to December 31, 2009, to a tax year ending on or after December 31, 2009, shall be adjusted to account for the add back of intangible expenses, interest expenses, and management fees under this subsection. Under no circumstances may this recalculation increase the amount of a net operating loss carryover or deduction.
- (g) This subsection does not require a taxpayer to add to its Florida net income more than once any amount of interest expenses, intangible expenses, and management fees that the taxpayer pays, accrues, or incurs to a related entity.
- (h) This subsection does not allow any item to be deducted more than once, does not allow a deduction for any item that is excluded from income, and does not allow any item to be included in the Florida taxable income of more than one taxpayer.

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- (i) This subsection does not limit or negate the executive director's authority to make adjustments under s. 220.131(2), s. 220.44, or s. 220.152.
- (j) Each taxpayer shall provide the following information to the department along with its tax return regarding each related entity transaction:
  - a. The name of the recipient;
  - b. The state or country of domicile of the recipient;
  - c. The amount paid to the recipient; and
- d. A complete description of the payment made to the recipient.
- (k) Failure to add back an amount paid directly or indirectly to a related party or failure to provide complete information with the tax return is evidence of negligence within the meaning of s. 220.803(1).
- Section 8. Subsections (3), (4), and (5) of section 220.131, Florida Statutes, are amended, and subsections (6) and (7) are added to that section, to read:
  - 220.131 Adjusted federal income; affiliated groups.-
- (3) The filing of a consolidated return for any taxable year shall require the filing of consolidated returns for all subsequent taxable years so long as the filing taxpayers remain members of the affiliated group or, in the case of a group having component members not subject to tax under this code, so long as a consolidated return is filed by such group for federal income tax purposes, unless the director consents to the filing of separate returns.
- (4) The computation of consolidated taxable income for the members of an affiliated group of corporations subject to tax

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hereunder shall be made in the same manner and under the same procedures, including all intercompany adjustments and eliminations, as are required for consolidating the incomes of affiliated corporations for the taxable year for federal income tax purposes in accordance with s. 1502 of the Internal Revenue Code, and the amount shown as consolidated taxable income shall be the amount subject to tax under this code. Notwithstanding the foregoing, a net operating loss that was incurred by a taxpayer before filing as a member of a consolidated group of corporations pursuant to this section is limited to that member's taxable income included in the consolidated taxable income for the year in which a net operating loss carryover is sought to be used. If all members of the affiliated group filed separate Florida corporate income tax returns for all years from which a net operating loss carryover is available, this limitation does not apply.

(5) Each taxpayer shall apportion adjusted federal income under s. 220.15 or s. 220.1505 as a member of an affiliated group which files a consolidated return under this section on the basis of apportionment factors described in s. 220.15 or s. 220.1505. For the purposes of this subsection, each special industry member included in an affiliated group filing a consolidated return hereunder, which member would otherwise be permitted to use a special method of apportionment under s. 220.151, shall construct the numerator of its sales, property, and payroll factors, respectively, by multiplying the denominator of each such factor by the premiums or revenue miles factor ratio otherwise applicable pursuant to s. 220.151 in the manner prescribed by the department by rule.

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- (6) For taxable years ending on or after July 1, 2009, those members of an affiliated group of corporations that filed Florida consolidated corporate income tax returns pursuant to the election provided in s. 220.131(1), Florida Statutes (1985), which allowed such members to make an election within 90 days after December 20, 1984, or upon filing the member's first return after December 20, 1984, whichever occurred later, are no longer eligible to file and shall cease filing a Florida consolidated corporate income tax return pursuant to that election.
- (7) The sales factor, as determined by s. 220.15(4), shall not include gross receipts from sales between affiliated corporations that file a consolidated return under this section. Such amounts shall be excluded from the sales factor even though income from such sales is included in the computation of taxable income described in subsection (4) and s. 1502 of the Internal Revenue Code and the regulations thereunder.

Section 9. Section 220.15, Florida Statutes, is amended to read:

220.15 Apportionment of adjusted federal income. -

(1) Except as provided in ss. 220.1505, 220.151, and 220.152, adjusted federal income as defined in s. 220.13 shall be apportioned to this state by taxpayers doing business within and without this state by multiplying it by an apportionment fraction composed of a sales factor representing 50 percent of the fraction, a property factor representing 25 percent of the fraction, and a payroll factor representing 25 percent of the fraction. If any factor described in subsection (2), subsection (4), or subsection (5) has a denominator that is zero or is

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determined by the department to be insignificant, the relative weights of the other factors in the denominator of the apportionment fraction shall be as follows:

- (a) If the denominators for any two factors are zero or are insignificant, the weighted percentage for the remaining factor shall be 100 percent.
- (b) If the denominator for the sales factor is zero or is insignificant, the weighted percentage for the property and payroll factors shall change from 25 percent to 50 percent, respectively.
- (c) If the denominator for either the property or payroll factor is zero or is insignificant, the weighted percentage for the other shall be 33 1/3 percent, and the weighted percentage for the sales factor shall be 66 2/3 percent.
- (2) The property factor is a fraction the numerator of which is the average value of the taxpayer's real and tangible personal property owned or rented and used in this state during the taxable year or period and the denominator of which is the average value of such property owned or rented and used everywhere.
- (a) Real and tangible personal property owned by the taxpayer shall be valued at original cost. Real and tangible personal property rented by the taxpayer shall be valued at 8 times the net annual rental rate paid by the taxpayer less any annual rental rate received from subrentals.
- (b) The average value of real and tangible personal property shall be determined by averaging the value at the beginning and the end of the taxable year or period, unless the department determines that an averaging of monthly values during

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the taxable year or period is reasonably required to reflect properly the average value of the taxpayer's real and tangible personal property.

- (c) The property factor fraction shall not include any real or tangible personal property located in this state with respect to which it is certified to the Department of Revenue that such property is dedicated exclusively to research and development activities performed pursuant to sponsored research contracts conducted in conjunction with and through a university that is a member of the State University System or a nonpublic university that is chartered in Florida and conducts graduate programs at the professional or doctoral level. The Board of Governors of the State University System must certify the contracts for members of the State University System, and the president of the university must certify the contracts for a nonpublic university. As used in this paragraph, "sponsored research contract" means an agreement executed by parties that include at least the university and the taxpayer. Funding for sponsored research contracts may be provided from public or private sources.
- (3) The property factor used by a financial organization shall also include intangible personal property, except goodwill, which is owned and used in the business, valued at its tax basis for federal income tax purposes. Intangible personal property shall be in this state if it consists of any of the following:
  - (a) Coin or currency located in this state;
- (b) Assets in the nature of loans, including balances due from depository institutions, repurchase agreements, federal

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funds sold, and bankers acceptances, which assets are located in this state; installment obligations on loans for which the customer initially applied at an office located in this state; or loans secured by mortgages, deeds of trust, or other liens upon real or tangible personal property located in this state;

- (c) A portion of a participation loan if the office that enters into the participation is located in this state;
- (d) Credit card receivables from customers who reside or who are commercially domiciled in this state;
- (e) Investments in securities that generate business income if the taxpayer's commercial domicile is in the state, unless such securities have acquired a discrete business situs elsewhere;
- (f) Securities used to maintain reserves against deposits to meet federal or state deposit requirements, based on the ratio that total deposits in this state bear to total deposits everywhere;
- (g) Securities held by a state treasurer or other public official or pledged to secure public funds or trust funds deposited with the taxpayer if the office at which the secured deposits are maintained is in this state;
- (h) Leases of tangible personal property to another if the taxpayer's commercial domicile is in the state, unless the taxpayer establishes that the location of the leased tangible personal property is in another state or states for the entire taxable year and the taxpayer is taxable in such other state or states;
- (i) Installment sale agreements originally executed by a taxpayer or its agent to sell real or tangible personal property



located in this state; or

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- (i) Any other intangible personal property located in this state which is used to generate business income.
- (3) (3) (4) The payroll factor is a fraction the numerator of which is the total amount paid in this state during the taxable year or period by the taxpayer for compensation and the denominator of which is the total compensation paid everywhere during the taxable year or period.
- (a) As used in this subsection, the term "compensation" means wages, salaries, commissions, and any other form of remuneration paid to employees for personal services.
  - (b) Compensation is paid in this state if:
- 1. The employee's service is performed entirely within the state; or
- 2. The employee's service is performed both within and without the state, but the service performed without the state is incidental to the employee's service within the state; or
- 3. Some of the employee's service is performed in the state, and
- a. The base of operations or, if there is no base of operations, the place from which the service is directed or controlled is in the state, or
- b. The base of operations or the place from which the service is directed or controlled is not in any state in which some part of the service is performed and the employee's residence is in this state.
- (c) The payroll factor fraction shall not include any compensation paid to any employee located in this state when it is certified to the Department of Revenue that such compensation

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was paid to employees dedicated exclusively to research and development activities performed pursuant to sponsored research contracts conducted in conjunction with and through a university that is a member of the State University System or a nonpublic university that is chartered in Florida and conducts graduate programs at the professional or doctoral level. The Board of Governors of the State University System must certify the contracts for members of the State University System, and the president of the university must certify the contracts for a nonpublic university. As used in this paragraph, "sponsored research contract" means an agreement executed by parties that include at least the university and the taxpayer. Funding for sponsored research contracts may be provided from public or private sources.

- (4) (5) The sales factor is a fraction the numerator of which is the total sales of the taxpayer in this state during the taxable year or period and the denominator of which is the total sales of the taxpayer everywhere during the taxable year or period.
- (a) As used in this subsection, the term "sales" means all gross receipts of the taxpayer except interest, dividends, rents, royalties, and gross receipts from the sale, exchange, maturity, redemption, or other disposition of securities. However:
- 1. Rental income is included in the term if a significant portion of the taxpayer's business consists of leasing or renting real or tangible personal property; and
- 2. Royalty income is included in the term if a significant portion of the taxpayer's business consists of dealing in or

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with the production, exploration, or development of minerals. Income from the sale, assignment, or licensing of intangible property is also included in the term.

- (b) 1. Sales of tangible personal property occur in this state if the property is delivered or shipped to a purchaser within this state, regardless of the f.o.b. point, other conditions of the sale, or ultimate destination of the property, unless shipment is made via a common or contract carrier. However, for industries in SIC Industry Number 2037, if the ultimate destination of the product is to a location outside this state, regardless of the method of shipment or f.o.b. point, the sale shall not be deemed to occur in this state.
- 2. When citrus fruit is delivered by a cooperative for a grower-member, by a grower-member to a cooperative, or by a grower-participant to a Florida processor, the sales factor for the growers for such citrus fruit delivered to such processor shall be the same as the sales factor for the most recent taxable year of that processor. That sales factor, expressed only as a percentage and not in terms of the dollar volume of sales, so as to protect the confidentiality of the sales of the processor, shall be furnished on the request of such a grower promptly after it has been determined for that taxable year.
- 3. Reimbursement of expenses under an agency contract between a cooperative, a grower-member of a cooperative, or a grower and a processor is not a sale within this state.
- (c) Sales of services are in this state if the buyers receive the benefit of the services in this state. A buyer receives the benefit of services in this state if any one of the following applies:

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- 1. The service relates to real property located in this state;
- 2. The service relates to tangible personal property located in this state at the time the service is received;
- 3. The service relates to tangible personal property delivered directly or indirectly to customers in this state;
- 4. The service is provided to an individual physically present in this state at the time the service is received; or
- 5. The services is provided to a buyer engaged in a trade or business in this state and relates to that trade or business.
- (d) If the purchaser of a service receives the benefit of a service in more than one state, the gross receipts from the performance of the service are included in the numerator of the sales factor according to the portion of the service received in this state.
- (e) If the taxpayer is not subject to income tax in the state in which the benefit of the service is received, the benefit of the service is received in this state to the extent that the taxpayer's employees or representatives performed services from a location in this state. Fifty percent of the taxpayer's receipts that are considered received in this state under this paragraph shall be included in the numerator of the sales factor.
- (f) Sales that are not attributable or assignable to any taxing jurisdiction and sales that are attributable or assignable to jurisdictions where the taxpayer is not subject to an income tax, or where the jurisdiction does not impose an income tax, are eliminated from both the numerator and denominator of the sales factor.

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(c) Sales of a financial organization, including, but not limited to, banking and savings institutions, investment companies, real estate investment trusts, and brokerage companies, occur in this state if derived from: 1. Fees, commissions, or other compensation for financial services rendered within this state;

- 2. Gross profits from trading in stocks, bonds, or other securities managed within this state;
- 3. Interest received within this state, other than interest from loans secured by mortgages, deeds of trust, or other liens upon real or tangible personal property located without this state, and dividends received within this state;
- 4. Interest charged to customers at places of business maintained within this state for carrying debit balances of margin accounts, without deduction of any costs incurred in carrying such accounts;
- 5. Interest, fees, commissions, or other charges or gains from loans secured by mortgages, deeds of trust, or other liens upon real or tangible personal property located in this state or from installment sale agreements originally executed by a taxpayer or the taxpayer's agent to sell real or tangible personal property located in this state;
- 6. Rents from real or tangible personal property located in this state; or
- 7. Any other gross income, including other interest, resulting from the operation as a financial organization within this state.

In computing the amounts under this paragraph, any amount

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received by a member of an affiliated group (determined under 1504(a) of the Internal Revenue Code, but without reference to whether any such corporation is an "includable corporation" under s. 1504(b) of the Internal Revenue Code) from another member of such group shall be included only to the extent such amount exceeds expenses of the recipient directly related thereto.

(6) The term "financial organization," as used in this section, includes any bank, trust company, savings bank, industrial bank, land bank, safe-deposit company, private banker, savings and loan association, credit union, cooperative bank, small loan company, sales finance company, or investment company.

(5) $\frac{(7)}{(7)}$  The term "everywhere," as used in the computation of apportionment factor denominators under this section, means "in all states of the United States, the District of Columbia, the Commonwealth of Puerto Rico, any territory or possession of the United States, and any foreign country, or any political subdivision of the foregoing."

(6) (8) No research and development activities certified as being conducted within this state in conjunction with and through a university that is a member of the State University System or a nonpublic university that is chartered in Florida and conducts graduate programs at the professional or doctoral level shall cause any corporation to become subject to the taxes imposed by this chapter if the corporation would otherwise not be subject to the tax levied under this chapter. The property and payroll eliminated from the apportionment formula pursuant to the provisions of paragraphs (2)(c) and (3)(c)  $\frac{(4)(c)}{(c)}$  shall

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be eliminated only for the duration of the contractual period specified in the contracts for the conduct of the sponsored research. The reduction in tax due as a result of the property and payroll eliminated from the apportionment formula pursuant to the provisions of paragraphs (2)(c) and (3)(c)  $\frac{(4)(c)}{(4)}$  shall not exceed the amount paid to the university for the conduct of the sponsored research. No sponsored research contracts in existence prior to July 1, 1998, shall be eligible to participate in the provisions of paragraphs (2)(c) and (3)(c) (4)(c).

Section 10. Section 220.1501, Florida Statutes, is amended to read:

220.1501 Rulemaking authority to implement s. 220.15(2)(c), (3)(c)  $\frac{(4)(c)}{(a)}$ , and (8).—The Department of Revenue has authority to adopt rules pursuant to the Administrative Procedure Act to implement s. 220.15(2)(c), (3)(c)  $\frac{(4)(c)}{(4)}$ , and (8), as created by chapter 98-325, Laws of Florida.

Section 11. Section 220.1505, Florida Statutes, is created to read:

- 220.1505 Apportionment; financial institutions.-
- (1) APPORTIONMENT AND ALLOCATION. -
- (a) Except as otherwise specifically provided by law, a financial institution whose business activity is taxable both within and without this state shall allocate and apportion its adjusted federal income as provided in this section. A financial institution organized under the laws of a foreign country, the Commonwealth of Puerto Rico, or a territory or possession of the United States whose effectively connected income, as defined under the Internal Revenue Code, is taxable both within this

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state and within another state, other than the state in which it is organized, shall apportion its adjusted federal income as provided in this section.

- (b) Adjusted federal income shall be apportioned to this state by multiplying it by an apportionment fraction composed of a receipts factor representing 50 percent of the fraction, a property factor representing 25 percent of the fraction, and a payroll factor representing 25 percent of the fraction. If any factor described in subsection (3), subsection (4), or subsection (5) has a denominator that is zero or is determined by the department to be insignificant, the relative weights of the other factors in the denominator of the apportionment fraction shall be as follows:
- 1. If the denominators for any two factors are zero or are insignificant, the weighted percentage for the remaining factor shall be 100 percent.
- 2. If the denominator for the receipts factor is zero or insignificant, the weighted percentage for the property and payroll factors shall change from 25 percent to 50 percent, respectively.
- 3. If the denominator for either the property or payroll factor is zero or insignificant, the weighted percentage for the other shall be 33 1/3 percent and the weighted percentage for the receipts factor shall be 66 2/3 percent.
- (c) Each factor shall be computed according to the method of accounting used by the taxpayer for the taxable year.
  - (2) DEFINITIONS.—As used in this section, the term:
- (a) "Billing address" means the location indicated in the books and records of the taxpayer on the first day of the

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taxable year, or on such later date in the taxable year when the customer relationship began, as the address where any notice, statement, or bill relating to a customer's account is mailed.

- (b) "Borrower or credit card holder located in this state" means:
- 1. A borrower, other than a credit card holder, which is engaged in a trade or business and which maintains its commercial domicile in this state; or
- 2. A borrower that is not engaged in a trade or business or a credit card holder whose billing address is in this state.
  - (c) "Commercial domicile" means:
- 1. The headquarters of the trade or business which is the place from which the trade or business is principally managed and directed; or
- 2. If a taxpayer is organized under the laws of a foreign country, the Commonwealth of Puerto Rico, or any territory or possession of the United States, such taxpayer's commercial domicile shall be deemed for the purposes of this section to be the state of the United States or the District of Columbia from which such taxpayer's trade or business in the United States is principally managed and directed. It shall be presumed, subject to rebuttal, that the location from which the taxpayer's trade or business is principally managed and directed is the state of the United States or the District of Columbia to which the greatest number of employees are regularly connected or out of which they are working, irrespective of where the services of such employees are performed, as of the last day of the taxable year.
  - (d) "Compensation" means wages, salaries, commissions, and

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any other form of remuneration paid to employees for personal services that are included in such employee's gross income under the Internal Revenue Code. In the case of employees not subject to the Internal Revenue Code, such as those employed in foreign countries, the determination of whether such payments would constitute gross income to such employees under the Internal Revenue Code shall be made as though such employees were subject to the Internal Revenue Code.

- (e) "Credit card" means credit, travel, or entertainment card.
- (f) "Credit card issuer's reimbursement fee" means the fee a taxpayer receives from a merchant's bank because one of the persons to whom the taxpayer has issued a credit card has charged merchandise or services to the credit card.
- (g) "Employee" means, with respect to a particular taxpayer, any individual who, under the usual common law rules applicable in determining the employer-employee relationship, has the status of an employee of that taxpayer.
  - (h) "Financial institution" means:
- 1. Any corporation or other business entity registered under state law as a bank holding company or registered under the Federal Bank Holding Company Act of 1956, as amended, or registered as a savings and loan holding company under the Federal National Housing Act, as amended.
- 2. A national bank organized and existing as a national bank association pursuant to the provisions of the National Bank Act, 12 U.S.C. ss. 21 et seq.
- 3. A savings association or federal savings bank as defined in the Federal Deposit Insurance Act, 12 U.S.C. s. 1813(b)(1).

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- 4. Any bank or thrift institution incorporated or organized under the laws of any state.
  - 5. Any corporation organized under the provisions of 12 U.S.C. ss. 611-631.
  - 6. Any agency or branch of a foreign depository as defined in 12 U.S.C. s. 3101.
  - 7. A state credit union the loan assets of which exceed \$50 million as of the first day of its taxable year.
  - 8. A production credit association organized under the Federal Farm Credit Act of 1933, all of whose stock held by the Federal Production Credit Corporation has been retired.
    - 9. Any investment company.
  - 10. Any corporation whose voting stock is more than 50 percent owned, directly or indirectly, by any person or business entity described in subparagraphs 1.-9.
  - 11. A corporation or other business entity that derives more than 50 percent of its total gross income for financial accounting purposes from finance leases. For purposes of this subsection, a "finance lease" means any lease transaction that is the functional equivalent of an extension of credit and that transfers substantially all of the benefits and risks incident to the ownership of property. The phrase includes any "direct financing lease" or "leverage lease" that meets the criteria of Financial Accounting Standards Board Statement No. 13, "Accounting for Leases" or any other lease that is accounted for as a financing lease by a lessor under generally accepted accounting principles. For this classification to apply:
  - a. The average of the gross income in the current tax year and immediately preceding 2 tax years must satisfy the more than



50 percent requirement; and

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- b. Gross income from incidental or occasional transactions shall be disregarded; or
- 12. Any other person or business entity that derives more than 50 percent of its gross income from activities that a person described in subparagraphs 2.-9. and 11. is authorized to transact. For the purpose of this subparagraph, the computation of gross income shall not include income from nonrecurring, extraordinary items. The department may exclude any person from the application of this subparagraph upon such person proving, by clear and convincing evidence, that the income-producing activity of such person is not in substantial competition with those persons described in subparagraphs 2.-9. and 11.
- (i) "Gross rents" means the actual sum of money or other consideration payable for the use or possession of property. "Gross rents" includes, but is not limited to:
- 1. Any amount payable for the use or possession of real property or tangible property whether designated as a fixed sum of money or as a percentage of receipts, profits, or otherwise;
- 2. Any amount payable as additional rent or in lieu of rent, such as interest, taxes, insurance, repairs, or any other amount required to be paid by the terms of a lease or other arrangement; and
- 3. A proportionate part of the cost of any improvement to real property made by or on behalf of the taxpayer which reverts to the owner or lessor upon termination of a lease or other arrangement. The amount to be included in gross rents is the amount of amortization or depreciation allowed in computing the taxable income base for the taxable year. However, if a building

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is erected on leased land by or on behalf of the taxpayer, the value of the land is determined by multiplying the gross rent by eight and the value of the building is determined in the same manner as if owned by the taxpayer.

- 4. The following are not included in the term "gross rents":
- a. Reasonable amounts payable as separate charges for water and electric service furnished by the lessor;
- b. Reasonable amounts payable as service charges for janitorial services furnished by the lessor;
- c. Reasonable amounts payable for storage, if such amounts are payable for space not designated and not under the control of the taxpayer; and
- d. That portion of any rental payment which is applicable to the space subleased from the taxpayer and not used by it.
- (j) "Loan" means any extension of credit resulting from direct negotiations between the taxpayer and its customer, or the purchase, in whole or in part, of such extension of credit from another. Loans include participations, syndications, and leases treated as loans for federal income tax purposes. Loans shall not include: properties treated as loans under s. 595 of the Internal Revenue Code; futures or forward contracts; options; notional principal contracts such as swaps; credit card receivables, including purchased credit card relationships; noninterest bearing balances due from depository institutions; cash items in the process of collection; federal funds sold; securities purchased under agreements to resell; assets held in a trading account; securities; interests in a REMIC, or other mortgage-backed or asset-backed security; and other similar



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- (k) "Loan secured by real property" means that 50 percent or more of the aggregate value of the collateral used to secure a loan or other obligation, when valued at fair market value as of the time the original loan or obligation was incurred, was real property.
- (1) "Merchant discount" means the fee, or negotiated discount, charged to a merchant by the taxpayer for the privilege of participating in a program whereby a credit card is accepted in payment for merchandise or services sold to the card holder.
- (m) "Participation" means an extension of credit in which an undivided ownership interest is held on a pro rata basis in a single loan or pool of loans and related collateral. In a loan participation, the credit originator initially makes the loan and then subsequently resells all or a portion of it to other lenders. The participation may or may not be known to the borrower.
- (n) "Person" means an individual, estate, trust, partnership, corporation, and any other business entity.
- (o) "Principal base of operations" with respect to transportation property means the place of more or less permanent nature from which the property is regularly directed or controlled. With respect to an employee, the "principal base of operations" means the place of more or less permanent nature from which the employee regularly:
- 1. Starts his or her work and to which he or she customarily returns in order to receive instructions from his or her employer;

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- 998 2. Communicates with his or her customers or other persons; 999 or
  - 3. Performs any other functions necessary to the exercise of his or her trade or profession at some other point or points.
  - (p) "Real property owned" and "tangible personal property owned" mean real and tangible personal property, respectively:
  - 1. On which the taxpayer may claim depreciation for federal income tax purposes; or
  - 2. To which the taxpayer holds legal title and on which no other person may claim depreciation for federal income tax purposes, or could claim depreciation if subject to federal income tax. Real and tangible personal property do not include coin, currency, or property acquired in lieu of or pursuant to a foreclosure.
  - (q) "Regular place of business" means an office at which the taxpayer carries on its business in a regular and systematic manner and which is continuously maintained, occupied, and used by employees of the taxpayer.
  - (r) "State" means a state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, any territory or possession of the United States, or any foreign country.
  - (s) "Syndication" means an extension of credit in which two or more persons fund and each person is at risk only up to a specified percentage of the total extension of credit or up to a specified dollar amount.
    - (t) "Taxable" means:
  - 1. That a taxpayer is subject in another state to a net income tax, a franchise tax measured by net income, a franchise

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tax for the privilege of doing business, a corporate stock tax including a bank shares tax, a single business tax, an earned surplus tax, or any tax that is imposed upon or measured by net income; or

- 2. That another state has jurisdiction to subject the taxpayer to any of such taxes regardless of whether, in fact, the state does or does not.
- (u) "Transportation property" means vehicles and vessels capable of moving under their own power, such as aircraft, trains, water vessels, and motor vehicles, as well as any equipment or containers attached to such property, such as rolling stock, barges, trailers, or the like.
  - (3) RECEIPTS FACTOR.—
- (a) General.—The receipts factor is a fraction, the numerator of which is the receipts of the taxpayer in this state during the taxable year and the denominator of which is the receipts of the taxpayer within and without this state during the taxable year. The method of calculating receipts for purposes of the denominator is the same as the method used in determining receipts for purposes of the numerator. The receipts factor shall include only those receipts described in this subsection which constitute and are included in the computation of adjusted federal income for the taxable year.
- (b) Receipts from the lease of real property.—The numerator of the receipts factor includes receipts from the lease or rental of real property owned by the taxpayer if the property is located within this state or receipts from the sublease of real property if the property is located within this state.
  - (c) Receipts from the lease of tangible personal property.-

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- 1. Except as described in subparagraph 2., the numerator of the receipts factor includes receipts from the lease or rental of tangible personal property owned by the taxpayer if the property is located within this state when it is first placed in service by the lessee.
- 2. Receipts from the lease or rental of transportation property owned by the taxpayer are included in the numerator of the receipts factor to the extent that the property is used in this state. The extent an aircraft is deemed to be used in this state and the amount of receipts that are included in the numerator of this state's receipts factor is determined by multiplying all the receipts from the lease or rental of the aircraft by a fraction, the numerator of which is the number of landings of the aircraft in this state and the denominator of which is the total number of landings of the aircraft. If the extent of the use of any transportation property within this state cannot be determined, the property shall be deemed to be used wholly in the state in which the property has its principal base of operations. A motor vehicle shall be deemed to be used wholly in the state in which it is registered.
  - (d) Interest from loans secured by real property.-
- 1. The numerator of the receipts factor includes interest and fees or penalties in the nature of interest from loans secured by real property if the property is located within this state. If the property is located both within this state and one or more other states, the receipts described in this subsection are included in the numerator of the receipts factor if more than 50 percent of the fair market value of the real property is located within this state. If more than 50 percent of the fair

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market value of the real property is not located within any one state, the receipts described in this subsection shall be included in the numerator of the receipts factor if the borrower is located in this state.

- 2. The determination of whether the real property securing a loan is located within this state shall be made as of the time the original agreement was made and any and all subsequent substitutions of collateral shall be disregarded.
- (e) Interest from loans not secured by real property. The numerator of the receipts factor includes interest and fees or penalties in the nature of interest from loans not secured by real property if the borrower is located in this state.
- (f) Net gains from the sale of loans. The numerator of the receipts factor includes net gains from the sale of loans. Net gains from the sale of loans includes income recorded under the coupon stripping rules of s. 1286 of the Internal Revenue Code.
- 1. The amount of net gains, but not less than zero, from the sale of loans secured by real property included in the numerator is determined by multiplying such net gains by a fraction the numerator of which is the amount included in the numerator of the receipts factor pursuant to paragraph (d) and the denominator of which is the total amount of interest and fees or penalties in the nature of interest from loans secured by real property.
- 2. The amount of net gains, but not less than zero, from the sale of loans not secured by real property included in the numerator is determined by multiplying such net gains by a fraction the numerator of which is the amount included in the numerator of the receipts factor pursuant to paragraph (e) and

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the denominator of which is the total amount of interest and fees or penalties in the nature of interest from loans not secured by real property.

- (q) Receipts from credit card receivables.—The numerator of the receipts factor includes interest and fees or penalties in the nature of interest from credit card receivables and receipts from fees charged to card holders, such as annual fees, if the billing address of the card holder is in this state.
- (h) Net gains from the sale of credit card receivables.—The numerator of the receipts factor includes net gains, but not less than zero, from the sale of credit card receivables multiplied by a fraction, the numerator of which is the amount included in the numerator of the receipts factor pursuant to paragraph (q) and the denominator of which is the taxpayer's total amount of interest and fees or penalties in the nature of interest from credit card receivables and fees charged to card holders.
- (i) Credit card issuer's reimbursement fees.—The numerator of the receipts factor includes all credit card issuer's reimbursement fees multiplied by a fraction, the numerator of which is the amount included in the numerator of the receipts factor pursuant to paragraph (g) and the denominator of which is the taxpayer's total amount of interest and fees or penalties in the nature of interest from credit card receivables and fees charged to card holders.
- (j) Receipts from merchant discount.—The numerator of the receipts factor includes receipts from merchant discount if the commercial domicile of the merchant is in this state. Such receipts shall be computed net of any cardholder charge backs,

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but shall not be reduced by any interchange transaction fees or by any issuer's reimbursement fees paid to another for charges made by its card holders.

- (k) Loan servicing fees.-
- 1.a. The numerator of the receipts factor includes loan servicing fees derived from loans secured by real property multiplied by a fraction the numerator of which is the amount included in the numerator of the receipts factor pursuant to paragraph (d) and the denominator of which is the total amount of interest and fees or penalties in the nature of interest from loans secured by real property.
- b. The numerator of the receipts factor includes loan servicing fees derived from loans not secured by real property multiplied by a fraction the numerator of which is the amount included in the numerator of the receipts factor pursuant to paragraph (e) and the denominator of which is the total amount of interest and fees or penalties in the nature of interest from loans not secured by real property.
- 2. In circumstances in which the taxpayer receives loan servicing fees for servicing the secured or the unsecured loans of another, the numerator of the receipts factor shall include such fees if the borrower is located in this state.
- (1) Receipts from services.—The numerator of the receipts factor includes receipts from services not otherwise apportioned under this subsection if the service is performed in this state. If the service is performed both within and without this state, the numerator of the receipts factor includes receipts from services not otherwise apportioned under this section, if a greater proportion of the income-producing activity is performed

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in this state based on cost of performance.

- (m) Receipts from investment assets and activities and trading assets and activities.-
- 1. Interest, dividends, net gains, but not less than zero, and other income from investment assets and activities and from trading assets and activities shall be included in the receipts factor. Investment assets and activities and trading assets and activities include, but are not limited to: investment securities; trading account assets; federal funds; securities purchased and sold under agreements to resell or repurchase; options; futures contracts; forward contracts; notional principal contracts such as swaps; equities; and foreign currency transactions. With respect to the investment and trading assets and activities described in sub-subparagraphs a. and b., the receipts factor shall include the amounts described in such sub-subparagraphs.
- a. The receipts factor shall include the amount by which interest from federal funds sold and securities purchased under resale agreements exceeds interest expense on federal funds purchased and securities sold under repurchase agreements.
- b. The receipts factor shall include the amount by which interest, dividends, gains, and other income from trading assets and activities, including, but not limited to, assets and activities in the matched book, in the arbitrage book, and foreign currency transactions, exceed amounts paid in lieu of interest, amounts paid in lieu of dividends, and losses from such assets and activities.
- 2. The numerator of the receipts factor includes interest, dividends, net gains, but not less than zero, and other income

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from investment assets and activities and from trading assets and activities described in subparagraph 1. which are attributable to this state.

- a. The amount of interest, dividends, net gains, but not less than zero, and other income from investment assets and activities in the investment account to be attributed to this state and included in the numerator is determined by multiplying all such income from such assets and activities by a fraction, the numerator of which is the average value of such assets that are properly assigned to a regular place of business of the taxpayer within this state and the denominator of which is the average value of all such assets.
- b. The amount of interest from federal funds sold and purchased and from securities purchased under resale agreements and securities sold under repurchase agreements attributable to this state and included in the numerator is determined by multiplying the amount described in sub-subparagraph 1.a. from such funds and such securities by a fraction, the numerator of which is the average value of federal funds sold and securities purchased under agreements to resell which are properly assigned to a regular place of business of the taxpayer within this state and the denominator of which is the average value of all such funds and such securities.
- c. The amount of interest, dividends, gains, and other income from trading assets and activities, including, but not limited to, assets and activities in the matched book, in the arbitrage book, and foreign currency transactions, but excluding amounts described in sub-subparagraphs a. or b., attributable to this state and included in the numerator is determined by

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multiplying the amount described in sub-subparagraph 1.b. by a fraction, the numerator of which is the average value of such trading assets that are properly assigned to a regular place of business of the taxpayer within this state and the denominator of which is the average value of all such assets.

- d. For purposes of this paragraph, average value shall be determined using the rules for determining the average value of tangible personal property set forth in paragraphs (4)(c) and (d).
- 3. In lieu of using the method set forth in subparagraph 2., the taxpayer may elect, or the department may require in order to fairly represent the business activity of the taxpayer in this state, the use of the method set forth in this subparagraph.
- a. The amount of interest, dividends, net gains, but not less than zero, and other income from investment assets and activities in the investment account to be attributed to this state and included in the numerator is determined by multiplying all such income from such assets and activities by a fraction, the numerator of which is the gross income from such assets and activities that are properly assigned to a regular place of business of the taxpayer within this state and the denominator of which is the gross income from all such assets and activities.
- b. The amount of interest from federal funds sold and purchased and from securities purchased under resale agreements and securities sold under repurchase agreements attributable to this state and included in the numerator is determined by multiplying the amount described in sub-subparagraph 1.a. from

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such funds and such securities by a fraction, the numerator of which is the gross income from such funds and such securities that are properly assigned to a regular place of business of the taxpayer within this state and the denominator of which is the gross income from all such funds and such securities.

- c. The amount of interest, dividends, gains, and other income from trading assets and activities, including, but not limited to, assets and activities in the matched book, in the arbitrage book, and foreign currency transactions, but excluding amounts described in sub-subparagraph a. or sub-subparagraph b., attributable to this state and included in the numerator is determined by multiplying the amount described in subsubparagraph 1.b. by a fraction, the numerator of which is the gross income from such trading assets and activities that are properly assigned to a regular place of business of the taxpayer within this state and the denominator of which is the gross income from all such assets and activities.
- 4. If the taxpayer elects or is required by the department to use the method set forth in subparagraph 3., it shall use this method on all subsequent returns unless the taxpayer receives prior permission from the department to use, or the department requires, a different method.
- 5. The taxpayer has the burden of proving that an investment asset or activity or trading asset or activity was properly assigned to a regular place of business outside this state by demonstrating that the day-to-day decisions regarding the asset or activity occurred at a regular place of business outside this state. If the day-to-day decisions regarding an investment asset or activity or trading asset or activity occur

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at more than one regular place of business and one such regular place of business is in this state and one such regular place of business is outside this state, such asset or activity shall be considered to be located at the regular place of business of the taxpayer where the investment or trading policies or guidelines with respect to the asset or activity are established. Unless the taxpayer demonstrates to the contrary, such policies and quidelines shall be presumed to be established at the commercial domicile of the taxpayer.

- (n) Attribution of certain receipts to commercial domicile.—All receipts that would be assigned under this section to a state in which the taxpayer is not taxable shall be included in the numerator of the receipts factor, if the taxpayer's commercial domicile is in this state.
  - (4) PROPERTY FACTOR.—
- (a) General.—The property factor is a fraction, the numerator of which is the average value of real property and tangible personal property rented to the taxpayer which is located or used within this state during the taxable year, the average value of the taxpayer's real and tangible personal property that is owned and located or used within this state during the taxable year, and the average value of the taxpayer's loans and credit card receivables that are located within this state during the taxable year, and the denominator of which is the average value of all such property that is located or used within and without this state during the taxable year.
- (b) Property included.—The property factor shall include only property the income or expenses of which are included, or would have been included if not fully depreciated or expensed,

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or depreciated or expensed to a nominal amount, in the computation of the adjusted federal income for the taxable year.

- (c) Value of property owned by the taxpayer.-
- 1. The value of real property and tangible personal property owned by the taxpayer is the original cost or other basis of such property for federal income tax purposes without regard to depletion, depreciation, or amortization.
- 2. Loans are valued at their outstanding principal balance, without regard to any reserve for bad debts. If a loan is charged off in whole or in part for federal income tax purposes, the portion of the loan charged off is not outstanding. A specifically allocated reserve established pursuant to regulatory or financial accounting guidelines which is treated as charged off for federal income tax purposes shall be treated as charged off for purposes of this section.
- 3. Credit card receivables are valued at their outstanding principal balance, without regard to any reserve for bad debts. If a credit card receivable is charged off in whole or in part for federal income tax purposes, the portion of the receivable charged off is not outstanding.
- (d) Average value of property owned by the taxpayer. The average value of property owned by the taxpayer is computed on an annual basis by adding the value of the property on the first day of the taxable year and the value on the last day of the taxable year and dividing the sum by two. If averaging on this basis does not properly reflect average value, the department may require averaging on a more frequent basis. The taxpayer may elect to average on a more frequent basis. When averaging on a more frequent basis is required by the department or is elected

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by the taxpayer, the same method of valuation must be used consistently by the taxpayer with respect to property within and without this state and on all subsequent returns unless the taxpayer receives prior permission from the department or the department requires a different method of determining average value.

- (e) Average value of real property and tangible personal property rented to the taxpayer.-
- 1. The average value of real property and tangible personal property that the taxpayer has rented from another and that is not treated as property owned by the taxpayer for federal income tax purposes shall be determined annually by multiplying the gross rents payable during the taxable year by eight.
- 2. If the use of the general method described in this subsection results in inaccurate valuations of rented property, any other method that properly reflects the value may be adopted by the department or by the taxpayer when approved in writing by the department. Once approved, such other method of valuation must be used on all subsequent returns unless the taxpayer receives prior approval from the department or the department requires a different method of valuation.
- (f) Location of real property and tangible personal property owned by or rented to the taxpayer.-
- 1. Except as described in subparagraph 2., real property and tangible personal property owned by or rented to the taxpayer is considered to be located within this state if it is physically located, situated, or used within this state.
- 2. Transportation property is included in the numerator of the property factor to the extent that the property is used in

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this state. The extent an aircraft is deemed to be used in this state and the amount of value that is included in the numerator of this state's property factor is determined by multiplying the average value of the aircraft by a fraction, the numerator of which is the number of landings of the aircraft in this state and the denominator of which is the total number of landings of the aircraft everywhere. If the extent of the use of any transportation property within this state cannot be determined, the property shall be deemed to be used wholly in the state in which the property has its principal base of operations. A motor vehicle shall be deemed to be used wholly in the state in which it is registered.

- (g) Location of loans.-
- 1.a. A loan is considered to be located within this state if it is properly assigned to a regular place of business of the taxpayer within this state.
- b. A loan is properly assigned to the regular place of business with which it has a preponderance of substantive contacts. A loan assigned by the taxpayer to a regular place of business without the state shall be presumed to have been properly assigned if:
- (I) The taxpayer has assigned, in the regular course of its business, such loan on its records to a regular place of business consistent with federal or state regulatory requirements;
- (II) Such assignment on its records is based upon substantive contacts of the loan to such regular place of business; and
  - (III) The taxpayer uses said records reflecting assignment

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of loans for the filing of all state and local tax returns for which an assignment of loans to a regular place of business is required.

- c. The presumption of proper assignment of a loan provided in sub-subparagraph b. may be rebutted upon a showing by the department, supported by a preponderance of the evidence, that the preponderance of substantive contacts regarding such loan did not occur at the regular place of business to which it was assigned on the taxpayer's records. When such presumption has been rebutted, the loan shall be located within this state if:
- (I) The taxpayer had a regular place of business within this state at the time the loan was made; and
- (II) The taxpayer fails to show, by a preponderance of the evidence, that the preponderance of substantive contacts regarding such loan did not occur within this state.
- 2. In the case of a loan that is assigned by the taxpayer to a place without this state which is not a regular place of business, it shall be presumed, subject to rebuttal by the taxpayer on a showing supported by the preponderance of evidence, that the preponderance of substantive contacts regarding the loan occurred within this state if, at the time the loan was made the taxpayer's commercial domicile, as defined by paragraph (2)(c), was within this state.
- 3. To determine the state in which the preponderance of substantive contacts relating to a loan have occurred, the facts and circumstances regarding the loan at issue shall be reviewed on a case-by-case basis and consideration shall be given to such activities as the solicitation, investigation, negotiation, approval, and administration of the loan. The terms

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"solicitation," "investigation," "negotiation," "approval," and "administration" are defined as follows:

- a. Solicitation is either active or passive. Active solicitation occurs when an employee of the taxpayer initiates the contact with the customer. Such activity is located at the regular place of business that the taxpayer's employee is regularly connected with or working out of, regardless of where the services of such employee were actually performed. Passive solicitation occurs when the customer initiates the contact with the taxpayer. If the customer's initial contact was not at a regular place of business of the taxpayer, the regular place of business, if any, where the passive solicitation occurred is determined by the facts in each case.
- b. Investigation is the procedure whereby employees of the taxpayer determine the credit worthiness of the customer, as well as the degree of risk involved in making a particular agreement. Such activity is located at the regular place of business that the taxpayer's employees are regularly connected with or working out of, regardless of where the services of such employees were actually performed.
- c. Negotiation is the procedure whereby employees of the taxpayer and its customer determine the terms of the agreement, such as the amount, duration, interest rate, frequency of repayment, currency denomination, and security required. Such activity is located at the regular place of business that the taxpayer's employees are regularly connected with or working out of, regardless of where the services of such employees were actually performed.
  - d. Approval is the procedure whereby employees or the board

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of directors of the taxpayer make the final determination whether to enter into the agreement. Such activity is located at the regular place of business that the taxpayer's employees are regularly connected with or working out of, regardless of where the services of such employees were actually performed. If the board of directors makes the final determination, such activity is located at the commercial domicile of the taxpayer.

- e. Administration is the process of managing the account. This process includes bookkeeping, collecting the payments, corresponding with the customer, reporting to management regarding the status of the agreement, and proceeding against the borrower or the security interest if the borrower is in default. Such activity is located at the regular place of business that oversees this activity.
- (h) Location of credit card receivables. For purposes of determining the location of credit card receivables, credit card receivables shall be treated as loans and are subject to the provisions of paragraph (g).
- (i) Period for which properly assigned loan remains assigned.—A loan that has been properly assigned to a state shall, absent any change of material fact, remain assigned to the state for the length of the original term of the loan. Thereafter, the loan may be properly assigned to another state if the loan has a preponderance of substantive contact to a regular place of business there.
  - (5) PAYROLL FACTOR.—
- (a) General.—The payroll factor is a fraction, the numerator of which is the total amount paid in this state during the taxable year by the taxpayer for compensation and the

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denominator of which is the total compensation paid both within and without this state during the taxable year. The payroll factor shall include only that compensation included in the computation of adjusted federal income for the taxable year.

- (b) Compensation relating to nonbusiness income and independent contractors. - The compensation of any employee for services or activities that are connected with the production of nonbusiness income, or income that is not includable in adjusted federal income, and payments made to any independent contractor or any other person not properly classifiable as an employee shall be excluded from both the numerator and denominator of the factor.
- (c) When compensation is paid in this state. Compensation is paid in this state if any one of the following tests, applied consecutively, is met:
- 1. The employee's services are performed entirely within this state.
- 2. The employee's services are performed both within and without the state, but the service performed without the state is incidental to the employee's service within the state. The term "incidental" means any service that is temporary or transitory in nature or that is rendered in connection with an isolated transaction.
- 3. If the employee's services are performed both within and without this state, the employee's compensation shall be attributed to this state:
- a. If the employee's principal base of operations is within this state;
  - b. If there is no principal base of operations in any state

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in which some part of the services are performed, but the place from which the services are directed or controlled is in this state; or

c. If the principal base of operations and the place from which the services are directed or controlled are not in any state in which some part of the service is performed but the employee's residence is in this state.

Section 12. Subsections (2) and (3) of section 220.151, Florida Statutes, are amended to read:

- 220.151 Apportionment; methods for special industries.-
- (2) The tax base for a taxpayer furnishing transportation services other than by air, for the purpose of computing a tax on those activities, shall be apportioned to this state by multiplying such base by a fraction the numerator of which is the revenue miles of the taxpayer in this state and the denominator of which is the revenue miles of the taxpayer everywhere. The term "revenue miles in this state" also includes all miles traversed between points in this state, even though the route of travel is not wholly over the land mass of the state.
- (a) For transportation other than by pipeline or by air, a revenue mile is the transportation of one passenger or 1 net ton of freight the distance of 1 mile for a consideration. When a taxpayer is engaged in the transportation of both passengers and freight, the fraction shall be determined by means of an average of the passenger revenue mile fraction and the freight revenue mile fraction, weighted to reflect the taxpayer's relative railway operating income from total passenger and total freight service as reported to the United States Department of

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Transportation Interstate Commerce Commission, in the case of transportation by railroad, or weighted to reflect the taxpayer's relative gross receipts from passenger and freight transportation, in case of transportation other than by railroad.

- (b) For transportation by pipeline, a revenue mile is the transportation by pipeline of 1 barrel of oil, 1,000 cubic feet of gas, or any specified quantity of any other substance the distance of 1 mile for a consideration.
- (c) The tax base for a taxpayer furnishing transportation services by air, for purposes of computing a tax on those activities, shall be apportioned to this state by multiplying such base by a fraction the numerator of which is the number of takeoffs and landings in this state and the denominator is the number of takeoffs and landings everywhere. For purposes of paragraph (a), in computing the revenue miles of any taxpayer engaged in furnishing air or sea transportation services, the "revenue miles in this state" shall include all miles traversed within the area bounded on the west by the meridian of longitude 87°30' west from Greenwich, bounded on the north by the northern land border of this state or the parallel of latitude 31° north from the equator, bounded on the east by the meridian of longitude 80° west from Greenwich, and bounded on the south by the parallel of latitude 23°30' north from the equator as the case may be. The "revenue miles in this state" shall also include all miles traversed between points in this state, even though the route of travel is not wholly over the land mass of the state. The department may prescribe standard mileage tables for the purpose of determining revenue miles in the state under

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this paragraph, rather than requiring taxpayers to compute from their records the actual number of miles traversed within such boundaries or points from time to time.

- (d) For taxpayers furnishing transportation services by sea, revenue miles within this state shall be miles traversed within the constitutional boundaries of Florida.
- (e) For purposes of this subsection, revenue miles not allocable or apportionable to any taxing jurisdiction, otherwise known as "nowhere miles," are eliminated from both the numerator and denominator of the apportionment computation.
- (f) <del>(d)</del> For purposes of this subsection, the term "taxpayer furnishing transportation services" includes taxpayers engaged exclusively in interstate commerce.
- (3) For any taxable year beginning on or after January 1, 1999, a citrus processing company may, if required to apportion its taxable net income pursuant to the three-factor apportionment method set forth in s. 220.15(1), elect to have such apportionment determined for that taxable year solely by use of the sales factor, as set forth in s. 220.15(4) s. 220.15(5). The election shall be made by the filing of a return for the taxable year utilizing this method.

Section 13. Section 220.152, Florida Statutes, is amended to read:

220.152 Apportionment; other methods.—If the apportionment methods of ss. 220.15, 220.1505, and 220.151 do not fairly represent the extent of a taxpayer's tax base attributable to this state, the taxpayer may petition for, or the department may require, in respect to all or any part of the taxpayer's tax base, if reasonable:



1607 (1) Separate accounting;

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- (2) The exclusion of any one or more factors;
- (3) The inclusion of one or more additional factors which will fairly represent the taxpayer's tax base attributable to this state; or
- (4) The employment of any other method which will produce an equitable apportionment.
  - Section 14. Section 213.054, Florida Statutes, is repealed.
- 1615 Section 15. Subsections (3) and (5) of section 220.62,
- 1616 Florida Statutes, are repealed.
  - Section 16. Subsection (5) of section 220.63, Florida Statutes, is repealed.
  - Section 17. Section 220.64, Florida Statutes, is amended to read:
  - 220.64 Other provisions applicable to franchise tax.—To the extent that they are not manifestly incompatible with the provisions of this part, parts I, III, IV, V, VI, VIII, IX, and X of this code and ss. 220.12, 220.13, 220.15, 220.1505, and 220.16 apply to the franchise tax imposed by this part. Under rules prescribed in s. 220.131, a consolidated return may be filed by any affiliated group of corporations composed of one or more banks or savings associations, its or their Florida parent corporation, and any nonbank or nonsavings subsidiaries of such parent corporation.
  - Section 18. Section 220.51, Florida Statutes, is amended to read:
    - 220.51 Promulgation of rules and regulations.-
- (1) In accordance with the Administrative Procedure Act, 1634 1635 chapter 120, the department is authorized to make, promulgate,

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and enforce such reasonable rules and regulations, and to prescribe such forms relating to the administration and enforcement of the provisions of this code, as it may deem appropriate, including:

(a) (1) Rules for initial implementation of this code and for taxpayers' transitional taxable years commencing before and ending after January 1, 1972;

(b)  $\frac{(2)}{(2)}$  Rules or regulations to clarify whether certain groups, organizations, or associations formed under the laws of this state or any other state, country, or jurisdiction shall be deemed "taxpayers" for the purposes of this code, in accordance with the legislative declarations of intent in s. 220.02; and

- (c) (3) Regulations relating to consolidated reporting for affiliated groups of corporations, in order to provide for an equitable and just administration of this code with respect to multicorporate taxpayers.
- (2) The department may adopt rules pursuant to ss. 120.536(1) and 120.54 to administer this chapter, including rules interpreting each definition used in this chapter and rules for interpreting the reasonable attribution of intangible property to income-producing activity.

Section 19. (1) It is the intent of the Legislature to require all corporations filing Florida nexus group corporate income tax returns to either file separate Florida income tax returns or to make an election to file a consolidated Florida income tax returns composed of the identical component members to those that have consolidated their taxable incomes for federal income tax purposes.

(2) It is further the intent of the Legislature to clarify

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that the amendments to ss. 220.23 and 220.809, Florida Statutes, made by sections 44 and 45 of chapter 2002-218, Laws of Florida, were intended to apply to all notifications of adjustments required to be reported on or after January 1, 2003, by s. 220.23, Florida Statutes, and that those amendments were intended to apply retroactively to all tax years represented by such notifications and returns, including tax years prior to January 1, 2003. It is the intent of the Legislature that this clarification applies retroactively to January 1, 2003, and applies retroactively to all returns and notices required to be filed under s. 220.23, Florida Statutes, on or after January 1, 2003.

(3) It is further the intent of the Legislature that the amendments made by sections 5, 6, and 7 of this act to ss. 220.02(1), 220.03(1)(e) and (6), and 220.13(2)(a), Florida Statutes, are remedial in nature and apply retroactively to tax years beginning after December 31, 2000.

Section 20. This act shall take effect upon becoming a law, and applies to tax years ending on or after December 31, 2009, except as otherwise expressly provided in section 18 of this act.

======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to corporate income tax; creating the "Florida Fair Business Competition Act"; amending s.

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196.012, F.S.; conforming cross-references; amending ss. 213.053 and 213.054, F.S.; conforming provisions to the repeal of provisions allowing certain deductions by certain financial institutions; amending s. 220.02, F.S.; revising legislative intent with respect to the classifications of organizations for purposes of the corporate income tax; amending s. 220.03, F.S.; redefining the terms "corporation" and "nonbusiness income"; providing requirements for the classification of corporations that are partners in partnerships; defining the term "tiered partnership arrangement"; amending s. 220.13, F.S.; defining the term "adjusted federal income" with respect to certain expenses related to a business asset; defining the term "taxable income" for purposes of certain corporate entities; providing certain restrictions with respect to the deductibility of intangible expenses, interest expenses, and management fees; providing requirements for filing tax returns; providing for making certain calculations and providing for certain deductions; amending s. 220.131, F.S.; providing a limitation on the net operating loss that may be claimed by a member of an affiliated group; providing for the expiration of eligibility for a specified election with respect to certain tax filings; requiring that certain gross receipts be excluded from sales between affiliated corporations for purposes of determining taxable income; amending s. 220.15, F.S.; revising requirements governing the

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apportionment of adjusted federal income; clarifying circumstances under which a sale of services occurs in the state; amending s. 220.1501, F.S.; conforming cross-references; creating s. 220.1505, F.S.; providing requirements for the apportionment of income of a financial institution whose business activity is taxable within and without the state; providing definitions; providing apportionment factors with respect to receipts, property, and payroll; amending s. 220.151, F.S.; providing for the apportionment of the tax base for taxpayers furnishing certain transportation services; defining the term "revenue miles in this state"; amending s. 220.152, F.S.; conforming provisions to changes made by the act; repealing s. 213.054, F.S., relating to certain tax exemptions or deductions; repealing ss. 220.62(3) and (5), and 220.63(5), F.S., relating to the franchise tax imposed on banks and savings associations; amending s. 220.64, F.S.; conforming provisions to changes made by the act; amending s. 220.51, F.S.; authorizing the Department of Revenue to adopt rules; providing legislative intent with respect to corporations filing corporate income tax returns; clarifying legislative intent with respect to the retroactive application of certain amendments made by chapter 2002-218, Laws of Florida; providing for application; providing an effective date.