### CS for CS for SB 2694, 1st Engrossed

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1 2 An act relating to state financial matters; amending 3 s. 216.311, F.S.; prohibiting an agency or branch of 4 state government from contracting to pay, without legislative authority, liquidated damages or early 5 6 termination fees resulting from the breach or early 7 termination of a contract or agreement, from 8 contracting to pay interest because of insufficient 9 budget authority to pay an obligation in the current 10 year, from obligating the state to make future payments to cover unpaid payments, or from granting to 11 12 a party the right to collect fees or other revenues 13 from nonparties; providing that such contracts are 14 null and void; prohibiting an agency from entering 15 into certain lease or lease-purchase agreements unless 16 expressly authorized by the Legislature; providing 17 exceptions for certain agency contracts or agreements; authorizing the State Board of Administration to enter 18 19 into contracts and other agreements that are necessary to carry out the investment duties of the board; 20 21 defining the terms "contract" and "agreement"; 22 creating s. 216.312, F.S.; requiring the executive and 23 judicial branch to notify the Governor and the 2.4 Legislature before entering into contracts or 25 agreements in excess of a certain amount, which authorize expenditures in anticipation of revenues, or 26 27 for which payment is delayed for a certain time after 28 expenditure; transferring, renumbering, and amending 29 s. 287.0582, F.S.; requiring a state contract to

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identify the appropriation that funds the contract; providing an exception; expanding the statement that must be included in state contracts to include grounds for terminating the contract based on budget deficits; requiring the judicial branch to include the statement in its contracts; providing an exception; requiring the agency head, executive director, or chief judge, as appropriate, or a designated senior management employee to sign contracts that exceed a certain amount; requiring the agency head, executive director, or chief judge to review certain contracts and certify compliance with ch. 216, F.S.; requiring contracts exceeding a specified amount to require written acceptance or rejection of contract deliverables; providing that contracts in violation of these provisions are null and void; providing penalties; amending s. 287.063, F.S.; prohibiting certain lease or deferred payment purchases by state agencies unless expressly authorized by the Legislature in the appropriations act; amending s. 287.064, F.S.; prohibiting certain master equipment financing agreements unless expressly authorized by the Legislature in the appropriations act; providing for application; providing an effective date. Be It Enacted by the Legislature of the State of Florida:

57 Section 1. Section 216.311, Florida Statutes, is amended to 58 read:

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59	216.311 Unauthorized contracts in excess of appropriations;
60	penalty
61	(1) An <del>No</del> agency or branch of state government may not
62	enter into any <del>shall</del> contract <del>to spend,</del> or <del>enter into any</del>
63	agreement:
64	$\overline{(a)}$ To spend, any moneys in excess of the amount
65	appropriated to such agency or branch unless specifically
66	authorized by law, and any contract or agreement in violation of
67	this chapter shall be null and void.
68	(b) That requires the state to pay liquidated damages or
69	early termination fees for a breach or early termination of a
70	contract or agreement by such agency or branch due to an act of
71	the Legislature which provides less than full funding for the
72	contract during the fiscal year.
73	(c) That requires the state to pay interest, other than
74	interest paid pursuant to s. 215.422, to another party because
75	the agency or branch has insufficient budget authority to pay
76	the underlying obligation of the contract or agreement in the
77	current year.
78	(d) That binds the state to make future-year payments to
79	offset payments not made in a prior year due to insufficient
80	budget authority, unless the Legislature expressly authorizes
81	the agency or branch to enter into such contract or agreement.
82	(e) To grant to any party the right or privilege to collect
83	and retain fees or other revenues from persons who are not a
84	party to the contract which would otherwise be payable to the
85	state and deposited into the State Treasury, unless the
86	Legislature expressly authorizes the agency or branch to enter
87	into such contract or agreement.

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88	(2) Notwithstanding any law authorizing an agency to enter
89	into a lease, an agency may not enter into a lease or lease-
90	purchase agreement for tangible personal property which requires
91	the state to pay more than \$500,000 over the term of the lease
92	or agreement if the term of the lease or agreement exceeds 1
93	fiscal year unless such lease or agreement is expressly
94	authorized by the Legislature.
95	(3) Any contract or agreement in violation of this section
96	is null and void.
97	<u>(4)</u> Any public officer or employee <del>person</del> who willfully
98	enters into a contract or other agreement in violation of this
99	section commits contracts to spend, or enters into an agreement
100	to spend, any money in excess of the amount appropriated to the
101	agency or branch for whom the contract or agreement is executed
102	<del>is guilty of</del> a misdemeanor of the first degree, punishable as
103	provided in s. 775.082 or s. 775.083.
104	(5) Notwithstanding subsection (1), the following agencies
105	may enter into the following contracts or agreements:
106	(a) In order to spend funds appropriated for the approved
107	5-year work program, the Department of Transportation may enter
108	into contracts and other agreements that require the state to
109	pay liquidated damages as a result of a breach of those
110	contracts or agreements.
111	(b) In order to administer the state group insurance
112	program as provided in s. 110.123, the Department of Management
113	Services may enter into contracts and other agreements that
114	permit health care providers, health maintenance organizations,
115	preferred provider organizations, and insurers to collect
116	premiums and copayments from participants in the group insurance

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117	program.
118	(c) In order to administer the state Medicaid plan and the
119	Florida Healthy Kids program, the Agency for Health Care
120	Administration may enter into contracts and other agreements
121	that permit health care providers to collect premiums and
122	copayments from participants in the Medicaid plan and the
123	Healthy Kids program.
124	(6) Notwithstanding subsection (2), in order to administer
125	the real estate and other investment portfolios as provided in
126	s. 215.47, the State Board of Administration may enter into
127	contracts and such other agreements that are necessary to carry
128	out the investment duties of the board.
129	(7) For purposes of this section and ss. 216.312 and
130	216.313, the terms "contract" and "agreement" include the
131	initial contract or agreement, any amendment to the contract or
132	agreement, and any extension or renewal of the contract or
133	agreement.
134	Section 2. Section 216.312, Florida Statutes, is created to
135	read:
136	216.312 Reporting contract expenditures
137	(1) At least 30 days before an executive or judicial branch
138	public officer or employee enters into any contract or
139	agreement, or any series of contracts or agreements between the
140	same parties, on behalf of the state which requires payments by
141	the state in excess of \$10 million in any fiscal or calendar
142	year, the officer or employee must notify the Governor, the
143	President of the Senate, and the Speaker of the House of
144	Representatives of the intent to enter into such contract or
145	agreement or series of contracts or agreements.

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146	(2) At least 30 days before an executive or judicial branch
147	public officer or employee enters into any contract or agreement
148	on behalf of the state which requires minimal or no payments by
149	the state or authorizes the other party to make expenditures in
150	anticipation of revenues, the officer or employee must notify
151	the Governor, the President of the Senate, and the Speaker of
152	the House of Representatives of the intent to enter into such
153	contract or agreement.
154	(3) At least 30 days before an executive or judicial branch
155	public officer or employee enters into any contract or agreement
156	on behalf of the state which requires initial expenditures by
157	the other party and for which the other party will not receive
158	payment from the state within 180 days after the expenditure,
159	the officer or employee must notify the Governor, the President
160	of the Senate, and the Speaker of the House of Representatives
161	of the intent to enter into such contract or agreement.
162	(4) The execution of any contract or agreement described in
163	this section is an action or proposed action that is subject to
164	<u>s. 216.177(2)(b).</u>
165	Section 3. Section 287.0582, Florida Statutes, is
166	transferred and renumbered as section 216.313, Florida Statutes,
167	and amended to read:
168	216.313 287.0582 Contract appropriations Contracts which
169	require annual appropriation; contingency statement
170	(1) An executive or judicial branch public officer or
171	employee may not enter into any contract or agreement on behalf
172	of the state or judicial branch which binds the state or its
173	executive agencies or the judicial branch for the purchase of
174	services or tangible personal property unless the contract

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20092694er 175 identifies the specific appropriation of state funds from which 176 the state will make payment under the contract in the first year 177 of the contract, or unless the Legislature expressly authorizes 178 the agency or the judicial branch to enter into such contract absent a specific appropriation of funds. 179 180 (2) An No executive or judicial branch public officer or 181 employee may not shall enter into any contract or agreement on 182 behalf of the state, which contract binds the state or its 183 executive agencies for the purchase of services or tangible 184 personal property for a period in excess of 1 fiscal year, unless the following statements are statement is included in the 185 186 contract: 187 (a) "The State of Florida's performance and obligation to 188 pay under this contract is contingent upon an annual 189 appropriation by the Legislature." 190 (b) "This contract may be terminated by the state upon 30 191 days' written notice if funding for this contract is 192 specifically eliminated pursuant to: 193 1. A deficit reduction plan implemented by the Governor or the Chief Justice or by an act of the Legislature after 194 195 certification pursuant to section 216.221, Florida Statutes, 196 that a deficit will occur in the General Revenue Fund; or 2. A deficit reduction plan implemented by the Governor or 197 198 Chief Justice pursuant to section 216.221(10), Florida Statutes, 199 or by an act of the Legislature, after a determination by the Chief Financial Officer that a deficit will occur with respect 200 201 to the appropriations from a specific trust fund in the current 202 fiscal year." 203 (3) A contract or other agreement that exceeds:

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204	(a) The CATEGORY TWO threshold amount provided in s.
205	287.017 must be signed by the agency head, executive director,
206	or chief judge, as appropriate, or a designated senior
207	management employee.
208	(b) A term of 12 months may not be executed by any
209	executive or judicial branch agency unless the agency head,
210	executive director, or chief judge, as appropriate, determines
211	that the contract is in compliance with the requirements of this
212	chapter and certifies such compliance in writing within the
213	contract or agreement.
214	(c) The CATEGORY FIVE threshold amount provided in s.
215	287.017 must require the written acceptance or rejection of
216	contract deliverables.
217	(4) Any contract or other agreement in violation of this
218	section is null and void.
219	(5) Any public officer or employee who willfully enters
220	into a contract or other agreement in violation of this section
221	commits a misdemeanor of the first degree, punishable as
222	provided in s. 775.082 or s. 775.083.
223	Section 4. Subsection (4) of section 287.063, Florida
224	Statutes, is amended to read:
225	287.063 Deferred-payment commodity contracts; preaudit
226	review
227	(4) Beginning July 1, 2009, an agency may not enter into a
228	lease or deferred payment purchase arrangement for the
229	acquisition of equipment that has a total cost greater than
230	\$500,000 unless the Legislature has expressly authorized such
231	lease or deferred payment purchase arrangement in the General
232	Appropriations Act. For purposes of this section, deferred-

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233	payment commodity contracts for replacing the state accounting
234	and cash management systems may include equipment, accounting
235	software, and implementation and project management services.
236	Section 5. Subsection (9) of section 287.064, Florida
237	Statutes, is amended to read:
238	287.064 Consolidated financing of deferred-payment
239	purchases
240	(9) Beginning July 1, 2009, an agency may not enter into
241	amaster equipment financing agreement that has a total cost
242	exceeding \$500,000 unless the Legislature has expressly
243	authorized such agreement in the General Appropriations Act. For
244	purposes of this section, deferred-payment commodity contracts
245	for replacing the state accounting and cash management systems
246	may include equipment, accounting software, and implementation
247	and project management services.
248	Section 6. This act shall take effect July 1, 2009, and
249	applies to initial contracts and agreements, amendments to a
250	contract or agreement, and extensions or renewals of a contract

or agreement which are executed on or after that date.

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