

Amendment No.

CHAMBER ACTION

Senate

House

.

1 Representative Hukill offered the following:

2
3 **Amendment (with title amendment)**

4 Remove everything after the enacting clause and insert:

5 Section 1. This act may be cited as the "Community Renewal
6 Act."

7 Section 1. Subsection (29) of section 163.3164, Florida
8 Statutes, is amended, and subsection (34) is added to that
9 section, to read:

10 163.3164 Local Government Comprehensive Planning and Land
11 Development Regulation Act; definitions.--As used in this act:

12 (29) "~~Existing~~ Urban service area" means built-up areas
13 where public facilities and services, including, but not limited
14 to, central water and sewer capacity and ~~such as sewage~~
15 ~~treatment systems, roads, schools, and recreation areas~~ are
16 already in place or are committed in the first 3 years of the

981323

4/23/2009 5:01 PM

Amendment No.

17 capital improvement schedule. In addition, for counties that
18 qualify as dense urban land areas under subsection (34), the
19 nonrural area of a county which has adopted into the county
20 charter a rural area designation or areas identified in the
21 comprehensive plan as urban service areas or urban growth
22 boundaries on or before July 1, 2009, are also urban service
23 areas under this definition.

24 (34) "Dense urban land area" means:

25 (a) A municipality that has an average of at least 1,000
26 people per square mile of land area and a minimum total
27 population of at least 5,000;

28 (b) A county, including the municipalities located
29 therein, which has an average of at least 1,000 people per
30 square mile of land area; or

31 (c) A county, including the municipalities located
32 therein, which has a population of at least 1 million.

33
34 The Office of Economic and Demographic Research within the
35 Legislature shall annually calculate the population and density
36 criteria needed to determine which jurisdictions qualify as
37 dense urban land areas by using the most recent land area data
38 from the decennial census conducted by the Bureau of the Census
39 of the United States Department of Commerce and the latest
40 available population estimates determined pursuant to s.
41 186.901. If any local government has had an annexation,
42 contraction, or new incorporation, the Office of Economic and
43 Demographic Research shall determine the population density
44 using the new jurisdictional boundaries as recorded in

981323

4/23/2009 5:01 PM

Amendment No.

45 accordance with s. 171.091. The Office of Economic and
46 Demographic Research shall submit to the state land planning
47 agency a list of jurisdictions that meet the total population
48 and density criteria necessary for designation as a dense urban
49 land area by July 1, 2009, and every year thereafter. The state
50 land planning agency shall publish the list of jurisdictions on
51 its Internet website within 7 days after the list is received.
52 The designation of jurisdictions that qualify or do not qualify
53 as a dense urban land area is effective upon publication on the
54 state land planning agency's Internet website.

55 Section 2. Paragraph (b) of subsection (3), paragraphs (a)
56 and (h) of subsection (6), and paragraphs (a), (j), and (k) of
57 subsection (12) of section 163.3177, Florida Statutes, are
58 amended, and paragraph (f) is added to subsection (3) of that
59 section, to read:

60 163.3177 Required and optional elements of comprehensive
61 plan; studies and surveys.--

62 (3)

63 (b)1. The capital improvements element must be reviewed on
64 an annual basis and modified as necessary in accordance with s.
65 163.3187 or s. 163.3189 in order to maintain a financially
66 feasible 5-year schedule of capital improvements. Corrections
67 and modifications concerning costs; revenue sources; or
68 acceptance of facilities pursuant to dedications which are
69 consistent with the plan may be accomplished by ordinance and
70 shall not be deemed to be amendments to the local comprehensive
71 plan. A copy of the ordinance shall be transmitted to the state
72 land planning agency. An amendment to the comprehensive plan is

981323

4/23/2009 5:01 PM

Amendment No.

73 required to update the schedule on an annual basis or to
74 eliminate, defer, or delay the construction for any facility
75 listed in the 5-year schedule. All public facilities must be
76 consistent with the capital improvements element. The annual
77 update to the capital improvements element of the comprehensive
78 plan need not comply with the financial feasibility requirement
79 until December 1, 2011. ~~Amendments to implement this section~~
80 ~~must be adopted and transmitted no later than December 1, 2008.~~
81 Thereafter, a local government may not amend its future land use
82 map, except for plan amendments to meet new requirements under
83 this part and emergency amendments pursuant to s.
84 163.3187(1)(a), after December 1, 2011 ~~2008~~, and every year
85 thereafter, unless and until the local government has adopted
86 the annual update and it has been transmitted to the state land
87 planning agency.

88 2. Capital improvements element amendments adopted after
89 the effective date of this act shall require only a single
90 public hearing before the governing board which shall be an
91 adoption hearing as described in s. 163.3184(7). Such amendments
92 are not subject to the requirements of s. 163.3184(3)-(6).

93 (f) A local government's comprehensive plan and plan
94 amendments for land uses within all transportation concurrency
95 exception areas that are designated and maintained in accordance
96 with s. 163.3180(5) shall be deemed to meet the requirement to
97 achieve and maintain level-of-service standards for
98 transportation.

981323

4/23/2009 5:01 PM

Amendment No.

99 (6) In addition to the requirements of subsections (1)-(5)
100 and (12), the comprehensive plan shall include the following
101 elements:

102 (a) A future land use plan element designating proposed
103 future general distribution, location, and extent of the uses of
104 land for residential uses, commercial uses, industry,
105 agriculture, recreation, conservation, education, public
106 buildings and grounds, other public facilities, and other
107 categories of the public and private uses of land. Counties are
108 encouraged to designate rural land stewardship areas, pursuant
109 to the provisions of paragraph (11)(d), as overlays on the
110 future land use map. Each future land use category must be
111 defined in terms of uses included, and must include standards to
112 be followed in the control and distribution of population
113 densities and building and structure intensities. The proposed
114 distribution, location, and extent of the various categories of
115 land use shall be shown on a land use map or map series which
116 shall be supplemented by goals, policies, and measurable
117 objectives. The future land use plan shall be based upon
118 surveys, studies, and data regarding the area, including the
119 amount of land required to accommodate anticipated growth; the
120 projected population of the area; the character of undeveloped
121 land; the availability of water supplies, public facilities, and
122 services; the need for redevelopment, including the renewal of
123 blighted areas and the elimination of nonconforming uses which
124 are inconsistent with the character of the community; the
125 compatibility of uses on lands adjacent to or closely proximate
126 to military installations; the discouragement of urban sprawl;

981323

4/23/2009 5:01 PM

Amendment No.

127 energy-efficient land use patterns accounting for existing and
128 future electric power generation and transmission systems;
129 greenhouse gas reduction strategies; and, in rural communities,
130 the need for job creation, capital investment, and economic
131 development that will strengthen and diversify the community's
132 economy. The future land use plan may designate areas for future
133 planned development use involving combinations of types of uses
134 for which special regulations may be necessary to ensure
135 development in accord with the principles and standards of the
136 comprehensive plan and this act. The future land use plan
137 element shall include criteria to be used to achieve the
138 compatibility of adjacent or closely proximate lands with
139 military installations. In addition, for rural communities, the
140 amount of land designated for future planned industrial use
141 shall be based upon surveys and studies that reflect the need
142 for job creation, capital investment, and the necessity to
143 strengthen and diversify the local economies, and shall not be
144 limited ~~solely~~ by the projected population of the rural
145 community. For communities designated as rural areas of
146 critical economic concern pursuant to s. 288.0656, the amount of
147 land designated for future planned industrial, residential,
148 commercial, or other land use shall be based upon surveys and
149 studies that reflect the need for job creation, capital
150 investment, and the necessity to strengthen and diversify the
151 local economies, and shall not be limited by the projected
152 population of the rural area of critical economic concern. The
153 future land use plan of a county may also designate areas for
154 possible future municipal incorporation. The land use maps or

981323

4/23/2009 5:01 PM

Amendment No.

155 map series shall generally identify and depict historic district
156 boundaries and shall designate historically significant
157 properties meriting protection. For coastal counties, the future
158 land use element must include, without limitation, regulatory
159 incentives and criteria that encourage the preservation of
160 recreational and commercial working waterfronts as defined in s.
161 342.07. The future land use element must clearly identify the
162 land use categories in which public schools are an allowable
163 use. When delineating the land use categories in which public
164 schools are an allowable use, a local government shall include
165 in the categories sufficient land proximate to residential
166 development to meet the projected needs for schools in
167 coordination with public school boards and may establish
168 differing criteria for schools of different type or size. Each
169 local government shall include lands contiguous to existing
170 school sites, to the maximum extent possible, within the land
171 use categories in which public schools are an allowable use. The
172 failure by a local government to comply with these school siting
173 requirements will result in the prohibition of the local
174 government's ability to amend the local comprehensive plan,
175 except for plan amendments described in s. 163.3187(1)(b), until
176 the school siting requirements are met. Amendments proposed by a
177 local government for purposes of identifying the land use
178 categories in which public schools are an allowable use are
179 exempt from the limitation on the frequency of plan amendments
180 contained in s. 163.3187. The future land use element shall
181 include criteria that encourage the location of schools
182 proximate to urban residential areas to the extent possible and

981323

4/23/2009 5:01 PM

Amendment No.

183 shall require that the local government seek to collocate public
184 facilities, such as parks, libraries, and community centers,
185 with schools to the extent possible and to encourage the use of
186 elementary schools as focal points for neighborhoods. For
187 schools serving predominantly rural counties, defined as a
188 county with a population of 100,000 or fewer, an agricultural
189 land use category shall be eligible for the location of public
190 school facilities if the local comprehensive plan contains
191 school siting criteria and the location is consistent with such
192 criteria. Local governments required to update or amend their
193 comprehensive plan to include criteria and address compatibility
194 of adjacent or closely proximate lands with existing military
195 installations in their future land use plan element shall
196 transmit the update or amendment to the department by June 30,
197 2006.

198 (h)1. An intergovernmental coordination element showing
199 relationships and stating principles and guidelines to be used
200 in the accomplishment of coordination of the adopted
201 comprehensive plan with the plans of school boards, regional
202 water supply authorities, and other units of local government
203 providing services but not having regulatory authority over the
204 use of land, with the comprehensive plans of adjacent
205 municipalities, the county, adjacent counties, or the region,
206 with the state comprehensive plan and with the applicable
207 regional water supply plan approved pursuant to s. 373.0361, as
208 the case may require and as such adopted plans or plans in
209 preparation may exist. This element of the local comprehensive
210 plan shall demonstrate consideration of the particular effects

981323

4/23/2009 5:01 PM

Amendment No.

211 of the local plan, when adopted, upon the development of
212 adjacent municipalities, the county, adjacent counties, or the
213 region, or upon the state comprehensive plan, as the case may
214 require.

215 a. The intergovernmental coordination element shall
216 provide for procedures to identify and implement joint planning
217 areas, especially for the purpose of annexation, municipal
218 incorporation, and joint infrastructure service areas.

219 b. The intergovernmental coordination element shall
220 provide for recognition of campus master plans prepared pursuant
221 to s. 1013.30.

222 c. The intergovernmental coordination element shall ~~may~~
223 provide for a ~~voluntary~~ dispute resolution process as
224 established pursuant to s. 186.509 for bringing to closure in a
225 timely manner intergovernmental disputes. ~~A local government may~~
226 ~~develop and use an alternative local dispute resolution process~~
227 ~~for this purpose.~~

228 2. The intergovernmental coordination element shall
229 further state principles and guidelines to be used in the
230 accomplishment of coordination of the adopted comprehensive plan
231 with the plans of school boards and other units of local
232 government providing facilities and services but not having
233 regulatory authority over the use of land. In addition, the
234 intergovernmental coordination element shall describe joint
235 processes for collaborative planning and decisionmaking on
236 population projections and public school siting, the location
237 and extension of public facilities subject to concurrency, and
238 siting facilities with countywide significance, including

981323

4/23/2009 5:01 PM

Amendment No.

239 locally unwanted land uses whose nature and identity are
240 established in an agreement. Within 1 year of adopting their
241 intergovernmental coordination elements, each county, all the
242 municipalities within that county, the district school board,
243 and any unit of local government service providers in that
244 county shall establish by interlocal or other formal agreement
245 executed by all affected entities, the joint processes described
246 in this subparagraph consistent with their adopted
247 intergovernmental coordination elements.

248 3. To foster coordination between special districts and
249 local general-purpose governments as local general-purpose
250 governments implement local comprehensive plans, each
251 independent special district must submit a public facilities
252 report to the appropriate local government as required by s.
253 189.415.

254 4.a. Local governments must execute an interlocal
255 agreement with the district school board, the county, and
256 nonexempt municipalities pursuant to s. 163.31777. The local
257 government shall amend the intergovernmental coordination
258 element to provide that coordination between the local
259 government and school board is pursuant to the agreement and
260 shall state the obligations of the local government under the
261 agreement.

262 b. Plan amendments that comply with this subparagraph are
263 exempt from the provisions of s. 163.3187(1).

264 5. The state land planning agency shall establish a
265 schedule for phased completion and transmittal of plan
266 amendments to implement subparagraphs 1., 2., and 3. from all

981323
4/23/2009 5:01 PM

Amendment No.

267 jurisdictions so as to accomplish their adoption by December 31,
268 1999. A local government may complete and transmit its plan
269 amendments to carry out these provisions prior to the scheduled
270 date established by the state land planning agency. The plan
271 amendments are exempt from the provisions of s. 163.3187(1).

272 6. By January 1, 2004, any county having a population
273 greater than 100,000, and the municipalities and special
274 districts within that county, shall submit a report to the
275 Department of Community Affairs which:

276 a. Identifies all existing or proposed interlocal service
277 delivery agreements regarding the following: education; sanitary
278 sewer; public safety; solid waste; drainage; potable water;
279 parks and recreation; and transportation facilities.

280 b. Identifies any deficits or duplication in the provision
281 of services within its jurisdiction, whether capital or
282 operational. Upon request, the Department of Community Affairs
283 shall provide technical assistance to the local governments in
284 identifying deficits or duplication.

285 7. Within 6 months after submission of the report, the
286 Department of Community Affairs shall, through the appropriate
287 regional planning council, coordinate a meeting of all local
288 governments within the regional planning area to discuss the
289 reports and potential strategies to remedy any identified
290 deficiencies or duplications.

291 8. Each local government shall update its
292 intergovernmental coordination element based upon the findings
293 in the report submitted pursuant to subparagraph 6. The report

981323
4/23/2009 5:01 PM

Amendment No.

294 may be used as supporting data and analysis for the
295 intergovernmental coordination element.

296 (12) A public school facilities element adopted to
297 implement a school concurrency program shall meet the
298 requirements of this subsection. Each county and each
299 municipality within the county, unless exempt or subject to a
300 waiver, must adopt a public school facilities element that is
301 consistent with those adopted by the other local governments
302 within the county and enter the interlocal agreement pursuant to
303 s. 163.31777.

304 (a) The state land planning agency may provide a waiver to
305 a county and to the municipalities within the county if the
306 capacity rate for all schools within the school district is no
307 greater than 100 percent and the projected 5-year capital outlay
308 full-time equivalent student growth rate is less than 10
309 percent. The state land planning agency may allow for a
310 projected 5-year capital outlay full-time equivalent student
311 growth rate to exceed 10 percent when the projected 10-year
312 capital outlay full-time equivalent student enrollment is less
313 than 2,000 students and the capacity rate for all schools within
314 the school district in the tenth year will not exceed the 100-
315 percent limitation. The state land planning agency may allow for
316 a single school to exceed the 100-percent limitation if it can
317 be demonstrated that the capacity rate for that single school is
318 not greater than 105 percent. In making this determination, the
319 state land planning agency shall consider the following
320 criteria:

981323
4/23/2009 5:01 PM

Amendment No.

321 1. Whether the exceedance is due to temporary
322 circumstances;

323 2. Whether the projected 5-year capital outlay full time
324 equivalent student growth rate for the school district is
325 approaching the 10-percent threshold;

326 3. Whether one or more additional schools within the
327 school district are at or approaching the 100-percent threshold;
328 and

329 4. The adequacy of the data and analysis submitted to
330 support the waiver request.

331 ~~(j) Failure to adopt the public school facilities element,~~
332 ~~to enter into an approved interlocal agreement as required by~~
333 ~~subparagraph (6) (h)2. and s. 163.31777, or to amend the~~
334 ~~comprehensive plan as necessary to implement school concurrency,~~
335 ~~according to the phased schedule, shall result in a local~~
336 ~~government being prohibited from adopting amendments to the~~
337 ~~comprehensive plan which increase residential density until the~~
338 ~~necessary amendments have been adopted and transmitted to the~~
339 ~~state land planning agency.~~

340 (j)-(k) The state land planning agency may issue ~~the school~~
341 ~~board~~ a notice to the school board and the local government to
342 show cause why sanctions should not be enforced for failure to
343 enter into an approved interlocal agreement as required by s.
344 163.31777 or for failure to implement ~~the provisions of this act~~
345 relating to public school concurrency. If the state land
346 planning agency finds that insufficient cause exists for the
347 school board's or local government's failure to enter into an
348 approved interlocal agreement as required by s. 163.31777 or for

981323

4/23/2009 5:01 PM

Amendment No.

349 the school board's or local government's failure to implement
350 the provisions relating to public school concurrency, the state
351 land planning agency shall submit its finding to the
352 Administration Commission which may impose on the local
353 government any of the sanctions set forth in s. 163.3184(11) (a)
354 and (b) and may impose on the district school board any of the
355 sanctions set forth in s. 1008.32(4). ~~The school board may be~~
356 ~~subject to sanctions imposed by the Administration Commission~~
357 ~~directing the Department of Education to withhold from the~~
358 ~~district school board an equivalent amount of funds for school~~
359 ~~construction available pursuant to ss. 1013.65, 1013.68,~~
360 ~~1013.70, and 1013.72.~~

361 Section 3. Paragraph (c) of subsection (2), subsections
362 (5), (10), and (12) and paragraphs (b) and (e) of subsection
363 (13) of section 163.3180, Florida Statutes, are amended to read:

364 163.3180 Concurrency.--

365 (2)

366 (c) Consistent with the public welfare, and except as
367 otherwise provided in this section, transportation facilities
368 needed to serve new development shall be in place or under
369 actual construction within 3 years after the local government
370 approves a building permit or its functional equivalent that
371 results in traffic generation. In evaluating whether
372 transportation facilities needed to serve new development will
373 be in place or under actual construction as required by this
374 paragraph, a project included in the first 3 years of a local
375 government's adopted capital improvements plan or the Department
376 of Transportation's adopted work program and a high-performance

981323

4/23/2009 5:01 PM

Amendment No.

377 transit system that serves multiple municipalities, connects to
378 an existing rail system, and is included in a county's or the
379 Department of Transportation's long-range plan shall be
380 considered a committed facility.

381 (5) (a) The Legislature finds that under limited
382 circumstances ~~dealing with transportation facilities,~~
383 countervailing planning and public policy goals may come into
384 conflict with the requirement that adequate public
385 transportation facilities and services be available concurrent
386 with the impacts of such development. The Legislature further
387 finds that ~~often~~ the unintended result of the concurrency
388 requirement for transportation facilities is often the
389 discouragement of urban infill development and redevelopment.
390 Such unintended results directly conflict with the goals and
391 policies of the state comprehensive plan and the intent of this
392 part. The Legislature also finds that in urban centers
393 transportation cannot be effectively managed and mobility cannot
394 be improved solely through the expansion of roadway capacity,
395 that the expansion of roadway capacity is not always physically
396 or financially possible, and that a range of transportation
397 alternatives are essential to satisfy mobility needs, reduce
398 congestion, and achieve healthy, vibrant centers. Therefore,
399 ~~exceptions from the concurrency requirement for transportation~~
400 ~~facilities may be granted as provided by this subsection.~~

401 (b) 1. The following are transportation concurrency
402 exception areas:

403 a. A municipality that qualifies as a dense urban land
404 area under s. 163.3164;

981323

4/23/2009 5:01 PM

Amendment No.

405 b. An urban service area under s. 163.3164 that has been
406 adopted into the local comprehensive plan and is located within
407 a county that qualifies as a dense urban land area under s.
408 163.3164, except a limited urban service area may not be
409 included as an urban service area unless the parcel is defined
410 as provided in s. 163.3164(33); and

411 c. A county, including the municipalities located therein,
412 which has a population of at least 900,000 and qualifies as a
413 dense urban land area under s. 163.3164, but does not have an
414 urban service area designated in the local comprehensive plan.

415 2. A municipality that does not qualify as a dense urban
416 land area pursuant to s. 163.3164 may designate in its local
417 comprehensive plan the following areas as transportation
418 concurrency exception areas:

419 a. Urban infill as defined in s. 163.3164;

420 b. Community redevelopment areas as defined in s. 163.340;

421 c. Downtown revitalization areas as defined in s.

422 163.3164;

423 d. Urban infill and redevelopment under s. 163.2517; or

424 e. Urban service areas as defined in s. 163.3164 or areas

425 within a designated urban service boundary under s.

426 163.3177(14).

427 3. A county that does not qualify as a dense urban land
428 area pursuant to s. 163.3164 may designate in its local

429 comprehensive plan the following areas as transportation

430 concurrency exception areas:

431 a. Urban infill as defined in s. 163.3164;

432 b. Urban infill and redevelopment under s. 163.2517; or

981323

4/23/2009 5:01 PM

Amendment No.

433 c. Urban service areas as defined in s. 163.3164.

434 4. A local government that has a transportation
435 concurrency exception area designated pursuant to subparagraph
436 1., subparagraph 2., or subparagraph 3. shall, within 2 years
437 after the designated area becomes exempt, adopt into its local
438 comprehensive plan land use and transportation strategies to
439 support and fund mobility within the exception area, including
440 alternative modes of transportation. Local governments are
441 encouraged to adopt complementary land use and transportation
442 strategies that reflect the region's shared vision for its
443 future. If the state land planning agency finds insufficient
444 cause for the failure to adopt into its comprehensive plan land
445 use and transportation strategies to support and fund mobility
446 within the designated exception area after 2 years, it shall
447 submit the finding to the Administration Commission, which may
448 impose any of the sanctions set forth in s. 163.3184(11)(a) and
449 (b) against the local government.

450 5. Transportation concurrency exception areas designated
451 pursuant to subparagraph 1., subparagraph 2., or subparagraph 3.
452 do not apply to designated transportation concurrency districts
453 located within a county that has a population of at least 1.5
454 million, has implemented and uses a transportation-related
455 concurrency assessment to support alternative modes of
456 transportation, including, but not limited to, mass transit, and
457 does not levy transportation impact fees within the concurrency
458 district.

459 6. Transportation concurrency exception areas designated
460 under subparagraph 1., subparagraph 2., or subparagraph 3. do

981323

4/23/2009 5:01 PM

Amendment No.

461 not apply in any county that has exempted more than 40 percent
462 of the area inside the urban service area from transportation
463 concurrency for the purpose of urban infill.

464 7. A local government that does not have a transportation
465 concurrency exception area designated pursuant to subparagraph
466 1., subparagraph 2., or subparagraph 3. may grant an exception
467 from the concurrency requirement for transportation facilities
468 if the proposed development is otherwise consistent with the
469 adopted local government comprehensive plan and is a project
470 that promotes public transportation or is located within an area
471 designated in the comprehensive plan for:

472 a.1. Urban infill development;
473 b.2. Urban redevelopment;
474 c.3. Downtown revitalization;
475 d.4. Urban infill and redevelopment under s. 163.2517; or
476 e.5. An urban service area specifically designated as a
477 transportation concurrency exception area which includes lands
478 appropriate for compact, contiguous urban development, which
479 does not exceed the amount of land needed to accommodate the
480 projected population growth at densities consistent with the
481 adopted comprehensive plan within the 10-year planning period,
482 and which is served or is planned to be served with public
483 facilities and services as provided by the capital improvements
484 element.

485 (c) The Legislature also finds that developments located
486 within urban infill, urban redevelopment, ~~existing~~ urban
487 service, or downtown revitalization areas or areas designated as
488 urban infill and redevelopment areas under s. 163.2517, which

981323

4/23/2009 5:01 PM

Amendment No.

489 pose only special part-time demands on the transportation
490 system, are exempt ~~should be excepted~~ from the concurrency
491 requirement for transportation facilities. A special part-time
492 demand is one that does not have more than 200 scheduled events
493 during any calendar year and does not affect the 100 highest
494 traffic volume hours.

495 (d) Except for transportation concurrency exception areas
496 designated pursuant to subparagraph (b)1., subparagraph (b)2.,
497 or subparagraph (b)3., the following requirements apply: ~~A local~~
498 ~~government shall establish guidelines in the comprehensive plan~~
499 ~~for granting the exceptions authorized in paragraphs (b) and (c)~~
500 ~~and subsections (7) and (15) which must be consistent with and~~
501 ~~support a comprehensive strategy adopted in the plan to promote~~
502 ~~the purpose of the exceptions.~~

503 1.(e) The local government shall both adopt into the
504 comprehensive plan and implement long-term strategies to support
505 and fund mobility within the designated exception area,
506 including alternative modes of transportation. The plan
507 amendment must also demonstrate how strategies will support the
508 purpose of the exception and how mobility within the designated
509 exception area will be provided.

510 2. ~~In addition,~~ The strategies must address urban design;
511 appropriate land use mixes, including intensity and density; and
512 network connectivity plans needed to promote urban infill,
513 redevelopment, or downtown revitalization. The comprehensive
514 plan amendment designating the concurrency exception area must
515 be accompanied by data and analysis supporting the local
516 government's determination of the boundaries of the

981323

4/23/2009 5:01 PM

Amendment No.

517 ~~transportation concurrency exception justifying the size of the~~
518 ~~area.~~

519 ~~(e)-(f) Before designating~~ Prior to the designation of a
520 concurrency exception area pursuant to subparagraph (b)6., the
521 state land planning agency and the Department of Transportation
522 shall be consulted by the local government to assess the impact
523 that the proposed exception area is expected to have on the
524 adopted level-of-service standards established for regional
525 transportation facilities identified pursuant to s. 186.507,
526 including the Strategic Intermodal System facilities, as defined
527 in s. 339.64, and roadway facilities funded in accordance with
528 s. 339.2819. Further, the local government shall provide a plan
529 for the mitigation of, in consultation with the state land
530 planning agency and the Department of Transportation, develop a
531 plan to mitigate any impacts to the Strategic Intermodal System,
532 including, if appropriate, access management, parallel reliever
533 roads, transportation demand management, and other measures the
534 development of a long-term concurrency management system
535 pursuant to subsection (9) and s. 163.3177(3)(d). The exceptions
536 may be available only within the specific geographic area of the
537 jurisdiction designated in the plan. Pursuant to s. 163.3184,
538 any affected person may challenge a plan amendment establishing
539 these guidelines and the areas within which an exception could
540 be granted.

541 ~~(g) Transportation concurrency exception areas existing~~
542 ~~prior to July 1, 2005, must, at a minimum, meet the provisions~~
543 ~~of this section by July 1, 2006, or at the time of the~~
544 ~~comprehensive plan update pursuant to the evaluation and~~

981323

4/23/2009 5:01 PM

Amendment No.

545 ~~appraisal report, whichever occurs last.~~

546 (f) The designation of a transportation concurrency
547 exception area does not limit a local government's home rule
548 power to adopt ordinances or impose fees. This subsection does
549 not affect any contract or agreement entered into or development
550 order rendered before the creation of the transportation
551 concurrency exception area except as provided in s.
552 380.06(29) (e) .

553 (g) The Office of Program Policy Analysis and Government
554 Accountability shall submit to the President of the Senate and
555 the Speaker of the House of Representatives by February 1, 2015,
556 a report on transportation concurrency exception areas created
557 pursuant to this subsection. At a minimum, the report shall
558 address the methods that local governments have used to
559 implement and fund transportation strategies to achieve the
560 purposes of designated transportation concurrency exception
561 areas, and the effects of the strategies on mobility,
562 congestion, urban design, the density and intensity of land use
563 mixes, and network connectivity plans used to promote urban
564 infill, redevelopment, or downtown revitalization.

565 (12) A development of regional impact may satisfy the
566 transportation concurrency requirements of the local
567 comprehensive plan, the local government's concurrency
568 management system, and s. 380.06 by payment of a proportionate-
569 share contribution for local and regionally significant traffic
570 impacts, if:

981323
4/23/2009 5:01 PM

Amendment No.

571 (a) The development of regional impact which, based on its
572 location or mix of land uses, is designed to encourage
573 pedestrian or other nonautomotive modes of transportation;

574 (b) The proportionate-share contribution for local and
575 regionally significant traffic impacts is sufficient to pay for
576 one or more required mobility improvements that will benefit a
577 regionally significant transportation facility;

578 (c) The owner and developer of the development of regional
579 impact pays or assures payment of the proportionate-share
580 contribution; and

581 (d) If the regionally significant transportation facility
582 to be constructed or improved is under the maintenance authority
583 of a governmental entity, as defined by s. 334.03(12), other
584 than the local government with jurisdiction over the development
585 of regional impact, the developer is required to enter into a
586 binding and legally enforceable commitment to transfer funds to
587 the governmental entity having maintenance authority or to
588 otherwise assure construction or improvement of the facility.
589

590 The proportionate-share contribution may be applied to any
591 transportation facility to satisfy the provisions of this
592 subsection and the local comprehensive plan, but, for the
593 purposes of this subsection, the amount of the proportionate-
594 share contribution shall be calculated based upon the cumulative
595 number of trips from the proposed development expected to reach
596 roadways during the peak hour from the complete buildout of a
597 stage or phase being approved, divided by the change in the peak
598 hour maximum service volume of roadways resulting from

981323

4/23/2009 5:01 PM

Amendment No.

599 construction of an improvement necessary to maintain the adopted
600 level of service, multiplied by the construction cost, at the
601 time of developer payment, of the improvement necessary to
602 maintain the adopted level of service. For purposes of this
603 subsection, "construction cost" includes all associated costs of
604 the improvement. The cost of any improvements to a regionally
605 significant transportation facility constructed by the owner or
606 developer of the development of regional impact, including the
607 costs associated with accommodating a transit facility within
608 the development of regional impact which is in a county's or the
609 Department of Transportation's long range plan, shall be
610 credited against a development of regional impact's
611 proportionate-share contribution. Proportionate-share mitigation
612 shall be limited to ensure that a development of regional impact
613 meeting the requirements of this subsection mitigates its impact
614 on the transportation system but is not responsible for the
615 additional cost of reducing or eliminating backlogs. This
616 subsection also applies to Florida Quality Developments pursuant
617 to s. 380.061 and to detailed specific area plans implementing
618 optional sector plans pursuant to s. 163.3245.

619 (10) Except in transportation concurrency exception areas,
620 with regard to roadway facilities on the Strategic Intermodal
621 System designated in accordance with s. ss. 339.61, 339.62,
622 339.63 , and 339.64, the Florida Intrastate Highway System as
623 defined in s. 338.001, and roadway facilities funded in
624 accordance with s. 339.2819, local governments shall adopt the
625 level-of-service standard established by the Department of
626 Transportation by rule. However, if the Office of Tourism,

981323

4/23/2009 5:01 PM

Amendment No.

627 Trade, and Economic Development concurs in writing with the
628 local government that the proposed development is for a
629 qualified job creation project under s. 288.0656 or s. 403.973,
630 the affected local government, after consulting with the
631 Department of Transportation, may provide for a waiver of
632 transportation concurrency for the project. For all other roads
633 on the State Highway System, local governments shall establish
634 an adequate level-of-service standard that need not be
635 consistent with any level-of-service standard established by the
636 Department of Transportation. In establishing adequate level-of-
637 service standards for any arterial roads, or collector roads as
638 appropriate, which traverse multiple jurisdictions, local
639 governments shall consider compatibility with the roadway
640 facility's adopted level-of-service standards in adjacent
641 jurisdictions. Each local government within a county shall use a
642 professionally accepted methodology for measuring impacts on
643 transportation facilities for the purposes of implementing its
644 concurrency management system. Counties are encouraged to
645 coordinate with adjacent counties, and local governments within
646 a county are encouraged to coordinate, for the purpose of using
647 common methodologies for measuring impacts on transportation
648 facilities for the purpose of implementing their concurrency
649 management systems.

650 (12) A development of regional impact satisfies ~~may~~
651 ~~satisfy~~ the transportation concurrency requirements of the local
652 comprehensive plan, the local government's concurrency
653 management system, and s. 380.06 by paying ~~payment of a~~

981323
4/23/2009 5:01 PM

Amendment No.

654 proportionate-share contribution for local and regionally
655 significant traffic impacts, if:

656 (a) The development of regional impact which, based on its
657 location or mix of land uses, is designed to encourage
658 pedestrian or other nonautomotive modes of transportation;

659 (b) The proportionate-share contribution for local and
660 regionally significant traffic impacts is sufficient to pay for
661 one or more ~~required~~ mobility improvements that will benefit the
662 network of a regionally significant transportation facilities
663 facility;

664 (c) The owner and developer of the development of regional
665 impact pays or assures payment of the proportionate-share
666 contribution to the local government having jurisdiction over
667 the development of regional impact; and

668 (d) If the regionally significant transportation facility
669 to be constructed or improved is under the maintenance authority
670 of a governmental entity, as defined by s. 334.03(12), other
671 than the local government with jurisdiction over the development
672 of regional impact, the local government having jurisdiction
673 over the development of regional impact must ~~developer is~~
674 required to enter into a binding and legally enforceable
675 commitment to transfer funds to the governmental entity having
676 maintenance authority or to otherwise assure construction or
677 improvement of a ~~the~~ facility reasonably related to the mobility
678 demands created by the development.

679
680 The proportionate-share contribution may be applied to any
681 transportation facility to satisfy the provisions of this

981323

4/23/2009 5:01 PM

Amendment No.

682 subsection and the local comprehensive plan, but, for the
683 purposes of this subsection, the amount of the proportionate-
684 share contribution shall be calculated based upon the cumulative
685 number of trips from the proposed development expected to reach
686 roadways during the peak hour from the complete buildout of a
687 stage or phase being approved, divided by the change in the peak
688 hour maximum service volume of roadways resulting from
689 construction of an improvement necessary to maintain the adopted
690 level of service, multiplied by the construction cost, at the
691 time of developer payment, of the improvement necessary to
692 maintain the adopted level of service. For purposes of this
693 subsection, "construction cost" includes all associated costs of
694 the improvement. Proportionate-share mitigation shall be limited
695 to ensure that a development of regional impact meeting the
696 requirements of this subsection mitigates its impact on the
697 transportation system but is not responsible for the additional
698 cost of reducing or eliminating backlogs. This subsection also
699 applies to Florida Quality Developments pursuant to s. 380.061
700 and to detailed specific area plans implementing optional sector
701 plans pursuant to s. 163.3245.

702 (13) School concurrency shall be established on a
703 districtwide basis and shall include all public schools in the
704 district and all portions of the district, whether located in a
705 municipality or an unincorporated area unless exempt from the
706 public school facilities element pursuant to s. 163.3177(12).
707 The application of school concurrency to development shall be
708 based upon the adopted comprehensive plan, as amended. All local
709 governments within a county, except as provided in paragraph

981323

4/23/2009 5:01 PM

Amendment No.

710 (f), shall adopt and transmit to the state land planning agency
711 the necessary plan amendments, along with the interlocal
712 agreement, for a compliance review pursuant to s. 163.3184(7)
713 and (8). The minimum requirements for school concurrency are the
714 following:

715 (b) Level-of-service standards.--The Legislature
716 recognizes that an essential requirement for a concurrency
717 management system is the level of service at which a public
718 facility is expected to operate.

719 1. Local governments and school boards imposing school
720 concurrency shall exercise authority in conjunction with each
721 other to establish jointly adequate level-of-service standards,
722 as defined in chapter 9J-5, Florida Administrative Code,
723 necessary to implement the adopted local government
724 comprehensive plan, based on data and analysis.

725 2. Public school level-of-service standards shall be
726 included and adopted into the capital improvements element of
727 the local comprehensive plan and shall apply districtwide to all
728 schools of the same type. Types of schools may include
729 elementary, middle, and high schools as well as special purpose
730 facilities such as magnet schools.

731 3. Local governments and school boards shall have the
732 option to utilize tiered level-of-service standards to allow
733 time to achieve an adequate and desirable level of service as
734 circumstances warrant.

735 4. For the purpose of determining whether levels of
736 service have been achieved, for the first 3 years of school
737 concurrency implementation, a school district that includes

981323

4/23/2009 5:01 PM

Amendment No.

738 relocatable facilities in its inventory of student stations
739 shall include the capacity of such relocatable facilities as
740 provided in s. 1013.35(2)(b)2.f., provided the relocatable
741 facilities were purchased after 1998 and the relocatable
742 facilities meet the standards for long-term use pursuant to s.
743 1013.20.

744 (e) Availability standard.--Consistent with the public
745 welfare, a local government may not deny an application for site
746 plan, final subdivision approval, or the functional equivalent
747 for a development or phase of a development authorizing
748 residential development for failure to achieve and maintain the
749 level-of-service standard for public school capacity in a local
750 school concurrency management system where adequate school
751 facilities will be in place or under actual construction within
752 3 years after the issuance of final subdivision or site plan
753 approval, or the functional equivalent. School concurrency is
754 satisfied if the developer executes a legally binding commitment
755 to provide mitigation proportionate to the demand for public
756 school facilities to be created by actual development of the
757 property, including, but not limited to, the options described
758 in subparagraph 1. Options for proportionate-share mitigation of
759 impacts on public school facilities must be established in the
760 public school facilities element and the interlocal agreement
761 pursuant to s. 163.31777.

762 1. Appropriate mitigation options include the contribution
763 of land; the construction, expansion, or payment for land
764 acquisition or construction of a public school facility; the
765 construction of a charter school that complies with the

981323

4/23/2009 5:01 PM

Amendment No.

766 requirements of s. 1002.33(18) (f); or the creation of mitigation
767 banking based on the construction of a public school facility in
768 exchange for the right to sell capacity credits. Such options
769 must include execution by the applicant and the local government
770 of a development agreement that constitutes a legally binding
771 commitment to pay proportionate-share mitigation for the
772 additional residential units approved by the local government in
773 a development order and actually developed on the property,
774 taking into account residential density allowed on the property
775 prior to the plan amendment that increased the overall
776 residential density. The district school board must be a party
777 to such an agreement. As a condition of its entry into such a
778 development agreement, the local government may require the
779 landowner to agree to continuing renewal of the agreement upon
780 its expiration.

781 2. If the education facilities plan and the public
782 educational facilities element authorize a contribution of land;
783 the construction, expansion, or payment for land acquisition; ~~or~~
784 the construction or expansion of a public school facility, or a
785 portion thereof; or the construction of a charter school that
786 complies with the requirements of s. 1002.33(18) (f), as
787 proportionate-share mitigation, the local government shall
788 credit such a contribution, construction, expansion, or payment
789 toward any other impact fee or exaction imposed by local
790 ordinance for the same need, on a dollar-for-dollar basis at
791 fair market value.

792 3. Any proportionate-share mitigation must be directed by
793 the school board toward a school capacity improvement identified

981323

4/23/2009 5:01 PM

Amendment No.

794 in a financially feasible 5-year district work plan that
795 satisfies the demands created by the development in accordance
796 with a binding developer's agreement.

797 4. If a development is precluded from commencing because
798 there is inadequate classroom capacity to mitigate the impacts
799 of the development, the development may nevertheless commence if
800 there are accelerated facilities in an approved capital
801 improvement element scheduled for construction in year four or
802 later of such plan which, when built, will mitigate the proposed
803 development, or if such accelerated facilities will be in the
804 next annual update of the capital facilities element, the
805 developer enters into a binding, financially guaranteed
806 agreement with the school district to construct an accelerated
807 facility within the first 3 years of an approved capital
808 improvement plan, and the cost of the school facility is equal
809 to or greater than the development's proportionate share. When
810 the completed school facility is conveyed to the school
811 district, the developer shall receive impact fee credits usable
812 within the zone where the facility is constructed or any
813 attendance zone contiguous with or adjacent to the zone where
814 the facility is constructed.

815 5. This paragraph does not limit the authority of a local
816 government to deny a development permit or its functional
817 equivalent pursuant to its home rule regulatory powers, except
818 as provided in this part.

819 Section 4. Paragraph (d) of subsection (3) of section
820 163.31801, Florida Statutes, is amended to read:

981323
4/23/2009 5:01 PM

Amendment No.

821 163.31801 Impact fees; short title; intent; definitions;
822 ordinances levying impact fees.--

823 (3) An impact fee adopted by ordinance of a county or
824 municipality or by resolution of a special district must, at
825 minimum:

826 (d) Require that notice be provided no less than 90 days
827 before the effective date of an ordinance or resolution imposing
828 a new or increased ~~amended~~ impact fee. A county or municipality
829 is not required to wait 90 days to decrease, suspend, or
830 eliminate an impact fee.

831 Section 5. Section 163.31802, Florida Statutes, is created
832 to read:

833 163.31802 Prohibited standards for security devices.--A
834 county, municipality, or other entity of local government may
835 not adopt or maintain in effect an ordinance or rule that
836 establishes standards for security cameras that require a lawful
837 business to expend funds to enhance the services or functions
838 provided by local government unless specifically provided by
839 general law. Nothing in this section shall be construed to limit
840 the ability of a county, municipality, airport, seaport, or
841 other local governmental entity to adopt standards for security
842 cameras in publicly operated facilities, including standards for
843 private businesses operating within such public facilities
844 pursuant to a lease or other contractual arrangement.

845 Section 6. Paragraph (b) of subsection (1) of section
846 163.3184, Florida Statutes, is amended, and paragraph (e) is
847 added to subsection (3) of that section, to read:

981323
4/23/2009 5:01 PM

Amendment No.

848 163.3184 Process for adoption of comprehensive plan or
849 plan amendment.--

850 (1) DEFINITIONS.--As used in this section, the term:

851 (b) "In compliance" means consistent with the requirements
852 of ss. 163.3177, ~~when a local government adopts an educational~~
853 ~~facilities element,~~ 163.3178, 163.3180, 163.3191, and 163.3245,
854 with the state comprehensive plan, with the appropriate
855 strategic regional policy plan, and with chapter 9J-5, Florida
856 Administrative Code, where such rule is not inconsistent with
857 this part and with the principles for guiding development in
858 designated areas of critical state concern and with part III of
859 chapter 369, where applicable.

860 (3) LOCAL GOVERNMENT TRANSMITTAL OF PROPOSED PLAN OR
861 AMENDMENT.--

862 (e) At the request of an applicant, a local government
863 shall consider an application for zoning changes that would be
864 required to properly enact the provisions of any proposed plan
865 amendment transmitted pursuant to this subsection. Zoning
866 changes approved by the local government are contingent upon the
867 state land planning agency issuing a notice of intent to find
868 that the comprehensive plan or plan amendment transmitted is in
869 compliance with this act.

870 Section 7. Paragraphs (b) and (f) of subsection (1) of
871 section 163.3187, Florida Statutes, are amended, and paragraph
872 (q) is added to that subsection, to read:

873 163.3187 Amendment of adopted comprehensive plan.--

874 (1) Amendments to comprehensive plans adopted pursuant to
875 this part may be made not more than two times during any

981323

4/23/2009 5:01 PM

Amendment No.

876 calendar year, except:

877 (b) Any local government comprehensive plan amendments
878 directly related to a proposed development of regional impact,
879 including changes which have been determined to be substantial
880 deviations and including Florida Quality Developments pursuant
881 to s. 380.061, may be initiated by a local planning agency and
882 considered by the local governing body at the same time as the
883 application for development approval using the procedures
884 provided for local plan amendment in this section and applicable
885 local ordinances, ~~without regard to statutory or local ordinance~~
886 ~~limits on the frequency of consideration of amendments to the~~
887 ~~local comprehensive plan. Nothing in this subsection shall be~~
888 ~~deemed to require favorable consideration of a plan amendment~~
889 ~~solely because it is related to a development of regional~~
890 ~~impact.~~

891 (f) ~~Any comprehensive plan amendment that changes the~~
892 ~~schedule in The capital improvements element annual update~~
893 ~~required in s. 163.3177(3) (b)1. and any amendments directly~~
894 ~~related to the schedule, may be made once in a calendar year on~~
895 ~~a date different from the two times provided in this subsection~~
896 ~~when necessary to coincide with the adoption of the local~~
897 ~~government's budget and capital improvements program.~~

898 (g) Any local government plan amendment to designate an
899 urban service area as a transportation concurrency exception
900 area under s. 163.3180(5) (b)2. or 3. and an area exempt from the
901 development-of-regional-impact process under s. 380.06(29).

902 Section 9. Subsection (2) of section 163.32465, Florida
903 Statutes, is amended to read:

981323

4/23/2009 5:01 PM

Amendment No.

904 163.32465 State review of local comprehensive plans in
905 urban areas.--

906 (2) ALTERNATIVE STATE REVIEW PROCESS PILOT
907 PROGRAM.--Pinellas and Broward Counties, and the municipalities
908 within these counties, and Jacksonville, Miami, Tampa, and
909 Hialeah shall follow an alternative state review process
910 provided in this section. Municipalities within the pilot
911 counties may elect, by super majority vote of the governing
912 body, not to participate in the pilot program. In addition to
913 the pilot program jurisdictions, any local government may use
914 the alternative state review process to designate an urban
915 service area as defined in s. 163.3164(29) in its comprehensive
916 plan.

917 Section 11. Section 171.091, Florida Statutes, is amended
918 to read:

919 171.091 Recording.--Any change in the municipal boundaries
920 through annexation or contraction shall revise the charter
921 boundary article and shall be filed as a revision of the charter
922 with the Department of State within 30 days. A copy of such
923 revision must be submitted to the Office of Economic and
924 Demographic Research along with a statement specifying the
925 population census effect and the affected land area.

926 Section 12. Section 186.509, Florida Statutes, is amended
927 to read:

928 186.509 Dispute resolution process.--Each regional
929 planning council shall establish by rule a dispute resolution
930 process to reconcile differences on planning and growth
931 management issues between local governments, regional agencies,

981323

4/23/2009 5:01 PM

Amendment No.

932 and private interests. The dispute resolution process shall,
933 within a reasonable set of timeframes, provide for: voluntary
934 meetings among the disputing parties; if those meetings fail to
935 resolve the dispute, initiation of mandatory ~~voluntary~~ mediation
936 or a similar process; if that process fails, initiation of
937 arbitration or administrative or judicial action, where
938 appropriate. The council shall not utilize the dispute
939 resolution process to address disputes involving environmental
940 permits or other regulatory matters unless requested to do so by
941 the parties. The resolution of any issue through the dispute
942 resolution process shall not alter any person's right to a
943 judicial determination of any issue if that person is entitled
944 to such a determination under statutory or common law.

945 Section 13. Paragraph (a) of subsection (7) and
946 subsections (24) and (28) of section 380.06, Florida Statutes,
947 are amended, and subsection (29) is added to that section, to
948 read:

949 380.06 Developments of regional impact.--

950 (7) PREAPPLICATION PROCEDURES.--

951 (a) Before filing an application for development approval,
952 the developer shall contact the regional planning agency with
953 jurisdiction over the proposed development to arrange a
954 preapplication conference. Upon the request of the developer or
955 the regional planning agency, other affected state and regional
956 agencies shall participate in this conference and shall identify
957 the types of permits issued by the agencies, the level of
958 information required, and the permit issuance procedures as
959 applied to the proposed development. The levels of service

981323

4/23/2009 5:01 PM

Amendment No.

960 required in the transportation methodology shall be the same
961 levels of service used to evaluate concurrency in accordance
962 with s. 163.3180. The regional planning agency shall provide the
963 developer information about the development-of-regional-impact
964 process and the use of preapplication conferences to identify
965 issues, coordinate appropriate state and local agency
966 requirements, and otherwise promote a proper and efficient
967 review of the proposed development. If agreement is reached
968 regarding assumptions and methodology to be used in the
969 application for development approval, the reviewing agencies may
970 not subsequently object to those assumptions and methodologies
971 unless subsequent changes to the project or information obtained
972 during the review make those assumptions and methodologies
973 inappropriate.

974 (24) STATUTORY EXEMPTIONS.--

975 (a) Any proposed hospital is exempt from the provisions of
976 this section.

977 (b) Any proposed electrical transmission line or
978 electrical power plant is exempt from the provisions of this
979 section.

980 (c) Any proposed addition to an existing sports facility
981 complex is exempt from the provisions of this section if the
982 addition meets the following characteristics:

983 1. It would not operate concurrently with the scheduled
984 hours of operation of the existing facility.

985 2. Its seating capacity would be no more than 75 percent
986 of the capacity of the existing facility.

987 3. The sports facility complex property is owned by a

981323

4/23/2009 5:01 PM

Amendment No.

988 public body prior to July 1, 1983.

989

990 This exemption does not apply to any pari-mutuel facility.

991 (d) Any proposed addition or cumulative additions
992 subsequent to July 1, 1988, to an existing sports facility
993 complex owned by a state university is exempt if the increased
994 seating capacity of the complex is no more than 30 percent of
995 the capacity of the existing facility.

996 (e) Any addition of permanent seats or parking spaces for
997 an existing sports facility located on property owned by a
998 public body prior to July 1, 1973, is exempt from the provisions
999 of this section if future additions do not expand existing
1000 permanent seating or parking capacity more than 15 percent
1001 annually in excess of the prior year's capacity.

1002 (f) Any increase in the seating capacity of an existing
1003 sports facility having a permanent seating capacity of at least
1004 50,000 spectators is exempt from the provisions of this section,
1005 provided that such an increase does not increase permanent
1006 seating capacity by more than 5 percent per year and not to
1007 exceed a total of 10 percent in any 5-year period, and provided
1008 that the sports facility notifies the appropriate local
1009 government within which the facility is located of the increase
1010 at least 6 months prior to the initial use of the increased
1011 seating, in order to permit the appropriate local government to
1012 develop a traffic management plan for the traffic generated by
1013 the increase. Any traffic management plan shall be consistent
1014 with the local comprehensive plan, the regional policy plan, and
1015 the state comprehensive plan.

981323

4/23/2009 5:01 PM

Amendment No.

1016 (g) Any expansion in the permanent seating capacity or
1017 additional improved parking facilities of an existing sports
1018 facility is exempt from the provisions of this section, if the
1019 following conditions exist:

1020 1.a. The sports facility had a permanent seating capacity
1021 on January 1, 1991, of at least 41,000 spectator seats;

1022 b. The sum of such expansions in permanent seating
1023 capacity does not exceed a total of 10 percent in any 5-year
1024 period and does not exceed a cumulative total of 20 percent for
1025 any such expansions; or

1026 c. The increase in additional improved parking facilities
1027 is a one-time addition and does not exceed 3,500 parking spaces
1028 serving the sports facility; and

1029 2. The local government having jurisdiction of the sports
1030 facility includes in the development order or development permit
1031 approving such expansion under this paragraph a finding of fact
1032 that the proposed expansion is consistent with the
1033 transportation, water, sewer and stormwater drainage provisions
1034 of the approved local comprehensive plan and local land
1035 development regulations relating to those provisions.

1036
1037 Any owner or developer who intends to rely on this statutory
1038 exemption shall provide to the department a copy of the local
1039 government application for a development permit. Within 45 days
1040 of receipt of the application, the department shall render to
1041 the local government an advisory and nonbinding opinion, in
1042 writing, stating whether, in the department's opinion, the
1043 prescribed conditions exist for an exemption under this

981323

4/23/2009 5:01 PM

Amendment No.

1044 paragraph. The local government shall render the development
1045 order approving each such expansion to the department. The
1046 owner, developer, or department may appeal the local government
1047 development order pursuant to s. 380.07, within 45 days after
1048 the order is rendered. The scope of review shall be limited to
1049 the determination of whether the conditions prescribed in this
1050 paragraph exist. If any sports facility expansion undergoes
1051 development-of-regional-impact review, all previous expansions
1052 which were exempt under this paragraph shall be included in the
1053 development-of-regional-impact review.

1054 (h) Expansion to port harbors, spoil disposal sites,
1055 navigation channels, turning basins, harbor berths, and other
1056 related inwater harbor facilities of ports listed in s.
1057 403.021(9)(b), port transportation facilities and projects
1058 listed in s. 311.07(3)(b), and intermodal transportation
1059 facilities identified pursuant to s. 311.09(3) are exempt from
1060 the provisions of this section when such expansions, projects,
1061 or facilities are consistent with comprehensive master plans
1062 that are in compliance with the provisions of s. 163.3178.

1063 (i) Any proposed facility for the storage of any petroleum
1064 product or any expansion of an existing facility is exempt from
1065 the provisions of this section.

1066 (j) Any renovation or redevelopment within the same land
1067 parcel which does not change land use or increase density or
1068 intensity of use.

1069 (k) Waterport and marina development, including dry
1070 storage facilities, are exempt from the provisions of this
1071 section.

981323

4/23/2009 5:01 PM

Amendment No.

1072 (l) Any proposed development within an urban service
1073 boundary established under s. 163.3177(14), which is not
1074 otherwise exempt pursuant to subsection (29), is exempt from the
1075 provisions of this section if the local government having
1076 jurisdiction over the area where the development is proposed has
1077 adopted the urban service boundary, has entered into a binding
1078 agreement with jurisdictions that would be impacted and with the
1079 Department of Transportation regarding the mitigation of impacts
1080 on state and regional transportation facilities, and has adopted
1081 a proportionate share methodology pursuant to s. 163.3180(16).

1082 (m) Any proposed development within a rural land
1083 stewardship area created under s. 163.3177(11)(d) is exempt from
1084 the provisions of this section if the local government that has
1085 adopted the rural land stewardship area has entered into a
1086 binding agreement with jurisdictions that would be impacted and
1087 the Department of Transportation regarding the mitigation of
1088 impacts on state and regional transportation facilities, and has
1089 adopted a proportionate share methodology pursuant to s.
1090 163.3180(16).

1091 ~~(n) Any proposed development or redevelopment within an~~
1092 ~~area designated as an urban infill and redevelopment area under~~
1093 ~~s. 163.2517 is exempt from this section if the local government~~
1094 ~~has entered into a binding agreement with jurisdictions that~~
1095 ~~would be impacted and the Department of Transportation regarding~~
1096 ~~the mitigation of impacts on state and regional transportation~~
1097 ~~facilities, and has adopted a proportionate share methodology~~
1098 ~~pursuant to s. 163.3180(16).~~

1099 (n) ~~(e)~~ The establishment, relocation, or expansion of any

981323

4/23/2009 5:01 PM

Amendment No.

1100 military installation as defined in s. 163.3175, is exempt from
1101 this section.

1102 ~~(o)-(p)~~ Any self-storage warehousing that does not allow
1103 retail or other services is exempt from this section.

1104 ~~(p)-(q)~~ Any proposed nursing home or assisted living
1105 facility is exempt from this section.

1106 ~~(q)-(r)~~ Any development identified in an airport master
1107 plan and adopted into the comprehensive plan pursuant to s.
1108 163.3177(6)(k) is exempt from this section.

1109 ~~(r)-(s)~~ Any development identified in a campus master plan
1110 and adopted pursuant to s. 1013.30 is exempt from this section.

1111 ~~(s)-(t)~~ Any development in a specific area plan which is
1112 prepared pursuant to s. 163.3245 and adopted into the
1113 comprehensive plan is exempt from this section.

1114 ~~(t)-(u)~~ Any development within a county with a research and
1115 education authority created by special act and that is also
1116 within a research and development park that is operated or
1117 managed by a research and development authority pursuant to part
1118 V of chapter 159 is exempt from this section.

1119
1120 If a use is exempt from review as a development of regional
1121 impact under paragraphs (a)-~~(s)-(t)~~, but will be part of a larger
1122 project that is subject to review as a development of regional
1123 impact, the impact of the exempt use must be included in the
1124 review of the larger project, unless such exempt use involves a
1125 development of regional impact for a landowner, tenant, or user
1126 that has entered into a funding agreement with the Office of
1127 Tourism, Trade, and Economic Development under the Innovation

981323

4/23/2009 5:01 PM

Amendment No.

1128 Incentive Program and the agreement contemplates a state award
1129 of at least \$50 million.

1130 (28) PARTIAL STATUTORY EXEMPTIONS.--

1131 (a) If the binding agreement referenced under paragraph
1132 (24) (l) for urban service boundaries is not entered into within
1133 12 months after establishment of the urban service boundary, the
1134 development-of-regional-impact review for projects within the
1135 urban service boundary must address transportation impacts only.

1136 (b) If the binding agreement referenced under paragraph
1137 (24) (m) for rural land stewardship areas is not entered into
1138 within 12 months after the designation of a rural land
1139 stewardship area, the development-of-regional-impact review for
1140 projects within the rural land stewardship area must address
1141 transportation impacts only.

1142 (c) If the binding agreement ~~referenced under paragraph~~
1143 ~~(24) (n)~~ for designated urban infill and redevelopment areas is
1144 not entered into within 12 months after the designation of the
1145 area or July 1, 2007, whichever occurs later, the development-
1146 of-regional-impact review for projects within the urban infill
1147 and redevelopment area must address transportation impacts only.

1148 (d) A local government that does not wish to enter into a
1149 binding agreement or that is unable to agree on the terms of the
1150 agreement referenced under paragraph (24) (l) or, paragraph
1151 (24) (m), ~~or paragraph (24) (n)~~ shall provide written notification
1152 to the state land planning agency of the decision to not enter
1153 into a binding agreement or the failure to enter into a binding
1154 agreement within the 12-month period referenced in paragraphs
1155 (a), (b) and (c). Following the notification of the state land

981323

4/23/2009 5:01 PM

Amendment No.

1156 planning agency, development-of-regional-impact review for
1157 projects within an urban service boundary under paragraph
1158 (24) (l), or a rural land stewardship area under paragraph
1159 (24) (m), ~~or an urban infill and redevelopment area under~~
1160 ~~paragraph (24) (n)~~, must address transportation impacts only.

1161 (e) The vesting provision of s. 163.3167(8) relating to an
1162 authorized development of regional impact shall not apply to
1163 those projects partially exempt from the development-of-
1164 regional-impact review process under paragraphs (a)-(d).

1165 (29) EXEMPTIONS FOR DENSE URBAN LAND AREAS.--

1166 (a) The following are exempt from this section:

- 1167 1. Any proposed development in a municipality that
1168 qualifies as a dense urban land area as defined in s. 163.3164;
1169 2. Any proposed development within a county that qualifies
1170 as a dense urban land area as defined in s. 163.3164 and that is
1171 located within an urban service area defined in s. 163.3164
1172 which has been adopted into the comprehensive plan; or
1173 3. Any proposed development within a county, including the
1174 municipalities located therein, which has a population of at
1175 least 900,000, which qualifies as a dense urban land area under
1176 s. 163.3164, but which does not have an urban service area
1177 designated in the comprehensive plan.

1178 (b) If a municipality that does not qualify as a dense
1179 urban land area pursuant to s. 163.3164 designates any of the
1180 following areas in its comprehensive plan, any proposed
1181 development within the designated area is exempt from the
1182 development-of-regional-impact process:

- 1183 1. Urban infill as defined in s. 163.3164;

981323

4/23/2009 5:01 PM

Amendment No.

1184 2. Community redevelopment areas as defined in s. 163.340;

1185 3. Downtown revitalization areas as defined in s.

1186 163.3164;

1187 4. Urban infill and redevelopment under s. 163.2517; or

1188 5. Urban service areas as defined in s. 163.3164 or areas
1189 within a designated urban service boundary under s.

1190 163.3177(14).

1191 (c) If a county that does not qualify as a dense urban
1192 land area pursuant to s. 163.3164 designates any of the
1193 following areas in its comprehensive plan, any proposed
1194 development within the designated area is exempt from the
1195 development-of-regional-impact process:

1196 1. Urban infill as defined in s. 163.3164;

1197 2. Urban infill and redevelopment under s. 163.2517; or

1198 3. Urban service areas as defined in s. 163.3164.

1199 (d) A development that is located partially outside an
1200 area that is exempt from the development-of-regional-impact
1201 program must undergo development-of-regional-impact review
1202 pursuant to this section.

1203 (e) In an area that is exempt under paragraphs (a)-(c),
1204 any previously approved development-of-regional-impact
1205 development orders shall continue to be effective, but the
1206 developer has the option to be governed by s. 380.115(1). A
1207 pending application for development approval shall be governed
1208 by s. 380.115(2). A development that has a pending application
1209 for a comprehensive plan amendment and that elects not to
1210 continue development-of-regional-impact review is exempt from
1211 the limitation on plan amendments set forth in s. 163.3187(1)

981323

4/23/2009 5:01 PM

Amendment No.

1212 for the year following the effective date of the exemption.

1213 (f) Local governments must submit by mail a development
1214 order to the state land planning agency for projects that would
1215 be larger than 120 percent of any applicable development-of-
1216 regional-impact threshold and would require development-of-
1217 regional-impact review but for the exemption from the program
1218 under paragraphs (a)-(c). For such development orders, the state
1219 land planning agency may appeal the development order pursuant
1220 to s. 380.07 for inconsistency with the comprehensive plan
1221 adopted under chapter 163.

1222 (g) If a local government that qualifies as a dense urban
1223 land area under this subsection is subsequently found to be
1224 ineligible for designation as a dense urban land area, any
1225 development located within that area which has a complete,
1226 pending application for authorization to commence development
1227 may maintain the exemption if the developer is continuing the
1228 application process in good faith or the development is
1229 approved.

1230 (h) This subsection does not limit or modify the rights of
1231 any person to complete any development that has been authorized
1232 as a development of regional impact pursuant to this chapter.

1233 (i) This subsection does not apply to areas:

1234 1. Within the boundary of any area of critical state
1235 concern designated pursuant to s. 380.05;

1236 2. Within the boundary of the Wekiva Study Area as
1237 described in s. 369.316; or

1238 3. Within 2 miles of the boundary of the Everglades
1239 Protection Area as described in s. 373.4592(2).

981323

4/23/2009 5:01 PM

Amendment No.

1240 Section 14. (1)(a) The Legislature finds that the
1241 existing transportation concurrency system has not adequately
1242 addressed the transportation needs of this state in an
1243 effective, predictable, and equitable manner and is not
1244 producing a sustainable transportation system for the state. The
1245 Legislature finds that the current system is complex,
1246 inequitable, lacks uniformity among jurisdictions, is too
1247 focused on roadways to the detriment of desired land use
1248 patterns and transportation alternatives, and frequently
1249 prevents the attainment of important growth management goals.

1250 (b) The Legislature determines that the state shall
1251 evaluate and consider the implementation of a mobility fee to
1252 replace the existing transportation concurrency system. The
1253 mobility fee should be designed to provide for mobility needs,
1254 ensure that development provides mitigation for its impacts on
1255 the transportation system in approximate proportionality to
1256 those impacts, fairly distribute the fee among the governmental
1257 entities responsible for maintaining the impacted roadways, and
1258 promote compact, mixed-use, and energy-efficient development.

1259 (2) The state land planning agency and the Department of
1260 Transportation shall continue their respective current mobility
1261 fee studies and develop and submit to the President of the
1262 Senate and the Speaker of the House of Representatives, no later
1263 than December 1, 2009, a final joint report on the mobility fee
1264 methodology study, complete with recommended legislation and a
1265 plan to implement the mobility fee as a replacement for the
1266 existing local government adopted and implemented transportation
1267 concurrency management systems. The final joint report shall

981323

4/23/2009 5:01 PM

Amendment No.

1268 also contain, but is not limited to, an economic analysis of
1269 implementation of the mobility fee, activities necessary to
1270 implement the fee, and potential costs and benefits at the state
1271 and local levels and to the private sector.

1272 Section 15. (1) Except as provided in subsection (4), and
1273 in recognition of 2009 real estate market conditions, any permit
1274 issued by the Department of Environmental Protection or a water
1275 management district pursuant to part IV of chapter 373, Florida
1276 Statutes, that has an expiration date of September 1, 2008,
1277 through January 1, 2012, is extended and renewed for a period of
1278 2 years following its date of expiration. This extension
1279 includes any local government-issued development order or
1280 building permit. The 2-year extension also applies to build out
1281 dates including any build out date extension previously granted
1282 under s. 380.06(19)(c). This section shall not be construed to
1283 prohibit conversion from the construction phase to the operation
1284 phase upon completion of construction.

1285 (2) The commencement and completion dates for any required
1286 mitigation associated with a phased construction project shall
1287 be extended such that mitigation takes place in the same
1288 timeframe relative to the phase as originally permitted.

1289 (3) The holder of a valid permit or other authorization
1290 that is eligible for the 2-year extension shall notify the
1291 authorizing agency in writing no later than December 31, 2009,
1292 identifying the specific authorization for which the holder
1293 intends to use the extension and the anticipated timeframe for
1294 acting on the authorization.

981323
4/23/2009 5:01 PM

Amendment No.

1295 (4) The extension provided for in subsection (1) does not
1296 apply to:

1297 (a) A permit or other authorization under any programmatic
1298 or regional general permit issued by the Army Corps of
1299 Engineers.

1300 (b) A permit or other authorization held by an owner or
1301 operator determined to be in significant noncompliance with the
1302 conditions of the permit or authorization as established through
1303 the issuance of a warning letter or notice of violation, the
1304 initiation of formal enforcement, or other equivalent action by
1305 the authorizing agency.

1306 (c) A permit or other authorization, if granted an
1307 extension, that would delay or prevent compliance with a court
1308 order.

1309 (5) Permits extended under this section shall continue to
1310 be governed by rules in effect at the time the permit was
1311 issued, except when it can be demonstrated that the rules in
1312 effect at the time the permit was issued would create an
1313 immediate threat to public safety or health. This provision
1314 shall apply to any modification of the plans, terms, and
1315 conditions of the permit that lessens the environmental impact,
1316 except that any such modification shall not extend the time
1317 limit beyond 2 additional years.

1318 (6) Nothing in this section shall impair the authority of
1319 a county or municipality to require the owner of a property,
1320 that has notified the county or municipality of the owner's
1321 intention to receive the extension of time granted by this
1322 section, to maintain and secure the property in a safe and

981323

4/23/2009 5:01 PM

Amendment No.

1323 sanitary condition in compliance with applicable laws and
1324 ordinances.

1325 Section 16. The Legislature finds that this act fulfills
1326 an important state interest.

1327 Section 17. This act shall take effect upon becoming a
1328 law.

1330 -----
1331 **T I T L E A M E N D M E N T**

1332 Remove the entire title and insert:

1333 A bill to be entitled

1334 An act relating to growth management; providing a short
1335 title; amending s. 163.3164, F.S.; revising the definition
1336 of the term "existing urban service area"; providing a
1337 definition for the term "dense urban land area" and
1338 providing requirements of the Office of Economic and
1339 Demographic Research and the state land planning agency
1340 with respect thereto; amending s. 163.3177, F.S.; revising
1341 requirements for adopting amendments to the capital
1342 improvements element of a local comprehensive plan;
1343 revising requirements for future land use plan elements
1344 and intergovernmental coordination elements of a local
1345 comprehensive plan; revising requirements for the public
1346 school facilities element implementing a school
1347 concurrency program; deleting a penalty for local
1348 governments that fail to adopt a public school facilities
1349 element and interlocal agreement; authorizing the
1350 Administration Commission to impose sanctions; deleting

981323

4/23/2009 5:01 PM

Amendment No.

1351 authority of the Administration Commission to impose
1352 sanctions on a school board; amending s. 163.3180, F.S.;
1353 specifying certain transportation facilities as committed
1354 facilities; revising concurrency requirements; providing
1355 legislative findings relating to transportation
1356 concurrency exception areas; providing for the
1357 applicability of transportation concurrency exception
1358 areas; deleting certain requirements for transportation
1359 concurrency exception areas; providing that the
1360 designation of a transportation concurrency exception area
1361 does not limit a local government's home rule power to
1362 adopt ordinances or impose fees and does not affect any
1363 contract or agreement entered into or development order
1364 rendered before such designation; requiring the Office of
1365 Program Policy Analysis and Government Accountability to
1366 submit a report to the Legislature concerning the effects
1367 of the transportation concurrency exception areas;
1368 authorizing local governments to provide for a waiver of
1369 transportation concurrency requirements for certain
1370 projects under certain circumstances; providing for
1371 crediting the costs of improvements to certain regionally
1372 significant transportation facilities against a
1373 development of regional impact's proportionate-share
1374 contribution; revising development of regional impact
1375 concurrency requirements; revising school concurrency
1376 requirements; requiring charter schools to be considered
1377 as a mitigation option under certain circumstances;
1378 amending s. 163.31801, F.S.; revising requirements for

981323

4/23/2009 5:01 PM

HOUSE AMENDMENT
Bill No. CS/CS/SB 360

Amendment No.

1379 adoption of impact fees; creating s. 163.31802, F.S.;
1380 prohibiting establishment of local standards for security
1381 cameras requiring businesses to expend funds to enhance
1382 local governmental services or functions under certain
1383 circumstances; amending s. 163.3184, F.S.; revising a
1384 definition; requiring local governments to consider
1385 applications for certain zoning changes required to comply
1386 with proposed plan amendments; amending s. 163.3187, F.S.;
1387 revising certain comprehensive plan amendments that are
1388 exempt from the twice-per-year limitation; exempting
1389 certain additional comprehensive plan amendments from the
1390 twice-per-year limitation; amending s. 163.32465, F.S.;
1391 authorizing local governments to use the alternative state
1392 review process to designate urban service areas; amending
1393 s. 171.091, F.S.; requiring that a municipality submit a
1394 copy of any revision to the charter boundary article which
1395 results from an annexation or contraction to the Office of
1396 Economic and Demographic Research; amending s. 186.509,
1397 F.S.; revising provisions relating to a dispute resolution
1398 process to reconcile differences on planning and growth
1399 management issues between certain parties of interest;
1400 providing for mandatory mediation; amending s. 380.06,
1401 F.S.; specifying levels of service required in the
1402 transportation methodology to be the same levels of
1403 service used to evaluate concurrency; revising statutory
1404 exemptions from the development of the regional impact
1405 review process; providing exemptions for dense urban land
1406 areas from the development-of-regional-impact program;

981323

4/23/2009 5:01 PM

Amendment No.

1407 providing exceptions; providing legislative findings and
1408 determinations relating to replacing the existing
1409 transportation concurrency system with a mobility fee
1410 system; requiring the state land planning agency and the
1411 Department of Transportation to continue mobility fee
1412 studies; requiring a joint report on a mobility fee
1413 methodology study to the Legislature; specifying report
1414 requirements; correcting cross-references; providing for
1415 extending and renewing certain permits subject to certain
1416 expiration dates; providing for application of the
1417 extension to certain related activities; providing for
1418 extension of commencement and completion dates; requiring
1419 permitholders to notify authorizing agencies of intent to
1420 use the extension and anticipated time of the extension;
1421 specifying nonapplication to certain permits; providing
1422 for application of certain rules to extended permits;
1423 preserving the authority of counties and municipalities to
1424 impose certain security and sanitary requirements on
1425 property owners under certain circumstances; requiring
1426 permitholders to notify permitting agencies of intent to
1427 use the extension; providing a legislative declaration of
1428 important state interest; providing an effective date.