2009

1	A bill to be entitled
2	An act relating to public access to beaches; creating part
3	V of ch. 161, F.S.; providing definitions; providing
4	policy and effect; declaring that the public policy of
5	this state is to provide free access to public beaches;
6	prohibiting persons from restricting access; prohibiting
7	obstruction of beach access under certain conditions;
8	prohibiting the use of signs declaring that a public beach
9	is private property; providing that a violation of such
10	prohibition is a first-degree misdemeanor; providing a
11	penalty; prohibiting a governmental entity from placing an
12	obstruction upon a public beach under certain conditions;
13	prohibiting ordinances that limit public access; providing
14	for the use of prima facie evidence in suits to exclude
15	the public from accessing and using a sandy beach;
16	requiring notice to the Board of Trustees of the Internal
17	Improvement Trust Fund of the sale or closure of access to
18	a public beach; providing for the purchase of such access
19	by the board; providing an effective date.
20	
21	Be It Enacted by the Legislature of the State of Florida:
22	
23	Section 1. Part V of chapter 161, Florida Statutes,
24	consisting of sections 161.80, 161.81, 161.82, 161.83, and
25	161.84, is created to read:
26	PART V
27	PUBLIC BEACH ACCESS
28	161.80 DefinitionsAs used in this part, the term:
	Page 1 of 6

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

29	(1) "Beach access" means the public's right to laterally
30	traverse and make recreational use of the sandy beaches of this
31	state where such access exists on or after July 1, 1987, or the
32	public has established an accessway through private lands to
33	lands seaward of the mean high tide or water line by
34	prescription, prescriptive easement, or any other legal means,
35	and the public's right of ingress and egress to public beaches
36	and the waters of the Gulf of Mexico, the Atlantic Ocean, or the
37	Straits of Florida.
38	(2) "Public beach" means any sovereign beach, any
39	recreational beach owned or operated by the state or a local
40	government, or any sandy beach area where the public has
41	established or acquired a right of use by prescription,
42	dedication, custom, or any other legal means.
43	(3) "Recreational use" includes walking, hiking, fishing,
44	swimming, surfing, sunbathing, nature study, any other
45	traditional beach activities; visiting historical,
46	archaeological, scenic, or scientific sites; accessing a public
47	beach; and providing noncommercial parking areas in proximity to
48	beach access points.
49	(4) "Sovereign beach" means that portion of a sandy beach
50	lying seaward of the line of mean high water or a recorded
51	erosion control line.
52	161.81 Declaration of policy and effect
53	(1) Under the Environmental Protection Act of 1971, a
54	public beach is a natural resource, and it is the policy of this
55	state that the public, individually and collectively, have free
56	and unrestricted right to enter and use this resource.



CODING: Words stricken are deletions; words <u>underlined</u> are additions.

2009

57	(2) This part does not affect in any way the title held to
58	land in this state which is adjacent to any beach on the Gulf of
59	Mexico, the Atlantic Ocean, or the Straits of Florida, and does
60	not reduce or limit in any way the rights of the public in
61	public beaches which have been defined in law or custom.
62	(3) Any sandy beach below the mean high water line or a
63	recorded erosion control line is declared public, and a private
64	entity, absent a board of trustees deed or authorization, may
65	not restrict access along the shoreline across such beaches.
66	161.82 Unlawful barriers to use of public beaches
67	(1) (a) A person may not:
68	1. Obstruct or cause obstruction of beach access by
69	fencing, barricading, or causing any other obstruction, unless
70	such obstruction is otherwise authorized by law.
71	2. Display or cause to be displayed on any public beach
72	any sign, marker, or warning or communicate in any other manner
73	that a public beach is private property.
74	(b) A person who violates this subsection commits a
75	misdemeanor of the first degree, punishable as provided in s.
76	775.082 or s. 775.083.
77	(2) A governmental entity may not:
78	(a) Place or cause to be placed any fencing, barricade, or
79	any other obstruction upon a public beach, unless such
80	obstruction is a response to public safety or an emergency or is
81	otherwise authorized by law. This subsection does not prevent
82	any agency, department, institution, subdivision, or
83	instrumentality of the state or of the Federal Government from
84	erecting or maintaining any groin, seawall, barrier, pass,

## Page 3 of 6

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

2009

85 channel, jetty, or other structure as an aid to navigation, as 86 protection of the shore, or for fishing, safety, or other lawful 87 purpose. 88 (b) Adopt an ordinance, resolution, or development order 89 that has the effect of limiting the public's access to a public 90 beach, except as necessary to protect the public's health, 91 safety, and welfare. 92 161.83 Prima facie evidence.--In a suit brought or 93 defended under this part or whose determination is affected by 94 this part, proof of record title to a sandy beach that is 95 landward of a sovereign beach is not prima facie evidence that 96 the titleholder has a right to exclude the public from accessing and using the sandy beach or any associated accessway. A showing 97 98 that property lies within the area from mean low tide to the seasonal high-water line, as defined in s. 161.053(6)(a), is 99 100 prima facie evidence that the title of the littoral owner does 101 not include the right to prevent the public from using the 102 property for access and use of a public beach or for ingress and 103 egress to the waters of the Gulf of Mexico, the Atlantic Ocean, 104 or the Straits of Florida. 105 161.84 Public purchase of beach access.--106 (1) By January 1, 2010, each county and municipality shall 107 provide a list to the Board of Trustees of the Internal 108 Improvement Trust Fund of each dead-end street within its 109 jurisdiction which may be used for the purpose of accessing and 110 using a public beach. The list must specify the location of each street and be provided at no charge to the board. 111 (2) Notwithstanding any other provision of law, a county 112

CODING: Words stricken are deletions; words underlined are additions.

2009

2009

113	or municipality may not sell or convey any interest in
114	beachfront land or abandon, close, relinquish, or vacate a
115	street, road, or easement that provides an accessway to a public
116	beach until the Board of Trustees of the Internal Improvement
117	Trust Fund has an opportunity to receive or purchase such
118	interest or accessway in accordance with the following:
119	(a) If a county or municipality receives a petition
120	requesting that it sell, convey, abandon, close, relinquish, or
121	vacate any such interest or accessway or decides to take such
122	action without receiving a request, the county or municipality
123	shall, before consideration of any private offers, notify the
124	board that the interest or accessway is available. The notice
125	must be sent by certified mail, return receipt requested.
126	(b) Within 45 days after receipt of the notice, the board
127	shall determine by resolution whether it proposes to devote such
128	interest or accessway to public use for the purpose of accessing
129	and using the public beach. Such purpose is declared to be a
130	public purpose.
131	1. If the board proposes to devote the interest or
132	accessway in perpetuity for such purpose, within 120 days after
133	receipt of the notice, it shall adopt a resolution that
134	specifies such intent and provides a tentative plan for the
135	development of the interest or accessway and a tentative
136	schedule that specifies a date that development will commence,
137	which must be within 2 years after the date of the resolution,
138	and a date that development will be completed, which must be
139	within 4 years after the date of the resolution. If appropriate,
140	the board's agreement to maintain the land in its current use
I	Page 5 of 6

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

2009

141	and condition shall be considered a sufficient plan of
142	development. The board shall send a certified copy of the
143	resolution to the county or municipality by certified mail,
144	return receipt requested, within 5 days after adoption but
145	before the end of the 120-day period. The county or municipality
146	that timely receives the certified copy of the resolution shall
147	convey the land to the board upon such terms and conditions and
148	at such price as the county or municipality determines.
149	2. If the board decides not to devote such interest or
150	accessway in perpetuity for such purposes, it shall adopt a
151	resolution reflecting such determination and send a certified
152	copy of the resolution to the county or municipality by
153	certified mail, return receipt requested, within 5 days after
154	adoption.
155	(c) The failure of the board to adopt and send a
156	resolution pursuant to this subsection constitutes the board's
157	determination not to devote such interest or accessway in
158	perpetuity to a public use for the purpose of accessing and
159	using a public beach.
160	Section 2. This act shall take effect July 1, 2009.
	Page 6 of 6

CODING: Words stricken are deletions; words <u>underlined</u> are additions.