Florida Senate - 2009 Bill No. CS/SB 582, 2nd Eng.



LEGISLATIVE ACTION

Senate		House
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Floor: 1/F/RM		
05/01/2009 06:08 PM	•	

Senators Baker, Constantine, Ring, and Gardiner moved the following:

Senate Amendment to House Amendment (797855) (with title amendment)

Delete lines 6 - 142

and insert:

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Section 1. Effective upon this act becoming a law, section 341.301, Florida Statutes, is amended to read:

341.301 Definitions; <u>ss. 341.302-341.303</u> ss. 341.302 and 341.303.-As used in <u>ss. 341.302-341.303</u> ss. 341.302 and 341.303, the term:

(1) "Branch line continuance project" means a project that

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12 involves branch line rehabilitation, new connecting track, rail 13 banking, and other similar types of projects, including those 14 specifically identified in the federal Railroad Revitalization 15 and Regulatory Reform Act of 1976, and subsequent amendments to 16 that act.

(2) "Intercity rail transportation system" means the network of railroad facilities used or available for interstate and intrastate passenger and freight operations by railroads, whether or not on a schedule or whether or not restricted.

(3) "Rail programs" means those programs administered by the state or other governmental entities which involve projects affecting the movement of people or goods by rail lines that have been or will be constructed to serve freight or passenger markets within a city or between cities.

(4) "Rail service development project" means a project 26 undertaken by a public agency to determine whether a new or 27 28 innovative technique or measure can be utilized to improve or 29 expand rail service. The duration of the project funding shall 30 be limited according to the type of project and in no case shall 31 exceed 3 years. Rail service development projects include those 32 projects and other actions undertaken to enhance railroad operating efficiency or increased rail service, including 33 measures that result in improved speed profiles, operations, or 34 35 technological applications that lead to reductions in operating 36 costs and increases in productivity or service.

(5) "Railroad" or "rail system" means any common carrier fixed-guideway transportation system such as the conventional steel rail-supported, steel-wheeled system. The term does not include a high-speed rail line developed by the Department of

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41 Transportation pursuant to ss. 341.8201-341.842.

42 (6) "Railroad capital improvement project" means a project 43 identified by the rail component of the Florida Transportation Plan, which project involves the leasing, acquisition, design, 44 construction, reconstruction, or improvement to the existing 45 intercity rail transportation system or future segments thereof, 46 47 including such items as locomotives and other rolling stock, tracks, terminals, and rights-of-way for the continuance or 48 49 expansion of rail service as necessary to ensure the continued effectiveness of the state's rail facilities and systems in 50 51 meeting mobility and industrial development needs.

52 (7) "Train" means any locomotive engine that is powered by 53 diesel fuel, electricity, or other means, with or without cars 54 coupled thereto, and operated upon a railroad track or any other 55 form of fixed guideway, except that the term does not include a 56 light rail vehicle such as a streetcar or people mover.

57 <u>(8) "Commuter rail passenger" or "passengers" means all</u> 58 persons, ticketed or unticketed, using the commuter rail service 59 on a department-owned rail corridor:

60 (a) On board trains, locomotives, rail cars, or rail 61 equipment employed in commuter rail service or entraining and 62 detraining therefrom;

(b) On or about the rail corridor for any purpose related to the commuter rail service, including, parking, inquiring about commuter rail service, or purchasing tickets therefor, and coming to, waiting for, leaving from, or observing trains, locomotives, rail cars, or rail equipment; or

68 (c) Meeting, assisting, or in the company of any person 69 described in paragraph (a) or paragraph (b).

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70	(9) "Commuter rail service" means the transportation of
71	commuter rail passengers and other passengers by rail pursuant
72	to a rail program provided by the department or any other
73	governmental entities.
74	(10) "Rail corridor invitee" means all persons who are on
75	or about a department-owned rail corridor:
76	(a) For any purpose related to any ancillary development
77	thereon; or
78	(b) Meeting, assisting, or in the company of any person
79	described in paragraph (a).
80	(11) "Rail corridor" means a linear contiguous strip of
81	real property that is used for rail service. The term includes
82	the corridor and structures essential to railroad operations,
83	including the land, structures, improvements, rights-of-way,
84	easements, rail lines, rail beds, guideway structures, switches,
85	yards, parking facilities, power relays, switching houses, rail
86	stations, ancillary development, and any other facilities or
87	equipment used for the purposes of construction, operation, or
88	maintenance of a railroad that provides rail service.
89	(12) "Railroad operations" means the use of the rail
90	corridor to conduct commuter rail service, intercity rail
91	passenger service, or freight rail service.
92	(13) "Ancillary development" includes any lessee or
93	licensee of the department, including other governmental
94	entities, vendors, retailers, restaurateurs, or contract service
95	providers, within a department-owned rail corridor, except for
96	providers of commuter rail service, intercity rail passenger
97	service, or freight rail service.
98	(14) "Governmental entity" or "entities" has the same

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99 <u>meaning as provided in s. 11.45, including a "public agency" as</u> 100 <u>defined in s. 163.01.</u>

Section 2. Effective upon this act becoming a law, section341.302, Florida Statutes, is amended to read:

103 341.302 Rail program, duties and responsibilities of the 104 department.-The department, in conjunction with other 105 governmental entities units and the private sector, shall 106 develop and implement a rail program of statewide application 107 designed to ensure the proper maintenance, safety, 108 revitalization, and expansion of the rail system to assure its 109 continued and increased availability to respond to statewide 110 mobility needs. Within the resources provided pursuant to chapter 216, and as authorized under federal law Title 49 C.F.R. 111 112 part 212, the department shall:

(1) Provide the overall leadership, coordination, and financial and technical assistance necessary to assure the effective responses of the state's rail system to current and anticipated mobility needs.

(2) Promote and facilitate the implementation of advanced rail systems, including high-speed rail and magnetic levitation systems.

(3) Develop and periodically update the rail system plan,on the basis of an analysis of statewide transportation needs.

(a) The plan <u>may contain detailed regional components</u>,
 <u>consistent with regional transportation plans</u>, as needed to
 <u>ensure connectivity within the state's regions</u>, and it shall be
 consistent with the Florida Transportation Plan developed
 pursuant to s. 339.155. The rail system plan shall include an
 identification of priorities, programs, and funding levels

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128	required to meet statewide and regional needs. The rail system
129	plan shall be developed in a manner that will assure the maximum
130	use of existing facilities and the optimum integration and
131	coordination of the various modes of transportation, public and
132	private, in the most cost-effective manner possible. The rail
133	system plan shall be updated at least every $5 + 2$ years and
134	include plans for both passenger rail service and freight rail
135	service, accompanied by a report to the Legislature regarding
136	the status of the plan.
137	(b) In recognition of the department's role in the
138	enhancement of the state's rail system to improve freight and
139	passenger mobility, the department shall:
140	1. Continue to work closely with all affected communities,
141	including, but not limited to, the City of Lakeland, the City of
142	Plant City, and Polk County, to identify and address anticipated
143	impacts associated with an increase in freight rail traffic;
144	2. In coordination with the affected local governments and
145	CSX Transportation, Inc., finalize all viable alternatives from
146	the department's Rail Traffic Evaluation Study to identify and
147	develop an alternative route for through-freight rail traffic
148	moving through Central Florida, including Polk and Hillsborough
149	Counties. Following the completion of the department's
150	alternative rail traffic evaluation, the department shall begin
151	a project development and environmental study that must be
152	reviewed and approved by appropriate federal agencies so that a
153	preferred alternative can be identified which minimizes the
154	impacts associated with freight rail movements along the
155	corridor. This preferred alternative shall become the basis for
156	future development of this freight rail corridor and, with a
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157	priority ranking from the Polk Transportation Planning
158	Organization, or its successor, shall be programmed for funding
159	in the department's work program in a fiscal year no later than
160	10 years from commencement of construction of the CSX Integrated
161	Logistics Center; and
162	3. Provide technical assistance to a coalition of local
163	governments in Central Florida, including the counties of
164	Brevard, Citrus, Hernando, Hillsborough, Lake, Marion, Orange,
165	Osceola, Pasco, Pinellas, Polk, Manatee, Sarasota, Seminole,
166	Sumter, and Volusia, and the municipalities within those
167	counties, to develop a regional rail system plan that addresses
168	passenger and freight opportunities in the region, is consistent
169	with the Florida Rail System Plan, and incorporates appropriate
170	elements of the Tampa Bay Area Regional Authority Master Plan,
171	the Metroplan Orlando Regional Transit System Concept Plan,
172	including the Sunrail project, and the Florida Department of
173	Transportation Alternate Rail Traffic Evaluation.
174	(4) As part of the work program of the department,

174 (4) AS part of the work program of the department,
175 formulate a specific program of projects and financing to
176 respond to identified railroad needs.

(5) Provide technical and financial assistance to units of
local government to address identified rail transportation
needs.

(6) Secure and administer federal grants, loans, and
apportionments for rail projects within this state when
necessary to further the statewide program.

183 (7) Develop and administer state standards concerning the
184 safety and performance of rail systems, hazardous material
185 handling, and operations. Such standards shall be developed

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jointly with representatives of affected rail systems, with full consideration given to nationwide industry norms, and shall define the minimum acceptable standards for safety and performance.

(8) Conduct, at a minimum, inspections of track and rolling 190 191 stock; train signals and related equipment; hazardous materials transportation, including the loading, unloading, and labeling 192 193 of hazardous materials at shippers', receivers', and transfer 194 points; and train operating practices to determine adherence to 195 state and federal standards. Department personnel may enforce 196 any safety regulation issued under the Federal Government's 197 preemptive authority over interstate commerce.

(9) Assess penalties, in accordance with the applicable
federal regulations, for the failure to adhere to the state
standards.

(10) Administer rail operating and construction programs, which programs shall include the regulation of maximum train operating speeds, the opening and closing of public grade crossings, the construction and rehabilitation of public grade crossings, and the installation of traffic control devices at public grade crossings, the administering of the programs by the department including participation in the cost of the programs.

(11) Coordinate and facilitate the relocation of railroads from congested urban areas to nonurban areas when relocation has been determined feasible and desirable from the standpoint of safety, operational efficiency, and economics.

(12) Implement a program of branch line continuance
projects when an analysis of the industrial and economic
potential of the line indicates that public involvement is

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215 required to preserve essential rail service and facilities.
216 (13) Provide new rail service and equipment when:

(a) Pursuant to the transportation planning process, apublic need has been determined to exist;

(b) The cost of providing such service does not exceed the sum of revenues from fares charged to users, services purchased by other public agencies, local fund participation, and specific legislative appropriation for this purpose; and

(c) Service cannot be reasonably provided by othergovernmental or privately owned rail systems.

The department may own, lease, and otherwise encumber facilities, equipment, and appurtenances thereto, as necessary to provide new rail services; or the department may provide such service by contracts with privately owned service providers.

230 (14) Furnish required emergency rail transportation service if no other private or public rail transportation operation is 231 232 available to supply the required service and such service is 233 clearly in the best interest of the people in the communities 234 being served. Such emergency service may be furnished through contractual arrangement, actual operation of state-owned 235 236 equipment and facilities, or any other means determined 237 appropriate by the secretary.

(15) Assist in the development and implementation of
marketing programs for rail services and of information systems
directed toward assisting rail systems users.

(16) Conduct research into innovative or potentially effective rail technologies and methods and maintain expertise in state-of-the-art rail developments.

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244 (17) In conjunction with the acquisition, ownership, construction, operation, maintenance, and management of a rail 245 246 corridor, have the authority to: 247 (a) Assume the obligation by contract to forever protect, 248 defend, indemnify, and hold harmless the freight rail operator, 249 or its successors, from whom the department has acquired a real 250 property interest in the rail corridor, and that freight rail 251 operator's officers, agents, and employees, from and against any liability, cost, and expense, including, but not limited to, 252 253 commuter rail passengers, rail corridor invitees, and trespassers in the rail corridor, regardless of whether the 254 255 loss, damage, destruction, injury, or death giving rise to any 256 such liability, cost, or expense is caused in whole or in part, 257 and to whatever nature or degree, by the fault, failure, 258 negligence, misconduct, nonfeasance, or misfeasance of such 259 freight rail operator, its successors, or its officers, agents, 260 and employees, or any other person or persons whomsoever, 261 provided that such assumption of liability of the department by 262 contract shall not in any instance exceed the following 263 parameters of allocation of risk: 264 1. The department may be solely responsible for any loss, 265 injury, or damage to commuter rail passengers, rail corridor 266 invitees, or trespassers, regardless of circumstances or cause, 2.67 subject to subparagraphs 2., 3., and 4. 268 2. When only one train is involved in an incident, the 269 department may be solely responsible for any loss, injury, or 270 damage if the train is a department train or other train pursuant to subparagraph 3., but only if in an instance when 271 272 only a freight rail operator train is involved, the freight rail

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273 operator is solely responsible for any loss, injury, or damage, except for commuter rail passengers, rail corridor invitees, and 274 275 trespassers, and the freight rail operator is solely responsible 276 for its property and all of its people in any instance when its 277 train is involved in an incident.

278 3. For the purposes of this subsection, any train involved 279 in an incident that is neither the department's train nor the 280 freight rail operator's train, hereinafter referred to in this subsection as an "other train," may be treated as a department 281 282 train, solely for purposes of any allocation of liability 283 between the department and the freight rail operator only, but 284 only if the department and the freight rail operator share 285 responsibility equally as to third parties outside the rail 286 corridor who incur loss, injury, or damage as a result of any 287 incident involving both a department train and a freight rail 288 operator train, and the allocation as between the department and 289 the freight rail operator, regardless of whether the other train 290 is treated as a department train, shall remain one-half each as 291 to third parties outside the rail corridor who incur loss, 292 injury, or damage as a result of the incident. The involvement 293 of any other train shall not alter the sharing of equal 294 responsibility as to third parties outside the rail corridor who 295 incur loss, injury, or damage as a result of the incident. 296 4. When more than one train is involved in an incident: 297 a. If only a department train and freight rail operator's 298 train, or only another train as described in subparagraph 3. and 299 a freight rail operator's train, are involved in an incident, 300 the department may be responsible for its property and all of 301

its people, all commuter rail passengers, rail corridor

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302 invitees, and trespassers, but only if the freight rail operator is responsible for its property and all of its people, and the 303 304 department and the freight rail operator each share one-half 305 responsibility as to third parties outside the rail corridor who 306 incur loss, injury, or damage as a result of the incident. 307 b. If a department train, a freight rail operator train, and any other train are involved in an incident, the allocation 308 309 of liability between the department and the freight rail 310 operator, regardless of whether the other train is treated as a 311 department train, shall remain one-half each as to third parties 312 outside the rail corridor who incur loss, injury, or damage as a 313 result of the incident. The involvement of any other train shall 314 not alter the sharing of equal responsibility as to third 315 parties outside the rail corridor who incur loss, injury, or 316 damage as a result of the incident, and, if the owner, operator, 317 or insurer of the other train makes any payment to injured third 318 parties outside the rail corridor who incur loss, injury, or 319 damage as a result of the incident, the allocation of credit 320 between the department and the freight rail operator as to such 321 payment shall not in any case reduce the freight rail operator's 322 third-party-sharing allocation of one-half under this paragraph 323 to less than one-third of the total third-party liability. 324 5. Any such contractual duty to protect, defend, indemnify, 325 and hold harmless such a freight rail operator shall expressly 326 include a specific cap on the amount of the contractual duty, 327 which amount shall not exceed \$200 million without prior 328 legislative approval, and the department shall purchase 329 liability insurance and establish a self-insurance retention 330 fund in the amount of the specific cap established under this

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331	subparagraph, provided that:
332	a. No such contractual duty shall in any case be effective
333	or otherwise extend the department's liability in scope and
334	effect beyond the contractual liability insurance and self-
335	insurance retention fund required pursuant to this paragraph;
336	and
337	b. The freight rail operator's compensation to the
338	department for future use of the department's rail corridor
339	shall include a monetary contribution to the cost of such
340	liability coverage for the sole benefit of the freight rail
341	operator.
342	(b) Purchase liability insurance, which amount shall not
343	exceed \$200 million, and establish a self-insurance retention
344	fund for the purpose of paying the deductible limit established
345	in the insurance policies it may obtain, including coverage for
346	the department, any freight rail operator as described in
347	paragraph (a), commuter rail service providers, governmental
348	entities, or ancillary development. The insureds shall pay a
349	reasonable monetary contribution to the cost of such liability
350	coverage for the sole benefit of the insured. Such insurance and
351	self-insurance retention fund may provide coverage for all
352	damages, including, but not limited to, compensatory, special,
353	and exemplary, and be maintained to provide an adequate fund to
354	cover claims and liabilities for loss, injury, or damage arising
355	out of or connected with the ownership, operation, maintenance,
356	and management of a rail corridor.
357	(c) Incur expenses for the purchase of advertisements,
358	marketing, and promotional items.
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360 Neither the assumption by contract to protect, defend, indemnify, and hold harmless; the purchase of insurance; nor the 361 362 establishment of a self-insurance retention fund shall be deemed 363 to be a waiver of any defense of sovereign immunity for torts 364 nor deemed to increase the limits of the department's or the 365 governmental entity's liability for torts as provided in s. 366 768.28. The requirements of s. 287.022(1) shall not apply to the 367 purchase of any insurance hereunder. The provisions of this 368 subsection shall apply and inure fully as to any other 369 governmental entity providing commuter rail service and 370 constructing, operating, maintaining, or managing a rail 371 corridor on publicly owned right-of-way under contract by the 372 governmental entity with the department or a governmental entity 373 designated by the department. Notwithstanding any law to the 374 contrary, procurement for the construction, operation, 375 maintenance, and management of any rail corridor described in 376 this subsection, whether by the department, a governmental 377 entity under contract with the department, or a governmental 378 entity designated by the department, shall be pursuant to s. 379 287.057 and shall include, but not be limited to, criteria for 380 the consideration of qualifications, technical aspects of the proposal, and price. Further, any such contract for design-build 381 382 shall be procured pursuant to the criteria in s. 337.11(7). 383 (18) (17) Exercise such other functions, powers, and duties 384 in connection with the rail system plan as are necessary to 385 develop a safe, efficient, and effective statewide 386 transportation system. 387 Section 3. Effective upon this act becoming a law, the

388 Department of Transportation may complete an escrowed closing on

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389	the pending Central Florida Rail Corridor acquisition; however,
390	the drawdown of such escrowed closing shall not occur unless and
391	until final Federal Transit Administration full-funding grant
392	agreement approval is obtained for the proposed Central Florida
393	Commuter Rail Transit Project Initial Operating Segment.
394	Section 4. Effective upon this act becoming a law,
395	subsection (1) of section 212.0606, Florida Statutes, is amended
396	to read:
397	212.0606 Rental car surcharge
398	(1) <u>(a)</u> A surcharge of \$2.00 per day or any part of a day is
399	imposed upon the lease or rental of a motor vehicle licensed for
400	hire and designed to carry less than nine passengers regardless
401	of whether such motor vehicle is licensed in Florida. The
402	surcharge applies to only the first 30 days of the term of any
403	lease or rental. The surcharge is subject to all applicable
404	taxes imposed by this chapter.
405	(b) A county with a population of at least 1,250,000 and at
406	least 25 municipalities may impose a county surcharge of \$2 per
407	day or any part of a day upon the lease or rental of a motor
408	vehicle licensed for hire and designed to carry fewer than nine
409	passengers, regardless of whether such motor vehicle is licensed
410	in Florida. The county surcharge applies to only the first 30
411	days of the term of any lease or rental. The county surcharge is
412	subject to all applicable taxes imposed by this chapter. The
413	county surcharge is subject to the following conditions:
414	1. The county surcharge may be used solely to fund the
415	transportation needs of the county as determined by the county
416	commission.
417	2. The county surcharge may be imposed only by a super



418	majority vote of the county commission.
419	3. The county commission shall, by a super majority vote at
420	the same meeting at which the county surcharge was authorized,
421	also designate the account or fund into which the proceeds from
422	the county surcharge shall be deposited.
423	4. All funds collected from the county surcharge shall be
424	deposited into the designated account or fund, subject to the
425	applicable taxes imposed by this chapter.
426	5. Funds deposited into the account or fund must be used
427	solely for the purpose of funding transportation needs as
428	determined by the county commission.
429	6. After the county commission votes to impose a county
430	surcharge, the county surcharge shall be applied on the first
431	day of the month following the vote.
432	7. The authority to impose the county surcharge approved by
433	the county commission is effective immediately after the vote
434	and is valid until the next business day following the 2014
435	general election.
436	8. The county commission that approved the county surcharge
437	shall cause the question to be placed on the ballot for a vote
438	by the electors of that county on or before the 2014 general
439	election.
440	9. If a majority of the voters of the county vote in favor
441	of the referendum approving the continuation of the county
442	surcharge, the surcharge continues to be valid.
443	10. If a majority of the voters of the county vote against
444	the referendum approving the continuation of the county
445	surcharge, the county surcharge shall cease to be effective on
446	the next business day following the election.

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447 ======= T I T L E A M E N D M E N T ============= 448 And the title is amended as follows: 449 Delete lines 2872 - 2892 450 451 and insert: 452 An act relating to transportation; amending s. 341.301, 453 F.S.; providing definitions relating to commuter rail service, 454 rail corridors, and railroad operation for purposes of the rail 455 program within the Department of Transportation; amending s. 456 341.302, F.S.; revising certain citations; revising the time 457 period within which the department must revise the rail system 458 plan and requiring a report; providing additional duties for the 459 department relating to a regional rail system plan; authorizing 460 the department to assume certain liability on a rail corridor; 461 authorizing the department to indemnify and hold harmless a 462 railroad company when the department acquires a rail corridor 463 from the company; providing allocation of risk; providing a specific cap on the amount of the contractual duty for such 464 465 indemnification; authorizing the department to purchase and 466 provide insurance in relation to rail corridors; authorizing 467 marketing and promotional expenses; extending provisions to other governmental entities providing commuter rail service on 468 469 public right-of-way; prescribing procurement requirements and 470 criteria related to a rail corridor; authorizing an escrowed 471 closing of the pending Central Florida Rail Corridor 472 acquisition; amending s. 212.0606, F.S.; authorizing certain 473 counties to impose a county surcharge upon the lease or rental of a motor vehicle licensed for hire; requiring that the county 474 475 surcharge be used solely to fund the transportation needs of the

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476 county as determined by the county commission; requiring the 477 county commission to place the county surcharge on the ballot 478 for a vote by the electors; amending s.