

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the General Government Appropriations Committee

BILL: CS/SB 650

INTRODUCER: General Government Appropriations Committee and Senator Garcia

SUBJECT: Catch Me, Release Me License Plate

DATE: April 20, 2009 REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Hansson	Meyer	TR	Favorable
2.	Hennigan	Kiger	EP	Fav/1 amendment
3.	Pigott	DeLoach	GA	Fav/CS
4.	_____	_____	_____	_____
5.	_____	_____	_____	_____
6.	_____	_____	_____	_____

Please see Section VIII. for Additional Information:

A. COMMITTEE SUBSTITUTE..... Statement of Substantial Changes

B. AMENDMENTS..... Technical amendments were recommended

Amendments were recommended

Significant amendments were recommended

I. Summary:

This bill requires the Department of Highway Safety and Motor Vehicles (department) to develop a license plate titled "Catch Me, Release Me." The plate would be available to drivers wishing to pay an extra \$25 annual use fee. Revenues from the sale of plates will be distributed to the Guy Harvey Ocean Foundation, Inc. (foundation), for scientific research related to marine issues, including research of free-ranging pelagic marine species that inhabit, use, or migrate through the waters of Florida, and to fund conservation initiatives, and education and public outreach programs for school-aged children. The "Catch Me, Release Me" license plate has met the statutory application requirements for a new specialty license plate and falls within the exception from the moratorium on new specialty license plates created by the 2008 Legislature, as the Foundation submitted its materials before May 2, 2008.

The bill will take effect October 1, 2009.

This bill amends sections 320.08056 and 320.08058 of the Florida Statutes.

II. Present Situation:

Specialty License Plates

The Florida Legislature created the first specialty license plates in 1986, one commemorating the seven astronauts who died when the space shuttle Challenger exploded after lift-off, and one for each of the nine universities then in the state university system.

Specialty license plates are available to any owner or lessee of a motor vehicle who is willing to pay an annual use fee for the privilege. Annual use fees ranging from \$15 to \$25, paid in addition to required license taxes and service fees, are distributed to an organization in support of a particular cause or charity signified in the plate's design and designated in statute. The Legislature may create a specialty license plate under its own initiative or it can do so at the request of an organization.

Section 320.08053, F.S., provides that an organization seeking authorization to establish a specialty license plate must submit the following:

- A request for the particular license plate with a description of the proposed plate in specific terms, including a sample plate conforming to the specifications set by the department.
- The results of a scientific sample survey of Florida motor vehicle owners that indicates at least 30,000 motor vehicle owners intend to purchase the proposed specialty license plate at the increased costs. The Auditor General is required to validate the methodology, results, and any evaluation of the scientific sample survey prior to the submission of the specialty license plate for approval by the Legislature.
- An application fee, not to exceed \$60,000, to defray the department's cost for reviewing the application and developing the specialty license plate, if authorized.
- A marketing strategy outlining both the short and long term marketing plans and a financial analysis outlining the anticipated revenue and the planned expenditures of the revenue from the requested specialty license plate.

The required documentation and fees must be submitted at least 90 days before the convening of the next regular session of the Florida Legislature. If a specialty license plate is approved by law, the organization must submit a proposed art design for the specialty plate to the department no later than 60 days after becoming law. If the specialty license plate is not approved by the Legislature, the application fee is refunded to the requesting organization.

In 2008, the Legislature passed SB 1992, which included a moratorium on the issuance of specialty plates by the department. The moratorium is effective from July 1, 2008 to July 1, 2011, but contains an exception "for [any] specialty license plate proposal which has submitted a letter of intent to the Department of Highway Safety and Motor Vehicles prior to May 2, 2008."¹

Section 320.08056, F.S., provides that the department is responsible for developing the specialty license plate and must begin production and distribution within one year after approval of the specialty license plate by the Legislature. Specialty license plates must bear the design required

¹ S. 45, 2008-176, Laws of Florida

by law for the appropriate specialty plate, and the designs and colors must be approved by the department. In addition, the specialty license plate must bear the imprint of numerals from 1 to 999, inclusive, capital letters "A" through "Z", or a combination thereof.

The department is authorized to annually retain the first proceeds derived from the annual use fees collected in an amount sufficient to defray each specialty plate's pro rata (proportionate) share of the departments's costs directly related to issuing the specialty license plate. A person wishing to purchase a specialty license plate must pay, in addition to the required license plate fee and license tax, a license plate annual use fee (from \$15 to \$25) and a processing fee of \$2.

The department must discontinue the issuance of an approved specialty plate if the number of valid specialty license plates in use falls below 1,000 plates for at least 12 consecutive months. The department is authorized to discontinue the issuance and distribution of specialty plates if the organization no longer exists, if the organization has stopped providing services authorized to be funded, or if the organization requests it. To date, four plates have been discontinued for lack of sales. These plates are the Girl Scouts plate, the Orlando Predators plate, the Miami Hooters plate, and the Tampa Bay Storm plate.

Annual use fees or any interest earned from those fees may not be used for commercial or for-profit activities, or for general administrative expenses (except as specifically authorized or to pay the cost of the audit or report required to ensure the proceeds are used as authorized).

Section 320.08058, F.S., lists the approved specialty license plates and specifies funding requirements.

Section 320.08062, F.S., requires all organizations receiving annual use fee proceeds from the department to be responsible for ensuring proceeds are used in accordance with ss. 320.08056 and 320.08058, F.S. Each organization is either subject to an audit or is required to annually attest, under penalties of perjury, that such proceeds were used correctly. The department can examine all records pertaining to the use of specialty license plate revenues.

The Legislature has authorized 111 specialty license plates to date. Sales of specialty license plates generated over \$35 million in annual use fee revenues during Fiscal Year 2008-2009.

Guy Harvey Ocean Foundation, Inc.

The Guy Harvey Ocean Foundation, Inc., is an organization of philanthropists, conservationists, scientists and educators focused on developing sensible strategies for promoting the conservation of the world's oceans and nurturing the next generation of marine scientists. The Foundation funds marine research and innovative educational programs developed by universities, colleges, institutes, and nonprofit organizations.

The foundation's mission is to inspire scientific research and innovative educational programs to encourage conservation and best management practices for sustainable marine environments.

The foundation seeks to ensure that future generations will enjoy and benefit from a naturally balanced ecosystem where fish and other marine wildlife flourish. The foundation's grant

program allows leading scientists to develop new strategies for sensible fisheries management, encouraging the cooperation of commercial and recreational fishers, and allows educators to create novel instructional programs.

The department has found that the “Catch Me, Release Me” license plate has met the application requirements and falls within the exception from the moratorium on new specialty license plates created by the 2008 Legislature, as the foundation submitted its materials before May 2, 2008.

III. Effect of Proposed Changes:

Section 1 authorizes the department to develop and issue a Guy Harvey Ocean Foundation, Inc., license plate titled “Catch Me, Release Me.” Drivers can purchase this specialty plate upon payment of the appropriate license taxes and fees and a \$25 annual use fee.

Section 2 requires that the first \$60,000 annual use fees will reimburse the foundation for startup costs. Annual use fees shall be distributed to the Guy Harvey Ocean Foundation, Inc., which may use up to 15 percent of the of the proceeds for the administrative costs directly associated with the operation of the foundation and up to 10 percent of the proceeds for the promotion and marketing of the plates. The remaining proceeds shall be used to fund scientific research related to marine issues, including research of free-ranging pelagic marine species that inhabit, use, or migrate through the waters of this state, and to fund conservation initiatives and education and public outreach programs for school-aged children.

Section 3 provides that the bill shall take effect October 1, 2009.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Persons wishing to purchase a “Catch Me, Release Me” plate can do so for an additional charge of \$25 (plus \$2 processing fee) beyond the normal fees associated with buying a license plate.

The Guy Harvey Ocean Foundation, Inc., has paid the \$60,000 application fee, which will be refunded if the plate is not approved by the Legislature.

C. Government Sector Impact:

The department is responsible for developing and distributing the “Catch Me, Release Me” license plate. The cost of this effort is approximately \$60,000. This impact will be offset by the \$60,000 application fee that the organization has already paid.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Additional Information:**A. Committee Substitute – Statement of Substantial Changes:**
(Summarizing differences between the Committee Substitute and the prior version of the bill.)**CS by General Government Appropriations Committee on April 20, 2009:**

The committee substitute for SB 650 provides an effective date of October 1, 2009.

B. Amendments:

None.