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A bill to be entitled An act relating to economic development; amending ss. 166.231, 212.05, 212.08, 212.097, 212.098, and 220.15, F.S.; revising industry code designations; amending s. 220.191, F.S.; specifying a review and certification requirement for capital investment tax credit applications; creating s. 288.061, F.S.; providing requirements and procedures for an economic development incentive application process; providing time periods and requirements for certification for economic development incentive applications; providing duties and responsibilities of Enterprise Florida, Inc., and the Office of Tourism, Trade, and Economic Development; amending s. 288.063, F.S.; revising required criteria for review and certification of transportation projects by the Office of Tourism, Trade, and Economic Development; amending s. 288.065, F.S.; revising county population criteria for loans from the Rural Community Development Revolving Loan Fund; amending s. 288.0655, F.S.; authorizing the Office of Tourism, Trade, and Economic Development to award grants for a certain percentage of total infrastructure project costs for certain catalyst site funding applications; expanding eligible facilities for authorized infrastructure projects; providing for waiver of the local matching requirement; specifying a review and certification requirement for the office for certain Rural Infrastructure Fund grant applications; amending s. 288.0656, F.S.; providing legislative intent;

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revising and providing definitions; providing additional review and action requirements for the Rural Economic Development Initiative relating to rural communities; revising representation on the initiative; deleting a limitation on characterization as a rural area of critical economic concern; authorizing rural areas of critical economic concern to designate certain catalyst projects for certain purposes; providing project requirements; requiring the initiative to assist local governments with certain comprehensive planning needs; providing procedures and requirements for such assistance; revising certain reporting requirements for the initiative; amending s. 288.06561, F.S., conforming cross-references; amending s. 288.0657, F.S.; revising the definition of the term "rural community"; amending s. 288.1045, F.S.; revising provisions relating to the application and refund process for the qualified defense contractor tax refund program; specifying a review and certification requirement for program refunds; revising the cap on refunds per applicant; deleting a report requirement; amending s. 288.106, F.S.; revising certain definitions; revising industry code designation requirements for certain activities under the tax refund program for qualified target industry businesses; revising program application and approval process provisions; specifying a review and certification requirement for program applications; revising tax refund agreement requirements; revising an economic-stimulus exemption request provision; extending a

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final date for exemption requests; extending a certification expiration provision; amending s. 288.107, F.S.; providing an additional criterion for participation in brownfield redevelopment bonus refunds; specifying a review and certification requirement for brownfield redevelopment bonus refund applications; amending s. 288.108, F.S.; specifying a review and certification requirement for applications for high-impact business performance grants; deleting certain final order and report requirements; amending s. 288.1088, F.S.; specifying a review requirement for Quick Action Closing Fund project applications; providing a time period for the director to recommend approval or disapproval of a project for receipt of funds from the Quick Action Closing Fund; removing Legislative Budget Commission review of appropriations for Quick Action Closing Fund; creating s. 288.10895, F.S.; providing requirements and procedures for and limitations on transfers of economic development credits or incentives; providing for amount of credit or incentive that may be transferred; providing conditions for use of transferred credit or incentive; providing a limitation on the number of transfers; providing eligibility of transfers; providing for recovery of transfers under certain circumstances; providing certain agency rulemaking authority; excluding certain types of tax credits from transfers; amending ss. 257.193, 288.019, and 627.6699, F.S.; conforming cross-references; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (6) of section 166.231, Florida Statutes, is amended to read:

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166.231 Municipalities; public service tax.--

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A municipality may exempt from the tax imposed by this section any amount up to, and including, the total amount of electricity, metered natural gas, liquefied petroleum gas either metered or bottled, or manufactured gas either metered or bottled purchased per month, or reduce the rate of taxation on the purchase of such electricity or gas when purchased by an industrial consumer which uses the electricity or gas directly in industrial manufacturing, processing, compounding, or a production process, at a fixed location in the municipality, of items of tangible personal property for sale. The municipality shall establish the requirements for qualification for this exemption in the manner prescribed by ordinance. Possession by a seller of a written certification by the purchaser, certifying the purchaser's entitlement to an exemption permitted by this subsection, relieves the seller from the responsibility of collecting the tax on the nontaxable amounts, and the municipality shall look solely to the purchaser for recovery of

110 111 to this subsection shall grant the exemption to all companies classified in the same  $\underline{\text{five-digit NAICS}}$  SIC Industry  $\underline{\text{Major Group}}$ 

the exemption. Any municipality granting an exemption pursuant

such tax if it determines that the purchaser was not entitled to

112 Number.

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Section 2. Paragraph (i) of subsection (1) of section 212.05, Florida Statutes, is amended to read:

- 212.05 Sales, storage, use tax.—It is hereby declared to be the legislative intent that every person is exercising a taxable privilege who engages in the business of selling tangible personal property at retail in this state, including the business of making mail order sales, or who rents or furnishes any of the things or services taxable under this chapter, or who stores for use or consumption in this state any item or article of tangible personal property as defined herein and who leases or rents such property within the state.
- (1) For the exercise of such privilege, a tax is levied on each taxable transaction or incident, which tax is due and payable as follows:
  - (i)1. At the rate of 6 percent on charges for all:
- a. Detective, burglar protection, and other protection services (NAICS National SIC Industry Numbers 561611, 561612, 561613, 7381 and 561621 7382). Any law enforcement officer, as defined in s. 943.10, who is performing approved duties as determined by his or her local law enforcement agency in his or her capacity as a law enforcement officer, and who is subject to the direct and immediate command of his or her law enforcement agency, and in the law enforcement officer's uniform as authorized by his or her law enforcement agency, is performing law enforcement and public safety services and is not performing detective, burglar protection, or other protective services, if the law enforcement officer is performing his or her approved duties in a geographical area in which the law enforcement

officer has arrest jurisdiction. Such law enforcement and public safety services are not subject to tax irrespective of whether the duty is characterized as "extra duty," "off-duty," or "secondary employment," and irrespective of whether the officer is paid directly or through the officer's agency by an outside source. The term "law enforcement officer" includes full-time or part-time law enforcement officers, and any auxiliary law enforcement officer is working under the direct supervision of a full-time or part-time law enforcement officer.

- b. Nonresidential cleaning and nonresidential pest control services ( $\underline{NAICS\ National\ Numbers\ 561710,\ 561720,\ and\ 561790}$  SIC Industry Group Number 734).
- 2. As used in this paragraph, "NAICS SIC" means those classifications contained in the North American Industry Standard Industrial Classification System Manual, 1987, as published by the Office of Management and Budget, Executive Office of the President.
- 3. Charges for detective, burglar protection, and other protection security services performed in this state but used outside this state are exempt from taxation. Charges for detective, burglar protection, and other protection security services performed outside this state and used in this state are subject to tax.
- 4. If a transaction involves both the sale or use of a service taxable under this paragraph and the sale or use of a service or any other item not taxable under this chapter, the consideration paid must be separately identified and stated with

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respect to the taxable and exempt portions of the transaction or the entire transaction shall be presumed taxable. The burden shall be on the seller of the service or the purchaser of the service, whichever applicable, to overcome this presumption by providing documentary evidence as to which portion of the transaction is exempt from tax. The department is authorized to adjust the amount of consideration identified as the taxable and exempt portions of the transaction; however, a determination that the taxable and exempt portions are inaccurately stated and that the adjustment is applicable must be supported by substantial competent evidence.

5. Each seller of services subject to sales tax pursuant to this paragraph shall maintain a monthly log showing each transaction for which sales tax was not collected because the services meet the requirements of subparagraph 3. for out-of-state use. The log must identify the purchaser's name, location and mailing address, and federal employer identification number, if a business, or the social security number, if an individual, the service sold, the price of the service, the date of sale, the reason for the exemption, and the sales invoice number. The monthly log shall be maintained pursuant to the same requirements and subject to the same penalties imposed for the keeping of similar records pursuant to this chapter.

Section 3. Paragraphs (ff), (xx), and (yy) of subsection (7) of section 212.08, Florida Statutes, are amended to read:

212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.—The sale at retail, the rental, the use, the consumption, the distribution, and the

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storage to be used or consumed in this state of the following are hereby specifically exempt from the tax imposed by this chapter.

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- (7) MISCELLANEOUS EXEMPTIONS. -- Exemptions provided to any entity by this chapter do not inure to any transaction that is otherwise taxable under this chapter when payment is made by a representative or employee of the entity by any means, including, but not limited to, cash, check, or credit card, even when that representative or employee is subsequently reimbursed by the entity. In addition, exemptions provided to any entity by this subsection do not inure to any transaction that is otherwise taxable under this chapter unless the entity has obtained a sales tax exemption certificate from the department or the entity obtains or provides other documentation as required by the department. Eligible purchases or leases made with such a certificate must be in strict compliance with this subsection and departmental rules, and any person who makes an exempt purchase with a certificate that is not in strict compliance with this subsection and the rules is liable for and shall pay the tax. The department may adopt rules to administer this subsection.
  - (ff) Certain electricity or steam uses. --
- 1. Subject to the provisions of subparagraph 4., charges for electricity or steam used to operate machinery and equipment at a fixed location in this state when such machinery and equipment is used to manufacture, process, compound, produce, or prepare for shipment items of tangible personal property for sale, or to operate pollution control equipment, recycling

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equipment, maintenance equipment, or monitoring or control equipment used in such operations are exempt to the extent provided in this paragraph. If 75 percent or more of the electricity or steam used at the fixed location is used to operate qualifying machinery or equipment, 100 percent of the charges for electricity or steam used at the fixed location are exempt. If less than 75 percent but 50 percent or more of the electricity or steam used at the fixed location is used to operate qualifying machinery or equipment, 50 percent of the charges for electricity or steam used at the fixed location are exempt. If less than 50 percent of the electricity or steam used at the fixed location is used to operate qualifying machinery or equipment, none of the charges for electricity or steam used at the fixed location are exempt.

- 2. This exemption applies only to industries classified under NAICS Sector SIC Industry Major Group Numbers 21, 31, 32, and 33 and NAICS National Numbers 113310, 238910, 488390, 511110, 511120, 511130, 511140, 511191, 511199, 512220, 512230, 516110, 541360, 541710, and 811490 10, 12, 13, 14, 20, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, and 39 and Industry Group Number 212. As used in this paragraph, "NAICS SIC" means those classifications contained in the North American Industry Standard Industrial Classification System Manual, 1987, as published by the Office of Management and Budget, Executive Office of the President.
- 3. Possession by a seller of a written certification by the purchaser, certifying the purchaser's entitlement to an exemption permitted by this subsection, relieves the seller from

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the responsibility of collecting the tax on the nontaxable amounts, and the department shall look solely to the purchaser for recovery of such tax if it determines that the purchaser was not entitled to the exemption.

- 4. Such exemption shall be applied as follows: beginning July 1, 2000, 100 percent of the charges for such electricity or steam shall be exempt.
  - (xx) Certain repair and labor charges. --

- 1. Subject to the provisions of subparagraphs 2. and 3., there is exempt from the tax imposed by this chapter all labor charges for the repair of, and parts and materials used in the repair of and incorporated into, industrial machinery and equipment which is used for the manufacture, processing, compounding, production, or preparation for shipping of items of tangible personal property at a fixed location within this state.
- 2. This exemption applies only to industries classified under NAICS Sector SIC Industry Major Group Numbers 21, 31, 32, and 33 and NAICS National Numbers 113310, 238910, 488390, 511110, 511120, 511130, 511140, 511191, 511199, 512220, 512230, 516110, 541360, 541710, and 811490 10, 12, 13, 14, 20, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, and 39 and Industry Group Number 212. As used in this subparagraph, "NAICS SIC" means those classifications contained in the North American Industry Standard Industrial Classification System Manual, 1987, as published by the Office of Management and Budget, Executive Office of the President.
  - 3. This exemption shall be applied as follows:

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a. Beginning July 1, 2000, 50 percent of such charges for repair parts and labor shall be exempt.

- b. Beginning July 1, 2001, 75 percent of such charges for repair parts and labor shall be exempt.
- c. Beginning July 1, 2002, 100 percent of such charges for repair parts and labor shall be exempt.
- the following materials purchased, produced, or created by businesses classified under NAICS National SIC Industry Numbers 323110, 323111, 323112, 323113, 323114, 323115, 323116, 323118, 323119, 323121, 323122, 511191, and 516110 275, 276, 277, 278, or 279 for use in producing graphic matter for sale: film, photographic paper, dyes used for embossing and engraving, artwork, typography, lithographic plates, and negatives. As used in this paragraph, "NAICS SIC" means those classifications contained in the North American Industry Standard Industrial Classification System Manual, 1987, as published by the Office of Management and Budget, Executive Office of the President.
- Section 4. Paragraph (a) of subsection (1) of section 212.097, Florida Statutes, is amended to read:
  - 212.097 Urban High-Crime Area Job Tax Credit Program. --
  - (1) As used in this section, the term:
- (a) "Eligible business" means any sole proprietorship, firm, partnership, or corporation that is located in a qualified county and is predominantly engaged in, or is headquarters for a business predominantly engaged in, activities usually provided for consideration by firms classified within the following North American Industry Classification System standard industrial

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309 classifications: NAICS Sector Number 11 SIC 01-SIC 09 310 (agriculture, forestry, and fishing, and hunting); NAICS Sector 311 Numbers 31-33 and NAICS National Numbers 212324, 212325, 212393, 312 and 212399 SIC 20-SIC 39 (manufacturing); NAICS National Numbers 313 212324, 441110, 441120, 441210, 441221, 441222, 441229, 441310, 314 441320, 442110, 442210, 442291, 442299, 443111, 443112, 443120, 315 443130, 444110, 444120, 444130, 444190, 444210, 444220, 445110, 316 445120, 445210, 445220, 445230, 445291, 445292, 445299, 445310, 446110, 446120, 446130, 446191, 446199, 447110, 447190, 448110, 317 318 448120, 448130, 448140, 448150, 448190, 448210, 448310, 448320, 319 451110, 451120, 451130, 451140, 451211, 451212, 451220, 452111, 320 452112, 452910, 452990, 453110, 453210, 453220, 453310, 453910, 321 453920, 453930, 453991, 453998, 454111, 454112, 454113, 454210, 322 454311, 454312, 454319, 454390, 488390, 511110, 511120, 511130, 323 511140, 511191, 511199, 512220, 512230, 516110, 522298, 541320, 324 541710, 541940, 561730, 722213, 722330, 811490, and 812910 SIC 325 52-SIC 57 and SIC 59 (retail); NAICS National Numbers 493110, 326 493120, 493130, 493190, and 531130 SIC 422 (public warehousing 327 and storage); NAICS National Numbers 721110, 721120, 721191, 328 721199, 721211, 721214, and 721310 <del>SIC 70</del> (hotels and other 329 lodging places); NAICS National Number 541710 SIC 7391 (research 330 and development); NAICS National Numbers 334612, 512110, 512191, 331 512199, 532220, 532490, 541214, 541690, 561310, and 711510 SIC 332 781 (motion picture production and allied services); NAICS 333 National Number 713910 SIC 7992 (public golf courses); and NAICS 334 National Number 713110 SIC 7996 (amusement parks). A call center 335 or similar customer service operation that services a multistate 336 market or international market is also an eliqible business. In

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337 addition, the Office of Tourism, Trade, and Economic Development 338 may, as part of its final budget request submitted pursuant to 339 s. 216.023, recommend additions to or deletions from the list of 340 standard industrial classifications used to determine an 341 eligible business, and the Legislature may implement such 342 recommendations. Excluded from eligible receipts are receipts from retail sales, except such receipts for NAICS National 343 Numbers 311330, 311340, 311811, 314121, 314129, 315222, 315233, 344 345 327112, 337110, 337121, 337122, 339113, 339115, 441110, 441120, 346 441210, 441221, 441222, 441229, 441310, 441320, 442110, 442210, 347 442291, 442299, 443111, 443112, 443120, 443130, 444110, 444120, 444130, 444190, 444210, 444220, 445110, 445120, 445210, 445220, 348 349 445230, 445291, 445292, 445299, 445310, 446110, 446120, 446130, 350 446191, 446199, 447110, 447190, 448110, 448120, 448130, 448140, 351 448150, 448190, 448210, 448310, 448320, 451110, 451120, 451130, 352 451140, 451211, 451212, 451220, 452111, 452112, 452910, 452990, 353 453110, 453210, 453220, 453310, 453910, 453920, 453930, 453991, 354 453998, 454111, 454112, 454113, 454210, 454311, 454312, 454319, 355 454390, 522298, 722213, and 722330 <del>SIC 52-SIC 57 and SIC 59</del> 356 (retail), hotels and other lodging places classified in NAICS 357 National Numbers 721110, 721120, 721191, 721199, 721211, 721214, 358 and 721310 SIC 70, public golf courses in NAICS National Number 359 713910 SIC 7992, and amusement parks in NAICS National Number 360 713110 SIC 7996. For purposes of this paragraph, the term 361 "predominantly" means that more than 50 percent of the 362 business's gross receipts from all sources is generated by those 363 activities usually provided for consideration by firms in the specified standard industrial classification. The determination 364

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of whether the business is located in a qualified high-crime area and the tier ranking of that area must be based on the date of application for the credit under this section. Commonly owned and controlled entities are to be considered a single business entity.

Section 5. Paragraph (a) of subsection (1) of section 212.098, Florida Statutes, is amended to read:

212.098 Rural Job Tax Credit Program. --

(1) As used in this section, the term:

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"Eligible business" means any sole proprietorship, (a) firm, partnership, or corporation that is located in a qualified county and is predominantly engaged in, or is headquarters for a business predominantly engaged in, activities usually provided for consideration by firms classified within the following North American Industry Classification System standard industrial classifications: NAICS Sector Number 11 and NAICS National Numbers 541320, 541940, 561730, and 812910 SIC 01-SIC 09 (agriculture, forestry, and fishing, and hunting); NAICS Sector Numbers 31-33 and NAICS National Numbers 212324, 212325, 212393, 212399, 488390, 511110, 511120, 511130, 511140, 511191, 511199, 512220, 512230, 516110, 541710, and 811490 SIC 20-SIC 39 (manufacturing); NAICS National Numbers 493110, 493120, 493130, 493190, and 531130 SIC 422 (public warehousing and storage); NAICS National Numbers 721110, 721120, 721191, 721199, 721211, 721214, and 721310 SIC 70 (hotels and other lodging places); NAICS National Number 541710 SIC 7391 (research and development); NAICS National Numbers 334612, 512110, 512191, 512199, 532220, 532490, 541214, 541690, 561310, and 711510 SIC

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393 781 (motion picture production and allied services); NAICS 394 National Number 713910 SIC 7992 (public golf courses); NAICS 395 National Number 713110 SIC 7996 (amusement parks); and a 396 targeted industry eligible for the qualified target industry 397 business tax refund under s. 288.106. A call center or similar 398 customer service operation that services a multistate market or 399 an international market is also an eligible business. In 400 addition, the Office of Tourism, Trade, and Economic Development 401 may, as part of its final budget request submitted pursuant to s. 216.023, recommend additions to or deletions from the list of 402 403 standard industrial classifications used to determine an 404 eligible business, and the Legislature may implement such 405 recommendations. Excluded from eligible receipts are receipts 406 from retail sales, except such receipts for hotels and other 407 lodging places classified in NAICS National Numbers 721110, 721120, 721191, 721199, 721211, 721214, and 721310 SIC 70, 408 409 public golf courses in NAICS National Number 713910 SIC 7992, 410 and amusement parks in NAICS National Number 713110 SIC 7996. 411 For purposes of this paragraph, the term "predominantly" means 412 that more than 50 percent of the business's gross receipts from 413 all sources is generated by those activities usually provided 414 for consideration by firms in the specified standard industrial 415 classification. The determination of whether the business is located in a qualified county and the tier ranking of that 416 county must be based on the date of application for the credit 417 under this section. Commonly owned and controlled entities are 418 419 to be considered a single business entity.

Section 6. Paragraph (b) of subsection (5) of section 220.15, Florida Statutes, is amended to read:

- 220.15 Apportionment of adjusted federal income. --
- (5) The sales factor is a fraction the numerator of which is the total sales of the taxpayer in this state during the taxable year or period and the denominator of which is the total sales of the taxpayer everywhere during the taxable year or period.
- (b)1. Sales of tangible personal property occur in this state if the property is delivered or shipped to a purchaser within this state, regardless of the f.o.b. point, other conditions of the sale, or ultimate destination of the property, unless shipment is made via a common or contract carrier.

  However, for industries in NAICS National SIC Industry Number 311411 2037, if the ultimate destination of the product is to a location outside this state, regardless of the method of shipment or f.o.b. point, the sale shall not be deemed to occur in this state.
- 2. When citrus fruit is delivered by a cooperative for a grower-member, by a grower-member to a cooperative, or by a grower-participant to a Florida processor, the sales factor for the growers for such citrus fruit delivered to such processor shall be the same as the sales factor for the most recent taxable year of that processor. That sales factor, expressed only as a percentage and not in terms of the dollar volume of sales, so as to protect the confidentiality of the sales of the processor, shall be furnished on the request of such a grower promptly after it has been determined for that taxable year.

3. Reimbursement of expenses under an agency contract between a cooperative, a grower-member of a cooperative, or a grower and a processor is not a sale within this state.

Section 7. Subsection (5) of section 220.191, Florida Statutes, is amended to read:

220.191 Capital investment tax credit.--

- to s. 288.061. The office, upon a recommendation by Enterprise Florida, Inc., shall first certify a business as eligible to receive tax credits pursuant to this section prior to the commencement of operations of a qualifying project, and such certification shall be transmitted to the Department of Revenue. Upon receipt of the certification, the Department of Revenue shall enter into a written agreement with the qualifying business specifying, at a minimum, the method by which income generated by or arising out of the qualifying project will be determined.
- Section 8. Section 288.061, Florida Statutes, is created to read:
- 288.061 Economic development incentive application process.--
- (1) Within 10 business days after receiving a submitted economic development incentive application, Enterprise Florida, Inc., shall review the application and inform the applicant business whether or not its application is complete. Within 10 business days after the application is deemed complete, Enterprise Florida, Inc., shall evaluate the application and recommend approval or disapproval of the application to the

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director of the Office of Tourism, Trade, and Economic

Development. In recommending an applicant business for approval,

Enterprise Florida, Inc., shall include in its evaluation a

recommended grant award amount and a review of the applicant's

ability to meet specific program criteria.

- (2) Within 10 calendar days after the Office of Tourism,
  Trade, and Economic Development receives the evaluation and
  recommendation from Enterprise Florida, Inc., the office shall
  notify Enterprise Florida, Inc., whether or not the application
  is reviewable. Within 22 calendar days after the office receives
  the recommendation from Enterprise Florida, Inc., the director
  of the office shall review the application and issue a letter of
  certification to the applicant that approves or disapproves an
  applicant business and includes a justification of that
  decision, unless the business requests an extension of that
  time. The final order shall specify the total amount of the
  award, the performance conditions that must be met to obtain the
  award, and the schedule for payment.
- Section 9. Subsection (4) of section 288.063, Florida Statutes, is amended to read:
  - 288.063 Contracts for transportation projects. --
- (4) The Office of Tourism, Trade, and Economic Development may adopt criteria by which transportation projects are to be reviewed and certified in accordance with s. 288.061 specified and identified. In approving transportation projects for funding, the Office of Tourism, Trade, and Economic Development shall consider factors including, but not limited to, the cost per job created or retained considering the amount of

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transportation funds requested; the average hourly rate of wages for jobs created; the reliance on the program as an inducement for the project's location decision; the amount of capital investment to be made by the business; the demonstrated local commitment; the location of the project in an enterprise zone designated pursuant to s. 290.0055; the location of the project in a spaceport territory as defined in s. 331.304; the unemployment rate of the surrounding area; the poverty rate of the community; and the adoption of an economic element as part of its local comprehensive plan in accordance with s. 163.3177(7)(j). The Office of Tourism, Trade, and Economic Development may contact any agency it deems appropriate for additional input regarding the approval of projects.

Section 10. Subsection (2) of section 288.065, Florida Statutes, is amended to read:

288.065 Rural Community Development Revolving Loan Fund. --

(2) The program shall provide for long-term loans, loan guarantees, and loan loss reserves to units of local governments, or economic development organizations substantially underwritten by a unit of local government, within counties with populations of 75,000 or less, or within any county with that has a population of 125,000 100,000 or less that and is contiguous to a county with a population of 75,000 or less, or within any county with a population density of no more than 550 persons per square mile that is contiguous to either Alabama or Georgia, based on as determined by the most recent official population estimate as determined under pursuant to s. 186.901, including those residing in incorporated areas and those

residing in unincorporated areas of the county, or to units of local government, or economic development organizations substantially underwritten by a unit of local government, within a rural area of critical economic concern. Requests for loans shall be made by application to the Office of Tourism, Trade, and Economic Development. Loans shall be made pursuant to agreements specifying the terms and conditions agreed to between the applicant and the Office of Tourism, Trade, and Economic Development. The loans shall be the legal obligations of the applicant. All repayments of principal and interest shall be returned to the loan fund and made available for loans to other applicants. However, in a rural area of critical economic concern designated by the Governor, and upon approval by the Office of Tourism, Trade, and Economic Development, repayments of principal and interest may be retained by the applicant if such repayments are dedicated and matched to fund regionally based economic development organizations representing the rural area of critical economic concern.

Section 11. Paragraphs (b) and (e) of subsection (2) and subsection (3) of section 288.0655, Florida Statutes, are amended to read:

288.0655 Rural Infrastructure Fund. --

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(b) To facilitate access of rural communities and rural areas of critical economic concern as defined by the Rural Economic Development Initiative to infrastructure funding programs of the Federal Government, such as those offered by the United States Department of Agriculture and the United States

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560 Department of Commerce, and state programs, including those 561 offered by Rural Economic Development Initiative agencies, and 562 to facilitate local government or private infrastructure funding 563 efforts, the office may award grants for up to 30 percent of the 564 total infrastructure project cost. If an application for funding 565 is for a catalyst site, as defined in s. 288.0656, the office 566 may award grants for up to 40 percent of the total 567 infrastructure project cost. Eligible projects must be related 568 to specific job-creation or job-retention opportunities. 569 Eligible projects may also include improving any inadequate 570 infrastructure that has resulted in regulatory action that 571 prohibits economic or community growth or reducing the costs to 572 community users of proposed infrastructure improvements that 573 exceed such costs in comparable communities. Eligible uses of 574 funds shall include improvements to public infrastructure for 575 industrial or commercial sites and upgrades to or development of 576 public tourism infrastructure. Authorized infrastructure may 577 include the following public or public-private partnership 578 facilities: storm water systems; telecommunications facilities; 579 broadband facilities; roads or other remedies to transportation 580 impediments; nature-based tourism facilities; or other physical 581 requirements necessary to facilitate tourism, trade, and 582 economic development activities in the community. Authorized 583 infrastructure may also include publicly or privately owned self-powered nature-based tourism facilities, 584 telecommunications facilities, and broadband facilities and 585 586 additions to the distribution facilities of the existing natural 587 gas utility as defined in s. 366.04(3)(c), the existing electric

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utility as defined in s. 366.02, or the existing water or wastewater utility as defined in s. 367.021(12), or any other existing water or wastewater facility, which owns a gas or electric distribution system or a water or wastewater system in this state where:

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- 1. A contribution-in-aid of construction is required to serve public or public-private partnership facilities under the tariffs of any natural gas, electric, water, or wastewater utility as defined herein; and
- 2. Such utilities as defined herein are willing and able to provide such service.
- To enable local governments to access the resources available pursuant to s. 403.973(18), the office may award grants for surveys, feasibility studies, and other activities related to the identification and preclearance review of land which is suitable for preclearance review. Authorized grants under this paragraph shall not exceed \$75,000 each, except in the case of a project in a rural area of critical economic concern, in which case the grant shall not exceed \$300,000. Any funds awarded under this paragraph must be matched at a level of 50 percent with local funds, except that any funds awarded for a project in a rural area of critical economic concern must be matched at a level of 33 percent with local funds. If an application for funding is for a catalyst site, as defined in s. 288.0656, the requirement for local match may be waived. In evaluating applications under this paragraph, the office shall consider the extent to which the application seeks to minimize administrative and consultant expenses.

(3) The office, in consultation with Enterprise Florida, Inc., VISIT Florida, the Department of Environmental Protection, and the Florida Fish and Wildlife Conservation Commission, as appropriate, shall review and certify applications pursuant to s. 288.061. The review shall include an evaluation of and evaluate the economic benefit of the projects and their long-term viability. The office shall have final approval for any grant under this section and must make a grant decision within 30 days of receiving a completed application.

Section 12. Section 288.0656, Florida Statutes, is amended to read:

288.0656 Rural Economic Development Initiative .--

- (1) (a) Recognizing that rural communities and regions continue to face extraordinary challenges in their efforts to significantly improve their economies, specifically in terms of personal income, job creation, average wages, and strong tax bases, it is the intent of the Legislature to encourage and facilitate the location and expansion of major economic development projects of significant scale in such rural communities.
- (b) The Rural Economic Development Initiative, known as "REDI," is created within the Office of Tourism, Trade, and Economic Development, and the participation of state and regional agencies in this initiative is authorized.
  - (2) As used in this section, the term:
- (a) "Catalyst project" means a business locating or expanding in a rural area of critical economic concern to serve as an economic growth opportunity of regional significance for

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the growth of a regional target industry cluster. The project must provide capital investment on a scale significant enough to affect the entire region and result in the development of highwage and high-skill jobs.

- (b) "Catalyst site" means a parcel or parcels of land within a rural area of critical economic concern that has been prioritized as a geographic site for economic development through partnerships with state, regional, and local organizations. The site must be reviewed by REDI and approved by the Office of Tourism, Trade, and Economic Development for the purposes of locating a catalyst project.
- (c) (a) "Economic distress" means conditions affecting the fiscal and economic viability of a rural community, including such factors as low per capita income, low per capita taxable values, high unemployment, high underemployment, low weekly earned wages compared to the state average, low housing values compared to the state average, high percentages of the population receiving public assistance, high poverty levels compared to the state average, and a lack of year-round stable employment opportunities.
- (d) "Rural area of critical economic concern" means a rural community, or a region composed of rural communities, designated by the Governor, that has been adversely affected by an extraordinary economic event, severe or chronic distress, or a natural disaster or that presents a unique economic development opportunity of regional impact.
  - (e) (b) "Rural community" means:
  - 1. A county with a population of 75,000 or less.

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2. A county with a population of  $\underline{125,000}$   $\underline{100,000}$  or less that is contiguous to a county with a population of 75,000 or less.

- 3. A county with a population density of no more than 550 persons per square mile that is contiguous to either Alabama or Georgia.
- $\underline{4.3.}$  A municipality within a county described in subparagraph 1. or subparagraph 2.
- 5.4. An unincorporated federal enterprise community or an incorporated rural city with a population of 25,000 or less and an employment base focused on traditional agricultural or resource-based industries, located in a county not defined as rural, which has at least three or more of the economic distress factors identified in paragraph  $\underline{\text{(c)}}$  (a) and verified by the Office of Tourism, Trade, and Economic Development.

For purposes of this paragraph, population shall be determined in accordance with the most recent official estimate pursuant to s. 186.901.

(3) REDI shall be responsible for coordinating and focusing the efforts and resources of state and regional agencies on the problems which affect the fiscal, economic, and community viability of Florida's economically distressed rural communities, working with local governments, community-based organizations, and private organizations that have an interest in the growth and development of these communities to find ways to balance environmental and growth management issues with local needs.

(4) REDI shall review and evaluate the impact of statutes and rules on rural communities and shall work to minimize any adverse impact and undertake outreach and capacity building efforts.

- (5) REDI shall facilitate better access to state resources by promoting direct access and referrals to appropriate state and regional agencies and statewide organizations. REDI may undertake outreach, capacity-building, and other advocacy efforts to improve conditions in rural communities. These activities may include sponsorship of conferences and achievement awards.
- (6) (a) By August 1 of each year, the head of each of the following agencies and organizations shall designate a high-level staff person from within the agency or organization to serve as the REDI representative for the agency or organization:
  - 1. The Department of Community Affairs.
  - 2. The Department of Transportation.
  - 3. The Department of Environmental Protection.
  - 4. The Department of Agriculture and Consumer Services.
- 719 5. The Department of State.

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- 6. The Department of Health.
  - 7. The Department of Children and Family Services.
    - 8. The Department of Corrections.
- 723 9. The Agency for Workforce Innovation.
- 724 10. The Department of Education.
- 725 11. The Department of Juvenile Justice.
- 726 12. The Fish and Wildlife Conservation Commission.
- 727 13. Each water management district.

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- 728 14. Enterprise Florida, Inc.
  - 15. Workforce Florida, Inc.
  - 16. The Florida Commission on Tourism or VISIT Florida.
  - 17. The Florida Regional Planning Council Association.
  - 18. The <u>Agency for Health Care Administration</u> <del>Florida</del> <del>State Rural Development Council</del>.
    - 19. The Institute of Food and Agricultural Sciences (IFAS).

- An alternate for each designee shall also be chosen, and the names of the designees and alternates shall be sent to the director of the Office of Tourism, Trade, and Economic Development.
- (b) Each REDI representative must have comprehensive knowledge of his or her agency's functions, both regulatory and service in nature, and of the state's economic goals, policies, and programs. This person shall be the primary point of contact for his or her agency with REDI on issues and projects relating to economically distressed rural communities and with regard to expediting project review, shall ensure a prompt effective response to problems arising with regard to rural issues, and shall work closely with the other REDI representatives in the identification of opportunities for preferential awards of program funds and allowances and waiver of program requirements when necessary to encourage and facilitate long-term private capital investment and job creation.
- (c) The REDI representatives shall work with REDI in the review and evaluation of statutes and rules for adverse impact

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on rural communities and the development of alternative proposals to mitigate that impact.

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- (d) Each REDI representative shall be responsible for ensuring that each district office or facility of his or her agency is informed about the Rural Economic Development Initiative and for providing assistance throughout the agency in the implementation of REDI activities.
- (7) (a) REDI may recommend to the Governor up to three rural areas of critical economic concern. A rural area of critical economic concern must be a rural community, or a region composed of such, that has been adversely affected by an extraordinary economic event or a natural disaster or that presents a unique economic development opportunity of regional impact that will create more than 1,000 jobs over a 5-year period. The Governor may by executive order designate up to three rural areas of critical economic concern which will establish these areas as priority assignments for REDI as well as to allow the Governor, acting through REDI, to waive criteria, requirements, or similar provisions of any economic development incentive. Such incentives shall include, but not be limited to: the Qualified Target Industry Tax Refund Program under s. 288.106, the Quick Response Training Program under s. 288.047, the Quick Response Training Program for participants in the welfare transition program under s. 288.047(8), transportation projects under s. 288.063, the brownfield redevelopment bonus refund under s. 288.107, and the rural job tax credit program under ss. 212.098 and 220.1895.

(b) Designation as a rural area of critical economic concern under this subsection shall be contingent upon the execution of a memorandum of agreement among the Office of Tourism, Trade, and Economic Development; the governing body of the county; and the governing bodies of any municipalities to be included within a rural area of critical economic concern. Such agreement shall specify the terms and conditions of the designation, including, but not limited to, the duties and responsibilities of the county and any participating municipalities to take actions designed to facilitate the retention and expansion of existing businesses in the area, as well as the recruitment of new businesses to the area.

- (c) Each rural area of critical economic concern may designate catalyst projects, provided that each catalyst project is specifically recommended by REDI, identified as a catalyst project by Enterprise Florida, Inc., and confirmed as a catalyst project by the Office of Tourism, Trade, and Economic Development. All state agencies and departments shall use all available tools and resources to the extent permissible by law to promote the creation and development of each catalyst project and the development of catalyst sites.
- (8) REDI shall assist local governments within rural areas of critical economic concern with comprehensive planning needs that further the provisions of this section. Such assistance shall reflect a multidisciplinary approach among all agencies and include economic development and planning objectives.

(a) A local government may request assistance in the preparation of comprehensive plan amendments, pursuant to part II of chapter 163, that will stimulate economic activity.

- 1. The local government must contact the Office of Tourism, Trade, and Economic Development to request assistance.
- 2. REDI representatives shall meet with the local government within 15 days after such request to develop the scope of assistance that will be provided for the development, transmittal, and adoption of the proposed comprehensive plan amendment.
- 3. As part of the assistance provided, REDI representatives shall also identify other needed local and developer actions for approval of the project and recommend a timeline for the local government and developer that will minimize project delays.
- (b) In addition, each year REDI shall solicit requests for assistance from local governments within a rural area of critical economic concern to update the future land use element and other associated elements of the local government's comprehensive plan to better position the community to respond to economic development potential within the county or municipality. REDI shall provide direct assistance to such local governments to update their comprehensive plans pursuant to this paragraph. At least one comprehensive planning technical assistance effort shall be selected each year.
- (c) REDI shall develop and annually update a technical assistance manual based upon experiences learned in providing direct assistance under this subsection.

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(9) (8) REDI shall submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives each year on or before September February 1 on all REDI activities for the prior fiscal year. This report shall include a status report on all projects currently being coordinated through REDI, the number of preferential awards and allowances made pursuant to this section, the dollar amount of such awards, and the names of the recipients. The report shall also include a description of all waivers of program requirements granted. The report shall also include information as to the economic impact of the projects coordinated by REDI.

Section 13. Section 288.06561, Florida Statutes, is amended to read:

288.06561 Reduction or waiver of financial match requirements.—Notwithstanding any other law, the member agencies and organizations of the Rural Economic Development Initiative (REDI), as defined in s. 288.0656(6)(a), shall review the financial match requirements for projects in rural areas as defined in s. 288.0656(2)(b).

- (1) Each agency and organization shall develop a proposal to waive or reduce the match requirement for rural areas.
- (2) Agencies and organizations shall ensure that all proposals are submitted to the Office of Tourism, Trade, and Economic Development for review by the REDI agencies.
- (3) These proposals shall be delivered to the Office of Tourism, Trade, and Economic Development for distribution to the REDI agencies and organizations. A meeting of REDI agencies and organizations must be called within 30 days after receipt of

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such proposals for REDI comment and recommendations on each proposal.

- (4) Waivers and reductions must be requested by the county or community, and such county or community must have three or more of the factors identified in s. 288.0656(2)(c).
- (5) Any other funds available to the project may be used for financial match of federal programs when there is fiscal hardship, and the match requirements may not be waived or reduced.
- (6) When match requirements are not reduced or eliminated, donations of land, though usually not recognized as an in-kind match, may be permitted.
- (7) To the fullest extent possible, agencies and organizations shall expedite the rule adoption and amendment process if necessary to incorporate the reduction in match by rural areas in fiscal distress.
- (8) REDI shall include in its annual report an evaluation on the status of changes to rules, number of awards made with waivers, and recommendations for future changes.
- Section 14. Subsection (1) of section 288.0657, Florida Statutes, is amended to read:
- 288.0657 Florida rural economic development strategy grants.--
- (1) As used in this section, the term "rural community" means:
  - (a) A county with a population of 75,000 or less.

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(b) A county with a population of 125,000 100,000 or less that is contiguous to a county with a population of 75,000 or less.

- (c) A county with a population density of no more than 550 persons per square mile that is contiguous to either Alabama or Georgia.
- $\underline{\text{(d)}}_{\text{(c)}}$  A municipality within a county described in paragraph (a) or paragraph (b).

For purposes of this subsection, population shall be determined in accordance with the most recent official estimate pursuant to s. 186.901.

Section 15. Paragraph (c) of subsection (2), paragraphs (a), (e), (f), (g), (h), (i), (j), and (k) of subsection (3), and paragraph (c) of subsection (5) of section 288.1045, Florida Statutes, are amended to read:

288.1045 Qualified defense contractor and space flight business tax refund program.--

- (2) GRANTING OF A TAX REFUND; ELIGIBLE AMOUNTS.--
- (c) A qualified applicant may not receive more than  $\frac{$5}{}$   $\frac{$7.5}{}$  million in tax refunds pursuant to this section in all fiscal years.
- (3) APPLICATION PROCESS; REQUIREMENTS; AGENCY DETERMINATION.--
- (a) To apply for certification as a qualified applicant pursuant to this section, an applicant must file an application with the office which satisfies the requirements of paragraphs (b) and (e), paragraphs (c) and (e), paragraphs (d) and (e), or

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paragraphs (e) and (j) (k). An applicant may not apply for certification pursuant to this section after a proposal has been submitted for a new Department of Defense contract, after the applicant has made the decision to consolidate an existing Department of Defense contract in this state for which such applicant is seeking certification, after a proposal has been submitted for a new space flight business contract in this state, after the applicant has made the decision to consolidate an existing space flight business contract in this state for which such applicant is seeking certification, or after the applicant has made the decision to convert defense production jobs to nondefense production jobs for which such applicant is seeking certification.

- (e) To qualify for review by the office, the application of an applicant must, at a minimum, establish the following to the satisfaction of the office:
- 1. The jobs proposed to be provided under the application, pursuant to subparagraph (b) 6., subparagraph (c) 6., or subparagraph  $\underline{(j)}(k)$  6., must pay an estimated annual average wage equaling at least 115 percent of the average wage in the area where the project is to be located.
- 2. The consolidation of a Department of Defense contract must result in a net increase of at least 25 percent in the number of jobs at the applicant's facilities in this state or the addition of at least 80 jobs at the applicant's facilities in this state.

3. The conversion of defense production jobs to nondefense production jobs must result in net increases in nondefense employment at the applicant's facilities in this state.

- 4. The Department of Defense contract or the space flight business contract cannot allow the business to include the costs of relocation or retooling in its base as allowable costs under a cost-plus, or similar, contract.
- 5. A business unit of the applicant must have derived not less than 60 percent of its gross receipts in this state from Department of Defense contracts or space flight business contracts over the applicant's last fiscal year, and must have derived not less than an average of 60 percent of its gross receipts in this state from Department of Defense contracts or space flight business contracts over the 5 years preceding the date an application is submitted pursuant to this section. This subparagraph does not apply to any application for certification based on a contract for reuse of a defense-related facility.
- 6. The reuse of a defense-related facility must result in the creation of at least 100 jobs at such facility.
- 7. A new space flight business contract or the consolidation of a space flight business contract must result in net increases in space flight business employment at the applicant's facilities in this state.
- (f) Each application meeting the requirements of paragraphs (b) and (e), paragraphs (c) and (e), paragraphs (d) and (e), or paragraphs (e) and  $\underline{(j)}$  (k) must be submitted to the office for a determination of eligibility. The office shall

review and evaluate each application based on, but not limited to, the following criteria:

- 1. Expected contributions to the state strategic economic development plan adopted by Enterprise Florida, Inc., taking into account the extent to which the project contributes to the state's high-technology base, and the long-term impact of the project and the applicant on the state's economy.
- 2. The economic benefit of the jobs created or retained by the project in this state, taking into account the cost and average wage of each job created or retained, and the potential risk to existing jobs.
- 3. The amount of capital investment to be made by the applicant in this state.
- 4. The local commitment and support for the project and applicant.
- 5. The impact of the project on the local community, taking into account the unemployment rate for the county where the project will be located.
- 6. The dependence of the local community on the defense industry or space flight business.
- 7. The impact of any tax refunds granted pursuant to this section on the viability of the project and the probability that the project will occur in this state if such tax refunds are granted to the applicant, taking into account the expected long-term commitment of the applicant to economic growth and employment in this state.
- 8. The length of the project, or the expected long-term commitment to this state resulting from the project.

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Applications shall be reviewed and certified pursuant to s. 288.061. The office shall forward its written findings and evaluation on each application meeting the requirements of paragraphs (b) and (e), paragraphs (c) and (e), paragraphs (d) and (e), or paragraphs (e) and (k) to the director within 60 calendar days after receipt of a complete application. The office shall notify each applicant when its application is complete, and when the 60-day period begins. In its written report to the director, the office shall specifically address each of the factors specified in paragraph (f), and shall make a specific assessment with respect to the minimum requirements established in paragraph (e). The office shall include in its report projections of the tax refunds the applicant would be eligible to receive in each fiscal year based on the creation and maintenance of the net new Florida jobs specified in subparagraph (b) 6., subparagraph (c) 6., subparagraph (d) 7., or subparagraph (k) 6. as of December 31 of the preceding state fiscal year.

(h) Within 30 days after receipt of the office's findings and evaluation, the director shall issue a letter of certification which either approves or disapproves an application. The decision must be in writing and provide the justifications for either approval or disapproval. If appropriate, the director shall enter into a written agreement with the qualified applicant pursuant to subsection (4).

 $\underline{\text{(h)}}$  The director may not certify any applicant as a qualified applicant when the value of tax refunds to be included in that letter of certification exceeds the available amount of

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authority to certify new businesses as determined in s. 288.095(3). A letter of certification that approves an application must specify the maximum amount of a tax refund that is to be available to the contractor for each fiscal year and the total amount of tax refunds for all fiscal years.

- $\underline{\text{(i)}}$  This section does not create a presumption that an applicant should receive any tax refunds under this section.
- <u>(j) (k)</u> Applications for certification based upon a new space flight business contract or the consolidation of a space flight business contract must be submitted to the office as prescribed by the office and must include, but are not limited to, the following information:
- 1. The applicant's federal employer identification number, the applicant's Florida sales tax registration number, and a signature of an officer of the applicant.
- 2. The permanent location of the space flight business facility in this state where the project is or will be located.
- 3. The new space flight business contract number, the space flight business contract numbers of the contract to be consolidated, or the request-for-proposal number of a proposed space flight business contract.
- 4. The date the contract was executed and the date the contract is due to expire, is expected to expire, or was canceled.
- 5. The commencement date for project operations under the contract in this state.

6. The number of net new full-time equivalent Florida jobs included in the project as of December 31 of each year and the average wage of such jobs.

7. The total number of full-time equivalent employees employed by the applicant in this state.

- 8. The percentage of the applicant's gross receipts derived from space flight business contracts during the 5 taxable years immediately preceding the date the application is submitted.
- 9. The number of full-time equivalent jobs in this state to be retained by the project.
- 10. A brief statement concerning the applicant's need for tax refunds and the proposed uses of such refunds by the applicant.
- 11. A resolution adopted by the governing board of the county or municipality in which the project will be located which recommends the applicant be approved as a qualified applicant and indicates that the necessary commitments of local financial support for the applicant exist. Prior to the adoption of the resolution, the county commission may review the proposed public or private sources of such support and determine whether the proposed sources of local financial support can be provided or, for any applicant whose project is located in a county designated by the Rural Economic Development Initiative, a resolution adopted by the county commissioners of such county requesting that the applicant's project be exempt from the local financial support requirement.
  - 12. Any additional information requested by the office.

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(5) ANNUAL CLAIM FOR REFUND. --

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A tax refund may not be approved for any qualified applicant unless local financial support has been paid to the Economic Development Trust Fund for that refund. If the local financial support is less than 20 percent of the approved tax refund, the tax refund shall be reduced. The tax refund paid may not exceed 5 times the local financial support received. Funding from local sources includes tax abatement under s. 196.1995 or the appraised market value of municipal or county land, including any improvements or structures, conveyed or provided at a discount through a sale or lease to that applicant. The amount of any tax refund for an applicant approved under this section shall be reduced by the amount of any such tax abatement granted or the value of the land granted, including the value of any improvements or structures; and the limitations in subsection (2) and paragraph (3) (h) shall be reduced by the amount of any such tax abatement or the value of the land granted, including any improvements or structures. A report listing all sources of the local financial support shall be provided to the office when such support is paid to the Economic Development Trust Fund.

Section 16. Paragraphs (k) and (t) of subsection (1), subsection (3), paragraph (b) of subsection (4), paragraph (c) of subsection (5), and subsection (8) of section 288.106, Florida Statutes, are amended to read:

288.106 Tax refund program for qualified target industry businesses.--

(1) DEFINITIONS. -- As used in this section:

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(k) "Local financial support exemption option" means the option to exercise an exemption from the local financial support requirement available to any applicant whose project is located in a brownfield area or a county with a population of 75,000 or fewer, er a county with a population of 125,000 100,000 or fewer that which is contiguous to a county with a population of 75,000 or fewer, or a county with a population density of no more than 550 persons per square mile that is contiguous to either Alabama or Georgia. Any applicant that exercises this option shall not be eligible for more than 80 percent of the total tax refunds allowed such applicant under this section.

(t) "Rural community" means:

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- 1. A county with a population of 75,000 or less.
- 1123 2. A county with a population of 125,000 100,000 or less that is contiguous to a county with a population of 75,000 or less.
  - 3. A county with a population density of no more than 550 persons per square mile that is contiguous to either Alabama or Georgia.
- 1129 <u>4.3.</u> A municipality within a county described in subparagraph 1. or subparagraph 2.

For purposes of this paragraph, population shall be determined in accordance with the most recent official estimate pursuant to s. 186.901.

- (3) APPLICATION AND APPROVAL PROCESS. --
- 1136 (a) To apply for certification as a qualified target
  1137 industry business under this section, the business must file an

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application with the office before the business has made the decision to locate a new business in this state or before the business had made the decision to expand an existing business in this state. The application shall include, but is not limited to, the following information:

- 1. The applicant's federal employer identification number and the applicant's state sales tax registration number.
- 2. The permanent location of the applicant's facility in this state at which the project is or is to be located.
- 3. A description of the type of business activity or product covered by the project, including a minimum of a five-digit NAICS code four-digit SIC codes for all activities included in the project.
- 4. The number of net new full-time equivalent Florida jobs at the qualified target industry business as of December 31 of each year included in the project and the average wage of those jobs. If more than one type of business activity or product is included in the project, the number of jobs and average wage for those jobs must be separately stated for each type of business activity or product.
- 5. The total number of full-time equivalent employees employed by the applicant in this state.
  - 6. The anticipated commencement date of the project.
- 7. A brief statement concerning the role that the tax refunds requested will play in the decision of the applicant to locate or expand in this state.
- 8. An estimate of the proportion of the sales resulting from the project that will be made outside this state.

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- 9. A resolution adopted by the governing board of the county or municipality in which the project will be located, which resolution recommends that certain types of businesses be approved as a qualified target industry business and states that the commitments of local financial support necessary for the target industry business exist. In advance of the passage of such resolution, the office may also accept an official letter from an authorized local economic development agency that endorses the proposed target industry project and pledges that sources of local financial support for such project exist. For the purposes of making pledges of local financial support under this subsection, the authorized local economic development agency shall be officially designated by the passage of a one-time resolution by the local governing authority.
  - 10. Any additional information requested by the office.
- (b) To qualify for review by the office, the application of a target industry business must, at a minimum, establish the following to the satisfaction of the office:
- 1. The jobs proposed to be provided under the application, pursuant to subparagraph (a)4., must pay an estimated annual average wage equaling at least 115 percent of the average private sector wage in the area where the business is to be located or the statewide private sector average wage. In determining the average annual wage, the office shall only include new proposed jobs, and wages for existing jobs shall be excluded from this calculation. The office may waive the this average wage requirement at the request of the local governing body recommending the project and Enterprise Florida, Inc. The

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wage requirement may only be waived for a project located in a brownfield area designated under s. 376.80 or in a rural city or county or in an enterprise zone and only when the merits of the individual project or the specific circumstances in the community in relationship to the project warrant such action. If the local governing body and Enterprise Florida, Inc., make such a recommendation, it must be transmitted in writing and the specific justification for the waiver recommendation must be explained. If the director elects to waive the wage requirement, the waiver must be stated in writing and the reasons for granting the waiver must be explained.

The target industry business's project must result in the creation of at least 10 jobs at such project and, if an expansion of an existing business, must result in a net increase in employment of at least not less than 10 percent at the such business. Notwithstanding the definition of the term "expansion of an existing business" in paragraph (1)(g), at the request of the local governing body recommending the project and Enterprise Florida, Inc., the office may define an "expansion of an existing business" in a rural community or an enterprise zone as the expansion of a business resulting in a net increase in employment of less than 10 percent at such business if the merits of the individual project or the specific circumstances in the community in relationship to the project warrant such action. If the local governing body and Enterprise Florida, Inc., make such a request, the request  $\frac{\mathrm{i}\,t}{\mathrm{i}\,t}$  must be transmitted in writing and the specific justification for the request must be explained. If the director elects to grant the such request, the

grant such election must be stated in writing and the reason for granting the request must be explained.

- 3. The business activity or product for the applicant's project is within an industry or industries that have been identified by the office to be high-value-added industries that contribute to the area and to the economic growth of the state and that produce a higher standard of living for residents eitizens of this state in the new global economy or that can be shown to make an equivalent contribution to the area and state's economic progress. The director must approve requests to waive the wage requirement for brownfield areas designated under s. 376.80 unless it is demonstrated that such action is not in the public interest.
- (c) Each application meeting the requirements of paragraph
  (b) must be submitted to the office for determination of eligibility. The office shall review and evaluate each application based on, but not limited to, the following criteria:
- 1. Expected contributions to the state strategic economic development plan adopted by Enterprise Florida, Inc., taking into account the long-term effects of the project and of the applicant on the state economy.
- 2. The economic benefit of the jobs created by the project in this state, taking into account the cost and average wage of each job created.
- 3. The amount of capital investment to be made by the applicant in this state.
  - 4. The local commitment and support for the project.

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5. The effect of the project on the local community, taking into account the unemployment rate for the county where the project will be located.

- 6. The effect of any tax refunds granted pursuant to this section on the viability of the project and the probability that the project will be undertaken in this state if such tax refunds are granted to the applicant, taking into account the expected long-term commitment of the applicant to economic growth and employment in this state.
- 7. The expected long-term commitment to this state resulting from the project.
- 8. A review of the business's past activities in this state or other states, including whether such business has been subjected to criminal or civil fines and penalties. Nothing in This subparagraph does not shall require the disclosure of confidential information.
- (d) Applications shall be reviewed and certified pursuant to s. 288.061. The office shall forward its written findings and evaluation concerning each application meeting the requirements of paragraph (b) to the director within 45 calendar days after receipt of a complete application. The office shall notify each target industry business when its application is complete, and of the time when the 45-day period begins. In its written report to the director, the office shall specifically address each of the factors specified in paragraph (c) and shall make a specific assessment with respect to the minimum requirements established in paragraph (b). The office shall include in its review report projections of the tax refunds the business would be eligible to

receive in each fiscal year based on the creation and maintenance of the net new Florida jobs specified in subparagraph (a) 4. as of December 31 of the preceding state fiscal year.

- (e)1. Within 30 days after receipt of the office's findings and evaluation, the director shall issue a letter of certification that either approves or disapproves the application of the target industry business. The decision must be in writing and must provide the justifications for approval or disapproval.
- 2. If appropriate, the director shall enter into a written agreement with the qualified target industry business pursuant to subsection (4).
- (e) (f) The director may not certify any target industry business as a qualified target industry business if the value of tax refunds to be included in that letter of certification exceeds the available amount of authority to certify new businesses as determined in s. 288.095(3). However, if the commitments of local financial support represent less than 20 percent of the eligible tax refund payments, or to otherwise preserve the viability and fiscal integrity of the program, the director may certify a qualified target industry business to receive tax refund payments of less than the allowable amounts specified in paragraph (2)(b). A letter of certification that approves an application must specify the maximum amount of tax refund that will be available to the qualified industry business in each fiscal year and the total amount of tax refunds that will be available to the business for all fiscal years.

<u>(f) (g)</u> Nothing in This section <u>does not</u> shall create a presumption that an applicant <u>shall</u> will receive any tax refunds under this section. However, the office may issue nonbinding opinion letters, upon the request of prospective applicants, as to the applicants' eligibility and the potential amount of refunds.

(4) TAX REFUND AGREEMENT. --

- (b) Compliance with the terms and conditions of the agreement is a condition precedent for the receipt of a tax refund each year. The failure to comply with the terms and conditions of the tax refund agreement results in the loss of eligibility for receipt of all tax refunds previously authorized under this section and the revocation by the director of the certification of the business entity as a qualified target industry business, unless the business is eligible to receive and elects to accept a prorated refund under paragraph (5) (d) or the office grants the business an economic-stimulus exemption.
- 1. A qualified target industry business may submit, in writing, a request to the office for an economic-stimulus exemption. The request must provide quantitative evidence demonstrating how negative economic conditions in the business's industry, the effects of the impact of a named hurricane or tropical storm, or specific acts of terrorism affecting the qualified target industry business have prevented the business from complying with the terms and conditions of its tax refund agreement.
- 2. Upon receipt of a request under subparagraph 1., the director shall have 45 days to notify the requesting business,

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in writing, if its exemption has been granted or denied. In determining if an exemption should be granted, the director shall consider the extent to which negative economic conditions in the requesting business's industry have occurred in the state or, the effects of the impact of a named hurricane or tropical storm, or specific acts of terrorism affecting the qualified target industry business have prevented the business from complying with the terms and conditions of its tax refund agreement. The office shall consider current employment statistics for this state by industry, including whether the business's industry had substantial job loss during the prior year, when determining whether an exemption shall be granted.

- 3. As a condition for receiving a prorated refund under paragraph (5)(d) or an economic-stimulus exemption under this paragraph, a qualified target industry business must agree to renegotiate its tax refund agreement with the office to, at a minimum, ensure that the terms of the agreement comply with current law and office procedures governing application for and award of tax refunds. Upon approving the award of a prorated refund or granting an economic-stimulus exemption, the office shall renegotiate the tax refund agreement with the business as required by this subparagraph. When amending the agreement of a business receiving an economic-stimulus exemption, the office may extend the duration of the agreement for a period not to exceed 2 years.
- 4. A qualified target industry business may submit a request for an economic-stimulus exemption to the office in lieu

of any tax refund claim scheduled to be submitted after January  $1, 2009 \frac{2005}{5}$ , but before July  $1, 2010 \frac{2006}{5}$ .

- 5. A qualified target industry business that receives an economic-stimulus exemption may not receive a tax refund for the period covered by the exemption.
  - (5) ANNUAL CLAIM FOR REFUND. --

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- A tax refund may not be approved for a qualified target industry business unless the required local financial support has been paid into the account for that refund. If the local financial support provided is less than 20 percent of the approved tax refund, the tax refund must be reduced. In no event may the tax refund exceed an amount that is equal to 5 times the amount of the local financial support received. Further, funding from local sources includes any tax abatement granted to that business under s. 196.1995 or the appraised market value of municipal or county land conveyed or provided at a discount to that business. The amount of any tax refund for such business approved under this section must be reduced by the amount of any such tax abatement granted or the value of the land granted; and the limitations in subsection (2) and paragraph (3)(e) $\frac{(f)}{(f)}$  must be reduced by the amount of any such tax abatement or the value of the land granted. A report listing all sources of the local financial support shall be provided to the office when such support is paid to the account.
- (8) EXPIRATION.--An applicant may not be certified as qualified under this section after June 30,  $\underline{2014}$   $\underline{2010}$ . A tax refund agreement existing on that date shall continue in effect in accordance with its terms.

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HB 7031 2009

1389 Section 17. Paragraph (e) is added to subsection (3) of 1390 section 288.107, Florida Statutes, and paragraph (f) of subsection (4) of that section is amended, to read: 1391

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- 288.107 Brownfield redevelopment bonus refunds.--
- CRITERIA. -- The minimum criteria for participation in the brownfield redevelopment bonus refund are:
- (e) A resolution adopted by the governing board of the county or municipality in which the project will be located that recommends that certain types of businesses be approved.
  - (4) PAYMENT OF BROWNFIELD REDEVELOPMENT BONUS REFUNDS .--
- Applications shall be reviewed and certified pursuant to s. 288.061. The office shall review all applications submitted under s. 288.106 or other similar application forms for other eligible businesses as defined in paragraph (1) (e) which indicate that the proposed project will be located in a brownfield and determine, with the assistance of the Department of Environmental Protection, that the project location is within a brownfield as provided in this act.
- Section 18. Paragraphs (b), (c), and (d) of subsection (5) and subsections (7) and (8) of section 288.108, Florida Statutes, are amended to read:
  - 288.108 High-impact business.--
- APPLICATIONS; CERTIFICATION PROCESS; GRANT 1412 AGREEMENT. --
  - Applications shall be reviewed and certified pursuant to s. 288.061. Enterprise Florida, Inc., shall review each submitted application and inform the applicant business whether its application is complete within 10 working days. Once

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the application is deemed complete, Enterprise Florida, Inc., has 10 working days within which to evaluate the application and recommend approval or disapproval of the application to the director. In recommending an applicant business for approval, Enterprise Florida, Inc., shall include a recommended grant award amount in its evaluation forwarded to the office.

- Enterprise Florida, Inc., the director has 5 working days to enter a final order that either approves or disapproves an applicant business as a qualified high-impact business facility, unless the business requests an extension of the time. The final order shall specify the total amount of the qualified high-impact business facility performance grant award, the performance conditions that must be met to obtain the award, and the schedule for payment of the performance grant.
- (c) (d) The director and the qualified high-impact business shall enter into a performance grant agreement setting forth the conditions for payment of the qualified high-impact business performance grant. The agreement shall include the total amount of the qualified high-impact business facility performance grant award, the performance conditions that must be met to obtain the award, including the employment, average salary, investment, the methodology for determining if the conditions have been met, and the schedule of performance grant payments.
- (7) REPORTING. -- The office shall by December 1 of each year issue a complete and detailed report of all designated high-impact sectors, all applications received and their disposition, all final orders issued, and all payments made,

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including analyses of benefits and costs, types of projects supported, and employment and investments created. The report shall be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

- (7) (8) RULEMAKING.--The office may adopt rules necessary to carry out the provisions of this section.
- Section 19. Paragraphs (a), (b), and (c) of subsection (3) of section 288.1088, Florida Statutes, are amended to read:
- 1453 288.1088 Quick Action Closing Fund.--

- (3) (a) Enterprise Florida, Inc., shall review applications pursuant to s. 288.061 and determine eligibility of each project consistent with the criteria in subsection (2). Enterprise Florida, Inc., in consultation with the Office of Tourism, Trade, and Economic Development, may waive these criteria based on extraordinary circumstances or in rural areas of critical economic concern if the project would significantly benefit the local or regional economy. Enterprise Florida, Inc., shall evaluate individual proposals for high-impact business facilities and forward recommendations regarding the use of moneys in the fund for such facilities to the director of the Office of Tourism, Trade, and Economic Development. Such evaluation and recommendation must include, but need not be limited to:
- 1. A description of the type of facility or infrastructure, its operations, and the associated product or service associated with the facility.
- 1471 2. The number of full-time-equivalent jobs that will be 1472 created by the facility and the total estimated average annual

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wages of those jobs or, in the case of privately developed rural infrastructure, the types of business activities and jobs stimulated by the investment.

- 3. The cumulative amount of investment to be dedicated to the facility within a specified period.
- 4. A statement of any special impacts the facility is expected to stimulate in a particular business sector in the state or regional economy or in the state's universities and community colleges.
- 5. A statement of the role the incentive is expected to play in the decision of the applicant business to locate or expand in this state or for the private investor to provide critical rural infrastructure.
- 6. A report evaluating the quality and value of the company submitting a proposal. The report must include:
- a. A financial analysis of the company, including an evaluation of the company's short-term liquidity ratio as measured by its assets to liability, the company's profitability ratio, and the company's long-term solvency as measured by its debt-to-equity ratio;
  - b. The historical market performance of the company;
  - c. A review of any independent evaluations of the company;
- d. A review of the latest audit of the company's financial statement and the related auditor's management letter; and
- e. A review of any other types of audits that are related to the internal and management controls of the company.
- (b) Within 22 calendar days after receiving  $\frac{\text{Upon receipt}}{\text{of}}$  the evaluation and recommendation from Enterprise Florida,

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Inc., the director shall recommend to the Governor approval or disapproval of a project for receipt of funds from the Quick Action Closing Fund to the Governor. In recommending a project, the director shall include proposed performance conditions that the project must meet to obtain incentive funds. The Governor shall provide the evaluation of projects recommended for approval to the President of the Senate and the Speaker of the House of Representatives and consult with the President of the Senate and the Speaker of the House of Representatives before giving final approval for a project. The Executive Office of the Governor shall recommend approval of a project and the release of funds pursuant to the legislative consultation and review requirements set forth in s. 216.177. The recommendation must include proposed performance conditions that the project must meet in order to obtain funds.

(c) Upon the approval of the Governor, the director of the Office of Tourism, Trade, and Economic Development and the business shall enter into a contract that sets forth the conditions for payment of moneys from the fund. The contract must include the total amount of funds awarded; the performance conditions that must be met to obtain the award, including, but not limited to, net new employment in the state, average salary, and total capital investment; demonstrate a baseline of current service and a measure of enhanced capability; the methodology for validating performance; the schedule of payments from the fund; and sanctions for failure to meet performance conditions. The contract must provide that payment of moneys from the fund is contingent upon sufficient appropriation of funds by the

Legislature and upon sufficient release of appropriated funds by the Legislative Budget Commission.

Section 20. Section 288.10895, Florida Statutes, is created to read:

- 288.10895 Transfers of tax credits or investments or economic development incentives.—
  - (1) Any person as defined in s. 1.01 that is entitled to receive a tax credit or investment or economic development incentive pursuant to any provision of the laws of this state may transfer such credit or incentive as provided in this section.
  - transfer any unused credit or incentive in whole or in units of not less than 25 percent of the remaining credit or incentive.

    The transferee may use such credit or incentive in the same manner and with the same limitations as provided in this section and in the provisions creating such credit or incentive and to the same extent as if they were the original recipient, provided that the total amount does not exceed the maximum amount of credit or incentives to which the original recipient would have been entitled.
  - (3) Any transferred credit or incentive may not be transferred again, except such transferred credits or incentives may transfer to a surviving or acquiring entity subject to the same conditions and limitations as described in this section and in the provisions creating such credit or incentive.
  - (4) (a) A credit or incentive may be transferred after a merger or acquisition to the surviving or acquiring entity.

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(b) An entity treated as a partnership or a disregarded entity may transfer a credit or incentive to its partners, members, or parent entity.

- (c) A corporation may transfer a credit or incentive to other members of its affiliated group of corporations as defined in s. 220.03(1)(b).
- examination or audit by an applicable agency, such deficiency or repayment shall be recovered from the first person or the surviving or acquiring entity to have claimed such credit up to the amount of credit taken. Any subsequent deficiency or repayment shall be assessed against any person acquiring and claiming such credit, or in the case of multiple succeeding persons, in the order of credit succession.
- (6) A person may not transfer a credit or incentive if the transferee receiving the credit or incentive is not subject to the tax for which the credit or incentive is allowed or is unable to otherwise use such credit or incentive.
- (7) Each agency may adopt rules related to such agency's administration of a credit or other incentive necessary to implement and administer this section, including rules, forms, specific procedures, guidelines for transferring and claiming a credit or incentive, and the method by which a transferor or transferee shall notify the agency of the transfer of the credit or incentive.
- (8) This section does not apply to the credit established in s. 220.186.

Section 21. Subsection (2) of section 257.193, Florida Statutes, is amended to read:

- 257.193 Community Libraries in Caring Program. --
- (2) The purpose of the Community Libraries in Caring Program is to assist libraries in rural communities, as defined in s. 288.0656(2)(b) and subject to the provisions of s. 288.06561, to strengthen their collections and services, improve literacy in their communities, and improve the economic viability of their communities.

Section 22. Section 288.019, Florida Statutes, is amended to read:

- 288.019 Rural considerations in grant review and evaluation processes.—Notwithstanding any other law, and to the fullest extent possible, the member agencies and organizations of the Rural Economic Development Initiative (REDI) as defined in s. 288.0656(6)(a) shall review all grant and loan application evaluation criteria to ensure the fullest access for rural counties as defined in s. 288.0656(2)(b) to resources available throughout the state.
- (1) Each REDI agency and organization shall review all evaluation and scoring procedures and develop modifications to those procedures which minimize the impact of a project within a rural area.
- (2) Evaluation criteria and scoring procedures must provide for an appropriate ranking based on the proportionate impact that projects have on a rural area when compared with similar project impacts on an urban area.

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(3) Evaluation criteria and scoring procedures must recognize the disparity of available fiscal resources for an equal level of financial support from an urban county and a rural county.

- (a) The evaluation criteria should weight contribution in proportion to the amount of funding available at the local level.
- (b) In-kind match should be allowed and applied as financial match when a county is experiencing financial distress through elevated unemployment at a rate in excess of the state's average by 5 percentage points or because of the loss of its ad valorem base.
- (4) For existing programs, the modified evaluation criteria and scoring procedure must be delivered to the Office of Tourism, Trade, and Economic Development for distribution to the REDI agencies and organizations. The REDI agencies and organizations shall review and make comments. Future rules, programs, evaluation criteria, and scoring processes must be brought before a REDI meeting for review, discussion, and recommendation to allow rural counties fuller access to the state's resources.
- Section 23. Paragraph (d) of subsection (15) of section 627.6699, Florida Statutes, is amended to read:
  - 627.6699 Employee Health Care Access Act.--
  - (15) SMALL EMPLOYERS ACCESS PROGRAM. --
  - (d) Eligibility.--

1. Any small employer that is actively engaged in business, has its principal place of business in this state,

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employs up to 25 eligible employees on business days during the preceding calendar year, employs at least 2 employees on the first day of the plan year, and has had no prior coverage for the last 6 months may participate.

- 2. Any municipality, county, school district, or hospital employer located in a rural community as defined in s. 288.0656(2)(b) may participate.
  - 3. Nursing home employers may participate.

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4. Each dependent of a person eligible for coverage is also eligible to participate.

Any employer participating in the program must do so until the end of the term for which the carrier providing the coverage is obligated to provide such coverage to the program. Coverage for a small employer group that ceases to meet the eligibility requirements of this section may be terminated at the end of the policy period for which the necessary premiums have been paid.

Section 24. This act shall take effect July 1, 2009.