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A bill to be entitled

2 An act relating to community affairs; creating s. 14.2017, 3 F.S.; creating the Office of Emergency Management within 4 the Executive Office of the Governor; providing for 5 appointment of a director; amending s. 20.10, F.S.; 6 creating additional divisions of the Department of State; 7 providing for appointment of certain directors or 8 executive directors by the Secretary of State; providing 9 appointment requirements; providing for employment of 10 personnel; specifying certain responsibilities of the department; amending s. 163.3162, F.S.; conforming a 11 cross-reference; amending s. 163.3164, F.S.; revising and 12 13 providing definitions applicable to the Local Government 14 Comprehensive Planning and Land Development Regulation 15 Act; amending s. 163.3177, F.S.; revising requirements for 16 adopting amendments to the capital improvements element of a local comprehensive plan; revising requirements for the 17 public school facilities element implementing a school 18 19 concurrency program; deleting a penalty for local governments that fail to adopt a public school facilities 20 21 element and interlocal agreement; authorizing the 22 Administration Commission to impose sanctions; amending s. 23 163.3180, F.S.; revising concurrency requirements; 24 revising legislative findings; authorizing local 25 governments to establish areas that are exempt from 26 certain concurrency requirements for transportation 27 facilities; deleting certain requirements for 28 transportation concurrency exception areas; providing Page 1 of 74

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procedures and requirements; revising provisions for transportation concurrency exception areas to conform; providing legislative intent and findings; providing powers, duties, and responsibilities of the state land planning agency and the Department of Transportation; revising transportation concurrency requirements for developments of regional impact; revising proportionateshare contribution and mitigation requirements; revising school concurrency requirements; requiring charter schools to be considered as a mitigation option under certain circumstances; amending s. 163.31801, F.S.; revising requirements for adoption of impact fees; creating s. 163.31802, F.S.; prohibiting establishment of local security standards requiring businesses to expend funds to enhance local governmental services or functions under certain circumstances; amending s. 163.3184, F.S.; authorizing local governments to use a streamlined review process for certain comprehensive plan amendments or amendment packages; providing requirements; amending s. 163.32465, F.S.; providing for alternative state review processes for local comprehensive plan amendments; providing requirements, procedures, and limitations for exemptions from state review of comprehensive plans; replacing an alternative state review process pilot program with a streamlined state review process; providing requirements, procedures, and limitations for a streamlined review process; specifying amendment quidelines for streamlined review processes; requiring Page 2 of 74

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57 that agencies submit comments within a specified period 58 after the state land planning agency notifies the local 59 government that the plan amendment package is complete; 60 requiring that the local government adopt a plan amendment within a specified period after comments are received; 61 62 requiring that the state land planning agency adopt rules; 63 deleting provisions relating to reporting requirements for 64 the Office of Program Policy Analysis and Government 65 Accountability; deleting pilot program provisions; 66 providing legislative findings and determinations relating 67 to replacing the transportation concurrency system with a mobility fee system; requiring the state land planning 68 69 agency and the Department of Transportation to study and 70 develop a methodology for a mobility fee system; 71 specifying criteria; requiring joint reports to the 72 Legislature; specifying report requirements; requiring the 73 Department of Transportation to establish an approved 74 transportation methodology for assessing the traffic 75 impacts of certain developments; providing for extending 76 certain permits, orders, or applications due to expire 77 December 31, 2010; providing for application of the 78 extension to certain related activities; amending ss. 79 186.513, 186.515, 287.042, 288.975, and 369.303, F.S.; 80 conforming cross-references; amending ss. 420.504 and 420.506, F.S.; conforming provisions to the transfer of 81 82 the Department of Community Affairs to the Department of State; amending ss. 420.5095, 420.9071, and 420.9076, 83 84 F.S.; conforming cross-references; transferring the Page 3 of 74

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Division of Housing and Community Development and the Division of Community Planning of the Department of Community Affairs to the Department of State; preserving the validity of certain judicial or administrative actions; transferring the Division of Emergency Management of the Department of Community Affairs to the Executive Office of the Governor; preserving the validity of certain judicial or administrative actions; directing the Division of Statutory Revision of the Office of Legislative Services to assist the relevant substantive committees of the Legislature in developing legislation to conform the Florida Statutes to the transfer of the Department of Community Affairs to the Department of State; amending ss. 212.08, 220.183, 381.7354, and 624.5105, F.S.; conforming cross-references; repealing s. 20.18, F.S., relating to the Department of Community Affairs; providing effective dates. Be It Enacted by the Legislature of the State of Florida: Section 1. Section 14.2017, Florida Statutes, is created

106 to read:

107 <u>14.2017 Office of Emergency Management; creation; powers</u> 108 <u>and duties.--The Office of Emergency Management is created</u> 109 <u>within the Executive Office of the Governor. The director of the</u> 110 <u>Office of Emergency Management shall be appointed by and serve</u> 111 at the pleasure of the Governor.

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112 Section 2. Section 20.10, Florida Statutes, is amended to 113 read: 114 20.10 Department of State. -- There is created a Department 115 of State. 116 (1)The head of the Department of State is the Secretary 117 of State. The Secretary of State shall be appointed by the 118 Governor, subject to confirmation by the Senate, and shall serve at the pleasure of the Governor. The Secretary of State shall 119 120 perform the functions conferred by the State Constitution upon the custodian of state records. 121 122 The following divisions of the Department of State are (2)123 established: 124 Division of Elections. (a) 125 (b) Division of Historical Resources. 126 (C) Division of Corporations. 127 (d) Division of Library and Information Services. Division of Cultural Affairs. 128 (e) 129 Division of Administration. (f) (g) 130 Division of Housing and Community Development, which 131 shall include the Office of Urban Opportunity. 132 Division of State and Community Planning. (h) 133 Unless otherwise provided by law, the Secretary of (3) 134 State shall appoint the directors or executive directors of any 135 commission or council assigned to the department, who shall serve at his or her pleasure as provided for division directors 136 137 in s. 110.205. The appointment or termination by the Secretary 138 of State shall be with the advice and consent of the commission 139 or council, and the director or executive director may employ,

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140	subject to departmental rules and procedures, such personnel as
141	may be authorized and necessary.
142	(4) The role of state government required by part I of
143	chapter 421 and chapters 422 and 423 is the responsibility of
144	the Department of State, and the department is the agency of
145	state government responsible for the state's role in housing and
146	urban development.
147	(5)-(3) The Department of State may adopt rules pursuant to
148	ss. 120.536(1) and 120.54 to administer the provisions of law
149	conferring duties upon the department.
150	Section 3. Subsection (5) of section 163.3162, Florida
151	Statutes, is amended to read:
152	163.3162 Agricultural Lands and Practices Act
153	(5) AMENDMENT TO LOCAL GOVERNMENT COMPREHENSIVE PLANThe
154	owner of a parcel of land defined as an agricultural enclave
155	under s. 163.3164 (33) may apply for an amendment to the local
156	government comprehensive plan pursuant to s. 163.3187. Such
157	amendment is presumed to be consistent with rule 9J-5.006(5),
158	Florida Administrative Code, and may include land uses and
159	intensities of use that are consistent with the uses and
160	intensities of use of the industrial, commercial, or residential
161	areas that surround the parcel. This presumption may be rebutted
162	by clear and convincing evidence. Each application for a
163	comprehensive plan amendment under this subsection for a parcel
164	larger than 640 acres must include appropriate new urbanism
165	concepts such as clustering, mixed-use development, the creation
166	of rural village and city centers, and the transfer of

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167 development rights in order to discourage urban sprawl while 168 protecting landowner rights.

169 The local government and the owner of a parcel of land (a) 170 that is the subject of an application for an amendment shall 171 have 180 days following the date that the local government 172 receives a complete application to negotiate in good faith to 173 reach consensus on the land uses and intensities of use that are 174 consistent with the uses and intensities of use of the industrial, commercial, or residential areas that surround the 175 176 parcel. Within 30 days after the local government's receipt of 177 such an application, the local government and owner must agree 178 in writing to a schedule for information submittal, public 179 hearings, negotiations, and final action on the amendment, which 180 schedule may thereafter be altered only with the written consent 181 of the local government and the owner. Compliance with the 182 schedule in the written agreement constitutes good faith negotiations for purposes of paragraph (c). 183

184 Upon conclusion of good faith negotiations under (b) 185 paragraph (a), regardless of whether the local government and 186 owner reach consensus on the land uses and intensities of use 187 that are consistent with the uses and intensities of use of the 188 industrial, commercial, or residential areas that surround the 189 parcel, the amendment must be transmitted to the state land 190 planning agency for review pursuant to s. 163.3184. If the local 191 government fails to transmit the amendment within 180 days after receipt of a complete application, the amendment must be 192 193 immediately transferred to the state land planning agency for 194 such review at the first available transmittal cycle. A plan

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195 amendment transmitted to the state land planning agency 196 submitted under this subsection is presumed to be consistent 197 with rule 9J-5.006(5), Florida Administrative Code. This 198 presumption may be rebutted by clear and convincing evidence.

199 (C) If the owner fails to negotiate in good faith, a plan 200 amendment submitted under this subsection is not entitled to the 201 rebuttable presumption under this subsection in the negotiation 202 and amendment process.

203 (d) Nothing within this subsection relating to 204 agricultural enclaves shall preempt or replace any protection 205 currently existing for any property located within the 206 boundaries of the following areas:

207

The Wekiva Study Area, as described in s. 369.316; or 1. 208 2. The Everglades Protection Area, as defined in s. 209 373.4592(2).

210 Section 4. Section 163.3164, Florida Statutes, is amended 211 to read:

212 163.3164 Local Government Comprehensive Planning and Land 213 Development Regulation Act; definitions. -- As used in this act:

"Administration Commission" means the Governor and the 214 (1)215 Cabinet, and for purposes of this chapter the commission shall 216 act on a simple majority vote, except that for purposes of 217 imposing the sanctions provided in s. 163.3184(11), affirmative action shall require the approval of the Governor and at least 218 three other members of the commission. 219

(2) (33) "Agricultural enclave" means an unincorporated, 220 221 undeveloped parcel that:

222

Is owned by a single person or entity; (a)

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(b) Has been in continuous use for bona fide agricultural purposes, as defined by s. 193.461, for a period of 5 years prior to the date of any comprehensive plan amendment application;

227 (c) Is surrounded on at least 75 percent of its perimeter 228 by:

Property that has existing industrial, commercial, or
 residential development; or

231 2. Property that the local government has designated, in 232 the local government's comprehensive plan, zoning map, and 233 future land use map, as land that is to be developed for 234 industrial, commercial, or residential purposes, and at least 75 235 percent of such property is existing industrial, commercial, or 236 residential development;

(d) Has public services, including water, wastewater, transportation, schools, and recreation facilities, available or such public services are scheduled in the capital improvement element to be provided by the local government or can be provided by an alternative provider of local government infrastructure in order to ensure consistency with applicable concurrency provisions of s. 163.3180; and

(e) Does not exceed 1,280 acres; however, if the property
is surrounded by existing or authorized residential development
that will result in a density at buildout of at least 1,000
residents per square mile, then the area shall be determined to
be urban and the parcel may not exceed 4,480 acres.

249 (3) (2) "Area" or "area of jurisdiction" means the total 250 area qualifying under the provisions of this act, whether this

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251 be all of the lands lying within the limits of an incorporated 252 municipality, lands in and adjacent to incorporated 253 municipalities, all unincorporated lands within a county, or 254 areas comprising combinations of the lands in incorporated 255 municipalities and unincorporated areas of counties.

256 <u>(4)</u> "Coastal area" means the 35 coastal counties and 257 all coastal municipalities within their boundaries designated 258 coastal by the state land planning agency.

259 <u>(5) (4)</u> "Comprehensive plan" means a plan that meets the 260 requirements of ss. 163.3177 and 163.3178.

(6) "Dense urban area" means a census tract having an
 average of at least 1,000 people per square mile of land area
 according to the most recent data from the decennial census
 conducted by the Bureau of the Census of the United States
 Department of Commerce.

266 <u>(7)-(5)</u> "Developer" means any person, including a 267 governmental agency, undertaking any development as defined in 268 this act.

269 (8)(6) "Development" has the meaning given it in s. 270 380.04.

271 <u>(9)(7)</u> "Development order" means any order granting, 272 denying, or granting with conditions an application for a 273 development permit.

274 <u>(10)(8)</u> "Development permit" includes any building permit, 275 zoning permit, subdivision approval, rezoning, certification, 276 special exception, variance, or any other official action of 277 local government having the effect of permitting the development 278 of land.

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279 <u>(11) (25)</u> "Downtown revitalization" means the physical and 280 economic renewal of a central business district of a community 281 as designated by local government, and includes both downtown 282 development and redevelopment.

283 <u>(12)(29)</u> "Existing urban service area" means built-up 284 areas where public facilities and services such as sewage 285 treatment systems, roads, schools, and recreation areas are 286 already in place.

287 (13) (32) "Financial feasibility" means that sufficient 288 revenues are currently available or will be available from 289 committed funding sources for the first 3 years, or will be 290 available from committed or planned funding sources for years 4 291 and 5, of a 5-year capital improvement schedule for financing 292 capital improvements, such as ad valorem taxes, bonds, state and federal funds, tax revenues, impact fees, and developer 293 294 contributions, which are adequate to fund the projected costs of 295 the capital improvements identified in the comprehensive plan 296 necessary to ensure that adopted level-of-service standards are 297 achieved and maintained within the period covered by the 5-year 298 schedule of capital improvements. A comprehensive plan shall be 299 deemed financially feasible for transportation and school 300 facilities throughout the planning period addressed by the 301 capital improvements schedule if it can be demonstrated that the level-of-service standards will be achieved and maintained by 302 the end of the planning period even if in a particular year such 303 304 improvements are not concurrent as required by s. 163.3180.

305 <u>(14)(9)</u> "Governing body" means the board of county 306 commissioners of a county, the commission or council of an

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307 incorporated municipality, or any other chief governing body of 308 a unit of local government, however designated, or the 309 combination of such bodies where joint utilization of the 310 provisions of this act is accomplished as provided herein.

(15) (10) "Governmental agency" means:

312 (a) The United States or any department, commission,313 agency, or other instrumentality thereof.

(b) This state or any department, commission, agency, orother instrumentality thereof.

316 (c) Any local government, as defined in this section, or 317 any department, commission, agency, or other instrumentality 318 thereof.

319 (d) Any school board or other special district, authority, 320 or governmental entity.

321 <u>(16)(11)</u> "Land" means the earth, water, and air, above, 322 below, or on the surface, and includes any improvements or 323 structures customarily regarded as land.

324 "Land development regulation commission" means a (17) (22) 325 commission designated by a local government to develop and 326 recommend, to the local governing body, land development 327 regulations which implement the adopted comprehensive plan and 328 to review land development regulations, or amendments thereto, 329 for consistency with the adopted plan and report to the 330 governing body regarding its findings. The responsibilities of the land development regulation commission may be performed by 331 332 the local planning agency.

333 <u>(18) (23)</u> "Land development regulations" means ordinances 334 enacted by governing bodies for the regulation of any aspect of

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335 development and includes any local government zoning, rezoning, 336 subdivision, building construction, or sign regulations or any 337 other regulations controlling the development of land, except 338 that this definition shall not apply in s. 163.3213.

339 <u>(19)(12)</u> "Land use" means the development that has 340 occurred on the land, the development that is proposed by a 341 developer on the land, or the use that is permitted or 342 permissible on the land under an adopted comprehensive plan or 343 element or portion thereof, land development regulations, or a 344 land development code, as the context may indicate.

345 <u>(20) (13)</u> "Local government" means any county or 346 municipality.

347 <u>(21) (14)</u> "Local planning agency" means the agency 348 designated to prepare the comprehensive plan or plan amendments 349 required by this act.

350 (22) (15) A "Newspaper of general circulation" means a 351 newspaper published at least on a weekly basis and printed in 352 the language most commonly spoken in the area within which it 353 circulates, but does not include a newspaper intended primarily 354 for members of a particular professional or occupational group, 355 a newspaper whose primary function is to carry legal notices, or 356 a newspaper that is given away primarily to distribute 357 advertising.

358 <u>(23)(31)</u> "Optional sector plan" means an optional process 359 authorized by s. 163.3245 in which one or more local governments 360 by agreement with the state land planning agency are allowed to 361 address development-of-regional-impact issues within certain 362 designated geographic areas identified in the local

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363 comprehensive plan as a means of fostering innovative planning 364 and development strategies in s. 163.3177(11)(a) and (b), 365 furthering the purposes of this part and part I of chapter 380, 366 reducing overlapping data and analysis requirements, protecting 367 regionally significant resources and facilities, and addressing 368 extrajurisdictional impacts.

369 <u>(24) (16)</u> "Parcel of land" means any quantity of land 370 capable of being described with such definiteness that its 371 locations and boundaries may be established, which is designated 372 by its owner or developer as land to be used, or developed as, a 373 unit or which has been used or developed as a unit.

374 <u>(25)(17)</u> "Person" means an individual, corporation, 375 governmental agency, business trust, estate, trust, partnership, 376 association, two or more persons having a joint or common 377 interest, or any other legal entity.

378 (26) (28) "Projects that promote public transportation" 379 means projects that directly affect the provisions of public 380 transit, including transit terminals, transit lines and routes, 381 separate lanes for the exclusive use of public transit services, 382 transit stops (shelters and stations), office buildings or 383 projects that include fixed-rail or transit terminals as part of 384 the building, and projects which are transit oriented and 385 designed to complement reasonably proximate planned or existing 386 public facilities.

387 <u>(27)(24)</u> "Public facilities" means major capital 388 improvements, including, but not limited to, transportation, 389 sanitary sewer, solid waste, drainage, potable water, 390 educational, parks and recreational, and health systems and

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391 facilities, and spoil disposal sites for maintenance dredging 392 located in the intracoastal waterways, except for spoil disposal 393 sites owned or used by ports listed in s. 403.021(9)(b).

394 <u>(28)(18)</u> "Public notice" means notice as required by s.
395 125.66(2) for a county or by s. 166.041(3)(a) for a
396 municipality. The public notice procedures required in this part
397 are established as minimum public notice procedures.

398 <u>(29) (19)</u> "Regional planning agency" means the agency 399 designated by the state land planning agency to exercise 400 responsibilities under law in a particular region of the state.

401 <u>(30)(20)</u> "State land planning agency" means the Department 402 of <u>State Community Affairs</u>.

403 <u>(31) (21)</u> "Structure" has the meaning given it by s. 404 380.031(19).

405 <u>(32)(30)</u> "Transportation corridor management" means the 406 coordination of the planning of designated future transportation 407 corridors with land use planning within and adjacent to the 408 corridor to promote orderly growth, to meet the concurrency 409 requirements of this chapter, and to maintain the integrity of 410 the corridor for transportation purposes.

411 (33) (27) "Urban infill" means the development of vacant 412 parcels in otherwise built-up areas where public facilities such 413 as sewer systems, roads, schools, and recreation areas are 414 already in place and the average residential density is at least five dwelling units per acre, the average nonresidential 415 intensity is at least a floor area ratio of 1.0 and vacant, 416 417 developable land does not constitute more than 10 percent of the 418 area.

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419 <u>(34)(26)</u> "Urban redevelopment" means demolition and 420 reconstruction or substantial renovation of existing buildings 421 or infrastructure within urban infill areas, existing urban 422 service areas, or community redevelopment areas created pursuant 423 to part III.

Section 5. Paragraphs (b) and (c) of subsection (3) and paragraphs (a), (j), and (k) of subsection (12) of section 163.3177, Florida Statutes, are amended, and paragraph (f) is added to subsection (3) of that section, to read:

428 163.3177 Required and optional elements of comprehensive 429 plan; studies and surveys.--

(3)

430

431 The capital improvements element must be reviewed on (b)1. 432 an annual basis and modified as necessary in accordance with s. 163.3187 or s. 163.3189 in order to maintain a financially 433 434 feasible 5-year schedule of capital improvements. Corrections 435 and modifications concerning costs; revenue sources; or 436 acceptance of facilities pursuant to dedications which are 437 consistent with the plan may be accomplished by ordinance and 438 shall not be deemed to be amendments to the local comprehensive 439 plan. A copy of the ordinance shall be transmitted to the state 440 land planning agency.

An amendment to the comprehensive plan is required to update the schedule on an annual basis or to eliminate, defer, or delay the construction for any facility listed in the 5-year schedule. All public facilities must be consistent with the capital improvements element. Amendments to implement this section must be adopted and transmitted no later than December

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447 1, 2008. Thereafter, a local government may not amend its future 448 land use map, except for plan amendments to meet new 449 requirements under this part and emergency amendments pursuant 450 to s. 163.3187(1)(a), after December 1, 2008, and every year 451 thereafter, unless and until the local government has adopted 452 the annual update and it has been transmitted to the state land 453 planning agency.

454 <u>3.2.</u> Capital improvements element amendments adopted after
455 the effective date of this act shall require only a single
456 public hearing before the governing board which shall be an
457 adoption hearing as described in s. 163.3184(7). Such amendments
458 are not subject to the requirements of s. 163.3184(3)-(6).

459 If the local government does not adopt the required (C) 460 annual update to the schedule of capital improvements, the state 461 land planning agency may issue a notice to the local government 462 to show cause why sanctions should not be enforced for failure to submit the annual update and may must notify the 463 464 Administration Commission. A local government that has a 465 demonstrated lack of commitment to meeting its obligations 466 identified in the capital improvements element may be subject to 467 sanctions by the Administration Commission pursuant to s. 468 163.3184(11).

(f) A local government that has designated a transportation concurrency exception area in its comprehensive plan pursuant to s. 163.3180(5) shall be deemed to meet the requirement to achieve and maintain level-of-service standards if the capital improvements element and, as appropriate, the capital improvements schedule include any capital improvements

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475 planned within the scheduled timeframe based upon the strategies476 adopted in the plan to promote mobility.

477 A public school facilities element adopted to (12)478 implement a school concurrency program shall meet the 479 requirements of this subsection. Each county and each 480 municipality within the county, unless exempt or subject to a 481 waiver, must adopt a public school facilities element that is 482 consistent with those adopted by the other local governments 483 within the county and enter the interlocal agreement pursuant to 484 s. 163.31777.

485 The state land planning agency may provide a waiver to (a) 486 a county and to the municipalities within the county if the 487 capacity rate for all schools within the school district is no 488 greater than 100 percent and the projected 5-year capital outlay 489 full-time equivalent student growth rate is less than 10 490 percent. The state land planning agency may allow for a 491 projected 5-year capital outlay full-time equivalent student 492 growth rate to exceed 10 percent when the projected 10-year 493 capital outlay full-time equivalent student enrollment is less 494 than 2,000 students and the capacity rate for all schools within 495 the school district in the tenth year will not exceed the 100-496 percent limitation. The state land planning agency may allow for 497 a single school to exceed the 100-percent limitation if it can 498 be demonstrated that the capacity rate for that single school is not greater than 105 percent. In making this determination, the 499 500 state land planning agency shall consider the following 501 criteria:

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502 1. Whether the exceedance is due to temporary 503 circumstances;

2. Whether the projected 5-year capital outlay full time equivalent student growth rate for the school district is approaching the 10-percent threshold;

507 3. Whether one or more additional schools within the 508 school district are at or approaching the 100-percent threshold; 509 and

510 4. The adequacy of the data and analysis submitted to 511 support the waiver request.

512 If a local government fails Failure to adopt the (j) 513 public school facilities element, to enter into an approved 514 interlocal agreement as required by subparagraph (6)(h)2. and s. 515 163.31777, or to amend the comprehensive plan as necessary to implement school concurrency, according to the phased schedule, 516 517 shall result in a local government being prohibited from 518 adopting amendments to the comprehensive plan which increase 519 residential density until the necessary amendments have been 520 adopted and transmitted to the state land planning agency.

521 (k) the state land planning agency may issue the school 522 board a notice to the school board and the local government to 523 show cause why sanctions should not be enforced for such failure 524 to enter into an approved interlocal agreement as required by s. 525 163.31777 or for failure to implement the provisions of this act 526 relating to public school concurrency. The school board may be subject to sanctions imposed by the Administration Commission 527 directing the Department of Education to withhold from the 528 529 district school board an equivalent amount of funds for school

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530 construction available pursuant to ss. 1013.65, 1013.68, 531 1013.70, and 1013.72. <u>The local government may be subject to</u> 532 <u>sanctions by the Administration Commission pursuant to s.</u> 533 <u>163.3184(11).</u>

534 Section 6. Subsections (5) and (12), paragraph (e) of 535 subsection (13), and subsection (16) of section 163.3180, 536 Florida Statutes, are amended to read:

537

163.3180 Concurrency.--

538 (5) (a) The Legislature finds that under limited 539 circumstances dealing with transportation facilities, 540 countervailing planning and public policy goals may come into 541 conflict with the requirement that adequate public 542 transportation facilities and services be available concurrent 543 with the impacts of such development. The Legislature further 544 finds that often the unintended result of the concurrency 545 requirement for transportation facilities is often an impediment 546 to the promotion of vibrant, sustainable multiuse urban 547 communities the discouragement of urban infill development and 548 redevelopment. Such unintended results directly conflict with 549 the goals and policies of the state comprehensive plan and the 550 intent of this part. Therefore, exceptions from the concurrency 551 requirement for transportation facilities may be granted as 552 provided by this subsection.

(b) A local government may <u>establish an area within its</u>
jurisdiction that is exempt grant an exception from the
concurrency requirement for transportation facilities <u>pursuant</u>
to the requirements of this subsection if the proposed
development is otherwise consistent with the adopted local

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558 government comprehensive plan and is a project that promotes 559 public transportation or is located within an area designated in 560 the comprehensive plan for: 561 1. Urban infill development; 562 <u>-Urban redevelopment;</u> 563 - Downtown revitalization; 3. 564 4. Urban infill and redevelopment under s. 163.2517; or 565 5. An urban service area specifically designated as a 566 transportation concurrency exception area which includes lands 567 appropriate for compact, contiguous urban development, which does not exceed the amount of land needed to accommodate the 568 569 projected population growth at densities consistent with the 570 adopted comprehensive plan within the 10-year planning period, 571 and which is served or is planned to be served with public 572 facilities and services as provided by the capital improvements 573 element. 574 The Legislature also finds that developments located (C) 575 within urban infill, urban redevelopment, existing urban 576 service, or downtown revitalization areas or areas designated as 577 urban infill and redevelopment areas under s. 163.2517 which 578 pose only special part-time demands on the transportation system 579 should be excepted from the concurrency requirement for 580 transportation facilities. A special part-time demand is one 581 that does not have more than 200 scheduled events during any 582 calendar year and does not affect the 100 highest traffic volume 583 hours. 1.(d) A local government shall establish transportation 584 585 concurrency exception area boundaries guidelines in its the

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586 comprehensive plan for granting the exceptions authorized in 587 paragraphs (b) and (c) and subsections (7) and (15) which must 588 be consistent with and support a comprehensive strategy adopted 589 in the plan to promote the purpose of the exceptions.

590 <u>2.(e)</u> The local government shall adopt into the 591 <u>comprehensive</u> plan and implement long-term strategies to support 592 and fund mobility within the designated exception area, 593 including alternative modes of transportation. The plan 594 amendment must also demonstrate how strategies will support the 595 purpose of the exception and how mobility within the designated 596 exception area will be provided.

597 In addition, the strategies must address urban design; 3. 598 appropriate land use mixes, including intensity and density; and 599 network connectivity plans needed to promote a vibrant, 600 sustainable, multiuse urban community infill, redevelopment, or 601 downtown revitalization. The comprehensive plan amendment 602 designating the concurrency exception area must be accompanied 603 by data and analysis supporting the local government's 604 determination of the boundaries of the transportation 605 concurrency exception justifying the size of the area.

606 (f) Prior to the designation of a concurrency exception 607 area, the state land planning agency and the Department of 608 Transportation shall be consulted by the local government to 609 assess the impact that the proposed exception area is expected 610 to have on the adopted level-of-service standards established for Strategic Intermodal System facilities, as defined in s. 611 612 339.64, and roadway facilities funded in accordance with s. 613 339.2819. Further,

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614 The local government shall provide strategies, in 4. 615 consultation with the state land planning agency and the 616 Department of Transportation, develop a plan to mitigate any 617 impacts to the Strategic Intermodal System, including, if 618 appropriate, but not limited to, access management, parallel 619 reliever roads, and transportation demand management the 620 development of a long-term concurrency management system 621 pursuant to subsection (9) and s. 163.3177(3)(d). The exceptions 622 may be available only within the specific geographic area of the 623 jurisdiction designated in the plan. Pursuant to s. 163.3184, 624 any affected person may challenge a plan amendment establishing 625 these quidelines and the areas within which an exception could 626 be granted. 627 (d) (g) Before designating a transportation concurrency 628 exception area, the local government shall consult with the 629 state land planning agency, the Department of Transportation, 630 and the appropriate regional planning council to assess the 631 impact the proposed exception area is expected to have on the 632 adopted level of service standards established for Strategic 633 Intermodal System facilities and roadway facilities funded in 634 accordance with s. 339.2819 areas existing prior to July 1, 635 2005, must, at a minimum, meet the provisions of this section by 636 July 1, 2006, or at the time of the comprehensive plan update 637 pursuant to the evaluation and appraisal report, whichever 638 occurs last. 639 (e) It is the intent of the Legislature that establishment 640 of transportation concurrency exception areas are a matter of 641 local authority within the jurisdiction of a municipality or

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642 within the boundary of a dense urban area, as defined in s. 643 163.3164, if within the jurisdiction of a county. As such, 644 amendments establishing transportation concurrency exception 645 areas in the comprehensive plan shall be subject to the 646 following review and challenge: 647 1. The state land planning agency, the Department of 648 Transportation, and the appropriate regional planning council 649 may review and comment on the proposed amendment that 650 establishes a transportation concurrency exception area. 651 2. Plan amendments shall be reviewed in the manner described in ss. 163.3184(1), (2), (7), (14), (15), and (16) and 652 653 163.3187. The state land planning agency may not issue a report 654 as described in s. 163.3184(6)(c) giving any objections, 655 recommendations, or comments on proposed plan amendments or a 656 notice of intent on adopted plan amendments; however, affected 657 persons as defined in s. 163.3184(1)(a) may file a petition for 658 administrative review pursuant to s. 163.3187(3)(a) to challenge 659 the compliance of an adopted plan amendment. 660 (f) Plan amendments establishing transportation 661 concurrency exception areas outside of municipalities or dense 662 urban areas as defined in s. 163.3164 shall be subject to review 663 under s. 163.3184, s. 163.3187, s. 163.3246, or s. 163.32465, as 664 applicable. 665 (g) The Legislature also finds that certain developments, 666 due to their location or character, should be subject to special 667 consideration when applying concurrency for transportation. 668 1. Developments located within urban infill, urban 669 redevelopment, existing urban service, or downtown

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670 revitalization areas or areas designated as urban infill and 671 redevelopment areas under s. 163.2517, that impose only special 672 part-time demands upon the transportation system, are exempt 673 from concurrency requirements for transportation facilities. A 674 special part-time demand is one that does not have more than 200 675 scheduled events during any calendar year and does not affect 676 the 100 highest traffic volume hours. 677 2. A development certified by the Office of Tourism, Trade, and Economic Development as a qualified job creation 678 679 project that meets the criteria of s. 403.973(3) may be exempted 680 from transportation concurrency requirements by the local 681 government after consulting with the Department of 682 Transportation concerning any impacts on the Strategic

683 Intermodal System.

(12) (a)1. A development of regional impact satisfies may
satisfy the transportation concurrency requirements of the local
comprehensive plan, the local government's concurrency
management system, and s. 380.06 by paying payment of a
proportionate-share contribution for local and regionally
significant traffic impacts, if:

690 <u>a.(a)</u> The development of regional impact which, based on
 691 its location or mix of land uses, is designed to encourage
 692 pedestrian or other nonautomotive modes of transportation.;

693 <u>b.(b)</u> The proportionate-share contribution for local and 694 regionally significant traffic impacts is sufficient to pay for 695 one or more required mobility improvements that will benefit <u>the</u> 696 <u>network of</u> a regionally significant transportation <u>facilities.</u> 697 facility;

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698 <u>c.(c)</u> The owner and developer of the development of 699 regional impact pays or assures payment of the proportionate-700 share contribution.; and

701 2.(d) If the regionally significant transportation 702 facility to be constructed or improved is under the maintenance 703 authority of a governmental entity, as defined by s. 334.03(12), 704 other than the local government having with jurisdiction over 705 the development of regional impact, the developer shall is 706 required to enter into a binding and legally enforceable 707 commitment to transfer funds to the governmental entity having 708 maintenance authority or to otherwise assure construction or 709 improvement of the facility.

710 (b) The proportionate-share contribution may be applied to 711 any transportation facility to satisfy the provisions of this 712 subsection and the local comprehensive plan., but, for the 713 purposes of this subsection,

714 <u>1.</u> The amount of the proportionate-share contribution
715 shall be calculated <u>as follows:</u>

716 <u>a. The determination of significantly affected roadways</u> 717 <u>shall be</u> based upon the cumulative number of trips from the 718 <u>previously approved stage or phase of development and the</u> 719 proposed <u>new stage or phase of</u> development expected to reach 720 roadways during the peak hour <u>at from</u> the complete buildout of a 721 stage or phase being approved.

b. For significantly affected roadways, the developer's
 proportionate-share contribution shall be based solely upon the
 number of trips from the proposed new stage or phase being
 approved which would exceed the peak hour maximum service volume

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726 of the roadway at the adopted level of service or the existing 727 volume, if the adopted level of service has been exceeded, 728 divided by the change in the peak hour maximum service volume of 729 the roadways resulting from the construction of an improvement 730 necessary to maintain the adopted level of service or, if 731 existing conditions exceed the adopted level of service, to 732 maintain existing conditions.

733 <u>c. The existing volume shall be calculated as the peak</u>
734 <u>hour maximum service volume of the roadway at the time the local</u>
735 government reviews the analysis for the phase or stage.

736 2. In order to determine the proportionate-share 737 contribution, the calculated proportionate-share contribution 738 shall be multiplied by the construction cost, at the time of 739 developer payment, of the improvement necessary to maintain the adopted level of service or the existing volume, if the adopted 740 741 level of service has been exceeded. For purposes of this 742 subparagraph subsection, the term "construction cost" includes 743 all associated costs of the improvement.

744 <u>3.</u> Proportionate-share mitigation shall be limited to 745 ensure that a development of regional impact meeting the 746 requirements of this subsection mitigates its impact on the 747 transportation system but is not responsible for the additional 748 cost of reducing or eliminating backlogs.

749 <u>4. Proportionate-share mitigation shall be applied as a</u>
 750 <u>credit against any transportation impact fees or exactions</u>
 751 <u>assessed for the traffic impacts of a development.</u>

7525. Proportionate-share mitigation may be directed toward753one or more specific transportation improvements reasonably

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754	related to the mobility demands created by the development, and
755	such improvements may address one or more modes of
756	transportation.
757	6. Payment for improvements that significantly benefit the
758	impacted transportation system satisfies concurrency
759	requirements as a mitigation of the development's stage or phase
760	impacts upon the overall transportation system, even if there
761	remains a failure of concurrency on other impacted facilities.
762	(c) For purposes of this subsection, the term:
763	1. "Backlog" or "backlogged transportation facility" means
764	any facility on which the adopted level-of-service standard is
765	exceeded by the existing trips, plus background trips.
766	2. "Background trips" means trips from sources other than
767	the development project under review that are forecasted by
768	established traffic standards, including, but not limited to,
769	traffic modeling, to be coincident with the particular stage or
770	phase of development under review.
771	
772	This subsection also applies to Florida Quality Developments
773	pursuant to s. 380.061 and to detailed specific area plans
774	implementing optional sector plans pursuant to s. 163.3245.
775	(13) School concurrency shall be established on a
776	districtwide basis and shall include all public schools in the
777	district and all portions of the district, whether located in a
778	municipality or an unincorporated area unless exempt from the
779	public school facilities element pursuant to s. 163.3177(12).
780	The application of school concurrency to development shall be
781	based upon the adopted comprehensive plan, as amended. All local
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982 governments within a county, except as provided in paragraph 983 (f), shall adopt and transmit to the state land planning agency 984 the necessary plan amendments, along with the interlocal 985 agreement, for a compliance review pursuant to s. 163.3184(7) 986 and (8). The minimum requirements for school concurrency are the 987 following:

788 (e) Availability standard. -- Consistent with the public 789 welfare, a local government may not deny an application for site 790 plan, final subdivision approval, or the functional equivalent 791 for a development or phase of a development authorizing 792 residential development for failure to achieve and maintain the 793 level-of-service standard for public school capacity in a local 794 school concurrency management system where adequate school 795 facilities will be in place or under actual construction within 3 years after the issuance of final subdivision or site plan 796 797 approval, or the functional equivalent. School concurrency is 798 satisfied if the developer executes a legally binding commitment 799 to provide mitigation proportionate to the demand for public 800 school facilities to be created by actual development of the 801 property, including, but not limited to, the options described 802 in subparagraph 1. Options for proportionate-share mitigation of 803 impacts on public school facilities must be established in the 804 public school facilities element and the interlocal agreement 805 pursuant to s. 163.31777.

1. Appropriate mitigation options include the contribution of land; the construction, expansion, or payment for land acquisition or construction of a public school facility; <u>the</u> construction of a charter school that complies with the

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810 requirements of s. 1002.33(18)(f); or the creation of mitigation 811 banking based on the construction of a public school facility in 812 exchange for the right to sell capacity credits. Such options 813 must include execution by the applicant and the local government 814 of a development agreement that constitutes a legally binding 815 commitment to pay proportionate-share mitigation for the 816 additional residential units approved by the local government in a development order and actually developed on the property, 817 818 taking into account residential density allowed on the property 819 prior to the plan amendment that increased the overall 820 residential density. The district school board must be a party 821 to such an agreement. As a condition of its entry into such a 822 development agreement, the local government may require the 823 landowner to agree to continuing renewal of the agreement upon 824 its expiration.

825 2. If the education facilities plan and the public 826 educational facilities element authorize a contribution of land; 827 the construction, expansion, or payment for land acquisition; or 828 the construction or expansion of a public school facility, or a 829 portion thereof; or the construction of a charter school that 830 complies with the requirements of s. 1002.33(18)(f), as 831 proportionate-share mitigation, the local government shall 832 credit such a contribution, construction, expansion, or payment 833 toward any other impact fee or exaction imposed by local ordinance for the same need, on a dollar-for-dollar basis at 834 835 fair market value.

3. Any proportionate-share mitigation must be directed bythe school board toward a school capacity improvement identified

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838 in a financially feasible 5-year district work plan that 839 satisfies the demands created by the development in accordance 840 with a binding developer's agreement.

841 If a development is precluded from commencing because 4. 842 there is inadequate classroom capacity to mitigate the impacts 843 of the development, the development may nevertheless commence if 844 there are accelerated facilities in an approved capital 845 improvement element scheduled for construction in year four or 846 later of such plan which, when built, will mitigate the proposed 847 development, or if such accelerated facilities will be in the 848 next annual update of the capital facilities element, the 849 developer enters into a binding, financially guaranteed 850 agreement with the school district to construct an accelerated 851 facility within the first 3 years of an approved capital 852 improvement plan, and the cost of the school facility is equal 853 to or greater than the development's proportionate share. When 854 the completed school facility is conveyed to the school 855 district, the developer shall receive impact fee credits usable 856 within the zone where the facility is constructed or any 857 attendance zone contiguous with or adjacent to the zone where 858 the facility is constructed.

5. This paragraph does not limit the authority of a local government to deny a development permit or its functional equivalent pursuant to its home rule regulatory powers, except as provided in this part.

863 (16) It is the intent of the Legislature to provide a
864 method by which the impacts of development on transportation
865 facilities can be mitigated by the cooperative efforts of the

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866 public and private sectors. The methodology used to calculate 867 proportionate fair-share mitigation under this section shall be 868 as provided for in paragraph subsection (12)(b).

869 (a) By December 1, 2006, Each local government shall adopt
870 by ordinance a methodology for assessing proportionate fair871 share mitigation options. By December 1, 2005, the Department of
872 Transportation shall develop a model transportation concurrency
873 management ordinance with methodologies for assessing
874 proportionate fair-share mitigation options.

875 (b)1. In its transportation concurrency management system, 876 a local government shall, by December 1, 2006, include 877 methodologies that will be applied to calculate proportionate fair-share mitigation. A developer may choose to satisfy all 878 879 transportation concurrency requirements by contributing or paying proportionate fair-share mitigation if transportation 880 881 facilities or facility segments identified as mitigation for 882 traffic impacts are specifically identified for funding in the 883 5-year schedule of capital improvements in the capital 884 improvements element of the local plan or the long-term 885 concurrency management system or if such contributions or 886 payments to such facilities or segments are reflected in the 5-887 year schedule of capital improvements in the next regularly 888 scheduled update of the capital improvements element. Updates to 889 the 5-year capital improvements element which reflect 890 proportionate fair-share contributions may not be found not in compliance based on ss. 163.3164(13)(32) and 163.3177(3) if 891 892 additional contributions, payments or funding sources are

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893 reasonably anticipated during a period not to exceed 10 years to 894 fully mitigate impacts on the transportation facilities.

2. Proportionate fair-share mitigation shall be applied as a credit against <u>any transportation</u> impact fees <u>or exactions</u> <u>assessed for the traffic impacts of a development</u> to the extent that all or a portion of the proportionate fair-share mitigation is used to address the same capital infrastructure improvements contemplated by the local government's impact fee ordinance.

901 (C) Proportionate fair-share mitigation includes, without 902 limitation, separately or collectively, private funds, 903 contributions of land, and construction and contribution of 904 facilities and may include public funds as determined by the 905 local government. Proportionate fair-share mitigation may be 906 directed toward one or more specific transportation improvements 907 reasonably related to the mobility demands created by the 908 development and such improvements may address one or more modes 909 of travel. The fair market value of the proportionate fair-share 910 mitigation shall not differ based on the form of mitigation. A 911 local government may not require a development to pay more than 912 its proportionate fair-share contribution regardless of the 913 method of mitigation. Proportionate fair-share mitigation shall 914 be limited to ensure that a development meeting the requirements 915 of this section mitigates its impact on the transportation system but is not responsible for the additional cost of 916 reducing or eliminating backlogs. 917

918 (d) This subsection does not require a local government to 919 approve a development that is not otherwise qualified for

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920 approval pursuant to the applicable local comprehensive plan and 921 land development regulations.

922 (e) Mitigation for development impacts to facilities on
923 the Strategic Intermodal System made pursuant to this subsection
924 requires the concurrence of the Department of Transportation.

925 If the funds in an adopted 5-year capital improvements (f) 926 element are insufficient to fully fund construction of a 927 transportation improvement required by the local government's 928 concurrency management system, a local government and a 929 developer may still enter into a binding proportionate-share 930 agreement authorizing the developer to construct that amount of 931 development on which the proportionate share is calculated if 932 the proportionate-share amount in such agreement is sufficient 933 to pay for one or more improvements which will, in the opinion of the governmental entity or entities maintaining the 934 935 transportation facilities, significantly benefit the impacted 936 transportation system. The improvements funded by the 937 proportionate-share component must be adopted into the 5-year 938 capital improvements schedule of the comprehensive plan at the 939 next annual capital improvements element update. The funding of 940 any improvements that significantly benefit the impacted 941 transportation system satisfies concurrency requirements as a 942 mitigation of the development's impact upon the overall 943 transportation system even if there remains a failure of concurrency on other impacted facilities. 944

(g) Except as provided in subparagraph (b)1., this section may not prohibit the <u>state land planning agency</u> Department of Community Affairs from finding other portions of the capital

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948 improvements element amendments not in compliance as provided in 949 this chapter.

950 (h) The provisions of this subsection do not apply to a 951 development of regional impact satisfying the requirements of 952 subsection (12).

953

(i) For purposes of this subsection, the term:

954 <u>1. "Backlog" or "backlogged transportation facility" means</u> 955 <u>any facility on which the adopted level-of-service standard is</u> 956 <u>exceeded by the existing trips, plus background trips.</u>

957 <u>2. "Background trips" means trips from sources other than</u> 958 <u>the development project under review that are forecasted by</u> 959 <u>established traffic standards, including, but not limited to,</u> 960 <u>traffic modeling, to be coincident with the particular stage or</u> 961 phase of development under review.

962 Section 7. Paragraph (d) of subsection (3) of section 963 163.31801, Florida Statutes, is amended to read:

964 163.31801 Impact fees; short title; intent; definitions; 965 ordinances levying impact fees.--

966 (3) An impact fee adopted by ordinance of a county or 967 municipality or by resolution of a special district must, at 968 minimum:

969 (d) Require that notice be provided no less than 90 days 970 before the effective date of an ordinance or resolution imposing 971 a new or <u>increased</u> amended impact fee. <u>A county or municipality</u> 972 <u>is not required to wait 90 days to decrease</u>, suspend, or 973 eliminate an impact fee.

974 Section 8. Section 163.31802, Florida Statutes, is created 975 to read:

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976 163.31802 Prohibited standards for security. -- A county, 977 municipality, or other entity of local government may not adopt 978 or maintain in effect an ordinance or rule that establishes 979 standards for security that require a lawful business to expend 980 funds to enhance the services or functions provided by local 981 government unless specifically provided by general law. 982 Section 9. Subsection (2) of section 163.3184, Florida 983 Statutes, is amended, and paragraph (e) is added to subsection 984 (3) of that section, to read: 985 163.3184 Process for adoption of comprehensive plan or 986 plan amendment.--987 COORDINATION.--Each comprehensive plan or plan (2)988 amendment proposed to be adopted pursuant to this part shall be 989 transmitted, adopted, and reviewed in the manner prescribed in 990 this section. The state land planning agency shall have 991 responsibility for plan review, coordination, and the 992 preparation and transmission of comments, pursuant to this 993 section, to the local governing body responsible for the 994 comprehensive plan. The state land planning agency shall 995 maintain a single file concerning any proposed or adopted plan 996 amendment submitted by a local government for any review under 997 this section. Copies of all correspondence, papers, notes, 998 memoranda, and other documents received or generated by the 999 state land planning agency must be placed in the appropriate 1000 file. Paper copies of all electronic mail correspondence must be placed in the file. The file and its contents must be available 1001 for public inspection and copying as provided in chapter 119. A 1002 1003 local government may elect to use the streamlined review process

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1004 in s. 163.32465 for any amendment or amendment package not 1005 expressly excluded by s. 163.32465(4). The local government must 1006 establish in its transmittal hearing required pursuant to this 1007 subsection that it elects to undergo the streamlined review 1008 process. If the local government has not specifically approved 1009 the streamlined review process for the amendment or amendment 1010 package, the amendment or amendment package shall be reviewed 1011 subject to the applicable process established in this section or 1012 s. 163.3187. 1013 LOCAL GOVERNMENT TRANSMITTAL OF PROPOSED PLAN OR (3)1014 AMENDMENT. --1015 (e) At the request of an applicant, a local government 1016 shall consider an application for zoning changes that would be 1017 required to properly enact the provisions of any proposed plan 1018 amendment transmitted pursuant to this subsection. Zoning 1019 changes approved by the local government are contingent upon the 1020 state land planning agency issuing a notice of intent to find 1021 that the comprehensive plan or plan amendment transmitted is in 1022 compliance with this act. 1023 Section 10. Section 163.32465, Florida Statutes, is 1024 amended to read: 1025 163.32465 Alternative state review processes for of local 1026 comprehensive plan amendments plans in urban areas.--1027 LEGISLATIVE FINDINGS.--(1)The Legislature finds that local governments in this 1028 (a) state have a wide diversity of resources, conditions, abilities, 1029 1030 and needs. The Legislature also finds that the needs and 1031 resources of urban areas are different from those of rural areas Page 37 of 74

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1032 and that different planning and growth management approaches, 1033 strategies, and techniques are required in urban areas. The 1034 state role in overseeing growth management should reflect this 1035 diversity and should vary based on local government conditions, 1036 capabilities, needs, and extent of development. Thus, the 1037 Legislature recognizes and finds that reduced state oversight of 1038 local comprehensive planning is justified for some local 1039 governments in urban areas.

1040 (b) The Legislature finds and declares that the diversity 1041 among local governments of this state state's urban areas 1042 require recognition that the a reduced level of state oversight 1043 should reflect the because of their high degree of urbanization 1044 and the planning capabilities and resources available to of many of their local governments. An Alternative state review 1045 1046 processes process that are is adequate to protect issues of 1047 regional or statewide importance should be reflective of local 1048 governments' needs and capabilities ereated for appropriate 1049 local governments in these areas. Further, the Legislature finds 1050 that development, including urban infill and redevelopment, 1051 should be encouraged in these urban areas. The Legislature finds 1052 that an alternative process for amending local comprehensive 1053 plans in these areas should be established with an objective of 1054 streamlining the process and recognizing local responsibility 1055 and accountability.

1056 (c) The Legislature finds a pilot program will be
 1057 beneficial in evaluating an alternative, expedited plan
 1058 amendment adoption and review process. Pilot local governments

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aball represent bighly developed counties and the municipalities
shall represent highly developed counties and the municipalities
within these counties and highly populated municipalities.
(2) STATE REVIEW EXEMPTIONS Counties that have a
population greater than 1 million and an average of at least
1,000 residents per square mile and municipalities that have a
population greater than 100,000 and an average of at least 1,000
residents per square mile are subject to the review process
established in this subsection.
(a) All comprehensive plan amendments, unless specifically
identified as not eligible under subsection (4), must be adopted
and reviewed in the manner described in ss. 163.3184(1), (2),
(7), (14), (15), and (16) and 163.3187, such that state and
regional agency review is eliminated. The state land planning
agency may not issue a report as described in s. 163.3184(6)(c)
giving any objections, recommendations, and comments on proposed
plan amendments or a notice of intent on adopted plan
amendments; however, affected persons as defined in s.
163.3184(1)(a) may file a petition for administrative review
pursuant to s. 163.3187(3)(a) to challenge the compliance of an
adopted plan amendment.
(b) The local government's determination that the
amendment is in compliance is presumed to be correct and shall
be sustained unless it is shown by a preponderance of the
evidence that the amendment is not in compliance.
(c) The population and density needed to identify local
governments that qualify for state review exemption under this
subsection shall be determined annually by the Office of
Economic and Demographic Research using the most recent land

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1087 area data from the decennial census conducted by the Bureau of 1088 the Census of the United States Department of Commerce and the 1089 latest available population estimates determined pursuant to s. 1090 186.901. For any local government that has a population meeting 1091 the criteria specified in this subsection and that has had its 1092 boundaries changed by annexation or contraction or by a new 1093 incorporation, the office shall determine the population density 1094 using the new jurisdictional boundaries as recorded in 1095 accordance with s. 171.091. The office shall annually submit to 1096 the state land planning agency a list of jurisdictions that meet 1097 the total population and density criteria necessary to qualify 1098 for a state review exemption under this subsection, and the 1099 state land planning agency shall publish the list of 1100 jurisdictions on its website within 7 days after receiving the 1101 list. 1102 (3) (2) STREAMLINED ALTERNATIVE STATE REVIEW PROCESS PILOT PROGRAM. -- A local government may elect pursuant to s. 163.3184 1103 to use the streamlined review process for any amendment or 1104 1105 amendment package not expressly excluded by subsection (4). 1106 Pinellas and Broward Counties, and the municipalities within 1107 these counties, and Jacksonville, Miami, Tampa, and Hialeah 1108 shall follow an alternative state review process provided in 1109 this section. Municipalities within the pilot counties may 1110 elect, by super majority vote of the governing body, not to 1111 participate in the pilot program. 1112 (3) PROCESS FOR ADOPTION OF COMPREHENSIVE PLAN AMENDMENTS 1113 UNDER THE PILOT PROGRAM.-

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1114 (a) Plan amendments adopted by the pilot program 1115 jurisdictions shall follow the alternate, expedited process in 1116 subsections (4) and (5), except as set forth in paragraphs (b)-1117 (e) of this subsection. 1118 (b) Amendments that qualify as small-scale development 1119 amendments may continue to be adopted by the pilot program 1120 jurisdictions pursuant to s. 163.3187(1)(c) and (3). 1121 (c) Plan amendments that propose a rural land stewardship 1122 area pursuant to s. 163.3177(11)(d); propose an optional sector 1123 plan; update a comprehensive plan based on an evaluation and 1124 appraisal report; implement new statutory requirements; or new 1125 plans for newly incorporated municipalities are subject to state review as set forth in s. 163.3184. 1126 1127 (d) Pilot program jurisdictions shall be subject to the 1128 frequency and timing requirements for plan amendments set forth in ss. 163.3187 and 163.3191, except where otherwise stated in 1129 1130 this section. 1131 (c) The mediation and expedited hearing provisions in s. 1132 163.3189(3) apply to all plan amendments adopted by the pilot 1133 program jurisdictions. 1134 (4) INITIAL HEARING ON COMPREHENSIVE PLAN AMENDMENT FOD 1135 PILOT PROGRAM.--1136 (a)1. The local government shall hold its first public hearing on a comprehensive plan amendment on a weekday at least 1137 1138 7 days after the day the first advertisement is published 1139 pursuant to the requirements of chapter 125 or chapter 166. Upon an affirmative vote of not less than a majority of the members 1140 of the governing body present at the hearing, the local 1141

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1142 government shall immediately transmit the amendment or 1143 amendments and appropriate supporting data and analyses to the 1144 state land planning agency; the appropriate regional planning 1145 council and water management district; the Department of Environmental Protection; the Department of State; the 1146 1147 Department of Transportation; in the case of municipal plans, to 1148 the appropriate county; the Fish and Wildlife Conservation 1149 Commission; the Department of Agriculture and Consumer Services; 1150 and in the case of amendments that include or impact the public 1151 school facilities element, the Office of Educational Facilities 1152 of the Commissioner of Education. The local governing body shall also transmit a copy of the amendments and supporting data and 1153 1154 analyses to any other local government or governmental agency 1155 that has filed a written request with the governing body.

1156 2.(b) The agencies and local governments specified in 1157 subparagraph 1. paragraph (a) may provide comments regarding the amendment or amendments to the local government. The regional 1158 1159 planning council review and comment shall be limited to effects 1160 on regional resources or facilities identified in the strategic regional policy plan and extrajurisdictional impacts that would 1161 1162 be inconsistent with the comprehensive plan of the affected 1163 local government. A regional planning council shall not review and comment on a proposed comprehensive plan amendment prepared 1164 1165 by such council unless the plan amendment has been changed by 1166 the local government subsequent to the preparation of the plan 1167 amendment by the regional planning council. County comments on 1168 municipal comprehensive plan amendments shall be primarily in the context of the relationship and effect of the proposed plan 1169

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1170 amendments on the county plan. Municipal comments on county plan 1171 amendments shall be primarily in the context of the relationship 1172 and effect of the amendments on the municipal plan. State agency 1173 comments shall clearly identify as objections any issues that, 1174 if not resolved, may result in an agency request that the state 1175 land planning agency challenge the plan amendment and may 1176 include technical guidance on issues of agency jurisdiction as 1177 it relates to the requirements of this part. Such comments shall 1178 clearly identify issues that, if not resolved, may result in an 1179 agency challenge to the plan amendment. For the purposes of this 1180 pilot program, Agencies shall are encouraged to focus potential challenges on issues of regional or statewide importance. 1181 1182 Agencies and local governments must transmit their comments, if 1183 issued, to the affected local government within 30 days after the state land planning agency notifies the affected local 1184 1185 government that the plan amendment package is complete. The state land planning agency shall notify the local government of 1186 1187 any deficiencies within 5 working days after receipt of an 1188 amendment package. Any comments from the agencies and local 1189 governments shall also be transmitted to the state land planning 1190 agency such that they are received by the local government not 1191 later than thirty days from the date on which the agency or 1192 government received the amendment or amendments. (5) ADOPTION OF COMPREHENSIVE PLAN AMENDMENT FOR PILOT

1193 (5) ADOPTION OF COMPREHENSIVE PLAN AMENDMENT FOR PILOT 1194 AREAS.--

1195 (b)1.(a) The local government shall hold its second public 1196 hearing, which shall be a hearing on whether to adopt one or 1197 more comprehensive plan amendments, on a weekday at least 5 days

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1198 after the day the second advertisement is published pursuant to 1199 the requirements of chapter 125 or chapter 166. Adoption of 1200 comprehensive plan amendments must be by ordinance and requires 1201 an affirmative vote of a majority of the members of the 1202 governing body present at the second hearing. The hearing must 1203 be conducted and the amendment must be adopted, adopted with 1204 changes, or not adopted within 120 days after the agency 1205 comments are received pursuant to subparagraph (a)2. If a local 1206 government fails to adopt the plan amendment within the 1207 timeframe set forth in this subparagraph, the plan amendment is 1208 deemed abandoned and the plan amendment may not be considered 1209 until the next available amendment cycle pursuant to s. 1210 163.3187. However, if the applicant or local government, prior 1211 to the expiration of such timeframe, notifies the state land 1212 planning agency that the applicant or local government is 1213 proceeding in good faith to adopt the plan amendment, the state 1214 land planning agency shall grant one or more extensions not to 1215 exceed a total of 360 days after the issuance of the agency 1216 report or comments. During the pendency of any such extension, 1217 the applicant or local government shall provide to the state 1218 land planning agency a status report every 90 days identifying the items continuing to be addressed and the manner in which the 1219 1220 items are being addressed.

1221 <u>2.(b)</u> All comprehensive plan amendments adopted by the 1222 governing body along with the supporting data and analysis shall 1223 be transmitted within 10 days of the second public hearing to 1224 the state land planning agency and any other agency or local

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1225 government that provided timely comments under subparagraph
1226 (a)2. paragraph (4) (b).

1227 (6) ADMINISTRATIVE CHALLENGES TO PLAN AMENDMENTS FOR PILOT 1228 PROGRAM.--

1229 (c)1.(a) Any "affected person" as defined in s. 1230 163.3184(1)(a) may file a petition with the Division of 1231 Administrative Hearings pursuant to ss. 120.569 and 120.57, with 1232 a copy served on the affected local government, to request a 1233 formal hearing to challenge whether the amendments are "in 1234 compliance" as defined in s. 163.3184(1)(b). This petition must 1235 be filed with the Division within 30 days after the local 1236 government adopts the amendment. The state land planning agency 1237 may intervene in a proceeding instituted by an affected person.

1238 2.(b) The state land planning agency may file a petition 1239 with the Division of Administrative Hearings pursuant to ss. 1240 120.569 and 120.57, with a copy served on the affected local 1241 government, to request a formal hearing. This petition must be 1242 filed with the Division within 30 days after the state land 1243 planning agency notifies the local government that the plan amendment package is complete. For purposes of this section, an 1244 1245 amendment shall be deemed complete if it contains a full, 1246 executed copy of the adoption ordinance or ordinances; in the 1247 case of a text amendment, a full copy of the amended language in 1248 legislative format with new words inserted in the text 1249 underlined, and words to be deleted lined through with hyphens; 1250 in the case of a future land use map amendment, a copy of the 1251 future land use map clearly depicting the parcel, its existing 1252 future land use designation, and its adopted designation; and a

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1253 copy of any data and analyses the local government deems 1254 appropriate. The state land planning agency shall notify the 1255 local government of any deficiencies within 5 working days of 1256 receipt of an amendment package.

1257 3.(c) The state land planning agency's challenge shall be 1258 limited to those objections issues raised in the comments 1259 provided by the reviewing agencies pursuant to subparagraph 1260 (a)2. paragraph (4) (b). The state land planning agency may challenge a plan amendment that has substantially changed from 1261 1262 the version on which the agencies provided comments. For the 1263 purposes of the streamlined review process under this subsection 1264 this pilot program, the Legislature strongly encourages the state land planning agency shall to focus any challenge on 1265 1266 issues of regional or statewide importance.

1267 4.(d) An administrative law judge shall hold a hearing in 1268 the affected local jurisdiction. In a proceeding involving an 1269 affected person as defined in s. 163.3184(1)(a), the local 1270 government's determination of compliance is fairly debatable. In 1271 a proceeding in which the state land planning agency challenges 1272 the local government's determination that the amendment is "in 1273 compliance," the determination is presumed to be correct and 1274 shall be sustained unless it is shown by a preponderance of the 1275 evidence that the amendment is not "in compliance."

1276 <u>5.(c)</u> If the administrative law judge recommends that the 1277 amendment be found not in compliance, the judge shall submit the 1278 recommended order to the Administration Commission for final 1279 agency action. The Administration Commission shall enter a final 1280 order within 45 days after its receipt of the recommended order.

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1281 $\underline{6.(f)}$ If the administrative law judge recommends that the 1282 amendment be found in compliance, the judge shall submit the 1283 recommended order to the state land planning agency.

1284 a.1. If the state land planning agency determines that the 1285 plan amendment should be found not in compliance, the agency 1286 shall refer, within 30 days of receipt of the recommended order, 1287 the recommended order and its determination to the 1288 Administration Commission for final agency action. If the 1289 commission determines that the amendment is not in compliance, 1290 it may sanction the local government as set forth in s. 1291 163.3184(11).

1292 <u>b.2.</u> If the state land planning agency determines that the 1293 plan amendment should be found in compliance, the agency shall 1294 enter its final order not later than 30 days from receipt of the 1295 recommended order.

1296 7.(q) An amendment adopted under the expedited provisions 1297 of this section shall not become effective until after the 1298 completion of the time period available to the state land 1299 planning agency for administrative challenge under this 1300 paragraph 31 days after adoption. If timely challenged, an 1301 amendment shall not become effective until the state land 1302 planning agency or the Administration Commission enters a final 1303 order determining that the adopted amendment is to be in 1304 compliance.

1305 <u>8.(h)</u> Parties to a proceeding under this section may enter 1306 into compliance agreements using the process in s. 163.3184(16). 1307 Any remedial amendment adopted pursuant to a settlement

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1308 agreement shall be provided to the agencies and governments 1309 listed in subparagraph (a)1. paragraph (4) (a). 1310 AMENDMENT GUIDELINES FOR THE STATE REVIEW EXEMPTIONS (4) 1311 AND STREAMLINED STATE REVIEW PROCESSES. --1312 (a) The following plan amendments are not eligible for the 1313 alternative state review processes under this section and shall 1314 be reviewed subject to the applicable processes established in 1315 ss. 163.3184 and 163.3187: 1316 1. Designate a rural land stewardship area pursuant to s. 1.317 163.3177(11)(d). 1318 2. Designate an optional sector plan. 1319 3. Relate to an area of critical state concern or a 1320 coastal high hazard area. 1321 Make the first change to a land use for lands that have 4. 1322 been annexed into a municipality. 1323 5. Update a comprehensive plan based on an evaluation and 1324 appraisal report. 1325 Implement new plans for newly incorporated 6. 1326 municipalities. Amendments under the alternative review processes are 1327 (b) 1328 subject to the frequency and timing requirements for plan 1329 amendments set forth in ss. 163.3187 and 163.3191, except as 1330 otherwise stated in this section. 1331 (c) The mediation and expedited hearing provisions in s. 1332 163.3189(3) apply to all plan amendments adopted pursuant to the 1333 alternative state review processes. (7) APPLICABILITY OF PILOT PROGRAM IN CERTAIN LOCAL 1334 1335 GOVERNMENTS .-- Local governments and specific areas that have Page 48 of 74

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been designated for alternate review process pursuant to ss. 1337 163.3246 and 163.3184(17) and (18) are not subject to this 1338 section.

1339 <u>(5) (8)</u> RULEMAKING AUTHORITY FOR PILOT PROGRAM. -- The state 1340 <u>land planning agency may adopt procedural</u> Agencies shall not 1341 promulgate rules to <u>administer</u> implement this <u>section</u> pilot 1342 program.

1343 (6) (9) REPORT. -- The state land planning agency may, from 1344 time to time, report to Office of Program Policy Analysis and 1345 Government Accountability shall submit to the Governor, the 1346 President of the Senate, and the Speaker of the House of 1347 Representatives on the implementation of this section by 1348 December 1, 2008, a report and recommendations for implementing 1349 a statewide program that addresses the legislative findings in 1350 subsection (1) in areas that meet urban criteria. The Office of 1351 Program Policy Analysis and Government Accountability in 1352 consultation with the state land planning agency shall develop 1353 the report and recommendations with input from other state and 1354 regional agencies, local governments, and interest groups. Additionally, the office shall review local and state actions 1355 1356 and correspondence relating to the pilot program to identify 1357 issues of process and substance in recommending changes to the 1358 pilot program. At a minimum, the report and recommendations 1359 shall include the following: 1360 (a) Identification of local governments beyond those participating in the pilot program that should be subject to the 1361

1362 alternative expedited state review process. The report may

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1363 recommend that pilot program local governments may no longer be 1364 appropriate for such alternative review process. 1365 (b) Changes to the alternative expedited state review 1366 process for local comprehensive plan amendments identified in 1367 the pilot program. 1368 (c) Criteria for determining issues of regional 1369 statewide importance that are to be protected in the alternative 1370 state review process. 1371 (d) In preparing the report and recommendations, the 1372 Office of Program Policy Analysis and Government Accountability shall consult with the state land planning agency, the 1373 1374 Department of Transportation, the Department of Environmental 1375 Protection, and the regional planning agencies in identifying 1376 highly developed local governments to participate in the 1377 alternative expedited state review process. The Office of 1378 Program Policy Analysis and Governmental Accountability shall 1379 also solicit citizen input in the potentially affected areas and 1380 consult with the affected local governments and stakeholder 1381 groups. 1382 Section 11. (1) (a) The Legislature finds that the 1383 existing transportation concurrency system has not adequately 1384 addressed the transportation needs of this state in an 1385 effective, predictable, and equitable manner and is not 1386 producing a sustainable transportation system for the state. The 1387 Legislature finds that the current system is complex, lacks uniformity among jurisdictions, is too focused on roadways to 1388 1389 the detriment of desired land use patterns and transportation 1390 alternatives, and frequently prevents the attainment of

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1391 important growth management goals. 1392 The Legislature determines that the state shall (b) 1393 evaluate and, as deemed feasible, implement a different adequate 1394 public facility requirement for transportation which uses a 1395 mobility fee. The mobility fee shall be designed to provide for 1396 mobility needs, ensure that development provides mitigation for 1397 its impacts on the transportation system in approximate 1398 proportionality to those impacts, fairly distribute financial burdens, and promote compact, mixed-use, and energy efficient 1399 1400 development. (2) 1401 The Legislature directs the state land planning agency 1402 and the Department of Transportation, both of which are 1403 currently performing independent mobility fee studies, to 1404 coordinate and use those studies in developing a methodology for 1405 a mobility fee system as follows: 1406 (a) The uniform mobility fee methodology for statewide 1407 application is intended to replace existing transportation 1408 concurrency management systems adopted and implemented by local 1409 governments. The studies shall focus upon developing a 1410 methodology that includes: 1411 1. A determination of the amount, distribution, and timing 1412 of vehicular and people-miles traveled by applying 1413 professionally accepted standards and practices in the 1414 disciplines of land use and transportation planning, including 1415 requirements of constitutional and statutory law. 1416 2. The development of an equitable mobility fee that 1417 provides funding for future mobility needs whereby new 1418 development mitigates in approximate proportionality its impacts

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1419	on the transportation system, yet is not delayed or held
1420	accountable for system backlogs or failures that are not
1421	directly attributable to the proposed development.
1422	3. The replacement of transportation-related financial
1423	feasibility obligations, proportionate-share contributions for
1424	developments of regional impacts, proportionate fair-share
1425	contributions, and locally adopted transportation impact fees
1426	with the mobility fee, such that a single transportation fee may
1427	be applied uniformly on a statewide basis by application of the
1428	mobility fee formula developed by these studies.
1429	4. Applicability of the mobility fee on a statewide or
1430	more limited geographic basis, accounting for special
1431	requirements arising from implementation for urban, suburban,
1432	and rural areas, including recommendations for an equitable
1433	implementation in these areas.
1434	5. The feasibility of developer contributions of land for
1435	right-of-way or developer-funded improvements to the
1436	transportation network to be recognized as credits against the
1437	mobility fee by entering into mutually acceptable agreements
1438	reached with the impacted jurisdiction.
1439	6. An equitable methodology for distribution of the
1440	mobility fee proceeds among those jurisdictions responsible for
1441	construction and maintenance of the impacted roadways, such that
1442	the collected mobility fees are used for improvements to the
1443	overall transportation network of the impacted jurisdiction.
1444	(b) The state land planning agency and the Department of
1445	Transportation shall develop and submit to the President of the
1446	Senate and the Speaker of the House of Representatives, no later
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1447	than July 15, 2009, an initial interim joint report on the
1448	status of the mobility fee methodology study, no later than
1449	October 1, 2009, a second interim joint report on the status of
1450	the mobility fee methodology study, and no later than December
1451	1, 2009, a final joint report on the mobility fee methodology
1452	study, complete with recommended legislation and a plan to
1453	implement the mobility fee as a replacement for the existing
1454	transportation concurrency management systems adopted and
1455	implemented by local governments. The final joint report shall
1456	also contain, but is not limited to, an economic analysis of
1457	implementation of the mobility fee, activities necessary to
1458	implement the fee, and potential costs and benefits at the state
1459	and local levels and to the private sector.
1460	Section 12. The Department of Transportation shall
1461	establish an approved transportation methodology that recognizes
1462	that a planned, sustainable, or self-sufficient development area
1463	will likely achieve a community internal capture rate in excess
1464	of 30 percent when fully developed. A sustainable or self-
1465	sufficient development area consists of 500 acres or more of
1466	large-scale developments individually or collectively designed
1467	to achieve self containment by providing a balance of land uses
1468	to fulfill a majority of the community's needs. The adopted
1469	transportation methodology shall use a regional transportation
1470	model that incorporates professionally accepted modeling
1471	techniques applicable to well-planned, sustainable communities
1472	of the size, location, mix of uses, and design features
1473	consistent with such communities. The adopted transportation
1474	methodology shall serve as the basis for traffic impact
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1475	assessments by the department of sustainable or self-sufficient
1476	developments. The methodology review must be completed and in
1477	use no later than October 1, 2009.
1478	Section 13. Statewide permit extension
1479	(1) In recognition of 2009 real estate market conditions,
1480	any construction or operating permit, development order,
1481	building or environmental permit, or other land use application
1482	that has been approved by a state or local governmental agency
1483	pursuant to chapter 161, chapter 163, chapter 253, chapter 373,
1484	chapter 378, chapter 379, chapter 380, chapter 381, chapter 403,
1485	or chapter 553, Florida Statutes, or pursuant to a local
1486	ordinance or resolution, and that has an expiration date prior
1487	to December 31, 2010, is extended and renewed for a period of 3
1488	years following its date of expiration.
1489	(2) The 3-year extension also applies to phase,
1490	commencement, and build-out dates for any development order,
1491	including any build-out date extension previously granted under
1492	s. 380.06(19)(c), Florida Statutes, local land use approval, or
1493	related permits, including a certificate of concurrency or
1494	developer agreement or the equivalent thereof that has an
1495	expiration date or a previously extended expiration date prior
1496	to December 31, 2010. The completion date for any required
1497	mitigation associated with any phase of construction is
1498	similarly extended so that such mitigation takes place within
1499	the phase originally intended.
1500	(3) The permitholder shall notify the permitting agencies
1501	of the intent to use this extension.
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1502 Section 14. Section 186.513, Florida Statutes, is amended 1503 to read:

186.513 Reports.--Each regional planning council shall 1504 1505 prepare and furnish an annual report on its activities to the 1506 state land planning agency as defined in s. 163.3164(20) and the 1507 local general-purpose governments within its boundaries and, 1508 upon payment as may be established by the council, to any 1509 interested person. The regional planning councils shall make a 1510 joint report and recommendations to appropriate legislative committees. 1511

1512 Section 15. Section 186.515, Florida Statutes, is amended 1513 to read:

1514 186.515 Creation of regional planning councils under 1515 chapter 163.--Nothing in ss. 186.501-186.507, 186.513, and 1516 186.515 is intended to repeal or limit the provisions of chapter 1517 163; however, the local general-purpose governments serving as 1518 voting members of the governing body of a regional planning 1519 council created pursuant to ss. 186.501-186.507, 186.513, and 1520 186.515 are not authorized to create a regional planning council 1521 pursuant to chapter 163 unless an agency, other than a regional 1522 planning council created pursuant to ss. 186.501-186.507, 1523 186.513, and 186.515, is designated to exercise the powers and 1524 duties in any one or more of ss. $163.3164(29) \cdot (19)$ and 1525 380.031(15); in which case, such a regional planning council is 1526 also without authority to exercise the powers and duties in s. 163.3164(29)(19) or s. 380.031(15). 1527

1528 Section 16. Paragraph (a) of subsection (15) of section 1529 287.042, Florida Statutes, is amended to read:

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1530 287.042 Powers, duties, and functions.--The department 1531 shall have the following powers, duties, and functions: 1532 (15) (a) To enter into joint agreements with governmental 1533 agencies, as defined in s. 163.3164 (10), for the purpose of 1534 pooling funds for the purchase of commodities or information 1535 technology that can be used by multiple agencies. However, the 1536 department shall consult with the State Technology Office on 1537 joint agreements that involve the purchase of information 1538 technology. Agencies entering into joint purchasing agreements 1539 with the department or the State Technology Office shall 1540 authorize the department or the State Technology Office to 1541 contract for such purchases on their behalf. 1542 Section 17. Paragraph (a) of subsection (2) of section 1543 288.975, Florida Statutes, is amended to read: 1544 288.975 Military base reuse plans.--1545 (2)As used in this section, the term: 1546 "Affected local government" means a local government (a) 1547 adjoining the host local government and any other unit of local 1548 government that is not a host local government but that is 1549 identified in a proposed military base reuse plan as providing, 1550 operating, or maintaining one or more public facilities as 1551 defined in s. 163.3164(24) on lands within or serving a military 1552 base designated for closure by the Federal Government. 1553 Section 18. Subsection (5) of section 369.303, Florida 1554 Statutes, is amended to read: 1555 369.303 Definitions.--As used in this part: 1556 (5) "Land development regulation" means a land development 1557 regulation as defined covered by the definition in s.

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1558 163.3164(23) and any of the types of regulations described in s. 1559 163.3202.

Section 19. Subsections (1) and (3) of section 420.504, Florida Statutes, are amended to read:

1562 420.504 Public corporation; creation, membership, terms, 1563 expenses.--

1564 (1)There is created within the Department of State 1565 Community Affairs a public corporation and a public body 1566 corporate and politic, to be known as the "Florida Housing 1567 Finance Corporation." It is declared to be the intent of and 1568 constitutional construction by the Legislature that the Florida 1569 Housing Finance Corporation constitutes an entrepreneurial 1570 public corporation organized to provide and promote the public 1571 welfare by administering the governmental function of financing 1572 or refinancing housing and related facilities in Florida and 1573 that the corporation is not a department of the executive branch 1574 of state government within the scope and meaning of s. 6, Art. 1575 IV of the State Constitution, but is functionally related to the 1576 Department of State Community Affairs in which it is placed. The 1577 executive function of state government to be performed by the 1578 secretary of the department in the conduct of the business of 1579 the Florida Housing Finance Corporation must be performed 1580 pursuant to a contract to monitor and set performance standards 1581 for the implementation of the business plan for the provision of 1582 housing approved for the corporation as provided in s. 420.0006. This contract shall include the performance standards for the 1583 1584 provision of affordable housing in Florida established in the 1585 business plan described in s. 420.511.

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1586 The corporation is a separate budget entity and is not (3) 1587 subject to control, supervision, or direction by the Department 1588 of State Community Affairs in any manner, including, but not 1589 limited to, personnel, purchasing, transactions involving real 1590 or personal property, and budgetary matters. The corporation 1591 shall consist of a board of directors composed of the Secretary 1592 of State Community Affairs as an ex officio and voting member 1593 and eight members appointed by the Governor subject to 1594 confirmation by the Senate from the following: 1595 (a) One citizen actively engaged in the residential home 1596 building industry. 1597 One citizen actively engaged in the banking or (b) 1598 mortgage banking industry. 1599 One citizen who is a representative of those areas of (C) 1600 labor engaged in home building. 1601 (d) One citizen with experience in housing development who 1602 is an advocate for low-income persons. 1603 One citizen actively engaged in the commercial (e) 1604 building industry. 1605 One citizen who is a former local government elected (f) 1606 official. 1607 Two citizens of the state who are not principally (q) 1608 employed as members or representatives of any of the groups 1609 specified in paragraphs (a) - (f). 1610 Section 20. Section 420.506, Florida Statutes, is amended to read: 1611 420.506 Executive director; agents and employees. -- The 1612 appointment and removal of an executive director shall be by the 1613 Page 58 of 74

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1614 Secretary of State Community Affairs, with the advice and 1615 consent of the corporation's board of directors. The executive 1616 director shall employ legal and technical experts and such other 1617 agents and employees, permanent and temporary, as the 1618 corporation may require, and shall communicate with and provide 1619 information to the Legislature with respect to the corporation's 1620 activities. The board is authorized, notwithstanding the provisions of s. 216.262, to develop and implement rules 1621 1622 regarding the employment of employees of the corporation and service providers, including legal counsel. The board of 1623 1624 directors of the corporation is entitled to establish travel 1625 procedures and guidelines for employees of the corporation. The 1626 executive director's office and the corporation's files and 1627 records must be located in Leon County.

1628 Section 21. Subsection (10) of section 420.5095, Florida 1629 Statutes, is amended to read:

1630 420.5095 Community Workforce Housing Innovation Pilot 1631 Program.--

(10) The processing of approvals of development orders or development permits, as defined in s. 163.3164(7) and (8), for innovative community workforce housing projects shall be expedited.

1636 Section 22. Subsection (16) of section 420.9071, Florida
1637 Statutes, is amended to read:

1638 420.9071 Definitions.--As used in ss. 420.907-420.9079, 1639 the term:

1640 (16) "Local housing incentive strategies" means local 1641 regulatory reform or incentive programs to encourage or

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1642 facilitate affordable housing production, which include at a 1643 minimum, assurance that development orders and development permits as defined in s. 163.3164(7) and (8) for affordable 1644 1645 housing projects are expedited to a greater degree than other 1646 projects; an ongoing process for review of local policies, 1647 ordinances, regulations, and plan provisions that increase the 1648 cost of housing prior to their adoption; and a schedule for 1649 implementing the incentive strategies. Local housing incentive 1650 strategies may also include other regulatory reforms, such as 1651 those enumerated in s. 420.9076 and adopted by the local 1652 governing body.

1653Section 23. Paragraph (a) of subsection (4) of section1654420.9076, Florida Statutes, is amended to read:

1655 420.9076 Adoption of affordable housing incentive 1656 strategies; committees.--

1657 (4)Triennially, the advisory committee shall review the 1658 established policies and procedures, ordinances, land 1659 development regulations, and adopted local government 1660 comprehensive plan of the appointing local government and shall 1661 recommend specific actions or initiatives to encourage or 1662 facilitate affordable housing while protecting the ability of 1663 the property to appreciate in value. The recommendations may 1664 include the modification or repeal of existing policies, 1665 procedures, ordinances, regulations, or plan provisions; the 1666 creation of exceptions applicable to affordable housing; or the adoption of new policies, procedures, regulations, ordinances, 1667 1668 or plan provisions, including recommendations to amend the local 1669 government comprehensive plan and corresponding regulations,

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1670 ordinances, and other policies. At a minimum, each advisory 1671 committee shall submit a report to the local governing body that 1672 includes recommendations on, and triennially thereafter 1673 evaluates the implementation of, affordable housing incentives 1674 in the following areas:

(a) The processing of approvals of development orders or
 <u>development</u> permits, as defined in s. 163.3164(7) and (8), for
 affordable housing projects is expedited to a greater degree
 than other projects.

1680 The advisory committee recommendations may also include other 1681 affordable housing incentives identified by the advisory 1682 committee. Local governments that receive the minimum allocation 1683 under the State Housing Initiatives Partnership Program shall 1684 perform the initial review but may elect to not perform the 1685 triennial review.

Section 24. (1) Effective October 1, 2009, the Division 1686 1687 of Housing and Community Development and the Division of 1688 Community Planning of the Department of Community Affairs are 1689 hereby transferred by a type two transfer, as defined in s. 1690 20.06(2), Florida Statutes, to the Department of State. The 1691 transfer includes: 1692 (a) All statutory powers, duties, functions, records, 1693 personnel, and property of the Division of Housing and Community

1694 Development and the Division of Community Planning within the

1695 Department of Community Affairs.

1696 (b) All unexpended balances of appropriations, 1697 allocations, trust funds, and other funds used to fund the

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1698	operations of the Division of Housing and Community Development
1699	and the Division of Community Planning within the Department of
1700	Community Affairs.
1701	(c) All existing legal authorities and actions of the
1702	Division of Housing and Community Development and the Division
1703	of Community Planning within the Department of Community
1704	Affairs, including, but not limited to, all pending and
1705	completed action on orders and rules, all enforcement matters,
1706	and all delegations, interagency agreements, and contracts with
1707	federal, state, regional, and local governments and private
1708	entities.
1709	(2) This section shall not affect the validity of any
1710	judicial or administrative action involving the Division of
1711	Housing and Community Development or the Division of Community
1712	Planning within the Department of Community Affairs pending on
1713	October 1, 2009, and the Department of State shall be
1714	substituted as a party in interest in any such action.
1715	Section 25. (1) Effective October 1, 2009, the Division
1716	of Emergency Management of the Department of Community Affairs
1717	is hereby transferred by a type two transfer, as defined in s.
1718	20.06(2), Florida Statutes, to the Executive Office of the
1719	Governor and is renamed the Office of Emergency Management. The
1720	transfer includes:
1721	(a) All statutory powers, duties, functions, records,
1722	personnel, and property of the Division of Emergency Management
1723	within the Department of Community Affairs.
1724	(b) All unexpended balances of appropriations,
1725	allocations, trust funds, and other funds used to fund the



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1726 operations of the Division of Emergency Management within the 1727 Department of Community Affairs. 1728 (c) All existing legal authorities and actions of the 1729 Division of Emergency Management, including, but not limited to, 1730 all pending and completed action on orders and rules, all 1731 enforcement matters, and all delegations, interagency 1732 agreements, and contracts with federal, state, regional, and 1733 local governments and private entities. 1734 (2) This section shall not affect the validity of any 1735 judicial or administrative action involving the Division of 1736 Emergency Management within the Department of Community Affairs 1737 pending on October 1, 2009, and the Executive Office of the 1738 Governor shall be substituted as a party in interest in any such 1739 action. 1740 Section 26. Conforming legislation. -- The Legislature 1741 recognizes that there is a need to conform the Florida Statutes 1742 to the policy decisions reflected in this act and that there is 1743 a need to resolve apparent conflicts between this act and any 1744 other legislation enacted during 2009 relating to the Department 1745 of Community Affairs, the Department of State, and the Executive 1746 Office of the Governor. Therefore, in the interim between this 1747 act becoming a law and the 2010 Regular Session of the 1748 Legislature or an earlier special session addressing this issue, 1749 the Division of Statutory Revision of the Office of Legislative 1750 Services shall, upon request, provide the relevant substantive 1751 committees of the Senate and the House of Representatives with 1752 assistance to enable such committees to prepare draft

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1753 legislation to conform the Florida Statutes and any legislation 1754 enacted during 2009 to the provisions of this act. 1755 Section 27. The Secretary of State shall evaluate the 1756 programs, functions, and activities transferred to the 1757 Department of State by this act and recommend statutory changes 1758 to best effectuate and incorporate the programs, functions, and 1759 activities within the Department of State, including 1760 recommendations for achieving efficiencies in management and 1761 operation, improving service delivery to the public, and 1762 ensuring compliance with federal and state laws. The secretary 1763 shall submit his or her recommendations to the Governor, the 1764 President of the Senate, and the Speaker of the House of 1765 Representatives no later than January 1, 2010. 1766 Section 28. Except as otherwise provided in this act, it 1767 is the intent of the Legislature that the programs, functions, 1768 and activities of the Department of Community Affairs continue 1769 without significant change during the 2009-2010 fiscal year, and 1770 no change in department rules shall be made until July 1, 2010, 1771 except as is required to reflect changes in or for compliance 1772 with new federal or state laws. This limitation on rule adoption 1773 shall not apply to rules regarding the Florida Building Code 1774 adopted under the authority of chapter 553, Florida Statutes. 1775 Section 29. Paragraph (p) of subsection (5) of section 1776 212.08, Florida Statutes, is amended to read: 1777 212.08 Sales, rental, use, consumption, distribution, and 1778 storage tax; specified exemptions. -- The sale at retail, the 1779 rental, the use, the consumption, the distribution, and the 1780 storage to be used or consumed in this state of the following

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1781 are hereby specifically exempt from the tax imposed by this 1782 chapter.

1783

1784

(5) EXEMPTIONS; ACCOUNT OF USE.--

(p) Community contribution tax credit for donations.--

1785 1. Authorization.--Persons who are registered with the 1786 department under s. 212.18 to collect or remit sales or use tax 1787 and who make donations to eligible sponsors are eligible for tax 1788 credits against their state sales and use tax liabilities as 1789 provided in this paragraph:

1790a. The credit shall be computed as 50 percent of the1791person's approved annual community contribution.

1792 The credit shall be granted as a refund against state b. 1793 sales and use taxes reported on returns and remitted in the 12 1794 months preceding the date of application to the department for 1795 the credit as required in sub-subparagraph 3.c. If the annual 1796 credit is not fully used through such refund because of 1797 insufficient tax payments during the applicable 12-month period, 1798 the unused amount may be included in an application for a refund 1799 made pursuant to sub-subparagraph 3.c. in subsequent years against the total tax payments made for such year. Carryover 1800 1801 credits may be applied for a 3-year period without regard to any 1802 time limitation that would otherwise apply under s. 215.26.

1803 c. A person may not receive more than \$200,000 in annual 1804 tax credits for all approved community contributions made in any 1805 one year.

1806 d. All proposals for the granting of the tax credit
1807 require the prior approval of the Office of Tourism, Trade, and
1808 Economic Development.

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e. The total amount of tax credits which may be granted for all programs approved under this paragraph, s. 220.183, and s. 624.5105 is \$10.5 million annually for projects that provide homeownership opportunities for low-income or very-low-income households as defined in s. 420.9071(19) and (28) and \$3.5 million annually for all other projects.

1815 f. A person who is eligible to receive the credit provided 1816 for in this paragraph, s. 220.183, or s. 624.5105 may receive 1817 the credit only under the one section of the person's choice.

1818

2. Eligibility requirements.--

1819 a. A community contribution by a person must be in the1820 following form:

1821

1822

(I) Cash or other liquid assets;

(II) Real property;

1823

(III) Goods or inventory; or

(IV) Other physical resources as identified by the Officeof Tourism, Trade, and Economic Development.

1826 All community contributions must be reserved b. 1827 exclusively for use in a project. As used in this subsubparagraph, the term "project" means any activity undertaken 1828 1829 by an eligible sponsor which is designed to construct, improve, 1830 or substantially rehabilitate housing that is affordable to low-1831 income or very-low-income households as defined in s. 1832 420.9071(19) and (28); designed to provide commercial, 1833 industrial, or public resources and facilities; or designed to 1834 improve entrepreneurial and job-development opportunities for low-income persons. A project may be the investment necessary to 1835 1836 increase access to high-speed broadband capability in rural

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1837 communities with enterprise zones, including projects that result in improvements to communications assets that are owned 1838 1839 by a business. A project may include the provision of museum 1840 educational programs and materials that are directly related to 1841 any project approved between January 1, 1996, and December 31, 1842 1999, and located in an enterprise zone designated pursuant to 1843 s. 290.0065. This paragraph does not preclude projects that 1844 propose to construct or rehabilitate housing for low-income or 1845 very-low-income households on scattered sites. With respect to 1846 housing, contributions may be used to pay the following eligible 1847 low-income and very-low-income housing-related activities:

1848 (I) Project development impact and management fees for 1849 low-income or very-low-income housing projects;

1850 (II) Down payment and closing costs for eligible persons,1851 as defined in s. 420.9071(19) and (28);

(III) Administrative costs, including housing counseling and marketing fees, not to exceed 10 percent of the community contribution, directly related to low-income or very-low-income projects; and

(IV) Removal of liens recorded against residential property by municipal, county, or special district local governments when satisfaction of the lien is a necessary precedent to the transfer of the property to an eligible person, as defined in s. 420.9071(19) and (28), for the purpose of promoting home ownership. Contributions for lien removal must be received from a nonrelated third party.

1863 c. The project must be undertaken by an "eligible 1864 sponsor," which includes:

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1865 (I) A community action program; 1866 (II) A nonprofit community-based development organization 1867 whose mission is the provision of housing for low-income or 1868 very-low-income households or increasing entrepreneurial and 1869 job-development opportunities for low-income persons; 1870 A neighborhood housing services corporation; (III)1871 (IV) A local housing authority created under chapter 421; 1872 A community redevelopment agency created under s. (V) 163.356; 1873 1874 The Florida Industrial Development Corporation; (VI) 1875 A historic preservation district agency or (VII) 1876 organization; 1877 A regional workforce board; (VIII) 1878 A direct-support organization as provided in s. (IX) 1009.983; 1879 1880 (X) An enterprise zone development agency created under s. 1881 290.0056; 1882 A community-based organization incorporated under (XI) 1883 chapter 617 which is recognized as educational, charitable, or 1884 scientific pursuant to s. 501(c)(3) of the Internal Revenue Code 1885 and whose bylaws and articles of incorporation include 1886 affordable housing, economic development, or community 1887 development as the primary mission of the corporation; 1888 (XII) Units of local government; 1889 (XIII) Units of state government; or 1890 (XIV) Any other agency that the Office of Tourism, Trade, 1891 and Economic Development designates by rule. 1892

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1893 In no event may a contributing person have a financial interest 1894 in the eligible sponsor.

The project must be located in an area designated an 1895 d. 1896 enterprise zone or a Front Porch Florida Community pursuant to 1897 s. 20.18(6), unless the project increases access to high-speed 1898 broadband capability for rural communities with enterprise zones 1899 but is physically located outside the designated rural zone 1900 boundaries. Any project designed to construct or rehabilitate 1901 housing for low-income or very-low-income households as defined 1902 in s. 420.9071(19) and (28) is exempt from the area requirement 1903 of this sub-subparagraph.

1904 If, during the first 10 business days of the state e.(I) 1905 fiscal year, eligible tax credit applications for projects that 1906 provide homeownership opportunities for low-income or very-lowincome households as defined in s. 420.9071(19) and (28) are 1907 1908 received for less than the annual tax credits available for 1909 those projects, the Office of Tourism, Trade, and Economic 1910 Development shall grant tax credits for those applications and 1911 shall grant remaining tax credits on a first-come, first-served basis for any subsequent eligible applications received before 1912 1913 the end of the state fiscal year. If, during the first 10 1914 business days of the state fiscal year, eligible tax credit 1915 applications for projects that provide homeownership 1916 opportunities for low-income or very-low-income households as defined in s. 420.9071(19) and (28) are received for more than 1917 the annual tax credits available for those projects, the office 1918 1919 shall grant the tax credits for those applications as follows:

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(A) If tax credit applications submitted for approved
projects of an eligible sponsor do not exceed \$200,000 in total,
the credits shall be granted in full if the tax credit
applications are approved.

(B) If tax credit applications submitted for approved projects of an eligible sponsor exceed \$200,000 in total, the amount of tax credits granted pursuant to sub-sub-subsubparagraph (A) shall be subtracted from the amount of available tax credits, and the remaining credits shall be granted to each approved tax credit application on a pro rata basis.

1931 If, during the first 10 business days of the state (II)1932 fiscal year, eligible tax credit applications for projects other 1933 than those that provide homeownership opportunities for low-1934 income or very-low-income households as defined in s. 1935 420.9071(19) and (28) are received for less than the annual tax 1936 credits available for those projects, the office shall grant tax 1937 credits for those applications and shall grant remaining tax 1938 credits on a first-come, first-served basis for any subsequent 1939 eligible applications received before the end of the state 1940 fiscal year. If, during the first 10 business days of the state 1941 fiscal year, eligible tax credit applications for projects other 1942 than those that provide homeownership opportunities for lowincome or very-low-income households as defined in s. 1943 420.9071(19) and (28) are received for more than the annual tax 1944 1945 credits available for those projects, the office shall grant the 1946 tax credits for those applications on a pro rata basis. 1947 Application requirements.--3.

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1948 Any eligible sponsor seeking to participate in this a. 1949 program must submit a proposal to the Office of Tourism, Trade, 1950 and Economic Development which sets forth the name of the 1951 sponsor, a description of the project, and the area in which the 1952 project is located, together with such supporting information as 1953 is prescribed by rule. The proposal must also contain a 1954 resolution from the local governmental unit in which the project 1955 is located certifying that the project is consistent with local 1956 plans and regulations.

Any person seeking to participate in this program must 1957 b. 1958 submit an application for tax credit to the office which sets 1959 forth the name of the sponsor, a description of the project, and 1960 the type, value, and purpose of the contribution. The sponsor 1961 shall verify the terms of the application and indicate its receipt of the contribution, which verification must be in 1962 1963 writing and accompany the application for tax credit. The person 1964 must submit a separate tax credit application to the office for 1965 each individual contribution that it makes to each individual 1966 project.

1967 c. Any person who has received notification from the 1968 office that a tax credit has been approved must apply to the 1969 department to receive the refund. Application must be made on 1970 the form prescribed for claiming refunds of sales and use taxes 1971 and be accompanied by a copy of the notification. A person may 1972 submit only one application for refund to the department within 1973 any 12-month period.

1974

4. Administration.--

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a. The Office of Tourism, Trade, and Economic Development
may adopt rules pursuant to ss. 120.536(1) and 120.54 necessary
to administer this paragraph, including rules for the approval
or disapproval of proposals by a person.

b. The decision of the office must be in writing, and, if
approved, the notification shall state the maximum credit
allowable to the person. Upon approval, the office shall
transmit a copy of the decision to the Department of Revenue.

1983 c. The office shall periodically monitor all projects in a 1984 manner consistent with available resources to ensure that 1985 resources are used in accordance with this paragraph; however, 1986 each project must be reviewed at least once every 2 years.

d. The office shall, in consultation with the Department
of Community Affairs and the statewide and regional housing and
financial intermediaries, market the availability of the
community contribution tax credit program to community-based
organizations.

1992 Notwithstanding sub-subparagraph 1.e., and for the 5. 1993 2008-2009 fiscal year only, the total amount of tax credit which 1994 may be granted for all programs approved under this section and 1995 ss. 220.183 and 624.5105 is \$13 million annually for projects 1996 that provide homeownership opportunities for low-income or verylow-income households as defined in s. 420.9071(19) and (28) and 1997 \$3.5 million annually for all other projects. This subparagraph 1998 expires June 30, 2009. 1999

2000 6. Expiration.--This paragraph expires June 30, 2015;2001 however, any accrued credit carryover that is unused on that

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2002 date may be used until the expiration of the 3-year carryover 2003 period for such credit.

2004 Section 30. Paragraph (d) of subsection (2) of section 2005 220.183, Florida Statutes, is amended to read:

220.183 Community contribution tax credit.--

2006 2007

(2) ELIGIBILITY REQUIREMENTS.--

2008 (d) The project shall be located in an area designated as 2009 an enterprise zone or a Front Porch Florida Community pursuant 2010 to s. 20.18(6). Any project designed to construct or 2011 rehabilitate housing for low-income or very-low-income 2012 households as defined in s. 420.9071(19) and (28) is exempt from 2013 the area requirement of this paragraph. This section does not 2014 preclude projects that propose to construct or rehabilitate 2015 housing for low-income or very-low-income households on 2016 scattered sites. Any project designed to provide increased 2017 access to high-speed broadband capabilities which includes 2018 coverage of a rural enterprise zone may locate the project's 2019 infrastructure in any area of a rural county.

2020 Section 31. Subsection (3) of section 381.7354, Florida 2021 Statutes, is amended to read:

2022

381.7354 Eligibility.--

(3) In addition to the grants awarded under subsections (1) and (2), up to 20 percent of the funding for the Reducing Racial and Ethnic Health Disparities: Closing the Gap grant program shall be dedicated to projects that address improving racial and ethnic health status within specific Front Porch Florida Communities, as designated pursuant to s. 20.18(6).

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2029 Section 32. Paragraph (d) of subsection (2) of section 2030 624.5105, Florida Statutes, is amended to read: 2031 624.5105 Community contribution tax credit; authorization; 2032 limitations; eligibility and application requirements; 2033 administration; definitions; expiration. --2034 (2)ELIGIBILITY REOUIREMENTS. --2035 (d) The project shall be located in an area designated as 2036 an enterprise zone or a Front Porch Community pursuant to s. 2037 20.18(6). Any project designed to construct or rehabilitate 2038 housing for low-income or very-low-income households as defined 2039 in s. 420.9071(19) and (28) is exempt from the area requirement 2040 of this paragraph. 2041 Section 33. Section 20.18, Florida Statutes, is repealed.

act, this act shall take effect July 1, 2009.

Section 34. Except as otherwise expressly provided in this

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