

HB 7131

2009

1 A bill to be entitled
2 An act relating to Medicaid; amending s. 409.907, F.S.;
3 requiring Medicaid provider agreements to require full
4 compliance with the Agency for Health Care
5 Administration's medical encounter data system and report
6 actions that provide incentives for healthy behaviors;
7 requiring the agency to submit an annual report to the
8 Governor and Legislature that summarizes data regarding
9 the agency's medical encounter data system; amending s.
10 409.908, F.S.; requiring the agency to adjust alternative
11 health plan, health maintenance organization, and prepaid
12 health plan capitation rates based on aggregate risk
13 scores; providing a limitation on risk score variance for
14 a specified time period; requiring the agency to phase in
15 risk-adjusted capitation rates; providing for a technical
16 advisory panel to advise the agency during the transition
17 to risk-adjusted capitation rates; amending s. 409.912,
18 F.S.; authorizing the agency to contract with certain
19 health centers that are federally qualified or supported
20 to provide comprehensive behavioral health care services
21 through a capitated, prepaid arrangement; requiring the
22 agency to integrate acute care and behavioral health
23 services in the public-hospital-operated managed care
24 model; requiring an entity contracting on a prepaid or
25 fixed-sum basis to meet the surplus requirements of health
26 maintenance organizations; creating s. 409.91207, F.S.;
27 requiring the agency to establish a medical home pilot
28 project in Alachua and Hillsborough Counties; requiring

Page 1 of 26

CODING: Words ~~stricken~~ are deletions; words underlined are additions.

hb7131-00

HB 7131

2009

29 | each county to be served by at least one medical home
30 | network consisting of specified entities; authorizing
31 | managed care organizations to seek designation as a
32 | medical home network; requiring each medical home network
33 | to provide specified services and comply with specified
34 | principles of operation; specifying procedures for
35 | enrollment of Medicaid recipients in a medical home
36 | network; requiring a medical home network to document
37 | capacity for coordinated systems of care; requiring
38 | medical home network services to be reimbursed based on
39 | Medicaid fee-for-service claims; authorizing specified
40 | enhanced benefits for entities participating in a medical
41 | home network; specifying that a medical home network is
42 | eligible for shared savings under certain circumstances;
43 | requiring a medical home network to maintain certain
44 | medical records and clinical data; requiring the agency to
45 | contract with the University of Florida for initial and
46 | final evaluations of the pilot project; requiring the
47 | agency to submit reports on medical home network
48 | performance to the Governor and Legislature; amending s.
49 | 409.91211, F.S.; requiring a Medicaid provider who
50 | receives low-income pool funds to serve Medicaid
51 | recipients regardless of the recipient's county of
52 | residence; extending the phasing in of risk-adjusted
53 | capitated rates for provider service networks; amending s.
54 | 409.9122, F.S.; specifying that individuals currently
55 | enrolled in a disease management or specialized HIV/AIDS
56 | plan stay in their plan unless they opt out; providing for

Page 2 of 26

CODING: Words ~~stricken~~ are deletions; words underlined are additions.

hb7131-00

HB 7131

2009

57 mandatory assignment of certain Medicaid recipients to a
58 medical home network in Alachua and Hillsborough Counties
59 who are eligible for managed care plan enrollment;
60 providing a definition; requiring the agency to convene a
61 workgroup to evaluate the status and future viability of
62 Medicaid managed care; requiring the agency to collect
63 encounter data for services provided to patients enrolled
64 in managed care plans; amending s. 409.9124, F.S.;

65 requiring managed care rates to be based on a risk-
66 adjusted methodology; requiring the agency to submit an
67 annual report to the Governor and Legislature regarding
68 the financial condition and trends affecting Medicaid
69 managed care plans; providing an effective date.

70
71 Be It Enacted by the Legislature of the State of Florida:

72
73 Section 1. Paragraphs (k) and (l) are added to subsection
74 (3) of section 409.907, Florida Statutes, and subsection (13) is
75 added to that section, to read:

76 409.907 Medicaid provider agreements.--The agency may make
77 payments for medical assistance and related services rendered to
78 Medicaid recipients only to an individual or entity who has a
79 provider agreement in effect with the agency, who is performing
80 services or supplying goods in accordance with federal, state,
81 and local law, and who agrees that no person shall, on the
82 grounds of handicap, race, color, or national origin, or for any
83 other reason, be subjected to discrimination under any program

HB 7131

2009

84 or activity for which the provider receives payment from the
85 agency.

86 (3) The provider agreement developed by the agency, in
87 addition to the requirements specified in subsections (1) and
88 (2), shall require the provider to:

89 (k) Fully comply with the agency's medical encounter data
90 system.

91 (l) Report specific actions by the plan to provide
92 incentives for healthy behaviors.

93 (13) By January 1, 2010, and annually thereafter until
94 full compliance is reached, the agency shall submit to the
95 Governor, the President of the Senate, and the Speaker of the
96 House of Representatives a report that summarizes data regarding
97 the agency's medical encounter data system, including the number
98 of participating plans, the level of compliance of each plan,
99 and specific problem areas. The report shall include issues and
100 recommendations developed by the technical assistance panel
101 created in s. 409.908(4)(b).

102 Section 2. Subsection (4) of section 409.908, Florida
103 Statutes, is amended to read:

104 409.908 Reimbursement of Medicaid providers.--Subject to
105 specific appropriations, the agency shall reimburse Medicaid
106 providers, in accordance with state and federal law, according
107 to methodologies set forth in the rules of the agency and in
108 policy manuals and handbooks incorporated by reference therein.
109 These methodologies may include fee schedules, reimbursement
110 methods based on cost reporting, negotiated fees, competitive
111 bidding pursuant to s. 287.057, and other mechanisms the agency

HB 7131

2009

112 | considers efficient and effective for purchasing services or
113 | goods on behalf of recipients. If a provider is reimbursed based
114 | on cost reporting and submits a cost report late and that cost
115 | report would have been used to set a lower reimbursement rate
116 | for a rate semester, then the provider's rate for that semester
117 | shall be retroactively calculated using the new cost report, and
118 | full payment at the recalculated rate shall be effected
119 | retroactively. Medicare-granted extensions for filing cost
120 | reports, if applicable, shall also apply to Medicaid cost
121 | reports. Payment for Medicaid compensable services made on
122 | behalf of Medicaid eligible persons is subject to the
123 | availability of moneys and any limitations or directions
124 | provided for in the General Appropriations Act or chapter 216.
125 | Further, nothing in this section shall be construed to prevent
126 | or limit the agency from adjusting fees, reimbursement rates,
127 | lengths of stay, number of visits, or number of services, or
128 | making any other adjustments necessary to comply with the
129 | availability of moneys and any limitations or directions
130 | provided for in the General Appropriations Act, provided the
131 | adjustment is consistent with legislative intent.

132 | (4) Subject to any limitations or directions provided for
133 | in the General Appropriations Act, alternative health plans,
134 | health maintenance organizations, and prepaid health plans shall
135 | be reimbursed a fixed, prepaid amount negotiated, or
136 | competitively bid pursuant to s. 287.057, by the agency and
137 | prospectively paid to the provider monthly for each Medicaid
138 | recipient enrolled. The amount may not exceed the average amount
139 | the agency determines it would have paid, based on claims

HB 7131

2009

140 experience, for recipients in the same or similar category of
141 eligibility. The agency shall calculate capitation rates on a
142 regional basis and, ~~beginning September 1, 1995,~~ shall include
143 age-band differentials in such calculations.

144 (a) Beginning September 1, 2011, the agency shall begin a
145 budget-neutral adjustment of capitation rates based on aggregate
146 risk scores for each plan's enrollees. During the first 2 years
147 of the adjustment, the agency shall ensure that no plan has an
148 aggregate risk score that varies by more than 10 percent from
149 the aggregate weighted average for all plans. The risk-adjusted
150 capitation rates shall be phased in as follows:

151 1. In the first fiscal year, 75 percent of the capitation
152 rate shall be based on the current methodology and 25 percent
153 shall be based on the risk-adjusted capitation rate methodology.

154 2. In the second fiscal year, 50 percent of the capitation
155 rate shall be based on the current methodology and 50 percent
156 shall be based on the risk-adjusted rate methodology.

157 3. In the third fiscal year, the risk-adjusted capitation
158 methodology shall be fully implemented.

159 (b) The secretary of the agency shall convene a technical
160 advisory panel to advise the agency in the area of risk-adjusted
161 rate-setting during the transition to risk-adjusted capitation
162 rates described in paragraph (a). The panel shall include
163 representatives of prepaid plans in counties not included in the
164 demonstration sites established under s. 409.91211(1). The panel
165 shall advise the agency regarding:

166 1. The selection of a base year of encounter data to be
167 used to set risk-adjusted rates.

168 2. The completeness and accuracy of the encounter data.

169 3. The effect of risk-adjusted rates on prepaid plans
 170 based on a review of a simulated rate-setting process.

171 Section 3. Paragraph (b) of subsection (4) and subsection
 172 (17) of section 409.912, Florida Statutes, are amended to read:

173 409.912 Cost-effective purchasing of health care.--The
 174 agency shall purchase goods and services for Medicaid recipients
 175 in the most cost-effective manner consistent with the delivery
 176 of quality medical care. To ensure that medical services are
 177 effectively utilized, the agency may, in any case, require a
 178 confirmation or second physician's opinion of the correct
 179 diagnosis for purposes of authorizing future services under the
 180 Medicaid program. This section does not restrict access to
 181 emergency services or poststabilization care services as defined
 182 in 42 C.F.R. part 438.114. Such confirmation or second opinion
 183 shall be rendered in a manner approved by the agency. The agency
 184 shall maximize the use of prepaid per capita and prepaid
 185 aggregate fixed-sum basis services when appropriate and other
 186 alternative service delivery and reimbursement methodologies,
 187 including competitive bidding pursuant to s. 287.057, designed
 188 to facilitate the cost-effective purchase of a case-managed
 189 continuum of care. The agency shall also require providers to
 190 minimize the exposure of recipients to the need for acute
 191 inpatient, custodial, and other institutional care and the
 192 inappropriate or unnecessary use of high-cost services. The
 193 agency shall contract with a vendor to monitor and evaluate the
 194 clinical practice patterns of providers in order to identify
 195 trends that are outside the normal practice patterns of a

HB 7131

2009

196 provider's professional peers or the national guidelines of a
197 provider's professional association. The vendor must be able to
198 provide information and counseling to a provider whose practice
199 patterns are outside the norms, in consultation with the agency,
200 to improve patient care and reduce inappropriate utilization.
201 The agency may mandate prior authorization, drug therapy
202 management, or disease management participation for certain
203 populations of Medicaid beneficiaries, certain drug classes, or
204 particular drugs to prevent fraud, abuse, overuse, and possible
205 dangerous drug interactions. The Pharmaceutical and Therapeutics
206 Committee shall make recommendations to the agency on drugs for
207 which prior authorization is required. The agency shall inform
208 the Pharmaceutical and Therapeutics Committee of its decisions
209 regarding drugs subject to prior authorization. The agency is
210 authorized to limit the entities it contracts with or enrolls as
211 Medicaid providers by developing a provider network through
212 provider credentialing. The agency may competitively bid single-
213 source-provider contracts if procurement of goods or services
214 results in demonstrated cost savings to the state without
215 limiting access to care. The agency may limit its network based
216 on the assessment of beneficiary access to care, provider
217 availability, provider quality standards, time and distance
218 standards for access to care, the cultural competence of the
219 provider network, demographic characteristics of Medicaid
220 beneficiaries, practice and provider-to-beneficiary standards,
221 appointment wait times, beneficiary use of services, provider
222 turnover, provider profiling, provider licensure history,
223 previous program integrity investigations and findings, peer

HB 7131

2009

224 review, provider Medicaid policy and billing compliance records,
225 clinical and medical record audits, and other factors. Providers
226 shall not be entitled to enrollment in the Medicaid provider
227 network. The agency shall determine instances in which allowing
228 Medicaid beneficiaries to purchase durable medical equipment and
229 other goods is less expensive to the Medicaid program than long-
230 term rental of the equipment or goods. The agency may establish
231 rules to facilitate purchases in lieu of long-term rentals in
232 order to protect against fraud and abuse in the Medicaid program
233 as defined in s. 409.913. The agency may seek federal waivers
234 necessary to administer these policies.

235 (4) The agency may contract with:

236 (b) An entity that is providing comprehensive behavioral
237 health care services to certain Medicaid recipients through a
238 capitated, prepaid arrangement pursuant to the federal waiver
239 provided for by s. 409.905(5). Such an entity must be licensed
240 under chapter 624, chapter 636, or chapter 641, or authorized
241 under paragraph (c), and must possess the clinical systems and
242 operational competence to manage risk and provide comprehensive
243 behavioral health care to Medicaid recipients. As used in this
244 paragraph, the term "comprehensive behavioral health care
245 services" means covered mental health and substance abuse
246 treatment services that are available to Medicaid recipients.
247 The secretary of the Department of Children and Family Services
248 shall approve provisions of procurements related to children in
249 the department's care or custody prior to enrolling such
250 children in a prepaid behavioral health plan. Any contract
251 awarded under this paragraph must be competitively procured. In

HB 7131

2009

252 developing the behavioral health care prepaid plan procurement
 253 document, the agency shall ensure that the procurement document
 254 requires the contractor to develop and implement a plan to
 255 ensure compliance with s. 394.4574 related to services provided
 256 to residents of licensed assisted living facilities that hold a
 257 limited mental health license. Except as provided in
 258 subparagraph 8., and except in counties where the Medicaid
 259 managed care pilot program is authorized pursuant to s.
 260 409.91211, the agency shall seek federal approval to contract
 261 with a single entity meeting these requirements to provide
 262 comprehensive behavioral health care services to all Medicaid
 263 recipients not enrolled in a Medicaid managed care plan
 264 authorized under s. 409.91211 or a Medicaid health maintenance
 265 organization in an AHCA area. In an AHCA area where the Medicaid
 266 managed care pilot program is authorized pursuant to s.
 267 409.91211 in one or more counties, the agency may procure a
 268 contract with a single entity to serve the remaining counties as
 269 an AHCA area or the remaining counties may be included with an
 270 adjacent AHCA area and shall be subject to this paragraph. Each
 271 entity must offer sufficient choice of providers in its network
 272 to ensure recipient access to care and the opportunity to select
 273 a provider with whom they are satisfied. The network shall
 274 include all public mental health hospitals. To ensure unimpaired
 275 access to behavioral health care services by Medicaid
 276 recipients, all contracts issued pursuant to this paragraph
 277 shall require 80 percent of the capitation paid to the managed
 278 care plan, including health maintenance organizations, to be
 279 expended for the provision of behavioral health care services.

HB 7131

2009

280 In the event the managed care plan expends less than 80 percent
281 of the capitation paid pursuant to this paragraph for the
282 provision of behavioral health care services, the difference
283 shall be returned to the agency. The agency shall provide the
284 managed care plan with a certification letter indicating the
285 amount of capitation paid during each calendar year for the
286 provision of behavioral health care services pursuant to this
287 section. The agency may reimburse for substance abuse treatment
288 services on a fee-for-service basis until the agency finds that
289 adequate funds are available for capitated, prepaid
290 arrangements.

291 1. By January 1, 2001, the agency shall modify the
292 contracts with the entities providing comprehensive inpatient
293 and outpatient mental health care services to Medicaid
294 recipients in Hillsborough, Highlands, Hardee, Manatee, and Polk
295 Counties, to include substance abuse treatment services.

296 2. By July 1, 2003, the agency and the Department of
297 Children and Family Services shall execute a written agreement
298 that requires collaboration and joint development of all policy,
299 budgets, procurement documents, contracts, and monitoring plans
300 that have an impact on the state and Medicaid community mental
301 health and targeted case management programs.

302 3. Except as provided in subparagraph 8., by July 1, 2006,
303 the agency and the Department of Children and Family Services
304 shall contract with managed care entities in each AHCA area
305 except area 6 or arrange to provide comprehensive inpatient and
306 outpatient mental health and substance abuse services through
307 capitated prepaid arrangements to all Medicaid recipients who

HB 7131

2009

308 are eligible to participate in such plans under federal law and
309 regulation. In AHCA areas where eligible individuals number less
310 than 150,000, the agency shall contract with a single managed
311 care plan to provide comprehensive behavioral health services to
312 all recipients who are not enrolled in a Medicaid health
313 maintenance organization or a Medicaid capitated managed care
314 plan authorized under s. 409.91211. The agency may contract with
315 more than one comprehensive behavioral health provider to
316 provide care to recipients who are not enrolled in a Medicaid
317 capitated managed care plan authorized under s. 409.91211 or a
318 Medicaid health maintenance organization in AHCA areas where the
319 eligible population exceeds 150,000. In an AHCA area where the
320 Medicaid managed care pilot program is authorized pursuant to s.
321 409.91211 in one or more counties, the agency may procure a
322 contract with a single entity to serve the remaining counties as
323 an AHCA area or the remaining counties may be included with an
324 adjacent AHCA area and shall be subject to this paragraph.
325 Contracts for comprehensive behavioral health providers awarded
326 pursuant to this section shall be competitively procured. Both
327 for-profit and not-for-profit corporations shall be eligible to
328 compete. Managed care plans contracting with the agency under
329 subsection (3) shall provide and receive payment for the same
330 comprehensive behavioral health benefits as provided in AHCA
331 rules, including handbooks incorporated by reference. In AHCA
332 area 11, the agency shall contract with at least two
333 comprehensive behavioral health care providers to provide
334 behavioral health care to recipients in that area who are
335 enrolled in, or assigned to, the MediPass program. One of the

HB 7131

2009

336 behavioral health care contracts shall be with the existing
337 provider service network pilot project, as described in
338 paragraph (d), for the purpose of demonstrating the cost-
339 effectiveness of the provision of quality mental health services
340 through a public hospital-operated managed care model. The
341 agency is directed to integrate the provision of acute care and
342 behavioral health services in the public hospital-operated
343 managed care model to the extent feasible and consistent with
344 continuity of care and patient choice. Payment shall be at an
345 agreed-upon capitated rate to ensure cost savings. Of the
346 recipients in area 11 who are assigned to MediPass under the
347 provisions of s. 409.9122(2)(k), a minimum of 50,000 of those
348 MediPass-enrolled recipients shall be assigned to the existing
349 provider service network in area 11 for their behavioral care.

350 4. By October 1, 2003, the agency and the department shall
351 submit a plan to the Governor, the President of the Senate, and
352 the Speaker of the House of Representatives which provides for
353 the full implementation of capitated prepaid behavioral health
354 care in all areas of the state.

355 a. Implementation shall begin in 2003 in those AHCA areas
356 of the state where the agency is able to establish sufficient
357 capitation rates.

358 b. If the agency determines that the proposed capitation
359 rate in any area is insufficient to provide appropriate
360 services, the agency may adjust the capitation rate to ensure
361 that care will be available. The agency and the department may
362 use existing general revenue to address any additional required

HB 7131

2009

363 match but may not over-obligate existing funds on an annualized
364 basis.

365 c. Subject to any limitations provided for in the General
366 Appropriations Act, the agency, in compliance with appropriate
367 federal authorization, shall develop policies and procedures
368 that allow for certification of local and state funds.

369 5. Children residing in a statewide inpatient psychiatric
370 program, or in a Department of Juvenile Justice or a Department
371 of Children and Family Services residential program approved as
372 a Medicaid behavioral health overlay services provider shall not
373 be included in a behavioral health care prepaid health plan or
374 any other Medicaid managed care plan pursuant to this paragraph.

375 6. In converting to a prepaid system of delivery, the
376 agency shall in its procurement document require an entity
377 providing only comprehensive behavioral health care services to
378 prevent the displacement of indigent care patients by enrollees
379 in the Medicaid prepaid health plan providing behavioral health
380 care services from facilities receiving state funding to provide
381 indigent behavioral health care, to facilities licensed under
382 chapter 395 which do not receive state funding for indigent
383 behavioral health care, or reimburse the unsubsidized facility
384 for the cost of behavioral health care provided to the displaced
385 indigent care patient.

386 7. Traditional community mental health providers under
387 contract with the Department of Children and Family Services
388 pursuant to part IV of chapter 394, child welfare providers
389 under contract with the Department of Children and Family
390 Services in areas 1 and 6, and inpatient mental health providers

HB 7131

2009

391 licensed pursuant to chapter 395 must be offered an opportunity
 392 to accept or decline a contract to participate in any provider
 393 network for prepaid behavioral health services.

394 8. All Medicaid-eligible children, except children in area
 395 1 and children in Highlands County, Hardee County, Polk County,
 396 or Manatee County of area 6, who are open for child welfare
 397 services in the HomeSafeNet system, shall receive their
 398 behavioral health care services through a specialty prepaid plan
 399 operated by community-based lead agencies either through a
 400 single agency or formal agreements among several agencies. The
 401 specialty prepaid plan must result in savings to the state
 402 comparable to savings achieved in other Medicaid managed care
 403 and prepaid programs. Such plan must provide mechanisms to
 404 maximize state and local revenues. The specialty prepaid plan
 405 shall be developed by the agency and the Department of Children
 406 and Family Services. The agency is authorized to seek any
 407 federal waivers to implement this initiative. Medicaid-eligible
 408 children whose cases are open for child welfare services in the
 409 HomeSafeNet system and who reside in AHCA area 10 are exempt
 410 from the specialty prepaid plan upon the development of a
 411 service delivery mechanism for children who reside in area 10 as
 412 specified in s. 409.91211(3)(dd).

413 (c) A federally qualified health center or an entity owned
 414 by one or more federally qualified health centers or an entity
 415 owned by other migrant and community health centers receiving
 416 non-Medicaid financial support from the Federal Government to
 417 provide health care services on a prepaid or fixed-sum basis to
 418 recipients. A federally qualified health center or an entity

HB 7131

2009

419 that is owned by one or more federally qualified health centers
420 and is reimbursed by the agency on a prepaid basis is exempt
421 from parts I and III of chapter 641, but must comply with the
422 solvency requirements in s. 641.2261(2) and meet the appropriate
423 requirements governing financial reserve, quality assurance, and
424 patients' rights established by the agency.

425 (17) An entity contracting on a prepaid or fixed-sum basis
426 shall meet the, ~~in addition to meeting any applicable statutory~~
427 ~~surplus requirements of s. 641.225,~~ also maintain at all times
428 ~~in the form of cash, investments that mature in less than 180~~
429 ~~days allowable as admitted assets by the Office of Insurance~~
430 ~~Regulation, and restricted funds or deposits controlled by the~~
431 ~~agency or the Office of Insurance Regulation, a surplus amount~~
432 ~~equal to one and one-half times the entity's monthly Medicaid~~
433 ~~prepaid revenues. As used in this subsection, the term "surplus"~~
434 ~~means the entity's total assets minus total liabilities. If an~~
435 ~~entity's surplus falls below an amount equal to the surplus~~
436 ~~requirements of s. 641.225 one and one-half times the entity's~~
437 ~~monthly Medicaid prepaid revenues,~~ the agency shall prohibit the
438 entity from engaging in marketing and preenrollment activities,
439 shall cease to process new enrollments, and shall not renew the
440 entity's contract until the required balance is achieved. ~~The~~
441 ~~requirements of this subsection do not apply:~~

442 ~~(a) Where a public entity agrees to fund any deficit~~
443 ~~incurred by the contracting entity; or~~

444 ~~(b) Where the entity's performance and obligations are~~
445 ~~guaranteed in writing by a guaranteeing organization which:~~

HB 7131

2009

446 ~~1. Has been in operation for at least 5 years and has~~
447 ~~assets in excess of \$50 million; or~~

448 ~~2. Submits a written guarantee acceptable to the agency~~
449 ~~which is irrevocable during the term of the contracting entity's~~
450 ~~contract with the agency and, upon termination of the contract,~~
451 ~~until the agency receives proof of satisfaction of all~~
452 ~~outstanding obligations incurred under the contract.~~

453 Section 4. Section 409.91207, Florida Statutes, is created
454 to read:

455 409.91207 Medical Home Pilot Projects.--

456 (1) PURPOSE.--The agency shall establish pilot projects in
457 Alachua and Hillsborough Counties to test the potential for
458 coordinated and cost-effective care in a fee-for-service
459 environment and to compare performance of these pilot projects
460 with other managed care models.

461 (2) ORGANIZATION.--

462 (a) Each pilot project shall be served by at least one
463 medical home network, which shall consist of federally qualified
464 health centers for primary care and disease management; primary
465 care clinics owned or operated by medical schools or teaching
466 hospitals for primary care and disease management; programs
467 serving children with special health care needs currently
468 authorized as a network under an existing Medicaid waiver;
469 medical school faculty for specialty care; and hospitals that
470 agree to participate in the pilot projects. A medical home
471 network shall coordinate with other providers, as necessary, to
472 ensure that Medicaid participants receive efficient and
473 effective access to services specified in subsection (3).

HB 7131

2009

474 (b) A managed care organization may seek designation by
475 the agency as a medical home network by documenting policies and
476 procedures consistent with the principles provided in subsection
477 (4). A managed care organization designated as a medical home
478 network may receive capitated rates that reflect enhanced
479 payments to fee-for-service medical home networks, as authorized
480 in the General Appropriations Act.

481 (3) SERVICE CAPABILITIES.--A medical home network shall
482 provide primary care, coordinated services to control chronic
483 illnesses, pharmacy services, outpatient specialty physician
484 services, and inpatient services.

485 (4) PRINCIPLES.--A medical home network shall modify the
486 processes and patterns of health care service delivery by
487 applying the following principles:

488 (a) A personal medical provider shall lead an
489 interdisciplinary team of professionals who share the
490 responsibility for ongoing care to a specific panel of patients.

491 (b) The personal medical provider shall identify the
492 patient's health care needs and respond to those needs either
493 through direct care or arrangements with other qualified
494 providers.

495 (c) Care shall be coordinated or integrated across all
496 areas of health service delivery.

497 (d) Information technology shall be integrated into
498 delivery systems to enhance clinical performance and monitor
499 patient outcomes.

500 (5) ENROLLMENT.--Each Medicaid recipient receiving primary
501 care at a participating federally qualified health center or

HB 7131

2009

502 primary care clinic owned and operated by a medical school or
503 teaching hospital shall be enrolled in the program if the
504 recipient does not opt out of enrollment. Other Medicaid
505 recipients shall be enrolled consistent with s. 409.9122(2)(e)1.

506 (6) ACCESS STANDARDS AND NETWORK ADEQUACY.--A medical home
507 network shall document the capacity for coordinated systems of
508 care through written agreements among providers that establish
509 arrangements for referral, access to medical records, and
510 followup care.

511 (7) FINANCING.--Services provided by a medical home
512 network shall be reimbursed based on claims filed for Medicaid
513 fee-for-service payments. In addition, the following entities
514 participating in a medical home network shall be eligible to
515 receive an enhanced payment:

516 (a) A federally qualified health center or primary care
517 clinic owned and operated by a medical school or teaching
518 hospital shall be eligible to receive enhanced primary care case
519 management fees as authorized in the General Appropriations Act.

520 (b) A medical school shall be eligible to receive enhanced
521 payments through the supplemental physician payment program
522 using such certified funds as authorized in the General
523 Appropriations Act.

524 (c) An outpatient primary or specialty clinic shall be
525 eligible to bill Medicaid for facility costs, in addition to
526 professional services.

527 (d) A hospital shall be eligible to receive supplemental
528 Medicaid payments through the low-income pool, as authorized by

HB 7131

2009

529 the General Appropriations Act, and shall receive exempt fee-
530 for-service rates.

531 (8) SHARED SAVINGS.--The agency shall analyze spending for
532 enrolled medical home network patients compared to capitation
533 rates that would have been paid for the same population in the
534 same region during the same year. The agency shall report the
535 results of this comparison as part of the Social Services
536 Estimating Conference. Each medical home network that achieves
537 savings equal to the prepaid health plan area discount factor is
538 eligible for an appropriation of the shared savings. When the
539 savings exceed the area discount factor, the medical home
540 network shall be eligible for an appropriation of the full
541 amount of the excess savings. To the extent possible, savings
542 shared with the medical home network shall be distributed as
543 bonus payments for quality performance.

544 (9) QUALITY ASSURANCE AND ACCOUNTABILITY.--A medical home
545 network shall maintain medical records and clinical data as
546 necessary to assess the utilization, cost, and outcome of
547 services provided to enrollees.

548 (10) EVALUATION.--The agency shall report medical home
549 network performance on a quarterly basis. The agency shall
550 contract with the University of Florida to comprehensively
551 evaluate the pilot projects created under this section,
552 including a comparison of the medical home network to other
553 models of managed care. An initial evaluation shall cover a 24-
554 month period beginning with the implementation of the pilot
555 projects in all pilot project counties. A final evaluation shall
556 cover a 60-month period beginning with the implementation of the

HB 7131

2009

557 pilot projects in all pilot project counties. The initial
558 evaluation shall be submitted to the Governor, the President of
559 the Senate, and the Speaker of the House of Representatives by
560 June 30, 2012. The final evaluation shall be submitted to the
561 Governor, the President of the Senate, and the Speaker of the
562 House of Representatives by June 30, 2015.

563 Section 5. Paragraph (b) of subsection (1) and paragraph
564 (e) of subsection (3) of section 409.91211, Florida Statutes,
565 are amended to read:

566 409.91211 Medicaid managed care pilot program.--

567 (1)

568 (b) This waiver authority is contingent upon federal
569 approval to preserve the upper-payment-limit funding mechanism
570 for hospitals, including a guarantee of a reasonable growth
571 factor, a methodology to allow the use of a portion of these
572 funds to serve as a risk pool for demonstration sites,
573 provisions to preserve the state's ability to use
574 intergovernmental transfers, and provisions to protect the
575 disproportionate share program authorized pursuant to this
576 chapter. Upon completion of the evaluation conducted under s. 3,
577 ch. 2005-133, Laws of Florida, the agency may request statewide
578 expansion of the demonstration projects. Statewide phase-in to
579 additional counties shall be contingent upon review and approval
580 by the Legislature. Under the upper-payment-limit program, or
581 the low-income pool as implemented by the Agency for Health Care
582 Administration pursuant to federal waiver, the state matching
583 funds required for the program shall be provided by local
584 governmental entities through intergovernmental transfers in

HB 7131

2009

585 accordance with published federal statutes and regulations. The
586 Agency for Health Care Administration shall distribute upper-
587 payment-limit, disproportionate share hospital, and low-income
588 pool funds according to published federal statutes, regulations,
589 and waivers and the low-income pool methodology approved by the
590 federal Centers for Medicare and Medicaid Services. A provider
591 who receives low-income pool funds shall serve Medicaid
592 recipients regardless of their county of residence in this state
593 and may not restrict access to care based on residency in a
594 county in this state other than the one in which the provider is
595 located.

596 (3) The agency shall have the following powers, duties,
597 and responsibilities with respect to the pilot program:

598 (e) To implement policies and guidelines for phasing in
599 financial risk for approved provider service networks over a 5-
600 year ~~3-year~~ period. These policies and guidelines must include
601 an option for a provider service network to be paid fee-for-
602 service rates. For any provider service network established in a
603 managed care pilot area, the option to be paid fee-for-service
604 rates shall include a savings-settlement mechanism that is
605 consistent with s. 409.912(44). This model shall be converted to
606 a risk-adjusted capitated rate no later than the beginning of
607 the sixth ~~fourth~~ year of operation, and may be converted earlier
608 at the option of the provider service network. Federally
609 qualified health centers may be offered an opportunity to accept
610 or decline a contract to participate in any provider network for
611 prepaid primary care services.

HB 7131

2009

612 Section 6. Paragraph (e) of subsection (2) and subsection
613 (7) of section 409.9122, Florida Statutes, are amended, and
614 subsection (15) is added to that section, to read:

615 409.9122 Mandatory Medicaid managed care enrollment;
616 programs and procedures.--

617 (2)

618 (e) Medicaid recipients who are already enrolled in a
619 managed care plan or MediPass shall be offered the opportunity
620 to change managed care plans or MediPass providers on a
621 staggered basis, as defined by the agency. All Medicaid
622 recipients shall have 30 days in which to make a choice of
623 managed care plans or MediPass providers. Enrolled Medicaid
624 recipients who have a known diagnosis consistent with HIV/AIDS
625 shall be offered the opportunity to change plans on a staggered
626 basis; however, these individuals shall remain in their current
627 disease management or specialized HIV/AIDS plan unless they
628 actively choose to opt out of that plan. In counties that have
629 two or more managed care plans, a recipient already enrolled in
630 MediPass who fails to make a choice during the annual period
631 shall be assigned to a managed care plan if he or she is
632 eligible for enrollment in the managed care plan. The agency
633 shall apply for a state plan amendment or federal waiver
634 authority, if necessary, to implement the provisions of this
635 paragraph. All newly eligible Medicaid recipients shall have 30
636 days in which to make a choice of managed care plans or MediPass
637 providers. Those Medicaid recipients who do not make a choice
638 shall be assigned in accordance with paragraph (f). To
639 facilitate continuity of care, for a Medicaid recipient who is

Page 23 of 26

CODING: Words ~~stricken~~ are deletions; words underlined are additions.

hb7131-00

HB 7131

2009

640 also a recipient of Supplemental Security Income (SSI), prior to
641 assigning the SSI recipient to a managed care plan or MediPass,
642 the agency shall determine whether the SSI recipient has an
643 ongoing relationship with a MediPass provider or managed care
644 plan. If the SSI recipient has an ongoing relationship with a
645 managed care plan, the agency shall assign the recipient to that
646 managed care plan. Those SSI recipients who do not have such a
647 provider relationship shall be assigned to a managed care plan
648 or MediPass provider in accordance with paragraph (f).

649 1. Notwithstanding this paragraph and paragraph (f), a
650 Medicaid recipient who resides in Alachua County or Hillsborough
651 County who is eligible for managed care plan enrollment and
652 subject to mandatory assignment because the recipient failed to
653 make a choice shall be assigned by the agency to a medical home
654 network operated pursuant to s. 409.91207 using a method that
655 enrolls 50 percent of those recipients in medical home networks
656 and 50 percent in managed care plans. In making these
657 assignments, the agency shall consider the capability of the
658 networks to meet patient needs. Thereafter, assignment of
659 Medicaid recipients shall continue in accordance with paragraph
660 (f).

661 2. For purposes of subparagraph 1., the term "managed care
662 plans" includes health maintenance organizations, exclusive
663 provider organizations, provider service networks, minority
664 physician networks, the Children's Medical Services Network, and
665 pediatric emergency department diversion programs authorized by
666 this chapter or the General Appropriations Act.

667 (7) The agency shall convene a workgroup to evaluate the
 668 current status and future viability of Medicaid managed care.
 669 The workgroup shall complete a report by January 1, 2010, that
 670 considers the following issues ~~investigate the feasibility of~~
 671 ~~developing managed care plan and MediPass options for the~~
 672 ~~following groups of Medicaid recipients:~~

673 (a) The performance of managed care plans in achieving
 674 access to care, quality services, and cost containment. ~~Pregnant~~
 675 ~~women and infants.~~

676 (b) The effect of recent changes to payment rates for
 677 managed care plans. ~~Elderly and disabled recipients, especially~~
 678 ~~those who are at risk of nursing home placement.~~

679 (c) The status of contractual relationships between
 680 managed care plans and providers, especially providers
 681 critically necessary for compliance with network adequacy
 682 standards. ~~Persons with developmental disabilities.~~

683 (d) The availability of other models for managed care that
 684 may improve performance, ensure stability, and contain costs in
 685 the future. ~~Qualified Medicare beneficiaries.~~

686 ~~(e) Adults who have chronic, high-cost medical conditions.~~

687 ~~(f) Adults and children who have mental health problems.~~

688 ~~(g) Other recipients for whom managed care plans and~~
 689 ~~MediPass offer the opportunity of more cost-effective care and~~
 690 ~~greater access to qualified providers.~~

691 (15) The agency shall collect encounter data in conformity
 692 with s. 409.91211(3)(p)4. on services provided to patients
 693 enrolled in managed care plans. The agency shall collect
 694 financial and utilization encounter data in a uniform manner

HB 7131

2009

695 based on common definitions delineated by category of service
696 and eligibility group.

697 Section 7. Subsection (4) of section 409.9124, Florida
698 Statutes, is amended, and paragraph (d) is added to subsection
699 (1) of that section, to read:

700 409.9124 Managed care reimbursement.--The agency shall
701 develop and adopt by rule a methodology for reimbursing managed
702 care plans.

703 (1) Final managed care rates shall be published annually
704 prior to September 1 of each year, based on methodology that:

705 (d) Is risk adjusted in accordance with s. 409.908(4).

706 (4) The agency shall quarterly examine the financial
707 condition of each managed care plan, and its performance in
708 serving Medicaid patients, and shall utilize examinations
709 performed by the Office of Insurance Regulation wherever
710 possible. No later than January 1, 2010, and at least annually
711 thereafter, the agency shall submit a report to the Governor,
712 the President of the Senate, and the Speaker of the House of
713 Representatives regarding the financial condition and trends
714 affecting Medicaid managed care plans in order to assess the
715 viability of these plans, identify any specific risks to future
716 performance, assess overall rate adequacy, and recommend any
717 changes necessary to ensure a resilient and effective managed
718 care program that meets the needs of Medicaid participants.

719 Section 8. This act shall take effect July 1, 2009.