1

A bill to be entitled

2 An act relating to water management districts; reenacting 3 s. 373.069, F.S., relating to the creation of the water 4 management districts, pursuant to the provisions of the 5 Florida Government Accountability Act; amending s. 6 373.0693, F.S.; limiting the period of time a basin board 7 member may serve after the end of a term; reducing the 8 number of members on the Manasota Basin Board; eliminating 9 the Oklawaha River Basin Advisory Council; removing ex 10 officio designation of basin board chairs; removing a restriction on the voting authority of the chair; amending 11 s. 373.073, F.S.; revising the membership of water 12 management district governing boards; providing for 13 14 appointment of members commencing on a specified date; 15 amending s. 373.079, F.S.; requiring a water management 16 district's governing board to delegate to the executive director its authority to approve certain permits or grant 17 variances or waivers of permitting requirements; 18 19 authorizing water management district governing boards, basin boards, committees, and advisory boards to conduct 20 21 meetings by means of communications media technology; 22 amending s. 373.083, F.S.; requiring water management 23 district governing boards to delegate to the water 24 management district's executive director authority to 25 approve certain permits or grant variances or waivers of 26 permitting requirements; amending s. 373.118, F.S.; 27 removing provisions authorizing water management district 28 governing boards to delegate authority to issue general Page 1 of 18

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29 permits to the executive director; amending s. 373.323, 30 F.S.; revising application requirements for water well 31 contractor licensure; requiring applicants to provide 32 specified documentation; amending s. 373.236, F.S.; authorizing water management districts to issue 50-year 33 34 consumptive use permits to specified entities for certain 35 alternative water supply development projects; providing 36 for compliance reporting and review, modification, and 37 revocation relating to such permits; authorizing 25-year 38 consumptive use permits for renewable energy generating facilities and specified lands used in the production of 39 renewable energy under certain conditions; providing that 40 such permits are subject to compliance reports; amending 41 42 s. 373.243, F.S.; providing for the revocation of certain 43 consumptive use permits for renewable energy generating 44 facilities and specified lands used in the production of renewable energy; amending s. 373.536, F.S.; authorizing 45 substantive legislative committee chairs to provide input 46 47 on proposed water management district budgets; amending s. 48 373.584, F.S.; providing a limitation on certain bonding 49 for water management districts; authorizing the Joint 50 Legislative Budget Commission to approve bonding exceeding 51 such limitation; exempting certain outstanding bonds from 52 such limitation and its calculation; amending s. 373.59, 53 F.S.; expanding water management district lands eligible 54 to receive payment in lieu of taxes; revising the method 55 used to determine eligibility for such payment; amending 56 s. 373.5905, F.S.; providing conditions for reinstatement Page 2 of 18

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57 of payments in lieu of taxes and their duration; repealing 58 s. 373.465, F.S., to eliminate the Lake Panasoffkee Restoration Council; repealing s. 373.466, F.S., to 59 60 eliminate the Lake Panasoffkee restoration program; providing an effective date. 61 62 63 Be It Enacted by the Legislature of the State of Florida: 64 Section 373.069, Florida Statutes, is 65 Section 1. 66 reenacted. 67 Subsections (3), (6), and (7) and paragraph (a) Section 2. of subsection (8) of section 373.0693, Florida Statutes, are 68 amended to read: 69 70 373.0693 Basins; basin boards.--(3) Each member of the various basin boards shall serve 71 72 for a period of 3 years or until a successor is appointed, but 73 not more than 180 days after the end of the term, except that 74 the board membership of each new basin shall be divided into 75 three groups as equally as possible, with members in such groups 76 to be appointed for 1, 2, and 3 years, respectively. Each basin 77 board shall choose a vice chair and a secretary to serve for a 78 period of 1 year. The term of office of a basin board member 79 shall be construed to commence on March 2 preceding the date of 80 appointment and to terminate March 1 of the year of the end of a 81 term or may continue until a successor is appointed, but not 82 more than 180 days after the end of the expired term. 83 (6) (a) Notwithstanding the provisions of any other general 84 or special law to the contrary, a member of the governing board Page 3 of 18

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85 of the district residing in the basin or, if no member resides 86 in the basin, a member of the governing board designated by the 87 chair of the governing board shall be the ex officio chair of 88 the basin board. The ex officio chair shall preside at all 89 meetings of the basin board, except that the vice chair may 90 preside in his or her absence. The ex officio chair shall have 91 no official vote, except in case of a tie vote being cast by the 92 members, but shall be the liaison officer of the district in all 93 affairs in the basin and shall be kept informed of all such affairs. 94

95 Basin boards within the Southwest Florida Water (b) 96 Management District shall meet regularly as determined by a 97 majority vote of the basin board members. Subject to notice 98 requirements of chapter 120, special meetings, both emergency 99 and nonemergency, may be called either by the ex officio chair 100 or the elected vice chair of the basin board or upon request of 101 two basin board members. The district staff shall include on the 102 agenda of any basin board meeting any item for discussion or 103 action requested by a member of that basin board. The district 104 staff shall notify any basin board, as well as their respective 105 counties, of any vacancies occurring in the district governing 106 board or their respective basin boards.

(7) At 11:59 p.m. on December 31, 1976, the Manasota
Watershed Basin of the Ridge and Lower Gulf Coast Water
Management District, which is annexed to the Southwest Florida
Water Management District by change of its boundaries pursuant
to chapter 76-243, Laws of Florida, shall be formed into a
subdistrict or basin of the Southwest Florida Water Management

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113 District, subject to the same provisions as the other basins in 114 such district. Such subdistrict shall be designated initially as 115 the Manasota Basin. The members of the governing board of the 116 Manasota Watershed Basin of the Ridge and Lower Gulf Coast Water 117 Management District shall become members of the governing board of the Manasota Basin of the Southwest Florida Water Management 118 119 District. Notwithstanding other provisions in this section, beginning on July 1, 2001, the membership of the Manasota Basin 120 Board shall be comprised of two three members from Manatee 121 122 County and two three members from Sarasota County. Matters 123 relating to tie votes shall be resolved pursuant to subsection 124 (6) by the ex officio chair designated by the governing board to 125 vote in case of a tie vote.

126 (8) (a) At 11:59 p.m. on June 30, 1988, the area 127 transferred from the Southwest Florida Water Management District 128 to the St. Johns River Water Management District by change of 129 boundaries pursuant to chapter 76-243, Laws of Florida, shall 130 cease to be a subdistrict or basin of the St. Johns River Water 131 Management District known as the Oklawaha River Basin and said 132 Oklawaha River Basin shall cease to exist. However, any 133 recognition of an Oklawaha River Basin or an Oklawaha River 134 Hydrologic Basin for regulatory purposes shall be unaffected. 135 The area formerly known as the Oklawaha River Basin shall 136 continue to be part of the St. Johns River Water Management 137 District. There shall be established by the governing board of 138 the St. Johns River Water Management District the Oklawaha River Basin Advisory Council to receive public input and advise the 139 140 Johns River Water Management District's governing board on St. Page 5 of 18

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141	water management issues affecting the Oklawaha River Basin. The
142	Oklawaha River Basin Advisory Council shall be appointed by
143	action of the St. Johns River Water Management District's
144	governing board and shall include one representative from each
145	county which is wholly or partly included in the Oklawaha River
146	Basin. The St. Johns River Water Management District's governing
147	board member currently serving pursuant to s. 373.073(2)(c)3.
148	shall serve as chair of the Oklawaha River Basin Advisory
149	Council. Members of the Oklawaha River Basin Advisory Council
150	shall receive no compensation for their services but are
151	entitled to be reimbursed for per diem and travel expenses as
152	provided in s. 112.061.
153	Section 3. Paragraph (b) of subsection (1) of section
154	373.073, Florida Statutes, is amended to read:
155	373.073 Governing board
156	(1)
157	(b) Commencing January 1, <u>2011</u> 1999 , the Governor shall
158	appoint the following number of governing board members in each
159	year of the Governor's 4-year term of office:
160	1. In the first year of the Governor's term of office, the
161	Governor shall appoint four members to the governing board of
162	the Southwest Florida Water Management District and appoint
163	three members to the governing board of each other district.
164	2. In the second year of the Governor's term of office,
165	the Governor shall appoint three members to the governing board
166	of the Southwest Florida Water Management District and two
167	members to the governing board of each other district.
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168 3. In the third year of the Governor's term of office, the 169 Governor shall appoint three members to the governing board of 170 the Southwest Florida Water Management District and two members 171 to the governing board of each other district.

4. In the fourth year of the Governor's term of office,
the Governor shall appoint <u>three members to the governing board</u>
<u>of the Southwest Florida Water Management District and</u> two
members to the governing board of each <u>other</u> district.

177 For any governing board vacancy that occurs before the date 178 scheduled for the office to be filled under this paragraph, the 179 Governor shall appoint a person meeting residency requirements 180 of subsection (2) for a term that will expire on the date 181 scheduled for the term of that office to terminate under this subsection. In addition to the residency requirements for the 182 183 governing boards as provided by subsection (2), the Governor 184 shall consider appointing governing board members to represent 185 an equitable cross-section of regional interests and technical 186 expertise.

187 Section 4. Subsections (4) and (7) of section 373.079,188 Florida Statutes, are amended to read:

189 373.079 Members of governing board; oath of office; 190 staff.--

(4) (a) The governing board of the district is authorized
to employ an executive director, ombudsman, and such engineers,
other professional persons, and other personnel and assistants
as it deems necessary and under such terms and conditions as it
may determine and to terminate such employment. The appointment

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196 of an executive director by the governing board is subject to 197 approval by the Governor and must be initially confirmed by the 198 Florida Senate. The governing board may delegate all or part of 199 its authority under this paragraph to the executive director. 200 However, the governing board shall delegate to the executive 201 director all of its authority to take final action on permit 202 applications under part II or part IV or petitions for variances 203 or waivers of permitting requirements under part II or part IV, 204 except for denials of such actions as provided in s. 373.083(5). 205 The executive director must be confirmed by the Senate upon 206 employment and must be confirmed or reconfirmed by the Senate 207 during the second regular session of the Legislature following a 208 gubernatorial election.

209 The governing board of each water management (b)1. 210 district shall employ an inspector general, who shall report 211 directly to the board. However, the governing boards of the 212 Suwannee River Water Management District and the Northwest 213 Florida Water Management District may jointly employ an 214 inspector general, or provide for inspector general services by 215 interagency agreement with a state agency or water management 216 district inspector general.

217 2. An inspector general must have the qualifications
218 prescribed and perform the applicable duties of state agency
219 inspectors general as provided in s. 20.055.

(7) The governing board shall meet at least once a month
and upon call of the chair. <u>The governing board</u>, a basin board,
a committee, or an advisory board may conduct meetings by means

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223 <u>of communications media technology in accordance with rules</u> 224 adopted pursuant to s. 120.54.

225 Section 5. Subsection (5) of section 373.083, Florida 226 Statutes, is amended to read:

373.083 General powers and duties of the governing board.--In addition to other powers and duties allowed it by law, the governing board is authorized to:

230 Execute any of the powers, duties, and functions (5) 231 vested in the governing board through a member or members thereof, the executive director, or other district staff as 232 233 designated by the governing board. The governing board may 234 establish the scope and terms of any delegation. The However, if 235 the governing board shall delegate to the executive director all 236 of its delegates the authority to take final action on permit 237 applications under part II or part $IV_{\overline{r}}$ or petitions for 238 variances or waivers of permitting requirements under part II or 239 part IV. However, the governing board shall provide a process 240 for referring any denial of such application or petition to the 241 governing board to take final action. Such process shall 242 expressly prohibit any member of a governing board from 243 intervening in any manner during the review of an application 244 prior to such application being referred to the governing board for final action. The authority in this subsection is 245 246 supplemental to any other provision of this chapter granting authority to the governing board to delegate specific powers, 247 duties, or functions. 248

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249 Section 6. Present subsection (4) of section 373.118, 250 Florida Statutes, is amended, and subsection (5) of that section 251 is renumbered as subsection (4), to read: 252 373.118 General permits; delegation. --253 (4) To provide for greater efficiency, the governing board 254 may delegate by rule its powers and duties pertaining to general 255 permits to the executive director. The executive director may 256 execute such delegated authority through designated staff. 257 However, when delegating the authority to take final action on 258 permit applications under part II or part IV or petitions for 259 variances or waivers of permitting requirements under part II or 260 part IV, the governing board shall provide a process for 261 referring any denial of such application or petition to the 262 governing board to take such final action. 263 Section 7. Subsection (3) of section 373.323, Florida 264 Statutes, is amended to read: 265 373.323 Licensure of water well contractors; application, 266 qualifications, and examinations; equipment identification .--267 An applicant who meets the following requirements (3) 268 shall be entitled to take the water well contractor licensure 269 examination to practice water well contracting: 270 Is at least 18 years of age. (a) 271 Has at least 2 years of experience in constructing, (b) 272 repairing, or abandoning water wells. Satisfactory proof of such 273 experience shall be demonstrated by providing: 274 1. Evidence of the length of time the applicant has been 275 engaged in the business of the construction, repair, or 276 abandonment of water wells as a major activity, as attested to Page 10 of 18

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277 by a letter from three of the following persons: 278 a. A water well contractor. 279 b. A water well driller. 280 c. A water well parts and equipment vendor. 281 d. A water well inspectors employed by a governmental 282 agency. 283 2. A list of at least 10 water wells that the applicant 284 has constructed, repaired, or abandoned within the preceding 5 years. Of these wells, at least seven must have been 285 286 constructed, as defined in s. 373.303(2), by the applicant. The 287 list shall also include: 288 The name and address of the owner or owners of each a. 289 well. 290 b. The location, primary use, and approximate depth and 291 diameter of each well that the applicant has constructed, 292 repaired, or abandoned. 293 c. The approximate date the construction, repair, or 294 abandonment of each well was completed. 295 (C) Has completed the application form and remitted a 296 nonrefundable application fee. 297 Section 8. Subsections (6) and (7) are added to section 298 373.236, Florida Statutes, to read: 299 373.236 Duration of permits; compliance reports.--300 (6) (a) The Legislature finds that the need for alternative 301 water supply development projects to meet anticipated public 302 water supply demands of the state is so important that it is 303 essential to encourage participation in and contribution to 304 these projects by private-rural-land owners who

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305	characteristically have relatively modest near-term water
306	demands but substantially increasing demands after the 20-year
307	planning period in s. 373.0361. Therefore, where such landowners
308	make extraordinary contributions of lands or construction
309	funding to enable the expeditious implementation of such
310	projects, water management districts and the department may
311	grant permits for such projects for a period of up to 50 years
312	to municipalities, counties, special districts, regional water
313	supply authorities, multijurisdictional water supply entities,
314	and publicly or privately owned utilities, with the exception of
315	any publicly or privately owned utilities created for or by a
316	private landowner after April 1, 2008, which have entered into
317	an agreement with the private landowner for the purpose of more
318	efficiently pursuing alternative public water supply development
319	projects identified in a district's regional water supply plan
320	and meeting water demands of both the applicant and the
321	landowner.
322	(b) A permit under paragraph (a) may be granted only for
323	that period for which there is sufficient data to provide
324	reasonable assurance that the conditions for permit issuance
325	will be met. Such a permit shall require a compliance report by
326	the permittee every 5 years during the term of the permit. The
327	report shall contain sufficient data to maintain reasonable
328	assurance that the conditions for permit issuance applicable at
329	the time of district review of the compliance report are met.
330	After review of this report, the governing board or the
331	department may modify the permit to ensure that the use meets
332	the conditions for issuance. This subsection does not limit the
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333 existing authority of the department or the governing board to 334 modify or revoke a consumptive use permit. 335 (7) A permit approved for a renewable energy generating 336 facility or the cultivation of agricultural products on lands 337 consisting of 1,000 acres or more for use in the production 338 renewable energy, as defined in s. 366.91(2)(d), shall be 339 granted for a term of at least 25 years at the applicant's 340 request based on the anticipated life of the facility if there 341 is sufficient data to provide reasonable assurance that the 342 conditions for permit issuance will be met for the duration of the permit; otherwise, a permit may be issued for a shorter 343 344 duration that reflects the longest period for which such 345 reasonable assurances are provided. Such a permit is subject to 346 compliance reports under subsection (4). Section 9. Subsection (4) of section 373.243, Florida 347 348 Statutes, is amended to read: 349 373.243 Revocation of permits. -- The governing board or the 350 department may revoke a permit as follows: 351 (4) For nonuse of the water supply allowed by the permit 352 for a period of 2 years or more, the governing board or the 353 department may revoke the permit permanently and in whole unless 354 the user can prove that his or her nonuse was due to extreme 355 hardship caused by factors beyond the user's control. For a 356 permit issued pursuant to s. 373.236(7), the governing board or 357 the department may revoke the permit only if the nonuse of the 358 water supply allowed by the permit is for a period of 4 years or 359 more. 360 Section 10. Paragraph (e) of subsection (5) of section Page 13 of 18

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361 373.536, Florida Statutes, is amended to read:

362

373.536 District budget and hearing thereon.--

363 (5) TENTATIVE BUDGET CONTENTS AND SUBMISSION; REVIEW AND 364 APPROVAL.--

365 By September 5 of the year in which the budget is (e) 366 submitted, the House and Senate appropriations and appropriate 367 substantive committee chairs may transmit to each district 368 comments and objections to the proposed budgets. Each district 369 governing board shall include a response to such comments and 370 objections in the record of the governing board meeting where 371 final adoption of the budget takes place, and the record of this 372 meeting shall be transmitted to the Executive Office of the 373 Governor, the department, and the chairs of the House and Senate 374 appropriations committees.

375 Section 11. Subsection (5) is added to section 373.584,
376 Florida Statutes, to read:

377

373.584 Revenue bonds.--

378 (5) (a) The total annual debt service for bonds issued
 379 pursuant to this section and s. 373.563 may not exceed 20
 380 percent of the annual ad valorem tax revenues of the water
 381 management district, unless approved by the Joint Legislative
 382 Budget Commission.

(b) The Joint Legislative Budget Commission is authorized to review the financial soundness of a water management district and determine whether bonds may be issued by a water management district in excess of the limitation provided in paragraph (a).
(c) A water management district may not take any action regarding the issuance of bonds in excess of the limitation of

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FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	А		Н	0	U	S	Е	0	F	R	E	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
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389	paragraph (a) without prior approval of the Joint Legislative
390	Budget Commission pursuant to joint rules of the House of
391	Representative and the Senate.
392	(d) Bonds issued and outstanding before January 1, 2009,
393	are exempt from this subsection and shall not be included in the
394	calculation of the limitation of paragraph (a).
395	(e) This subsection does not affect the validity or
396	enforceability of outstanding revenue bonds.
397	Section 12. Subsection (10) of section 373.59, Florida
398	Statutes, is amended to read:
399	373.59 Water Management Lands Trust Fund
400	(10)(a) Beginning July 1, 1999, not more than one-fourth
401	of the funds provided for in subsections (1) and (8) in any year
402	shall be reserved annually by a governing board, during the
403	development of its annual operating budget, for payments in lieu
404	of taxes for all actual <u>ad valorem</u> tax losses incurred as a
405	result of <u>all</u> governing board acquisitions for water management
406	district purposes districts pursuant to ss. 259.101, 259.105,
407	373.470, and this section during any year. Reserved funds not
408	used for payments in lieu of taxes in any year shall revert to
409	the Water Management Lands Trust Fund to be used in accordance
410	with the provisions of this section.
411	(b) Payment in lieu of taxes shall be available:
412	1. To all counties that have a population of 150,000 or
413	fewer. Population levels shall be determined pursuant to s.
414	<u>186.901</u> 11.031 . The population estimates published April 1 and
415	used in the revenue-sharing formula pursuant to s. 186.901 shall

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416 <u>be used to determine eligibility under this subsection and shall</u>
417 <u>apply to payments made for the subsequent fiscal year.</u>
418 2. To all local governments located in eligible counties

418 2. To all local governments located in eligible counties419 and whose lands are bought and taken off the tax rolls.

For properties acquired after January 1, 2000, in the event that 421 422 such properties otherwise eligible for payment in lieu of taxes 423 under this subsection are leased or reserved and remain subject 424 to ad valorem taxes, payments in lieu of taxes shall commence or 425 recommence upon the expiration or termination of the lease or 426 reservation, but in no event shall there be more than a total of 427 10 annual payments in lieu of taxes for each tax loss. If the lease is terminated for only a portion of the lands at any time, 428 429 the 10 annual payments shall be made for that portion only commencing the year after such termination, without limiting the 430 431 requirement that 10 annual payments shall be made on the 432 remaining portion or portions of the land as the lease on each 433 expires. For the purposes of this subsection, "local government" 434 includes municipalities and τ the county school board τ mosquito 435 control districts, and any other local government entity which 436 levies ad valorem taxes.

(c) If sufficient funds are unavailable in any year to
make full payments to all qualifying counties and local
governments, such counties and local governments shall receive a
pro rata share of the moneys available.

(d) The payment amount shall be based on the average
amount of actual <u>ad valorem</u> taxes paid on the property for the 3
years preceding acquisition. Applications for payment in lieu of

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444 taxes shall be made no later than <u>May</u> January 31 of the year <u>for</u> 445 <u>which payment is sought</u> following acquisition. No payment in 446 lieu of taxes shall be made for properties which were exempt 447 from ad valorem taxation for the year immediately preceding 448 acquisition.

449 If property that was subject to ad valorem taxation (e) 450 was acquired by a tax-exempt entity for ultimate conveyance to 451 the state under this chapter, payment in lieu of taxes shall be 452 made for such property based upon the average amount of ad 453 valorem taxes paid on the property for the 3 years prior to its 454 being removed from the tax rolls. The water management districts 455 shall certify to the Department of Revenue those properties that 456 may be eligible under this provision. Once eligibility has been 457 established, that governmental entity shall receive annual 458 payments for each tax loss until the qualifying governmental 459 entity exceeds the population threshold pursuant to paragraph 460 (b) s. 259.032(12)(b).

461 Payment in lieu of taxes pursuant to this subsection (f) 462 shall be made annually to qualifying counties and local 463 governments after certification by the Department of Revenue 464 that the amounts applied for are reasonably appropriate, based 465 on the amount of actual ad valorem taxes paid on the eligible 466 property, and after the water management districts have provided 467 supporting documents to the Chief Financial Officer and have 468 requested that payment be made in accordance with the requirements of this section. With the assistance of the local 469 470 government requesting payment in lieu of taxes, the water management district that acquired the land is responsible for 471

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472	preparing and submitting application requests for payment to the
473	Department of Revenue for certification.
474	(g) If a water management district conveys to a county or
475	local government title to any land owned by the district, any
476	payments in lieu of taxes on the land made to the county or
477	local government shall be discontinued as of the date of the
478	conveyance.
479	Section 13. Section 373.5905, Florida Statutes, is amended
480	to read:
481	373.5905 <u>Reinstatement</u> Reinstitution of payments in lieu
482	of taxes; durationIf a water management district has made a
483	payment in lieu of taxes to a governmental entity and
484	subsequently suspended such payment, beginning July 1, 2009, the
485	water management district shall <u>reinstate</u> reinstitute
486	appropriate payments and continue the payments for as long as
487	the county population remains below the population threshold
488	pursuant to s. 373.59(10)(b). This section does not authorize or
489	provide for payments in arrears in consecutive years until the
490	governmental entity has received a total of 10 payments for each
491	tax loss.
492	Section 14. Sections 373.465 and 373.466, Florida
493	Statutes, are repealed.
494	Section 15. This act shall take effect July 1, 2009.

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