By Senator Pruitt

28-00910-09 2009762

A bill to be entitled

An act relating to state university tuition and fees; amending s. 216.136, F.S.; requiring the Education Estimating Conference to develop information relating to the national average of tuition and fees; amending s. 1009.01, F.S.; revising the definition of the term "tuition differential"; amending s. 1009.24, F.S.; revising provisions relating to the use of the student financial aid fee; deleting obsolete provisions; revising provisions relating to the establishment of a tuition differential; providing requirements for the assessment and expenditure of a tuition differential; providing requirements for a university board of trustees to submit a proposal to the Board of Governors to implement a tuition differential; requiring the Board of Governors' review and approval of a proposal; requiring the Board of Governors to report specified information annually to the Legislature and the Governor; providing for application; providing an effective date.

2122

20

1

2

3

4

5

6 7

8

9

10

11

12

13

14

15

16

17

1819

Be It Enacted by the Legislature of the State of Florida:

2324

25

26

27

28

29

Section 1. Paragraph (a) of subsection (4) of section 216.136, Florida Statutes, is amended to read:

216.136 Consensus estimating conferences; duties and principals.—

- (4) EDUCATION ESTIMATING CONFERENCE.
- (a) The Education Estimating Conference shall develop such

3132

33

3435

36

37

38

3940

41

42

4.3

44

45

46

47

48

4950

51

52

53

54 55

56

57

58

28-00910-09 2009762

official information relating to the state public and private educational system, including forecasts of student enrollments, the national average of tuition and fees at public postsecondary educational institutions, the number of students qualified for state financial aid programs and for the William L. Boyd, IV, Florida Resident Access Grant Program and the appropriation required to fund the full award amounts for each program, fixed capital outlay needs, and Florida Education Finance Program formula needs, as the conference determines is needed for the state planning and budgeting system. The conference's initial projections of enrollments in public schools shall be forwarded by the conference to each school district no later than 2 months prior to the start of the regular session of the Legislature. Each school district may, in writing, request adjustments to the initial projections. Any adjustment request shall be submitted to the conference no later than 1 month prior to the start of the regular session of the Legislature and shall be considered by the principals of the conference. A school district may amend its adjustment request, in writing, during the first 3 weeks of the legislative session, and such amended adjustment request shall be considered by the principals of the conference. For any adjustment so requested, the district shall indicate and explain, using definitions adopted by the conference, the components of anticipated enrollment changes that correspond to continuation of current programs with workload changes; program improvement; program reduction or elimination; initiation of new programs; and any other information that may be needed by the Legislature. For public schools, the conference shall submit its full-time equivalent student consensus estimate to the

60

61

62

63

64

65 66

67

68 69

70

71

72

73

74

75

76

77

78

79

80 81

82 83

84

85

86

87

28-00910-09 2009762

Legislature no later than 1 month after the start of the regular session of the Legislature. No conference estimate may be changed without the agreement of the full conference.

Section 2. Subsection (3) of section 1009.01, Florida Statutes, is amended to read:

1009.01 Definitions.—The term:

(3) "Tuition differential" means the supplemental fee charged to a student for instruction provided by a public university in this state pursuant to s. 1009.24(16).

Section 3. Subsections (7) and (16) of section 1009.24, Florida Statutes, are amended to read:

1009.24 State university student fees.-

(7) A university board of trustees is authorized to collect for financial aid purposes an amount not to exceed 5 percent of the tuition and out-of-state fee. The revenues from fees are to remain at each campus and replace existing financial aid fees. Such funds shall be disbursed to students as quickly as possible. A minimum of 75 percent of funds from the student financial aid fee for new financial aid awards shall be used to provide financial aid based on absolute need. A student who has received an award prior to July 1, 1984, shall have his or her eligibility assessed on the same criteria that were used at the time of his or her original award. The Board of Governors shall develop criteria for making financial aid awards. Each university shall report annually to the Board of Governors and the Department of Education on the revenue collected pursuant to this subsection, the amount carried forward, the criteria used to make awards, the amount and number of awards for each criterion, and a delineation of the distribution of such awards.

28-00910-09 2009762

The report shall include an assessment by category of the financial need of every student who receives an award, regardless of the purpose for which the award is received. Awards which are based on financial need shall be distributed in accordance with a nationally recognized system of need analysis approved by the Board of Governors. An award for academic merit shall require a minimum overall grade point average of 3.0 on a 4.0 scale or the equivalent for both initial receipt of the award and renewal of the award.

- (16) Each university board of trustees may establish a tuition differential for undergraduate courses upon receipt of approval from the Board of Governors. The tuition differential shall promote improvements in the quality of undergraduate education and shall provide financial aid to undergraduate students who exhibit financial need.
- (a) Seventy-percent of the revenues from the tuition differential shall be expended for purposes of undergraduate education, including, but not limited to, increasing course offerings, improving graduation rates, increasing the percentage of undergraduate students who are taught by faculty, decreasing student-faculty ratios, providing salary increases for faculty who have a history of excellent teaching in undergraduate courses, improving the efficiency of the delivery of undergraduate education through academic advisement and counseling, and reducing the percentage of students who graduate with excess hours. This expenditure for undergraduate education may not be used to pay the salaries of graduate teaching assistants. The remaining 30 percent of the revenues from the tuition differential shall be expended to provide financial aid

28-00910-09 2009762

to undergraduate students who exhibit financial need to meet the
cost of university attendance. This expenditure for need-based
financial aid shall not supplant the amount of need-based aid
provided to undergraduate students in the preceding fiscal year
from financial aid fee revenues or the direct appropriation for
financial assistance provided to state universities in the
General Appropriations Act.

- (b) Each tuition differential is subject to the following conditions:
- 1. The tuition differential may be assessed on one or more undergraduate courses or on all undergraduate courses at a state university.
- 2. The tuition differential may vary by course or courses, campus or center location, and by institution.
- 3. The aggregate sum of tuition and the tuition differential charged for a given course or courses may not be increased by more than 15 percent of the total charged for the aggregate sum of these fees in the same course or courses in the preceding fiscal year.
- 4. The aggregate sum of undergraduate tuition and fees per credit hour, including the tuition differential, may not exceed the national average of undergraduate tuition and fees at 4-year degree-granting public postsecondary educational institutions.
- 5. The tuition differential may not be calculated as a part of the scholarship programs established in ss. 1009.53-1009.538.
- 6. Beneficiaries having prepaid tuition contracts pursuant to s. 1009.98(2)(b) which were in effect on July 1, 2007, and which remain in effect, are exempt from the payment of the tuition differential.

28-00910-09 2009762

7. The tuition differential may not be charged to any student who was in attendance at the university before July 1, 2007, and who maintains continuous enrollment.

- 8. The tuition differential may be waived by the university for students who meet the eligibility requirements for the Florida public student assistance grant established in s. 1009.50.
- 9. Subject to approval by the Board of Governors, the tuition differential authorized pursuant to this subsection may take effect with the 2009 fall term.
- (c) A university board of trustees may submit a proposal to the Board of Governors to implement a tuition differential for one or more undergraduate courses. At a minimum, the proposal shall:
- 1. Identify the course or courses for which the tuition differential will be assessed.
- 2. Indicate the amount that will be assessed for each tuition differential proposed.
  - 3. Indicate the purpose of the tuition differential.
- 4. Indicate how the revenues from the tuition differential will be used.
- 5. Indicate how the university will monitor the success of the tuition differential in achieving the purpose for which the tuition differential is being assessed.
- (d) The Board of Governors shall review each proposal and advise the university board of trustees of approval of the proposal, the need for additional information or revision to the proposal, or denial of the proposal. The Board of Governors shall establish a process for any university to revise a

28-00910-09 2009762

proposal or appeal a decision of the board.

- (e) The Board of Governors shall submit a report to the President of the Senate, the Speaker of the House of Representatives, and the Governor describing the implementation of the provisions of this subsection no later than January 1, 2010, and no later than January 1 each year thereafter. The report shall summarize proposals received by the board during the preceding fiscal year and actions taken by the board in response to such proposals. In addition, the report shall provide the following information for each university that has been approved by the board to assess a tuition differential:
- 1. The course or courses for which the tuition differential was assessed and the amount assessed.
- 2. The total revenues generated by the tuition differential.
- 3. With respect to waivers authorized under subparagraph (b)8., the number of students eligible for a waiver, the number of students receiving a waiver, and the value of waivers provided.
- $\underline{\text{4. Detailed expenditures of the revenues generated by the}}$  tuition differential.
- 5. Changes in retention rates, graduation rates, the percentage of students graduating with more than 110 percent of the hours required for graduation, pass rates on licensure examinations, the number of undergraduate course offerings, the percentage of undergraduate students who are taught by faculty, student-faculty ratios, and the average salaries of faculty who teach undergraduate courses.
  - (f) No state university shall be required to lower any

205

206

207

208

209

210

211

212

213

214

215

216

217

218

219

220

221

222

223

224225

226

227

228

229

230

231

232

28-00910-09 2009762

tuition differential that was approved by the Board of Governors and in effect prior to January 1, 2009, in order to comply with the provisions of this subsection. The Board of Governors may establish a uniform maximum undergraduate tuition differential that does not exceed 40 percent of tuition for all universities that meet the criteria for Funding Level 1 under s. 1004.635(3), and may establish a uniform maximum undergraduate tuition differential that does not exceed 30 percent of tuition for all universities that have total research and development expenditures for all fields of at least \$100 million per year as reported annually to the National Science Foundation. Once these criteria have been met and the differential established by the Board of Covernors, the board of trustees of a qualified university may maintain the differential unless otherwise directed by the Board of Governors. However, the board shall ensure that the maximum tuition differential it establishes for universities meeting the Funding Level 1 criteria is at least 30 percent greater than the maximum tuition differential the board establishes for universities that meet the required criteria for research and development expenditures. The tuition differential is subject to the following conditions:

- (a) The sum of tuition and the tuition differential may not be increased by more than 15 percent of the total charged for these fees in the preceding fiscal year.
- (b) The tuition differential may not be calculated as a part of the scholarship programs established in ss. 1009.53-1009.537.
- (c) Beneficiaries having prepaid tuition contracts pursuant to s. 1009.98(2)(b) which were in effect on July 1, 2007, and

28-00910-09 2009762 233 which remain in effect, are exempt from the payment of the 234 tuition differential. 235 (d) The tuition differential may not be charged to any 236 student who was in attendance at the university before July 1, 237 2007, and who maintains continuous enrollment. 238 (e) The tuition differential may be waived by the 239 university for students who meet the eligibility requirements 240 for the Florida public student assistance grant established in s. 1009.50. 241 (f) A university board of trustees that has been authorized 242 by the Board of Governors to establish a tuition differential 243 244 pursuant to this subsection may establish the tuition 245 differential at a rate lower than the maximum tuition 246 differential established by the board, but may not exceed the 2.47 maximum tuition differential established by the board. 248 (g) The revenue generated from the tuition differential 249 must be spent solely for improving the quality of direct 250 undergraduate instruction and support services. 251 (h) Information relating to the annual receipt and 252 expenditure of the proceeds from the assessment of the tuition 253 differential shall be reported by the university in accordance 254 with guidelines established by the Board of Governors.

Section 4. This act shall take effect July 1, 2009.