By Senator Ring

	32-00786B-10 20101078
1	A bill to be entitled
2	An act relating to state financial matters; amending
3	s. 121.4501, F.S.; defining the term "electronic
4	means" and redefining the term "optional retirement
5	program"; providing for excess account balances in the
6	Public Employee Optional Retirement Program when an
7	employee transfers to the defined benefit program and
8	for the use of such excess balance; requiring the
9	State Board of Administration to develop procedures to
10	resolve complaints; providing for the use of records
11	in resolving such complaints; clarifying the state
12	board's rule authority with respect to the program;
13	amending s. 121.4502, F.S.; establishing a forfeiture
14	account in the Public Employee Retirement Program
15	Trust Fund and providing for the use of funds in the
16	account; amending s. 121.591, F.S.; permitting an
17	application for benefits under the optional retirement
18	program to be submitted by electronic means; amending
19	s. 121.74, F.S.; revising the contribution rates for
20	employers participating in the Florida Retirement
21	System; amending s. 121.78, F.S.; exempting the
22	Division of Retirement, the state board, and the
23	third-party administrator from liability for market
24	losses due to acts of God; amending s. 215.47, F.S.;
25	authorizing moneys available for investment by the
26	state board to be invested in certain federally tax-
27	exempt bonds, notes, or obligations not subject to the
28	federal alternative minimum tax; increasing the fund
29	amount that may be invested in a foreign entity;

Page 1 of 20

	32-00786B-10 20101078
30	amending s. 218.409, F.S.; providing for extending a
31	moratorium on contributions to the Local Government
32	Surplus Funds Trust Fund under certain circumstances;
33	authorizing the state board to develop work products
34	that are subject to trademark, copyright, or patent;
35	providing an effective date.
36	
37	Be It Enacted by the Legislature of the State of Florida:
38	
39	Section 1. Subsection (2), paragraph (e) of subsection (4),
40	subsection (6), and paragraphs (a) and (g) of subsection (8) of
41	section 121.4501, Florida Statutes, are amended to read:
42	121.4501 Public Employee Optional Retirement Program
43	(2) DEFINITIONS.—As used in this part, the term:
44	(a) "Approved provider" or "provider" means a private
45	sector company that is selected and approved by the state board
46	to offer one or more investment products or services to the
47	Public Employee optional retirement program. The term includes a
48	bundled provider that offers participants a range of
49	individually allocated or unallocated investment products and
50	may offer a range of administrative and customer services, which
51	may include accounting and administration of individual
52	participant benefits and contributions; individual participant
53	recordkeeping; asset purchase, control, and safekeeping; direct
54	execution of the participant's instructions as to asset and
55	contribution allocation; calculation of daily net asset values;
56	direct access to participant account information; periodic
57	reporting to participants, at least quarterly, on account
58	balances and transactions; guidance, advice, and allocation

Page 2 of 20

	32-00786B-10 20101078
59	
60	options or products, but only if the bundled provider complies
61	with the standard of care of s. 404(a)(1)(A-B) of the Employee
62	Retirement Income Security Act of 1974 (ERISA) and if providing
63	such guidance, advice, or allocation services does not
64	constitute a prohibited transaction under s. 4975(c)(1) of the
65	Internal Revenue Code or s. 406 of ERISA, notwithstanding that
66	such prohibited transaction provisions do not apply to the
67	optional retirement program; a broad array of distribution
68	options; asset allocation; and retirement counseling and
69	education. Private sector companies include investment
70	management companies, insurance companies, depositories, and
71	mutual fund companies.
72	(b) "Average monthly compensation" means one-twelfth of
73	average final compensation as defined in s. 121.021 (24) .
74	(c) "Covered employment" means employment in a regularly
75	established position as defined in s. 121.021 (52) .
76	(d) "Defined benefit program" means the defined benefit
77	program of the Florida Retirement System administered under part
78	<u>I of this chapter</u> "Department" means the Department of
79	Management Services.
80	<u>(e)</u> "Division" means the Division of Retirement within
81	the department of Management Services .
82	(f) "Electronic means" means by telephone, if the required
83	information is received on a recorded line, or through Internet
84	access, if the required information is captured online.
85	<u>(g)(f)</u> "Eligible employee" means an officer or employee, as
86	defined in s. 121.021, who:
87	1. Is a member of, or is eligible for membership in, the

SB 1078

Page 3 of 20

	32-00786B-10 20101078
88	Florida Retirement System, including any renewed member of the
89	Florida Retirement System initially enrolled before July 1,
90	2010; or
91	2. Participates in, or is eligible to participate in, the
92	Senior Management Service Optional Annuity Program as
93	established under s. 121.055(6), the State Community College
94	System Optional Retirement Program as established under s.
95	121.051(2)(c), or the State University System Optional
96	Retirement Program established under s. 121.35.
97	
98	The term does not include any member participating in the
99	Deferred Retirement Option Program established under s.
100	121.091(13), a retiree of a state-administered retirement system
101	initially reemployed on or after July 1, 2010, or a mandatory
102	participant of the State University System Optional Retirement
103	Program established under s. 121.35.
104	<u>(h)</u> "Employer" means an employer, as defined in s.
105	121.021 (10) , of an eligible employee.
106	(i) "Optional retirement program" or "optional program"
107	means the Public Employee Optional Retirement Program
108	established under this part.
109	<u>(j)</u> (h) "Participant" means an eligible employee who elects
110	to participate in the Public Employee Optional Retirement
111	Program and enrolls in <u>the</u> such optional program as provided in
112	subsection (4) or a terminated Deferred Retirement Option
113	Program participant as described in subsection (21).
114	(i) "Public Employee Optional Retirement Program,"
115	"optional program," or "optional retirement program" means the
116	alternative defined contribution retirement program established

Page 4 of 20

	32-00786B-10 20101078
117	under this section.
118	<u>(k)</u> "Retiree" means a former participant of the Florida
119	Retirement System Public Employee optional retirement program
120	who has terminated employment and has taken a distribution as
121	provided in s. 121.591, except for a mandatory distribution of a
122	de minimis account authorized by the state board.
123	(k) "State board" or "board" means the State Board of
124	Administration.
125	(1) "Trustees" means Trustees of the State Board of
126	Administration.
127	(1) (m) "Vested" or "vesting" means the guarantee that a
128	participant is eligible to receive a retirement benefit upon
129	completion of the required years of service under the Public
130	Employee optional retirement program.
131	(4) PARTICIPATION; ENROLLMENT
132	(e) After the period during which an eligible employee had
133	the choice to elect the defined benefit program or the Public
134	Employee optional retirement program, or the month following the
135	receipt of the eligible employee's plan election, if sooner, the
136	employee shall have one opportunity, at the employee's
137	discretion, to choose to move from the defined benefit program
138	to the Public Employee optional retirement program or from the
139	Public Employee optional retirement program to the defined
140	benefit program. Eligible employees may elect to move between
141	Florida Retirement System programs only if they are earning
142	service credit in an employer-employee relationship consistent
143	with the requirements under s. 121.021(17)(b), excluding leaves
144	of absence without pay. Effective July 1, 2005, such elections
145	are shall be effective on the first day of the month following

Page 5 of 20

SB 1078

32-00786B-10 20101078 146 the receipt of the election by the third-party administrator and 147 are not subject to the requirements regarding an employeremployee relationship or receipt of contributions for the 148 149 eligible employee in the effective month, except that the employee must meet the conditions of the previous sentence when 150 the election is received by the third-party administrator. This 151 152 paragraph is shall be contingent upon approval from the Internal 153 Revenue Service for including the choice described herein within 154 the programs offered by the Florida Retirement System.

155 1. If the employee chooses to move to the Public Employee
 optional retirement program, the applicable provisions of this
 section shall govern the transfer.

158 2. If the employee chooses to move to the defined benefit 159 program, the employee must transfer from his or her Public 160 Employee optional retirement program account, and from other 161 employee moneys as necessary, a sum representing the present 162 value of that employee's accumulated benefit obligation 163 immediately following the time of such movement, determined 164 assuming that attained service equals the sum of service in the 165 defined benefit program and service in the Public Employee 166 optional retirement program. Benefit commencement occurs on the 167 first date the employee is would become eligible for unreduced 168 benefits, using the discount rate and other relevant actuarial 169 assumptions that were used to value the Florida Retirement 170 System defined benefit plan liabilities in the most recent 171 actuarial valuation. For any employee who, at the time of the second election, already maintains an accrued benefit amount in 172 173 the defined benefit program plan, the then-present value of the 174 such accrued benefit shall be deemed part of the required

Page 6 of 20

32-00786B-10 20101078 175 transfer amount described in this subparagraph. The division 176 shall ensure that the transfer sum is prepared using a formula 177 and methodology certified by an enrolled actuary. 178 3. Notwithstanding subparagraph 2., an employee who chooses 179 to move to the defined benefit program and who became eligible to participate in the Public Employee optional retirement 180 program by reason of employment in a regularly established 181 182 position with a state employer after June 1, 2002; a district school board employer after September 1, 2002; or a local 183 184 employer after December 1, 2002, must transfer from his or her 185 Public Employee optional retirement program account and, from 186 other employee moneys as necessary, a sum representing the that 187 employee's actuarial accrued liability. 188 4. An employee's Employees' ability to transfer from the 189 Florida Retirement System defined benefit program to the Public 190 Employee optional retirement program pursuant to paragraphs (a) -191 (d), and the ability of a for current employee employees to have 192 an option to later transfer back into the defined benefit program under subparagraph 2., shall be deemed a significant 193 194 system amendment. Pursuant to s. 121.031(4), any such resulting unfunded liability arising from actual original transfers from 195 196 the defined benefit program to the optional program must shall 197 be amortized within 30 plan years as a separate unfunded actuarial base independent of the reserve stabilization 198 mechanism defined in s. 121.031(3)(f). For the first 25 years, a 199 200 no direct amortization payment may not shall be calculated for this base. During this 25-year period, the such separate base 201 202 shall be used to offset the impact of employees exercising their

203 second program election under this paragraph. It is the

Page 7 of 20

32-00786B-10 20101078 204 legislative intent of the Legislature that the actuarial funded 205 status of the Florida Retirement System defined benefit program 206 not be affected plan is neither beneficially nor adversely 207 impacted by such second program elections in any significant 208 manner, after due recognition of the separate unfunded actuarial 209 base. Following the this initial 25-year period, any remaining 210 balance of the original separate base shall be amortized over 211 the remaining 5 years of the required 30-year amortization 212 period. 213 5. If the employee chooses to transfer from the optional 214 retirement program to the defined benefit program, and retains 215 an excess account balance in the optional program after 216 satisfying the buy-in requirements under this paragraph, the 217 excess may not be distributed until the member retires from the 218 defined benefit program. The excess account balance may be 219 rolled over to the defined benefit program and used to purchase 220 service credit or upgrade creditable service in that program. 221 (6) VESTING REQUIREMENTS.-222 (a)1. With respect to employer contributions paid on behalf 223 of the participant to the Public Employee optional retirement 224 program, plus interest and earnings thereon and less investment 225 fees and administrative charges, a participant is shall be vested after completing 1 work year, as defined in s. 226 227 121.021(54), with an employer, including any service while the 228 participant was a member of the defined benefit retirement 229 program or an optional retirement program authorized under s. 230 121.051(2)(c) or s. 121.055(6).

231 2. If the participant terminates employment <u>before</u> prior to
 232 satisfying the vesting requirements, the nonvested accumulation

Page 8 of 20

32-00786B-10 20101078 233 must shall be transferred from the participant's accounts to the 234 state board for deposit and investment by the state board in the 235 suspense account created within of the Public Employee Optional 236 Retirement Program Trust Fund of the board. If the terminated 237 participant is reemployed as an eligible employee within 5 years, the state board shall transfer to the participant's 238 239 account any amount of the moneys previously transferred from the 240 participant's accounts to the suspense account of the Public Employee Optional Retirement Program Trust Fund, plus the actual 241 242 earnings on such amount while in the suspense account.

243 (b)1. With respect to amounts transferred from the defined 244 benefit program to the investment program, plus interest and 245 earnings, and less investment fees and administrative charges, a 246 participant shall be vested in the amount transferred from the 247 defined benefit program, plus interest and earnings thereon and 248 less administrative charges and investment fees, upon meeting 249 the service requirements for the participant's membership class 250 as set forth in s. 121.021(29). The third-party administrator 251 shall account for such amounts for each participant. The 252 division shall notify the participant and the third-party administrator when the participant has satisfied the vesting 253 254 period for Florida Retirement System purposes.

255 2. If the participant terminates employment <u>before</u> prior to 256 satisfying the vesting requirements, the nonvested accumulation 257 <u>must shall</u> be transferred from the participant's accounts to the 258 state board for deposit and investment by the board in the 259 suspense account <u>created within</u> of the Public Employee Optional 260 Retirement Program Trust Fund of the board. If the terminated 261 participant is reemployed as an eligible employee within 5

Page 9 of 20

32-00786B-10

20101078

years, the state board shall transfer to the participant's account any amount of the moneys previously transferred from the participant's accounts to the suspense account of the Public Employee Optional Retirement Program Trust Fund, plus the actual earnings on such amount while in the suspense account.

(c) Any nonvested accumulations transferred from a participant's account to the suspense account shall be forfeited by the participant if the participant is not reemployed as an eligible employee within 5 years after termination.

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(8) ADMINISTRATION OF PROGRAM.-

272 (a) The Public Employee Optional Retirement Program shall 273 be administered by the state board and affected employers. The 274 board may is authorized to require oaths, by affidavit or 275 otherwise, and acknowledgments from persons in connection with 276 the administration of its statutory duties and responsibilities 277 for this program under this chapter. An No oath, by affidavit or 278 otherwise, may not shall be required of an employee participant 279 at the time of enrollment election. Acknowledgment of an 280 employee's election to participate in the program shall be no 281 greater than necessary to confirm the employee's election. The 282 state board shall adopt rules to carry out its statutory duties 283 with respect to administering the optional retirement program, 284 including, but not limited to, establishing the roles role and 285 responsibilities of affected state, local government, and 286 education-related employers, the state board, the department, 287 and third-party contractors in administering the Public Employee 288 optional retirement program. The department shall adopt rules 289 necessary to administer implement the optional program in 290 coordination with the defined benefit retirement program and the

Page 10 of 20

	32-00786B-10 20101078_
291	disability benefits available under the optional program.
292	(g) The <u>state</u> board <u>shall develop procedures to receive and</u>
293	resolve participant complaints against the program, the third-
294	party administrator, or any program vendor or provider and shall
295	resolve any conflict between the third-party administrator and
296	an approved provider <u>if</u> when such conflict threatens the
297	implementation or administration of the program or the quality
298	of services to employees, and may resolve any other conflicts.
299	The third-party administrator shall retain all participant
300	records for at least 5 years for use in resolving any
301	participant conflicts. The state board, the third-party
302	administrator, or a provider is not required to produce
303	documentation or an audio recording to justify action taken with
304	regard to a participant if the action occurred 5 or more years
305	before the complaint is submitted to the board. It is presumed
306	that all action taken 5 or more years before the complaint is
307	submitted was taken at the request of the participant and with
308	the participant's full knowledge and consent. To overcome this
309	presumption, the participant must present documentary evidence
310	or an audio recording demonstrating otherwise.
311	Section 2. Subsection (3) is added to section 121.4502,
312	Florida Statutes, to read:
313	121.4502 Public Employee Optional Retirement Program Trust
314	Fund
315	(3) A forfeiture account shall be created within the Public
316	Employee Optional Retirement Program Trust Fund to hold the
317	assets derived from the forfeiture of benefits by participants.
318	Pursuant to a private letter ruling from the Internal Revenue
319	Service, the forfeiture account may be used only for paying

Page 11 of 20

	32-00786B-10 20101078_
320	expenses of the Public Employee Optional Retirement Program and
321	reducing future employer contributions to the program.
322	Consistent with Rulings 80-155 and 74-340 of the Internal
323	Revenue Service, unallocated reserves within the forfeiture
324	account must be used as quickly and as prudently as possible
325	considering the state board's fiduciary duty. Expected
326	withdrawals from the account must endeavor to reduce the account
327	to zero each fiscal year.
328	Section 3. Paragraph (b) of subsection (1) of section
329	121.591, Florida Statutes, is amended to read:
330	121.591 Benefits payable under the Public Employee Optional
331	Retirement Program of the Florida Retirement SystemBenefits
332	may not be paid under this section unless the member has
333	terminated employment as provided in s. 121.021(39)(a) or is
334	deceased and a proper application has been filed in the manner
335	prescribed by the state board or the department. The state board
336	or department, as appropriate, may cancel an application for
337	retirement benefits when the member or beneficiary fails to
338	timely provide the information and documents required by this
339	chapter and the rules of the state board and department. In
340	accordance with their respective responsibilities as provided
341	herein, the State Board of Administration and the Department of
342	Management Services shall adopt rules establishing procedures
343	for application for retirement benefits and for the cancellation
344	of such application when the required information or documents
345	are not received. The State Board of Administration and the
346	Department of Management Services, as appropriate, are
347	authorized to cash out a de minimis account of a participant who
348	has been terminated from Florida Retirement System covered

Page 12 of 20

374

Retirement Program:

32-00786B-10 20101078 349 employment for a minimum of 6 calendar months. A de minimis 350 account is an account containing employer contributions and 351 accumulated earnings of not more than \$5,000 made under the 352 provisions of this chapter. Such cash-out must either be a 353 complete lump-sum liquidation of the account balance, subject to 354 the provisions of the Internal Revenue Code, or a lump-sum 355 direct rollover distribution paid directly to the custodian of 356 an eligible retirement plan, as defined by the Internal Revenue 357 Code, on behalf of the participant. If any financial instrument 358 issued for the payment of retirement benefits under this section 359 is not presented for payment within 180 days after the last day 360 of the month in which it was originally issued, the third-party 361 administrator or other duly authorized agent of the State Board 362 of Administration shall cancel the instrument and credit the 363 amount of the instrument to the suspense account of the Public 364 Employee Optional Retirement Program Trust Fund authorized under 365 s. 121.4501(6). Any such amounts transferred to the suspense 366 account are payable upon a proper application, not to include 367 earnings thereon, as provided in this section, within 10 years 368 after the last day of the month in which the instrument was 369 originally issued, after which time such amounts and any 370 earnings thereon shall be forfeited. Any such forfeited amounts 371 are assets of the Public Employee Optional Retirement Program 372 Trust Fund and are not subject to the provisions of chapter 717. 373 (1) NORMAL BENEFITS.--Under the Public Employee Optional

375 (b) If a participant elects to receive his or her benefits 376 upon termination of employment as defined in s. 121.021, the 377 participant must submit a written application or an application

Page 13 of 20

32-00786B-10 20101078 378 by electronic means an equivalent form to the third-party 379 administrator indicating his or her preferred distribution date and selecting an authorized method of distribution as provided 380 381 in paragraph (c). The participant may defer receipt of benefits 382 until he or she chooses to make such application, subject to 383 federal requirements. 384 Section 4. Section 121.74, Florida Statutes, is amended to 385 read: 386 121.74 Administrative and educational expenses.-In addition 387 to contributions required under s. 121.71, effective July 1, 388 2010, through June 30, 2014, employers participating in the 389 Florida Retirement System shall contribute an amount equal to 390 $0.03 \quad 0.05$ percent of the payroll reported for each class or 391 subclass of Florida Retirement System membership; effective July 392 1, 2014, the contribution rate shall be 0.04 percent of the 393 payroll reported for each class or subclass of membership. The τ 394 which amount contributed shall be transferred by the Division of 395 Retirement from the Florida Retirement System Contributions 396 Clearing Trust Fund to the State Board of Administration's 397 Administrative Trust Fund to offset the costs of administering 398 the optional retirement program and the costs of providing 399 educational services to participants in the defined benefit 400 program and the optional retirement program. Approval of the 401 trustees of the State Board of Administration is required before 402 prior to the expenditure of these funds. Payments for third-403 party administrative or educational expenses shall be made only 404 pursuant to the terms of the approved contracts for such 405 services. Section 5. Subsection (3) of section 121.78, Florida 406

Page 14 of 20

32-00786B-10

407 Statutes, is amended to read:

408

121.78 Payment and distribution of contributions.-

409 (3) (a) Employer contributions and accompanying payroll data 410 received after the 5th working day of the month are shall be 411 considered late. The employer shall be assessed by the Division 412 of Retirement a penalty of 1 percent of the contributions due 413 for each calendar month or part thereof that the contributions 414 or accompanying payroll data are late. Proceeds from the 1-415 percent assessment against contributions made on behalf of 416 participants of the defined benefit program shall be deposited 417 in the Florida Retirement System Trust Fund, and proceeds from 418 the 1-percent assessment against contributions made on behalf of 419 participants of the optional retirement program shall be 420 transferred to the third-party administrator for deposit into 421 participant accounts, as provided in paragraph (b).

422 (b) If contributions made by an employer on behalf of 423 participants of the optional retirement program or accompanying 424 payroll data are not received within the calendar month they are 425 due, including, but not limited to, contribution adjustments as 426 a result of employer errors or corrections, and if that 427 delinquency results in market losses to participants, the 428 employer shall reimburse each participant's account for market 429 losses resulting from the late contributions. If a participant 430 has terminated employment and taken a distribution, the 431 participant is responsible for returning any excess 432 contributions erroneously provided by employers, adjusted for 433 any investment gain or loss incurred during the period such 434 excess contributions were in the participant's Public Employee 435 Optional Retirement Program account. The state board of

Page 15 of 20

CODING: Words stricken are deletions; words underlined are additions.

20101078

32-00786B-10 20101078 436 Administration or its designated agent shall communicate to 437 terminated participants any obligation to repay such excess contribution amounts. However, the state board of 438 439 Administration, its designated agents, the Public Employee 440 Optional Retirement Program Trust Fund, the department of 441 Management Services, or the Florida Retirement System Trust Fund 442 may shall not incur any loss or gain as a result of an 443 employer's correction of such excess contributions. The thirdparty administrator, hired by the state board pursuant to s. 444 445 121.4501(8), shall calculate the market losses for each affected participant. If When contributions made on behalf of 446 447 participants of the optional retirement program or accompanying payroll data are not received within the calendar month due, the 448 449 employer shall also pay the cost of the third-party 450 administrator's calculation and reconciliation adjustments 451 resulting from the late contributions. The third-party 452 administrator shall notify the employer of the results of the 453 calculations and the total amount due from the employer for such 454 losses and the costs of calculation and reconciliation. The 455 employer shall remit to the Division of Retirement the amount 456 due within 30 10 working days after the date of the penalty 457 notice sent by the division. The division shall transfer that 458 said amount to the third-party administrator, which who shall 459 deposit proceeds from the 1-percent assessment and from 460 individual market losses into participant accounts, as 461 appropriate. The state board may is authorized to adopt rules to 462 administer implement the provisions regarding late 463 contributions, late submission of payroll data, the process for 464 reimbursing participant accounts for resultant market losses,

Page 16 of 20

	32-00786B-10 20101078_
465	and the penalties charged to the employers.
466	(c) Delinquency fees may be waived by the Division <u>of</u>
467	Retirement, with regard to defined benefit program
468	contributions, and by the state board of Administration , with
469	regard to optional retirement program contributions, only ${ m if}$
470	when, in the opinion of the division or the board, as
471	appropriate, exceptional circumstances beyond the employer's
472	control prevented remittance by the prescribed due date
473	notwithstanding the employer's good faith efforts to effect
474	delivery. Such a waiver of delinquency may be granted an
475	employer only <u>once</u> one time each state fiscal year.
476	(d) If contributions made by an employer on behalf of
477	participants in the optional retirement program are delayed in
478	posting to participant accounts due to acts of God beyond the
479	control of the Division of Retirement, the state board, or the
480	third-party administrator, as applicable, market losses
481	resulting from the late contributions are not payable to the
482	participants.
483	Section 6. Paragraph (o) is added to subsection (1) of
484	section 215.47, Florida Statutes, and subsection (5) of that
485	section is amended, to read:
486	215.47 Investments; authorized securities; loan of
487	securities.—Subject to the limitations and conditions of the
488	State Constitution or of the trust agreement relating to a trust
489	fund, moneys available for investments under ss. 215.44-215.53
490	may be invested as follows:
491	(1) Without limitation in:
492	(o) Bonds, notes, or obligations described in 26 U.S.C. s.
493	149(g)(3)(B), if investment in such bonds, notes, or obligations

Page 17 of 20

	32-00786B-10 20101078_
494	is necessary in order to comply with covenants in documents or
495	proceedings relating to bonds issued pursuant to s. 215.555(6).
496	Investments made pursuant to this paragraph may be purchased
497	only from the proceeds of bonds issued pursuant to s. 215.555(6)
498	and must be authorized under documents or proceedings relating
499	to such bonds.
500	(5) With no more than $35 + 25$ percent of any fund in
501	corporate obligations and securities of any kind of a foreign
502	corporation or a foreign commercial entity having its principal
503	office located in any country other than the United States of
504	America or its possessions or territories, not including United
505	States dollar-denominated securities listed and traded on a
506	United States exchange which are a part of the ordinary
507	investment strategy of the board.
508	Section 7. Paragraph (a) of subsection (8) of section
509	218.409, Florida Statutes, is amended to read:
510	218.409 Administration of the trust fund; creation of
511	advisory council
512	(8)(a) The principal, and any part thereof, of each and
513	every account constituting the trust fund <u>is</u> shall be subject to
514	payment at any time from the moneys in the trust fund. However,
515	the executive director may, in good faith, on the occurrence of
516	an event that has a material impact on liquidity or operations
517	of the trust fund, for 48 hours limit contributions to or
518	withdrawals from the trust fund to ensure that the board can
519	invest moneys entrusted to it in exercising its fiduciary
520	responsibility. Such action <u>must</u> shall be immediately disclosed
521	to all participants, the trustees, the Joint Legislative
522	Auditing Committee, the Investment Advisory Council, and the

Page 18 of 20

	32-00786B-10 20101078
523	Participant Local Government Advisory Council. The trustees
524	shall convene an emergency meeting as soon as practicable from
525	the time the executive director has instituted such measures and
526	review the necessity of those measures. <u>If the trustees are</u>
527	unable to convene an emergency meeting before the expiration of
528	the 48-hour moratorium on contributions and withdrawals, the
529	moratorium may be extended by the executive director until the
530	trustees can meet to review the necessity for the moratorium. If
531	the trustees agree with such measures, the trustees shall vote
532	to continue the measures for up to an additional 15 days. The
533	trustees must convene and vote to continue any such measures
534	<u>before</u> prior to the expiration of the time limit set, but in no
535	case may the time limit set by the trustees exceed 15 days.
536	Section 8. Trademarks, copyrights, or patentsThe State
537	Board of Administration, on behalf of the Florida Retirement
538	System or any other trust fund under its jurisdiction, may
539	develop work products that are subject to trademark, copyright,
540	or patent statutes. The board may, in its own name or through
541	the growth initiative program created pursuant to s. 215.47(7),
542	Florida Statutes, or any other program developed with or for the
543	board:
544	(1) Perform all things necessary to secure letters of
545	patent, copyrights, or trademarks on any work products and
546	enforce its rights therein.
547	(2) License, lease, assign, or otherwise give written
548	consent to any person for the manufacture or use of its work
549	products on a royalty basis or for such other consideration as
550	the board deems proper.
551	(3) Take any action necessary, including legal action, to

Page 19 of 20

	32-00786B-10 20101078_
552	protect its work products against improper or unlawful use of
553	infringement.
554	(4) Enforce the collection of any sums due the board for
555	the manufacture or use of its work products by any other party.
556	(5) Sell any of its work products and execute all
557	instruments necessary to consummate any such sale.
558	(6) Do all other acts necessary and proper for the
559	execution of powers and duties provided under this section.
560	Section 9. This act shall take effect July 1, 2010.