By Senator Fasano

	11-00502C-10 20101140
1	A bill to be entitled
2	An act relating to mental health; creating s.
3	394.4656, F.S.; creating the Community Mental Health
4	and Substance Abuse Treatment and Crime Reduction Act;
5	providing legislative findings and intent; providing
6	goals for the community mental health and substance
7	abuse forensic treatment system; defining terms;
8	requiring the Department of Children and Family
9	Services, in consultation with the Agency for Health
10	Care Administration, to develop and implement a
11	community mental health and substance abuse forensic
12	treatment system; providing initiatives and strategies
13	for the community forensic system; detailing the
14	services to be provided in the community forensic
15	system; setting forth the eligibility criteria for
16	treatment in the system; authorizing the department,
17	within available resources, to develop a continuum of
18	services to implement the Community Mental Health and
19	Substance Abuse Treatment and Crime Reduction Act;
20	amending s. 394.655, F.S.; providing additional
21	functions of the Criminal Justice, Mental Health, and
22	Substance Abuse Policy Council; amending s. 394.656,
23	F.S.; requiring the department and the agency to
24	cooperate with counties that receive grant funding
25	under the Criminal Justice, Mental Health, and
26	Substance Abuse Reinvestment Grant Program; amending
27	s. 394.657, F.S.; requiring county planning councils
28	to consult with local governmental bodies when
29	planning or implementing the Community Mental Health

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11-00502C-10 20101140 30 and Substance Abuse Treatment and Crime Reduction Act; 31 amending s. 409.906, F.S.; adding home and community-32 based mental health services to the optional Medicaid 33 services offered by the state Medicaid program; 34 amending s. 409.912, F.S.; exempting persons who have 35 serious and persistent mental illnesses and who are 36 receiving services under the Community Mental Health 37 and Substance Abuse Treatment and Crime Reduction Act 38 from MediPass and managed care plans; amending s. 39 916.106, F.S.; defining the terms "acquittee" and "conditional releasee"; amending s. 916.107, F.S.; 40 41 specifying treatment procedures for a client or 42 conditional releasee admitted to a state forensic 43 mental health treatment facility who lacks the 44 capacity to make an informed decision regarding mental 45 health treatment at the time of admission; amending s. 46 916.111, F.S.; providing for forensic evaluator 47 training for mental health experts; amending s. 48 916.115, F.S.; providing, to the extent possible, that 49 court-appointed experts be a psychiatrist or a 50 licensed psychologist; requiring the Department of 51 Children and Family Services to maintain and annually 52 provide the courts with a forensic evaluator registry; amending s. 916.13, F.S.; providing timeframes for 53 54 competency hearings to be held; amending s. 916.15, 55 F.S.; providing timeframes for commitment hearings to 56 be held; amending s. 916.17, F.S.; requiring that 57 certain defendants or acquittees be placed in a 58 community residential facility for competency

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59	restoration in demonstration areas established under
60	the Community Mental Health and Substance Abuse
61	Treatment and Crime Reduction Act; providing
62	exceptions; amending s. 985.19, F.S.; authorizing the
63	Department of Children and Family Services to develop
64	or contract for the training of mental health
65	professionals performing forensic evaluations, for
66	standardizing the protocols, procedures, criteria
67	used, and evaluating the program; revising
68	requirements relating to the forensic evaluator
69	training program that appointed experts must complete;
70	providing an effective date.
71	
72	Be It Enacted by the Legislature of the State of Florida:
73	
74	Section 1. Section 394.4656, Florida Statutes, is created
75	to read:
76	394.4656 Community Mental Health and Substance Abuse
77	Treatment and Crime Reduction Act
78	(1) LEGISLATIVE FINDINGS AND INTENTThe Legislature finds
79	that many jail inmates who have serious mental illnesses and who
80	are committed to state forensic mental health treatment
81	facilities for competency restoration could be served more
82	effectively and at less cost in community-based alternative
83	programs. The Legislature further finds that many people who
84	have serious mental illnesses and who have been discharged from
85	state forensic mental health treatment facilities could avoid
86	recidivism to the criminal justice and forensic mental health
87	systems if they received specialized treatment in the community.

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88	Therefore, it is the intent of the Legislature to create the
89	Community Mental Health and Substance Abuse Treatment and Crime
90	Reduction Act to serve individuals who have mental illnesses or
91	co-occurring mental illnesses and substance abuse disorders and
92	who are involved in or at risk of entering state forensic mental
93	health treatment facilities, prisons, jails, juvenile justice
94	centers, or state civil mental health treatment facilities.
95	(2) GOALSThe goals of the community mental health and
96	substance abuse forensic treatment system are to:
97	(a) Ensure public safety.
98	(b) Ensure that services to restore forensic competency are
99	provided in the least restrictive, least costly, and most
100	effective environment.
101	(c) Provide competency-restoration services in the
102	community if appropriate, based on consideration of public
103	safety, needs of the individual, and available resources.
104	(d) Reduce admissions for competency restoration to state
105	forensic mental health treatment facilities.
106	(e) Reduce rates of arrest, incarceration, and
107	reincarceration.
108	(f) Increase outreach and services to individuals at risk
109	for involvement in the criminal justice, juvenile justice, or
110	forensic mental health systems.
111	(g) Support collaboration among state and local
112	stakeholders, including law enforcement agencies, courts, state
113	agencies, jails, county governments, service providers,
114	individuals with mental illnesses or co-occurring mental
115	illnesses and substance abuse disorders, family members,
116	advocates, and other community members.

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117	(3) DEFINITIONSAs used in this section, the term:
118	(a) "Agency" means the Agency for Health Care
119	Administration.
120	(b) "Best practices" means treatment services that
121	incorporate the most effective and acceptable interventions
122	available in the care and treatment of individuals who are
123	diagnosed as having a mental illness or a co-occurring mental
124	illness and substance abuse disorder.
125	(c) "Community forensic system" means the community mental
126	health and substance abuse forensic treatment system, including
127	the comprehensive set of services and supports provided to
128	individuals involved in or at risk of becoming involved in the
129	criminal justice system.
130	(d) "Community residential facility" means a community
131	based residential treatment setting licensed by the agency under
132	s. 394.875 or s. 429.075, or by the department under chapter
133	<u>397.</u>
134	(e) "Evidence-based practices" means interventions and
135	strategies that, based on the best available empirical research,
136	demonstrate effective and efficient outcomes in the care and
137	treatment of individuals who are diagnosed as having mental
138	illnesses or co-occurring mental illnesses and substance abuse
139	disorders.
140	(f) "Forensic intensive care management" means activities
141	addressing the comprehensive psychiatric, social, and support
142	needs of individuals who are diagnosed as having serious and
143	persistent mental illnesses, co-occurring disorders, or severe
144	emotional disturbances, and who are involved in the criminal
145	justice system and receiving services under this section.

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146	Activities include, but are not limited to, service planning,
147	service coordination, monitoring, and assistance with accessing
148	federal, state, and local benefits necessary to sustain a person
149	in the community.
150	(g) "Geographic area" means a county, circuit, regional, or
151	multiregional area in this state.
152	(4) SERVICE SYSTEMThe department, in consultation with
153	the agency, may develop and implement a community mental health
154	and substance abuse forensic treatment system. The system must
155	build on local community diversion and reentry initiatives and
156	strategies that are consistent with those identified and
157	supported under s. 394.658(1), or with geographic areas that
158	have a community-based diversion program.
159	(a) The community forensic system initiatives and
160	strategies may include, but are not limited to:
161	1. Mental health courts.
162	2. Diversion programs.
163	3. Alternative prosecution and sentencing techniques.
164	4. Crisis intervention teams.
165	5. Specialized training for criminal justice, juvenile
166	justice, and treatment services professionals.
167	6. Specialized probation officers at the state and county
168	levels to serve individuals under correctional control in the
169	community.
170	7. Collateral services such as supported, transitional, and
171	permanent housing and supported employment.
172	8. Reentry services to create or expand mental health and
173	co-occurring treatment and supports for affected individuals.
174	(b) The community forensic system must include a

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175	comprehensive continuum of care and services that use evidence-
176	based and best practices to address co-occurring mental health
177	and substance abuse disorders, including the following minimum
178	services and elements:
179	1. Competency-restoration and treatment services provided
180	in a variety of settings from least restrictive to progressively
181	more restrictive settings.
182	2. Forensic intensive care management.
183	3. Supported housing.
184	4. Supported employment.
185	5. Medication management.
186	6. Trauma-specific services for treatment of the effects of
187	sexual, physical, and emotional abuse or trauma experienced by
188	individuals who have mental illnesses and are involved in the
189	criminal justice system.
190	7. Residential services to address crisis episodes and
191	short-term residential treatment.
192	8. Treatment for co-occurring mental health and substance
193	abuse disorders.
194	9. Outreach and education for individuals and their
195	families who are at risk of further involvement with the justice
196	system.
197	10. Involuntary outpatient placement for individuals
198	meeting the criteria as provided under s. 394.4655 and
199	conditional release for individuals adjudicated incompetent to
200	proceed due to mental illness or not guilty by reason of
201	insanity as provided under s. 916.17.
202	11. Secure residential placement for initial service
203	delivery and stabilization.

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204	12. Other services or supports as identified.
205	(5) ELIGIBILITYInitial implementation is limited to
206	adults who are adjudicated incompetent to proceed or not guilty
207	by reason of insanity under chapter 916, whose current most
208	serious charge is a felony of the third degree or a felony of
209	the second degree if the felony did not involve violence, who
210	meet public safety criteria established by the court and
211	treatability criteria established by the department for
212	placement in a community setting, and who otherwise would be
213	admitted to a state mental health treatment facility. Contingent
214	upon legislative approval, the department may serve:
215	(a) Adults who experience serious and persistent mental
216	illnesses reentering the community from state prisons.
217	(b) Adults who have been committed to a state forensic
218	mental health treatment facility after being adjudicated
219	incompetent to proceed or not guilty by reason of insanity, and
220	who are released or who are pending release to the community by
221	the court after completing competency restoration services or
222	being found to no longer meet the criteria for continued
223	commitment.
224	(c) Adults who experience serious and persistent mental
225	illnesses, who have a history of involvement in the justice
226	system, or who are at risk of entering or who are already
227	involved with the criminal justice system.
228	(d) Children deemed incompetent to proceed under s. 985.19.
229	(6) DEPARTMENT RESPONSIBILITIES The department may develop
230	a continuum of services to administer this section in accordance
231	with subsection (4). The department may:
232	(a) Define requirements for all providers in the community

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233	forensic system.
234	(b) Implement demonstration sites for participation, based
235	on criteria in subsection (7), which demonstrate active and
236	sustained participation in community collaborations.
237	(c) Enter into memoranda of agreement with county planning
238	councils or committees that are identified pursuant to s.
239	394.657 and participated in the criminal justice, mental health,
240	and substance abuse reinvestment grant program pursuant to s.
241	394.656, or with a community-based diversion program.
242	(d) Identify providers to implement the continuum of
243	services. The department shall consult with county planning
244	councils or committees in the selection process.
245	(e) Establish performance measures and reporting
246	requirements for providers participating in the community
247	forensic system. The measures shall include, at a minimum:
248	1. The number of individuals diverted from state forensic
249	mental health treatment facilities.
250	2. The number of individuals diverted from the criminal
251	justice system.
252	3. The rates of arrest, incarceration, and reincarceration
253	for new criminal offenses.
254	4. The rates of employment.
255	5. The annual number of days in a crisis stabilization
256	unit, detoxification facility, short-term residential treatment
257	program, state civil mental health treatment facility, or state
258	forensic mental health treatment facility.
259	(f) Monitor contracts for compliance with terms and assess
260	performance under contracts and provide an annual report by
261	October 1 to the Governor, the President of the Senate, the

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262	Speaker of the House of Representatives, the Chief Justice of
263	the Supreme Court, and the State Courts Administrator on the
264	implementation status of the Community Mental Health and
265	Substance Abuse Treatment and Crime Reduction Act.
266	(7) IMPLEMENTATION The department may implement this
267	section within available resources. In expectation of statewide
268	implementation of this section, the department, in consultation
269	with the agency, may identify geographic areas of the state for
270	initial implementation of the pilot program sites. Future
271	expansion shall be based on findings of community readiness and
272	the potential for affecting the greatest number of individuals
273	entering the forensic mental health and criminal justice
274	systems. Criteria for selection may include:
275	(a) Community readiness to deliver the services outlined in
276	subsection (4), demonstrated by well-established community
277	collaboration plans and local partnerships as evidenced by
278	memoranda of agreement that are submitted to and approved by the
279	department.
280	(b) A high bed-utilization rate at state forensic mental
281	health treatment facilities.
282	(c) Successful application for implementation grant funding
283	under the Criminal Justice, Mental Health, and Substance Abuse
284	Reinvestment Grant Program.
285	(d) Other elements determined by the department in
286	consultation with the agency.
287	Section 2. Paragraph (b) of subsection (11) of section
288	394.655, Florida Statutes, is amended to read:
289	394.655 The Substance Abuse and Mental Health Corporation;
290	powers and duties; composition; evaluation and reporting

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291 requirements.-

292

(11) (b) The purpose of the council shall be to:

293 1. Align policy initiatives in the criminal justice, 294 juvenile justice, and mental health, and substance abuse systems to ensure the most effective use of resources and to coordinate 295 296 the development of legislative proposals and budget requests 297 relating to the shared needs of adults and juveniles who have a 298 mental illness, substance abuse disorder, or co-occurring mental 299 health and substance abuse disorders who are in, or at risk of 300 entering, the criminal justice system.

301 <u>2. Provide consultation in the development of comprehensive</u> 302 <u>and cost-effective community-based mental health and substance</u> 303 <u>abuse treatment services for individuals who have mental</u> 304 <u>illnesses and who are receiving services in state forensic</u> 305 <u>mental health treatment facilities, juvenile secure residential</u> 306 <u>treatment centers specializing in competency training, prisons,</u> 307 <u>jails, and juvenile justice centers.</u>

308 Section 3. Subsection (1) of section 394.656, Florida 309 Statutes, is amended to read:

310 394.656 Criminal Justice, Mental Health, and Substance
311 Abuse Reinvestment Grant Program.-

312 (1) There is created within the Department of Children and Family Services the Criminal Justice, Mental Health, and 313 Substance Abuse Reinvestment Grant Program. The purpose of the 314 315 program is to provide funding to counties to with which they can 316 plan, implement, or expand initiatives that increase public 317 safety, avert increased spending on criminal justice, and 318 improve the accessibility and effectiveness of treatment 319 services for adults and juveniles who have a mental illness,

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320	substance abuse disorder, or co-occurring mental health and
321	substance abuse disorders and who are in, or at risk of
322	entering, the criminal or juvenile justice systems. <u>In</u>
323	implementing the Community Mental Health and Substance Abuse
324	Treatment and Crime Reduction Act, the department and agency
325	shall work in coordination with counties that received grants
326	under the program or a community-based diversion program.
327	Section 4. Subsection (1) of section 394.657, Florida
328	Statutes, is amended to read:
329	394.657 County planning councils or committees
330	(1) Each board of county commissioners shall designate the
331	county public safety coordinating council established under s.
332	951.26, or designate another criminal or juvenile justice mental
333	health and substance abuse council or committee, as the planning
334	council or committee. The public safety coordinating council or
335	other designated criminal or juvenile justice mental health and
336	substance abuse council or committee <u>shall:</u> $ au$
337	(a) Coordinate in coordination with the county offices of
338	planning and budget <u>to</u> , shall make a formal recommendation to
339	the board of county commissioners regarding how the Criminal
340	Justice, Mental Health, and Substance Abuse Reinvestment Grant
341	Program may best be implemented within a community. The board of
342	county commissioners may assign any entity to prepare the
343	application on behalf of the county administration for
344	submission to the corporation for review. A county may join with
345	one or more counties to form a consortium and use a regional
346	public safety coordinating council or another county-designated
347	regional criminal or juvenile justice mental health and
348	substance abuse planning council or committee for the geographic

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11-00502C-10 20101140 349 area represented by the member counties. 350 (b) Consult with local governing bodies when planning or 351 implementing the Community Mental Health and Substance Abuse 352 Treatment and Crime Reduction Act. 353 Section 5. Subsection (28) is added to section 409.906, 354 Florida Statutes, to read: 355 409.906 Optional Medicaid services.-Subject to specific 356 appropriations, the agency may make payments for services which 357 are optional to the state under Title XIX of the Social Security 358 Act and are furnished by Medicaid providers to recipients who 359 are determined to be eligible on the dates on which the services 360 were provided. Any optional service that is provided shall be 361 provided only when medically necessary and in accordance with 362 state and federal law. Optional services rendered by providers 363 in mobile units to Medicaid recipients may be restricted or 364 prohibited by the agency. Nothing in this section shall be 365 construed to prevent or limit the agency from adjusting fees, 366 reimbursement rates, lengths of stay, number of visits, or 367 number of services, or making any other adjustments necessary to 368 comply with the availability of moneys and any limitations or 369 directions provided for in the General Appropriations Act or 370 chapter 216. If necessary to safeguard the state's systems of 371 providing services to elderly and disabled persons and subject 372 to the notice and review provisions of s. 216.177, the Governor 373 may direct the Agency for Health Care Administration to amend 374 the Medicaid state plan to delete the optional Medicaid service 375 known as "Intermediate Care Facilities for the Developmentally 376 Disabled." Optional services may include: 377 (28) HOME AND COMMUNITY-BASED SERVICES.-The agency,

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11-00502C-10 20101140 378 contingent upon appropriation of funds for this purpose, may 379 seek federal approval through a state plan amendment to 380 implement home and community-based services under the authority of and in compliance with s. 1915i of the Social Security Act 381 382 for services provided to individuals who have been determined by 383 an independent evaluation to have disabilities that cause them 384 to become, or put them at risk of becoming, involved with the 385 criminal justice system due to their mental illness. In accordance with allowances under s. 1915i of the Social Security 386 387 Act, these services may be limited to a select number of 388 eligible individuals in select geographic areas, as identified 389 by the agency. Eligible individuals may have incomes up to 150 390 percent of the federal poverty level. The agency shall 391 coordinate with the department to select and define the services 392 that will be submitted in the state plan amendment and provided 393 under this subsection. The agency shall disenroll individuals 394 receiving services under this subsection from MediPass or any 395 capitated or other Medicaid-managed care arrangement. Enrollment 396 in state plan services may not exceed 1,000 individuals unless 397 additional approval is obtained from the Legislature. The agency 398 must receive approval from the Legislature or Legislative Budget 399 Commission for any funding beyond that provided within initial implementation revenues. After July 1, 2013, the agency may seek 400 401 authority to capitate Medicaid behavioral health services under 402 this subsection. Section 6. Subsection (54) is added to section 409.912, 403 404 Florida Statutes, to read: 405 409.912 Cost-effective purchasing of health care.-The 406 agency shall purchase goods and services for Medicaid recipients

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11-00502C-10 20101140 407 in the most cost-effective manner consistent with the delivery 408 of quality medical care. To ensure that medical services are 409 effectively utilized, the agency may, in any case, require a 410 confirmation or second physician's opinion of the correct 411 diagnosis for purposes of authorizing future services under the 412 Medicaid program. This section does not restrict access to 413 emergency services or poststabilization care services as defined 414 in 42 C.F.R. part 438.114. Such confirmation or second opinion 415 shall be rendered in a manner approved by the agency. The agency 416 shall maximize the use of prepaid per capita and prepaid 417 aggregate fixed-sum basis services when appropriate and other 418 alternative service delivery and reimbursement methodologies, 419 including competitive bidding pursuant to s. 287.057, designed 420 to facilitate the cost-effective purchase of a case-managed 421 continuum of care. The agency shall also require providers to 422 minimize the exposure of recipients to the need for acute 423 inpatient, custodial, and other institutional care and the 424 inappropriate or unnecessary use of high-cost services. The 425 agency shall contract with a vendor to monitor and evaluate the 426 clinical practice patterns of providers in order to identify 427 trends that are outside the normal practice patterns of a 428 provider's professional peers or the national guidelines of a 429 provider's professional association. The vendor must be able to 430 provide information and counseling to a provider whose practice patterns are outside the norms, in consultation with the agency, 431 432 to improve patient care and reduce inappropriate utilization. 433 The agency may mandate prior authorization, drug therapy 434 management, or disease management participation for certain 435 populations of Medicaid beneficiaries, certain drug classes, or

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11-00502C-10 20101140 436 particular drugs to prevent fraud, abuse, overuse, and possible 437 dangerous drug interactions. The Pharmaceutical and Therapeutics 438 Committee shall make recommendations to the agency on drugs for 439 which prior authorization is required. The agency shall inform 440 the Pharmaceutical and Therapeutics Committee of its decisions 441 regarding drugs subject to prior authorization. The agency is 442 authorized to limit the entities it contracts with or enrolls as 443 Medicaid providers by developing a provider network through provider credentialing. The agency may competitively bid single-444 445 source-provider contracts if procurement of goods or services 446 results in demonstrated cost savings to the state without 447 limiting access to care. The agency may limit its network based on the assessment of beneficiary access to care, provider 448 449 availability, provider quality standards, time and distance 450 standards for access to care, the cultural competence of the 451 provider network, demographic characteristics of Medicaid 452 beneficiaries, practice and provider-to-beneficiary standards, 453 appointment wait times, beneficiary use of services, provider 454 turnover, provider profiling, provider licensure history, 455 previous program integrity investigations and findings, peer 456 review, provider Medicaid policy and billing compliance records, 457 clinical and medical record audits, and other factors. Providers 458 shall not be entitled to enrollment in the Medicaid provider 459 network. The agency shall determine instances in which allowing 460 Medicaid beneficiaries to purchase durable medical equipment and 461 other goods is less expensive to the Medicaid program than long-462 term rental of the equipment or goods. The agency may establish 463 rules to facilitate purchases in lieu of long-term rentals in 464 order to protect against fraud and abuse in the Medicaid program

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465	as defined in s. 409.913. The agency may seek federal waivers
466	necessary to administer these policies.
467	(54) Persons who have serious and persistent mental
468	illnesses, who are receiving services under the Community Mental
469	Health and Substance Abuse Treatment and Crime Reduction Act,
470	and who are eligible for and receiving services under the state
471	plan implemented under s. 1915i of the Social Security Act, as
472	approved by the Centers for Medicare and Medicaid Services, are
473	exempt from MediPass and managed care plans authorized under
474	this chapter, including capitated managed care plans authorized
475	<u>under s. 409.91211.</u>
476	Section 7. Section 916.106, Florida Statutes, is amended to
477	read:
478	916.106 Definitions.—For the purposes of this chapter, the
479	term:
480	(1) "Acquittee" means a defendant who has been adjudicated
481	not guilty by reason of insanity.
482	(2)(1) "Agency" means the Agency for Persons with
483	Disabilities. The agency is responsible for training forensic
484	clients who are developmentally disabled due to mental
485	retardation or autism and have been determined incompetent to
486	proceed.
487	(3) (2) "Autism" has the same meaning as in s. 393.063.
488	(4)(3) "Chemical weapon" means any shell, cartridge, bomb,
489	gun, or other device capable of emitting chloroacetophenone
490	(CN), chlorobenzalmalononitrile (CS) or any derivatives thereof
491	in any form, or any other agent with lacrimatory properties, and
492	shall include products such as that commonly known as "mace." $% \left($
493	<pre>(5)(4) "Civil facility" means:</pre>

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494	(a) A mental health facility established within the
495	department or by contract with the department to serve
496	individuals committed pursuant to chapter 394 and those
497	defendants committed pursuant to this chapter who do not require
498	the security provided in a forensic facility; or
499	(b) An intermediate care facility for the developmentally
500	disabled, a foster care facility, a group home facility, or a
501	supported living setting, as defined in s. 393.063, designated
502	by the agency to serve those defendants who do not require the
503	security provided in a forensic facility.
504	(6) "Conditional releasee" means a person placed on
505	conditional release pursuant to s. 916.17.
506	(7)(5) "Court" means the circuit court.
507	<u>(8)</u> "Defendant" means an adult, or a juvenile who is
508	prosecuted as an adult, who has been arraigned and charged with
509	a felony offense under the laws of this state.
510	(9) (7) "Department" means the Department of Children and
511	Family Services. The department is responsible for the treatment
512	of forensic clients who have been determined incompetent to
513	proceed due to mental illness or who have been acquitted of a
514	felony by reason of insanity.
515	(10) (8) "Express and informed consent" or "consent" means
516	consent given voluntarily in writing after a conscientious and
517	sufficient explanation and disclosure of the purpose of the
518	proposed treatment, the common side effects of the treatment, if
519	any, the expected duration of the treatment, and any alternative
520	treatment available.
521	<u>(11)</u> "Forensic client" or "client" means any defendant
522	who has been committed to the department or agency pursuant to

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11-00502C-10 s. 916.13, s. 916.15, or s. 916.302. 523 524 (12) (10) "Forensic facility" means a separate and secure 525 facility established within the department or agency to serve 526 forensic clients. A separate and secure facility means a 527 security-grade building for the purpose of separately housing 528 persons who have mental illness from persons with retardation or 529 autism and separately housing persons who have been 530 involuntarily committed pursuant to this chapter from 531 nonforensic residents. 532 (13) (11) "Incompetent to proceed" means unable to proceed at any material stage of a criminal proceeding, which shall 533 534 include trial of the case, pretrial hearings involving questions 535 of fact on which the defendant might be expected to testify, 536 entry of a plea, proceedings for violation of probation or 537 violation of community control, sentencing, and hearings on

538 issues regarding a defendant's failure to comply with court 539 orders or conditions or other matters in which the mental 540 competence of the defendant is necessary for a just resolution of the issues being considered. 541

(14) (12) "Institutional security personnel" means the staff 542 of forensic facilities who meet or exceed the requirements of s. 543 544 943.13 and who are responsible for providing security, protecting clients and personnel, enforcing rules, preventing 545 and investigating unauthorized activities, and safeguarding the 546 547 interests of citizens in the surrounding communities.

548 (15) (13) "Mental illness" means an impairment of the 549 emotional processes that exercise conscious control of one's 550 actions, or of the ability to perceive or understand reality, 551 which impairment substantially interferes with a defendant's

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11-00502C-1020101140_552ability to meet the ordinary demands of living. For the purposes553of this chapter, the term does not apply to defendants with only554mental retardation or autism and does not include intoxication555or conditions manifested only by antisocial behavior or556substance abuse impairment.

557 <u>(16) (14)</u> "Restraint" means a physical device, method, or 558 drug used to control dangerous behavior.

(a) A physical restraint is any manual method or physical or mechanical device, material, or equipment attached or adjacent to a person's body so that he or she cannot easily remove the restraint and that restricts freedom of movement or normal access to one's body.

(b) A drug used as a restraint is a medication used to control the person's behavior or to restrict his or her freedom of movement and not part of the standard treatment regimen of the person with a diagnosed mental illness who is a client of the department. Physically holding a person during a procedure to forcibly administer psychotropic medication is a physical restraint.

571 (c) Restraint does not include physical devices, such as 572 orthopedically prescribed appliances, surgical dressings and 573 bandages, supportive body bands, or other physical holding when 574 necessary for routine physical examinations and tests; for 575 purposes of orthopedic, surgical, or other similar medical 576 treatment; when used to provide support for the achievement of 577 functional body position or proper balance; or when used to 578 protect a person from falling out of bed.

579 (17)(15) "Retardation" has the same meaning as in s. 580 393.063.

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581 (18) (16) "Seclusion" means the physical segregation of a 582 person in any fashion or the involuntary isolation of a person 583 in a room or area from which the person is prevented from 584 leaving. The prevention may be by physical barrier or by a staff member who is acting in a manner, or who is physically situated, 585 586 so as to prevent the person from leaving the room or area. For 587 purposes of this chapter, the term does not mean isolation due to a person's medical condition or symptoms, the confinement in 588 589 a forensic facility to a bedroom or area during normal hours of 590 sleep when there is not an active order for seclusion, or during 591 an emergency such as a riot or hostage situation when clients 592 may be temporarily placed in their rooms for their own safety.

593 <u>(19)(17)</u> "Social service professional" means a person whose 594 minimum qualifications include a bachelor's degree and at least 595 2 years of social work, clinical practice, special education, 596 habilitation, or equivalent experience working directly with 597 persons with retardation, autism, or other developmental 598 disabilities.

599 Section 8. Paragraph (a) of subsection (3) of section 600 916.107, Florida Statutes, is amended to read:

601

916.107 Rights of forensic clients.-

602

(3) RIGHT TO EXPRESS AND INFORMED CONSENT.-

(a) A forensic client or a person placed on conditional
release pursuant to s. 916.17(2) who resides in a crisis
stabilization unit or a short-term residential treatment
<u>facility</u> shall be asked to give express and informed written
consent for treatment. If a client refuses such treatment as is
deemed necessary and essential by the client's multidisciplinary
treatment team for the appropriate care of the client, such

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11-00502C-10 20101140 610 treatment may be provided under the following circumstances: 611 1. In an emergency situation in which there is immediate danger to the safety of the client, conditional releasee, or 612 613 others, such treatment may be provided upon the written order of 614 a physician for a period not to exceed 48 hours, excluding 615 weekends and legal holidays. If, after the 48-hour period, the 616 client or conditional releasee has not given express and 617 informed consent to the treatment initially refused, the administrator or designee of the civil or forensic facility, 618 crisis stabilization unit, or short-term residential treatment 619 620 facility serving individuals placed on conditional release 621 pursuant to s. 916.17(2) shall, within 48 hours, excluding weekends and legal holidays, petition the committing court or 622 623 the circuit court serving the county in which the facility is 624 located, at the option of the facility administrator or 625 designee, for an order authorizing the continued treatment of 626 the client or conditional releasee. In the interim, the need for 627 treatment shall be reviewed every 48 hours and may be continued without the consent of the client or conditional releasee upon 628 629 the continued written order of a physician who has determined 630 that the emergency situation continues to present a danger to 631 the safety of the client, conditional releasee, or others. 632 2. In a situation other than an emergency situation, the

administrator or designee of the <u>civil or forensic</u> facility, <u>crisis stabilization unit</u>, <u>or short-term residential treatment</u> <u>facility</u> shall petition the court for an order authorizing necessary and essential treatment for the client <u>or conditional</u> <u>releasee</u>.

638

a. If the client has been receiving psychotherapeutic

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11-00502C-10 20101140 639 medication at the jail at the time of transfer to the state 640 forensic mental health treatment facility and lacks the capacity to make an informed decision regarding mental health treatment 641 642 at the time of admission, the admitting physician may order a 643 continuation of the psychotherapeutic medication if, in the 644 clinical judgment of the physician, abrupt cessation of the 645 psychotherapeutic medication could cause a risk to the health and safety of the client during the time a court order to 646 647 medicate is pursued. The jail physician shall provide a current 648 psychotherapeutic medication order at the time of transfer to 649 the state mental health treatment facility. b. The court order shall allow such treatment for up to $\frac{1}{4}$ 650

651 period not to exceed 90 days following the date of the entry of 652 the order. Unless the court is notified in writing that the 653 client or conditional releasee has provided express and informed 654 consent in writing or that he or she the client has been 655 discharged by the committing court, the administrator or 656 designee shall, before prior to the expiration of the initial 657 90-day order, petition the court for an order authorizing the 658 continuation of treatment for another 90 days 90-day period. 659 This procedure shall be repeated until the client or conditional 660 releasee provides consent or is discharged by the committing 661 court.

3. At the hearing on the issue of whether the court should enter an order authorizing treatment for which a client <u>or</u> <u>conditional releasee</u> was unable to or refused to give express and informed consent, the court shall determine by clear and convincing evidence that the client <u>or conditional releasee</u> has mental illness, retardation, or autism, that the treatment not

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668	consented to is essential to <u>his or her</u> the care of the client ,
669	and that the treatment not consented to is not experimental and
670	does not present an unreasonable risk of serious, hazardous, or
671	irreversible side effects. In arriving at the substitute
672	judgment decision, the court must consider at least the
673	following factors:
674	a. The <u>individual's</u> client's expressed preference regarding
675	treatment;
676	b. The probability of adverse side effects;
677	c. The prognosis without treatment; and
678	d. The prognosis with treatment.
679	
680	The hearing shall be as convenient to the client <u>or conditional</u>
681	releasee as may be consistent with orderly procedure and shall
682	be conducted in physical settings not likely to be injurious to
683	his or her the client's condition. The court may appoint a
684	general or special magistrate to preside at the hearing. The
685	client <u>or conditional releasee</u> or <u>his or her</u> the client's
686	guardian, and the representative, shall be provided with a copy
687	of the petition and the date, time, and location of the hearing.
688	The client or conditional releasee has the right to have an
689	attorney represent him or her at the hearing, and, if the client
690	or conditional releasee is indigent, the court shall appoint the
691	office of the public defender to represent <u>him or her</u> the client
692	at the hearing. The client <u>or conditional releasee</u> may testify
693	or not, as he or she chooses, and has the right to cross-examine
694	witnesses and may present his or her own witnesses.
695	Section 9. Section 916.111, Florida Statutes, is amended to
696	read:

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697	916.111 Training of mental health expertsThe evaluation
698	of defendants for competency to proceed or for sanity at the
699	time of the commission of the offense shall be conducted $rac{\mathrm{in}\ \mathrm{such}}{\mathrm{in}\ \mathrm{such}}$
700	a way as to ensure uniform application of the criteria
701	enumerated in Rules 3.210 and 3.216, Florida Rules of Criminal
702	Procedure.
703	(1) Appointed experts shall have completed forensic
704	evaluator training as specified in this section.
705	(2) A forensic evaluator training course approved by the
706	department must be provided at least annually to ensure that
707	mental health professionals have the opportunity to be placed on
708	the department's forensic evaluator registry.
709	(a) Beginning July 1, 2011, experts shall remain on the
710	registry if they have completed or retaken the required training
711	course within the previous 5 years. Those who have not completed
712	the training course must be removed from the registry and may
713	not conduct evaluations for the courts.
714	(b) A mental health professional who has completed the
715	training course within the previous 5 years must maintain
716	documentation of completion of the required training course and
717	provide current contact information to the department.
718	(3) The department shall develop, and may contract with
719	accredited institutions:
720	(a)(1) To provide:
721	1.(a) A plan for training mental health professionals to
722	perform forensic evaluations and to standardize the criteria and
723	procedures to be used in these evaluations;
724	2.(b) Clinical protocols and procedures based upon the
725	criteria of Rules 3.210 and 3.216, Florida Rules of Criminal

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11-00502C-10 726 Procedure; and 727 3.(c) Training for mental health professionals in the 728 application of these protocols and procedures in performing 729 forensic evaluations and providing reports to the courts; and 730 (b) (2) To compile and maintain the necessary information 731 for evaluating the success of this program, including the number 732 of persons trained, the cost of operating the program, and the 733 effect on the quality of forensic evaluations as measured by 734 appropriateness of admissions to state forensic facilities and 735 to community-based care programs.

736 Section 10. Subsection (1) of section 916.115, Florida 737 Statutes, is amended to read:

738

916.115 Appointment of experts.-

739 (1) The court shall appoint no more than three experts to 740 determine the mental condition of a defendant in a criminal 741 case, including competency to proceed, insanity, involuntary 742 placement, and treatment. The experts may evaluate the defendant 743 in jail or in another appropriate local facility or in a 744 facility of the Department of Corrections.

745 (a) To the extent possible, the appointed experts shall 746 have completed forensic evaluator training approved by the 747 department, and each shall be a psychiatrist or τ licensed 748 psychologist, or physician.

749 (b) The department shall maintain and annually provide the 750 courts with a forensic evaluator registry list of available 751 mental health professionals who have completed the approved 752 training as experts.

Section 11. Section 916.13, Florida Statutes, is amended to 753 754 read:

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11-00502C-1020103755916.13 Involuntary commitment of defendant adjudicated756incompetent.-
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(1) Every defendant who is charged with a felony and who is adjudicated incompetent to proceed may be involuntarily committed for treatment upon a finding by the court of clear and convincing evidence that:

761 (a) The defendant has a mental illness and because of the 762 mental illness:

1. The defendant is manifestly incapable of surviving alone or with the help of willing and responsible family or friends, including available alternative services, and, without treatment, the defendant is likely to suffer from neglect or refuse to care for herself or himself and such neglect or refusal poses a real and present threat of substantial harm to the defendant's well-being; or

770 2. There is a substantial likelihood that in the near 771 future the defendant will inflict serious bodily harm on herself 772 or himself or another person, as evidenced by recent behavior 773 causing, attempting, or threatening such harm;

(b) All available, less restrictive treatment alternatives, including treatment in community residential facilities or community inpatient or outpatient settings, which would offer an opportunity for improvement of the defendant's condition have been judged to be inappropriate; and

(c) There is a substantial probability that the mental illness causing the defendant's incompetence will respond to treatment and the defendant will regain competency to proceed in the reasonably foreseeable future.

783

(2) A defendant who has been charged with a felony and who

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11-00502C-10 20101140 784 has been adjudicated incompetent to proceed due to mental 785 illness, and who meets the criteria for involuntary commitment 786 to the department under the provisions of this chapter, may be 787 committed to the department, and the department shall retain and 788 treat the defendant. 789 (a) Within No later than 6 months after the date of 790 admission and at the end of any period of extended commitment, 791 or at any time the administrator or designee has shall have 792 determined that the defendant has regained competency to proceed or no longer meets the criteria for continued commitment, the 793 794 administrator or designee shall file a report with the court 795 pursuant to the applicable Florida Rules of Criminal Procedure. (b) A competency hearing must be held within 30 days after 796 797 a court receives notification that the defendant is competent to 798 proceed or no longer meets criteria for continued commitment. 799 Section 12. Section 916.15, Florida Statutes, is amended to 800 read: 801 916.15 Involuntary commitment of an acquittee defendant 802 adjudicated not guilty by reason of insanity.-803 (1) The determination of whether a defendant is not quilty 804 by reason of insanity shall be determined in accordance with 805 Rule 3.217, Florida Rules of Criminal Procedure. (2) An acquittee A defendant who is acquitted of criminal 806 807 charges because of a finding of not guilty by reason of insanity 808 may be involuntarily committed pursuant to such finding if the 809 defendant has a mental illness and, because of the illness, is 810 manifestly dangerous to himself or herself or others.

811 (3) Every <u>acquittee</u> defendant acquitted of criminal charges
 812 by reason of insanity and found to meet the criteria for

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11-00502C-10 20101140 813 involuntary commitment may be committed and treated in 814 accordance with the provisions of this section and the 815 applicable Florida Rules of Criminal Procedure. The department 816 shall admit an acquittee a defendant so adjudicated to an 817 appropriate facility or program for treatment and shall retain 818 and treat such acquittee defendant. No later than 6 months after 819 the date of admission, prior to the end of any period of 820 extended commitment, or at any time the administrator or 821 designee shall have determined that the acquittee defendant no 822 longer meets the criteria for continued commitment placement, 823 the administrator or designee shall file a report with the court 824 pursuant to the applicable Florida Rules of Criminal Procedure. 825 (4) The commitment hearing must be held within 30 days 826 after the court receives notification that the acquittee no 827 longer meets the criteria for continued commitment placement. 828 (5) (4) In all proceedings under this section, both the 829 acquittee defendant and the state shall have the right to a 830 hearing before the committing court. Evidence at such hearing 831 may be presented by the hospital administrator or the 832 administrator's designee as well as by the state and the 833 acquittee defendant. The acquittee has defendant shall have the 834 right to counsel at any such hearing. In the event that an 835 acquittee a defendant is determined to be indigent pursuant to 836 s. 27.52, the public defender shall represent the acquittee 837 defendant. The parties shall have access to the acquittee's 838 defendant's records at the treating facilities and may interview or depose personnel who have had contact with the acquittee 839 840 defendant at the treating facilities. 841 Section 13. Section 916.17, Florida Statutes, is amended to

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842
     read:
843
          916.17 Conditional release.-
844
          (1) Except for an inmate currently serving a prison
845
     sentence, the committing court may order a conditional release
846
     of any defendant or acquittee in lieu of an involuntary
847
     commitment to a facility pursuant to s. 916.13 or s. 916.15
848
     based upon an approved plan for providing appropriate outpatient
849
     care and treatment. Upon a recommendation that outpatient
850
     treatment of the defendant or acquittee is appropriate, a
851
     written plan for outpatient treatment, including recommendations
852
     from qualified professionals, must be filed with the court, with
853
     copies to all parties. Such a plan may also be submitted by the
854
     defendant or acquittee and filed with the court with copies to
855
     all parties. The plan shall include:
856
          (a) Special provisions for residential care or adequate
857
     supervision of the defendant or acquittee.
858
           (b) Provisions for outpatient mental health services.
859
          (c) If appropriate, recommendations for auxiliary services
860
     such as vocational training, educational services, or special
     medical care.
861
862
863
     In its order of conditional release, the court shall specify the
864
     conditions of release based upon the release plan and shall
865
     direct the appropriate agencies or persons to submit periodic
866
     reports to the court regarding the defendant's or acquittee's
867
     compliance with the conditions of the release and progress in
     treatment, with copies to all parties.
868
869
          (2) A defendant who otherwise meets the criteria for
870
     involuntary commitment under s. 916.13, but whose current most
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871	serious charge is a felony of the third degree or a felony of
872	the second degree when the felony did not involve violence, must
873	be placed in a community residential facility for competency
874	restoration unless bed space or funding is unavailable for the
875	community placement or the trial court makes an explicit finding
876	that the defendant cannot be safely managed in such a placement.
877	In making such finding, the court shall consider all of the
878	following:
879	(a) The nature and seriousness of the crime allegedly
880	committed.
881	(b) The individual's criminal history.
882	(c) The individual's psychiatric history.
883	(d) The individual's history of violent behavior or threats
884	of violent behavior and risk of harm to self or others.
885	(e) The likelihood that the individual will comply with and
886	benefit from the mental health treatment and services being
887	recommended.
888	(f) The availability of appropriate community-based
889	services and treatment settings.
890	(g) Other information considered relevant by the court.
891	<u>(3)</u> Upon the filing of an affidavit or statement under
892	oath by any person that the defendant <u>or acquittee</u> has failed to
893	comply with the conditions of release, that the defendant's <u>or</u>
894	acquittee's condition has deteriorated to the point that
895	inpatient care is required, or that the release conditions
896	should be modified, the court shall hold a hearing within 7 days
897	after receipt of the affidavit or statement under oath. After
898	the hearing, the court may modify the release conditions. The
899	court may also order that the defendant <u>or acquittee</u> be returned

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928

11-00502C-10 20101140 900 to the department if it is found, after the appointment and 901 report of experts, that the person meets the criteria for 902 involuntary commitment under s. 916.13 or s. 916.15. 903 (4) (3) If at any time it is determined after a hearing that 904 the defendant or acquittee who has been conditionally released 905 under subsection (1) no longer requires court-supervised 906 followup care, the court shall terminate its jurisdiction in the 907 cause and discharge the defendant or acquittee. 908 Section 14. Subsection (1) of section 985.19, Florida 909 Statutes, is amended to read: 910 985.19 Incompetency in juvenile delinquency cases.-911 (1) If, at any time prior to or during a delinguency case, 912 the court has reason to believe that the child named in the 913 petition may be incompetent to proceed with the hearing, the 914 court on its own motion may, or on the motion of the child's 915 attorney or state attorney must, stay all proceedings and order an evaluation of the child's mental condition. 916 917 (a) Any motion questioning the child's competency to 918 proceed must be served upon the child's attorney, the state 919 attorney, the attorneys representing the Department of Juvenile 920 Justice, and the attorneys representing the Department of 921 Children and Family Services. Thereafter, any motion, notice of 922 hearing, order, or other legal pleading relating to the child's 923 competency to proceed with the hearing must be served upon the 924 child's attorney, the state attorney, the attorneys representing 925 the Department of Juvenile Justice, and the attorneys 926 representing the Department of Children and Family Services. 927 (b) All determinations of competency must shall be made at

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a hearing, with findings of fact based on an evaluation of the

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929	
930	not nor more than three experts appointed by the court. The
931	basis for the determination of incompetency must be specifically
932	stated in the evaluation and must be conducted so as to ensure
933	uniform application of the criteria enumerated in Rule 8.095,
934	Florida Rules of Juvenile Procedure. In addition, A
935	recommendation as to whether residential or nonresidential
936	treatment or training is required must be included in the
937	evaluation. Experts appointed by the court to determine the
938	mental condition of a child shall be allowed reasonable fees for
939	services rendered. State employees may be paid expenses pursuant
940	to s. 112.061. The fees shall be taxed as costs in the case.
941	(c) All court orders determining incompetency must include
942	specific written findings by the court as to the nature of the
943	incompetency and whether the child requires \underline{a} secure or
944	nonsecure treatment or training <u>environment</u> environments.
945	(d) The evaluation of juveniles for competency to proceed
946	shall be conducted in a manner that ensures the uniform
947	application of the criteria in Rule 8.095, Florida Rules of
948	Juvenile Procedure. The Department of Children and Family
949	Services shall develop, or may contract with accredited
950	institutions to provide for:
951	1. A plan for training mental health professionals to
952	perform forensic evaluations and for standardizing the criteria
953	and procedures to be used in such evaluations;
954	2. Clinical protocols and procedures based on the criteria
955	in the Florida Rules of Juvenile Procedure;
956	3. Training programs for mental health professionals in the
957	application of these protocols and procedures for performing

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958	forensic evaluations and providing reports to the courts; and
959	4. Procedures for evaluating the success of the program,
960	including the number of persons trained, the cost of operating
961	the program, and the effect on the quality of forensic
962	evaluations as measured by the appropriateness of admissions to
963	the Department of Children and Family Services' juvenile
964	competence-to-proceed programs.
965	(e) (d) For competency incompetency evaluations related to
966	mental illness, the Department of Children and Family Services
967	shall maintain and annually provide the courts with a <u>forensic</u>
968	<u>evaluator registry</u> list of available mental health professionals
969	who have completed a training $ t program_{m \prime}$ approved by the
970	Department of Children and Family Services to perform the
971	evaluations under this section. To the extent possible, the
972	appointed expert shall be a psychiatrist or licensed
973	psychologist.
974	(f) An expert appointed by the court must have completed
975	forensic evaluator training as specified below.
976	1. A forensic evaluator training course approved by the
977	Department of Children and Family Services must be provided at
978	least annually to ensure that mental health professionals have
979	an opportunity to be placed on the registry.
980	2. Beginning July 1, 2011, an expert shall remain on the
981	registry if he or she has completed or retaken the required
982	training within the previous 5 years. An expert who has not
983	completed the required training within the previous 5 years must
984	be removed from the registry and may not conduct evaluations for
985	the courts.
986	3. A mental health professional who has completed the

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987	training course within the previous 5 years must maintain
988	documentation of having completing the required training and
989	provide current contact information to the Department of
990	Children and Family Services.
991	(g) (c) For <u>competency</u> incompetency evaluations related to
992	mental retardation or autism, the court shall order the Agency
993	for Persons with Disabilities to examine the child to determine
994	if the child meets the definition of "retardation" or "autism"
995	in s. 393.063 and, if so, whether the child is competent to
996	proceed with delinquency proceedings.
997	<u>(h)</u> A child is competent to proceed if the child has
998	sufficient present ability to consult with counsel with a
999	reasonable degree of rational understanding and the child has a
1000	rational and factual understanding of the present proceedings.
1001	The report must address the child's capacity to:
1002	1. Appreciate the charges or allegations against the child.
1003	2. Appreciate the range and nature of possible penalties
1004	that may be imposed in the proceedings against the child, if
1005	applicable.
1006	3. Understand the adversarial nature of the legal process.
1007	4. Disclose to counsel facts pertinent to the proceedings
1008	at issue.
1009	5. Display appropriate courtroom behavior.
1010	6. Testify relevantly.
1011	<u>(i)</u> Immediately upon the filing of the court order
1012	finding a child <u>to be</u> incompetent to proceed, the clerk of the
1013	court shall notify the Department of Children and Family
1014	Services and the Agency for Persons with Disabilities and fax or
1015	hand deliver to the department and to the agency a referral

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1016	packet that includes, at a minimum, the court order, the
1017	charging documents, the petition, and the court-appointed
1018	evaluator's reports.
1019	<u>(j)(</u>) After placement of the child in the appropriate
1020	setting, the Department of Children and Family Services in
1021	consultation with the Agency for Persons with Disabilities, as
1022	appropriate, must, within 30 days after placement of the child,
1023	prepare and submit to the court a treatment or training plan for
1024	the child's restoration of competency. A copy of the plan must
1025	be served upon the child's attorney, the state attorney, and the
1026	attorneys representing the Department of Juvenile Justice.
1027	Section 15. This act shall take effect July 1, 2010.

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