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LEGISLATIVE ACTION

Senate

House

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04/29/2010 04:32 PM

Senator Gaetz moved the following:

Senate Amendment (with title amendment)

Delete lines 3152 - 3240

and insert:

Section 86. Section 381.06014, Florida Statutes, is amended to read:

381.06014 Blood establishments.—

(1) As used in this section, the term:

(a) "Blood establishment" means any person, entity, or organization, operating within the state, which examines an individual for the purpose of blood donation or which collects, processes, stores, tests, or distributes blood or blood components collected from the human body for the purpose of



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14 transfusion, for any other medical purpose, or for the
15 production of any biological product.

16 (b) "Volunteer donor" means a person who does not receive
17 remuneration, other than an incentive, for a blood donation
18 intended for transfusion, and the product container of the
19 donation from the person qualifies for labeling with the
20 statement "volunteer donor" under 21 C.F.R. s. 606.121.

21 (2) Any blood establishment operating in the state may not
22 conduct any activity defined in subsection (1) unless that blood
23 establishment is operated in a manner consistent with the
24 provisions of Title 21 parts 211 and 600-640, Code of Federal
25 Regulations.

26 (3) Any blood establishment determined to be operating in
27 the state in a manner not consistent with the provisions of
28 Title 21 parts 211 and 600-640, Code of Federal Regulations, and
29 in a manner that constitutes a danger to the health or well-
30 being of donors or recipients as evidenced by the federal Food
31 and Drug Administration's inspection reports and the revocation
32 of the blood establishment's license or registration shall be in
33 violation of this chapter and shall immediately cease all
34 operations in the state.

35 (4) The operation of a blood establishment in a manner not
36 consistent with the provisions of Title 21 parts 211 and 600-
37 640, Code of Federal Regulations, and in a manner that
38 constitutes a danger to the health or well-being of blood donors
39 or recipients as evidenced by the federal Food and Drug
40 Administration's inspection process is declared a nuisance and
41 inimical to the public health, welfare, and safety. The Agency
42 for Health Care Administration or any state attorney may bring



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43 an action for an injunction to restrain such operations or
44 enjoin the future operation of the blood establishment.

45 (5) A local government may not restrict the access to or
46 use of any public facility or infrastructure for the collection
47 of blood or blood components from volunteer donors based on
48 whether the blood establishment is operating as a for-profit
49 organization or not-for-profit organization.

50 (6) In determining the service fee of blood or blood
51 components received from volunteer donors and sold to hospitals
52 or other health care providers, a blood establishment may not
53 base the service fee of the blood or blood component solely on
54 whether the purchasing entity is a for-profit organization or
55 not-for-profit organization.

56 (7) A blood establishment that collects blood or blood
57 components from volunteer donors must disclose on the Internet
58 information to educate and inform donors and the public about
59 the blood establishment's activities. A hospital that collects
60 blood or blood components from volunteer donors for its own use
61 or for health care providers that are part of its business
62 entity is exempt from the disclosure requirements in this
63 subsection. The information required to be disclosed under this
64 subsection may be cumulative for all blood establishments within
65 a business entity. Disciplinary action against the blood
66 establishment's clinical laboratory license may be taken as
67 provided in s. 483.201 for a blood establishment that is
68 required to disclose but fails to disclose on its website all of
69 the following information:

70 (a) A description of the steps involved in collecting,
71 processing, and distributing volunteer donations, presented in a



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72 manner appropriate for the donating public.

73 (b) By March 1 of each year, the number of units of blood
74 components, identified by component, that were:

75 1. Produced by the blood establishment during the preceding
76 calendar year;

77 2. Obtained from other sources during the preceding
78 calendar year;

79 3. Distributed during the preceding year to health care
80 providers located outside this state. However, if the blood
81 establishment collects donations in a county outside this state,
82 distributions to health care providers in that county shall be
83 excluded. Such information shall be aggregated by health care
84 providers located within the United States and its territories
85 or outside the United States and its territories; and

86 4. Distributed to entities that are not health care
87 providers during the preceding year. Such information shall be
88 aggregated by purchasers located within the United States and
89 its territories or outside the United States and its
90 territories.

91
92 For purposes of this paragraph, the components that must be
93 reported include whole blood, red blood cells, leukoreduced red
94 blood cells, fresh frozen plasma or the equivalent, recovered
95 plasma, platelets, and cryoprecipitated antihemophilic factor.

96 (c) The blood establishment's conflict-of-interest policy,
97 policy concerning related-party transactions, whistleblower
98 policy, and policy for determining executive compensation. If a
99 change to any of these documents occurs, the revised document
100 must be available on the blood establishment's website by the



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101 following March 1.

102 (d)1. The most recent 3 years of the Return of Organization
103 Exempt from Income Tax, Internal Revenue Service Form 990, if
104 the business entity for the blood establishment is eligible to
105 file such return. The Form 990 must be available on the blood
106 establishment's website within 30 calendar days after filing it
107 with the Internal Revenue Service; or

108 2. If the business entity for the blood establishment is
109 not eligible to file the Form 990 return, a balance sheet,
110 income statement, statement of changes in cash flow, and the
111 expression of an opinion thereon by an independent certified
112 public accountant who audited or reviewed such financial
113 statements. Such documents must be available on the blood
114 establishment's website within 120 days after the end of the
115 blood establishment's fiscal year and must remain on the blood
116 establishment's website for at least 36 months.

117 Section 87. Subsection (11) is added to section 483.201,
118 Florida Statutes, to read:

119 483.201 Grounds for disciplinary action against clinical
120 laboratories.—In addition to the requirements of part II of
121 chapter 408, the following acts constitute grounds for which a
122 disciplinary action specified in s. 483.221 may be taken against
123 a clinical laboratory:

124 (11) A blood establishment that collects blood or blood
125 components from volunteer donors failing to disclose information
126 concerning its activities as required by s. 381.06014. Each day
127 of violation constitutes a separate violation and each separate
128 violation is subject to a separate fine. If multiple licensed
129 establishments operated by a single business entity fail to meet



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130 such disclosure requirements, the agency may assess fines
131 against only one of the business entity's clinical laboratory
132 licenses. The total administrative fine may not exceed \$10,000
133 for each annual reporting period.

134 Section 88. Present subsections (32) through (54) of
135 section 499.003, Florida Statutes, are renumbered as subsections
136 (33) through (55), respectively, present subsections (23) and
137 (42) and paragraph (a) of present subsection (53) are amended,
138 and a new subsection (32) is added to that section, to read:

139 499.003 Definitions of terms used in this part.—As used in
140 this part, the term:

141 (23) "Health care entity" means a closed pharmacy or any
142 person, organization, or business entity that provides
143 diagnostic, medical, surgical, or dental treatment or care, or
144 chronic or rehabilitative care, but does not include any
145 wholesale distributor or retail pharmacy licensed under state
146 law to deal in prescription drugs. However, a blood
147 establishment may be a health care entity and engage in the
148 wholesale distribution of prescription drugs under s.
149 499.01(2)(g)1.c.

150 (32) "Medical convenience kit" means packages or units that
151 contain combination products as defined in 21 C.F.R. s.
152 3.2(e)(2).

153 (43) ~~(42)~~ "Prescription drug" means a prescription,
154 medicinal, or legend drug, including, but not limited to,
155 finished dosage forms or active ingredients subject to, defined
156 by, or described by s. 503(b) of the Federal Food, Drug, and
157 Cosmetic Act or s. 465.003(8), s. 499.007(13), or subsection
158 (11), subsection (46) ~~(45)~~, or subsection (53) ~~(52)~~.



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159 ~~(54)-(53)~~ "Wholesale distribution" means distribution of
160 prescription drugs to persons other than a consumer or patient,
161 but does not include:

162 (a) Any of the following activities, which is not a
163 violation of s. 499.005(21) if such activity is conducted in
164 accordance with s. 499.01(2)(g):

165 1. The purchase or other acquisition by a hospital or other
166 health care entity that is a member of a group purchasing
167 organization of a prescription drug for its own use from the
168 group purchasing organization or from other hospitals or health
169 care entities that are members of that organization.

170 2. The sale, purchase, or trade of a prescription drug or
171 an offer to sell, purchase, or trade a prescription drug by a
172 charitable organization described in s. 501(c)(3) of the
173 Internal Revenue Code of 1986, as amended and revised, to a
174 nonprofit affiliate of the organization to the extent otherwise
175 permitted by law.

176 3. The sale, purchase, or trade of a prescription drug or
177 an offer to sell, purchase, or trade a prescription drug among
178 hospitals or other health care entities that are under common
179 control. For purposes of this subparagraph, "common control"
180 means the power to direct or cause the direction of the
181 management and policies of a person or an organization, whether
182 by ownership of stock, by voting rights, by contract, or
183 otherwise.

184 4. The sale, purchase, trade, or other transfer of a
185 prescription drug from or for any federal, state, or local
186 government agency or any entity eligible to purchase
187 prescription drugs at public health services prices pursuant to



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188 Pub. L. No. 102-585, s. 602 to a contract provider or its
189 subcontractor for eligible patients of the agency or entity
190 under the following conditions:

191 a. The agency or entity must obtain written authorization
192 for the sale, purchase, trade, or other transfer of a
193 prescription drug under this subparagraph from the State Surgeon
194 General or his or her designee.

195 b. The contract provider or subcontractor must be
196 authorized by law to administer or dispense prescription drugs.

197 c. In the case of a subcontractor, the agency or entity
198 must be a party to and execute the subcontract.

199 ~~d. A contract provider or subcontractor must maintain~~
200 ~~separate and apart from other prescription drug inventory any~~
201 ~~prescription drugs of the agency or entity in its possession.~~

202 d.e. The contract provider and subcontractor must maintain
203 and produce immediately for inspection all records of movement
204 or transfer of all the prescription drugs belonging to the
205 agency or entity, including, but not limited to, the records of
206 receipt and disposition of prescription drugs. Each contractor
207 and subcontractor dispensing or administering these drugs must
208 maintain and produce records documenting the dispensing or
209 administration. Records that are required to be maintained
210 include, but are not limited to, a perpetual inventory itemizing
211 drugs received and drugs dispensed by prescription number or
212 administered by patient identifier, which must be submitted to
213 the agency or entity quarterly.

214 e.f. The contract provider or subcontractor may administer
215 or dispense the prescription drugs only to the eligible patients
216 of the agency or entity or must return the prescription drugs



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217 for or to the agency or entity. The contract provider or
218 subcontractor must require proof from each person seeking to
219 fill a prescription or obtain treatment that the person is an
220 eligible patient of the agency or entity and must, at a minimum,
221 maintain a copy of this proof as part of the records of the
222 contractor or subcontractor required under sub-subparagraph d.
223 e.

224 ~~f.g.~~ In addition to the departmental inspection authority
225 set forth in s. 499.051, the establishment of the contract
226 provider and subcontractor and all records pertaining to
227 prescription drugs subject to this subparagraph shall be subject
228 to inspection by the agency or entity. All records relating to
229 prescription drugs of a manufacturer under this subparagraph
230 shall be subject to audit by the manufacturer of those drugs,
231 without identifying individual patient information.

232 Section 89. Subsection (21) of section 499.005, Florida
233 Statutes, is amended to read:

234 499.005 Prohibited acts.—It is unlawful for a person to
235 perform or cause the performance of any of the following acts in
236 this state:

237 (21) The wholesale distribution of any prescription drug
238 that was:

239 (a) Purchased by a public or private hospital or other
240 health care entity, except as authorized in s. 499.01(2)(g)1.c.;
241 or

242 (b) Donated or supplied at a reduced price to a charitable
243 organization.

244 Section 90. Paragraphs (a) and (g) of subsection (2) of
245 section 499.01, Florida Statutes, are amended to read:



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246 499.01 Permits.—

247 (2) The following permits are established:

248 (a) *Prescription drug manufacturer permit.*—A prescription
249 drug manufacturer permit is required for any person that is a
250 manufacturer of a prescription drug and that manufactures or
251 distributes such prescription drugs in this state.

252 1. A person that operates an establishment permitted as a
253 prescription drug manufacturer may engage in wholesale
254 distribution of prescription drugs manufactured at that
255 establishment and must comply with all of the provisions of this
256 part, except s. 499.01212, and the rules adopted under this
257 part, except s. 499.01212, that apply to a wholesale
258 distributor.

259 2. A prescription drug manufacturer must comply with all
260 appropriate state and federal good manufacturing practices.

261 3. A blood establishment as defined in s. 381.06014,
262 operating in a manner consistent with the provisions of 21
263 C.F.R. parts 211 and 600-640, and manufacturing only the
264 prescription drugs described in s. 499.003(53)(d) is not
265 required to be permitted as a prescription drug manufacturer
266 under this paragraph or register products under s. 499.015.

267 (g) *Restricted prescription drug distributor permit.*—

268 1. A restricted prescription drug distributor permit is
269 required for:

270 a. Any person that engages in the distribution of a
271 prescription drug, which distribution is not considered
272 “wholesale distribution” under s. 499.003(53)(a).

273 ~~b.1.~~ Any A person who engages in the receipt or
274 distribution of a prescription drug in this state for the



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275 purpose of processing its return or its destruction ~~must obtain~~
276 ~~a permit as a restricted prescription drug distributor~~ if such
277 person is not the person initiating the return, the prescription
278 drug wholesale supplier of the person initiating the return, or
279 the manufacturer of the drug.

280 c. A blood establishment located in this state that
281 collects blood and blood components only from volunteer donors
282 as defined in s. 381.06014 or pursuant to an authorized
283 practitioner's order for medical treatment or therapy and
284 engages in the wholesale distribution of a prescription drug not
285 described in s. 499.003(53)(d) to a health care entity. The
286 health care entity receiving a prescription drug distributed
287 under this sub-subparagraph must be licensed as a closed
288 pharmacy or provide health care services at that establishment.
289 The blood establishment must operate in accordance with s.
290 381.06014 and may distribute only:

291 (I) Prescription drugs indicated for a bleeding or clotting
292 disorder or anemia;

293 (II) Blood-collection containers approved under s. 505 of
294 the federal act;

295 (III) Drugs that are blood derivatives, or a recombinant or
296 synthetic form of a blood derivative; or

297 (IV) Prescription drugs identified in rules adopted by the
298 department that are essential to services performed or provided
299 by blood establishments and authorized for distribution by blood
300 establishments under federal law,

301
302 as long as all of the health care services provided by the blood
303 establishment are related to its activities as a registered



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304 blood establishment or the health care services consist of
305 collecting, processing, storing, or administering human
306 hematopoietic stem cells or progenitor cells or performing
307 diagnostic testing of specimens if the specimens are tested
308 together with specimens undergoing routine donor testing.

309 2. Storage, handling, and recordkeeping of these
310 distributions by a person permitted as a restricted prescription
311 drug distributor must comply with the requirements for wholesale
312 distributors under s. 499.0121, but not those set forth in s.
313 499.01212 if the distribution occurs pursuant to sub-
314 subparagraph 1.a. or sub-subparagraph 1.b.

315 3. A person who applies for a permit as a restricted
316 prescription drug distributor, or for the renewal of such a
317 permit, must provide to the department the information required
318 under s. 499.012.

319 4. The department may adopt rules regarding the
320 distribution of prescription drugs by hospitals, health care
321 entities, charitable organizations, or other persons not
322 involved in wholesale distribution, and blood establishments;
323 which rules are necessary for the protection of the public
324 health, safety, and welfare. The department may adopt rules
325 related to the transportation, storage, and recordkeeping of
326 prescription drugs which are essential to services performed or
327 provided by a blood establishment, including requirements for
328 the use of prescription drugs in mobile blood-collection
329 vehicles.

330
331 ===== T I T L E A M E N D M E N T =====

332 And the title is amended as follows:



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333 Delete lines 245 - 250
334 and insert:
335 amending s. 381.06014, F.S.; defining the term
336 "volunteer donor"; prohibiting local governments from
337 restricting access to public facilities or
338 infrastructure for certain activities based on whether
339 a blood establishment is operating as a for-profit
340 organization or not-for-profit organization;
341 prohibiting a blood establishment from considering
342 whether certain customers are operating as a for-
343 profit organization or not-for-profit organization
344 when determining service fees for selling blood or
345 blood components; requiring that certain blood
346 establishments disclose specified information on the
347 Internet; amending s. 483.201, F.S.; providing for
348 disciplinary action against clinical laboratories
349 failing to disclose specified information on the
350 Internet; providing a maximum annual administrative
351 fine that may be imposed annually against certain
352 clinical laboratories for failure to comply with such
353 disclosure requirement; amending s. 499.003, F.S.;
354 revising the definition of the term "health care
355 entity" to clarify that a blood establishment may be a
356 health care entity and engage in certain activities;
357 defining the term "medical convenience kit" for
358 purposes of part I of ch. 499, F.S.; providing an
359 exception to applicability of the term; removing a
360 requirement that certain prescription drug purchasers
361 maintain a separate inventory of certain prescription



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362 drugs; amending s. 499.005, F.S.; clarifying
363 provisions prohibiting the unauthorized wholesale
364 distribution of a prescription drug that was purchased
365 by a hospital or other health care entity, to conform
366 to changes made by the act; amending s. 499.01, F.S.;
367 exempting certain blood establishments from the
368 requirements to be permitted as a prescription drug
369 manufacturer and register products; requiring that
370 certain blood establishments obtain a restricted
371 prescription drug distributor permit under specified
372 conditions; limiting the prescription drugs that a
373 blood establishment may distribute with the restricted
374 prescription drug distributor permit; authorizing the
375 Department of Health to adopt rules; amending s.
376 499.01212, F.S.; providing